

Ref: CM

Date: 12 July 2024

A meeting of the Local Review Body will be held on Wednesday 7 August 2024 at 4pm or following conclusion of the meeting of the Planning Board (if later).

Members may attend the meeting in person at the Greenock Municipal Buildings or via remote online access. Webex joining details will be sent to Members and Officers prior to the meeting. Members are requested to notify Committee Services by 12 noon on Tuesday 6 August 2024 how they intend to access the meeting.

In the event of connectivity issues, Members are asked to use the *join by phone* number in the Webex invitation and as noted above.

Information relating to the recording of meetings can be found at the end of this notice.

LYNSEY BROWN Head of Legal, Democratic, Digital & Customer Services

# BUSINESS

1.	Apologies, Substitutions and Declarations of Interest	Page
2.	Planning Application for Review	
(a)	<b>Mr A White</b> Erection of two storey replacement dwellinghouse incorporating basement level following demolition of existing dwellinghouse; refurbishment and alterations of stables; alterations and conversion of barn to form a visitor/guest accommodation; erection of agricultural building; enlargement of equestrian area following demolition of existing barn and stable block; and alterations to layout of visitor parking area: Slates Farm, Blacksholm Road, Kilmacolm (24/0015/IC)	р1
(b)	<b>Mr &amp; Mrs G Drysdale</b> Alterations to ground floor of existing outbuilding to convert garage to form habitable accommodation with associated external alterations; erection of detached garage: North Dennistoun House, North Dennistoun, Bridge of Weir Road, Kilmacolm (24/0010/IC)	p421

The reports are available publicly on the Council's website and the minute of the meeting will be submitted to the next standing meeting of the Inverclyde Council. The agenda for the meeting of the Inverclyde Council will be available publicly on the Council's website.

Please note: this meeting may be recorded or live-streamed via YouTube and the Council's internet site, where it will be capable of repeated viewing. At the start of the

meeting the Provost/Chair will confirm if all or part of the meeting is being recorded or live-streamed.

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If you have any queries regarding this and, in particular, if you believe that use and/or storage of any particular information would cause, or be likely to cause, substantial damage or distress to any individual, please contact the Information Governance team at <u>dataprotection@inverclyde.gov.uk</u>

Enquiries to - Colin MacDonald - Tel 01475 712113



AGENDA ITEM NO. 2(a)

# LOCAL REVIEW BODY

# 7 AUGUST 2024

# PLANNING APPLICATION FOR REVIEW

MR A WHITE

ERECTION OF TWO STOREY REPLACEMENT DWELLINGHOUSE INCORPORATING BASEMENT LEVEL FOLLOWING DEMOLITION OF EXISTING DWELLINGHOUSE; REFURBISHMENT AND ALTERATIONS OF STABLES; ALTERATIONS AND CONVERSION OF BARN TO FORM A VISITOR/GUEST ACCOMODATION; ERECTION OF AGRICULTURAL BUILDING; ENLARGEMENT OF EQUESTRIAN AREA FOLLOWING DEMOLITION OF EXISTING BARN AND STABLE BLOCK; AND ALTERATIONS TO LAYOUT OF VISITOR PARKING AREA SLATES FARM, BLACKSHOLM ROAD, KILMACOLM (24/0015/IC)

# Contents

- 1. Planning Application dated 1 February 2024 together with Design Statement, Plans, Elevations and Drawings.
- 2. Planning Application Business Plan, Structural Engineering Condition Report, Roof Condition Survey, Stone Condition Survey and Sustainability Statement
- 3. Appointed Officer's Report of Handling dated 16 April 2024
- 4. Inverciyde Local Development Plan 2019 Policy Extract

To view the Inverciyde Local Development Plan see: <u>https://www.inverciyde.gov.uk/planning-and-the-environment/planning-policy/development-planning/ldp</u>

- 5. Inverciyde Local Development Plan 2019 Map Extract
- 6. Inverclyde Local Development Plan 2019 Supplementary Guidance on Planning Application Advice Notes Policy Extract
- 7. National Planning Framework 4
- 8. Representations in relation to Planning Application
- 9. Decision Notice dated 17 April 2024 issued by Head of Regeneration & Planning
- 10. Notice of Review Form dated 13 May 2024 together with Statement of Appeal
- 11. Suggested Conditions should Planning Permission be Granted on Review
- Note: Inverciyde Proposed Local Development Plan 2021 has been attached to the rear of the agenda papers as supplementary content.

# 1. PLANNING APPLICATION DATED 1 FEBRUARY 2024 TOGETHER WITH DESIGN STATEMENT, PLANS, ELEVATIONS AND DRAWINGS

Inverclyde
Municipal Buildings Clyde Square Greenock PA15 1LY Tel: 01475 717171 Fax: 01475 712 468 Email: devcont.planning@inverclyde.gov.uk
Applications cannot be validated until all the necessary documentation has been submitted and the required fee has been paid.
Thank you for completing this application form:
ONLINE REFERENCE 100620565-006
The online reference is the unique reference for your online form only. The Planning Authority will allocate an Application Number when your form is validated. Please quote this reference if you need to contact the planning Authority about this application.
Type of Application
What is this application for? Please select one of the following: *
Application for planning permission (including changes of use and surface mineral working).
Application for planning permission in principle.
Further application, (including renewal of planning permission, modification, variation or removal of a planning condition etc)
Application for Approval of Matters specified in conditions.
Description of Proposal
Please describe the proposal including any change of use: * (Max 500 characters)
Proposals to replace the existing permanent home on a one-for-one basis, re-use of the associated ancillary buildings and intensifying the use of the existing equestrian centre including change of use for vacant byre to visitor/guest accommodation.
Is this a temporary permission? *
If a change of use is to be included in the proposal has it already taken place? (Answer 'No' if there is no change of use.) *
Has the work already been started and/or completed? *
X No Yes – Started Yes - Completed
Applicant or Agent Details
Are you an applicant or an agent? * (An agent is an architect, consultant or someone else acting
on behalf of the applicant in connection with this application)

Agent Details				
Please enter Agent detail	S			
Company/Organisation:	Quigley Architects			
Ref. Number:		You must enter a Building Name or Number, or both: *		
First Name: *	Graeme	Building Name:	The Mews	
Last Name: *	Quigley	Building Number:	22	
Telephone Number: *	01475 724639	Address 1 (Street): *	Forsyth Street	
Extension Number:		Address 2:		
Mobile Number:		Town/City: *	Greenock	
Fax Number:		Country: *	Scotland	
		Postcode: *	PA16 8DT	
Email Address: *	info@quigleyarchitects.co.uk			
Is the applicant an individual or an organisation/corporate entity? *				
Applicant Det	ails			
Please enter Applicant de	etails			
Title:	Mr	You must enter a Building Name or Number, or both: *		
Other Title:		Building Name:	Allanbank	
First Name: *	А.	Building Number:		
Last Name: *	White	Address 1 (Street): *	Duchal Road	
Company/Organisation		Address 2:		
Telephone Number: *		Town/City: *	Kilmacolm	
Extension Number:		Country: *	Scotland	
Mobile Number:		Postcode: *	PA13 4AS	
Fax Number:				
Email Address: *	info@quigleyarchitects.co.uk			

Site Address Details				
Planning Authority: Inverclyde Council				
Full postal address of the s	ite (including postcode where available	):		
Address 1:	SLATES FARM			
Address 2:	BLACKSHOLM ROAD			
Address 3:				
Address 4:				
Address 5:				
Town/City/Settlement:	Town/City/Settlement: KILMACOLM			
Post Code:	Post Code: PA13 4SX			
Please identify/describe the location of the site or sites				
Northing 66	69465	Easting	234236	
		Lasting		
Pre-Applicatio	n Discussion			
Have you discussed your p	roposal with the planning authority? *		X Yes No	
Pre-Applicatio	n Discussion Details	Cont.		
In what format was the feedback given? *          In what format was the feedback given? *         Meeting       Telephone       Letter       Email         Please provide a description of the feedback you were given and the name of the officer who provided this feedback. If a processing agreement [note 1] is currently in place or if you are currently discussing a processing agreement with the planning authority, please provide details of this. (This will help the authority to deal with this application more efficiently.) * (max 500 characters)         This is a new application following refusal of old. We discussed the proposal prior to submitting the new amended application.				
Title:	Ms	Other title:		
First Name:	Maria	Last Name:	Porch	
Correspondence Reference Number:	•	Date (dd/mm/yyyy):		
Note 1. A Processing agreement involves setting out the key stages involved in determining a planning application, identifying what information is required and from whom and setting timescales for the delivery of various stages of the process.				

Site Area			
Please state the site area: 17200.00			
Please state the measurement type used:			
Existing Use			
Please describe the current or most recent use: * (Max 500 characters)			
A dwelling house, with associated run-down stables and outhouses			
Access and Parking			
Are you proposing a new altered vehicle access to or from a public road? *			
Are you proposing any change to public paths, public rights of way or affecting any public right of access?*			
If Yes please show on your drawings the position of any affected areas highlighting the changes you propose to make, including arrangements for continuing or alternative public access.			
How many vehicle parking spaces (garaging and open parking) currently exist on the application 6			
How many vehicle parking spaces (garaging and open parking) do you propose on the site (i.e. the Total of existing and any new spaces or a reduced number of spaces)? *			
Please show on your drawings the position of existing and proposed parking spaces and identify if these are for the use of particular types of vehicles (e.g. parking for disabled people, coaches, HGV vehicles, cycles spaces).			
Water Supply and Drainage Arrangements			
Will your proposal require new or altered water supply or drainage arrangements? *			
Do your proposals make provision for sustainable drainage of surface water?? * (e.g. SUDS arrangements) *			
Note:-			
Please include details of SUDS arrangements on your plans			
Selecting 'No' to the above question means that you could be in breach of Environmental legislation.			
Are you proposing to connect to the public water supply network? *          Yes         No, using a private water supply         No connection required         If No, using a private water supply, please show on plans the supply and all works needed to provide it (on or off site).			

Assessment of Flood Risk			
Is the site within an area of known risk of flooding? *	Yes X No Don't Know		
If the site is within an area of known risk of flooding you may need to submit a Flood Risk Assessment before your application can be determined. You may wish to contact your Planning Authority or SEPA for advice on what information may be required.			
Do you think your proposal may increase the flood risk elsewhere? *	Yes X No Don't Know		
Trees			
Are there any trees on or adjacent to the application site? *	X Yes No		
If Yes, please mark on your drawings any trees, known protected trees and their canopy spread clos any are to be cut back or felled.	se to the proposal site and indicate if		
Waste Storage and Collection			
Do the plans incorporate areas to store and aid the collection of waste (including recycling)? *	X Yes 🗌 No		
If Yes or No, please provide further details: * (Max 500 characters)			
Sufficient space for storing bins and recycling.			
Residential Units Including Conversion			
Does your proposal include new or additional houses and/or flats? *	X Yes No		
How many units do you propose in total? * 1			
Please provide full details of the number and types of units on the plans. Additional information may be provided in a supporting statement.			
All Types of Non Housing Development – Proposed New Floorspace			
Does your proposal alter or create non-residential floorspace? *	X Yes No		

All Types of Non Housing Development – Proposed New Floorspace Details			
For planning permission in principle applications, if you are unaware of the exact proposed floorspace dimensions please provide an estimate where necessary and provide a fuller explanation in the 'Don't Know' text box below.			
Please state the use type and proposed floorspace (or	number of rooms if you are proposing a he	otel or residential institution): *	
Class 8 Residential Institutions			
Gross (proposed) floorspace (In square meters, sq.m) Rooms (If class 7, 8 or 8a): *	or number of new (additional)	2	
If Class 1, please give details of internal floorspace:			
Net trading spaces:	Non-trading space:		
Total:			
If Class 'Not in a use class' or 'Don't know' is selected,	please give more details: (Max 500 chara	cters)	
Schedule 3 Development			
Does the proposal involve a form of development listed	t in Schedule 3 of the Town and Country	🗌 Yes 🛛 No 🗌 Don't Know	
Planning (Development Management Procedure (Scott			
If yes, your proposal will additionally have to be advertised in a newspaper circulating in the area of the development. Your planning authority will do this on your behalf but will charge you a fee. Please check the planning authority's website for advice on the additional fee and add this to your planning fee.			
If you are unsure whether your proposal involves a form of development listed in Schedule 3, please check the Help Text and Guidance notes before contacting your planning authority.			
Planning Service Employee/Elected Member Interest			
Is the applicant, or the applicant's spouse/partner, either a member of staff within the planning service or an Yes X No elected member of the planning authority? *			
<b>Certificates and Notices</b>			
CERTIFICATE AND NOTICE UNDER REGULATION 15 – TOWN AND COUNTRY PLANNING (DEVELOPMENT MANAGEMENT PROCEDURE) (SCOTLAND) REGULATION 2013			
One Certificate must be completed and submitted along with the application form. This is most usually Certificate A, Form 1, Certificate B, Certificate C or Certificate E.			
Are you/the applicant the sole owner of ALL the land?	*	X Yes No	
Is any of the land part of an agricultural holding? *		🗙 Yes 🗌 No	
Do you have any agricultural tenants? *		Yes X No	
Certificate Required			
The following Land Ownership Certificate is required to complete this section of the proposal:			
Certificate E			

Land Ownership Certificate		
Certificate and Notice under Regulation 15 of the Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013		
Certificate E		
I hereby certify that –		
(1) – No person other than myself/the applicant was the owner of any part of the land to which the application relates at the beginning of the period 21 days ending with the date of the application.		
(2) - The land to which the application relates constitutes or forms part of an agricultural holding and there are no agricultural tenants		
Or		
(1) – No person other than myself/the applicant was the owner of any part of the land to which the application relates at the beginning of the period 21 days ending with the date of the application.		
(2) - The land to which the application relates constitutes or forms part of an agricultural holding and there are agricultural tenants.		
Name:		
Address:		
Date of Service of Notice: *		
(4) – I have/The applicant has taken reasonable steps, as listed below, to ascertain the names and addresses of the other owners or agricultural tenants and *have/has been unable to do so –		
Signed: Graeme Quigley		
On behalf of: Mr A. White Date: 01/02/2024		
Image: Structure of the st		

Checklist – Application for Planning Permission
Town and Country Planning (Scotland) Act 1997
The Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013
Please take a few moments to complete the following checklist in order to ensure that you have provided all the necessary information in support of your application. Failure to submit sufficient information with your application may result in your application being deemed invalid. The planning authority will not start processing your application until it is valid.
a) If this is a further application where there is a variation of conditions attached to a previous consent, have you provided a statement to that effect? *
b) If this is an application for planning permission or planning permission in principal where there is a crown interest in the land, have you provided a statement to that effect? *
c) If this is an application for planning permission, planning permission in principle or a further application and the application is for development belonging to the categories of national or major development (other than one under Section 42 of the planning Act), have you provided a Pre-Application Consultation Report? *
Yes No X Not applicable to this application
Town and Country Planning (Scotland) Act 1997
The Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013
d) If this is an application for planning permission and the application relates to development belonging to the categories of national or major developments and you do not benefit from exemption under Regulation 13 of The Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013, have you provided a Design and Access Statement? *
e) If this is an application for planning permission and relates to development belonging to the category of local developments (subject to regulation 13. (2) and (3) of the Development Management Procedure (Scotland) Regulations 2013) have you provided a Design Statement? *
Yes No X Not applicable to this application
f) If your application relates to installation of an antenna to be employed in an electronic communication network, have you provided an ICNIRP Declaration? *
g) If this is an application for planning permission, planning permission in principle, an application for approval of matters specified in conditions or an application for mineral development, have you provided any other plans or drawings as necessary:
Site Layout Plan or Block plan.
Elevations.
$\Box$ Cross sections.
Roof plan.
Master Plan/Framework Plan.
Landscape plan.
Photographs and/or photomontages.
Cher.
If Other, please specify: * (Max 500 characters)

Provide copies of the following documents if applicable:	
A copy of an Environmental Statement. *	Yes X N/A
A Design Statement or Design and Access Statement. *	🗌 Yes 🛛 N/A
A Flood Risk Assessment. *	Yes 🛛 N/A
A Drainage Impact Assessment (including proposals for Sustainable Drainage Systems). *	Yes 🛛 N/A
Drainage/SUDS layout. *	Yes 🛛 N/A
A Transport Assessment or Travel Plan	Yes 🛛 N/A
Contaminated Land Assessment. *	Yes 🛛 N/A
Habitat Survey. *	Yes X N/A
A Processing Agreement. *	Yes 🛛 N/A
Other Statements (please specify). (Max 500 characters)	

# **Declare – For Application to Planning Authority**

I, the applicant/agent certify that this is an application to the planning authority as described in this form. The accompanying Plans/drawings and additional information are provided as a part of this application.

Declaration Name: Mr Graeme Quigley

Declaration Date: 01/02/2024

# PLANNING APPLICATION

Proposal for a replacement 2 storey house with basement, landscaping and ancillary building renovation at Slates Farm, Blacksholm Road, Kilmacolm, PA13 4SX

On behalf of Mr and Mrs A. White

# **DESIGN STATEMENT**

By Graeme Gerard Quigley ARB RIAS RIBA Chartered Architect

January 2024

# QUIDEU BARCHITECTS

# 1. INTRODUCTION

# 1.1 QUALIFICATIONS AND EXPERIENCE

I studied architecture at the Universities of Strathclyde, Florence and Barcelona gaining a Bachelor of Science (Honours) in Architectural Studies and a Master of Architecture in Advanced Architectural Design. I am a fully qualified Architect, an Associate of the Royal Incorporation of Architects in Scotland (RIAS) and the Royal Institute of British Architects (RIBA) as well as a member of the Architects Registration Board (ARB).

**1.2** In 2000 I took over my father's architectural practice, Quigley Architects, and have been the sole principal since. My particular area of expertise is in building conservation, with many commissions in conservation areas and on A, B & C listed buildings throughout the Central Belt of Scotland.

# 1.3 APPOINTMENT

Quigley Architects made an initial site appraisal in October 2022 and were instructed in November 2022 to design an exemplar sustainable home as well as upgrade and intensify the use of the site as an equestrian centre and livery stables.

#### 1.4 SCOPE OF EVIDENCE

Our Clients, Mr. & Mrs. A White, are submitting an application for planning consent to address all the concerns expressed in connection with the "Refusal of Planning Permission" decision notice (23/0123/IC) issued by Inverclyde Council for which states;

"The proposal represents an unacceptable departure from the Development Plan as no specific locational requirement for the proposed house, visitor accommodation and parking has been provided. Furthermore, the proposed house is not considered to be appropriately scaled or designed to be in keeping with the character of this rural area. The proposal is therefore contrary to Policies 8, 9, 14, 17 and 29 of National Planning Framework 4; Policies 1 and 14 of the adopted Inverclyde LDP and Policies1, 15 and 19 of the proposed LDP. It is also not supported by the design principles of both adopted and draft PAAN 8."

**1.5** This document will demonstrate that our revised development proposals to replace the existing permanent home on a one-for-one basis, re-use of the associated ancillary buildings and intensifying the use of the existing equestrian centre at Slates Farm, Blacksholm Road, Kilmacolm all complies with the relevant policies of National Planning Framework 4 (NPF4), Inverclyde Council's Adopted 2019 Inverclyde Local Development Plan (LDP), Proposed 2021 Inverclyde Local Development Plan (LDP) and Planning Application Advice Notes (PAANs).

# 1.6. BACKGROUND

Slates Farm is one of the original buildings of the local area, with maps dating back to 1850s. There are several others along Blacksholm Road, B786 and the B788 that date as far back but with the function of the countryside in this area shifting from agriculture and livestock farming to equestrian and residential, many of these traditional farm steadings have been repurposed accordingly. The majority having been significantly extended, refurbished and altered as a result.

**1.7** Slates Farm was purchased by our Clients in 2022 for the purposes of creating an exemplar sustainable and energy efficient home for themselves as well as upgrading, refurbishing and modernising the existing equestrian centre to provide outstanding facilitates for the local equine community.



Slates Farm residential house

- **1.8** The previous owners redeveloped Slates Farm as a private residential property with adjacent equestrian centre, but having maintained the properties and associated commercial operations for several decades, have been unable to sustain the sheer scale of upkeep required. All properties have therefore fallen into disrepair and require complete modernisation.
- **1.9** In order to provide equestrian facilities of the highest level our Clients intend to completely refurbish the existing dilapidated ancillary buildings to provide modern stable facilities as well as refurbish, extend and gate the existing courtyard to provide a secure environment for horse and rider.
- **1.10** To the north the existing derelict barn and wood stores will be demolished to create space for an outdoor equestrian arena with adjacent refurbished and enlarged parking for visitors and horsebox/trailers.
- **1.11** The existing permanent home has been significantly altered and extended on several occasions to provide additional accommodation more conducive to domestic habitation.
  - **1.11.1** The fabric of this property now displays multiple environmental and structural issues which make redevelopment uneconomic and at odds with NFFP4 Policy 1 so the Clients wish to demolish and erect a replacement permanent home on the existing footprint that is fit for purpose, sustainable, energy efficient and fully accessible.
- **1.12** We started by conducting a historic desktop study of the area and measured survey of the existing site. The fabric of the existing buildings was identified as significantly problematic with the section containing the existing permanent house being the most cause for concern.



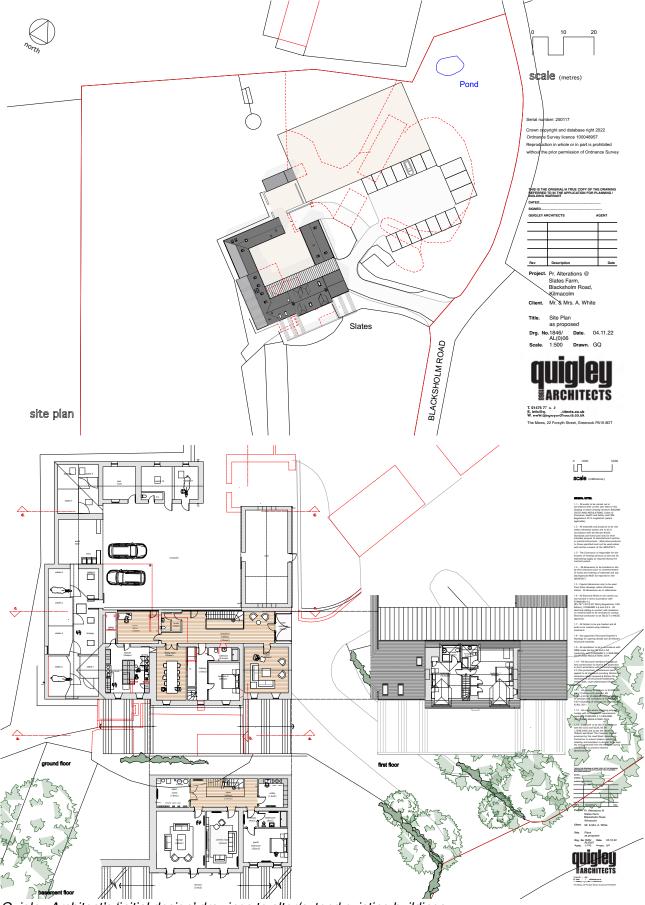
The ancillary buildings

- **1.12.1** With our conservation background, Quigley Architects initial approach was still to reuse all the existing buildings including altering and extending the section containing the permanent house to provide the additional accommodation required by the Clients.
- **1.12.2** We proposed demolishing incongruous extensions facing the courtyard and replace with single story subservient extensions to the north and east as well as forming a new basement level to preserve the scale and mass of the original grouping of buildings.
- **1.12.3** Our proposals were fully assessed by the Clients but was ruled out as being uneconomic to achieve the aims of sustainable development required, namely;

"When looking at the various options for Slates we spoke with a few surveyors regarding the renovation costs for Slates whilst extending the existing house and making it up to the same wind & water proofing as the new build only proposal.

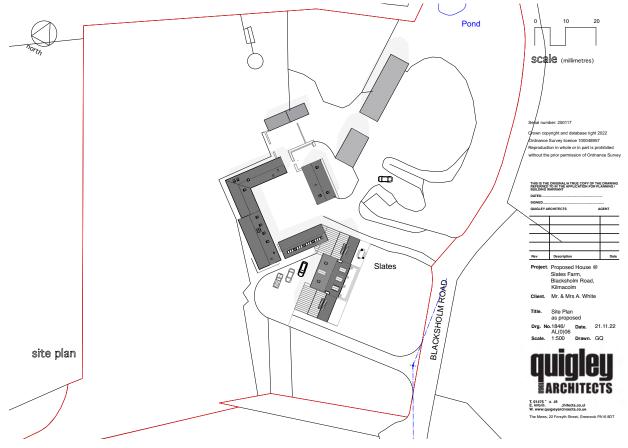
We have been quoted on average £4,000/m2 to carry out these works which at 290m2 makes a budget cost of £1,160,000 exclusive of VAT (£1,392,000 gross). You also need to factor in the excavation of the existing structure to make the basement and factor in the under pinning and all associated works. This will push the cost up to over £1,200,000.00 exclusive of VAT (£1,440,000) which is some £440,000 more than the budget costs we have to build the new house/building. Please note that within these costs, given the condition of the existing house it is possible the costs to renovate the existing part of the house could significantly increase. The costs to underpin the house & carry out excavation works are likely on the light side.

You will appreciate that at nearly half a million pounds less to build a new house with better green credentials, we see this as a much more viable option."



Quigley Architect's 'initial design' drawings to alter/extend existing buildings

- **1.13** The structural and material condition of the existing fabric as well as the amount of work associated with altering and extending to achieve the level of improved thermal performance and air tightness required all impacted negatively on re-use of the existing permanent house.
  - 1.13.1 Please see Appendix 1. (John Fulton Plumbers roof condition survey).
  - 1.13.2 Please see Appendix 2 (CBC Stone condition survey)
  - **1.13.3** Please see Appendix 3 (Design Engineering Workshop structural condition survey)
- **1.14** Having fully explored retaining the existing house we revised our approach to design a replacement home constructed on the southern terrace with new office accommodation required for intensifying the commercial operations of the equestrian centre built on the footprint of the existing permanent home. This would mean there was a clear distinction between public and private uses of the site.



Quigley Architect's 'initial design' drawings to replace existing buildings

- **1.15** While the scheme had merit, the connection with the existing ancillary buildings was weakened meaning the visual impact of the replacement home was more significant.
- **1.16** Over the next few months, we developed several proposals which incorporated the requirements of the private house with the commercial operations of the equestrian centre and eventually settled on one replacement building located on the footprint of the existing permanent home to;
  - **1.16.1** minimise the visual impact of the replacement by re-establishing the existing grouping of buildings,
  - **1.16.2** maintain the connection with the existing ancillary buildings around the central courtyard.
  - **1.16.3** incorporate distinction between public and private uses of the site via separate entrances.

- **1.17** These development proposals formed the basis of our application for planning consent having been rigorously designed to meet all of the Clients' needs as well as being sympathetic to its surrounding built environment, the existing topography and associated landscape.
- **1.18** An application for planning consent incorporating our Design Statement was submitted to Inverclyde Council and registered on 8<sup>th</sup> June 2023 as 23/0123/IC. The application was determined and refused under Delegated Powers on 15<sup>th</sup> September 2023.
- **1.19** Taking cognisance of the reasons for refusal as well as comments within the Report on Handling accompanying the decision notice, the design of the replacement house was significantly revised to reduce scale and mass as well as simplifying the detailing and materials proposed.
- **1.20** Pre-application discussions with Inverclyde Council on the merits of our revised scheme designs for redeveloping the site were held between November and December 2023.
- **1.21** In addition to our revised development proposals and expanded design statement, our application for planning consent also includes various condition reports of the existing buildings from structural engineers and specialist building contractors as well as economic and environmental assessments of our development proposals to provide further justification requested by Planning Officers.

# 2.0 PLANNING POLICY

# 2.1 THE LOCAL DEVELOPMENT PLAN 2021

# 2.2 POLICY 1 – CREATING SUCCESSFUL PLACES

'Invercive Council requires all development to have regard to the six qualities of successful places. In preparing development proposals, consideration has been given to the factors set out in Figure 3. Where relevant, applications will also be assessed against the Planning Application Advice Notes Supplementary Guidance.'

- **2.2.1 Distinctive**: The replacement house has been specifically designed for the site with the Client's in-depth knowledge of the Kilmacolm area, making sure it is distinctive within its location yet also sympathetic to the overall area. The Client's wish for a traditional, 'Georgian style' manor house, perfectly reflects the surrounding historical built environment. The design is subtly restrained and conservative in its approach yet modern and sustainable in its construction techniques setting a valuable precedent for the area.
- **2.2.2** Safe and pleasant: The replacement house would be positioned in the middle of a private site serviced by the existing access off Blacksholm Road. The existing topography of the elevated site means privacy for the owners is maintained. Privacy and security are further reinforced by existing and proposed landscaping.

The existing driveway will also be used by the public for accessing the equestrian centre and its facilities. There is a separate car park proposed that can be seen and controlled from the replacement house and the existing courtyard can also be monitored and accessed directly from the replacement house's home office.

There are no neighbours in close vicinity to worry about overlooking. Even with the new large scale housing development now approved to the south at Balrossie and new house to the north, the replacement house and equestrian centre will still remain secluded when hidden behind existing and proposed landscaping.

**2.2.3 Easy to move around**: Designed from the outset to be fully compliant with current building standards for accessibility and caters for all mobility needs. The design mirrors the scale and refined elegance of adjacent country manors such as Netherwood with generous proportions, a central staircase and hallways providing symmetry and orderly manoeuvring spaces and paths.

The external access around the new house and ancillary buildings will also be redeveloped and renovated sympathetically.

**2.2.4 Welcoming**: The proposal has been designed to be symmetric as per the client's wishes, with beautiful columned porches, a sculpted driveway with soft landscaping and large windows. Internally, the spaces are comfortable and bright, with every room having its own fireplace, dual aspect and intricate design details, such as elaborate coving and balustrade. The layout is designed to be specifically well balanced and proportional with the existing ancillary buildings maintaining their subordinate nature and separate function.

The replacement house also acts as a focal point for the equestrian centre, welcoming visitors.

- **2.2.5** Adaptable: The proposal is fully adaptable, with bathrooms on the ground floor, and adjacent rooms easily convertible into accessible bedrooms, if required. All the spaces have been designed to be flexible, allowing for simple manipulation to suit many needs. On site there are also barns and stables that can be utilised for many purposes, and extended if required.
- **2.2.6 Resource efficient**: Sustainability has been at the fore-front of the design process throughout by the incorporation of renewal technologies and green design principles. The south orientation of the building provides opportunities for solar gain and optimum placement for PV arrays. There is plenty of land to install ground source heat pumps. There are fire places in all primary spaces and rooms which will provide carbon neutral source of heat, and built to modern standards to make sure minimum heat escapes the flues.

# 2.3 POLICY 6 – LOW AND ZERO CARBON GENERATING TECHNOLOGY

'Support will be given to all new buildings designed to ensure that at least 15% of the carbon dioxide emissions reduction standard set by Scottish Building Standards is met through the installation and operation of low and zero carbon generating technologies. This percentage will increase to at least 20% by the end of 2022.'

**2.3.1** The development proposals aim to achieve a much higher standard by ensuring at least a 50% reduction in carbon dioxide emissions through use of zero and low carbon generating technology such as solar P.V. panels, ground source heat pumps, efficient oil boiler, advanced glazing, added insulation, alternative solid fuel heating, solar gain and mechanical ventilation and heat recovery system.

# 2.4 POLICY 8 – MANAGING FLOOD RISK

**2.4.1** The development proposals have been assessed and do not; offer significant risk of flooding (i.e. with the 1 in 200 year design envelope); increase the level of flood risk elsewhere. The development proposals actually reduce the flood risk elsewhere by capturing water on-site that does not presently exist; and reduce the water conveyance and storage capacity of a functional flood plain in any way.

# 2.5 POLICY 9 – SURFACE AND WASTE WATER DRAINAGE

"New build development proposals which require surface water to be drained should demonstrate that this will be achieved during construction and once completed through a Sustainable Drainage System (SuDS), unless the proposal is for a single dwelling or the discharge is directly to coastal waters.

The provision of SuDS should be compliant with the principles set out in the SuDS Manual C753 and Sewers for Scotland 3rd edition, or any successor documents.

Where waste water drainage is required, it must be demonstrated that the development can connect to the existing public sewerage system. Where a public connection is not feasible at present, a temporary waste water drainage system can be supported if:

- *i.* a public connection will be available in future, either through committed sewerage infrastructure or pro-rata developer contributions; and
- ii. the design of, and maintenance arrangements for, the temporary system meet the requirements of

SEPA, Scottish Water and Inverclyde Council, as appropriate.

Private sustainable sewerage systems within the countryside can be supported if it is demonstrated that they pose no amenity, health or environmental risks, either individually or cumulatively.

Developments including SuDS are required to have an acceptable maintenance plan in place."

- **2.5.1** While there are historical septic tanks on-site and ample opportunity for soakaways, the adjacent Balrossie development offers the possibility for mains connections of surface and waste water drainage. The practicality of which has yet to be explored but, if possible, all applications to the regulatory bodies (for new mains connections) will be submitted and approved accordingly.
- **2.5.2** The development proposals will implement a Sustainable Drainage System (SuDS) which is compliant with the principles set out in the SuDS Manual C753 and Sewers for Scotland 3<sup>rd</sup> Edition, or any successor documents.

#### 2.6 POLICY 11 – MANAGING IMPACT OF DEVELOPMENT ON THE TRANSPORT NETWORK

**2.6.1** The development proposals have a positive impact of the efficient operation of the transport and active travel network by increase in parking provision on-site to promote reduction in car usage locally. Development will comply with the Council's roads development guidelines and parking standards.

# 2.7 POLICY 14 – GREEN BELT AND COUNTRYSIDE

"Development in the Green Belt and Countryside will only be permitted if it is appropriately designed, located and landscaped, and is associated with:

- b) a tourism or recreational use that requires a countryside location;
- c) the equestrian centre requires infrastructure with a specific locational need
- d) includes the appropriate re-use of a redundant stone building, the retention of which is desirable for its historic interest and architectural character, subject to that interest or character being retained and
- e) intensification (including outbuildings) of an existing use, with is within the curtilage of the associated use and is of an appropriate scale and form.
- **2.7.1** The development proposals are for an existing farm with equestrian centre set within a historic environment with mature landscaping.

# 2.8 <u>POLICY 19 – INDIVIDUAL AND SMALL-SCALE HOUSING DEVELOPMENT IN THE GREEN BELT</u> <u>AND COUNTRYSIDE</u>

"Proposals for individual and small-scale housing development (up to 3 houses) in the Green Belt and Countryside will only be supported in the following circumstances:

a) where the dwelling(s) is justified by the operational needs of a farm or other viable business which is inherently rural in nature and has been in operation for at least 5 years;

*b)* where the dwelling(s) is an ancillary and integral part of a development that would bring significant economic benefits to Inverclyde;

c) demolition and replacement of a habitable dwelling which cannot otherwise be brought up to current building standards, and where the proposed dwelling is similar in scale to the existing dwelling;

d) sub-division of an existing dwelling to create one or more additional dwellings, but only where any extensions are clearly ancillary to the existing building; or

e) conversion of redundant stone or brick built non-residential buildings, where the proposal is supported by proof that the existing building is no longer needed for its original purpose, and a structural survey indicates that the building is structurally sound and capable of conversion without substantial alteration, extension or rebuilding, with any new build element clearly ancillary to the existing building.

In all instances, dwellings are required to be designed and located to respect and complement their Green Belt/Countryside location and their landscape setting. Any new development should positively

contribute to the established character of the local landscape in terms of siting, scale, design, form and materials."

- **2.8.1** The replacement house is justified as the existing house having been professionally assessed is no longer suitable in today's standards without significant reinvestment, which is uneconomic.
- **2.8.2** The replacement house is congruous with the existing local built environment as it is of a similar scale, mass and proportion to the other existing and proposed residential properties in the area.
- **2.8.3** The replacement house will also integrate office accommodation and storage for maintaining the business side of this venture.

# 2.9 INVERCLYDE PLANNING APPLICATION ADVICE NOTES (PAANs)

#### 2.10 PAAN 2 - SINGLE PLOT RESIDENTIAL DEVELOPMENT

- The plot size should reflect those in the immediate locality.
- The proportion of the built ground to garden should reflect the immediate locality.
- The distance between building to garden boundaries should reflect that in the immediate locality.
- The established street from building line should be followed.
- The proposed building height, roof design, use of materials and colours should reflect those in the immediate locality.
- Ground level window should comply with intervisibility guidance. Windows on side elevations should be avoided where they offer a direct view of neighbouring rear/private gardens, but bathroom windows fitted with obscure glazing will be acceptable. Boundary screening of appropriate height may be considered where the design and impact on neighbouring residential amenity is deemed acceptable.
- Windows of habitable rooms above ground level should comply with the window intervisibility guidance. Windows on side elevations will only be permitted if the distance to the nearest boundary exceeds 9.0m, if there is no direct view of neighbouring rear/private gardens or if it is a bathroom window fitted with obscure glazing.
- The level of on-site car parking should be comparable with the established pattern in the street and be capable of being implemented without detriment to road safety.
- **2.10.1** The site is currently a converted farm house with associated ancillary buildings surrounded by private amenity space as well as equine grazing and exercise areas. The existing house is no longer sustainable or accessible by today's standards and is not in proportion with other homes in the area. The replacement house aims to reflect the scale and design of the larger homes in the near vicinity and become an environmentally sustainable option.

# 2.11 NATIONAL PLANNING FRAMEWORK 4

# 2.12 POLICY 1 – TACKLING THE CLIMATE AND NATURE CRISES.

"When considering all development proposals significant weight will be given to the global climate and nature crises."

- **2.12.1** The development proposals seek to replace an existing permanent home with an energy rating of G with a one-for-one replacement permanent home with an energy rating of A.
- **2.12.2** If the existing permanent home is altered, extended and refurbished to achieve the level of accommodation required and to comply with current building standards the energy rating would only be C.
- **2.12.3** To achieve the same energy rating of A as the replacement house, the existing home would have to be extensively altered, extended and refurbished to such an extent that the project is uneconomical.

- **2.12.4** The development proposals seek to ensure that sustainability is central and the Clients have engaged Econekt Specialist Building Contractors to achieve this from the outset.
- 2.12.5 Please see Appendix 4 (Econekt sustainability statement)

#### 2.13 POLICY 2 - CLIMATE MITIGATION AND ADAPTATION

- **2.13.1** Development proposals will be sited and designed to minimise lifecycle greenhouse gas emissions as far as possible.
- **2.13.2** Development proposals are located within the existing grouping of buildings sited in the 1800s, are out with any flooding zone and are protected by the natural topography of the site against current and future risks of climate change.
- **2.13.3** Development proposals include retrofit measures to the existing ancillary buildings that will reduce emissions and support adaption to climate change.

# 2.14 POLICY 8 - GREEN BELTS

- **2.14.1** The development proposals are located within a green belt designated with the LDP and should be supported as they are for the replacement residential accommodation is required and designed for a key worker in a primary industry within the immediate vicinity of their place of employment where the presence of a worker is essential to the operation of the enterprise.
- **2.14.2** In addition, the development proposals are for outdoor recreation, play and sport as well as leisure and tourism uses; and will provide opportunities for access to the open countryside being immediately adjacent to existing routes of active travel and core paths.
- **2.14.3** Finally, the development proposals are an intensification of an established (equestrian) use, include works to existing ancillary buildings, include their reuse, rehabilitation and conversation as well as replacing an existing permanent home one-for-one.
- **2.14.4** And the following requirements are met, namely; the equestrian centre is an existing enterprise and the nature of the business requires a green belt location for horses to graze, exercise and be housed safely and securely.
- **2.14.5** The purpose of the green belt at this location is not undermined and is compatible with the surrounding established countryside and landscaping character with new equestrian facilities recently granted by Inverclyde Council immediately to the north of the application site.
- **2.14.6** The development proposals have been designed to ensure it is of an appropriate scale, massing and external appearance, and uses materials that minimise visual impact on the greenbelt as far as possible; and there will be no significant long-term impacts on the environmental quality of the green belt.

#### 2.15 POLICY 9 - BROWWNFIELD, VACANT AND DERELICT LAND AND EMPTY BUILDINGS

- **2.15.1** The development proposals will result in the sustainable reuse of brownfield land including vacant and derelict land and buildings.
- **2.15.2** The development proposals are supported by policies in the LDP.
- **2.15.3** The land is not known or suspected to be unstable or contaminated.
- **2.15.4** The development proposals include reuse of existing buildings suitable for conversion to other uses. To conserve embodied energy, demolition will be minimised to areas where it is uneconomic and unsustainable to convert.

# 2.16 POLICY 14 - DESIGN, QUALITY AND PLACE

- **2.16.1** The development proposals are designed to significantly improve the quality of this location.
- **2.16.2** The development proposals are consistent with the six qualities of successful places, namely;

**Healthy**: The development proposals specifically support women's safety due to the nature of the predominately female activities as well as improving physical and mental health of all users through regular exercise and equine interaction.

**Pleasant**: The development proposals have been carefully designed to preserve and enhance the existing natural and built spaces by a thorough understanding of the site, its topography, landscaping and the local built environment as existing and proposed.

**Connected**: The development proposals are a betterment of the existing equestrian centre and as such will support the existing well-connected networks that make moving around easy and reduce car dependency still further.

**Distinctive**: The development proposals support attention to detail by a thorough understanding of local architectural styles and their natural landscapes, the locations of which are numerous throughout the local area. The result when twinned with historical context are designs which have interpreted, literally and creatively, to reinforce this identity.

**Sustainable**: The development proposals support the efficient use of resources by reusing existing buildings, only replacing the existing permanent house one-for-one with an energy efficient, highly insulated alternative in order to allow people to live, play, work and stay in the immediate area. Thus ensuring climate resilience and integrating nature positive biodiversity solutions such as growing their own animal feed on-site, reducing car use, generating green energy solutions and offering local services to the immediate community.

**Adaptable**: The development proposals support commitment to investing in the long-term value of the buildings, driveways and spaces by allowing for flexibility so that they can be changed quickly to accommodate different uses as well as maintained over time.

**2.16.3** The development proposals have been carefully designed, will preserve and enhance the amenity of the surrounding area and are fully consistent with the six qualities of success places so should be supported.

#### 2.17 POLICY 16 – QUALITY HOMES

**2.17.1** Policy 16 deals with the provision of new homes, whereas the development proposals incorporate replacing an existing permanent home on a one-for-one basis.

#### 2.18 POLICY 17 - RURAL HOMES

**2.18.1** Policy 17 deals primarily with the provision of new homes in rural areas.

"The development proposals for a replacement home in a rural area should be supported as the development is suitably scaled with its adjacent neighbours and has been sited and designed to be in keeping with the character of the area."

- **2.18.2** The development proposals reuse brownfield land where a return to a natural state has not or will not happen without intervention.
- **2.18.3** The development proposals are necessary to support the sustainable management of a viable rural business, and there is an essential need for a worker (including those taking majority control of a farm business) to live permanently at or near their place of work;
- **2.18.4** The development proposals is a one-for-one replacement of an existing permanent house.
- 2.18.5 The development proposals are designed to a high standard;

- 2.18.6 The development proposals respond to its rural location; and
- **2.18.7** The development proposals are designed to minimise greenhouse gas emissions as far as possible.

#### 2.19 POLICY 26 - CONTAMINATED LAND

**2.19.1** The development proposals are not on contaminated land as the site was originally used as a dairy/livestock farm for the production of food and more recently as an equestrian centre.

#### 2.20 POLICY 33 – BIODIVERSITY AND GEODIVERSITY

- **2.20.1** The siting and design of the development proposals will ensure there are no adverse effect to the integrity of the site either by significant adverse landscape and/or visual impact.
- **2.20.2** They will actually protect and enhance the quality of the local landscape character by tree planting along the southern boundary to lessen the impact of the Balrossie housing development as well as introducing further tree planting throughout the site generally.
- 2.20.3 Neglected drystane boundary walls will be repaired and reinstated.
- **2.20.4** Incongruous buildings such as the metal barns will be demolished and the existing soft landscaping enhanced throughout to encourage biodiversity.

#### 2.21 POLICY 38 - PATH NETWORK

"The development proposals do not result in the loss of a core path, right of way or any other important outdoor access route."

**2.21.1** Indeed the opposite applies. The development proposals strengthen access to and use of the existing adjacent core path network by encouraging active travel and connectivity to the green network through it's the expansion of its current use as an equestrian centre.

PLANNING APPLICTION ADVICE NOTE (PAAN) 8 on "Siting and Design of New houses in the Countryside" does not apply as there is already an existing permanent home on the site. The development proposals are for a replacement on a one-for-one basis only.

# THE LOCAL DEVELOPMENT PLAN 2021

# 2.22 POLICY 1 – CREATING SUCCESSFUL PLACES

'Invercive Council requires all development to have regard to the six qualities of successful places. In preparing development proposals, consideration has been given to the factors set out in Figure 2 and demonstrated in a design-led approach. Where relevant, applications will also be assessed against the Planning Application Advice Notes and Design Guidance for New Residential Development Supplementary Guidance. When assessing proposals for the development opportunities identified by this Plan, regard will also be had to the mitigation and enhancement measures set out in the Strategic Environmental Assessment Environmental Report.'

# 2.23 POLICY 6 – LOW AND ZERO CARBON GENERATING TECHNOLOGY

'Support will be given to all new buildings designed to ensure that at least 20% of the carbon dioxide emissions reduction standard set by Scottish Building Standards is met through the installation and operation of low and zero carbon generating technologies. This percentage will increase to at least 25% by the end of 2025.'

**2.23.1** The development proposals aims to achieve a much higher standard by ensuring at least a 50% reduction in carbon dioxide emissions through use of zero and low carbon generating technology such as solar P.V. arrays with battery storage solutions, ground source heat

pumps, efficient oil boiler, advanced glazing, added insulation, alternative solid fuel heating, solar gain, mechanical ventilation and heat recovery system and air tightness throughout.

#### 2.24 POLICY 9 – MANAGING FLOOD RISK

- **2.24.1** The development proposals have been assessed against the Flood Risk Framework set out in Scottish Planning Policy and do not; offer significant risk of flooding (i.e. within the 1 in 200 year design envelope); increase the level of flood risk elsewhere.
- **2.24.2** The development proposals actually reduce the flood risk elsewhere by capturing water onsite that does not presently exist; and reduce the water conveyance and storage capacity of a functional flood plain in any way.
- **2.24.3** Nature based solutions to flood management are preferred so the development proposals incorporate the reinstated and management of existing historical drainage within the site.

#### 2.25 POLICY 10 – SURFACE AND WASTE WATER DRAINAGE

'New build development proposals which require surface water to be drained should demonstrate that this will be achieved during construction and once completed through a Sustainable Drainage System (SuDS), unless the proposal is for a single dwelling or the discharge is directly to coastal waters.

- **2.25.1** The development proposals are for a replacement single dwelling and will include for the provision of SuDS compliant with the principles set out in the SuDS Manual C753 and Sewers for Scotland 3rd edition, or any successor documents.
- **2.25.2** While there are historical septic tanks on-site and ample opportunity for soakaways, the adjacent Balrossie development offers the possibility for mains connections of surface and waste water drainage. The practicality of which has yet to be explored but if possible, all applications to the regulatory bodies (for new mains connections) will be submitted and approved accordingly.

#### 2.26 POLICY 12 – MANAGING IMPACT OF DEVELOPMENT ON THE TRANSPORT NETWORK

"Development proposals should not have an adverse impact on the efficient operation of the transport and active travel network.

Development should comply with the Council's roads development guidelines and parking standards, including cycle parking standards.

Developers are required to provide or financially contribute to improvements to the transport network that are necessary as a result of the proposed development."

- **2.26.1** The development proposals have a positive impact of the efficient operation of the transport and active travel network by promoting reduction in local car usage through its activities and associated facilities offered.
- **2.26.2** The development proposals include improvements to existing driveways and parking provision on-site all of which comply with the Council's roads development guidelines and parking standards.
- **2.26.3** The development proposals are simply a betterment of the existing site use which do not require improvement to the transport network.

#### 2.27 POLICY 15 – GREEN BELT AND COUNTRYSIDE

"Development in the Green Belt and Countryside will only be permitted if it is appropriately designed, located and landscaped, and is associated with:

a) Agriculture, horticulture, woodland or forestry;

- b) A tourism or recreational use that requires a countryside location;
- c) Infrastructure with a specific locational need;
- d) The appropriate re-use of a redundant stone or brick building, the retention of which is desirable for its historic interest or architectural character, subject to that interest or character being retained; or
- e) Intensification (including extensions and outbuildings) within the curtilage of an existing use, which is of an appropriate scale and form".
  - **2.27.1** The development proposals are for improvements to the existing site use.
  - **2.27.2** B applies as the existing use of the site is for a recreational use that requires a countryside location i.e. an equestrian centre and stables.
  - 2.27.3 C applies as the equestrian centre requires infrastructure with a specific locational need.
  - **2.27.4** E applies as it is an intensification (including outbuildings) of an existing use, with is within the curtilage of the associated use and is of an appropriate scale and form.
  - **2.27.5** It is an established recreational use and established location (equestrian centre), which includes the one-for-one replacement of an existing permanent home. The scale and form of which is appropriate as it mirrors the existing local built environment (Netherwood) as well as the proposed local built environment (Balrossie housing development to the south and house development to the north).

#### **2.28** <u>POLICY 16 – SOILS</u>

"Development on prime agricultural land will only be supported if:

- a) It is on land allocated for development in this Local Development Plan or meets a need identified in the Strategic Development Plan;
- b) B) there is a specific locational need for the development;
- c) C) it is for small scale development directly linked to a rural business; or
- d) D) it is for renewable energy generation or mineral extraction, and the proposals include provision for the site to be returned to its former status."
  - **2.28.1** The development proposals apply to b) and c). The existing equestrian centre is ideal for an intensification of the site to include provision for tourism on-site and a betterment to the existing facilities of livery stables.
  - **2.28.2** The development proposals minimise disturbance of all soil on-site with best practice adopted at all times regarding the movement, storage, management and reinstatement of said soil on-site.
  - **2.28.3** There is no peat on-site, adverse impacts on the soil resource during the construction and operational phases of the development will be minimised and the development will not result in a net increase in CO2 emissions over its lifetime.

# 2.29 <u>POLICY 19 – INDIVIDUAL AND SMALL-SCALE HOUSING DEVELOPMENT IN THE GREEN BELT</u> <u>AND COUNTRYSIDE</u>

"Proposals for individual and small-scale housing development (up to 3 houses) in the Green Belt and Countryside will only be supported in the following circumstances:

- a) where the dwelling(s) is justified by the operational needs of a farm or other viable business which is inherently rural in nature and has been in operation for at least 5 years;
- b) where the dwelling(s) is an ancillary and integral part of a development that would bring significant economic benefits to Inverclyde;
- c) demolition and replacement of a habitable dwelling which cannot otherwise be brought up to current building standards, and where the proposed dwelling is similar in scale to the existing dwelling;

- d) sub-division of an existing dwelling to create one or more additional dwellings, but only where any extensions are clearly ancillary to the existing building; or
- e) conversion of redundant stone or brick built non-residential buildings, where the proposal is supported by proof that the existing building is no longer needed for its original purpose, and a structural survey indicates that the building is structurally sound and capable of conversion without substantial alteration, extension or rebuilding, with any new build element clearly ancillary to the existing building.

In all instances, dwellings are required to be designed and located to respect and complement their Green Belt/Countryside location and their landscape setting. Any new development should positively contribute to the established character of the local landscape in terms of siting, scale, design, form and materials."

**2.29.1** The development proposals apply to a), b), c), d) and e) apply. The replacement house is justified as the existing house is no longer suitable in today's standards without significant reinvestment, which is uneconomic. The replacement house is congruous with the existing local built environment as it is of a similar scale, mass and proportion to the other residential properties in the area. The replacement house will also integrate office accommodation and storage for maintaining the business side of this venture.

#### 2.30 POLICY 27 – DELIVERING GREEN INFRASTRUCTURE THROUGH NEW DEVELOPMENT

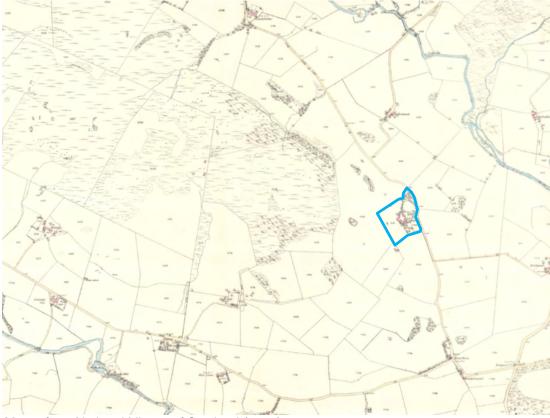
**2.30.1** The development proposals include reinstating the section of existing bridle path within the Clients ownership that links Blacksholm Road to Lochwinnoch Road to facilitate unrestricted access for pedestrians, cyclists and riders to and from Slates Farm while avoiding vehicular traffic on the busy B786 and B788 roads.

#### 2.31 POLICY 29 – RURAL DEVELOPMENT

- **2.31.1** The development proposals will contribute positively to the viability, sustainability and diversity of Kilmacolm and the local rural economy so should be supported.
- **2.31.2** The development proposals encompass an existing farm used as an equestrian centre where use of good quality land for development is minimised and business viability is not adversely affected.
- **2.31.3** The development proposals include the diversification of the existing business to cater for equine tourism.
- **2.31.4** The equestrian centre offers an essential service for rural communities.
- 2.31.5 The development proposals reuse redundant and unused buildings
- **2.31.6.** The development proposals reuse brownfield land.
- **2.31.7** The development proposals are a small-scale development that will support new ways of working such as remote working, home working and community hubs.
- **2.31.8** The development proposals are an improvement as well as restoration of the natural environment.
- **2.31.9** The development proposals for a replacement home in a rural area is suitably scaled with its adjacent neighbours and has been sited and designed to be in keeping with the character of the area.
- **2.31.10** The development proposals will support local employment, will support and sustain the existing community of Kilmacolm by offering exemplar services locally and is a betterment to an existing situation so is suitable in terms of location, access, siting, design and environmental impact.

# 3.1 CONTEXT

- **3.1.1** Slates Farm is on Blacksholm Road on the outskirts of Kilmacolm consisting of an existing 1 & ½ storey permanent home and various ancillary buildings including a byre, stables, storage outhouses, barn and wood store all in states of various disrepair. There is a driveway leading to a courtyard via a private entrance.
- **3.1.2** The site including adjacent fields to the east extends to 35 acres and is designated under farm number 90/734/0009.
- **3.1.3** Until recently, the local area has remained low density with very little new development, therefore the diversity of housing types has not had much growth over the decades. There have, however, been several recent planning applications in order to improve existing dwellinghouses, in particular significantly increasing their footprint.
- **3.1.4** The local vicinity contains primarily private housing in a myriad of architectural styles, housing types and sizes. The most prominent is the abandoned B Listed Balrossie School to the south (which has been given planning permission for a 64 new-build house development). There is also Balrossie Drive with semi-detached and terraced homes. Other new build and older farmhouses populate Blacksholm Drive. Further down the B786, the houses are large, with their scale dwarfing the existing Slates Farm.
- **3.1.5** Other buildings in the vicinity of Kilmacolm that share a number of similar characteristics include Kirkton Farm, Shovelboard and Lawfield, which all date from circa 1750. All were once livestock/dairy farms, however today they are now large residential dwellings incorporating commercial operations located harmoniously in the Green Belt.



Map 1 from National Library of Scotland (1858)

**3.1.6** One of the earliest maps shows Slates farm as one of the original developments in the area, along with other farm houses (most of which are still there today).



Map 2 from National Library of Scotland (1913) The first major changes are seen in 1913, with the construction of the School. It can also be seen that the other farmed areas have grown and were altered.

- 3.2 SITE
  - **3.2.1** The 35 acre site incorporates the existing house 194sqm, the stables 446sqm and other outhouses 214sqm. The replacement house will take up a footprint of 290sqm and consists of 2 storeys with a basement incorporated into the design due to the sloping nature of the site.
  - **3.2.2** With the existing levels of the site there is an opportunity to set the replacement house into the landscape so as not to dominate with this the house can step down into the slope allowing the main living areas to take advantage of the spectacular views without building up to achieve this.
  - **3.2.3** A great benefit will come from reclaiming the original footprint of the courtyard from unsympathetic extensions and gazebos, to provide private vehicle parking and pedestrian access to stables.
  - **3.2.4** The neighbouring estates of Netherwood, Newton Stables and Killochries, are all of the scale and style that we propose consisting of large houses with adjacent subordinate ancillary buildings. The nearby Duchal House is a Georgian precedent that the design concept acknowledges.
  - **3.2.5** Planning permission has also been granted for a large housing development of various housing types at Balrossie with substantial 4-5 bedroom homes proposed along Slate Farm's southern boundary of similar scale and mass as our replacement permanent house.
  - **3.2.6** Two new houses have also been built on Lochwinnoch Road at the old ARP Station site, which almost matches the footprint and height of our proposal.



Netherwood House



Auchenfoyle



South Newton Farm



Newton Stables



Corner of Blacksholm Road and B788



Killochries House



Lochwinnoch Road



# 4.0 DESIGN

# 4.1 CONTEXT

- **4.1.1** Our design process was informed by our Clients brief and business plan as well as being influenced by historic and photographic research.
- **4.1.2** Please see Appendix 5 (Clients business plan)
- **4.1.3** Our development proposals comply with Inverclyde Council's policies. They both preserve and enhance the area while making sure to be as future thinking as possible. The development is designed to incorporate all the modern amenities with focuses on sustainability and energy efficiency.
- **4.1.4** The height, footprint, materials and visual style have all been inspired by the surrounding buildings. A thorough understanding of the area allowed us to create a design that is cohesive and respectful but can positively benefit and inform any future developments also.

#### 4.2 DESIGN AND MATERIALS

- **4.2.1** The design reflects the architectural style of the grander homes in the area, such as Netherwood, Duchal and Killochries estates, with more modern features to comply with current standards.
- **4.2.2** The 2 main elevations are south facing, with the family room being offset toward the back, utilizing the footprint of the existing house, with direct views out into the courtyard and the terrace garden area. The family room will replicate the existing house extension footprint and height, but with new materials and improved insulation.
- **4.2.3** The proposed fenestration consists of vertically proportioned windows and doors to compliment the existing ancillary buildings as well as the local baseline. The traditional sash and case window style is in keeping with the overall design aesthetic, keeping the façade clean and coherent.
- **4.2.4** Columned porticos formalise the entrances and give depth to the elevations. The main entrance is a wide double door leading to a main foyer, while the side entrance is a fully accessible single door version taking you to the service side of the house from where the Clients can maintain the commercial operations of the equestrian centre and livery stables.
- **4.2.5** External white render walls are in keeping with the local vernacular including the existing buildings on site.
- **4.2.6** The replacement home's roof finish and pitch of 36 degrees mirrors that of the existing permanent home and is also consistent with the local baseline. It will be a hip-end roof in natural slate set back with a parapet gutter to keep the elevations reserved.
- **4.2.7** A cobbled driveway, to match the existing courtyard, will be laid, to replace the current gravel on site which will link the two main external areas together.
- **4.2.8** Soft landscaping will be strategically planted around the new house and terrace area to soften the views, however, as the site is set in existing mature landscaping, it is already hidden by extensive tree cover.
- **4.2.9** The materials and design elements chosen compliment and give the building an association with the local character of the area. The replacement home displays restrained detailing throughout and materials are limited to slate and render in order to remain harmonious with the existing ancillary buildings and consistent with the local built environment.

# 4.3 SCALE AND POSITION

**4.3.1** The scale of the replacement house is in proportion to the composition of the existing permanent

home. It remains dominant as the main house, however its height has been controlled in order to be respectful to the scale of the original house. The replacement house also sits on the footprint of the existing house and the principal elevation faces south-east toward Kilmacolm village.

- **4.3.2** The principal elevation is approximately 8m high, which is in keeping with the proposed elevation heights of the houses at the Balrossie development (and much smaller than the Balrossie school building which is also to be refurbished), meaning our proposal will be consistent with the scale of the wider area.
- **4.3.3** The overall ridgeline of the replacement home is similar in height to that of the existing permanent home thus avoiding 'skyline development' from the important eastern viewpoints as it is set against the existing topography and also the proposed tree-belt when mature, which forms part of the application.
- **4.3.4** The replacement home is also sensitive to the scale of the local baseline through its simplicity of form, proportion and limited use of materials.

#### 4.4 PRIVACY AND OVERLOOKING

- **4.4.1** The site is fairly isolated without any neighbours therefore there will be no problems with overlooking. There is an existing stone wall and hedge along Blacksholm Road, that provides a barrier between the site and the road. Additional soft landscaping has been proposed around the new house and a more extensive tree line will be planted along the southern boundary to screen the Balrossie development.
- **4.4.2** The trees will also be planted in a way to separate the horse pen, parking and public areas of the stables from the house. However, the main house will also contain an office and facilities to monitor the public areas and maintain the business side of the venture.

# 4.5 DAYLIGHT AND OVERSHADOWING

**4.5.1** The orientation of the site means half the windows are south-west and south-east facing, therefore the primary ground floor spaces and the bedrooms all have south lighting. The light reaches the rest of the house at different times of the day, such as the kitchen and patio area. The kitchen area also has roof lights to maximise the benefit of natural light.

#### 4.6 SUSTAINABILITY

- **4.6.1** The overall sustainability of the replacement house is vital and this is incorporated into the design to allow people to easily adapt their home as their needs change with time.
- **4.6.2** We propose to use reclaimed materials where appropriate, such as cobbles, brick and stone from any demolition work with any disturbed soil from site clearance retained on-site.
- **4.6.3** Energy efficiency is achieved through the use of high specification double-glazing throughout and floor, wall & roof insulation (using the Econekt structural system with Izodom ICF) ensuring the new-build replacement house has low running costs. With a large area of south facing roof space the ancillary buildings will be fitted with solar PV arrays.
- **4.6.4** Log burning fireplaces throughout the new house allow for a carbon neutral approach to heating.

**4.6.5** In addition, adjacent land means a ground source heat pump can be incorporated into the design.

#### 4.7 ACCESSIBILITY, SAFETY & SECURITY

- **4.7.1** There is an existing private access to the property from Blacksholm Road which is visible from the property. This access that will be upgraded so that it is no less than 4.8 metres wide to ensure that vehicles can pull off of Blacksholm Road when a vehicle is exiting the access.
- 4.7.2 The drystane walls and hedgerow boundaries around the site will also be reinstated. The

replacement house will also allow for all the security standards as per the latest building regulations.

- **4.7.3** The secondary entrance from the northwest elevation will be made fully accessible due to the natural topography of the site where flexibility in the design can accommodate any future accessibility issues.
- **4.7.4** There will be a gate to get into the courtyard with 3 no. vehicular parking spaces with electric charging points for the residents and there will be a separate public vehicular parking area for the equine related amenities such as the arena, livery stables and tourism byre and again with electric charging points.
- **4.7.5** Finally, with the new housing development proposal at Balrossie there is opportunity for Blacksholm Road to be improved in the future, as it will be a primary access road.

#### 4.8 MAINTENANCE

- **4.8.1** The quality of materials specified will stand up well to the West of Scotland climate as they are traditional to the Scottish style and have been tested over the centuries, as is proven by the surrounding Kilmacolm neighbourhood. All the modern construction techniques will be employed to make sure the property is fully weatherproof and requires the least amount of repair and upkeep.
- **4.8.2** As this is also a private property, the clients are responsible for all maintenance privately, and it is their vested interest to keep their house and stables in good condition. Once they also begin bringing the stables back to use, the Clients themselves, as well as those who rent the stables, will make sure the horses are in the best environment, and therefore take care of their surroundings.



Views from private driveway towards Kilmacolm

# 4.9 CONCLUSION

- **4.9.1** We believe that it is vitally important to construct environmentally responsible buildings for the current and future generations, but also to create sustainable homes that people love and want to take care of.
- **4.9.2** It is also important to make sure all new proposals fit within the setting that they are, in scale, design and usability. The large site is perfect for the development proposals including the replacement house and re-use of ancillary buildings; it is harmonious with its surroundings and justifiable in terms of scale for the Clients and their vision for their long-term plans.
- **4.9.3** It is hoped that by providing this carefully considered design solution that both preserves and enhances the area, our proposal can be viewed as a worthy addition to Kilmacolm and its rich history of exemplar buildings. With its sustainable credentials it proves it can last and remain relevant to future generations much like its immediate neighbour Netherwood House.
- **4.9.4** We therefore respectfully request that our thoroughly researched and considered design for replacing the existing permanent home on a one-for-one basis, re-using the associated ancillary buildings and intensifying the use of the existing equestrian centre at Slates Farm all complies with the relevant policies of National Planning Framework 4 (NPF4), Inverclyde Council's Adopted 2019 Inverclyde Local Development Plan (LDP), Proposed 2021 Inverclyde Local Development Plan (LDP) and Planning Application Advice Notes (PAANs) and as such is supported by Inverclyde Council Planning Department and granted accordingly.

# 5.0 JUSTIFICATION

- **5.1** The development proposals comply with National Planning Framework 4 Policies 1, 2, 8, 9, 14, 16, 17 and 29 as they address head-on the global climate emergency and nature crises by proposing a development which;
  - 1. Preserves and enhances this part of the Green Belt by reinstating and maintaining the landscaping and wildlife of the site, modernizing and repurposing existing buildings as well as constructing a replacement home so that the development proposals are fully sustainable.
  - 2. Replaces with an energy efficient, carbon neutral replacement home.
  - 3. Incorporates sustainable green technologies sympathetically within an existing countryside setting.
  - 4. Repurposing and modernizing existing buildings to reduce emissions and adapt to climate change.
  - 5. It should be noted that the 64 new-build house Balrossie development located on the hill south of Slates Farm will entirely change the views and rural density of this part of Kilmacolm.
  - 6. It should also be noted that the new-build house and equine development located on the hill north of Slates Farm will impact the views and rural density of this part of Kilmacolm.
  - 5.1.1 Please see Appendix 6 (Quigley Architects existing aerial image)
  - **5.1.2** Please see Appendix 7 (Quigley Architects proposed aerial image)
- **5.2** The development proposals comply with Inverclyde Council's Road and Transportation Department advice and the National Roads Development Guidelines by;
  - 1. Providing 3 no. parking spaces for the proposed replacement 4 bedroom house.
  - 2. Providing 2 no. parking spaces for the proposed 2 bedroom guest accommodation.

- 3. Providing an access of at least 4.8 metres wide for the first 10 metres off Blacksholm Road.
- 4. Providing the access off Blacksholm Road is fully paved for a minimum of 10 metres and of a gradient not exceeding 10%.
- 5. Providing parking spaces at least 3.0 metres wide by 6.0 metres long with a path at least 0.9 metres wide past these parking spaces where the driveway forms part of the pedestrian access to the property.
- 6. Providing a visibility splay looking south at the access of a minimum 2.4m x 120m x 1.05m and kept clear in perpetuity. The existing topography precludes this level of visibility splay looking north and the existing road layout negates its requirement.
- 7. Providing public parking spaces for the livery stables of at least 2.5m wide x 5.0m long.
- 8. Providing roadside and roadway drainage channels so all surface water is managed within the site to ensure flooding to surrounding properties and the public road network is prevented.
- **5.3** The development proposals comply with Inverclyde Council's Environmental Health Department advice by;
  - 1. No Japanese knotweed exists on-site.
  - 2. Containers to store waste will be located securely on-site,
  - 3. External lighting will be designed appropriately and controlled accordingly,
  - 4. Sound insulation in line with BS regulations to minimize noise disruption is incorporated.
  - 5. Site drainage, surface water and onsite sewage treatment in compliance with Building Standard requirements is incorporated in the development proposals.
  - 6. Detering gulls is incorporated in the development proposals.
  - 7. Electric charging points are provided in the development proposals.
- 5.4 The development proposals comply with Scottish Water's advice by;
  - 1. Ensuring that a formal connection application is made to SW when planning consent is granted. Please note SW have carried out a Capacity Review and there is currently sufficient capacity in the Greenock Water Treatment Works to service the development.
  - 2. Ensuring that a private treatment system is designed and constructed with their approval.
  - 3. Ensuring that no surface water connections are made into their combined sewer system.
- **5.5** To avoid continued urbanisation of the countryside and stop any contagion north from the Balrossie development supported by Inverclyde Council, it is imperative the sympathetic renovation and redevelopment of Slates Farm proposed by our Clients is supported.
- **5.6** The whole project has been driven by informed Clients who already live and work in Kilmacolm and wish to see the area continue to prosper sustainably. They aim to deliver exemplar residential and equine facilities, employ locally, develop respectfully and maintain the site for the benefit of future generations.







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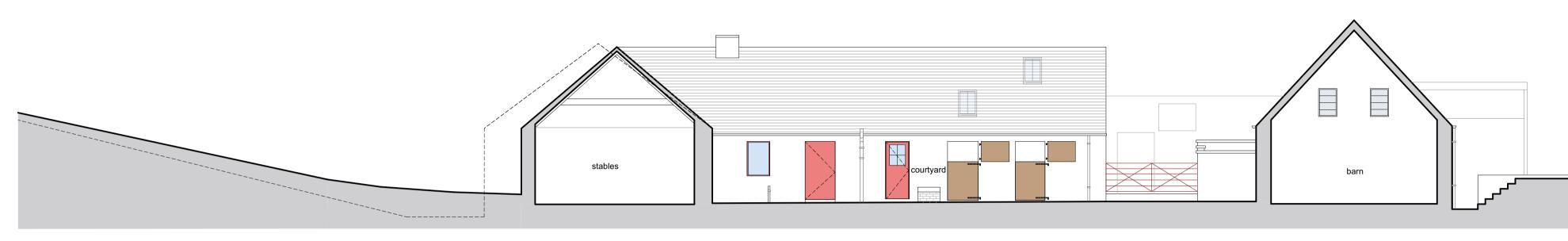
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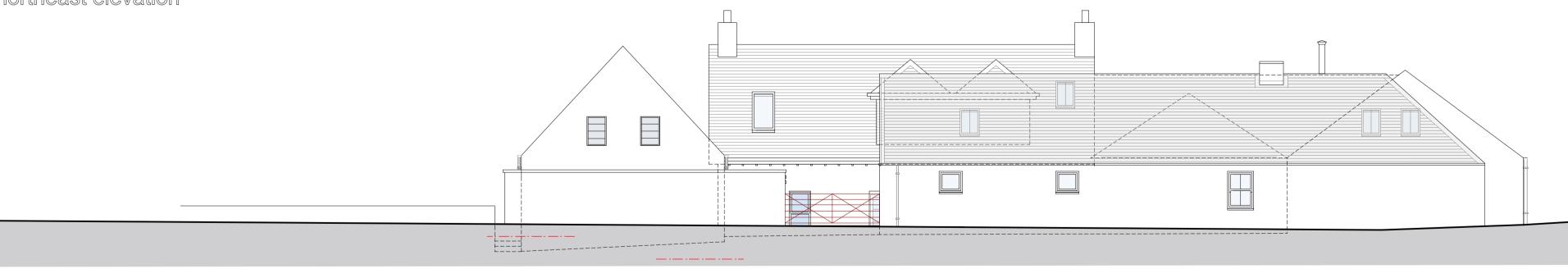
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southeast (courtyard) elevation



northeast elevation





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northwest (courtyard) elevation



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# GENERAL NOTES.

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1.10 - All structural members throughout new construction to receive fire protection in strict accordance with technical standard 2.3 (fire protection). Intumescent paint applied to all steelwork providing 60mins fire resistance where required & 60mins fire resistance to all structural/loadbearing timber walls. Layer plasterboard finish to comply.

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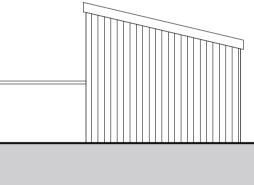
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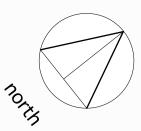
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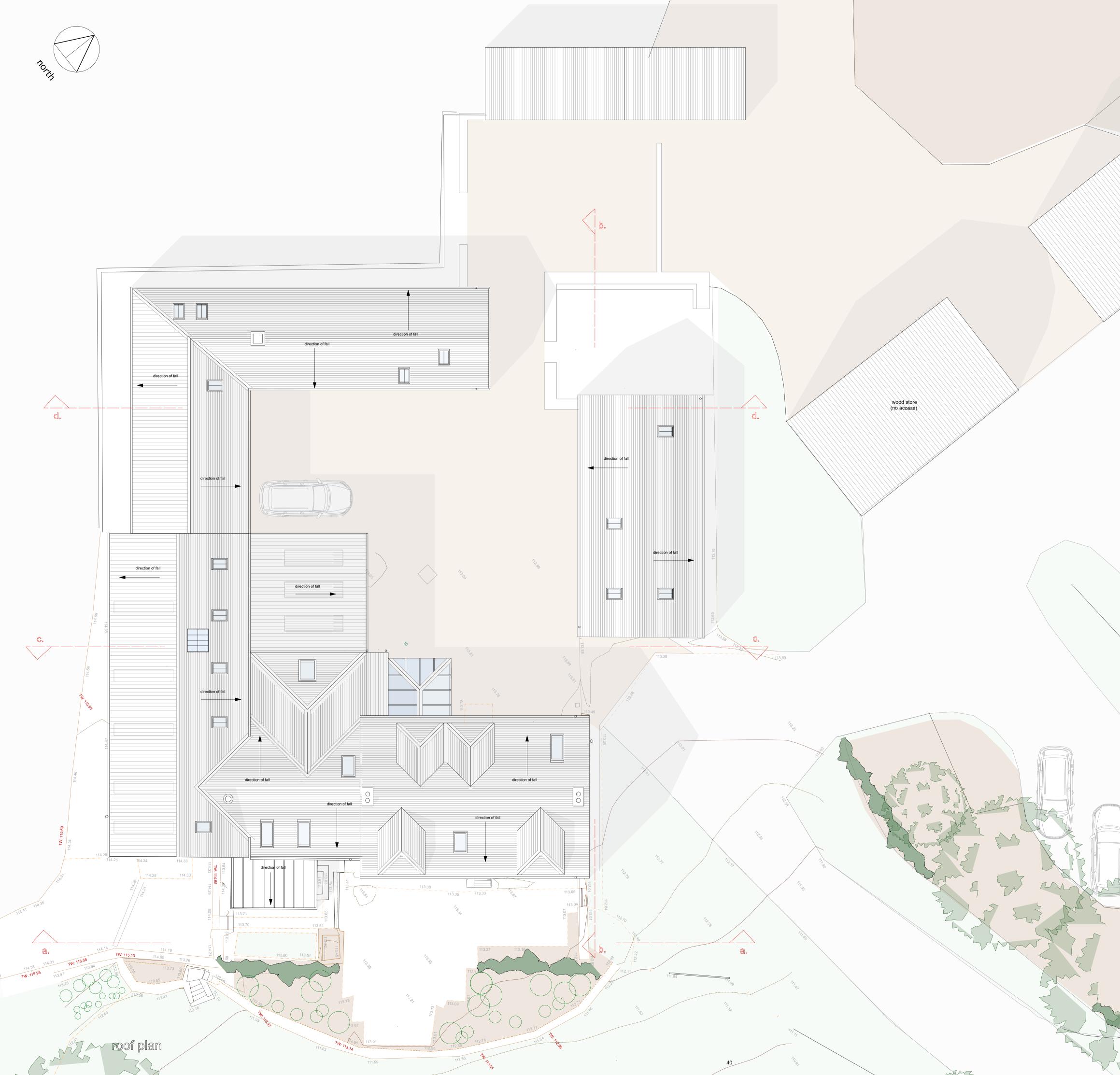
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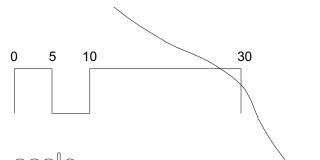
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SIGNED ..... QUIGLEY ARCHITECTS C. General Amendments 29.03.24 B. Client Amendments 22.01.24 A. Client Amendments 07.06.23 Date Rev Description Project. Pr. Replacement House @ Slates Farm, Blacksholm Road, Kilmacolm V Client. Mr and Mrs A. White Title. Roof Plan as existing Drg. No.1846/ Date. 05.10.22 AL(0)04 Scale. 1:100 Drawn. **BARCHITECTS** T. 01475 724639 E. info@quigleyarchitects.co.uk W. www.quigleyarchitects.co.uk





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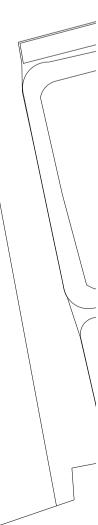
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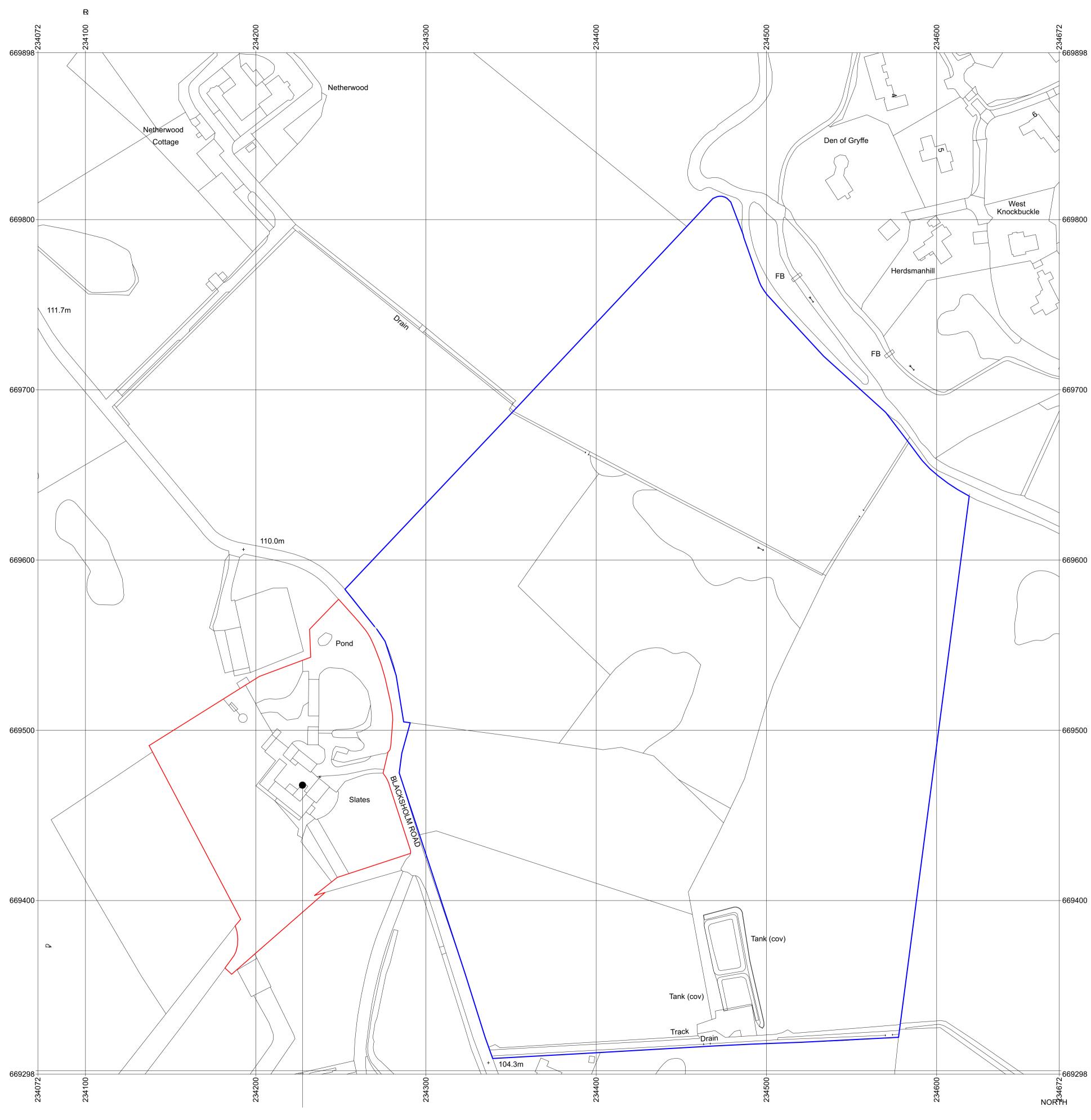
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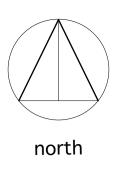
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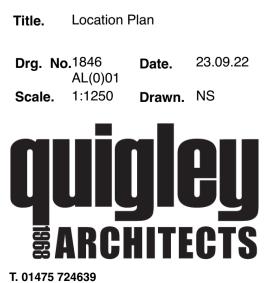






application site

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Date Rev Description Project. Pr. Replacement House @ Slates Farm, Blacksholm Road, Kilmacolm Client. Mr. & Mrs. A. White

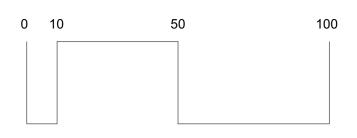
**Client Amendments** 

Α.

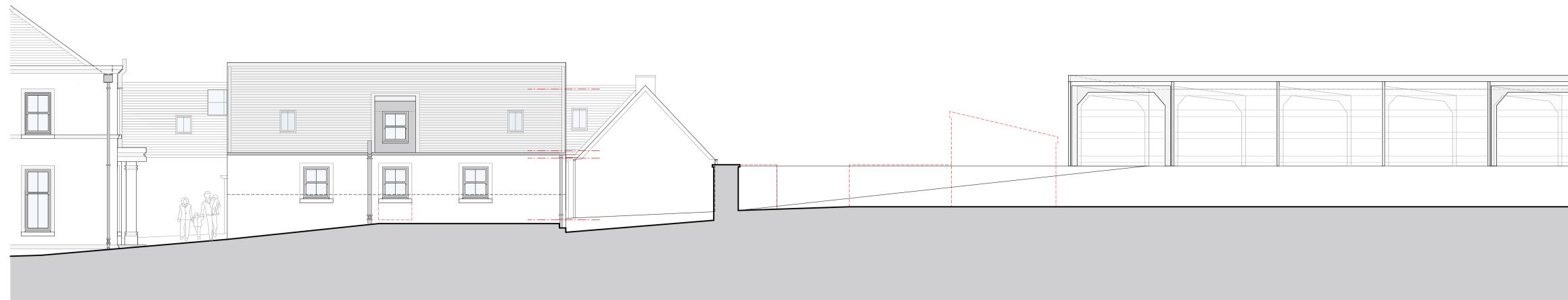
THIS IS THE ORIGINAL/A TRUE COPY OF THE DRAWING REFERRED TO IN THE APPLICATION FOR PLANNING / BUILDING WARRANT DATED.... SIGNED... QUIGLEY ARCHITECTS AGENT

18.01.24

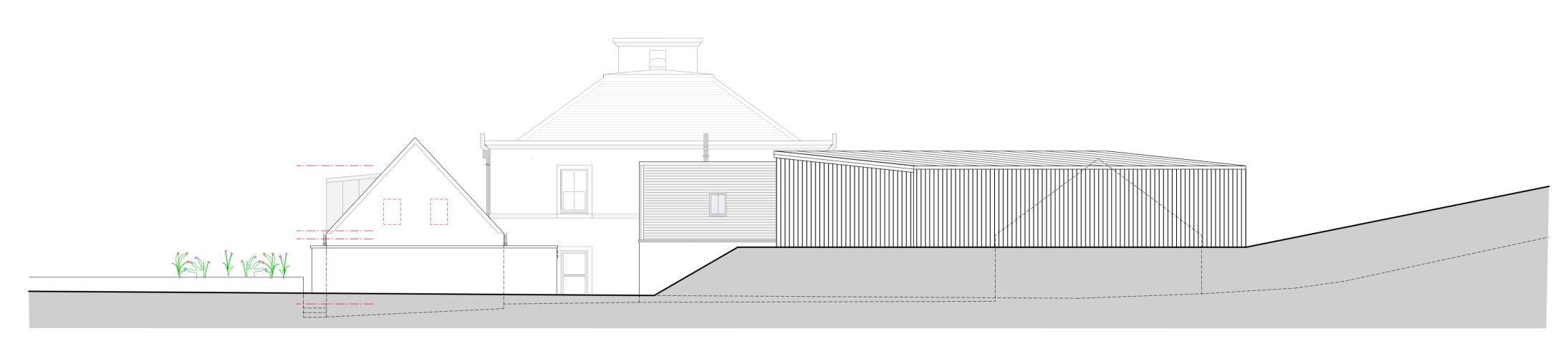
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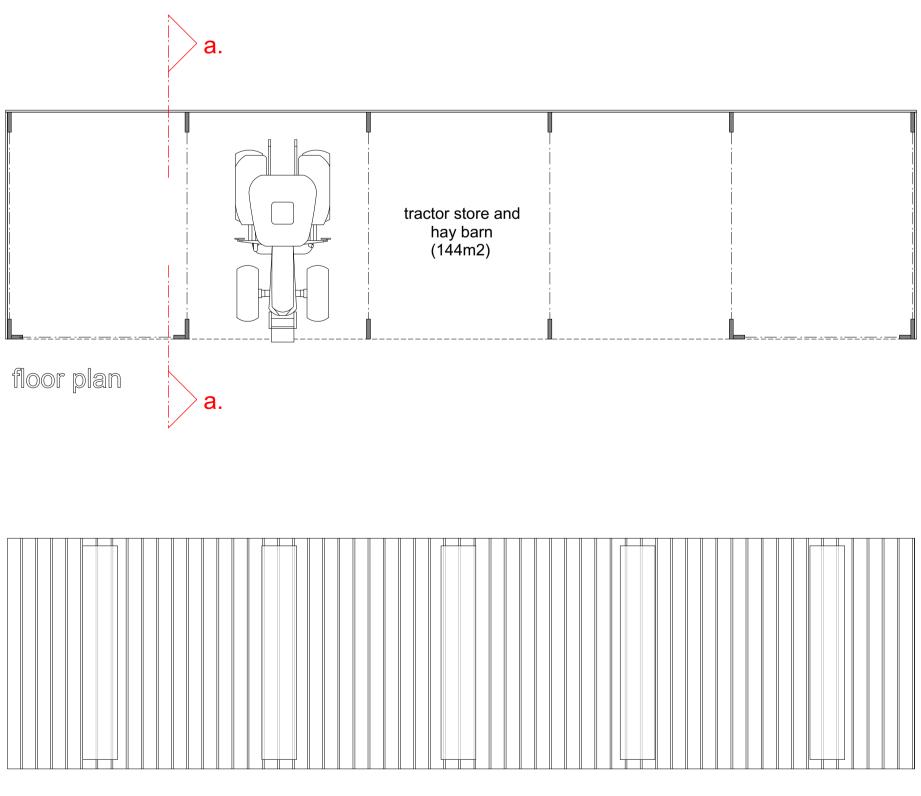
SCale (metres)



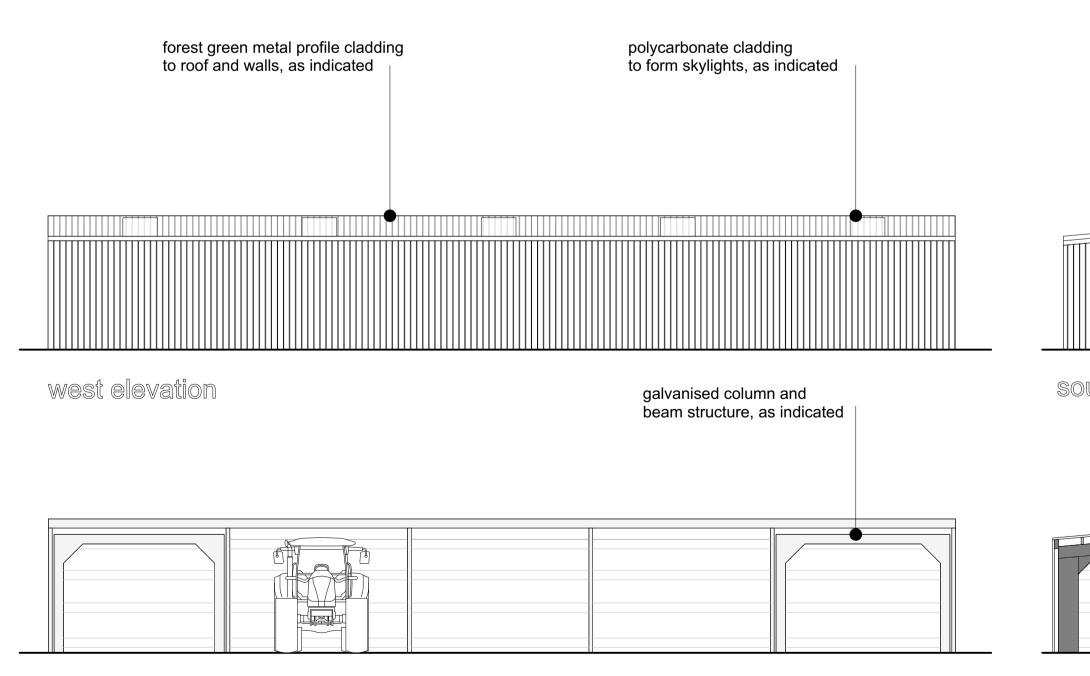
northeast elevation



northwest elevation



roof plan



east elevation

section a-a

1000n	nm		
]			

5000m

SCale (millimetres)

0mm

# GENERAL NOTES.

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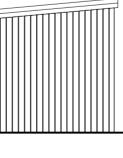
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DATED

SIGNED QUIGLEY AF	RCHITECTS		A	GENT	
Rev	Description			Date	
Project.	Project. Pr. Replacement House @ Slates Farm, Blacksholm Road, Kilmacolm				
Client.	Mr & Mrs	s. A. Whit	te		
Title.	Agricultu as propo		ng		
Drg. No	.1846/ AL(0)16	Date.	18	8.01.24	
Scale.	( )	Drawn.	G	Q	

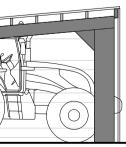


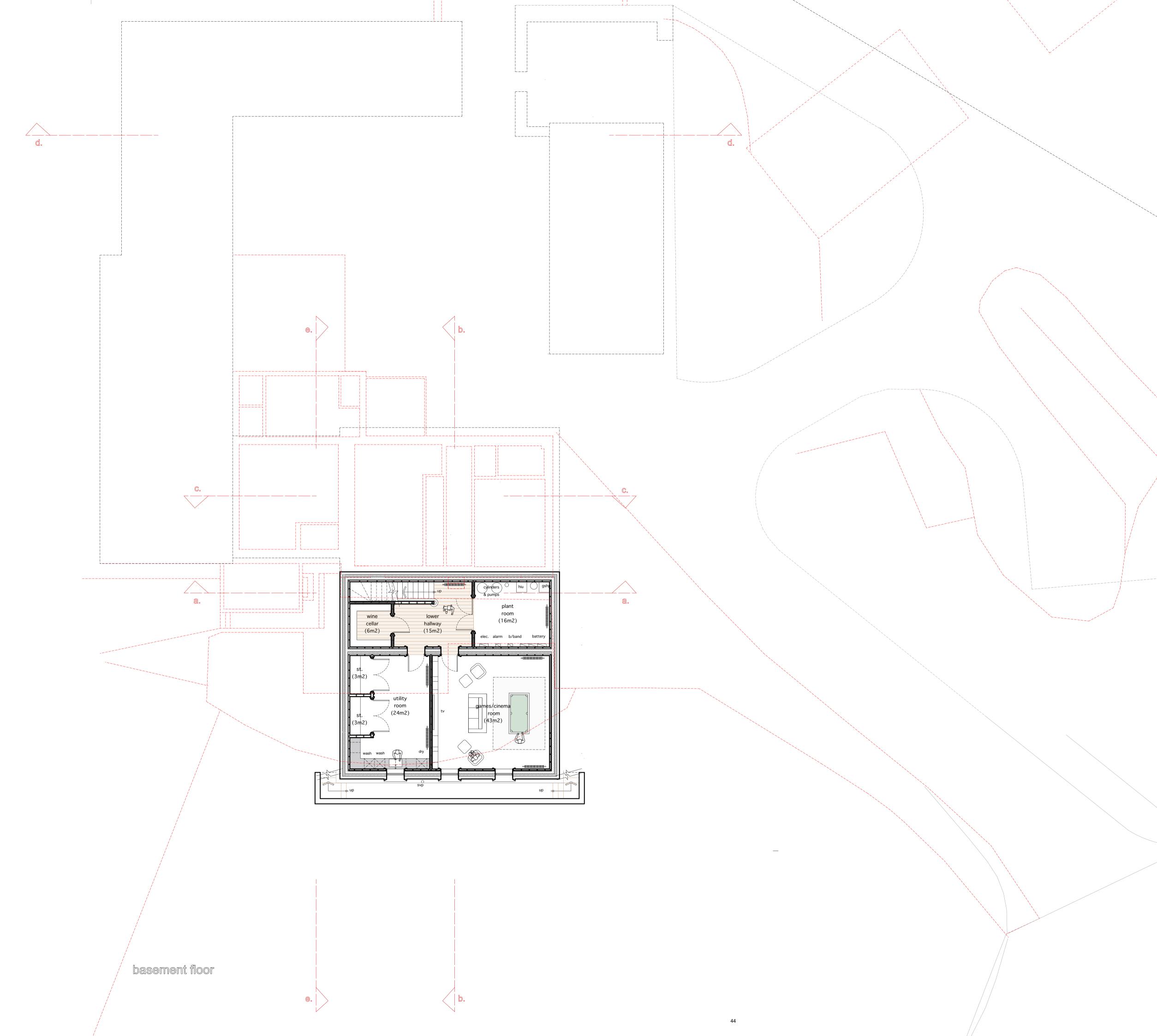
### T. 01475 724639 E. info@quigleyarchitects.co.uk W. www.quigleyarchitects.co.uk

The Mews, 22 Forsyth Street, Greenock PA16 8DT



south elevation





# 0 1000

SCale (millimetres)

5000

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REFERRED BUILDING W	TO IN THE APPLICATI	
SIGNED		AGENT

 
 Rev
 Description
 Date

 Project.
 Pr. Replacement House @ Slates Farm, Blacksholm Road,

Kilmacolm Client. Mr. & Mrs. A. White

Title.	Basemer as propos		
Drg. No	o.1846/ AL(0)17	Date.	30.01.24
Scale.	· · /	Drawn.	GQ



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The Mews, 22 Forsyth Street, Greenock PA16 8DT

Blacksholm Road



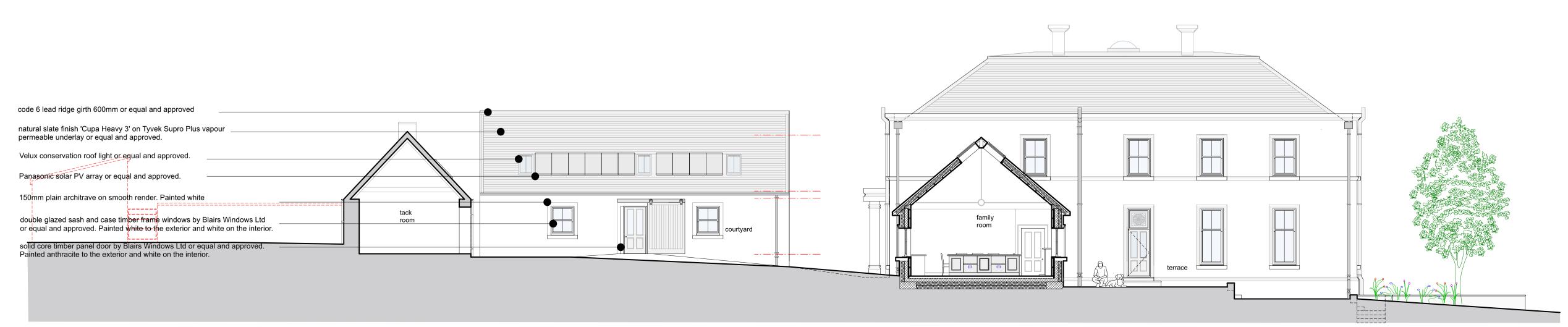
southeast elevation



northeast elevation



northwest elevation



45

0	1000	5000

SCale (millimetres)

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### THIS IS THE ORIGINAL/A TRUE COPY OF THE DRAWING REFERRED TO IN THE APPLICATION FOR PLANNING / BUILDING WARRANT

DATED... SIGNED... QUIGLEY ARCHITECTS AGEN В. Client Amendments 22.01.24 Α. Client Amendments 04.11.23 Date Rev Description Project. Pr. Replacement House @ Slates Farm, Blacksholm Road, Kilmacolm Client. Mr & Mrs. A. White Title. Byre Elevations as proposed Drg. No.1846/ Date. 14.06.23 AL(0)15 Scale. 1:100 Drawn. GQ



### T. 01475 724639 E. info@quigleyarchitects.co.uk W. www.quigleyarchitects.co.uk

The Mews, 22 Forsyth Street, Greenock PA16 8DT

code 6 lead ridge girth 600mm or equal and approved

Velux conservation roof light or equal and approved.

natural slate finish 'Cupa Heavy 3' on Tyvek Supro Plus vapour permeable underlay or equal and approved.

=100mm cast iron rainwater pipes off gutters and 150mm cast iron soil vent pipes with rodding eye connection at base. Painted anthracite



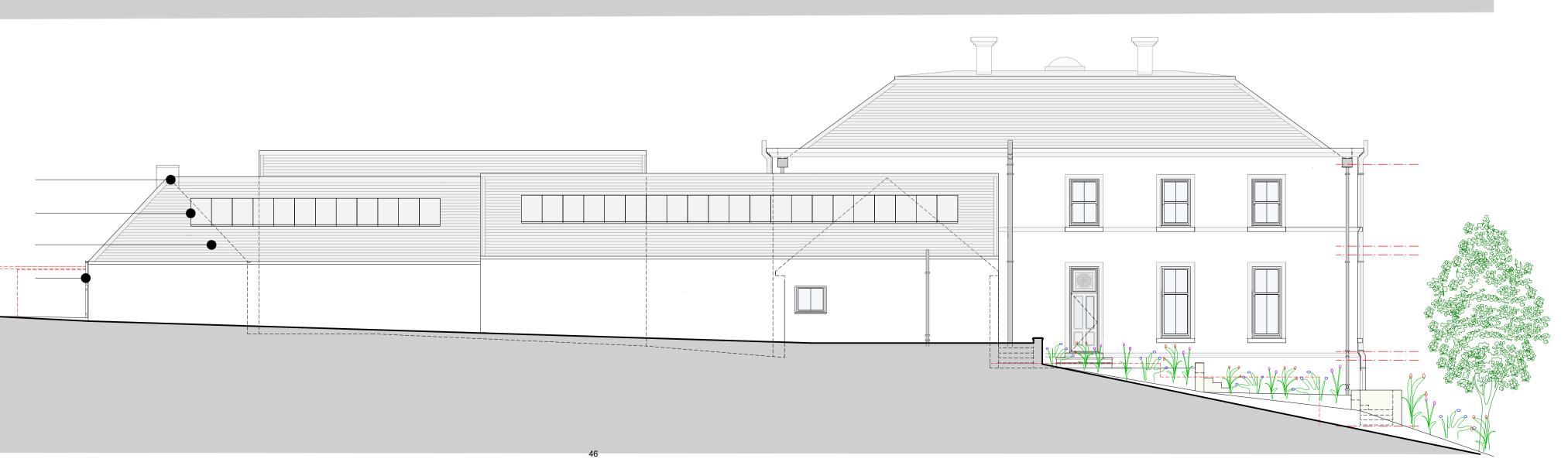
northwest elevation

code 6 lead ridge girth 600mm or equal and approved

Panasonic solar PV array or equal and approved.

natural slate finish 'Cupa Heavy 3' on Tyvek Supro Plus vapour permeable underlay or equal and approved.

100mm cast iron rainwater pip<mark>es off gut</mark>ters and 150mm cast iron soil vent pipes with rodding eye connection at base. Painted anthracite



<u>114M</u>	 	 
113M	 	 
112M	 	 
111M	 	 
110M	 	 

111M

111M

110M

112M

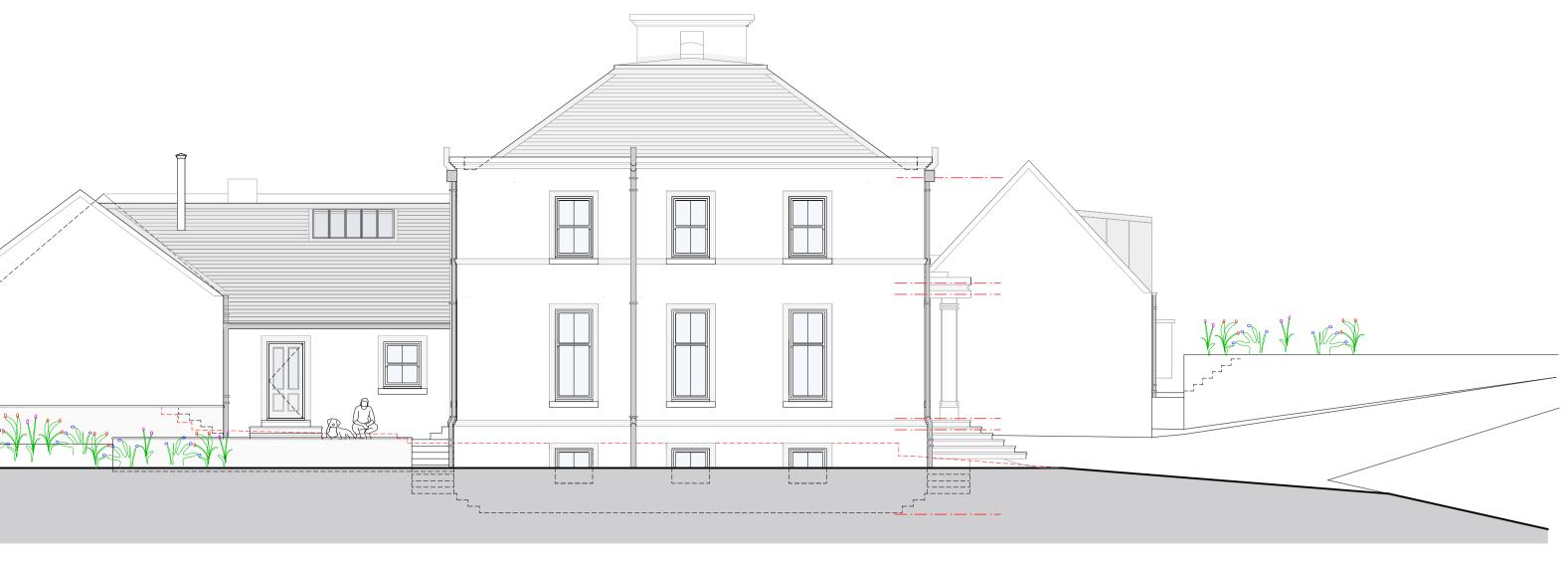
111M

110M

\_\_\_\_\_

\_\_\_\_\_

southwest elevation





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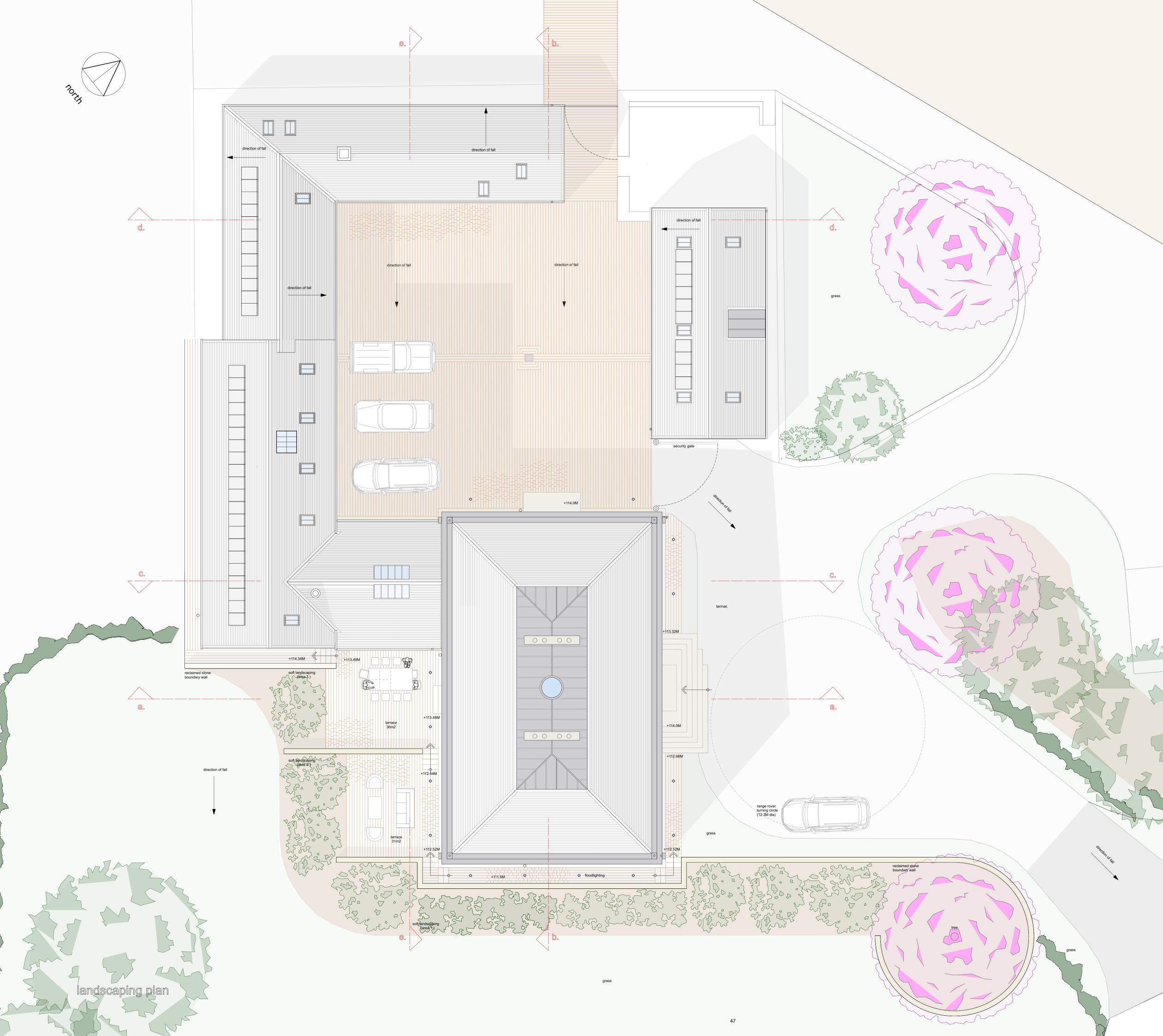
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DATED

	SIGNED	 AGENT	
	H. General Amendments		31.03.24
G. Clier		Client Amendments	20.01.24
	F.	Client Amendments	31.10.23
E.		Planning Amendments	21.06.23
	Rev Description		
	Rev	Description	Date
		Description Pr. Replacement Ho Slates Farm, Blacksholm Road, Kilmacolm Mr & Mrs. A. White	

Title. Elevations as proposed Drg. No.1846/ Date. 24.11.22 AL(0)10 Scale. 1:100 Drawn. GQ



T. 01475 724639 E. info@quigleyarchitects.co.uk W. www.quigleyarchitects.co.uk The Mews, 22 Forsyth Street, Greenock PA16 8DT





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tarmac

tarmac

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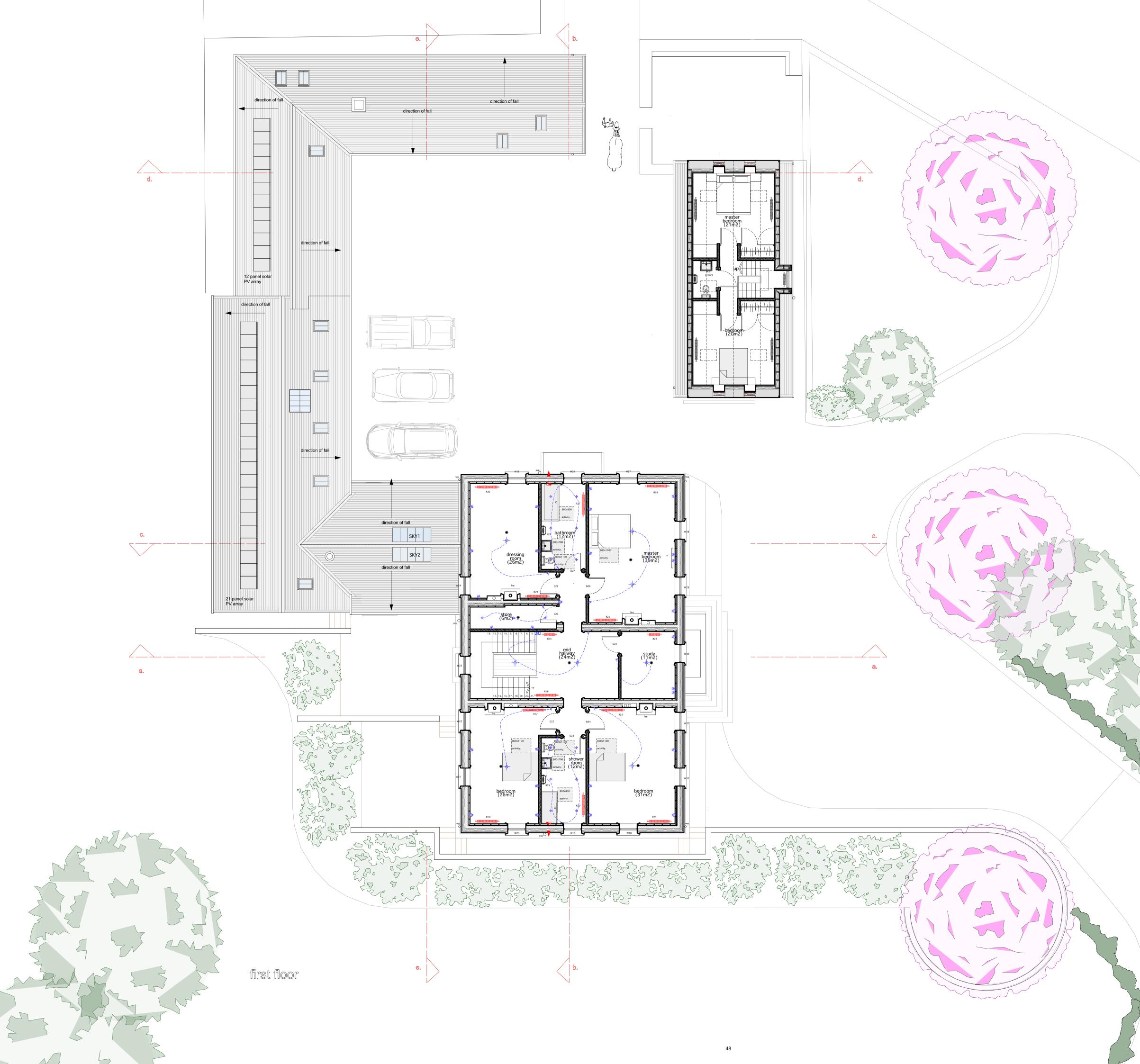
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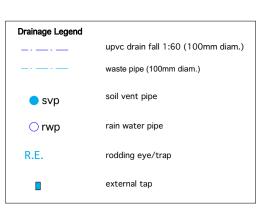
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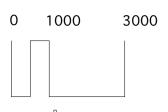


T. 01475 724639 E. info@quigleyarchitects.co.uk W. www.quigleyarchitects.co.uk The Mews, 22 Forsyth Street, Greenock PA16 8DT





Electrical Legend	I
<b>2</b> *6	Distribution board
elect	Electric meter
	Light source
	Wall mounted Light
•	Low voltage recessed downlighter
	Pull cord light switch
Ъ	Light Switch
Δ	Socket
岱	Twin socket
±±	High Level Twin socket
ል 🛱 እ	New socket/twin scoket/light switch
	Electric shower
-	Mechanical extraction fan.
۲	Smoke detector
	Carbon monoxide detector
-	Burglar Alarm Sensor
$\bowtie$	Burglar Alarm Box
	Boiler Flue
	Intercom (door entry buzzer)
	Intercom (door entry handset)
	Underfloor heating control panel
BB	Broadband
DAHE.	Wifi point



SCale (millimetres)

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AGEN

### SIGNED. QUIGLEY ARCHITECTS

GOIGLET A	QENT		
$\Box$	LAS		
$\backslash$	MACH .		
/1. 5	General Amendme	ents	02.04.24
Rev	Description		Date
Project.	Pr. Replacement	Ho	use @
	Slates Farm, Blacksholm Road	H	
5	Kilmacolm		$\sum$
Client.	Mr. & Mrs. A. Wh	ite	
$\overline{\mathbf{v}}$		$\searrow$	T

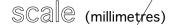
Title. Plans as proposed Drg. No.1846/ Date. 22.11.22 AL(0)08 Scale. 1:100 Drawn. GQ



# T. 01475 724639 E. info@quigleyarchitects.co.uk W. www.quigleyarchitects.co.uk



# 0 1000



5000

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	SIGNED		V
)	QUIGLEY A	RCHITECTS	GENT
7			
>	J.	General Amendments	02.04.24
	Ι.	BW Amendments	05.02.24
/	Rev	Description	Date
			V

Project. Pr. Replacement House @ Slates Farm, Blacksholm Road, Kilmacolm

Client. Mr. & Mrs. A. White

# Title. Plans

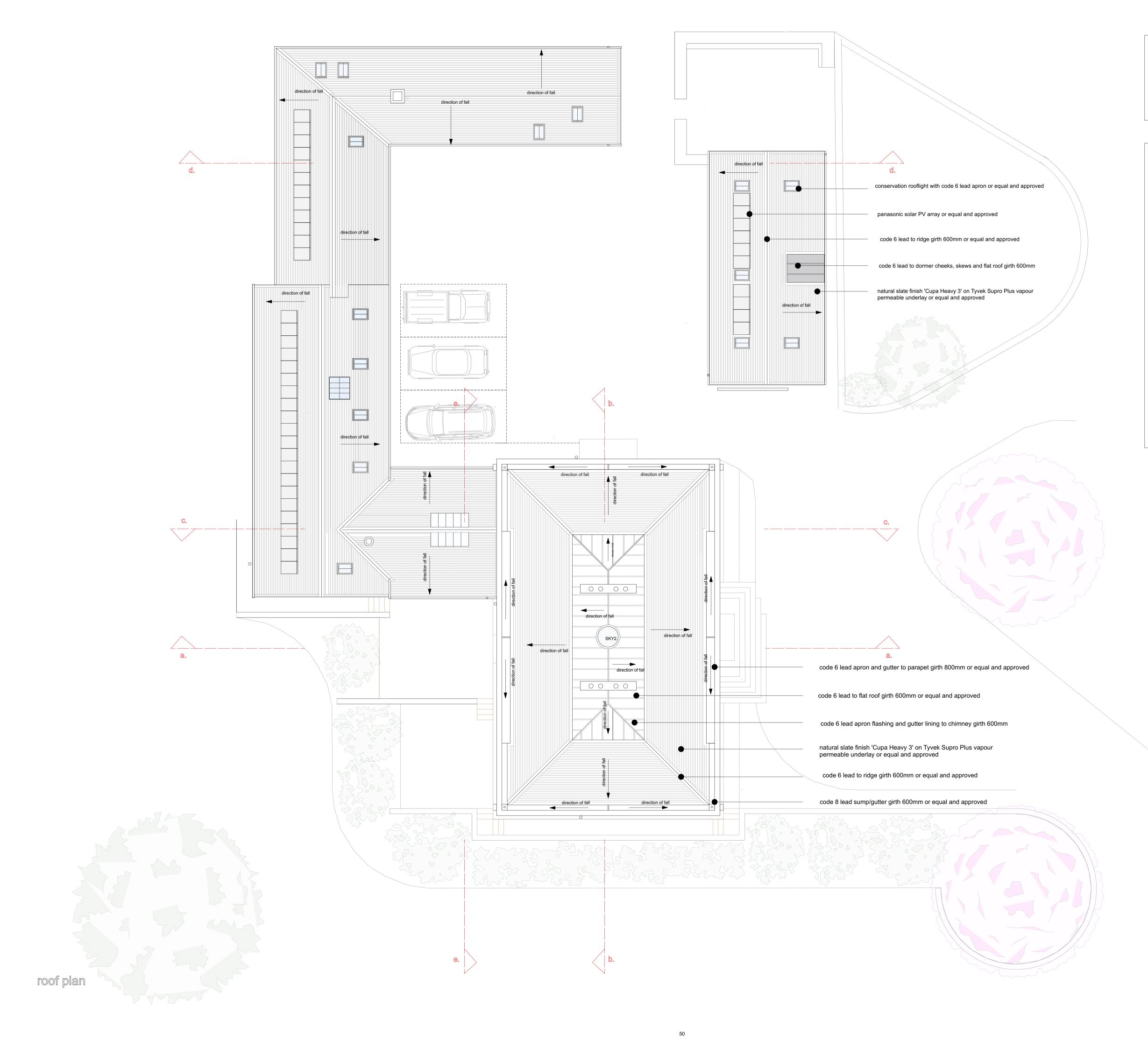
as proposed Drg. No.1846/ Date. 22.11.22 AL(0)07 Scale. 1:100 Drawn. GQ

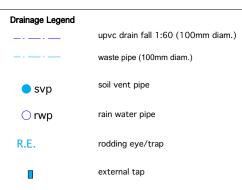


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The Mews, 22 Forsyth Street, Greenock PA16 8DT

Blacksholm Road





Electrical Legen	d
<b>A</b>	Distribution board
elect	Electric meter
- <b>\u039</b> -	Light source
	Wall mounted Light
$\Phi$	Low voltage recessed downlighter
•	Pull cord light switch
Ъ	Light Switch
Δ	Socket
枯	Twin socket
<b>*</b> *	High Level Twin socket
ዕ 喆 ስ	New socket/twin scoket/light switch
	Electric shower
-	Mechanical extraction fan.
۲	Smoke detector
	Carbon monoxide detector
	Burglar Alarm Sensor
$\bowtie$	Burglar Alarm Box
	Boiler Flue
	Intercom (door entry buzzer)
$\mathbf{X}$	Intercom (door entry handset)
	Underfloor heating control panel
BB	Broadband
DAME	Wifi point

# 0 1000 3000

# SCale (millimetres)

# GENERAL NOTES.

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1.9 - All ventilation to be in accordance with CIBSE Guide Section B2 and in full conformity with STANDARD 3.14 BUILDING (SCOTLAND) REGULATIONS 2004.

1.10 - All structural members throughout new construction to receive fire protection in strict accordance with technical standard 2.3 (fire protection). Intumescent paint applied to all steelwork providing 60mins fire resistance where required & 60mins fire resistance to all structural/loadbearing timber walls. Layer plasterboard finish to comply.

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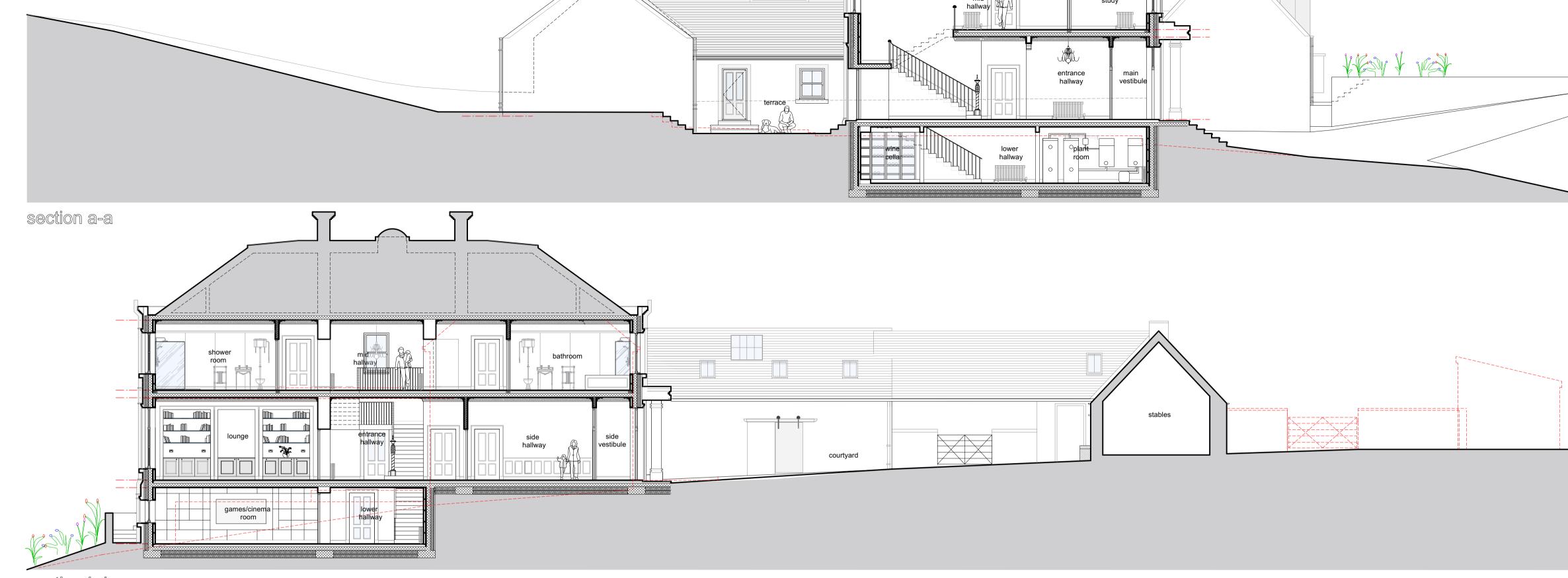
SIGNED...... QUIGLEY ARCHITECTS AGENT I. General Amendments 02.04.24 Rev Description Date Project. Pr. Replacement House @ Slates Farm, Blacksholm Road, Kilmacolm Client. Mr. & Mrs. A. White

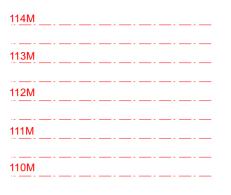
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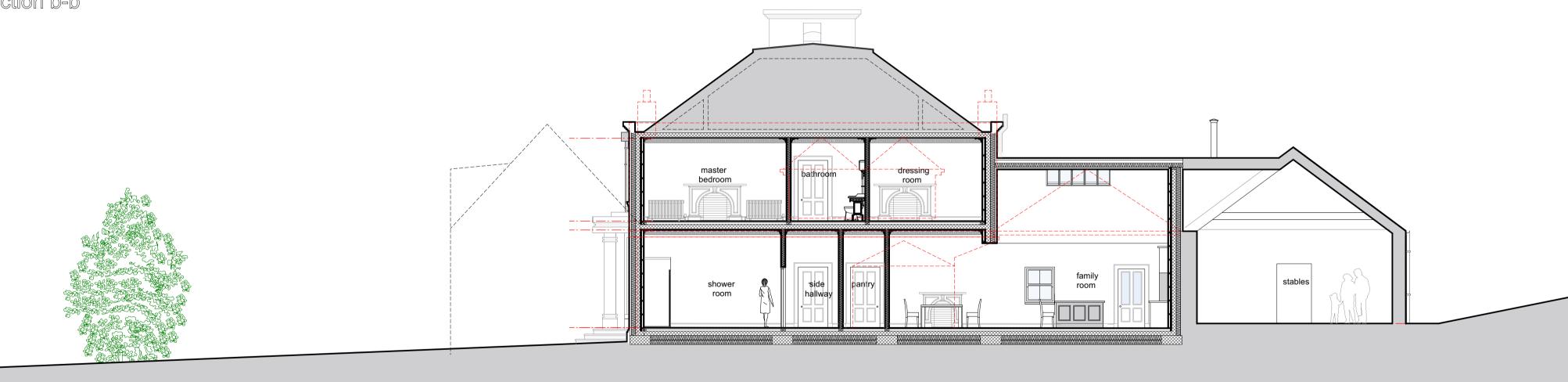






114M 113M 112M - \_\_\_\_ - \_\_\_ - \_\_\_\_ . \_\_\_\_ . \_\_\_ . \_\_\_ 111M \_\_\_\_\_ 110M

section b-b

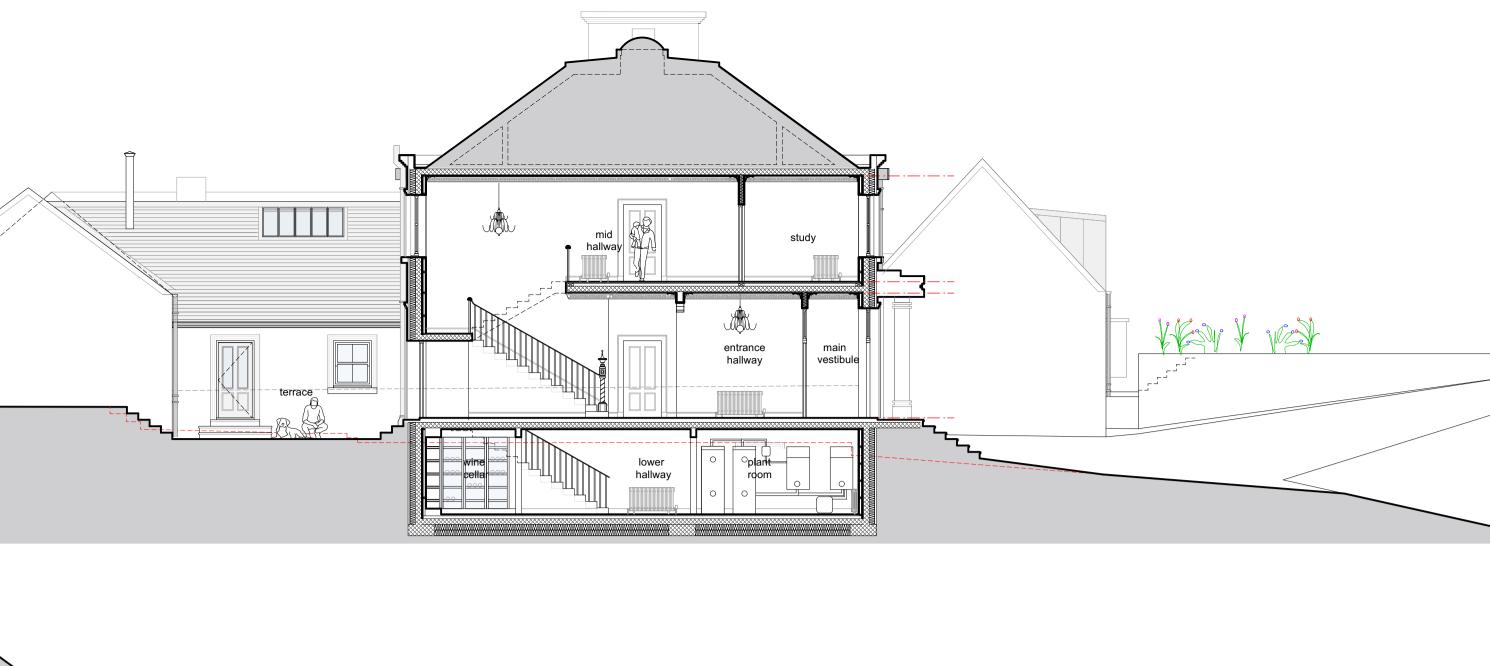


<u>114M</u>	 	 	 	 
11 <u>3M</u>	 	 	 	 
112M	 	 	 	 
111M	 	 	 	 
110M	 	 	 	 



114M \_\_\_\_\_ 113M 112M ...... 111M 110M

section e-e





SCale (millimetres)

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SIGNED	SIGNED QUIGLEY ARCHITECTS A					
Н.	H. General Amendments					
G.	Client Amendments	22.01.24				
F.	Client Amendments	02.11.23				
E.	Planning Amendments	21.06.23				
Rev	Description	Date				
Project. Pr. Replacement House Slates Farm, Blacksholm Road, Kilmacolm						
	Blacksholm Road,					
Client.	Blacksholm Road,					
Client. Title.	Blacksholm Road, Kilmacolm					
Title.	Blacksholm Road, Kilmacolm Mr. & Mrs. A. White Sections as proposed	4.11.22				

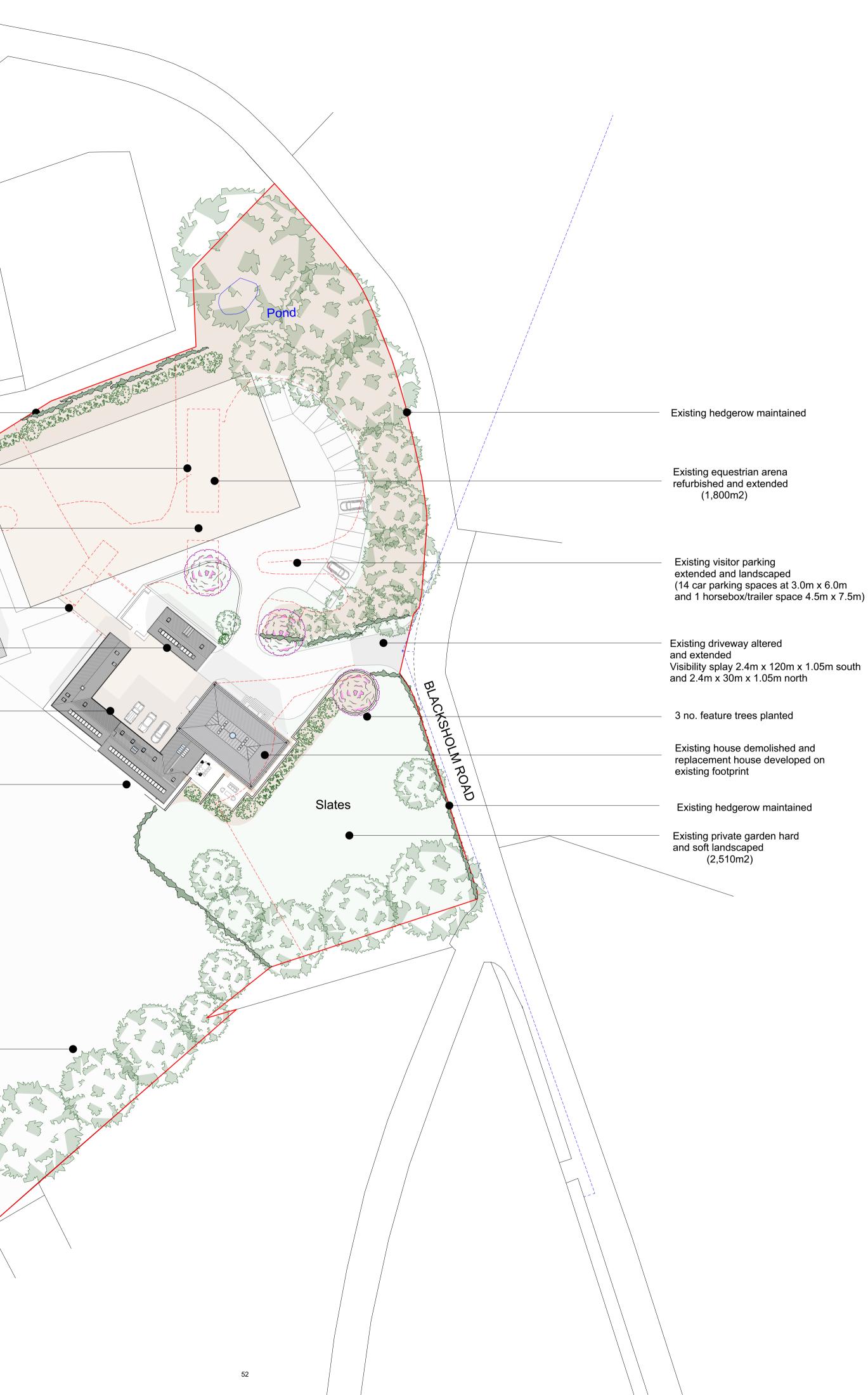


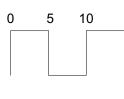
# T. 01475 724639 E. info@quigleyarchitects.co.uk W. www.quigleyarchitects.co.uk



new Blacksholm Road development Existing barn demolished (144m2) Existing wood store demolished (73m2) New replacement agricultural building (144m2) Existing 3 stable block demolished -(57m2) Existing byre redeveloped and private garden hard and soft landscaped (280m2) Existing 4 stable and ancillary blockrefurbished and courtyard extended with provision for 3 car parking spaces at 3.0m x 6.0m Existing 6 stable block refurbished Existing pasture maintained (7,025m2) Existing drystane dykes refurbished New barrier trees planted to screennew Balrossie Housing development

New barrier planting to screen





SCale (metres)

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DATED..... SIGNED ....

QUIGLEY AF	ACHITECTS A	GENT
Н.	30.03.24	
G.	16.01.24	
F.	Client Amendments	03.11.23
E.	<b>Client Amendments</b>	07.06.23
Rev	Description	Date
Project.	use @	
Client.		
Title.		
Drg. No	Batol B	1.11.22
Scale.	AL(0)06 1:500 Drawn. G	Q
	aloiu	

**BARCHITECTS** T. 01475 724639 E. info@quigleyarchitects.co.uk W. www.quigleyarchitects.co.uk



Equestrian Centre vehicular access	0 5 10 20
and parking	
Equestrian Residence	
Equestrian Centre	SCale (metres)
Private Residence	
	GENERAL NOTES.
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	DATED
	QUIGLEY ARCHITECTS AGENT
	C. Client Amendments 19.01.24 B. Client Amendments 03.11.23
	A. Client Amendments 06.06.23
	Rev Description Pate Project. Pr. Replacement House @
	Slates Farm, Blacksholm Road, Kilmacolm
	Client. Mr & Mrs A. White
	Title. Stables as proposed
	Drg. No.1846/ Date. 22.11.22 AL(0)13 Scale. 1:500 Drawn. GQ
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	<b>QUIGICU</b> <b>ARCHITECTS</b>
	<b>BARCHITECTS</b>
	T. 01475 724639 E. info@quigleyarchitects.co.uk W. www.quigleyarchitects.co.uk The Mews, 22 Forsyth Street, Greenock PA16 8DT

2. PLANNING APPLICATION BUSINESS PLAN, STTRUCTURAL ENGINEERING CONDITION REPORT, ROOF CONDITION SURVEY, STONE CONDITION SURVEY AND SUSTINABILITY STATEMENT Our future livery yard business will be located at the existing barns at Slates, Blacksholm Road, Kilmacolm and will offer high quality horse boarding services to horse owners in the area. Our aim is to provide a safe, comfortable, and enjoyable environment for both horses and their owners. We will differentiate ourselves from other livery yards by offering personalised services and providing a range of facilities that will cater to the different needs of our customers. Our target market will be homeowners in Kilmacolm and the surrounding areas.

### **Market Analysis**

The equestrian industry in Kilmacolm is growing, and there is an increasing demand for high quality horse boarding services. There are several livery yards in the area but most of them do not offer a wide range of facilities, and their services are not personalised. Our livery yard will differentiate itself by providing personalised services, top quality facilities and exceptional customer service.

### Services

Slates Farm is moderately sized equestrian facility. We will offer full livery, part livery and DIY livery services. Our full livery service will include daily turnout, mucking out, feeding and grooming. Our part livery service will include daily turnout, mucking out, and feeding, while DIY livery service will allow horse owners to take care of their horses themselves. We will also offer additional services such as exercising, training and veterinary care. Guest riding instructor services will be offered. The property consists of approximately 35 acres including farmhouse & steadings.

### Facilities

We will have 12 stables, each of which will be spacious and well ventilated. It will also utilise the stables that we kept our horses in some 30 years ago, and which largely been empty in the intervening years. Based on the acreage of the farm there will be the option for taking a further 12 horses on turn out livery. The owners will be living on site with 24 hour surveillance for safety of both client and horses.

Outdoor arena – we will have an outdoor, fully, lit, all weather arena that will be used for training, exercising and competitions. This will allow the arena to be used all yar round. The arena measures 60m x 30m which will make our arena the only international show jumping size in the area. This will allow us to attract accredited coaches from around the country.

Paddocks – we will have numerous paddocks where horses can graze and exercise. These will be on a rotational basis so that no field becomes over grazed. Over the past year these we have invested heavily in these fields/paddocks as they have been referced, had new gates installed, the waterways have been cleared 7 reopened, the hedges maintained, the fields have been chain harrowed, overlaid with natural nutrients. This is the first time in 25 years that these fields have been treated and restored.

Newly installed 'Monarch' galvanised steel and bamboo board stables will be available making them highly desirable. A certain number of pony stables will be available to encourage young children who are previously excluded from certain equestrian livery yards due to their age.

Studies show that it is highly beneficial for children to be around animals & horses and it is our wish to expose as many children to the benefits of the outdoor lifestyle and the responsibilities that come with horse ownership.

Given that there are miles of off road tracks & hacking around the area is prime for this experience. Gallops – It is our intention to create a gallops whereby the horses can be exercised all year round Tack Room – we will have a tack room where horse owners' cans tore their equipment.

### **Marketing Strategy**

We will market our livery yard through a range of channels, including social media, local advertising and word of mouth referrals. We will create a website that will provide detailed information about our services, facilities and pricing. We will also create social media accounts on platforms such as Facebook, Instagram and Twitter where we will share photos and updates about our livery yard. We will offer special promotions and discounts to attract new customers.

Our target clientele will be equestrians who seek a quality, well run horse livery with quality instructors and exceptional facilities. Kilmacolm is a sought after area for horse ownership due to its relatively quiet country lanes and availability of off road hacking. It is also conveniently positioned within the central belt for easy access to equestrian competitions throughout the country. Currently there are only 3 livery facilities within the area & only 1 of which offers the experience, facilities and service that we plan to offer. However this other does not cater to the under 18 market.

### **Financial Projections**

Our projected income in the first year of income is  $\pm 67,000.00$  with an estimated nett profit of  $\pm 7,000.00$ . We expect our income to grow by 15% in the second year of operation with an estimated nett profit of  $\pm 12,000.00$ .

### **Start Up Costs**

Our start-up costs includes the purchase of the land itself (attached to Slates), the construction of the arena and associated ground coverings and fencing. The fencing of the fields, the drainage works required to make the fields useable, the cutting of the hedgerows and the reclamation of the fields making them useable for horses. There is also the marketing costs of the business, the purchasing of equipment and associated expenses. The stables themselves require new roofs and some modernisation. We estimate our start-up costs to be approximately £300,000.00. We are looking to upgrade the paths walkways/ paths adjacent to the east of Slates that will allow horses / walkers / dog walkers avoid walking along the old Greenock Road when walking around the popular Kilmacolm – Balrossie loop. It is our belief that as custodians of the area we should be maintaining & improving it.

### Conclusion

Our prospective livery yard business in Kilmacolm will provide high quality horse boarding services to horse owners from the local area. Our personalised services, top quality facilities and exceptional customer services will differentiate us from other livery yards in the area. We expect to generate a small nett profit in the first year which allows us to grow the business in the years that follow.

Prepared by:

Mark Sinclair BENg(Hons) MSc CEng MICE Structural Engineer | Founder

**Revision History** 

Revision	Purpose	Date	Issued by	Checked by
А	Issued for Information	10/1/2024	Mark SInclair	Alan Fraser

\BRUNEL\Projects\2308-05 - Slates Farm (Quigley Architects)\Documents\Condition Assessment\2308-05 - Slates Farm (Quigley Architects) - COndition Report Rev A 240110.docx

Design Engineering Workshop

# **Slates Farm**

# **Structural Engineering**

# **Condition report**

# Rev A – 10<sup>th</sup> January 2024

Approved by:

Alan Fraser BSc(Hons) MSc CEng MICE Structural Engineer | Founder

# Contents

1	Executive Summary	1
2	Introduction	1
3	Scope of Works	2
4	Roof	3
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4.2	Roof Photographs	3
4.3	Condition and Assessment	5
5	Superstructure	5
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\\BRUNEL\Projects\2308-05 - Slates Farm (Quigley Architects)\Documents\Condition Assessment\2308-05 - Slates Farm (Quigley Architects) - COndition Report Rev A 240110.docx

### **Executive Summary** 1

The following is an executive summary of the Condition Report with the main findings highlighted. The full report follows this section.

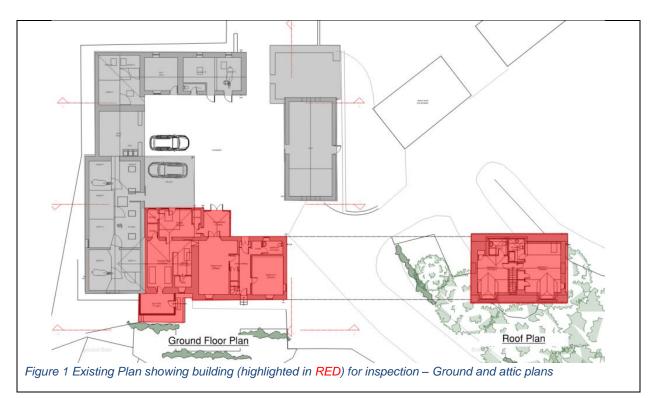
- 1. Roof the roof and roof finishes are old and are in need of repair and replacement. It is assumed it will need to be re-roofed with large elements of new sarking board, new felt and tiled finishes. It is assumed that there will be elements of the roof rafters that will need repaired, the extent of this will be determined during detailed intrusive specialist surveys including a timber survey of the roof elements. The existing chimneys have not been maintained and as such the finishes and lead/flashing are showing signs of deterioration. They will need to have new chimney pots fitted and stonework repointed with new flashing/leadwork to help bring them back to a reasonable condition. The gutters and eaves timberwork will need to be replaced due to lack of maintenance.
- 2. **Superstructure** – internally the building fabric looks in reasonable condition. The walls are solid masonry with what is assumed suspended and ground bearing ground floors so cold-bridging and dampness will be an issue. There is evidence of some damp to the inside of the side gable wall. Externally there is evidence of cracking. The finishes are in poor condition and new coatings will need to be applied to all walls with potential for repointing and stonework repairs as there is evidence of moisture getting past the finishes on the walls.
- Sub-structure walls up to ground floor are showing signs of cracking and dampness at ground level. There isn't any evidence of damp proof membranes in the walls and they are solid masonry with ground bearing slabs so moisture ingress is a critical element to be dealt with. The ground floors are either suspended timber but with poor ventilation or ground bearing with no insulation of damp proofing. Intrusive investigations are required but it is assumed major works will be required for any potential refurbishment. The trial pit indicates that there are no foundations to the building and the solid masonry walls stop approximately 50mm below the existing ground level. New foundations will be required. The ground conditions are dark brown clay with gravels and is suitable for the new foundation but the work will be extensive and very involved.

### Introduction

2

This report shall be for the confidential use Client, Ali White, for whom this report is prepared and shall not be reproduced in whole or in part or relied upon by third parties for any use whatsoever without the consent of Design Engineering Workshop. Design Engineering Workshop shall have no liability for any use of the Design Statement other than for the purpose for which it was prepared.

Design Engineering Workshop were instructed by Graeme Quigley of Quigley Architects to act as the structural engineers to carry out a visual inspection of an existing two-storey farmhouse. The farmhouse building is part of a numbers of buildings within an existing courtyard. We have only been asked to inspect the farmhouse building. Refer to existing plan below. The farmhouse ground and attic plans highlighted in red.



time of our inspection, it was cold, dry & overcast weather and it had had been raining recently.

\\BRUNEL\Projects\2308-05 - Slates Farm (Quigley Architects)\Documents\Condition Assessment\2308-05 - Slates Farm (Quigley Architects) - COndition Report Rev A 240110.docx

Our inspection was carried out by Mark Sinclair BEng MSc CEng MICE, on the 20<sup>th</sup> December 2024. At the

### 3 Scope of Works

The following report is provided to demonstrate the visual inspection that was carried out on 20th December 2024 and provide a base line commentary on the condition of the structural fabric. We would highlight that our inspection was visual only and that we are unable to give any commentary on any element that is covered, unexposed or inaccessible. It does not extend to assessing the presence of asbestos or contamination.

The pages overleaf consider each of the farmhouse building on only. They describe the structure and any potential issues and includes supporting photographs.

The report will start at the top with the roof, then the main superstructure and finishing with the foundations and ground conditions.





### 4 Roof

The roof was inspected externally visually from ground level and internally though a small hatch within the upstairs corridor. The internal inspection was for the main house building only and not the additional elements linked to the stables.

John Fulton Roofing have been instructed to carry out a more detailed report on the roof and their report should be read in conjunction with this one.

### Existing roof 4.1



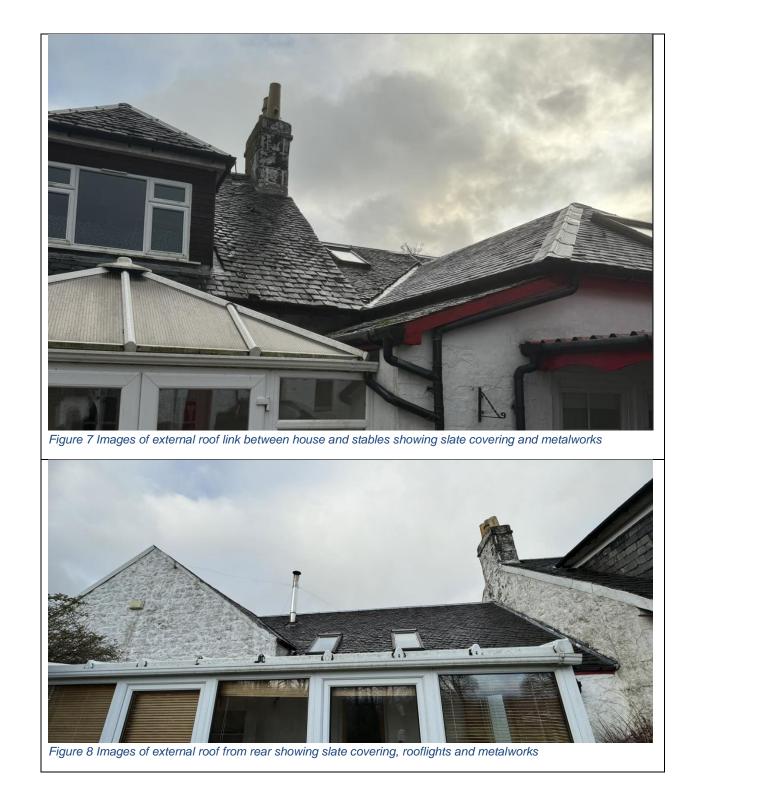
**Roof Photographs** 

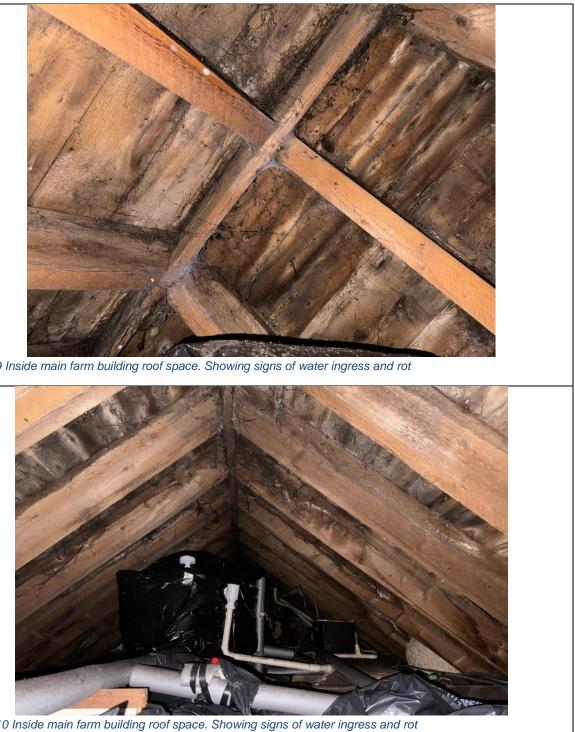
4.2

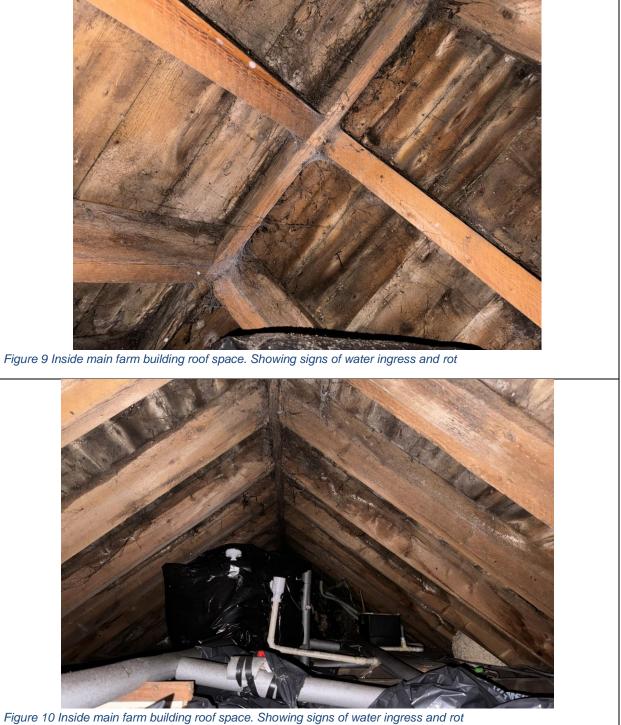




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### 4.3 **Condition and Assessment**

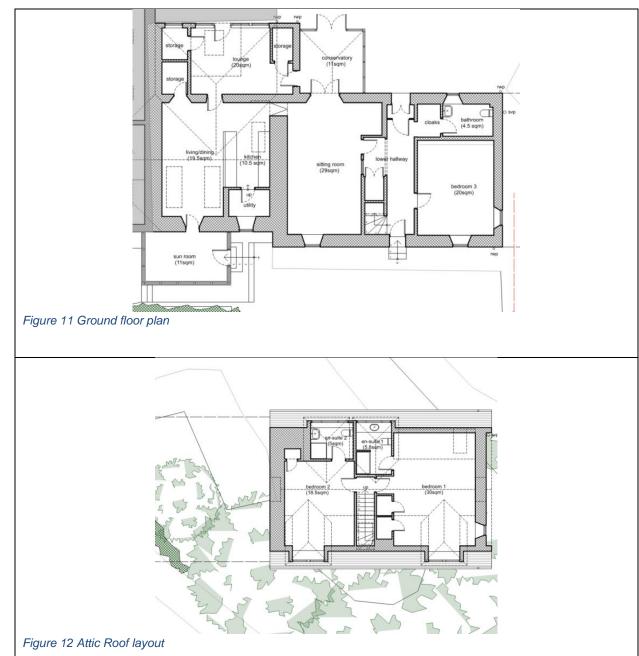
The roof is traditional construction with slate tiles, assumed felt then timber sarking and timber rafters/truss structure. The following points have been highlighted:

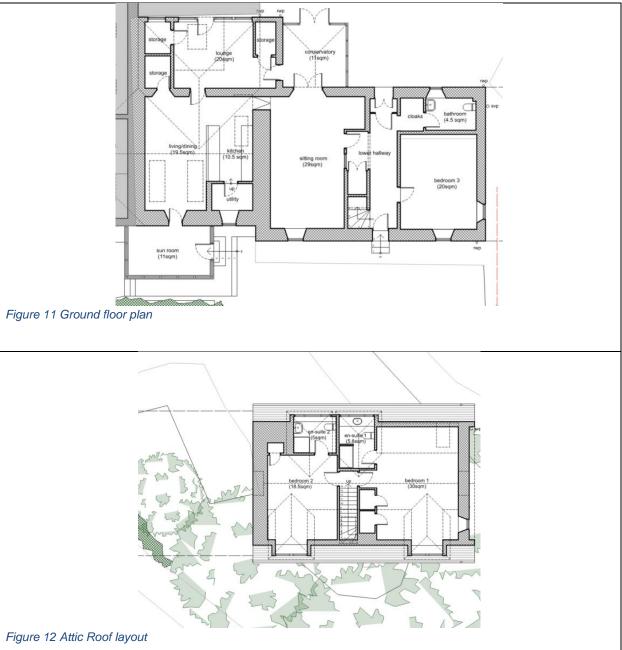
- 1. Roof covering- this appears to be very old slate and a specialist survey will need to be completed to determine how much of the finishes needs to be removed/replaced. On inspection it appears that the entire roof covering will need to be replaced. The existing slates might be reused but specialist advice will be required to confirm this.
- 2. Felt it is assumed that this will have reached the end of its life and when the roof coverings are replaced this will need to be removed and replaced as well.
- 3. Timber sarking from the internal inspection photos there is evidence of water ingress and rot to the timbers. A specialist timber survey will determine the extent of this and the extent of sarking to be removed. From existing similar projects, it is recommended that a 50% allowance for sarking repairs are made.
- 4. Rafters/truss elements there is signs of water ingress and rot. The key elements for this are at the eaves and we had no access to determine the extent of water ingress or timber deterioration. The timer survey will highlight these items. An allowance for rafter end repairs should be made.
- 5. External timber eaves and gutters the existing paint is showing severe deterioration and there appears to be water ingress and deterioration of the timbers. It is assumed due to the lack of maintenance over the years these elements will need to be replaced.

We only had access to the main farm building and to the very top of the roof attic so the visual inspection is very limited in its comments.



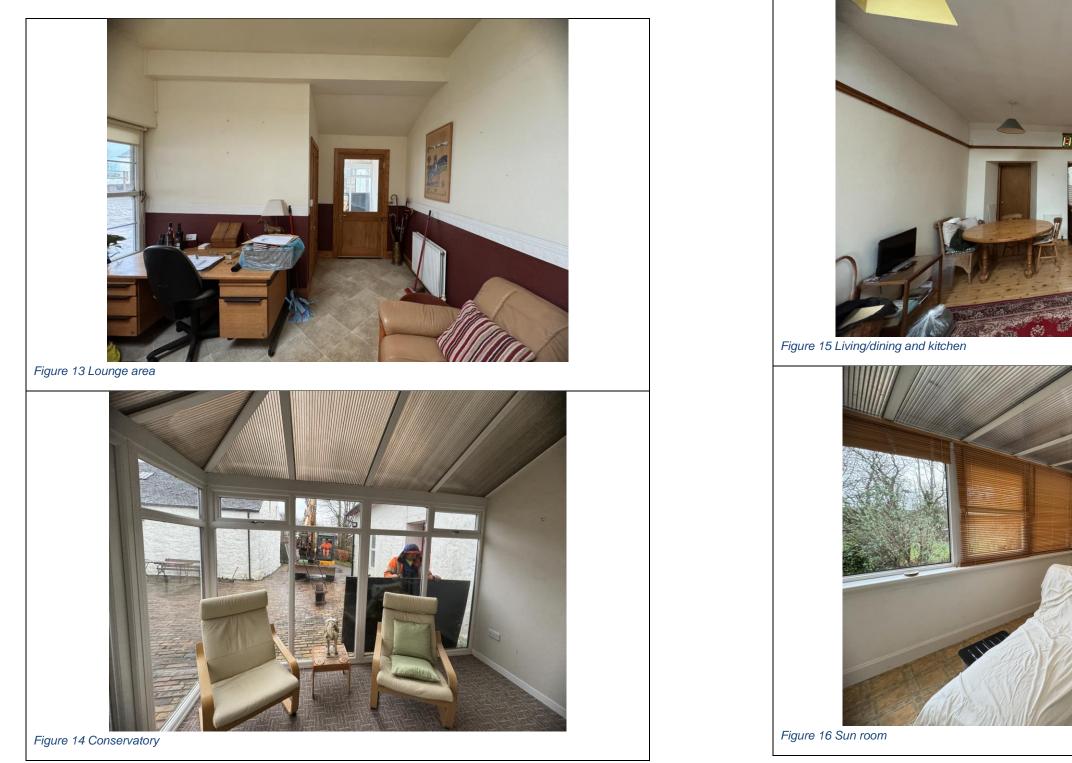
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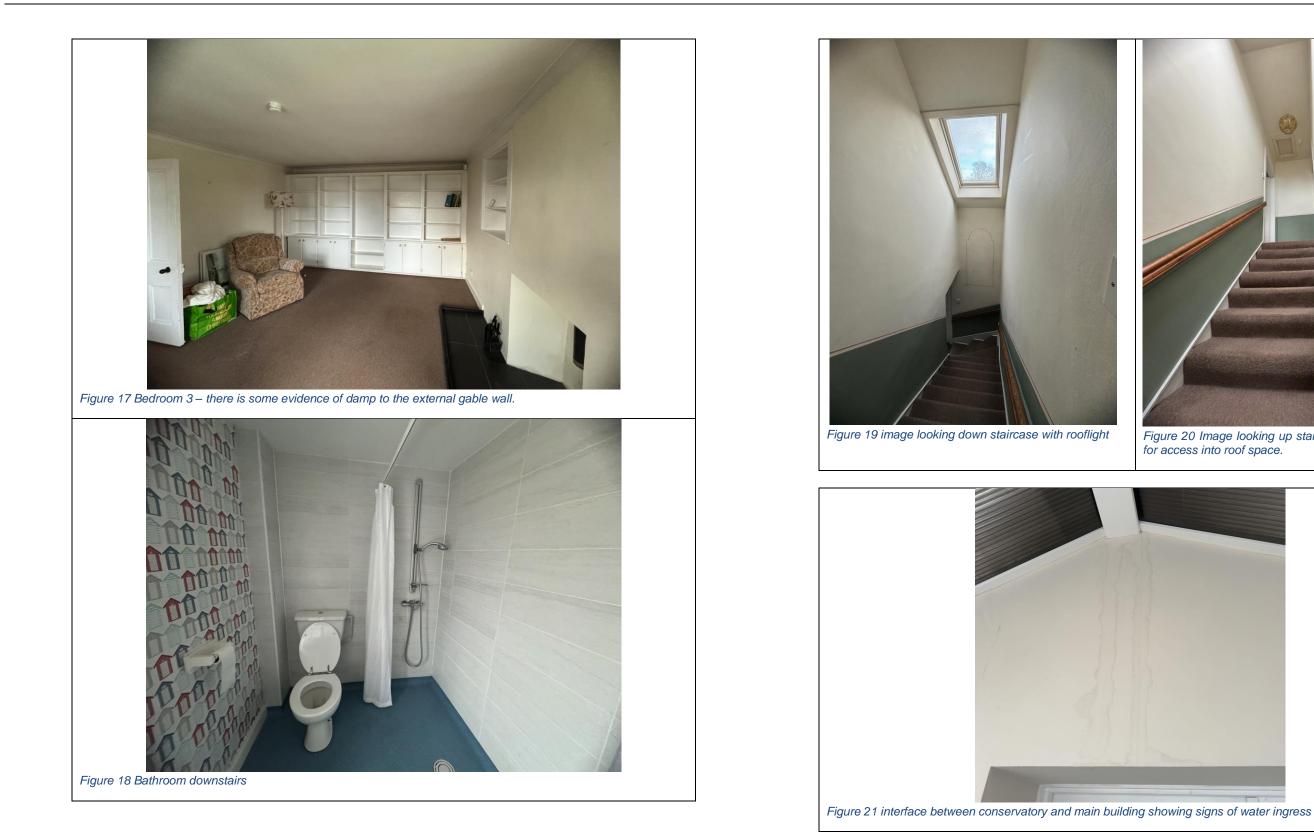
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### 5.1 Photos from the internal spaces



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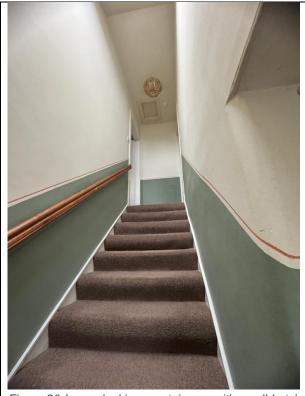
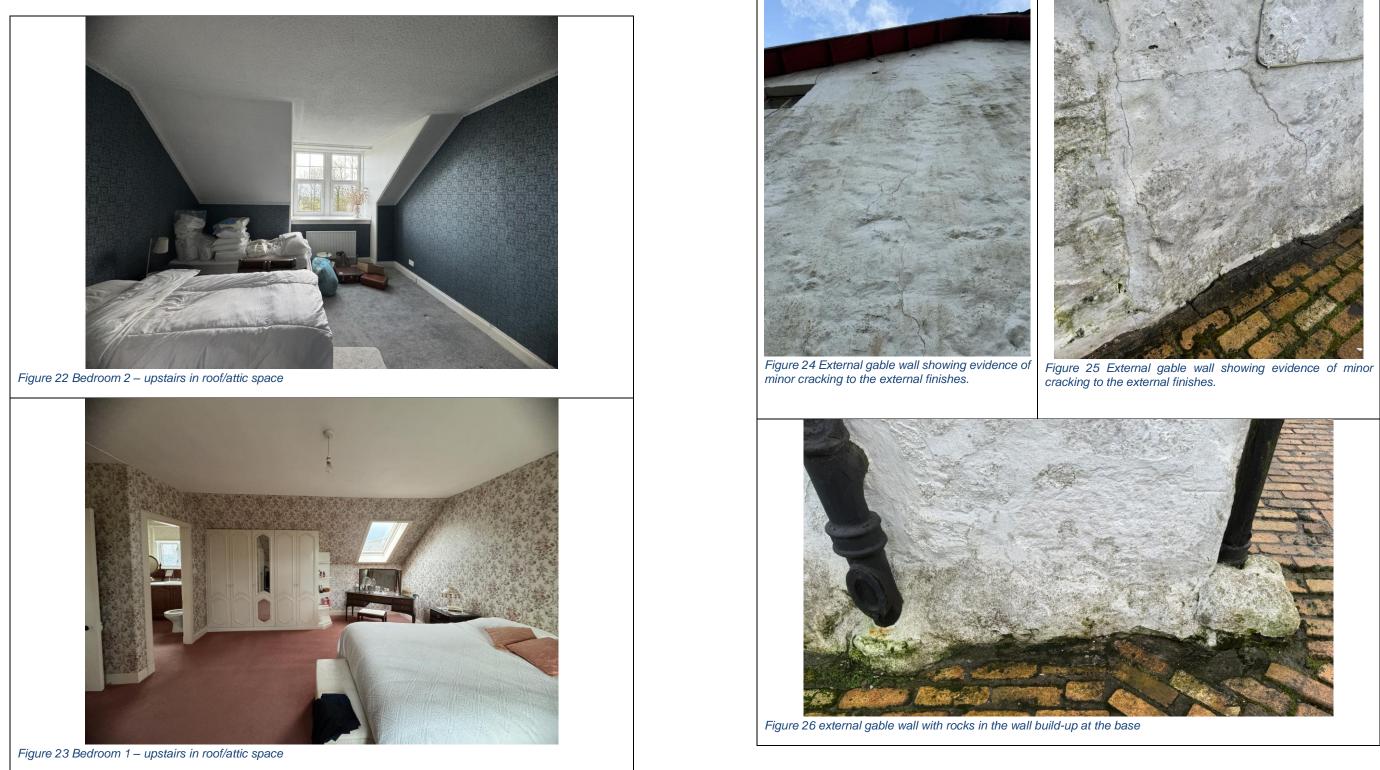


Figure 20 Image looking up staircase with small hatch for access into roof space.





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### 5.2 **Condition and Assessment**

The superstructure is from the ground floor level up to the roof spaces and includes the attic spaces and bedrooms.

- 1. Internally the building fabric is in reasonable condition. The rooms haven't been redecorated for some time and there isn't any signs of major movement or distress within the fabric structure. It is assumed that the structure is solid masonry walls with suspended attic floors and timber roof structure.
- 2. Externally the superstructure is showing signs of some cracking and minor movement. Again the external walls haven't been maintained for some time so this could have happened over a long period. It is assumed the walls would need to be repaired and finished in suitable external coating.

We only had access to areas that were visible and therefore the survey was limited.

### Substructure

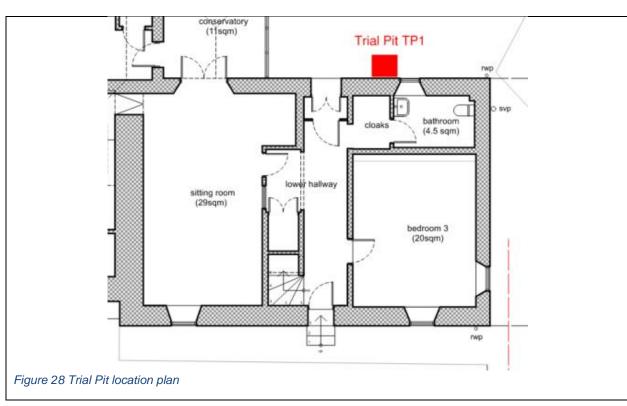
6

It is assumed that the floor is mix of ground bearing and suspended timber floor on dwarf walls. To one side of the building the finished floor level is over 1000mm above the external ground level. AT the point of the trial pit the finished floor level is approximately 250mm above the external ground level. There is a vent in the external face to the side where there is greater dimension between floor level and ground level. So it is assumed this is a vented suspended timber floor. However this was only a visually inspection so the floor make-up will need to be determined with intrusive investigations. On the side elevation you can clearly see rock formation at the junction of wall to external ground. To try and determine the existing foundation conditions a trial pit was completed to the external boundary of the existing main farm building to the external elevation facing the courtyard. This was picked to allow easy access for the machinery.



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### 6.1 Trial Pit Location Plan



# 6.2 Photos of the trial pit

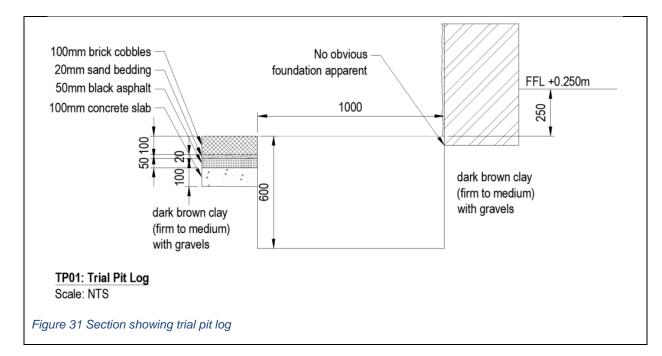




6.3

Section thru' Trial Pit

The following is a drawn section showing the ground condition and substructure.



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### 6.4 Condition and assessment

The substructure, which include the foundations and walls/supporting structure up to existing floor level, is masonry/stonework sitting on the ground floor with shallow embedment.

- 1. **Walls up to ground floor level** these are assumed to be solid masonry walls with no evidence of damp proofing or insulation.
- 2. **Ground floor** It is also assumed the ground floors are a combination of ground bearing and suspended. Is suspended the ventilation is inadequate and will need to be rectified. If it is ground bearing, it is then assumed the floor sits directly off the ground with no insulation. There is also no evidence of any dam proof course/membranes. So moisture and cold-bridging is a major element.
- 3. **Foundations** the trial pit shows that there are no foundations and the external solid masonry wall sits on the dark brown clay with gravels at about 50mm below finished ground level. For future development the walls would need to be underpinned to allow new foundations to meet current standards. The ground floor structure would need to be investigated to determine if there are any dwarf walls and if these need new foundations. This work will be extensive and very disruptive.

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# JOHN FULTON PLUMBERS LIMITED

SPECIALIST LEAD WORKING CONTRACTORS

(Regd. Office) 123 HARMONY ROW, GOVAN, GLASGOW G51 3NB

TELEPHONE: 0141-636 5500

FAX: 0141-636 5616

Mr & Mrs A MacDonald White Slates Blacksholm Road Kilmacolm PA13 4SX

7<sup>th</sup> December 2023

Further to your recent enquiry pertaining to the condition of the roof at your property we would note the following.

The roof has been slated with an undersized Scotch slate. The roof is nail sick; that is to say that the nails are failing, and the heads are no longer holding the slate in place. The slate has not been slated on to a breather membrane and therefore would need to be stripped to allow a breather membrane to be installed, thus allowing the roof to breathe. The slate that was removed are soft and at the end of their lifespan.

The lead works to the chimneys and valleys has not been installed in accordance with the British Standards nor in accordance with Guide to Good Practice as issued by the Lead Contractors Association. The installation is of a poor standard and likely contributing to water ingress.

The verge detail has been subjected to the weather conditions over the years and this is now also starting to fail. The wind has racked the slate making it vulnerable to wind driven water ingress.

There are signs of dampness in the attic which would suggest that water ingress has been an issue historically. On inspection there were signs of dampness and rot on the sarking, particularly at the eaves and the wallplate.

From our survey, it is clear that the roof is in an extremely poor condition and should be replaced in its entirety. It is our recommendation that the roof be stripped of the existing slate, rot repairs be carried out including sarking, wall plate and rafter repairs (or replacement as required), new gutters be installed, new details be agreed that will be effective in such an exposed location, new lead works installed and the roof reslated.

We understand the house roof was installed at the same time as the roof on the stables and outbuildings. The stable roofs are in very bad condition. The slate are nail sick, the timbers are rotten and the rainwater is ingressing the building in a number of locations. The barn (red sliding door) is suffering from the same issues.













DIRECTORS: D. G. WHITE, A.R.I.C.S., A. M. WHITE, B.A. (Hons.), M. A. MANLEY, R. DICKSON REGISTRATION No.: 52138 SCOTLAND VAT No. 260 9655 42 Should you require any more information please contact us.

Yours sincerely

A Paul Miller



Hamilton House 70 Hamilton Drive Glasgow G12 8DR

Tel: 0141 581 2400 Web: cbcstone.co.uk Email: info@cbcstone.co.uk

Mr A White Slates Farm Blacksholm Road Kilmacolm PA13 4SX

20<sup>th</sup> December 2023

Dear Alasdair,

# Slates Farm, Kilmacolm

Further to our recent discussions regarding the above, we confirm having carried out our ground level survey of the property and below detail our views on the current condition of the elevations and chimneyheads at the above:

# 1. Chimneyheads

It is quite evident that due to the condition of these, they would all appear to have had various poor-quality repairs carried out to them using a cement-based repair and repointing. From the joints of the existing stone, it would appear that the feathers may have or be beginning to collapse, causing the chimneyheads to slightly open. This is evident from the increase of the joints to the stonework which have then just been repaired, as we noted above using a cement-based materials, rather than deal with the issue in hand.

The chimneyheads have then been painted using a non-breathable paint and this with the combination of the cement-based materials used in the repairs has not allowed the stonework to breathe and has accelerated the decay.

From ground level it is not possible to determine whether any of the existing stone could or should be salvaged, although we would recommend that these are taken down and properly repaired, using new stone built using a sympathetically gauged lime mortar to allow the chimneyhead to breathe as it should and would have originally.

# 2. Stone Elevations

Again, from our investigations and inspections it appears that previous poor quality repairs have been carried out using cement-based materials and then the elevations have had multiple costs of non-breathable paint applied, we assumed to cover a multitude of previous "sins".



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The mixture of the cement-based materials and non-breathable paint coating is quite clearly having a detrimental effect on the structure of the building and will without doubt be weakening these by not allowing the stonework and pointing to breathe. Traditionally during the winter months, the stonework and pointing should be allowing the water to penetrate and maintain the mortar in a stable condition, during the summer any excess moisture would then evaporate.

However, due to the previous repairs and coatings that have been applied there is no doubt that the mortar to the existing stonework will have completely dried out and turned to powder, due to the fact that water cannot be drawn in from the outside due to the coatings that have been applied and we would now question the stability of the existing walls, if there is only powder holding the stonework together!

This, no doubt, has been further exacerbated by the introduction of central heating and new sealed double glazed window units, which have increased the drying out effect.

We have concerns that should the paint be removed from the elevations and this is something we would strongly recommend that what is uncovered is in such a poor condition that full replacement will be required.

We trust the above and attached meets with your approval and should you require any further information or wish to discuss same then please do not hesitate to contact the Writer.

Yours sincerely, For/CBC Stone	()	
Graeme Frame Director	J	F
	•	



21<sup>st</sup> December 2023

# Re; Proposed New Dwelling - Slates Farm, Kilmacolm

# **Proposed Construction Type Sustainability Statement**

# Structural Build Method – Insulated Concrete Formwork (ICF) with Izodom ICF from Econekt

The proposed use of the Low Energy build system from Econekt currently comprises of the Izodom insualted foundation system to all ground bearing slab areas along with the low energy ICF wall form to all external wall areas, finished with an open cell airtight insulation to the roof space along with triple glazed timber windows and doors. As a standard this proposed build could achieve;

- U values to the slab areas of 0.13W/m2K (improving on the Passivhaus minimum standard)
- U values to the external wall areas of 0.15W/m2K (achieving Passivhaus standard)
- Air changes of less than 1 ACH at 50 pascals, controlled by a MVHR system
- High levels of thermal mass
- Complete thermal bridge free construction.

The Econekt structural system with Izodom ICF is a fully Passivhaus certified building system used throughout Scotland, the rest of the UK and wider Europe. The system is used on some of the most sustainable builds as one off homes and affordable housing developments (inclusive of Inverclyde at Earnhill Road, Greenock) via the key benefits of guaranteed insulation levels, low impact construction with a low carbon manufacturing process. Izodom building materials are recognised as a truly sustainable build method having been awarded full Passivhuas Certification from the Passivhaus Institute in Germany.

The Izodom materials have been demonstrated to show a decrease in Co2 emissions by over 51% and a reduction in accumulated energy by over 11% when compared to more traditional masonry and standard insulation build methods.

ICF as a building method demonstrates its commitment to sustainability with improved thermal performance (easily achieving Passivhaus standards as the per the Scottish Governments desired minimum standard), superior air tightness (aided by the removal of thermal bridges) and waste reduction. The life cycle assessment, when compared to standard building materials, shows that the in use operation of an ICF build's environmental impact is dramatically reduced due to thermal performance, air tightness and subsequent reduction in required energy use – in turn reducing the demand on fossil fuel reserves.

2 Simpson Court, South Avenue, Clydebank G81 2NR T +44 (0)844 225 1680 F +44 (0)141 353 9377 info@econekt.co.uk econekt.co.uk Company Registered Address: 216 West George Street, Glasgow G2 2PQ. Company Reg. No. SC287365. Econekt is a trading name of Intelligent Building System Ltd.

# 3. APPOINTED OFFICER'S REPORT OF HANDLING DATED 16 APRIL 2024



## **REPORT OF HANDLING**

Report By: Maria Porch		Report No:	24/0015/IC	
			Local Application Development	
Contact Officer:	01475 712416	Date:	16th April 2024	
Subject:	Frection of two storey replacem	ent dwellinghouse incor	porating basement level	

Subject: Erection of two storey replacement dwellinghouse incorporating basement level following demolition of existing dwellinghouse; refurbishment and alterations of stables; alterations and conversion of barn to form visitor/guest accommodation; erection of agricultural building; enlargement of equestrian area following demolition of existing barn and stable block; and alterations to layout of visitor parking area at

Slates Farm, Blacksholm Road, Kilmacolm

# SITE DESCRIPTION

The application site is located in the Green Belt, to the west of Kilmacolm. The site is on west side of Blacksholm Road, which is a minor road. The site is to the north of Balrossie House.

The topography of the site rises gently from the road before levelling off at the location of the existing house and courtyard before rising again steeply towards the western end of the site. Mature trees line the north-east and south-east boundaries. The house and outbuildings are located relatively centrally within the site, grouped to form a courtyard area, which is surfaced in monoblocks. The outbuildings comprise stables which are attached to the house (and cover a footprint of approximately 281sqm); a detached byre building (86sqm); and an additional stable block (56sqm) beyond to the north. At the north there are two outbuildings, which are a wood store (72sqm) and a barn (141sqm) and these are located within an additional hardstanding/yard area, adjacent to an existing equestrian arena.

The existing house has a footprint of 198sqm and is one and half storeys (to a height of approximately 8m), incorporating dormer windows at the front and rear with a slated roof and white coloured rendered walls. A single storey projection exists at the side of the house, which adjoins the attached stables. The byre is of a similar height and finishes. The outbuildings have corrugated roofs and are single storey.

The surrounding area is undulating countryside and there are individual farms/houses located in this landscape with the built-up area of Kilmacolm to the east.

# PROPOSAL

Planning permission is sought to erect a new house following the demolition of the existing house. The proposed house is to cover a footprint of approximately 289sqm, has 3 levels including a basement and extends to a height of 10.8m. The house is to have a hipped roof with rooflight windows and a central cupola skylight as well as chimneys. The windows and doors are to have vertical emphasis with cill surrounds. The entrances at the north-east and north-west elevations

feature ornate pillars and canopy. Finishing materials are to include smooth white coloured render with slates, sash and case timber frame windows and cast iron rainwater goods.

Refurbishment and alterations of the stables would involve the removal of a section of the building within the courtyard area to provide additional parking. It is further proposed to install rooflights on all elevations apart from the southern section which is to incorporate photovoltaic panels. The alterations would see the creation of 12 stables.

The existing byre is proposed for conversion to form visitor accommodation with a dormer window proposed on its northern elevation; rooflights on both roof slopes; and photovoltaic panels on the southern elevation. The accommodation would incorporate two bedrooms as well as general living accommodation in the form of a sitting area, kitchen space and washing facilities.

The proposed single storey agricultural building is to be constructed towards the north-west part of the site and aligned in a general north to south direction. This building is to face onto the enlarged equestrian area and is indicated as being a tractor store and hay barn. The footprint of this building would be 144sqm. This building is to be constructed using forest green coloured profiled metal cladding on the side and rear elevations as well as on the monopitch roof. Polycarbonate cladding would also be used on the roof forming rooflights. The front elevation is to be generally open and interspersed with column and beam structures.

The enlargement of the equestrian arena would result in an area covering 1,800sqm, following demolition of the existing wood store and barn. Alterations to the adjacent visitor parking area to incorporate 14 spaces and 3 horsebox/trailer spaces is also proposed to the east side of the enlarged equestrian area.

The submitted plans indicate the existing driveway onto Blacksholm Road is to be altered and extended.

The application is accompanied by a Design Statement. This briefly touches on the farm being used by previous owner as a private residential property with adjacent equestrian centre. It states that all properties are to have fallen into disrepair with the requirement for complete modernisation and that the existing house is beyond economic repair.

It should be noted that planning permission (23/0123/IC) was refused for the erection of a two and a half storey dwellinghouse incorporating basement level following demolition of the existing dwellinghouse; refurbishment and alterations of the stables, including the reduction in the size of the detached stable block; alterations and conversion of the barn to form visitor/guest accommodation; enlargement of the equestrian area following demolition of the existing barn; and alterations to the layout of the visitor parking area in September 2023. The reason for refusal was:

The proposal presents an unacceptable departure from the Development Plan as no specific locational requirement for the proposed house, visitor accommodation and parking has been provided. Furthermore, the proposed house is not considered to be appropriately scaled or designed to be in keeping with the character of this rural area. The proposal is therefore contrary to Policies 8, 9. 14, 17 and 29 of National Planning Framework 4; Policies 1 and 14 of the adopted Inverclyde LDP and Policies 1, 15 and 19 of the proposed LDP. It is also not supported by the design principles of both adopted and draft PAAN 8.

# NATIONAL PLANNING FRAMEWORK 4

NPF4 was adopted by the Scottish Ministers on 13th February 2023. NPF4 forms part of the statutory development plan, along with the Inverclyde Local Development Plan and its supplementary guidance. NPF4 supersedes National Planning Framework 3 (NPF3) and Scottish Planning Policy (SPP) (2014). NPF3 and SPP no longer represent Scottish Ministers' planning

policy. The Clydeplan Strategic Development Plan and associated supplementary guidance cease to have effect from 13th February 2023 and as such no longer form part of the development plan.

NPF4 contains 33 policies and the following are considered relevant to this application.

# Policy 1 - Tackling the climate and nature crises

When considering all development proposals significant weight will be given to the global climate and nature crises.

# Policy 2 - Climate mitigation and adaptation

a) Development proposals will be sited and designed to minimise lifecycle greenhouse gas emissions as far as possible.

b) Development proposals will be sited and designed to adapt to current and future risks from climate change.

c) Development proposals to retrofit measures to existing developments that reduce emissions or support adaptation to climate change will be supported.

# Policy 8 - Green Belts

a) Development proposals within a green belt designated within the LDP will only be supported if: i) they are for:

development associated with agriculture, woodland creation, forestry and existing woodland (including community woodlands);

residential accommodation required and designed for a key worker in a primary industry within the immediate vicinity of their place of employment where the presence of a worker is essential to the operation of the enterprise, or retired workers where there is no suitable alternative accommodation available;

horticulture, including market gardening and directly connected retailing, as well as community growing;

outdoor recreation, play and sport or leisure and tourism uses; and developments that provide opportunities for access to the open countryside (including routes for active travel and core paths);

flood risk management (such as development of blue and green infrastructure within a "drainage catchment" to manage/mitigate flood risk and/or drainage issues);

essential infrastructure or new cemetery provision;

minerals operations and renewable energy developments;

intensification of established uses, including extensions to an existing building where that is ancillary to the main use;

the reuse, rehabilitation and conversion of historic environment assets; or

one-for-one replacements of existing permanent homes.

# and

ii) the following requirements are met:

reasons are provided as to why a green belt location is essential and why it cannot be located on an alternative site outwith the green belt;

the purpose of the green belt at that location is not undermined;

the proposal is compatible with the surrounding established countryside and landscape character;

the proposal has been designed to ensure it is of an appropriate scale, massing and external appearance, and uses materials that minimise visual impact on the green belt as far as possible; and

there will be no significant long-term impacts on the environmental quality of the green belt.

# Policy 9 - Brownfield, vacant and derelict land and empty buildings

a) Development proposals that will result in the sustainable reuse of brownfield land including vacant and derelict land and buildings, whether permanent or temporary, will be supported. In determining whether the reuse is sustainable, the biodiversity value of brownfield land which has naturalised should be taken into account.

b) Proposals on greenfield sites will not be supported unless the site has been allocated for development or the proposal is explicitly supported by policies in the LDP.

c) Where land is known or suspected to be unstable or contaminated, development proposals will demonstrate that the land is, or can be made, safe and suitable for the proposed new use.

d) Development proposals for the reuse of existing buildings will be supported, taking into account their suitability for conversion to other uses. Given the need to conserve embodied energy, demolition will be regarded as the least preferred option.

# Policy 14 - Design, quality and place

a) Development proposals will be designed to improve the quality of an area whether in urban or rural locations and regardless of scale.

b) Development proposals will be supported where they are consistent with the six qualities of successful places:

Healthy: Supporting the prioritisation of women's safety and improving physical and mental health. Pleasant: Supporting attractive natural and built spaces.

Connected: Supporting well connected networks that make moving around easy and reduce car dependency

Distinctive: Supporting attention to detail of local architectural styles and natural landscapes to be interpreted, literally or creatively, into designs to reinforce identity.

Sustainable: Supporting the efficient use of resources that will allow people to live, play, work and stay in their area, ensuring climate resilience, and integrating nature positive, biodiversity solutions. Adaptable: Supporting commitment to investing in the long-term value of buildings, streets and spaces by allowing for flexibility so that they can be changed quickly to accommodate different uses as well as maintained over time.

Further details on delivering the six qualities of successful places are set out in Annex D.

c) Development proposals that are poorly designed, detrimental to the amenity of the surrounding area or inconsistent with the six qualities of successful places, will not be supported.

# **Policy 16 - Quality Homes**

a) Development proposals for new homes on land allocated for housing in LDPs will be supported.

c) Development proposals for new homes that improve affordability and choice by being adaptable to changing and diverse needs, and which address identified gaps in provision, will be supported. This could include:

i. self-provided homes;

ii. accessible, adaptable and wheelchair accessible homes;

iii. build to rent;

iv. affordable homes;

v. a range of size of homes such as those for larger families;

vi. homes for older people, including supported accommodation, care homes and sheltered housing;

vii. homes for people undertaking further and higher education; and

viii. homes for other specialist

f) Development proposals for new homes on land not allocated for housing in the LDP will only be supported in limited circumstances where:

i. the proposal is supported by an agreed timescale for build-out; and

ii. the proposal is otherwise consistent with the plan spatial strategy and other relevant policies including local living and 20 minute neighbourhoods;

iii. and either:

 $\cdot$  delivery of sites is happening earlier than identified in the deliverable housing land pipeline. This will be determined by reference to two consecutive years of the Housing Land Audit evidencing substantial delivery earlier than pipeline timescales and that general trend being sustained; or

 $\cdot$  the proposal is consistent with policy on rural homes; or

· the proposal is for smaller scale opportunities within an existing settlement boundary; or

 $\cdot$  the proposal is for the delivery of less than 50 affordable homes as part of a local authority supported affordable housing plan.

# Policy 17 - Rural Homes

a) Development proposals for new homes in rural areas will be supported where the development is suitably scaled, sited and designed to be in keeping with the character of the area and the development:

i. is on a site allocated for housing within the LDP;

ii. reuses brownfield land where a return to a natural state has not or will not happen without intervention;

iii. reuses a redundant or unused building;

iv. is an appropriate use of a historic environment asset or is appropriate enabling development to secure the future of historic environment assets;

v. is demonstrated to be necessary to support the sustainable management of a viable rural business or croft, and there is an essential need for a worker (including those taking majority control of a farm business) to live permanently at or near their place of work;

vi. is for a single home for the retirement succession of a viable farm holding;

vii. is for the subdivision of an existing residential dwelling; the scale of which is in keeping with the character and infrastructure provision in the area; or

viii. reinstates a former dwelling house or is a one-for-one replacement of an existing permanent house.

b) Development proposals for new homes in rural areas will consider how the development will contribute towards local living and take into account identified local housing needs (including affordable housing), economic considerations and the transport needs of the development as appropriate for the rural location.

c) Development proposals for new homes in remote rural areas will be supported where the proposal:

i. supports and sustains existing fragile communities;

ii. supports identified local housing outcomes; and

iii. is suitable in terms of location, access, and environmental impact.

d) Development proposals for new homes that support the resettlement of previously inhabited areas will be supported where the proposal:

i. is in an area identified in the LDP as suitable for resettlement;

ii. is designed to a high standard;

iii. responds to its rural location; and

iv. is designed to minimise greenhouse gas emissions as far as possible.

# Policy 29 - Rural Development

a) Development proposals that contribute to the viability, sustainability and diversity of rural communities and local rural economy will be supported, including:

i. farms, crofts, woodland crofts or other land use businesses, where use of good quality land for development is minimised and business viability is not adversely affected;

ii. diversification of existing businesses;

iii. production and processing facilities for local produce and materials, for example sawmills, or local food production;

iv. essential community services;

v. essential infrastructure;

vi. reuse of a redundant or unused building;

vii. appropriate use of a historic environment asset or is appropriate enabling development to secure the future of historic environment assets;

viii. reuse of brownfield land where a return to a natural state has not or will not happen without intervention;

ix. small scale developments that support new ways of working such as remote working, homeworking and community hubs; or

x. improvement or restoration of the natural environment.

b) Development proposals in rural areas should be suitably scaled, sited and designed to be in keeping with the character of the area. They should also consider how the development will contribute towards local living and take into account the transport needs of the development as appropriate for the rural location.

c) Development proposals in remote rural areas, where new development can often help to sustain fragile communities, will be supported where the proposal:

i. will support local employment;

ii. supports and sustains existing communities, for example through provision of digital infrastructure; and

iii. is suitable in terms of location, access, siting, design and environmental impact.

d) Development proposals that support the resettlement of previously inhabited areas will be supported where the proposal:

i. is in an area identified in the LDP as suitable for resettlement;

ii. is designed to a high standard;

iii. responds to their rural location; and

iv. is designed to minimise greenhouse gas emissions as far as possible.

# ADOPTED 2019 INVERCLYDE LOCAL DEVELOPMENT PLAN POLICIES

# **Policy 1 - Creating Successful Places**

Invercive Council requires all development to have regard to the six qualities of successful places. In preparing development proposals, consideration must be given to the factors set out in Figure 3. Where relevant, applications will also be assessed against the Planning Application Advice Notes Supplementary Guidance.

# Policy 6 - Low and Zero Carbon Generating Technology

Support will be given to all new buildings designed to ensure that at least 15% of the carbon dioxide emissions reduction standard set by Scottish Building Standards is met through the installation and operation of low and zero carbon generating technologies. This percentage will increase to at least 20% by the end of 2022.

Other solutions will be considered where:

(a) it can be demonstrated that there are significant technical constraints to using on-site low and zero-carbon generating technologies; and

(b) there is likely to be an adverse impact on the historic environment

\*This requirement will not apply to those exceptions set out in Standard 6.1 of the 2017 Domestic and Non-Domestic Technical Handbooks associated with the Building (Scotland) Regulations 2004, or to equivalent exceptions set out in later versions of the handbook.

# Policy 8 - Managing Flood Risk

Development proposals will be assessed against the Flood Risk Framework set out in Scottish Planning Policy. Proposals must demonstrate that they will not:

- a be at significant risk of flooding; (i.e. within the 1 in 200 year design envelope);
- b increase the level of flood risk elsewhere; and
- c reduce the water conveyance and storage capacity of a functional flood plain.

The Council will support, in principle, the flood protection schemes set out in the Clyde and Loch Lomond Local Flood Risk Management Plan 2016, subject to assessment of the impacts on the amenity and operations of existing and adjacent uses, the green network, historic buildings and places, and the transport network.

# Policy 9 - Surface and Waste Water Drainage

New build development proposals which require surface water to be drained should demonstrate that this will be achieved during construction and once completed through a Sustainable Drainage System (SuDS), unless the proposal is for a single dwelling or the discharge is directly to coastal waters.

The provision of SuDS should be compliant with the principles set out in the SuDS Manual C753 and Sewers for Scotland 3rd edition, or any successor documents.

Where waste water drainage is required, it must be demonstrated that the development can connect to the existing public sewerage system. Where a public connection is not feasible at present, a temporary waste water drainage system can be supported if:

- i) a public connection will be available in future, either through committed sewerage infrastructure or pro-rata developer contributions; and
- ii) the design of, and maintenance arrangements for, the temporary system meet the requirements of SEPA, Scottish Water and Inverclyde Council, as appropriate.

Private sustainable sewerage systems within the countryside can be supported if it is demonstrated that they pose no amenity, health or environmental risks, either individually or cumulatively.

Developments including SuDS are required to have an acceptable maintenance plan in place.

# Policy 11 - Managing Impact of Development on the Transport Network

Development proposals should not have an adverse impact on the efficient operation of the transport and active travel network. Development should comply with the Council's roads development guidelines and parking standards. Developers are required to provide or contribute to improvements to the transport network that are necessary as a result of the proposed development.

# Policy 14 - Green Belt and Countryside

Development in the Green Belt and Countryside will only be permitted if it is appropriately designed, located, and landscaped, and is associated with:

- a) agriculture, horticulture, woodland or forestry;
- b) a tourism or recreational use that requires a countryside location;
- c) infrastructure with a specific locational need;
- d) the appropriate re-use of a redundant stone or brick building, the retention of which is desirable for its historic interest or architectural character, subject to that interest or character being retained; or
- e) intensification (including extensions and outbuildings) of an existing use, which is within the curtilage of the associated use and is of an appropriate scale and form.

Proposals associated with the uses set out in criteria a)-c) must provide justification as to why the development is required at the proposed location.

# Policy 33 - Biodiversity and Geodiversity

# Natura 2000 sites

Development proposals that are likely to have a significant effect on a Natura 2000 site will be subject to an appropriate assessment of the implications of the proposal on conservation objectives. Proposals will only be permitted if the assessment demonstrates that there will be no adverse effect on the integrity of the site or if:

- a there are no alternative solutions; and
- b there are imperative reasons of overriding public interest, including those of a social or economic nature; and
- c compensatory measures are provided to ensure that the overall coherence of the Natura network is protected.

In such cases, the Scottish Ministers must be notified.

# Sites of Special Scientific Interest

Development affecting Sites of Special Scientific Interest will only be permitted where the objectives of the designation and the overall integrity of the area will not be compromised, or if any significant adverse effects on the qualities for which the area has been designated are clearly outweighed by social, environmental or economic benefits of national importance.

# **Protected Species**

When proposing any development which may affect a protect species, the applicant should fulfil the following requirements: to establish whether a protected species is present; to identify how the protected species may be affected by the development; to ensure that the development is planned and designed so as to avoid or minimise any such impact, while having regard to the degree of protection which is afforded by legislation, including any separate licensing requirements; and to demonstrate that it is likely that any necessary licence would be granted.

# Local Nature Conservation Sites

Development is required to avoid having a significant adverse impact on Local Nature Conservation Sites. Any adverse impacts are to be minimised. Where adverse impacts are unavoidable, compensatory measures will be required.

# Local Landscape Area

Development that affects the West Renfrew Hills Local Landscape Area is required to protect and, where possible, enhance its special features as set out in the Statement of Importance. Where there is potential for development to result in a significant adverse landscape and/or visual impact, proposals should be informed by a landscape and visual impact assessment.

# Non-designated sites

The siting and design of development should take account of local landscape character. All development should seek to minimise adverse impact on wildlife, especially species and habitats identified in the Local Biodiversity Action Plan. Development should take account of connectivity between habitat areas. Where possible, new development should be designed to conserve and enhance biodiversity.

# Policy 38 - Path Network

Development that would result in the loss of a core path, right of way or other important outdoor access route will not be permitted unless acceptable alternative provision can be made.

Where applicable, development proposals will be required to provide new paths in order to encourage active travel and/or connectivity to the green network. The provision of routes along

water will be an essential requirement on development sites with access to a waterfront, unless not appropriate for operational or health and safety reasons.

**Planning Application Advice Note (PAAN) 8** on "Siting and Design of New Houses in the Countryside" applies.

# PROPOSED 2021 INVERCLYDE LOCAL DEVELOPMENT PLAN POLICIES

# Policy 1 - Creating Successful Places

Inverclyde Council requires all development to have regard to the six qualities of successful places. In preparing and assessing development proposals, consideration must be given to the factors set out in Figure 2 and demonstrated in a design-led approach. Where relevant, applications will also be assessed against the Planning Application Advice Notes and Design Guidance for New Residential Development Supplementary Guidance. When assessing proposals for the development opportunities identified by this Plan, regard will also be had to the mitigation and enhancement measures set out in the Strategic Environmental Assessment Environmental Report.

# Policy 6 - Low and Zero Carbon Generating Technology

Support will be given to all new buildings designed to ensure that at least 20% of the carbon dioxide emissions reduction standard set by Scottish Building Standards is met through the installation and operation of low and zero carbon generating technologies. This percentage will increase to at least 25% by the end of 2025.

Other solutions will be considered where:

(a) it can be demonstrated that there are significant technical constraints to using on-site low and zero-carbon generating technologies; and

(b) there is likely to be an adverse impact on the historic or natural environment.

\*This requirement will not apply to those exceptions set out in Standard 6.1 of the 2017 Domestic and Non-Domestic Technical Handbooks associated with the Building (Scotland) Regulations 2004, or to equivalent exceptions set out in later versions of the handbook.

# Policy 9 - Managing Flood Risk

Development proposals will be assessed against the Flood Risk Framework set out in Scottish Planning Policy. Proposals must demonstrate that they will not:

- o be at significant risk of flooding (i.e. within the 1 in 200 year design envelope);
- o increase the level of flood risk elsewhere; and
- o reduce the water conveyance and storage capacity of a functional flood plain.

The Council will support, in principle, the flood risk management schemes set out in the Clyde and Loch Lomond Local Flood Risk Management Plan 2016, subject to assessment of the impacts on the amenity and operations of existing and adjacent uses, the resources protected by the Plans historic buildings and places and natural and open spaces chapters, and the transport network. Where practical and effective, nature-based solutions to flood management will be preferred.

# Policy 10 - Surface and Waste Water Drainage

New build development proposals which require surface water to be drained should demonstrate that this will be achieved during construction and once completed through a Sustainable Drainage System (SuDS), unless the proposal is for a single dwelling or the discharge is directly to coastal waters.

The provision of SuDS should be compliant with the principles set out in the SuDS Manual C753 and Sewers for Scotland 4th edition, or any successor documents.

Where waste water drainage is required, it must be demonstrated that the development can connect to the existing public sewerage system. Where a public connection is not feasible at present, a temporary waste water drainage system can be supported if:

- i) a public connection will be available in future, either through committed sewerage infrastructure or pro-rata developer contributions; and
- ii) the design of, and maintenance arrangements for, the temporary system meet the requirements of SEPA, Scottish Water and Inverclyde Council, as appropriate.

Private sustainable sewerage systems within the countryside can be supported if it is demonstrated that they pose no amenity, health or environmental risks, either individually or cumulatively.

Developments including SuDS are required to have an acceptable maintenance plan in place, which identifies who will be responsible for maintenance and how this will be funded in the long term.

# Policy 12 - Managing Impact of Development on the Transport Network

Development proposals should not have an adverse impact on the efficient operation of the transport and active travel network.

Development should comply with the Council's roads development guidelines and parking standards, including cycle parking standards.

Developers are required to provide or financially contribute to improvements to the transport network that are necessary as a result of the proposed development.

# Policy 15 - Green Belt and Countryside

Development in the Green Belt and Countryside will only be permitted if it is appropriately designed, located, and landscaped, and is associated with:

- a) agriculture, horticulture, woodland or forestry;
- b) a tourism or recreational use that requires a countryside location;
- c) infrastructure with a specific locational need;
- d) the appropriate re-use of a redundant stone or brick building, the retention of which is desirable for its historic interest or architectural character, subject to that interest or character being retained; or
- e) intensification (including extensions and outbuildings) within the curtilage of an existing use, which is of an appropriate scale and form.

Proposals associated with the uses set out in criteria a)-c) must provide justification as to why the development is required at the proposed location. Proposals in the green belt must not undermine the objectives of the green belt as set out in Scottish Planning Policy and the Clydeplan Strategic Development Plan. Non-conforming uses will only be considered favourably in exceptional or mitigating circumstances.

# Policy 19 - Individual and Small Scale Housing Development in the Green Belt and Countryside

Proposals for individual and small scale housing development (up to 3 houses) in the Green Belt and Countryside will only be supported in the following circumstances:

- a) where the dwelling(s) is justified by the operational needs of a farm or other viable business which is inherently rural in nature and has been in operation for at least 5 years;
- b) where the dwelling(s) is an ancillary and integral part of a development that would bring significant economic benefits to Inverclyde;
- c) demolition and replacement of a habitable dwelling which cannot otherwise be brought up to current building standards, and where the proposed dwelling is similar in scale to the existing dwelling;
- d) sub-division of an existing dwelling to create one or more additional dwellings, but only where any extensions are clearly ancillary to the existing building; or
- e) conversion of redundant stone or brick built non-residential buildings, where the proposal is supported by proof that the existing building is no longer needed for its original purpose, and a structural survey indicates that the building is structurally sound and capable of conversion without substantial alteration, extension or rebuilding, with any new build element clearly ancillary to the existing building.

In all instances, dwellings are required to be designed and located to respect and complement their Green Belt/Countryside location and their landscape setting. Any new development should positively contribute to the established character of the local landscape in terms of siting, scale, design, form and materials.

**Draft Planning Application Advice Note (PAAN) 8** on "Siting and Design of New Houses in the Countryside" applies.

# CONSULTATIONS

Head of Service - Roads and Transportation – advises the following:

Parking should be provided in accordance with the National Roads Development Guidelines.

The existing property will be demolished, and a new proposed dwelling will be erected which has 4 bedrooms. This requires 3 parking spaces.

The proposed guest accommodation has 2 bedrooms. This requires 2 parking spaces.

The total parking requirement for the dwelling and guest accommodation is 5 parking spaces. The area at the front of the buildings is sufficient to achieve this. 1 space per stable shall be required, as there are 10 proposed, the requirement shall be 10 which can be achieved.

The minimum dimensions of the access should be 4.8m for the first 10m to allow vehicles to pull off of Blacksholm Road when a vehicle is exiting the access.

The access should be fully paved for a minimum of 10m and the gradient should not exceed 10%.

The parking spaces should each be a minimum of 3m wide by 6.0m long. There should also be a minimum of 0.9m path past these parking spaces where the driveway forms part of the pedestrian access to the property. The driveway is suitable to meet these requirements.

The existing visibility splay at the existing access should be kept clear in perpetuity.

The parking spaces in the car park for the stables should be a minimum of 2.5m x 5.0m.

All surface water should be managed within the site to prevent flooding to surrounding properties and the public road network.

**Public Protection Manager** – advises no comments in relation to: Food & Health and Air Quality. Recommends conditions relating to: Japanese Knotweed; Remediation and Verification relating to pollutants; ground conditions; containers to be used to store waste materials and recyclable materials produced on the premises as well as specific details of the areas where such containers are to be located; lighting restrictions; and sound proofing.

Recommends advisory notes relating to site drainage, surface water, onsite sewage treatment; design and construction of buildings to deter gulls; consultation on proposed works and electric vehicle charging points; and licensing for short terms lets be placed on any grant consent.

**Scottish Water** – no objection however advises the applicant should be aware that this does not confirm that the proposed development can currently be serviced.

Also advises there is currently sufficient capacity in the Greenock Water Treatment Works to service the development and notes that further investigations may be required to be carried out once a formal application has been submitted to them.

# PUBLICITY

The application was advertised in the Greenock Telegraph on 9th February 2024 as there are no premises on neighbouring land.

# SITE NOTICES

The nature of the proposal did not require a site notice.

# **PUBLIC PARTICIPATION**

The application was the subject of neighbour notification and no representations were received.

The Kilmacolm Civic Trust has no objection to the proposal and advise that whilst the demolition of any building should be avoided, it is also understood that many unseen issues and heavy costs are associated with renovating the buildings constructed in the 19th century. Each case must be considered on its own merits and this well considered design using high quality materials should be supported. It is noted that the new house that is to replace the existing farmhouse, to be demolished for understandable reasons, would now be a 2 storey dwelling (not 2.5 storeys as originally applied for under application 23/0123/IC). Comments this is a better designed building which would fit well within its setting. Also supports the upgrading and redesign of the equestrian and parking facilities and the siting and design of the new agricultural building.

# ASSESSMENT

The material considerations in determination of this application are: National Planning Framework 4 (NPF4); the 2019 adopted Inverclyde Local Development Plan (LDP); the 2021 proposed Inverclyde Local Development Plan; the adopted and draft Planning Application Advice Notes (PAAN) 8 on "Siting and Design of New Houses in the Countryside"; the consultation responses; the planning application history of the site; and the amenity impact of the proposal.

NPF4 Policies 1, 2, 8, 9, 14, 16, 17 and 29 are of most relevance to this proposal. Policies 1 and 2 support development that addresses the global climate emergency and nature crisis and where emissions from development are minimised. Policy 8 ensures that development is directed to the right place, prevents unsustainable growth, and protects and enhances the character, landscape setting and identity of settlements. Policy 9 encourages to reuse of brownfield land to help reduce the need for greenfield development and the development of derelict buildings or spaces to improve wellbeing and to transform our places. Policy 14 supports development which is are consistent with the six qualities of successful places in delivering healthy, pleasant, distinctive, connected, sustainable and adaptable places. Policy 16 encourages high quality, affordable,

sustainable homes in the right locations which provides choice across all tenures that meet the diverse housing needs of people and communities. Policy 17 facilities the delivery of more highquality, affordable, and sustainable rural homes in the right locations, to support rural communities and that are linked with service provision. The distinctive character, sense of place and natural and cultural assets or rural areas must be safeguarded and enhanced. Policy 29 likewise, supports a balanced and sustainable rural population which encourages growth and diversification without detracting from the distinctive character, natural assets and cultural heritage.

The site is located in the Green Belt in both the adopted and proposed LDPs, as defined by Policy 14 of the adopted LDP and Policies 15 and 19 of the proposed LDP. Policy 8 of NPF4 refers to Green Belts designated within the LDP. The Spatial Development Strategy of both LDPs directs residential development to existing built-up areas and in turn restricts development in the Green Belt and countryside to appropriate types and locations. Policies 14 and 15 outline the circumstances in which development may be acceptable in the Green Belt including demonstrating justification for the development to be at the proposed location. Policy 19 of the proposed LDP indicates the circumstances when support for individual housing proposals in the Green Belt and countryside will be given and the relevant criterion for this proposal is considered to be where the dwelling is justified by the operational needs of a farm or other viable business which is inherently rural in nature and has been in operation for at least 5 years.

It has to be considered whether the principle a replacement house at this location is acceptable when considered against Policy 14 of the adopted LDP and Policies 15 and 19 of the proposed LDP. The applicant has advised that an equestrian business has operated from Slates Farm for a number of decades. In recent years however, the house and equestrian facilities have fallen into disrepair and the equestrian business does not appear to currently be in operation. The applicant has provided a letter from a previous customer who advises that their horse was moved from the stables in December 2023 to allow for upgrading of the facilities. No other trading details, receipts to other customers, invoices or contracts with other owners have however been provided which corroborates this further and to confirm that the use is indeed a currently operational business or what level of business activity may have occurred in the recent past. It must therefore be considered that there is no such business operating from Slates Farm at this time nor has there been recently. It has therefore not been demonstrated that a new dwellinghouse is required to support the operational needs of a current rural business operation and the current proposal for a new/replacement dwellinghouse is not justified. The proposed house part of the proposal is therefore considered to be premature at this time.

In addition to the above, it has not been confirmed that the nature of the business operation would require a permanent presence on site for use of a key worker, which would justify the requirement for a new/replacement dwellinghouse. The applicant currently seeks permission to provide a livery yard, offering horse boarding services, primarily for local horse owners due to an increased demand. Whilst the facility would allow for the operator to provide all services for the animals, owners are indicated as being also welcome to take care of them themselves, utilising the available facilities provided by the operation, representing an expansion of the previous offering, which would be specifically associated with a countryside location. If the owners were to tend to the animals themselves this would also reduce the requirement to have key worker present on site on a permanent basis.

It is considered that the reinstatement of the equestrian business needs to be established and operating for a number of years as well as being demonstrated as a viable business before a new or replacement dwellinghouse associated with the business operation is considered on this site. It is acknowledged that supervision may be required for a business of this nature in terms of animal welfare and site security however it is considered that such supervision can be provided through other means rather than a new house, particularly when a dwellinghouse exists on site and could be upgraded to allow the business operation to become established prior to seeking permission for a new/replacement house on the site. In conclusion, the applicant has not demonstrated the need for a new house at this time.

Whilst it is noted that the applicant considers the dwellinghouse proposed to meet the criteria of being a one-for-one replacement of an existing dwellinghouse, this assertion is not agreed with as the proposed dwellinghouse is increased in size/scale and does not accord with the principles of the adopted and draft Planning Application Advice Notes (PAAN) 8 on "Siting and Design of New Houses in the Countryside. It is also not considered that the current proposal addresses the reason for refusal of the previous planning application 23/0123/IC as the external dimensions of the proposed dwelling are largely unchanged as is the overall massing.

The proposed visitor accommodation would also not meet any of the criteria for specific locational requirement and therefore does not fully comply with Policy 8 of NPF4, Policy 14 of the adopted LDP and Policy 15 of the proposed LDP. This part of the proposal is therefore considered to be premature at this time.

Policy 19 of the proposed LDP further reinforces Policy 15 with more specific regard to individual and small-scale housing proposals in the Green Belt. This policy sets out additional criteria that a dwelling: (a) shall be justified by the operation needs of a farm or other viable business which is inherently rural in nature and has been in operation for at least 5 years; (c) where the dwelling is ancillary and integral part of a development that would bring significant economic benefits to Inverclyde; (c) demolition and replacement of a habitable dwelling which cannot otherwise be brought up to current building standards, and where the proposed dwelling is similar in scale to the existing dwelling; (e) and where the proposal is supported by proof that the existing building is no longer needed for its original purpose, and a structural survey indicates that the building is structurally sound and capable of conversion without substantial alteration, extension or rebuilding, with any new build element clearly ancillary to the existing building.

Having consulted with Building Standards on the applicant's supporting condition surveys for the existing dwelling, it has been advised that the there is no indication in any of the reports suggesting that the existing house is structurally unsound. The condition of the dwelling is as expected for its age and capable of refurbishment. None of the criteria are therefore applicable to this proposal and it therefore additionally presents a departure from Policy 19 of the proposed LDP.

Policy 9 of NPF4 supports the sustainable reuse of brownfield land, albeit this relates to vacant and derelict land and buildings, with support for the reuse of existing buildings, taking into account their suitability for conversion. Demolition is regarded as the least preferred option. As an alternative option and in order to reuse the existing buildings on site, there has been limited detail within this submission of opportunities to upgrade/refurbish the existing house which have been considered and discounted. Limited details of the cost for upgrading have been provided. Overall therefore, the proposal does not sufficiently evidence that this policy is fulfilled.

Policy 17 and 29 of NPF4 supports rural housing development for new homes in rural areas where the development is suitably scaled, sited and designed to be in keeping with the character of the area, suitable in terms of location, access and environmental impact, designed to a high standard, respond to their rural location and designed to minimise greenhouse gas emissions as far as possible.

Policy 1 of both LDPs, alongside Policy 14 of NPF4 are relevant in determining whether the proposal reflects local architecture and urban form and retain locally distinct built or natural features without any adverse implications to amenity, landscape and natural and cultural assets.

Both the adopted and draft PAAN 8 provide specific design guidance relating to new houses in the countryside. They state that it is important that the character of the countryside is retained and that development merges into the landscape. It further indicates that in relation to the siting of new housing that prominent positions for houses on skylines, ridgelines and hill tops are inappropriate; buildings being set into the landform and excavation or infill shall be minimised; sites adjacent to or within groups of other buildings will be favoured; and tree belts/wooded areas can be used as a backdrop to a house to minimise visual impact. With regards to external finish, it is specified that natural stone or wet dash render are traditional for the Inverclyde countryside. Where a basecourse

is used, this should be minimal and finished in smooth cement render. Windows and doors should all have vertical emphasis and be surrounded by a smooth cement margin. The roof should be minimum pitch of 35 degrees and should be finished in natural slate or a suitable look-a-like. Boxed eaves, with large fascia boards and barge boards should be avoided. Rooflights when required should be located at the rear roof plane, have a vertical emphasis and be flush fitted with secret guttering.

In considering the siting, form and design of the proposed house although it occupies a similar position to the existing house, the increase in size/scale, both in footprint and height, cannot be considered as a like-for-like replacement. In addition the increase in size/scale cannot be considered to be respectful of the existing built form and traditional style, design and character of the existing house. The proposed house would be a prominent addition to the site when viewed from the road, which is only accentuated by the increase in height, the inclusion of rooflights on prominent roof slopes and the relocation of the main entrance to the north-east elevation, with the inclusion of ornate and grand architectural features. The design of windows and doors generally have a vertical emphasis and include cill surrounds and materials are acceptable in principle for a countryside location, however, overall, the proposed house presents a scale and massing which is incongruous to the existing built form as well as the traditional design characteristics associated with surrounding residential properties which respond to their rural location. Whilst it is acknowledged that the roof space accommodation has been removed from the previously refused planning application, the footprint of the dwelling and its overall height is unaltered and continues to represent an overdevelopment of the site. The proposed dwellinghouse does not address the previous reason for refusal.

With regards to the proposed alteration/refurbishment of the existing stables, outbuildings, expansion of the equestrian arena and alteration of existing hardstanding area to form a parking area, these aspects of the proposal are generally acceptable in respecting the existing built form, scale and pattern of development. They are typical of rural development and present no adverse impacts on amenity, or the local landscape character within this rural area.

In further addressing the design and specifically minimising greenhouse gas emissions, Policy 6 of both the adopted and proposed Inverclyde LDP seeks to ensure that all new buildings are energy efficient and that at least 15% and 20% respectively of the carbon dioxide emissions standard (rising to at least 25% by the end of 2025 respectively) reduction set by Scottish Building Standards is met through the installation and operation of low and zero carbon generating technologies. The applicant has provided supporting information in this regard referencing proposed measures to be incorporated into the design of the development and should planning permission be granted the requirement for low and zero carbon generating technologies can be addressed by a planning condition with the details submitted for further approval. The provision of electric vehicle charging facilities can also be addressed by a planning condition if the application is approved to comply with the terms of Policy 10 of the adopted LDP and Policy 11 of the proposed LDP.

Turning to the impact on road network and parking provision, no specific transport requirements are considered necessary in this instance as it is considered that the existing transport network will be able to cope sufficiently with the proposed development. This was confirmed following consultation with the Head of Service - Roads and Transportation who has no objection to the proposal. Comments were provided in respect of the minimum dimensions of the driveway paving, gradient, parking space dimensions and that the existing visibility be kept clear in perpetuity and that surface water be contained within the site. The proposal can achieve these requirements and can be addressed by conditions should planning permission be granted. Connection to utilities/services can be confirmed by submission of approval from Scottish Water prior to the commencement of development. This can also be addressed by a condition should planning permission be granted.

In considering Policy 4 of both LDPs, the proposal is required to accord with the Council's Supplementary Guidance on Energy. The guidance states that Inverclyde Council is supportive of the use of solar technology in the correct location where proposals do not impact on any historic

buildings and places nor on the amenity of adjacent uses as outlined in both policies. With respect to this guidance, the proposal can be considered to have an acceptable impact on its historic surroundings and does not impact on natural or open spaces; tourism or recreational resources; air quality; aviation and defence interests; telecommunication and broadcasting interests; or on traffic and pedestrian safety. Based on the above, it stands that the proposal has acceptable regard to the Supplementary Guidance on Energy. The proposal can be implemented without impacting on the operation of any surrounding uses and therefore accords with Policy 4 of both LDPs.

Contaminated land is addressed under Policies 16 of the adopted and proposed LDP. The Public Protection Manager offers no objection the principle of the proposal and has recommended conditions relating to contaminated land and the detailed specification and location of waste containers which can be addressed by planning conditions. Other matters relating to external lighting and sound insultation in line Building Standards regulations to minimise noise disruption are addressed under separate legislation and more appropriately applied as informatives should planning permission be granted. Advisory notes relating to site drainage, surface water, onsite sewage treatment; design and construction of buildings to deter gulls; consultation on proposed works; and electric vehicle charging points can also be advisory notes should planning permission be granted.

Blacksholm Road is identified in both the adopted and proposed Invercive Local Development Plan as being part of the Core Path network. Access into the site is being taken from the existing access from Blacksholm Road and will not result in the loss of the core path. Consequently, the proposal is not considered to have significant implications for Policy 38 of the adopted LDP and Policy 36 of the proposed LDP. Policy 33 of both LDPs relate to biodiversity and geodiversity. The site has no natural heritage or landscape designations and is not considered to have any adverse impacts on wildlife. The retention and expansion of the existing tree belts as part of the landscaping proposals are welcomed.

In conclusion, the application that has been submitted has to be determined in its entirety irrespective of whether parts of the proposal may be acceptable in policy terms. It is considered that the proposed house and the proposed visitor accommodation are contrary to Policy 14 of the adopted Local Development Plan and Policies 15 and 19 of the proposed Local Development Plan as it has not been demonstrated that a new dwellinghouse or visitor accommodation, is required at this location at this time. There are no material considerations that outweigh these policies in order to recommend approval. Furthermore, the proposed house is not considered to be appropriately scaled or designed to be in keeping with the character of this rural area. The proposed house is therefore contrary to Policies 8, 9. 14, 17 and 29 of National Planning Framework 4; Policies 1 and 14 of the adopted Inverclyde LDP and Policies 1, 15 and 19 of the proposed Inverclyde LDP. It is also not supported by the design principles of both adopted and draft PAAN 8. There are no material considerations that outweigh these policies. It is therefore recommended that the application be refused.

# RECOMMENDATION

That the application be refused for the following reason:

Reason:

 The proposal presents an unacceptable departure from the Development Plan as no specific locational requirement for the proposed house or visitor accommodation has been demonstrated. Furthermore, the proposed house is not considered to be appropriately scaled or designed to be in keeping with the character of this rural area. The proposal is therefore contrary to Policies 8, 9. 14, 17 and 29 of National Planning Framework 4; Policies 1 and 14 of the adopted Inverclyde LDP and Policies 1, 15 and 19 of the proposed LDP. It is also not supported by the design principles of both adopted and draft PAAN 8. Signed:



Maria Porch Case Officer Stuart W Jamieson Director Environment & Regeneration

# 4. INVERCLYDE LOCAL DEVELOPMENT PLAN 2019 POLICY EXTRACT

Agenda Builder – Slates Farm, Kilmacolm

# **3.0 CREATING SUCCESSFUL PLACES**

## Introduction

**3.1** Inverclyde has many fantastic and unique places. Examples include the Free French Memorial and Lyle Hill, which offer panoramic views over the Firth of Clyde; Quarriers Village, built in the 19<sup>th</sup> century as an orphans' village and filled with individually designed homes of that period; the A-listed Edwardian Wemyss Bay railway station; and the grid-pattern Greenock West End conservation area, which is contained to the north by the popular Greenock Esplanade. These, and other places, have stood the test of time and remain places where people want to live and visit.

**3.2** The Council is keen to have more successful places in Inverclyde, and all new development will be expected to contribute to creating successful places. This is particularly important in relation to the Plan's Priority Projects and Priority Places, which reflect major Council investments and the larger scale regeneration opportunities in Inverclyde.

# **Creating Successful Places**

**3.3** The Council is keen that all development contributes to making Inverclyde a better place to live, work, study, visit and invest. To differing degrees, all scales and types of development have the potential to make an impact on the surrounding environment and community. It is important to the Council that this impact is a positive one. To this end, the Council will have regard to the six qualities of a successful place when considering all development proposals.

Distinctive	Adaptable
Resource Efficient	Easy to Move Around
Safe and Pleasant	Welcoming

**3.4 Figure 3** illustrates the factors that contribute to the six qualities of a successful place. Not all will be relevant to every development proposal and planning application, but where they are, the Council will expect development proposals to have taken account of them, and it will have regard to them in the assessment of planning applications.



# POLICY 1 – CREATING SUCCESSFUL PLACES

Invercive Council requires all development to have regard to the six qualities of successful places. In preparing development proposals, consideration must be given to the factors set out in Figure 3. Where relevant, applications will also be assessed against the Planning Application Advice Notes Supplementary Guidance.



# FIGURE 3: Factors Contributing to Successful Places

# DISTINCTIVE

- \* Reflect local architecture and urban form
- \* Contribute positively to historic buildings and places
- \* Make the most of important views
- \* Retain locally distinct built or natural features
- \* Use native species in landscaping, and create habitats for native wildlife

# ADAPTABLE

- \* Where appropriate, ensure buildings and spaces can be adapted for a range of uses
- \* Avoid creating buildings or spaces that will become neglected or obsolete

# **RESOURCE EFFICIENT**

- \* Make use of existing buildings and previously developed land
- \* Take advantage of natural shelter and sunlight
- \* Incorporate low and zero carbon energy-generating technology
- \* Utilise sustainable design and construction techniques
- \* Make use of available sources of heat
- \* Use local or sustainably sourced construction materials
- \* Build at higher density in town and local centres and around public transport nodes
- \* Provide space for the separation and collection of waste

# EASY TO MOVE AROUND

- \* Be well connected, with good path links to the wider path network, public transport nodes and neighbouring developments
- \* Recognise the needs of pedestrians and cyclists
- \* Create landmarks to make areas legible and easy to navigate

# SAFE AND PLEASANT

- \* Avoid conflict between adjacent uses by having regard to adverse impacts that may be created by noise; smell; vibration; dust; air quality; flooding; invasion of privacy; or overshadowing
- \* Avoid creating spaces that are unsafe or likely to encourage or facilitate anti-social behaviour or crime
- \* Enable natural surveillance of spaces and buildings
- \* Incorporate appropriate lighting
- \* Minimise the impact of traffic and parking on the street scene
- \* Incorporate green infrastructure and provide links to the green network

# WELCOMING

- \* Create a sense of arrival
- \* Integrate new development into existing communities
- \* Create attractive and active streets
- \* Make buildings legible and easy to access

PLACES

SUCCESSFUL

**4.6** Wind turbines are a means of generating electricity from a renewable resource. The Council's Supplementary Guidance on Energy will set out a spatial framework and other criteria to guide and assess proposals for wind turbines and wind farms, as well as guidance for other renewable energy technologies.

# **POLICY 4 – SUPPLYING ENERGY**

Proposals for infrastructure for the generation, storage or distribution of heat and electricity will be supported in principle where they contribute to a reduction in greenhouse gas production. Proposals will be assessed with regard to impact on:

- a) the green network (including landscape), and historic buildings and places;
- b) the amenity and operations of existing and adjacent uses;
- c) tourism and recreational resources;
- d) air quality;
- e) aviation and defence interests;
- f) telecommunication and broadcasting interests; and
- g) traffic and pedestrian safety

Relevant proposals are required to accord with the Council's Supplementary Guidance on Energy.



### Heat Networks

**4.7** Heat networks offer the opportunity for a more efficient and sustainable means of generating and delivering heat by removing the generation of heat from within individual properties to a communal facility. Heat networks, which are also referred to as district heating, are part of the step-change required towards a more sustainable future and less reliance on gas, and other carbon fuels, as a heat source.

# POLICY 5 – HEAT NETWORKS

Major Development applications will be required to include an energy statement which considers the feasibility of meeting the development's heat demand through a district heating network or other low-carbon alternatives. All proposed developments located adjacent to significant heat sources or proposed/existing heat networks should be designed in such a way as to be capable of connecting to a heat network from that source and any land required for heat network infrastructure should be protected.

## Low and Zero Carbon Generating Technology

**4.8** The Plan is obliged by the Climate Change (Scotland) Act 2009 to include a policy requiring all new buildings to avoid greenhouse gas emissions through the installation of low and zero carbon generating technologies.

# POLICY 6 – LOW AND ZERO CARBON GENERATING TECHNOLOGY

Support will be given to all new buildings designed to ensure that at least 15% of the carbon dioxide emissions reduction standard set by Scottish Building Standards is met through the installation and operation of low and zero-carbon generating technologies. This percentage will increase to at least 20% by the end of 2022. Other solutions will be considered where:

(a) it can be demonstrated that there are significant technical constraints to using on-site low and zero-carbon generating technologies; and
 (b) there is likely to be an adverse impact on the historic enivronment.

\*This requirement will not apply to those exceptions set out in Standard 6.1 of the 2017 Domestic and Non-Domestic Technical Handbooks associated with the Building (Scotland) Regulations 2004, or to equivalent exceptions set out in later versions of the handbook.

# POLICY 8 – MANAGING FLOOD RISK

Development proposals will be assessed against the Flood Risk Framework set out in Scottish Planning Policy. Proposals must demonstrate that they will not:

- a) be at significant risk of flooding (i.e. within the 1 in 200 year design envelope);
- b) increase the level of flood risk elsewhere; and
- c) reduce the water conveyance and storage capacity of a functional flood plain.

The Council will support, in principle, the flood protection schemes set out in the Clyde and Loch Lomond Local Flood Risk Management Plan 2016, subject to assessment of the impacts on the amenity and operations of existing and adjacent uses, the green network, historic buildings and places, and the transport network.



### Surface and Waste Water Drainage

**4.16** Surface water is a significant cause of flooding in Inverclyde, and can also impact on water quality by carrying pollutants into local burns and rivers. To address these issues, many new developments now require to include Sustainable Drainage Systems (SuDS). These systems can also provide an opportunity for

enhancing local biodiversity by creating ponds and wetlands, which slow water flow and filter out pollutants. It is also important that waste water (effluent) from new development is appropriately drained and treated in order to protect public health, amenity and environmental resources. In the majority of cases new development will be required to connect to the public sewer.

**4.17** The Council's 'Flood Risk Assessment and Drainage Impact Assessment – Planning Guidance for Developers', sets out when Drainage Impact Assessments will be required and the issues they require to cover.

# POLICY 9 – SURFACE AND WASTE WATER DRAINAGE

New build development proposals which require surface water to be drained should demonstrate that this will be achieved during construction and once completed through a Sustainable Drainage System (SuDS), unless the proposal is for a single dwelling or the discharge is directly to coastal waters.

The provision of SuDS should be compliant with the principles set out in the SuDS Manual C753 and Sewers for Scotland 3rd edition, or any successor documents.

Where waste water drainage is required, it must be demonstrated that the development can connect to the existing public sewerage system. Where a public connection is not feasible at present, a temporary waste water drainage system can be supported if:

- i) a public connection will be available in future, either through committed sewerage infrastructure or pro-rata developer contributions; and
- ii) the design of, and maintenance arrangements for, the temporary system meet the requirements of SEPA, Scottish Water and Inverclyde Council, as appropriate.

Private sustainable sewerage systems within the countryside can be supported if it is demonstrated that they pose no amenity, health or environmental risks, either individually or cumulatively.

Developments including SuDS are required to have an acceptable maintenance plan in place.

### Managing the Impact of Development on the Transport Network

**5.7** Development proposals should not have an adverse impact on the efficient operation of the transport and active travel network. In order to identify any potential capacity issues on the strategic road network (i.e. A8 & A78), the Council consulted Transport Scotland on the development opportunities identified in the Plan. The Council subsequently completed a high level impact appraisal of several large scale development proposals along the A78 in consultation with Transport Scotland, which concluded there will not be a significant cumulative impact on the trunk road network as a result of the Plan's proposals. Mitigation measures may still be required, including for the rail network, as a result of individual developments coming forward and these can be determined through the Transport Assessment process.

**5.8** To ensure that the road network continues to operate efficiently, the Council has standards in place for road development and parking, which new development is expected to comply with. This may require additional improvements to the transport network outwith the actual development site. Where this is the case, developers will be required to meet these costs.

# POLICY 11 – MANAGING IMPACT OF DEVELOPMENT ON THE TRANSPORT NETWORK

Development proposals should not have an adverse impact on the efficient operation of the transport and active travel network. Development should comply with the Council's roads development guidelines and parking standards. Developers are required to provide or contribute to improvements to the transport network that are necessary as a result of the proposed development.

### **Air Quality**

**5.9** As at 2018, Invercive does not have any Air Quality Management Areas or an air pollution reduction strategy. It does have busy transport corridors that can occasionally be congested where air quality is monitored. Some developments can directly affect air quality or change travel patterns in such a way that air quality is affected. In these instances the Council will expect an Air Quality Assessment to be undertaken and mitigation measures to be implemented.

# POLICY 12 - AIR QUALITY

Development that could have a detrimental impact on air quality, or would introduce a sensitive receptor to an area with poor air quality, will be required to be accompanied by an Air Quality Assessment, which identifies the likely impacts and sets out how these will be mitigated to an acceptable level.

### **Communications Infrastructure**

**5.10** Inverclyde has good digital connectivity, with 4G mobile and superfast broadband coverage available across the majority of the area. This is of benefit to the economy and social networks and contributes towards it being an attractive place to live and invest.

# POLICY 13 – COMMUNICATIONS INFRASTRUCTURE

The Council will support new digital communication infrastructure where it is sited to avoid adverse impact on: the streetscape; the amenity and operations of existing and adjacent uses; our natural and open spaces; and historic buildings and places.



**6.10** The Council's preferred location for new development is within the existing towns and villages, particularly where this re-uses previously developed land.

# Green Belt and Countryside

**6.11** The pattern of development within Invercive has been very much shaped by its geography, with a densely developed coastal strip giving way to a sparsely developed rural hinterland. This has been reinforced through the years by a planning strategy that has sought to contain development within the built up area and minimise development in the Green Belt and Countryside. The benefits of this strategy have been a focus on the regeneration and renewal of the urban areas, the placing of development into sustainable locations close to existing services and infrastructure, and the protection of our rural environment. This has been achieved through policies which direct development to existing towns and villages, and restrict development in the Green Belt and Countryside to appropriate types and locations. This approach is supported by national policy and Clydeplan and remains appropriate.

# POLICY 14 – GREEN BELT AND COUNTRYSIDE

Development in the Green Belt and Countryside will only be permitted if it is appropriately designed, located, and landscaped, and is associated with:

- a) agriculture, horticulture, woodland or forestry;
- b) a tourism or recreational use that requires a countryside location;
- c) infrastructure with a specific locational need;
- d) the appropriate re-use of a redundant stone or brick building, the retention of which is desirable for its historic interest or architectural character, subject to that interest or character being retained; or
- e) intensification (including extensions and outbuildings) of an existing use, which is within the curtilage of the associated use and is of an appropriate scale and form.

Proposals associated with the uses set out in criteria a)-c) must provide justification as to why the development is required at the proposed location.



# POLICY 33 – BIODIVERSITY AND GEODIVERSITY

### NATURA 2000 SITES

Development proposals that are likely to have a significant effect on a Natura 2000 site will be subject to an appropriate assessment of the implications of the proposal on conservation objectives. Proposals will only be permitted if the assessment demonstrates that there will be no adverse effect on the integrity of the site or if:

- a) there are no alternative solutions; and
- b) there are imperative reasons of overriding public interest, including those of a social or economic nature; and
- c) compensatory measures are provided to ensure that the overall coherence of the Natura network is protected.

In such cases, the Scottish Ministers must be notified.

### SITES OF SPECIAL SCIENTIFIC INTEREST

Development affecting Sites of Special Scientific Interest will only be permitted where the objectives of the designation and the overall integrity of the area will not be compromised, or if any significant adverse effects on the qualities for which the area has been designated are clearly outweighed by social, environmental or economic benefits of national importance.

### **PROTECTED SPECIES**

When proposing any development which may affect a protected species, the applicant should fulfil the following requirements: to establish whether a protected species is present; to identify how the protected species may be affected by the development; to ensure that the development is planned and designed so as to avoid or minimise any such impact, while having regard to the degree of protection which is afforded by legislation, including any separate licensing requirements; and to demonstrate that it is likely that any necessary licence would be granted.

### LOCAL NATURE CONSERVATION SITES

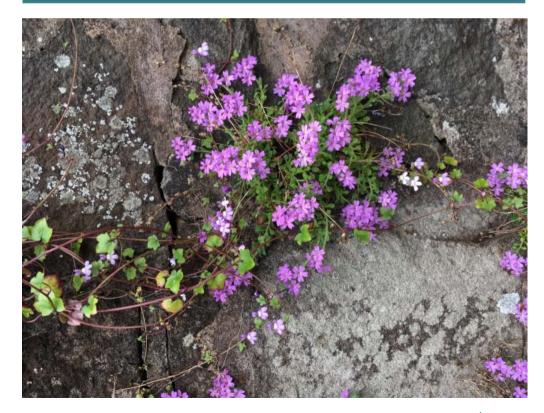
Development is required to avoid having a significant adverse impact on Local Nature Conservation Sites. Any adverse impacts are to be minimised. Where adverse impacts are unavoidable, compensatory measures will be required.

## LOCAL LANDSCAPE AREAS

Development that affects the West Renfrew Hills Local Landscape Area is required to protect and, where possible, enhance its special features as set out in the Statement of Importance. Where there is potential for development to result in a significant adverse landscape and/or visual impact, proposals should be informed by a landscape and visual impact assessment

### **NON-DESIGNATED SITES**

The siting and design of development should take account of local landscape character. All development should seek to minimise adverse impact on wildlife, especially species and habitats identified in the Local Biodiversity Action Plan. Development should take account of connectivity between habitat areas. Where possible, new development should be designed to conserve and enhance biodiversity.



# POLICY 38 – PATH NETWORK

Development that would result in the loss of a core path, right of way or other important outdoor access route will not be permitted unless acceptable alternative provision can be made.

Where applicable, development proposals will be required to provide new paths in order to encourage active travel and/or connectivity to the green network. The provision of routes along water will be an essential requirement on development sites with access to a waterfront, unless not appropriate for operational or health and safety reasons.

### Water Environment

**11.27** In many ways, the geography and character of Invercive is defined by water. It sits proudly on the Firth of Clyde, is the source of the River Gryffe, has a countryside dotted with reservoirs, and includes the Greenock Cut, which is a 19th century example of water engineering which has Scheduled Monument status.

**11.28** Whilst these waterbodies add to the attractiveness of Inverclyde, the area can also be adversely affected by water, primarily through flooding, caused by high tides on the Clyde and heavy rainfall. Climate change is predicted to increase the frequency and severity of flooding events.

**11.29** It is important therefore to manage the water environment in a way which protects and enhances its function as a natural drainage system by, for example, minimising and removing hard engineering which affects the natural flow of water, and by increasing its attractiveness as a habitat and for recreation.

**11.30** This Plan also seeks to be consistent with Scotland's National Marine Plan which was approved in 2015, and with the forthcoming Clyde Regional Marine Plan.

# POLICY 39 - WATER ENVIRONMENT

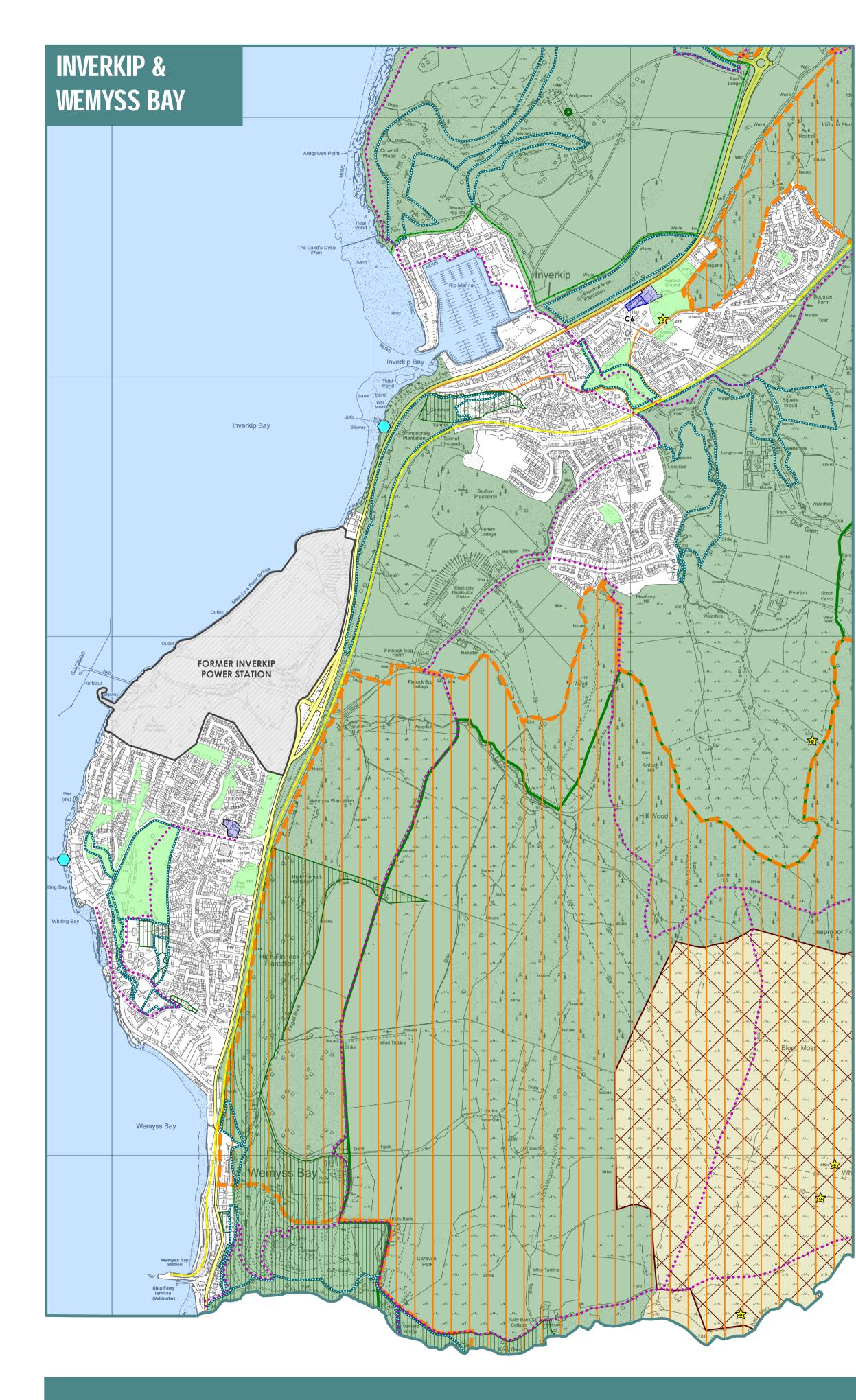
Development proposals affecting the water environment will be required to safeguard and improve water quality and the enjoyment of the water environment by:

- a) supporting the strategies and actions of the national and regional marine plans, and supporting the objectives and actions of the River Basin Management Plan for Scotland and the Clyde Area Management Plan, where applicable;
- b) minimising adverse impacts on, or improving, water quality, flow rate, morphology, riparian habitat and groundwater dependent terrestrial ecosystems;
- c) the removal of existing culverts. This will be a requirement on development sites, unless it can be clearly demonstrated as not practical or resulting in the development not being viable;
- avoiding the hard engineering and culverting of waterways and the building over of existing culverts in new developments unless clearly demonstrated to be essential. Where culverts are required, they should be designed to maintain existing flow conditions and aquatic life, with long term maintenance arrangements;
- e) maintaining or improving waterside and water-based habitats; and
- f) providing appropriately sized buffer strips between development and watercourses, in line with SEPA guidance, and providing access to the water and waterside, where appropriate.

# 5. INVERCLYDE LOCAL DEVELOPMENT PLAN 2019 MAP EXTRACT

Agenda Builder – Slates Farm, Kilmacolm

# LOCAL DEVELOPMENT PLAN 2019



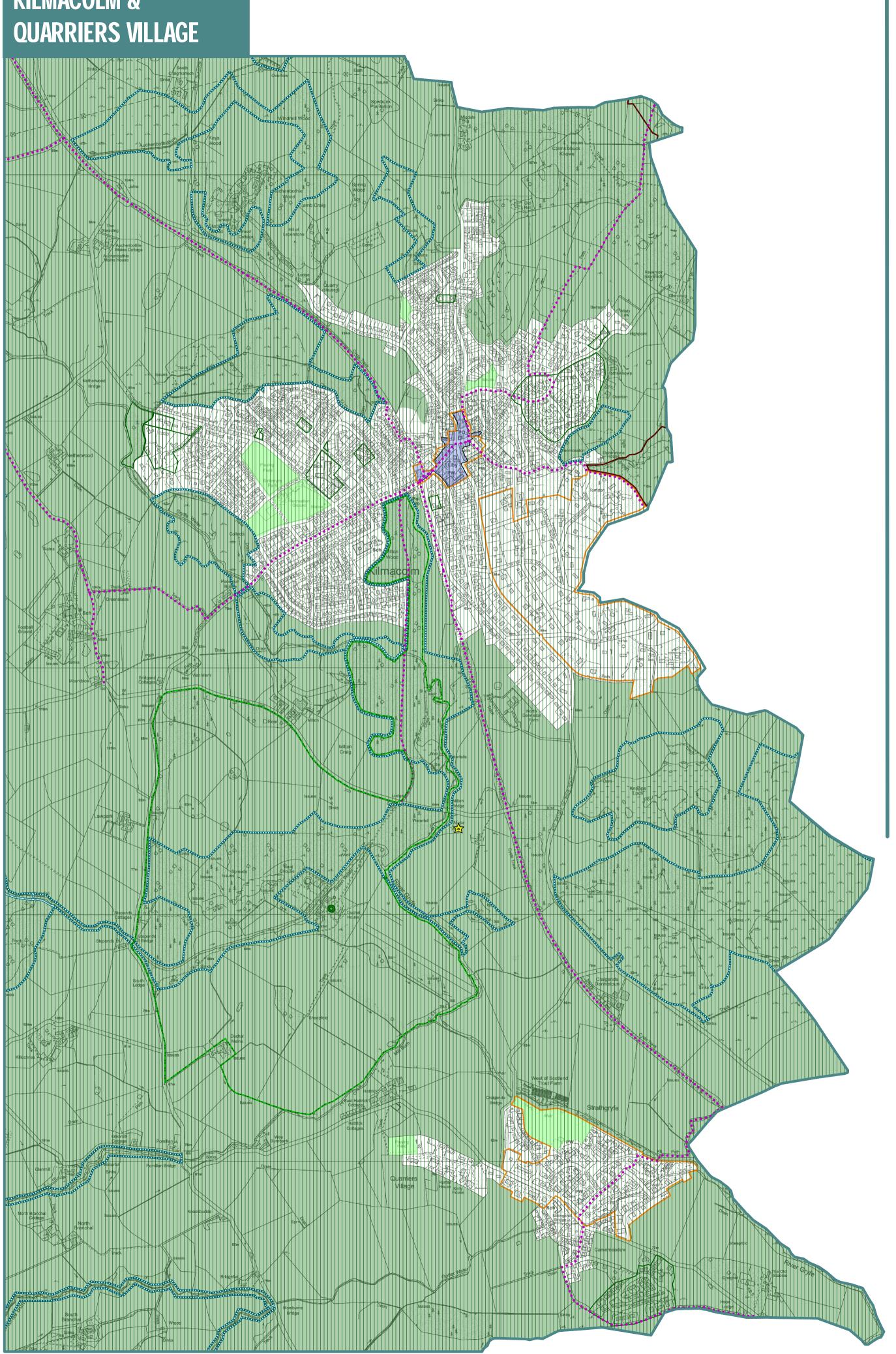
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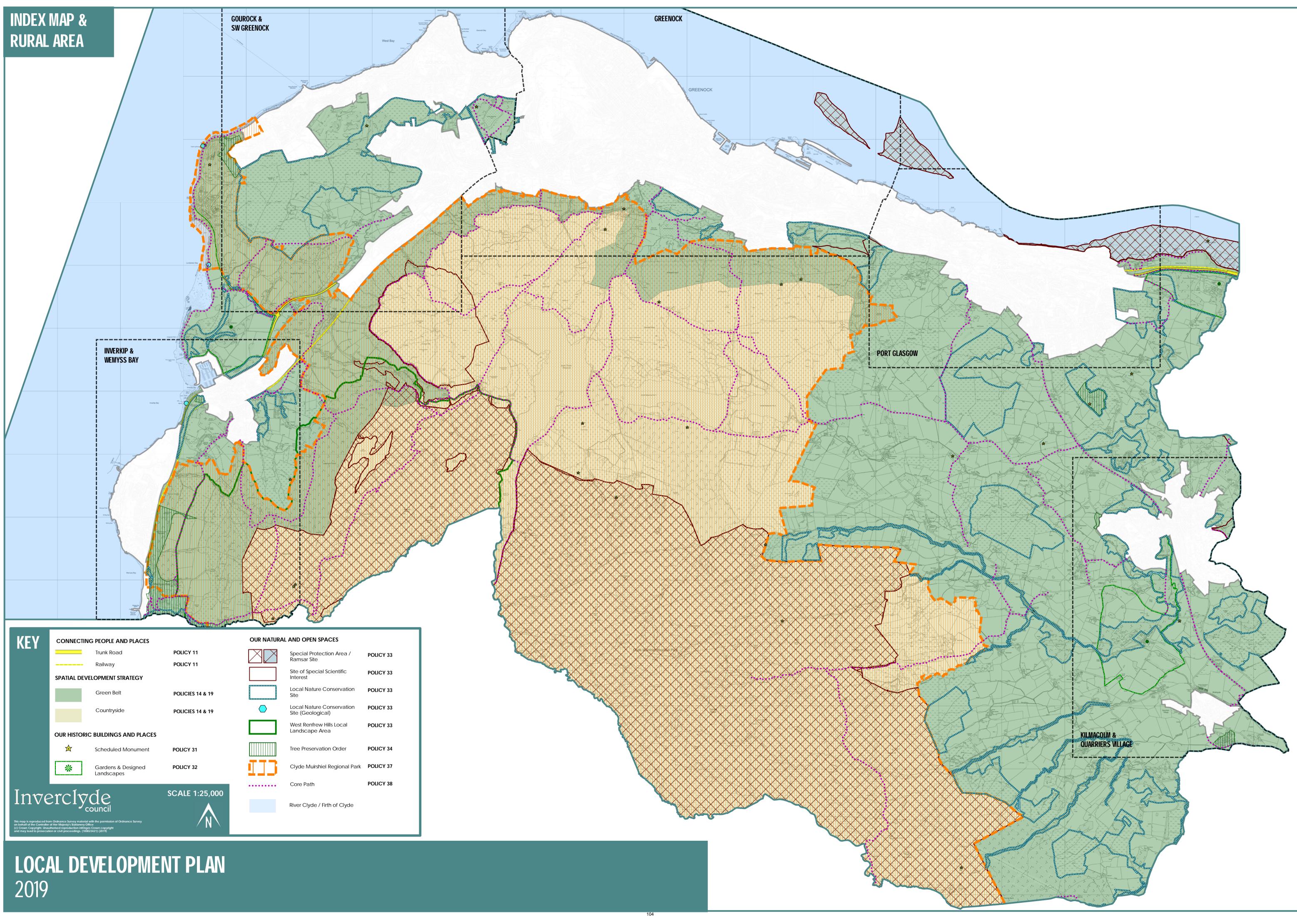
SUSTAINABLE DEVELOPMENT STRATEGY					
	Priority Place	POLICY 3			
CONNECTING	G PEOPLE AND PLACES				
	Trunk Road	POLICY 11			
	Railway	POLICY 11			
SPATIAL DEVI	SPATIAL DEVELOPMENT STRATEGY				
	Green Belt	POLICIES 14 & 19			
	Countryside	POLICIES 14 & 19			
OUR TOWN A	ND LOCAL CENTRES				
	Town Centre / Local Centre	POLICY 22			
	Network of Centres Opportunity	POLICY 22			
OUR JOBS AND BUSINESSES					
	Business & Industrial Area	POLICY 25			
	Business & Industrial Development Opportunity	POLICY 26			
OUR HISTORIC BUILDINGS AND PLACES					
	Conservation Area	POLICY 28			
☆	Scheduled Monument	POLICY 31			
*	Gardens & Designed Landscapes	POLICY 32			
OUR NATURAL AND OPEN SPACES					
	Special Protection Area / Ramsar Site	POLICY 33			
	Site of Special Scientific Interest	POLICY 33			
	Local Nature Conservation Site	POLICY 33			
$\bigcirc$	Local Nature Conservation Site (Geological)	POLICY 33			
	West Renfrew Hills Local Landscape Area	POLICY 33			
	Tree Preservation Order	POLICY 34			
	Open Space	POLICY 35			
933.	Clyde Muirshiel Regional Park	POLICY 37			
•••••	Core Path	POLICY 38			
	River Clyde / Firth of Clyde				

# Inverclyde

SCALE 1:10,000

# KILMACOLM &





# 6. INVERCLYDE LOCAL DEVELOPMENT PLAN 2019 SUPPLEMENTARY GUIDANCE ON PLANNING APPLICATION ADVICE NOTES POLICY EXTRACT

# **PLANNING APPLICATION ADVICE NOTES**

# Planning Application Advice Note No. 8

# SITING and DESIGN of HOUSES in the GREEN BELT and the COUNTRYSIDE

Inverclyde's countryside is a valuable resource. Much of it is within the Clyde Muirshiel Regional Park and, in general, development is sparse. It is important that the character of the countryside is retained and that where development occurs it merges into the landscape. Where policies permit the development of new houses, the following design principles apply.

# Siting of New Housing

- Prominent positions on skylines, ridgelines and hill tops and, where in silhouette the buildings will break the landform, are inappropriate.
- Buildings should be set into the landform with excavation or infill minimised.
- Sites adjacent to or within groups of other buildings will be favoured.
- Tree belts and wooded areas can be used as a backdrop to a house to minimise the visual impact.

# Design of Housing

16

# **EXTERNAL WALL FINISH**

• Natural stone or wet dash render are traditional to the Inverclyde countryside and should be used.

# BASECOURSES

• Where a traditional wet dash finish is used, it is expected that this will be applied down to ground level.

• Where a basecourse is used, this should be minimal and finished in a smooth cement render.

# UNDERBUILDING

• Excessive underbuilding should be avoided.

# WINDOWS AND DOORS

- All windows should have a vertical emphasis and be surrounded by a smooth cement margin.
- Doors should similarly be surrounded by a cement margin.

# ROOF

• A minimum pitch of 35 degrees should be achieved.

• The roof should be finished in natural slate or a synthetic slate look-a-like tile which reflects the size, colour and edge detail of a natural slate.

# EAVES / SKEWS

• Boxed eaves, with large fascia boards and barge boards should be avoided.

# ROOFLIGHTS

• When required, they should be located at the rear roof plane, have a vertical emphasis and be flush fitted with secret guttering.

# DORMERS

• The design of dormer windows should accord with the design guidance contained in **Planning Application Advice Note No. 6** on dormer windows. They should be positioned on the roof to vertically line with windows and / or doors on the facade below and be symmetrical.

# PORCHES

- If required, these should be designed as an integral part of the building.
- Wall finishes, windows, roofs and eaves / skews should reflect the remainder of the building.



# **PLANNING APPLICATION ADVICE NOTES**

#### Converting Buildings to Residential Use

The conversion or re-use of existing buildings in the countryside for residential use will be acceptable subject to the following :

- The building should be structurally sound, must be originally constructed of brick or stone with a slate roof or similar and be largely intact and capable of conversion without substantial demolition and rebuild.
- A structural survey of the property has to be submitted to accompany any planning application.
- The original scale, character, proportion and architectural integrity of the building shall remain intact and any extension shall require, at all times, to be subsidiary to the original building.

• Where a traditional building, the detail of design shall follow the criteria specified previously under the heading "Design of Housing".

#### **Extending Existing Residential Buildings**

Residential buildings are of a variety of shapes and sizes and it is important that alterations to such buildings ensure that their original character is maintained. In this respect, any extension to an existing residential building shall require the following:

- To be subsidiary in scale and position to the original dwellinghouse
- To follow the design details specified in the "Design of Housing" in the case of traditional buildings.



# 7. NATIONAL PLANNING FRAMEWORK 4

Agenda Builder – Slates Farm, Kilmacolm





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# Ministerial Foreword



**Tom Arthur MSP** Minister for Public Finance, Planning and Community Wealth

I am delighted to publish Scotland's fourth National Planning Framework. I am proud that, for the first time, we have brought together our long-term spatial strategy with a comprehensive set of national planning policies to form part of the statutory development plan.

The world is changing, and so are Scotland's places. This strategy sets out how we will work together in the coming years to improve people's lives by making sustainable, liveable and productive places. This will play a key role in delivering on the United Nations Sustainable Development Goals, as well as our national outcomes.

Planning carries great responsibility – decisions about development will impact on generations to come. Putting the twin global climate and nature crises at the heart of our vision for a future Scotland will ensure the decisions we make today will be in the long-term interest of our country.

As we recover from the pandemic we are working towards achieving net zero in a way which also tackles longstanding challenges and inequalities. We live in challenging times, but better places will be an important part of our response to our strategic priorities of net zero, child poverty and a wellbeing economy. Planning will also play a critical role in delivering the National Strategy for Economic Transformation and in community wealth building.

Planning is already a fully devolved function of the Scottish Government. Our global reputation

for excellence and expertise in this field demonstrates what can be achieved when the choices are in our own hands. We can build on this. By securing a new future for Scotland as an independent country, additional powers will be available to support public and private sector investment in development and infrastructure across our country.

Changes to our places will not always be easy. People care about their neighbourhoods and rightly and reasonably expect that new development should improve their lives, rather than undermining what they value most. To help deliver on this strategy I am committed to involving a wider range of people in planning. A fairer and more inclusive planning system will ensure that everyone has an opportunity to shape their future so that our places work for all of us. I also recognise that planning authorities across Scotland will need support and guidance to put our proposals and policies into practice, and will continue to work with the profession and local government to ensure our system can realise its full potential.

The process for preparing this strategy has shown what can be achieved when we work together. I greatly appreciate the ideas that people and organisations have contributed. I am also very grateful to the Scottish Parliament for the time and energy they have put into their scrutiny of the draft document. National Planning Framework 4 has benefited considerably from their thoughtful and constructive input.

# Part 1 – A National Spatial Strategy for Scotland 2045

The world is facing unprecedented challenges. The global climate emergency means that we need to reduce greenhouse gas emissions and adapt to the future impacts of climate change. We will need to respond to a growing nature crisis, and to work together to enable development that addresses the social and economic legacy of the coronavirus pandemic, the cost crisis and longstanding inequality.

Scotland's rich heritage, culture and outstanding environment are national assets which support our economy, identity, health and wellbeing. Many communities benefit from great places with excellent quality of life and quality, affordable homes. Many people can easily access high quality local greenspaces and neighbourhood facilities, safe and welcoming streets and spaces and buildings that reflect diverse cultures and aspirations. Increasingly, communities have been finding new ways to live sustainably, including by taking control of their property or land.

However, people living in Scotland have very different life chances, at least partly a result of the places where they live.

Past industrial restructuring has had significant impacts in some places and communities. Disadvantage, child poverty and poor health outcomes are concentrated in parts of Scotland where life expectancy is significantly lower than in more advantaged areas. Access to the natural environment varies, and pollution and derelict land is concentrated in some places. Population change will bring further challenges in the future, particularly in rural parts of Scotland. Many people have limited access to opportunities because of the way our places have been designed in the past, and our city and town centres have experienced accelerating change in recent years.

We have already taken significant steps towards decarbonising energy and land use, but choices need to be made about how we can make sustainable use of our natural assets in a way which benefits communities.

Planning is a powerful tool for delivering change on the ground in a way which brings together competing interests so that decisions reflect the long-term public interest. Past, present and future challenges mean that we will need to make the right choices about where development should be located. We also need to be clear about the types of infrastructure we will need to build, and the assets that should be protected to ensure they continue to benefit future generations.

# **Spatial principles**

We will plan our future places in line with six overarching spatial principles:

- **Just transition.** We will empower people to shape their places and ensure the transition to net zero is fair and inclusive.
- **Conserving and recycling assets.** We will make productive use of existing buildings, places, infrastructure and services, locking in carbon, minimising waste, and building a circular economy.
- Local living. We will support local liveability and improve community health and wellbeing by ensuring people can easily access services, greenspace, learning, work and leisure locally.
- **Compact urban growth.** We will limit urban expansion so we can optimise the use of land to provide services and resources, including carbon storage, flood risk management, blue and green infrastructure and biodiversity.
- **Rebalanced development.** We will target development to create opportunities for communities and investment in areas of past decline, and manage development sustainably in areas of high demand.
- **Rural revitalisation.** We will encourage sustainable development in rural areas, recognising the need to grow and support urban and rural communities together.

These principles will play a key role in delivering on the United Nations (UN) Sustainable Development Goals (SDGs) and our national outcomes.

## Applying these principles in practice

We want our future places to work for everyone. Rather than compromise or trade-offs between environmental, social and economic objectives, this is an integrated strategy to bring together cross-cutting priorities and achieve sustainable development.

By applying these spatial principles, our national spatial strategy will support the planning and delivery of:

- **sustainable places**, where we reduce emissions, restore and better connect biodiversity;
- **liveable places**, where we can all live better, healthier lives; and
- **productive places**, where we have a greener, fairer and more inclusive wellbeing economy.

Eighteen **national developments** support this strategy, including single large scale projects and networks of several smaller scale proposals that are collectively nationally significant. National developments will be a focus for delivery, as well as exemplars of the Place Principle, placemaking and a Community Wealth Building (CWB) approach to economic development. Regional spatial strategies and Local Development Plans (LDPs) should identify and support national developments which are relevant to their areas.

The strategy will be taken forward in different ways across Scotland, reflecting the diverse character, assets and challenges of our places. To guide this, we have identified **regional spatial priorities** for five broad regions of Scotland which will inform the preparation of regional spatial strategies (RSS) and LDPs by planning authorities.

			Policios	Koy policy links	Cross outting policies
Table 1 – National Plann         Sustainable places         SDGs: 7, 11, 12, 13         National outcomes:         Environment,         communities, economy         Liveable places         SDGs: 3, 4, 5, 6, 10, 11         National outcomes:         Communities, culture,         human rights, children         and young people,         health	<ul> <li>Spatial principles</li> <li>Just transition</li> <li>Conserving and recycling assets</li> <li>Liveable places</li> <li>Compact urban growth</li> </ul>	<ul> <li>National Developments</li> <li>Energy Innovation Development on the islands.</li> <li>Pumped Hydro Storage</li> <li>Strategic Renewable Electricity Generation and Transmission Infrastructure</li> <li>Circular Economy Materials Management Facilities</li> <li>Urban Sustainable, Blue and Green Surface Water Management Solutions</li> <li>Urban Mass/Rapid Transit Networks</li> <li>Central Scotland Green Network</li> <li>National Walking, Cycling and Wheeling Network</li> <li>Edinburgh Waterfront</li> <li>Dundee Waterfront</li> <li>Stranraer Gateway</li> <li>A Digital Fibre Network</li> </ul>	Policies         • Tackling the climate and nature crises         • Climate mitigation and adaptation         • Biodiversity         • Natural places         • Soils         • Forestry, woodland and trees         • Historic assets and places         • Green belts         • Brownfield land, vacant and derelict land and empty buildings         • Coastal development         • Energy         • Zero waste         • Sustainable transport         • Design, quality and place         • Local living and 20 minute neighbourhoods         • Quality homes         • Rural homes         • Infrastructure first         • Heat and cooling         • Blue and green infrastructure         • Play, recreation and sport         • Flood risk and water management	<ul> <li>Key policy links</li> <li>Land Use – getting the best from our land: strategy 2021 – 2026</li> <li>Making things last: a circular economy strategy for Scotland</li> <li>Scotland's Energy Strategy</li> <li>Scotland's Forestry Strategy</li> <li>Scotland's Forestry Strategy</li> <li>Scottish Biodiversity Strategy</li> <li>Scottish Biodiversity Strategy</li> <li>A Connected Scotland</li> <li>A Healthier Future: Scotland's diet and healthy weight delivery plan</li> <li>Cleaner Air for Scotland 2</li> <li>Creating Places</li> <li>Culture Strategy</li> <li>Heat in Buildings Strategy</li> <li>Housing to 2040</li> <li>Learning Estate Strategy/Learning Estate Investment Programme</li> </ul>	<ul> <li>Climate Change Plan</li> <li>Climate Change</li> <li>Climate Change</li> <li>Adaptation Programm</li> <li>Just Transition Plans</li> <li>National Transport Strategy</li> <li>Infrastructure Investment Plan</li> <li>Strategic Transport Projects Review 2</li> <li>National Islands Plan</li> <li>National Marine Plan</li> </ul>
Productive places SDGs: 1, 2, 8, 9, 11, 14 National outcomes: Fair work and business, economy, poverty, communities	<ul> <li>Rebalancing development</li> <li>Rural revitalisation</li> </ul>	<ul> <li>Clyde Mission</li> <li>Aberdeen Harbour</li> <li>Industrial Green Transition Zones</li> <li>Hunterston Strategic Asset</li> <li>Chapelcross Power Station Redevelopment</li> <li>High Speed Rail</li> </ul>	<ul> <li>Health and Safety</li> <li>Digital infrastructure</li> <li>Community wealth building</li> <li>Business and industry</li> <li>City, town, local and commercial centres</li> <li>Retail</li> <li>Rural development</li> <li>Tourism</li> <li>Culture and creativity</li> <li>Aquaculture</li> <li>Minerals</li> </ul>	<ul> <li>Public Health Priorities for Scotland</li> <li>Remote, Rural and Islands Housing Action Plan (pub. Spring 2023)</li> <li>Scotland's Population Strategy</li> <li>National Strategy for Economic Transformation</li> <li>Retail Strategy for Scotland</li> <li>Report of the City Centre Recovery Taskforce</li> <li>Scottish land rights and responsibilities statement</li> <li>Town Centre Action Plan 2</li> </ul>	



# **Sustainable places**

Our climate is changing, with increasing rainfall, extreme weather events and higher temperatures that will intensify in the coming years. This will increase flood risk, water scarcity, environmental change, coastal erosion, impact on forestry and agriculture, and generate risks to health, food security and safety. Impacts will not be equal and communities who already face disadvantage will be particularly affected.

Scotland's high quality environment, and the natural capital it supports, underpin our approach to tackling climate change and the economy and is fundamental to our health and wellbeing. It provides the essentials we all need to survive, including clean air, water and food.

However, the health of the planet's ecosystems is declining faster than at any point in human history and our natural environment is facing significant challenges, including ongoing loss of biodiversity. Since the 1990s alone, wildlife populations in Scotland have declined, on average, by around a quarter. This threatens the capacity of the natural environment to provide the services we all rely on, and reduces our resilience to the impacts of climate change.

Scotland's Climate Change Plan, backed by legislation, has set our approach to achieving net zero emissions by 2045, and we must make significant progress towards this by 2030 including by reducing car kilometres travelled by 20% by reducing the need to travel and promoting more sustainable transport. Just Transition sector plans, designed and delivered with those impacted, will play an important role in delivering the change we need to see. We must also adapt to the impacts of climate change that are already locked in, by delivering Scotland's Climate Change Adaptation Programme.

Scotland's Climate Assembly set out recommendations for how Scotland should change to tackle the climate emergency and gives us a key insight into the measures the Scottish Public expect for a just transition to net zero emissions by 2045.

Scotland's Energy Strategy will set a new agenda for the energy sector in anticipation of continuing innovation and investment. The interplay between land and sea will be critical, given the scale of offshore renewable energy resources. Our Infrastructure Investment Plan and National Transport Strategy are clear that we must work with our existing infrastructure assets first, before investing in additional assets.

Scotland's Environment Strategy sets out the Scottish Government's vision for tackling the twin climate and nature crises. Building on this, a new Scottish Biodiversity Strategy will set targets for halting biodiversity loss by 2030 and restoring and regenerating biodiversity by 2045. Scotland's Land Use Strategy aims to make efficient use of our land by managing competing activities in a sustainable way.

#### National spatial strategy

Scotland's future places will be net zero, nature-positive places that are designed to reduce emissions and adapt to the impacts of climate change, whilst protecting, recovering and restoring our environment.

Meeting our climate ambition will require a rapid transformation across all sectors of our economy and society. This means ensuring the right development happens in the right place.

Every decision on our future development must contribute to making Scotland a more sustainable place. We will encourage low and zero carbon design and energy efficiency, development that is accessible by sustainable travel, and expansion of renewable energy generation. It is also crucial that we build resilience to the future impacts of climate change including water resources and assets and development on our coasts. Our places will also need to evolve to help us cope with changing temperatures.

Our commitment to a **just transition**, means that our journey to a net zero society and nature recovery must involve, and be fair to, everyone. We will grow a circular economy and make best use of embodied carbon by **conserving and recycling assets,** including by encouraging sustainable design and the wise use of resources.

To respond to the global biodiversity crisis, nature recovery must be at the heart of future places. We will secure positive effects for biodiversity, create and strengthen nature networks and invest in nature-based solutions to benefit natural capital and contribute to net zero. We will use our land wisely including through a renewed focus on reusing vacant and derelict land to help limit the new land that we build on. We will protect and enhance our historic environment, and safeguard our shared heritage for future generations. We will also work together to ensure that development onshore aligns with national, sectoral and regional marine plans.

#### **National developments**

Six national developments support the delivery of sustainable places:

- Energy Innovation Development on the Islands provides infrastructure for low carbon fuels for communities and commerce, as well as for export. This will contribute to improved energy security, unlock opportunities for employment and business, and help to put Scotland at the forefront of low carbon fuel innovation.
- **<u>Pumped Hydro Storage</u>** extends hydroelectricity capacity to support the transition away from fossil fuels, whilst also providing employment opportunities in rural areas.
- Strategic Renewable Electricity Generation and Transmission Infrastructure supports electricity generation and associated grid infrastructure throughout Scotland, providing employment and opportunities for community benefit, helping to reduce emissions and improve security of supply.
- Circular Economy Materials Management Facilities facilitates delivery of zero waste objectives by reducing the need for new materials, resource use and emissions.
- Urban Sustainable, Blue and Green Surface Water Management Solutions is an exemplar of a nature based, infrastructure first approach to catchment wide surface water flood risk management to help our two largest cities adapt to the future impacts of climate change.

#### <u>Urban Mass/Rapid Transit Networks</u> facilitates a shift towards sustainable transport

in Glasgow, Edinburgh, and Aberdeen and their wider regions, helping to reduce transport related emissions and supporting accessibility for all.

## CROSS-CUTTING OUTCOME AND POLICY LINKS:

## **REDUCING GREENHOUSE GAS EMISSIONS**

Our strategy and policies support development that helps to meet greenhouse gas emissions targets.

The global climate emergency and the nature crisis have formed the foundations for the spatial strategy as a whole. The regional priorities share opportunities and challenges for reducing emissions and adapting to the long-term impacts of climate change, in a way which protects and enhances our natural environment.

**Policy 1** gives significant weight to the global climate emergency in order to ensure that it is recognised as a priority in all plans and decisions. **Policy 2** will ensure that emissions from new development are minimised as far as possible.

A healthy natural environment is key to reducing emissions. **Policies 3** and **4** protect biodiversity and natural assets, which in turn play a crucial role in carbon reduction. **Policy 5** provides significant protection for peatland and carbon rich soils and **Policy 6** aims to protect and expand forests, woodland and trees. Blue and green infrastructure is supported by **Policy 20**. **Policy 10** encourages the use of natural solutions to coastal protection. **Policy 7** protects the embodied carbon in the historic built environment, and **Policy 9** makes better use of previously used land and buildings, helping to lock in carbon.

By supporting the transition of key emissions generating activities, **Policy 11** supports renewable energy development, **Policy 19** helps to decarbonise heat, alongside **Policy 18** and its encouragement of an infrastructure first approach. **Policy 12** encourages sustainable waste management, and **Policy 13** will facilitate a transition towards more sustainable, lower emissions travel including active travel and public transport.

Several policies support more local living and limit the use of additional land for development. This includes **Policy 8** which manages development in the greenbelt, **Policy 15** which promotes local living, including where feasible 20 minute neighbourhoods, and **Policy 16** which focuses on delivering new homes that are designed to a high standard and located in sustainable places. Minimising and reducing emissions is also integral to the six qualities of successful places, as set out in **Policy 14**. **Policies 17** and **29** support rural development which is compatible with climate change targets. **Policy 24** facilitates the roll out of digital infrastructure, helping to reduce the need to travel. **Policy 27** promotes a town centre first approach to development and **Policy 28** restricts additional out of town retail development.

Policies relating to productive places are consistent with our ambition for green growth in the futures. More specifically, **Policy 33** is clear that fossil fuel exploration, development and production (excluding unconventional oil and gas) will not be supported other than in exceptional circumstances, and that the Scottish Government does not support the development of unconventional oil and gas in Scotland.

## **CROSS-CUTTING OUTCOME AND POLICY LINKS:**

#### **IMPROVING BIODIVERSITY**

Our strategy and policies support development that helps to secure positive effects for biodiversity.

The nature crisis, together with the global climate emergency, underpinned the spatial strategy as a whole. The action areas include proposals which protect and enhance the natural environment.

**Policy 1** gives significant weight to the nature crisis to ensure that it is recognised as a priority in all plans and decisions. **Policy 4** protects and enhances natural heritage, and this is further supported by **Policy 5** on soils and **Policy 6** on forests, woodland and trees. **Policy 20** also promotes the expansion and connectivity of blue and green infrastructure, whilst **Policy 10** recognises the particular sensitivities of coastal areas.

Protection of the natural features of brownfield land is also highlighted in **Policy 9**, and protection of the green belt in **Policy 8** will ensure that biodiversity in these locations is conserved and accessible to communities, bringing nature into the design and layout of our cities, towns, streets and spaces in **Policy 14**.

Most significantly, **Policy 3** plays a critical role in ensuring that development will secure positive effects for biodiversity. It rebalances the planning system in favour of conserving, restoring and enhancing biodiversity and promotes investment in nature-based solutions, benefiting people and nature. The policy ensures that LDPs protect, conserve, restore and enhance biodiversity and promote nature recovery and nature restoration. Proposals will be required to contribute to the enhancement of biodiversity, including by restoring degraded habitats and building and strengthening nature networks. Adverse impacts, including cumulative impacts, of development proposals on the natural environment will be minimised through careful planning and design, taking into account the need to reverse biodiversity loss. Development proposals for national, major or Environmental Impact Assessment (EIA) development will only be supported where it can be demonstrated that the proposal will conserve, restore and enhance biodiversity, including nature networks, so they are in a demonstrably better state than without intervention. Proposals for local development will include appropriate measures to conserve, restore and enhance biodiversity.



## **Liveable places**

The global pandemic has left a social legacy that requires urgent, as well as long-term action. Many people need better places to support their lifelong health and wellbeing and build their future resilience. In recent years communities have found ways to work together to find local solutions to shared challenges. However, the cost crisis is again underlining the need for our future buildings and places to do more to support our long-term resilience.

There remain significant differences between the healthy life expectancy of people living in the most and least deprived parts of Scotland. More people need to be involved in planning their future places so that the built environment is safe and welcoming to everyone, including women, disabled people, children and young people and black and ethnic minority groups.

Scotland's Tackling Child Poverty Delivery Plan sets out actions required to continue to reduce the number of children living in poverty. It recognises the importance of place and continued investment in regeneration, targeted to areas where the need is greatest. Access to affordable, quality homes in better places, as supported by Housing to 2040, will make an important contribution to addressing the impact of the cost crisis, particularly on younger people who will also benefit from reduced transport costs. The planning system has an important role to play in supporting the delivery of homes which meet our future needs.

Consistent with this, Scotland's Population Strategy reflects the need for planning to identify the amount of land required for future homes and to enable more balanced demographic change including sustainable rural development.

Health policies, including Scotland's diet and healthy weight delivery plan reflect the importance of places which provide opportunities for exercise and access to healthy food. Our strategy for tackling social isolation and loneliness also recognises the importance of providing quality, accessible and welcoming places for everyone through placemaking and regeneration.

#### National spatial strategy

# Scotland's future places will have homes and neighbourhoods that are healthier, affordable and vibrant places to live.

We have an opportunity to significantly improve our places, address longstanding inequality and eliminate discrimination, helping to transform our country for the better. Cleaner, safer and greener places and improved open spaces will build resilience and provide wider benefits for people, health and biodiversity, in a balanced way.

We will plan our future places in a way that improves **local living**, so that we live in communities that are inclusive, empowered, resilient, safe and provides opportunites for learning. Quality homes will be better served by local facilities and services by applying the principles of local living to development proposals. The concept of 20 minute neighbourhoods will help to support this, particularly in more urban areas. In rural areas the approach to local living will be shaped by local context.

Planning must also enable the delivery of good quality, affordable homes by allocating enough land in the right locations to meet current and future needs and aspirations.

Recognising the need for liveable places to be consistent with our ambition for net zero and nature recovery, we will promote **compact urban growth**. Higher density development which will help to sustain public transport and support local living. Virtual connectivity and continued investment in active travel links will also be important. We want to make better use of our spaces to support physical activity, relaxation and play, to bring people together and to celebrate our culture, diversity and heritage. Buildings and other physical assets can also support activities based on intangible cultural assets such as Gaelic language.

We will improve green infrastructure to bring nature into our towns and cities, connecting people with nature, building resilience and helping our biodiversity to recover and flourish. We will ensure we work towards a stronger infection-resilient society through adaptations to our buildings and the spaces around them.

Our strategy is to value, enhance, conserve and celebrate our places and to build better communities for future generations. A stronger commitment to placemaking, through a designled approach and a focus on quality, will ensure every new development improves the experience of our places.

Underpinning this, everyone must have an opportunity to help shape their local neighbourhoods. We will continue to work to broaden involvement in the planning system as a whole.

#### **National developments**

Six national developments support the delivery of liveable places:

- <u>Central Scotland Green Network</u> restores nature at scale and acts as an exemplar of green infrastructure in placemaking that provides benefits for communities and supports a wellbeing economy. This will provide multiple benefits for health, biodiversity, and will help us to mitigate and adapt to climate change. Action should continue to focus on areas where community wellbeing and resilience would benefit most.
- National Walking, Cycling and Wheeling <u>Network</u> strengthens and extends a national active travel network to reduce emissions from transport, focusing on areas where improvements to accessibility are most needed.
- Edinburgh Waterfront creates a high quality, mixed use, locally liveable place, contributing to the sustainable future development of Scotland's capital city.
- **Dundee Waterfront** delivers a high quality, mixed use, locally liveable place demonstrating resilient waterfront regeneration which anticipates and responds to climate impacts.
- <u>Stranraer Gateway</u> acts as a hub for surrounding communities. Regeneration will help create a high quality, mixed use, locally liveable place, optimising the area as a national and international gateway.
- A <u>Digital Fibre Network</u> enhances the connectivity of communities and help to facilitate more sustainable ways of living including in rural and island communities.

## CROSS-CUTTING OUTCOME AND POLICY LINKS:

## A FAIR AND INCLUSIVE PLANNING SYSTEM

Our strategy and policies support development that helps to eliminate discrimination and promote equality.

We expect everyone involved in planning to take steps to ensure that a wide range of people are involved in shaping their future places. Planning authorities are required to respect, protect and fulfil human rights in accordance with the Human Rights Act 1998. As per the Equality Act 2010, the Public Sector Equality duty is applicable and Equality Impact Assessments, Fairer Scotland Duty Assessments and where applicable Island Communities Impact Assessments are required for LDPs. The UN Convention of the Rights of the Child also means that young people must be encouraged to play an active role in planning.

Throughout the planning system, opportunities are available to engage in development planning and decisions about future development. Such engagement, undertaken in line with statutory requirements, should be early, collaborative, meaningful and proportionate. Support or concern expressed on matters material to planning must be given careful consideration in the determination of development proposals.

Our places can only work for everyone if the views of all users are properly understood, but experience shows that some people can find it more challenging to engage with planning.

There are opportunities to involve a wider range of people in the planning system. It is essential, and a statutory requirement, that people with protected characteristics, including disability, race, age, sex and sexual orientation, and including people from a range of socio-economic backgrounds, are given particular support to express their views on plans and decisions, with consultations designed to meet the communication needs of people.

The spatial strategy as a whole is clear that our future development must support a just transition, and it highlights opportunities for development and regeneration that are designed to tackle social, economic and health inequalities. **Policy 14**, focusing on the six qualities of successful places recognises that diversity is an integral part of placemaking. Children and young people will have an important contribution to make, given the long-term impacts of planning for future generations. Women, as well as disabled people and their representatives, can ensure that barriers and challenges of the design of our living and working environments are tackled effectively. We have also provided clear support for development that will help to ensure human rights are maintained, for example: **Policy 16** on quality homes which addresses the need for accommodation for Gypsy/Travellers and Travelling Showpeople yards, as well as homes for older people and disabled people; and **Policy 21** which supports and facilitates spaces and opportunities for play, recreation and sport in our natural and built environments for children and people for all ages.

Our impact assessment has demonstrated that there is potential for significant benefits from more sustainable, liveable and productive places which will be delivered by these and other policies. We recognise that delivery will also depend on fair and inclusive engagement with people, and we will therefore continue to promote best practice and innovation, including in guidance on effective community engagement.

## **CROSS-CUTTING OUTCOME AND POLICY LINKS:**

#### HOMES THAT MEET OUR DIVERSE NEEDS

Our strategy and policies support development that helps to meet the housing needs of people living in Scotland including, in particular, the housing needs of older people and disabled people.

The spatial strategy has taken into account future population and household projections, and highlights areas where there will be particular challenges arising from an ageing population. Spatial principles, including local living and just transition, will also help to ensure that the needs of all people are reflected in our future places.

**Policy 16** supports the delivery of high quality, sustainable homes that meet the needs of people throughout their lives. In particular, it supports proposals for new homes that improve affordability and choice by being adaptable to changing and diverse needs, and which address identified gaps in provision. This could include: accessible, adaptable and wheelchair accessible homes; homes that meet the needs of older people; a range of size of homes; and other specialist groups.

The majority of older people want to remain in their home as they age, preferring mainstream housing, and so accessible and adaptable homes can allow people to continue to live independently. The close alignment of planning and housing delivery at the local level, through LDPs and Local Housing Strategies, will help to deliver the right type and mix of homes in the right locations. In addition Housing to 2040 sets out a commitment to Scottish Accessible Home Standard in 2025/26.

Development that provides homes to meet the needs of older people and disabled people will be further promoted by LDPs. Evidence reports will explain the action taken to support and promote the construction and/ or adaptation of homes to meet their needs. Spatial strategies will take into account housing needs and the availability of land for new homes, including for older people and disabled people through the Accessible Home Standard, wheelchair housing targets and the consideration of accessibility in design of the wider development and local amenity. The planning authority must also keep their plan under review, and monitor any changes in this.

Placemaking and choices about the location of development will also help to meet the needs of older people and disabled people. **Policy 14** supports development that is consistent with the six qualities of successful places, including health and wellbeing, and safe and pleasant places for people to meet. **Policy 15** supports development that is consistent with the principles of local living and 20 minute neighbourhoods, helping to ensure our homes and wider neighbourhoods meet all of our needs. As part of this, it recognises that affordable housing options, ability to age in place and housing diversity are an integral part of more liveable places. **Policy 13** is also clear that the views of disabled people must be sought when seeking to reduce reliance on the car including by managing car parking provision.



## **Productive places**

The economic performance of different parts of Scotland varies considerably, with challenges and opportunities for different places and sectors. At present, some communities are particularly affected by high rates of poverty, one in five people of working age is economically inactive, and there is significant scope to improve our productivity and the scale and rate of business development.

The unprecedented challenge of the pandemic has created difficult conditions for some sectors including hospitality, tourism, and culture. The cost crisis and our exit from the European Union have combined with this to exacerbate labour shortages particularly in our more remote, rural and island communities. World-wide supply chain issues have generated severe challenges, including for the construction sector.

Scotland's National Strategy for Economic Transformation aims to make Scotland a successful place with opportunities for everyone, in every region of Scotland, to share in our economic prosperity. It tackles the challenges of structural inequality, the transition to net zero, and achieving a green recovery from the pandemic. It also supports entrepreneurship and aims to play to the strengths and assets of each part of Scotland to build community wealth.

Building community wealth should be founded on an assessment of local assets in partnership with communities. It also involves better coordinated state investment at national, regional and local levels to strengthen of Scotland's indigenous business base and create sustainable fair work opportunities. Opportunities will flow from more land and assets being placed in the hands of communities or under their guiding influence. Our city centres are socially and culturally important, supporting our productivity and stimulating innovation and investment. The pandemic has generated severe impacts and longer term challenges for these places. The City Centre Recovery Taskforce has developed a shared vision for their future with support from the City Centre Recovery Fund for recovery and repurposing. Through playing their part in the delivery of the National Strategy for Economic Transformation, Scotland's cities have a nationally significant opportunity to contribute to Scotland's economic recovery and to achieve a wellbeing economy.

The Town Centre Action Plan Review and our subsequent response recognises the critical importance of planning with and for communities sets a new vision for town centres, and reaffirms our commitment to the Town Centre First Principle. It recognises the critical importance of planning in diversifying the offer within our city and town centres, to help them thrive, improve their resilience and anticipate continuing societal, environmental and economic change. The Place Based Investment Programme supports our commitment to town centre action, places, local living and community wealth building.

#### National spatial strategy

Our future places will attract new investment, build business confidence, stimulate GDP, export growth and entrepreneurship, and facilitate future ways of working.

Planning will play a key role in creating a globally competitive, entrepreneurial, inclusive and sustainable economy, with thriving and innovative businesses, quality jobs and fair work for everyone.

We will actively encourage investment where it is needed most by rebalancing development. This will play to the economic strengths and opportunities of each part of Scotland. Significant investment opportunities include strategic sites which were previously a focus for industrial activity but which have experienced decline. These locations will play a significant role in our transition to net zero as they are served by strategic infrastructure, well located on or close to developed coasts, and could provide added benefits for communities that are in greatest need. They also include areas that have been overlooked historically, but which are now strategically located for extensive renewable energy generation.

Planning can enable diversification of city, town and commercial centres, to better manage their role and respond to ongoing changes to the way we shop and access services. The way we work is changing, and we will need to be flexible to facilitate future business and employment that benefits communities and improves places. Digital connectivity will play a crucial role in supporting sustainable work in the future.

The way we plan our places can contribute to our short term recovery, as well as longer term restructuring to tackle long standing inequalities. Our strategy is to build a wellbeing economy that benefits everyone, and every place, in Scotland. We want the planning system to create a society that is thriving across economic, social and environmental dimensions, and that delivers prosperity for all. Scotland's national and international connectivity for people and freight will remain important, for the economic, social and cultural benefits it delivers and for supporting wider Government ambitions on trade, tourism, and business development. Airports, ports and rail links will provide vital connections within Scotland and beyond which will be crucial to building on a sustainable recovery whilst helping to decarbonise transport through low and zero emissions technologies. Looking ahead, there will also be opportunities to build on inclusive growth within communities and support economic transformation through Green Freeports in Scotland.

**Rural revitalisation,** achieved by distributing development, investment and infrastructure strategically and by actively enabling rural development in particular, will play an important role in this. Key sectors including energy and food and drink focus on natural resources and provide significant employment in rural parts of Scotland. These sectors also depend on supporting services and access to markets and there is significant potential for associated investment to develop a sustainable supply chain. Digital connectivity will also be critical to their continued succes.

Urban areas are a focus for investment in the built environment and many of our industries and businesses are located in and around our cities. These areas will also be more attractive to future investors and their employees if they are greener and healthier places to live.

#### **National developments**

Six national developments support the delivery of productive places:

- <u>Clyde Mission</u> brings together substantial public and private investment to remediate and regenerate brownfield land along the River Clyde for economic, social and environmental uses.
- <u>Aberdeen Harbour</u> facilitates completion of the South Harbour and access to it as well as a more mixed use waterfront for Aberdeen on areas of the harbour that will not in future be required for port uses. This will contribute to international and national connectivity, freight and the renewable energy sector.
- Industrial Green Transition Zones support transformation of key sites including by putting in place the infrastructure needed to commercialise carbon capture and storage and decarbonise industry. Innovation will provide green jobs, reduce emissions and help Scotland lead the way on new technologies.
- Hunterston Strategic Asset supports re-use the port and wider site, engaging in new technologies and creating opportunities from nuclear decommissioning to make best use of existing infrastructure and provide local benefits.
- Chapelcross Power Station Redevelopment involves the reuse of a key site to provide a range of economic opportunities for local communities. Energy produced will help to reduce heating and transport emissions within the wider region.
- <u>High Speed Rail</u> ensures connectivity with the United Kingdom (UK) and beyond, reduce long distance transport emissions and optimise the benefits more widely.

### **CROSS-CUTTING OUTCOME AND POLICY LINKS:**

## **RURAL REVITALISATION**

Our strategy and policies support development that helps to retain and increase the population of rural areas of Scotland.

The spatial strategy reflects a wide range of proposals for development in rural areas, supported by national developments that recognise the potential and need to expand key sectors including renewable energy, sustainable transport and green infrastructure.

**Policy 17** promotes the development of rural homes, to ensure the needs of communities are met in a sustainable way. Similarly, **Policy 29** encourages development that will contribute to rural economies and communities. Development proposals that contribute to the viability, sustainability and diversity of rural businesses are supported while ensuring planning policies take into consideration local characteristics. Both policies support development in previously inhabited areas in a way that is guided by LDPs. Greater constraint will be applied in areas of pressure whilst in rural areas with fragile communities, a more enabling approach has been taken to support communities to be sustainable and thrive. LDPs are required to set out an appropriate approach to development in areas of pressure and decline informed by an understanding of population change and settlement characteristics and how these have changed over time as well as an understanding of the local circumstances including housing and travel.

Many policies will also play an important role in supporting rural communities and population growth. Some focus on supporting sustainable development in key sectors for rural areas such as **Policy 30** on tourism, which aims to ensure community, environmental and business considerations are fully taken into account. **Policy 32** encourages sustainable aquaculture, whilst **Policy 10** supports development in coastal areas that takes into account future vulnerability to climate change. **Policy 11** supports opportunities for renewable energy development whilst **Policy 24** will support the delivery of digital infrastructure to support investment and population growth in rural areas.

Care has been taken to ensure policies reflect the specific needs and constraints of rural areas. **Policy 13** ensures that in assessing the transport impacts of development, the area's needs and characteristics are taken into account. **Policy 15** aims to promote local living in broad terms, including through 20 minute neighbourhoods where practical, recognising varying settlement patterns and the particular characteristics and challenges of different areas in applying these principles in practice. **Policy 28** also recognises the importance of retail facilities for rural communities and economies.

Alongside this, recognising that environmental quality is a key asset for rural areas, Policies <u>3</u>, <u>4</u>, <u>5</u> and <u>6</u> ensure that natural assets are protected and enhanced.

## **CROSS-CUTTING OUTCOME AND POLICY LINKS:**

#### LIFELONG HEALTH AND WELLBEING

Our strategy and policies support development that helps to improve health and wellbeing. The spatial strategy as a whole recognises that there are significant health inequalities in Scotland that future development can help to address. The spatial principles aim to ensure that future development is directed to sustainable locations, recognising that the role of planning in supporting development in places which would benefit most from regeneration and investment.

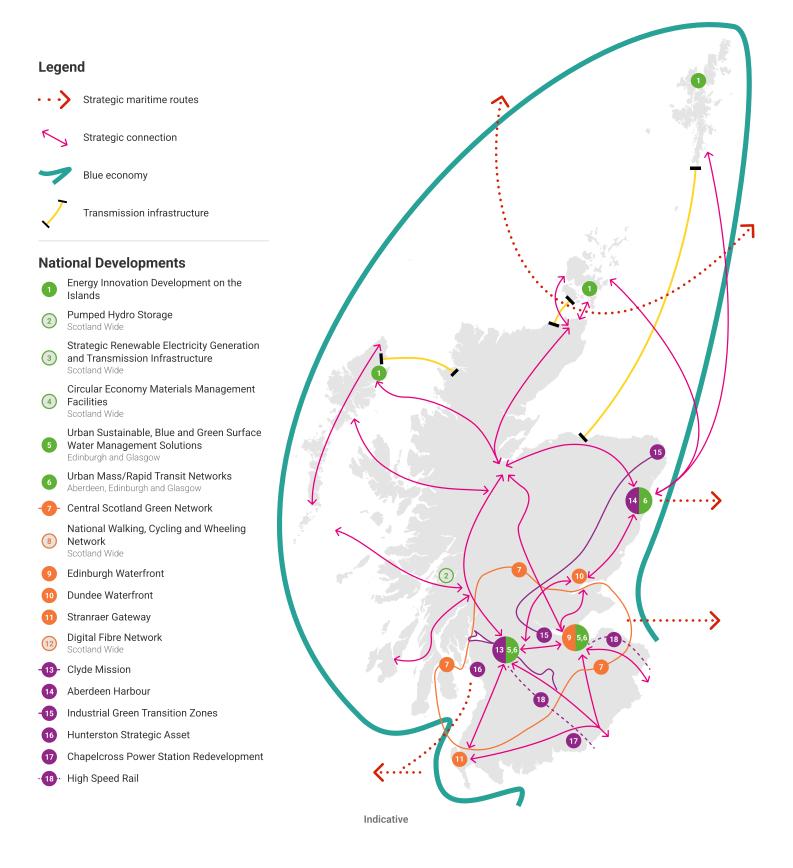
The natural environment is fundamental to our health and wellbeing from the benefits we get from being in nature to the design and delivery of blue and green infrastructure. Policies <u>1</u>, <u>3</u>, <u>4</u>, <u>5</u> and <u>6</u> manage the effects of development on biodiversity and on natural places. <u>Policy 20</u> supports development that will provide good quality, accessible greenspaces and nature networks and <u>Policy 21</u> supports development that will provide opportunities for sport and play. Active travel is encouraged by <u>Policy 13</u> with walking and cycling providing wider health benefits.

**Policy 23** helps to protect health and wellbeing, including by ensuring that air and noise pollution are taken into account, and by planning and managing development to take hazards into account. **Policy 22** ensures that future flood risk is not exacerbated by development, and facilitates the delivery of sustainable flood risk management solutions. **Policy 10** manages development to reflect future vulnerability of coastal areas. **Policy 9** encourages the redevelopment of brownfield land, helping to reduce the impact of vacant and derelict sites on communities.

Housing plays a critical role in supporting our health and wellbeing. **Policy 16** enables the delivery of well planned, good quality, affordable, safe and warm homes. Alongside this, **Policy 13** supports development that provides, or is accessible by active travel and **Policy 15** ensures people have access to facilities from their homes, including healthcare facilities. Development is also required to take into account the capacity and any additional needs for community services and facilities, as part of the infrastructure first approach set out in **Policy 18**.

**Policy 14** applies the six qualities of successful places to development proposals, including health and wellbeing. As part of this it prioritises key aspects including women's safety and suicide risk and aims to ensure development does not undermine the amenity of our existing homes and places. Climate related mental and physical health effects will be addressed by the strategy as a whole and in particular by Policies <u>1</u> and <u>2</u> by ensuring future development minimises emissions and is built to reflect the future risks of climate change. Health and wellbeing will also be supported by development that helps us to transition to net zero, as reflected in **Policy 11** on renewable energy, **Policy 12** on zero waste, and **Policy 19** on heat and cooling. Wider policies relating to economic development will have a further positive effect on overall health and wellbeing by supporting employment and investment in our places in a fair and sustainable way.

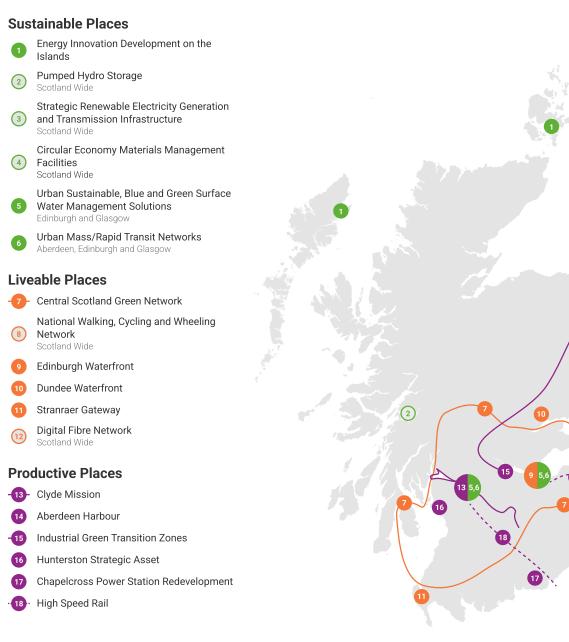
# **National Spatial Strategy**



Part 1 – National Spatial Strategy

## **National Developments**

#### Legend



Indicative

# Regional Spatial Priorities North and West Coast and Islands

This part of Scotland will be at the forefront of our efforts to reach net zero emissions by 2045. It is a diverse area, from Shetland and Orkney in the north, to the Outer and Inner Hebrides and the coastal areas of Highland and Argyll and Bute. As one of the most renewable energy rich localities in Europe with significant natural resources, there is a real opportunity for this area to support our shared national outcomes.

Key centres where lifeline links provide access to the islands include Lerwick, Kirkwall, Stromness, Stornoway, Wick and Thurso, Ullapool, Mallaig and Oban, whilst Tarbert, Lochgilphead and Campbeltown are important hubs to the south of the area. These centres provide important services to their wider hinterlands. Local projects are ongoing, including the regeneration of Stromness, the Stornoway Deep Water Port development, the linked Islands Growth Deal Outer Hebrides Energy Hub project in Stornoway, and the Islands Growth Deal Knab Redevelopment project in Shetland.

The area has an exceptional environment with coastal and island landscapes that are an important part of our national identity. It is rich in biodiversity, sustaining many internationally significant ecological sites, including the United Nations Educational, Scientific and Cultural Organization (UNESCO) Global Geoparks in the North West Highlands and Shetland, and Wester Ross UNESCO Biosphere Reserve and species including some of the best remaining temperate rainforest sites in Europe. It has a rich history, language and distinctive cultural heritage including the St Kilda and the Heart of Neolithic Orkney UNESCO World Heritage Sites. These key assets require careful management to ensure they continue to benefit communities.

There will be significant climate challenges for this part of Scotland. Island and coastal ecosystems, and the communities they support, are naturally more vulnerable to the effects of climate change, sea level rise and extreme events. Of particular concern are the impacts on vulnerable low-lying coastal zones and infrastructure, with potentially wide-ranging effects from biodiversity loss to coastal erosion, flooding and landslips. If we do not take action to plan and build resilience, communities could suffer disproportionately from the impacts of climate change.

A climate and nature conscious approach to development of this area can help to tackle wider challenges. The Carbon Neutral Islands project will support six islands (Hoy, Islay, Great Cumbrae, Raasay, Barra and Yell) to become carbon neutral by 2040. This will act as a catalyst for further climate action across all Scottish islands to make more attractive, resilient and sustainable communities in the long-term.

The relatively high levels of community land ownership, particularly in the Outer Hebrides, and strong ties with the land and sea reflect this area's strong sense of place and local resilience. Scotland's National Islands Plan aims to grow the population and economy, improve transport and housing, and ensure island communities are served by the facilities, jobs, education and services they need to flourish. Environmental wellbeing, clean and affordable energy, strong communities, culture and identity are also priorities.

Around 94 of Scotland's 900 islands are permanently inhabited. The size and composition of each population has changed over the years and continues to do so. Whilst most recent estimates indicate population growth across the majority of local authority areas with islands, population change within each area is more complex, with areas of growth and depopulation varying between islands and coastal communities, and across different strata of the population. An ageing population in some parts of the area will mean that we need to do more to reverse past patterns of population decline and sustain local facilities and services that support rural and dispersed communities.

Public service provision, transport, energy consumption, fuel poverty, child poverty and housing, including its affordability, will continue to be significant challenges. Employment varies across the area, and can tend to rely on the public sector, tourism and lower wage sectors, limiting the scope and choice of skilled jobs in some locations. It can be difficult to attract and retain a local workforce to support some jobs, underlining the importance of building skills and promoting fair work principles to support future investment. Language skills are also important in many areas where Gaelic is used by the community.

Challenges from the end of free movement and changing markets, and the agriculture and fishing industries, will need support to ensure long-term sustainability, but there are also substantial economic opportunities presented by developments in sectors such as renewable energy generation.

#### **Priorities**

Alongside Scotland's marine planning authorities, we will work with the area's exceptional assets and natural resources to build a more resilient future for island and coastal communities. By guiding RSS and LDPs in this area, our strategy aims to:

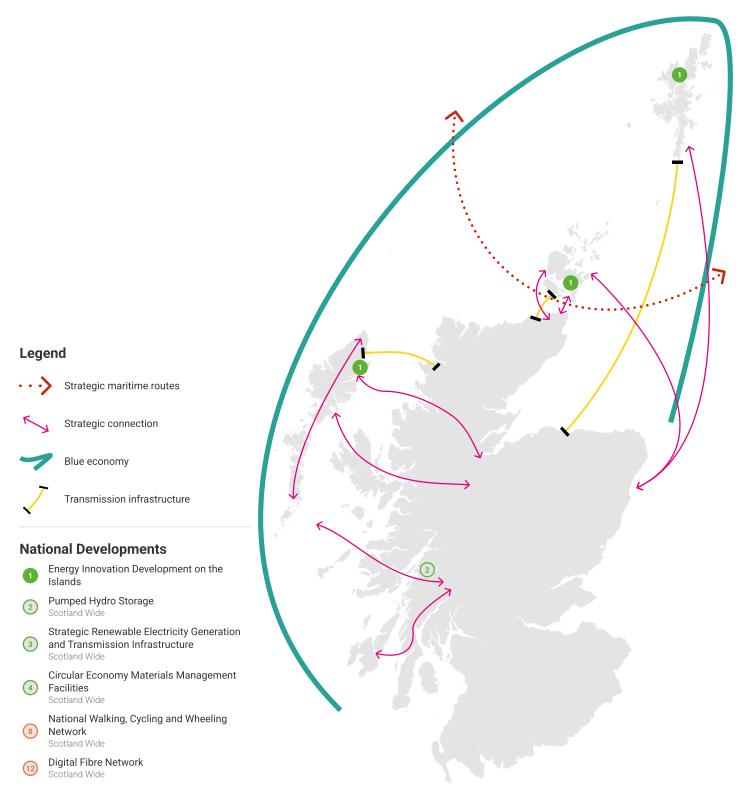
- Maximise the benefits of renewable energy whilst enhancing blue and green infrastructure, decarbonising transport and building resilient connections.
- Support coastal and island communities to become carbon neutral, thus contributing to net-zero commitments and reducing fuel poverty.
- Seize the opportunities to grow the blue and green economy, recognising the world-class environmental assets that require careful management and opportunities to develop skills and diversify employment.

The following national developments will support delivery of the spatial strategy for this area:

- Energy Innovation Development on the Islands
- Pumped Hydro Storage
- <u>Strategic Renewable Electricity Generation</u> and Transmission Infrastructure
- <u>Circular Economy Material Management</u>
   <u>Facilities</u>
- <u>National Walking, Cycling and Wheeling</u>
   <u>Network</u>
- Digital Fibre Network

Further detail about the priorities for this area is contained in <u>Annex C</u>. Further details of national developments are contained in <u>Annex B</u>.

## North and West Coast and Islands



Indicative

## North

The Highlands of Scotland, Moray, mainland Argyll, northern parts of rural Stirling and Perthshire are world renowned for their stunning landscapes, rich biodiversity and cultural heritage.

Settlement patterns vary, from dispersed or low density crofting townships, to key centres such as Inverness, Ullapool, Dingwall, Grantown-on-Spey, Aviemore, Elgin, Pitlochry and Aberfeldy. Cairngorms National Park is a national asset with internationally significant habitats and landscapes and there is currently a proposal to make the Flow Country a UNESCO World Heritage Site. The northern part of the Loch Lomond and The Trossachs National Park also extends into this area.

Emissions here are partly offset by the climate sequestration from land use and forestry so that the area acts as a net carbon sink overall. There are few sources of significant industrial emissions. Climate change risks include changing levels of rainfall, increased storm events, temperature rise, flood risk, rising sea levels and associated erosion. Tailored measures will be required to assist communities in adapting to climate change and transitioning to net zero.

This rural heartland is much more than a place of beauty and isolation. Many thriving communities live here, and they depend on local jobs and learning to support their quality of life. Some communities have experienced outmigration, particularly the loss of younger people, especially outwith Inverness. Further population decline is a future risk, particularly for the west and north. People often depend on the car and more limited access to services creates disadvantage, despite the quality of life and good health that many living here enjoy. An ageing population will put pressures on some services. Parts of the area have recently experienced an accelerated increase in house prices. The pandemic has reinforced long standing issues of affordability and a more mobile remote workforce has been attracted to the area, adding increased pressure. Without intervention, access to affordable homes, jobs and services that enable local people, including young people, to stay in their communities could become more challenging. Fuel and transport poverty is a particular challenge towards the north and west and there are significant areas which do not currently benefit from good quality digital connectivity.

The area's environmental quality, culture, language, landscape and wildlife sustain key economic sectors including tourism, food and drink, distilling and clean energy. Extensive areas of woodland and peatland act as a carbon sink, contributing significantly to our national sustainability. The area has a strong economy with growing income and low unemployment overall, but there remain pockets of deprivation both in urban areas and in more remote areas where there is a need for alternatives to low skilled and low paid jobs.

#### **Priorities**

This part of Scotland can continue to make a strong contribution towards meeting our ambition for a net zero and nature positive country by demonstrating how natural assets can be managed and used to secure a more sustainable future. By guiding RSS and LDPs in this area, our strategy aims to:

- Protect environmental assets and stimulate investment in natural and engineered solutions to climate change and nature restoration, whilst decarbonising transport and building resilient connections.
- Maintain and help to grow the population by taking a positive approach to rural development that strengthens networks of communities.
- Support local economic development by making sustainable use of the areas' worldclass environmental assets to innovate and lead greener growth.

The following national developments will also support delivery of the spatial strategy for this area:

- Pumped Hydro Storage
- <u>Strategic Renewable Electricity Generation</u> and Transmission Infrastructure
- <u>Circular Economy Material Management</u>
   <u>Facilities</u>
- National Walking, Cycling and Wheeling <u>Network</u>
- Digital Fibre Network

Further detail about the priorities for this area is contained in <u>Annex C</u>. Further details of national developments are contained in <u>Annex B</u>.

# North

Legend

(2)

3

(4)

(8)

12

Strategic connection

Transmission infrastructure

and Transmission Infrastructure

Blue economy

**National Developments** Pumped Hydro Storage

Scotland Wide

Scotland Wide

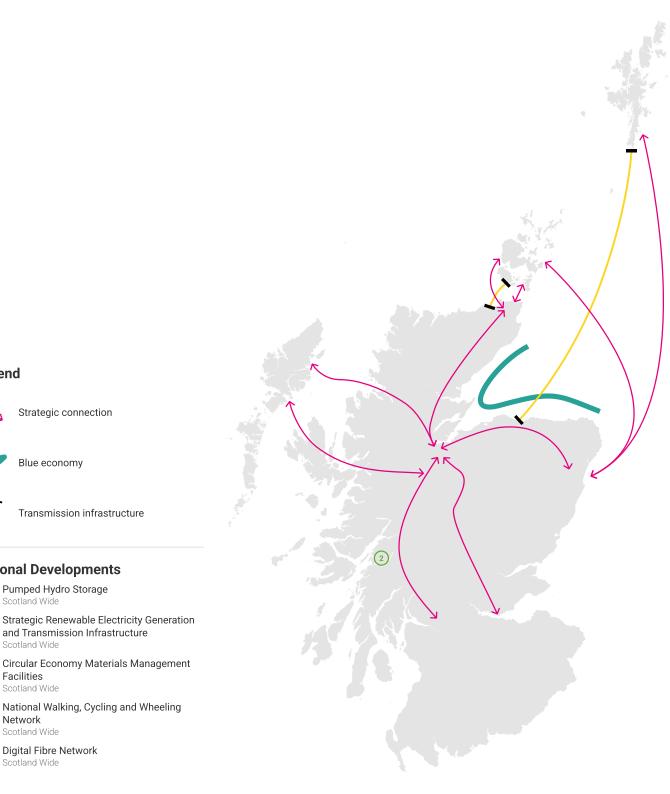
Scotland Wide

Network Scotland Wide

Scotland Wide

Digital Fibre Network

Facilities



Indicative

# Part 1 – National Spatial Strategy 136

## **North East**

The north east is a centre for the skills and expertise we will need to meet our climate change commitments. This area will evolve, through a just transition, to move industry and business away from the oil and gas sector towards a cleaner, greener future. Rich in natural assets, this area, along with the wider Moray and Cromarty Firths, has built on its oil and gas experience to pioneer new technologies. This makes it a uniquely investable proposition that could benefit Scotland as a whole. We can build on the area's experience to find innovative solutions to climate change.

Emissions generated from this area arise mainly from transport, industrial and commercial activity and domestic properties, with land use and forestry providing carbon sequestration. Car ownership is particularly high in Aberdeenshire. Significant parts of the coast will be vulnerable to future climate impacts.

This area is amongst the most prosperous parts of Scotland, but has experienced significant economic challenges in recent years and has pockets of deprivation. The area comprises a mix of rural and urban communities, with the city of Aberdeen and a surrounding network of towns including Huntly, Fraserburgh, Peterhead, Ellon, Inverurie and Stonehaven, and significant rural areas including countryside around Aberdeen city. Whilst parts of the area have experienced population decline, several settlements around Aberdeen have grown. Links from Aberdeenshire to communities in Moray, Angus and Tayside are also important.

Affordability and choice of homes is acute across the area, especially within Aberdeen. The growing proportion of retirees in Aberdeenshire presents a further challenge to housing and service delivery. There are lower levels of educational attainment and limited access to services for communities along the Aberdeenshire and Moray coast. Many of these places will benefit from further regeneration that builds on their identity and natural assets.

The excellent quality of the built environment, natural assets and cultural heritage already contribute to health and wellbeing in the area and can form the basis of a transition to net zero. Some of our highest quality productive agricultural land is concentrated here, together with other land-based industries, and the economy benefits from a strong fishing industry, alongside its globally significant energy sector. The dominance of these sectors, together with wider changes including from the pandemic, European Union (EU) Exit and global markets, means that economic diversification and repurposing of buildings and infrastructure will be key priorities.

#### **Priorities**

This part of Scotland will play a crucial role in achieving Just Transition to net zero. By guiding RSS and LDPs in this area, our strategy aims to:

- Plan infrastructure and investment to support the transition from oil and gas to net zero whilst protecting and enhancing blue and green infrastructure and decarbonising connectivity.
- Focus on continued regeneration through the principles of local living and 20 minute neighbourhoods to sustain the skilled workforce and improve local liveability.
- Support continued economic diversification and innovation.

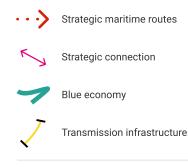
The following national developments will also support delivery of the spatial strategy for this area:

- Pumped Hydro Storage
- <u>Strategic Renewable Electricity Generation</u> and Transmission Infrastructure
- <u>Circular Economy Material Management</u>
   <u>Facilities</u>
- Urban Mass/Rapid Transit Networks
- <u>National Walking, Cycling and Wheeling</u> <u>Network</u>
- Digital Fibre Network
- Aberdeen Harbour
- Industrial Green Transition Zones

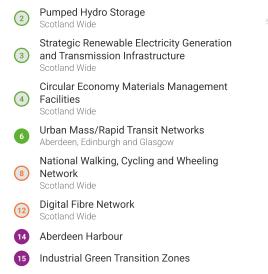
Further detail about the priorities for this area is contained in <u>Annex C</u>. Further details of national developments are contained in <u>Annex B</u>.

## **North East**

## Legend



#### **National Developments**



Indicative



## Central

We will only meet our climate change commitments if we make significant changes to the densely populated central belt of Scotland. Our urban communities will play a critical role in reducing the emissions generated by the way we live our lives.

This area includes the Glasgow, Edinburgh, Stirling, Dundee and Perth city regions as well as networks of towns and smaller settlements, and more rural surroundings.

Many of our largest emitters of greenhouse gas emissions are located in this area, including Grangemouth where industrial activity is concentrated, providing high value manufacturing and employment, and playing a key role in our resilience. Other key sources include industrial, manufacturing and waste management sites and facilities. Overall emissions from domestic properties and transport are high as a result of the area's population density and the scale of daily movement within and between city regions. The growing risk of flooding could have significant impacts in the future, as many key settlements and economic assets are located on the Clyde, Forth and Tay estuaries.

We need to work together to decarbonise buildings and transport and tackle congestion, make more efficient use of existing land and buildings, generate renewable energy and establish supporting electricity and heat networks and create more inclusive, greener and sustainable places that will stand the test of time. By weaving blue and green infrastructure across our urban fabric we can ensure that nature and the outdoors are accessible to everyone, supporting lifelong health and wellbeing and creating places that are more resilient to flooding.

There are significant social and economic differences across the area – at a broad scale there are relatively high concentrations of poor health, child poverty, economic disadvantage and population decline in parts of the Glasgow city region contrasting with strong demand and expected population growth in parts of the Edinburgh city region. The broad pattern is repeated for children living in poverty, who are more likely to live in the Glasgow city region. Across the area as a whole, however, there are localised areas of high and low deprivation.

As a nation we have a particular obligation to do more to tackle the concentration of poor health outcomes in west central Scotland, Action is needed to reduce inequality and improve health and wellbeing so that everyone is able to thrive. Better places can do more to support lifelong health and wellbeing by providing warm homes that are connected to services. Access to quality greenspace and nature-based solutions can help to mitigate health inequalities and improve physical and mental health, by providing opportunities for play, socialising, relaxation and physical activity. Developing our communities to promote local living and 20 minute neighbourhoods can help reduce inequalities in health. The frequency of urban car use can be reduced by improving local liveability and improved access to facilities, helping to reduce emissions and air pollution. Access to health and social care facilities will need to be built into our future places and can benefit from continuing investment in digital infrastructure and innovation.

Household projections show there will be a continuing demand for more homes across the most urban parts of Scotland. There has been a strong market, high levels of housebuilding and pressure on infrastructure in some 'hot spots' including the Edinburgh city region, Stirling and Falkirk, and Perth. In contrast, despite good connections and infrastructure capacity, it can be more challenging to encourage the market to deliver new homes particularly in parts of the west where unemployment is also higher.

There are also inequalities across each of the city regions, with local concentrations of economic deprivation and many former coalfield communities. Overall, economic performance is higher in Edinburgh and Glasgow and lower in surrounding areas including Inverclyde, Ayrshire, along parts of the Clyde Coast and Lanarkshire. The diverse business base reflects nationally important sectors including financial services, business administration, life sciences, distribution and transport, retail and commercial, and manufacturing and production. City centres are experiencing significant challenges, caused or accelerated by the pandemic, but each retain a strong character and distinctive identity, offering opportunities for new business, homes, and services. Similar issues apply to the towns across this area.

A wellbeing economy goes beyond strategic investment sites to link more closely with the wellbeing of communities and their local environments. It will be critical to recognise the importance of anchor institutions who can support local investment in our places and natural and historic assets, provide education, employment and other services, and act as community hubs. Significant investment in our health and social care, justice and learning estates will continue to provide important sources of employment and income for smaller scale local businesses.

Around the area's settlements there are many high quality environments, from World Heritage Sites, historic burghs and conservation areas to protected biodiversity sites of international importance, ancient woodlands and areas of high landscape quality, including the coastline, country and national parks, and canals. This brings opportunities for outdoor recreation within a short distance of the majority of Scotland's population.

The coast is an integral part of the area's identity, combining natural and cultural heritage and acting as a focus for investment and regeneration. We have made progress in restoring and reusing areas that were historically a focus for heavy industry and mining, leaving a legacy of disused sites and areas blighted by dereliction. Key sites for further investment include urban waterfronts and former industrial sites where existing infrastructure can be reused to support the transition to a low carbon economy.

#### **Priorities**

A coherent strategy that focuses on climate change and responds to the challenges of the pandemic will drive forward change to tackle inequalities and build a new, greener, future for this part of the country. By guiding RSS and LDPs in this area, our strategy aims to:

- Provide net zero energy solutions including extended heat networks and improved energy efficiency, together with urban greening and improved low carbon transport.
- Pioneer low carbon, resilient urban living by rolling out networks of 20 minute neighbourhoods, future proofing city and town centres, accelerating urban greening, investing in net zero homes, and managing development on the edge of settlements.
- Target economic investment and build community wealth to overcome disadvantage and support a greener wellbeing economy.

The following national developments will also support delivery of the spatial strategy for this area:

- <u>Pumped Hydro Storage</u>
- <u>Strategic Renewable Electricity Generation</u> and Transmission Infrastructure
- <u>Circular Economy Material Management</u>
   <u>Facilities</u>
- Urban Sustainable, Blue and Green Drainage Solutions
- Urban Mass/Rapid Transit Networks
- <u>Central Scotland Green Network</u>
- <u>National Walking, Cycling and Wheeling</u>
   <u>Network</u>
- Edinburgh Waterfront
- Dundee Waterfront
- Digital Fibre Network
- <u>Clyde Mission</u>
- Industrial Green Transition Zones
- Hunterston Strategic Asset
- High Speed Rail

Further detail about the priorities for this area is contained in <u>Annex C.</u> Further details of national developments are contained in <u>Annex B</u>.

# Central

#### Legend



Strategic maritime routes

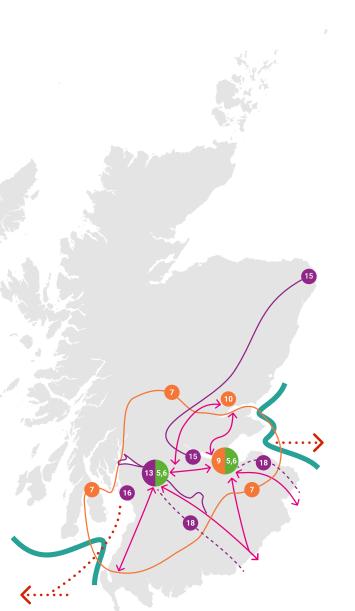
R

Strategic connection

Blue economy

#### **National Developments**

2	Pumped Hydro Storage Scotland Wide	
3	Strategic Renewable Electricity Generation and Transmission Infrastructure Scotland Wide	
4	Circular Economy Materials Management Facilities Scotland Wide	
5	Urban Sustainable, Blue and Green Surface Water Management Solutions Edinburgh and Glasgow	
6	Urban Mass/Rapid Transit Networks Aberdeen, Edinburgh and Glasgow	
-7-	Central Scotland Green Network Mapping is indicative	and the second
8	National Walking, Cycling and Wheeling Network Scotland Wide	1.
9	Edinburgh Waterfront	
10	Dundee Waterfront	
12	Digital Fibre Network Scotland Wide	
-13-	Clyde Mission	
- 15	Industrial Green Transition Zones	
16	Hunterston Strategic Asset	
. 18 .	High Speed Rail	<ul> <li>K</li> </ul>



Indicative

## South

The South of Scotland is strategically important with a strong sense of identity centred on networks of towns and villages, supported by distinctive landscapes and coasts. This is a place with a rich cultural heritage and exceptional environmental assets and natural resources, such as the Galloway and Southern Ayrshire UNESCO Biosphere and Galloway Forest Dark Sky Park. This area is ambitious for positive change in the coming years, and the immediate work to recover from the pandemic will form the basis of a longer term plan to respond to the challenges of climate change and support nature restoration and recovery.

Settlements across this area provide services to the surrounding rural communities. Towns are well placed to be models of sustainable living, with many undergoing regeneration. Larger settlements include Dumfries, Stranraer, Galashiels, Hawick, with a network of towns and villages throughout Dumfries and Galloway and the Scottish Borders. The area extends northwards to include Ayrshire towns such as Ayr, Girvan, Dalmellington and Cumnock in the west, as well as towards the southern rural parts of East Lothian in the east and parts of South Lanarkshire including Biggar and Moffat. Beyond the towns there are many small settlements and rural homes, farms and smallholdings.

Cross border relationships are important in this area, together with strategic transport connections to England, Northern Ireland and Ireland.

Emissions in this area are moderate, with transport and industry emissions being partly offset by land use. The area has significant areas of woodland and peatland which act as a carbon sink and form the basis for future investment opportunities. The few sites that are significant sources of greenhouse gas emissions include industrial and commercial activities, including some food and drink processing facilities. Coastal erosion and flood risk is expected to be a significant challenge in the future, particularly where there is a risk of impacts on key transport corridors or settlements. Working with communities to find new ways of rural living that are consistent with climate change will be a challenge for this part of Scotland, given the relatively high levels of dependence on the car, limited public transport, housing affordability challenges and the dispersed population.

Despite having high levels of wellbeing and quality of life, population decline is projected to continue in some regions to the west of the area, with fewer younger people and more retired people living in the area in the future. Economic diversification will help to address dependence on low wage and public sector employment.

#### **Priorities**

Our strategy aims to ensure that this part of Scotland fulfils its potential. There is significant potential for the area to develop and increase recognition of it as a place to live, work and visit. By guiding RSS and LDPs in this area, our strategy aims to:

- Protect environmental assets and stimulate investment in natural and engineered solutions to climate change and nature restoration, whilst decarbonising transport and building resilient physical and digital connections.
- Increase the population by improving local liveability, creating a low carbon network of towns and supporting sustainable rural development.
- Support local economic development whilst making sustainable use of the area's worldclass environmental assets to innovate and lead greener growth.

The following national developments will also support delivery of the spatial strategy for this area:

- Pumped Hydro Storage
- <u>Strategic Renewable Electricity Generation</u> and Transmission Infrastructure
- <u>Circular Economy Material Management</u>
   <u>Facilities</u>
- <u>National Walking, Cycling and Wheeling</u>
   <u>Network</u>
- Stranraer Gateway
- Digital Fibre Network
- <u>Clyde Mission</u>
- Chapelcross Power Station Redevelopment
- High Speed Rail

Further detail about the priorities for this area is contained in <u>Annex C</u>. Further details of national developments are contained in <u>Annex B</u>.

# South

# Legend



Strategic maritime routes

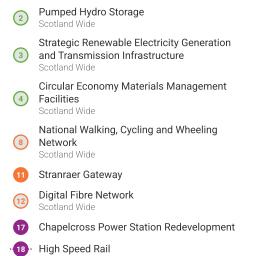


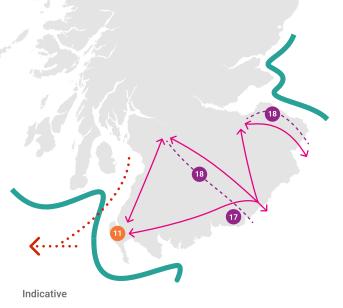


Strategic connection



#### **National Developments**





# Part 2 – National Planning Policy



# **Sustainable Places**

# Tackling the climate and nature crises

# **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate development that addresses the global climate emergency and nature crisis.

#### **Policy Outcomes:**

• Zero carbon, nature positive places.

#### Local Development Plans:

LDPs must address the global climate emergency and nature crisis by ensuring the spatial strategy will reduce emissions and adapt to current and future risks of climate change by promoting nature recovery and restoration in the area.

# Policy 1

When considering all development proposals significant weight will be given to the global climate and nature crises.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

All other policies.

# **Climate mitigation and adaptation**

# **Policy Principles**

### **Policy Intent:**

To encourage, promote and facilitate development that minimises emissions and adapts to the current and future impacts of climate change.

#### **Policy Outcomes:**

- Emissions from development are minimised; and
- Our places are more resilient to climate change impacts.

#### Local Development Plans:

The LDP spatial strategy should be designed to reduce, minimise or avoid greenhouse gas emissions. The six spatial principles should form the basis of the spatial strategy, helping to guide development to, and create, sustainable locations. The strategy should be informed by an understanding of the impacts of the proposals on greenhouse gas emissions.

LDPs should support adaptation to the current and future impacts of climate change by taking into account climate risks, guiding development away from vulnerable areas, and enabling places to adapt to those risks.

# Policy 2

- a) Development proposals will be sited and designed to minimise lifecycle greenhouse gas emissions as far as possible.
- b) Development proposals will be sited and designed to adapt to current and future risks from climate change.
- c) Development proposals to retrofit measures to existing developments that reduce emissions or support adaptation to climate change will be supported.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

All other policies.

# **Biodiversity**

# **Policy Principles**

# **Policy Intent:**

To protect biodiversity, reverse biodiversity loss, deliver positive effects from development and strengthen nature networks.

# **Policy Outcomes:**

• Biodiversity is enhanced and better connected including through strengthened nature networks and naturebased solutions.

# Local Development Plans:

LDPs should protect, conserve, restore and enhance biodiversity in line with the mitigation hierarchy. They should also promote nature recovery and nature restoration across the development plan area, including by: facilitating the creation of nature networks and strengthening connections between them to support improved ecological connectivity; restoring degraded habitats or creating new habitats; and incorporating measures to increase biodiversity, including populations of priority species.

# **Policy 3**

- a) Development proposals will contribute to the enhancement of biodiversity, including where relevant, restoring degraded habitats and building and strengthening nature networks and the connections between them. Proposals should also integrate nature-based solutions, where possible.
- b) Development proposals for national or major development, or for development that requires an Environmental Impact Assessment will only be supported where it can be demonstrated that the proposal will conserve, restore and enhance biodiversity, including nature networks so they are in a demonstrably better state than without intervention. This will include future management. To inform this, best practice assessment methods should be used. Proposals within these categories will demonstrate how they have met all of the following criteria:

- the proposal is based on an understanding of the existing characteristics of the site and its local, regional and national ecological context prior to development, including the presence of any irreplaceable habitats;
- ii. wherever feasible, nature-based solutions have been integrated and made best use of;
- iii. an assessment of potential negative effects which should be fully mitigated in line with the mitigation hierarchy prior to identifying enhancements;
- iv. significant biodiversity enhancements are provided, in addition to any proposed mitigation. This should include nature networks, linking to and strengthening habitat connectivity within and beyond the development, secured within a reasonable timescale and with reasonable certainty. Management arrangements for their longterm retention and monitoring should be included, wherever appropriate; and
- v. local community benefits of the biodiversity and/or nature networks have been considered.
- c) Proposals for local development will include appropriate measures to conserve, restore and enhance biodiversity, in accordance with national and local guidance. Measures should be proportionate to the nature and scale of development. Applications for individual householder development, or which fall within scope of (b) above, are excluded from this requirement.
- d) Any potential adverse impacts, including cumulative impacts, of development proposals on biodiversity, nature networks and the natural environment will be minimised through careful planning and design. This will take into account the need to reverse biodiversity loss, safeguard the ecosystem services that the natural environment provides, and build resilience by enhancing nature networks and maximising the potential for restoration.

# **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Rebalanced development
- Rural revitalisation

# Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation

Natural places

<u>Soils</u>

Forestry, woodland and trees

Green belts

Coastal development

Energy

Design, quality and place

Blue and green infrastructure

Flood risk and water management

# **Natural places**

# **Policy Principles**

# **Policy Intent:**

To protect, restore and enhance natural assets making best use of nature-based solutions.

# **Policy Outcomes:**

- Natural places are protected and restored.
- Natural assets are managed in a sustainable way that maintains and grows their essential benefits and services.

# Local Development Plans:

LDPs will identify and protect locally, regionally, nationally and internationally important natural assets, on land and along coasts. The spatial strategy should safeguard them and take into account the objectives and level of their protected status in allocating land for development. Spatial strategies should also better connect nature rich areas by establishing and growing nature networks to help protect and restore the biodiversity, ecosystems and natural processes in their area.

# Policy 4

- a) Development proposals which by virtue of type, location or scale will have an unacceptable impact on the natural environment, will not be supported.
- b) Development proposals that are likely to have a significant effect on an existing or proposed European site (Special Area of Conservation or Special Protection Areas) and are not directly connected with or necessary to their conservation management are required to be subject to an "appropriate assessment" of the implications for the conservation objectives.

- c) Development proposals that will affect a National Park, National Scenic Area, Site of Special Scientific Interest or a National Nature Reserve will only be supported where:
  - i. The objectives of designation and the overall integrity of the areas will not be compromised; or
  - ii. Any significant adverse effects on the qualities for which the area has been designated are clearly outweighed by social, environmental or economic benefits of national importance.

All Ramsar sites are also European sites and/ or Sites of Special Scientific Interest and are extended protection under the relevant statutory regimes.

- d) Development proposals that affect a site designated as a local nature conservation site or landscape area in the LDP will only be supported where:
  - i. Development will not have significant adverse effects on the integrity of the area or the qualities for which it has been identified; or
  - ii. Any significant adverse effects on the integrity of the area are clearly outweighed by social, environmental or economic benefits of at least local importance.
- e) The precautionary principle will be applied in accordance with relevant legislation and Scottish Government guidance.
- f) Development proposals that are likely to have an adverse effect on species protected by legislation will only be supported where the proposal meets the relevant statutory tests. If there is reasonable evidence to suggest that a protected species is present on a site or may be affected by a proposed development, steps must be taken to establish its presence. The level of protection required by legislation must be factored into the planning and design of development, and potential impacts must be fully considered prior to the determination of any application.

- g) Development proposals in areas identified as wild land in the Nature Scot Wild Land Areas map will only be supported where the proposal:
  - i. will support meeting renewable energy targets; or,
  - ii. is for small scale development directly linked to a rural business or croft, or is required to support a fragile community in a rural area.

All such proposals must be accompanied by a wild land impact assessment which sets out how design, siting, or other mitigation measures have been and will be used to minimise significant impacts on the qualities of the wild land, as well as any management and monitoring arrangements where appropriate. Buffer zones around wild land will not be applied, and effects of development outwith wild land areas will not be a significant consideration.

# Key policy connections:

Tackling the climate and nature crisesClimate mitigation and adaptationBiodiversitySoilsForestry, woodland and treesHistoric assets and placesGreen beltsCoastal developmentEnergyDesign, quality and placeBlue and green infrastructurePlay, recreation and sportFlood risk and water managementRural developmentTourism

# Policy impact:

- Just Transition
- Conserving and recycling assets
- Rebalanced development
- Rural revitalisation

# Soils

# **Policy Principles**

# **Policy Intent:**

To protect carbon-rich soils, restore peatlands and minimise disturbance to soils from development.

# **Policy Outcomes:**

- Valued soils are protected and restored.
- Soils, including carbon-rich soils, are sequestering and storing carbon.
- Soils are healthy and provide essential ecosystem services for nature, people and our economy.

# Local Development Plans:

LDPs should protect locally, regionally, nationally and internationally valued soils, including land of lesser quality that is culturally or locally important for primary use.

# Policy 5

- a) Development proposals will only be supported if they are designed and constructed:
  - In accordance with the mitigation hierarchy by first avoiding and then minimising the amount of disturbance to soils on undeveloped land; and
  - ii. In a manner that protects soil from damage including from compaction and erosion, and that minimises soil sealing.
- b) Development proposals on prime agricultural land, or land of lesser quality that is culturally or locally important for primary use, as identified by the LDP, will only be supported where it is for:
  - i. Essential infrastructure and there is a specific locational need and no other suitable site;
  - Small-scale development directly linked to a rural business, farm or croft or for essential workers for the rural business to be able to live onsite;

- iii. The development of production and processing facilities associated with the land produce where no other local site is suitable;
- iv. The generation of energy from renewable sources or the extraction of minerals and there is secure provision for restoration; and

In all of the above exceptions, the layout and design of the proposal minimises the amount of protected land that is required.

- c) Development proposals on peatland, carbonrich soils and priority peatland habitat will only be supported for:
  - i. Essential infrastructure and there is a specific locational need and no other suitable site;
  - ii. The generation of energy from renewable sources that optimises the contribution of the area to greenhouse gas emissions reductions targets;
  - iii. Small-scale development directly linked to a rural business, farm or croft;
  - iv. Supporting a fragile community in a rural or island area; or
  - v. Restoration of peatland habitats.
- d) Where development on peatland, carbon-rich soils or priority peatland habitat is proposed, a detailed site specific assessment will be required to identify:
  - i. the baseline depth, habitat condition, quality and stability of carbon rich soils;
  - ii. the likely effects of the development on peatland, including on soil disturbance; and
  - iii. the likely net effects of the development on climate emissions and loss of carbon.

This assessment should inform careful project design and ensure, in accordance with relevant guidance and the mitigation hierarchy, that adverse impacts are first avoided and then minimised through best practice. A peat management plan will be required to demonstrate that this approach has been followed, alongside other appropriate plans required for restoring and/ or enhancing the site into a functioning peatland system capable of achieving carbon sequestration.

- e) Development proposals for new commercial peat extraction, including extensions to existing sites, will only be supported where:
  - i. the extracted peat is supporting the Scottish whisky industry;
  - ii. there is no reasonable substitute;
  - iii. the area of extraction is the minimum necessary and the proposal retains an in-situ residual depth of peat of at least 1 metre across the whole site, including drainage features;
  - iv. the time period for extraction is the minimum necessary; and
  - v. there is an agreed comprehensive site restoration plan which will progressively restore, over a reasonable timescale, the area of extraction to a functioning peatland system capable of achieving carbon sequestration.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

- Tackling the climate and nature crises
- Climate mitigation and adaptation
- **Biodiversity**
- Natural places
- Forestry, woodland and trees
- Historic assets and places

Energy

- Blue and green infrastructure
- Rural development

# Forestry, woodland and trees

# **Policy Principles**

# **Policy Intent:**

To protect and expand forests, woodland and trees.

# **Policy Outcomes:**

- Existing woodlands and trees are protected, and cover is expanded.
- Woodland and trees on development sites are sustainably managed.

# Local Development Plans:

LDPs should identify and protect existing woodland and the potential for its enhancement or expansion to avoid habitat fragmentation and improve ecological connectivity, helping to support and expand nature networks. The spatial strategy should identify and set out proposals for forestry, woodlands and trees in the area, including their development, protection and enhancement, resilience to climate change, and the expansion of a range of types to provide multiple benefits. This will be supported and informed by an up to date Forestry and Woodland Strategy.

# Policy 6

- a) Development proposals that enhance, expand and improve woodland and tree cover will be supported.
- b) Development proposals will not be supported where they will result in:
  - i. Any loss of ancient woodlands, ancient and veteran trees, or adverse impact on their ecological condition;
  - ii. Adverse impacts on native woodlands, hedgerows and individual trees of high biodiversity value, or identified for protection in the Forestry and Woodland Strategy;
  - iii. Fragmenting or severing woodland habitats, unless appropriate mitigation measures are identified and implemented in line with the mitigation hierarchy;
  - iv. Conflict with Restocking Direction, Remedial Notice or Registered Notice to Comply issued by Scottish Forestry.

- c) Development proposals involving woodland removal will only be supported where they will achieve significant and clearly defined additional public benefits in accordance with relevant Scottish Government policy on woodland removal. Where woodland is removed, compensatory planting will most likely be expected to be delivered.
- d) Development proposals on sites which include an area of existing woodland or land identified in the Forestry and Woodland Strategy as being suitable for woodland creation will only be supported where the enhancement and improvement of woodlands and the planting of new trees on the site (in accordance with the Forestry and Woodland Strategy) are integrated into the design.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation **Biodiversity** Natural places Soils Historic assets and places Green belts Energy Design, quality and place Local Living and 20 minute neighbourhoods Heat and cooling Blue and green infrastructure Play, recreation and sport Flood risk and water management Health and safety Tourism

# **Historic assets and places**

# **Policy Principles**

### **Policy Intent:**

To protect and enhance historic environment assets and places, and to enable positive change as a catalyst for the regeneration of places.

# **Policy Outcomes:**

- The historic environment is valued, protected, and enhanced, supporting the transition to net zero and ensuring assets are resilient to current and future impacts of climate change.
- Redundant or neglected historic buildings are brought back into sustainable and productive uses.
- Recognise the social, environmental and economic value of the historic environment, to our economy and cultural identity.

#### Local Development Plans:

LDPs, including through their spatial strategies, should support the sustainable management of the historic environment. They should identify, protect and enhance valued historic assets and places.

# Policy 7

a) Development proposals with a potentially significant impact on historic assets or places will be accompanied by an assessment which is based on an understanding of the cultural significance of the historic asset and/or place. The assessment should identify the likely visual or physical impact of any proposals for change, including cumulative effects and provide a sound basis for managing the impacts of change.

Proposals should also be informed by national policy and guidance on managing change in the historic environment, and information held within Historic Environment Records.

- b) Development proposals for the demolition of listed buildings will not be supported unless it has been demonstrated that there are exceptional circumstances and that all reasonable efforts have been made to retain, reuse and/or adapt the listed building. Considerations include whether the:
  - i. building is no longer of special interest;
  - building is incapable of physical repair and re-use as verified through a detailed structural condition survey report;
  - iii. repair of the building is not economically viable and there has been adequate marketing for existing and/or new uses at a price reflecting its location and condition for a reasonable period to attract interest from potential restoring purchasers; or
  - iv. demolition of the building is essential to delivering significant benefits to economic growth or the wider community.
- c) Development proposals for the reuse, alteration or extension of a listed building will only be supported where they will preserve its character, special architectural or historic interest and setting. Development proposals affecting the setting of a listed building should preserve its character, and its special architectural or historic interest.
- d) Development proposals in or affecting conservation areas will only be supported where the character and appearance of the conservation area and its setting is preserved or enhanced. Relevant considerations include the:
  - i. architectural and historic character of the area;
  - ii. existing density, built form and layout; and
  - iii. context and siting, quality of design and suitable materials.
- e) Development proposals in conservation areas will ensure that existing natural and built features which contribute to the character of the conservation area and its setting, including structures, boundary walls, railings, trees and hedges, are retained.

- f) Demolition of buildings in a conservation area which make a positive contribution to its character will only be supported where it has been demonstrated that:
  - i. reasonable efforts have been made to retain, repair and reuse the building;
  - ii. the building is of little townscape value;
  - iii. the structural condition of the building prevents its retention at a reasonable cost; or
  - iv. the form or location of the building makes its reuse extremely difficult.
- g) Where demolition within a conservation area is to be followed by redevelopment, consent to demolish will only be supported when an acceptable design, layout and materials are being used for the replacement development.
- h) Development proposals affecting scheduled monuments will only be supported where:
  - i. direct impacts on the scheduled monument are avoided;
  - ii. significant adverse impacts on the integrity of the setting of a scheduled monument are avoided; or
  - iii. exceptional circumstances have been demonstrated to justify the impact on a scheduled monument and its setting and impacts on the monument or its setting have been minimised.
- Development proposals affecting nationally important Gardens and Designed Landscapes will be supported where they protect, preserve or enhance their cultural significance, character and integrity and where proposals will not significantly impact on important views to, from and within the site, or its setting.
- j) Development proposals affecting nationally important Historic Battlefields will only be supported where they protect and, where appropriate, enhance their cultural significance, key landscape characteristics, physical remains and special qualities.

- k) Development proposals at the coast edge or that extend offshore will only be supported where proposals do not significantly hinder the preservation objectives of Historic Marine Protected Areas.
- Development proposals affecting a World Heritage Site or its setting will only be supported where their Outstanding Universal Value is protected and preserved.
- m)Development proposals which sensitively repair, enhance and bring historic buildings, as identified as being at risk locally or on the national Buildings at Risk Register, back into beneficial use will be supported.
- n) Enabling development for historic environment assets or places that would otherwise be unacceptable in planning terms, will only be supported when it has been demonstrated that the enabling development proposed is:
  - i. essential to secure the future of an historic environment asset or place which is at risk of serious deterioration or loss; and
  - ii. the minimum necessary to secure the restoration, adaptation and long-term future of the historic environment asset or place.

The beneficial outcomes for the historic environment asset or place should be secured early in the phasing of the development, and will be ensured through the use of conditions and/or legal agreements.

o) Non-designated historic environment assets, places and their setting should be protected and preserved in situ wherever feasible.
Where there is potential for non-designated buried archaeological remains to exist below a site, developers will provide an evaluation of the archaeological resource at an early stage so that planning authorities can assess impacts. Historic buildings may also have archaeological significance which is not understood and may require assessment. Where impacts cannot be avoided they should be minimised. Where it has been demonstrated that avoidance or retention is not possible, excavation, recording, analysis, archiving, publication and activities to provide public benefit may be required through the use of conditions or legal/planning obligations.

When new archaeological discoveries are made during the course of development works, they must be reported to the planning authority to enable agreement on appropriate inspection, recording and mitigation measures.

#### Policy impact:

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

Key policy connections:

Tackling the climate and nature crises

Climate mitigation and adaptation

Natural places

Forestry, woodland and trees

Green belts

Brownfield, vacant and derelict land and empty buildings

Coastal development

Energy

Design, quality and place

Local Living and 20 minute neighbourhoods

Infrastructure first

Quality homes

Rural homes

Blue and green infrastructure

Flood risk and water management

Digital infrastructure

Community wealth building

City, town, local and commercial centres

Rural development

<u>Tourism</u>

Culture and creativity

# **Green belts**

# **Policy Principles**

# **Policy Intent:**

To encourage, promote and facilitate compact urban growth and use the land around our towns and cities sustainably.

# **Policy Outcomes:**

- Development is directed to the right locations, urban density is increased and unsustainable growth is prevented.
- The character, landscape, natural setting and identity of settlements is protected and enhanced.
- Nature networks are supported and land is managed to help tackle climate change.

# Local Development Plans:

LDPs should consider using green belts, to support their spatial strategy as a settlement management tool to restrict development around towns and cities.

Green belts will not be necessary for most settlements but may be zoned around settlements where there is a significant danger of unsustainable growth in car-based commuting or suburbanisation of the countryside.

Green belts should be identified or reviewed as part of the preparation of LDPs. Boundary changes may be made to accommodate planned growth, or to extend, or alter the area covered as green belt. Detailed green belt boundaries should be based on evidence and should be clearly identified in plans.

# Policy 8

- a) Development proposals within a green belt designated within the LDP will only be supported if:
  - i) they are for:
    - development associated with agriculture, woodland creation, forestry and existing woodland (including community woodlands);
    - residential accommodation required and designed for a key worker in a primary industry within the immediate vicinity of their place of employment where the presence of a worker is essential to the operation of the enterprise, or retired workers where there is no suitable alternative accommodation available;
    - horticulture, including market gardening and directly connected retailing, as well as community growing;
    - outdoor recreation, play and sport or leisure and tourism uses; and developments that provide opportunities for access to the open countryside (including routes for active travel and core paths);
    - flood risk management (such as development of blue and green infrastructure within a "drainage catchment" to manage/mitigate flood risk and/or drainage issues);
    - essential infrastructure or new cemetery provision;
    - minerals operations and renewable energy developments;
    - intensification of established uses, including extensions to an existing building where that is ancillary to the main use;
    - the reuse, rehabilitation and conversion of historic environment assets; or
    - one-for-one replacements of existing permanent homes.

and

ii) the following requirements are met:

- reasons are provided as to why a green belt location is essential and why it cannot be located on an alternative site outwith the green belt;
- the purpose of the green belt at that location is not undermined;
- the proposal is compatible with the surrounding established countryside and landscape character;
- the proposal has been designed to ensure it is of an appropriate scale, massing and external appearance, and uses materials that minimise visual impact on the green belt as far as possible; and
- there will be no significant long-term impacts on the environmental quality of the green belt.

# **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

## Key policy connections:

- Tackling the climate and nature crises
- Climate mitigation and adaptation
- **Biodiversity**
- Natural places
- Forestry, woodland and trees
- Historic assets and places
- Brownfield, vacant and derelict land and empty buildings
- Energy
- Sustainable transport
- Design, quality and place
- Local Living and 20 minute neighbourhoods
- Infrastructure first
- Quality homes
- Rural homes
- Blue and green infrastructure
- Play, recreation and sport
- Flood risk and water management
- Digital infrastructure
- Business and industry
- Rural development
- Retail
- Tourism
- Minerals

# Brownfield, vacant and derelict land and empty buildings

# **Policy Principles**

# **Policy Intent:**

To encourage, promote and facilitate the reuse of brownfield, vacant and derelict land and empty buildings, and to help reduce the need for greenfield development.

# **Policy Outcomes:**

- Development is directed to the right locations, maximising the use of existing assets and minimising additional land take.
- The contribution of brownfield land to nature recovery is recognised and opportunities for use as productive greenspace are realised where appropriate.
- Derelict buildings and spaces are regenerated to improve wellbeing and transform our places.

# Local Development Plans:

LDPs should set out opportunities for the sustainable reuse of brownfield land including vacant and derelict land and empty buildings.

# Policy 9

- a) Development proposals that will result in the sustainable reuse of brownfield land including vacant and derelict land and buildings, whether permanent or temporary, will be supported. In determining whether the reuse is sustainable, the biodiversity value of brownfield land which has naturalised should be taken into account.
- b) Proposals on greenfield sites will not be supported unless the site has been allocated for development or the proposal is explicitly supported by policies in the LDP.

- c) Where land is known or suspected to be unstable or contaminated, development proposals will demonstrate that the land is, or can be made, safe and suitable for the proposed new use.
- d) Development proposals for the reuse of existing buildings will be supported, taking into account their suitability for conversion to other uses. Given the need to conserve embodied energy, demolition will be regarded as the least preferred option.

# **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development

# Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation Historic assets and places Zero waste Design, quality and place Local Living and 20 minute neighbourhoods Infrastructure first Quality homes Rural homes Blue and green infrastructure Play, recreation and sport Health and safety Business and industry City, town, local and commercial centres Rural development

Culture and creativity

# **Coastal development**

# **Policy Principles**

# **Policy Intent:**

To protect coastal communities and assets and support resilience to the impacts of climate change.

# **Policy Outcomes:**

• Coastal areas develop sustainably and adapt to climate change.

# Local Development Plans:

LDP spatial strategies should consider how to adapt coastlines to the impacts of climate change. This should recognise that rising sea levels and more extreme weather events resulting from climate change will potentially have a significant impact on coastal and islands areas, and take a precautionary approach to flood risk including by inundation. Spatial strategies should reflect the diversity of coastal areas and opportunities to use naturebased solutions to improve the resilience of coastal communities and assets. LDP spatial strategies should identify areas of developed and undeveloped coast and should align with national, sectoral and regional marine plans.

# Policy 10

- a) Development proposals in developed coastal areas will only be supported where the proposal:
  - i. does not result in the need for further coastal protection measures taking into account future sea level change; or increase the risk to people of coastal flooding or coastal erosion, including through the loss of natural coastal defences including dune systems; and
  - ii. is anticipated to be supportable in the longterm, taking into account projected climate change.

- b) Development proposals in undeveloped coastal areas will only be supported where they:
  - are necessary to support the blue economy, net zero emissions or to contribute to the economy or wellbeing of communities whose livelihood depend on marine or coastal activities, or is for essential infrastructure, where there is a specific locational need and no other suitable site;
  - ii. do not result in the need for further coastal protection measures taking into account future sea level change; or increase the risk to people of coastal flooding or coastal erosion, including through the loss of natural coastal defences including dune systems; and
  - iii. are anticipated to be supportable in the long-term, taking into account projected climate change; or
  - iv. are designed to have a very short lifespan.
- c) Development proposals for coastal defence measures will be supported if:
  - i. they are consistent with relevant coastal or marine plans;
  - ii. nature-based solutions are utilised and allow for managed future coastal change wherever practical; and
  - iii. any in-perpetuity hard defense measures can be demonstrated to be necessary to protect essential assets.
- d) Where a design statement is submitted with any planning application that may impact on the coast it will take into account, as appropriate, long-term coastal vulnerability and resilience.

# Policy impact:

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crisesClimate mitigation and adaptationBiodiversityNatural placesEnergyDesign, quality and placeLocal Living and 20 minute neighbourhoodsInfrastructure firstBlue and green infrastructurePlay, recreation and sportFlood risk and water managementRural developmentTourismAquaculture

# Energy

# **Policy Principles**

# **Policy Intent:**

To encourage, promote and facilitate all forms of renewable energy development onshore and offshore. This includes energy generation, storage, new and replacement transmission and distribution infrastructure and emerging low-carbon and zero emissions technologies including hydrogen and carbon capture utilisation and storage (CCUS).

# **Policy Outcomes:**

• Expansion of renewable, low-carbon and zero emissions technologies.

# Local Development Plans:

LDPs should seek to realise their area's full potential for electricity and heat from renewable, low carbon and zero emission sources by identifying a range of opportunities for energy development.

# Policy 11

- a) Development proposals for all forms of renewable, low-carbon and zero emissions technologies will be supported. These include:
  - wind farms including repowering, extending, expanding and extending the life of existing wind farms;
  - ii. enabling works, such as grid transmission and distribution infrastructure;
  - iii. energy storage, such as battery storage and pumped storage hydro;
  - iv. small scale renewable energy generation technology;
  - v. solar arrays;
  - vi. proposals associated with negative emissions technologies and carbon capture; and
  - vii. proposals including co-location of these technologies.
- b) Development proposals for wind farms in National Parks and National Scenic Areas will not be supported.

- c) Development proposals will only be supported where they maximise net economic impact, including local and community socio-economic benefits such as employment, associated business and supply chain opportunities.
- d) Development proposals that impact on international or national designations will be assessed in relation to Policy 4.
- e) In addition, project design and mitigation will demonstrate how the following impacts are addressed:
  - impacts on communities and individual dwellings, including, residential amenity, visual impact, noise and shadow flicker;
  - ii. significant landscape and visual impacts, recognising that such impacts are to be expected for some forms of renewable energy. Where impacts are localised and/ or appropriate design mitigation has been applied, they will generally be considered to be acceptable;
  - iii. public access, including impact on long distance walking and cycling routes and scenic routes;
  - iv. impacts on aviation and defence interests including seismological recording;
  - v. impacts on telecommunications and broadcasting installations, particularly ensuring that transmission links are not compromised;
  - vi. impacts on road traffic and on adjacent trunk roads, including during construction;
  - vii. impacts on historic environment;
  - viii. effects on hydrology, the water environment and flood risk;
  - ix. biodiversity including impacts on birds;
  - x. impacts on trees, woods and forests;
  - xi. proposals for the decommissioning of developments, including ancillary infrastructure, and site restoration;
  - xii. the quality of site restoration plans including the measures in place to safeguard or guarantee availability of finances to effectively implement those plans; and
  - xiii. cumulative impacts.

In considering these impacts, significant weight will be placed on the contribution of the proposal to renewable energy generation targets and on greenhouse gas emissions reduction targets.

Grid capacity should not constrain renewable energy development. It is for developers to agree connections to the grid with the relevant network operator. In the case of proposals for grid infrastructure, consideration should be given to underground connections where possible.

 f) Consents for development proposals may be time-limited. Areas identified for wind farms are, however, expected to be suitable for use in perpetuity.

#### Policy impact:

- Just Transition
- Conserving and recycling assets
- Rebalanced development

#### Key policy connections:

Tackling the climate and nature crises

Climate mitigation and adaptation

**Biodiversity** 

Natural places

Forestry, woodland and trees

<u>Soils</u>

- Historic assets and places
- Green belts
- Infrastructure first
- Heat and cooling
- Community wealth building

# Zero waste

# **Policy Principles**

# **Policy Intent:**

To encourage, promote and facilitate development that is consistent with the waste hierarchy.

# **Policy Outcomes:**

- The reduction and reuse of materials in construction is prioritised.
- Infrastructure for zero waste and to develop Scotland's circular economy is delivered in appropriate locations.

# Local Development Plans:

LDPs should identify appropriate locations for new waste management infrastructure to support the circular economy and meet identified needs in a way that moves waste as high up the waste hierarchy as possible.

# Policy 12

- a) Development proposals will seek to reduce, reuse, or recycle materials in line with the waste hierarchy.
- b) Development proposals will be supported where they:
  - i. reuse existing buildings and infrastructure;
  - ii. minimise demolition and salvage materials for reuse;
  - iii. minimise waste, reduce pressure on virgin resources and enable building materials, components and products to be disassembled, and reused at the end of their useful life;
  - iv. use materials with the lowest forms of embodied emissions, such as recycled and natural construction materials;
  - v. use materials that are suitable for reuse with minimal reprocessing.
- c) Development proposals that are likely to generate waste when operational, including residential, commercial, and industrial properties, will set out how much waste the proposal is expected to generate and how it will be managed including:

- i. provision to maximise waste reduction and waste separation at source, and
- ii. measures to minimise the crosscontamination of materials, through appropriate segregation and storage of waste; convenient access for the collection of waste; and recycling and localised waste management facilities.
- d) Development proposals for waste infrastructure and facilities (except landfill and energy from waste facilities) will be only supported where:
  - there are no unacceptable impacts (including cumulative) on the residential amenity of nearby dwellings, local communities; the transport network; and natural and historic environment assets;
  - ii. environmental (including cumulative) impacts relating to noise, dust, smells, pest control and pollution of land, air and water are acceptable;
  - iii. any greenhouse gas emissions resulting from the processing and transportation of waste to and from the facility are minimised;
  - iv. an adequate buffer zone between sites and sensitive uses such as homes is provided taking account of the various environmental effects likely to arise;
  - v. a restoration and aftercare scheme (including appropriate financial mechanisms) is provided and agreed to ensure the site is restored;
  - vi. consideration has been given to co-location with end users of outputs.
- e) Development proposals for new or extended landfill sites will only be supported if:
  - there is demonstrable need for additional landfill capacity taking into account Scottish Government objectives on waste management; and
  - waste heat and/or electricity generation is included. Where this is considered impractical, evidence and justification will require to be provided.

- f) Proposals for the capture, distribution or use of gases captured from landfill sites or waste water treatment plant will be supported.
- g) Development proposals for energy-from-waste facilities will not be supported except under limited circumstances where a national or local need has been sufficiently demonstrated (e.g. in terms of capacity need or carbon benefits) as part of a strategic approach to residual waste management and where the proposal:
  - i. is consistent with climate change mitigation targets and in line with circular economy principles;
  - ii. can demonstrate that a functional heat network can be created and provided within the site for appropriate infrastructure to allow a heat network to be developed and potential local consumers have been identified;
  - iii. is supported by a heat and power plan, which demonstrates how energy recovered from the development would be used to provide electricity and heat and where consideration is given to methods to reduce carbon emissions of the facility (for example through carbon capture and storage)
  - iv. complies with relevant guidelines published by Scottish Environment Protection Agency (SEPA); and
  - v. has supplied an acceptable decarbonisation strategy aligned with Scottish Government decarbonisation goals.

#### Policy impact:

- Just Transition
- Conserving and recycling assets
- Compact urban growth

#### Key policy connections:

Tackling the climate and nature crises

Climate mitigation and adaptation

Brownfield, vacant and derelict land and empty buildings

Energy

Infrastructure first

Heat and cooling

Community wealth building

**Minerals** 

# Sustainable transport

# **Policy Principles**

# **Policy Intent:**

To encourage, promote and facilitate developments that prioritise walking, wheeling, cycling and public transport for everyday travel and reduce the need to travel unsustainably.

# **Policy Outcomes:**

- Investment in transport infrastructure supports connectivity and reflects place-based approaches and local living.
- More, better, safer and more inclusive active and sustainable travel opportunities.
- Developments are in locations which support sustainable travel.

# Local Development Plans:

LDPs should prioritise locations for future development that can be accessed by sustainable modes. The spatial strategy should reflect the sustainable travel hierarchy and sustainable investment hierarchy by making best use of existing infrastructure and services.

LDPs should promote a place-based approach to consider how to reduce car-dominance. This could include low traffic schemes, shared transport options, designing–in speed controls, bus/cycle priority, pedestrianisation and minimising space dedicated to car parking. Consideration should be given to the type, mix and use of development; local living and 20 minute neighbourhoods; car ownership levels; the accessibility of proposals and allocations by sustainable modes; and the accessibility for users of all abilities.

LDPs should be informed by an appropriate and effective transport appraisal undertaken in line with relevant transport appraisal guidance. Plans should be informed by evidence of the area's transport infrastructure capacity, and an appraisal of the spatial strategy on the transport network. This should identify any potential cumulative transport impacts and deliverable mitigation proposed to inform the plan's infrastructure first approach. Where there is likely to be an impact on the trunk road or rail network, early engagement with Transport Scotland is required.

# Policy 13

- a) Proposals to improve, enhance or provide active travel infrastructure, public transport infrastructure or multi-modal hubs will be supported. This includes proposals:
  - i. for electric vehicle charging infrastructure and electric vehicle forecourts, especially where fuelled by renewable energy.
  - ii. which support a mode shift of freight from road to more sustainable modes, including last-mile delivery.
  - iii. that build in resilience to the effects of climate change and where appropriate incorporate blue and green infrastructure and nature rich habitats (such as natural planting or water systems).
- b) Development proposals will be supported where it can be demonstrated that the transport requirements generated have been considered in line with the sustainable travel and investment hierarchies and where appropriate they:
  - Provide direct, easy, segregated and safe links to local facilities via walking, wheeling and cycling networks before occupation;
  - Will be accessible by public transport, ideally supporting the use of existing services;
  - iii. Integrate transport modes;
  - Provide low or zero-emission vehicle and cycle charging points in safe and convenient locations, in alignment with building standards;
  - Supply safe, secure and convenient cycle parking to meet the needs of users and which is more conveniently located than car parking;
  - vi. Are designed to incorporate safety measures including safe crossings for walking and wheeling and reducing the number and speed of vehicles;

- vii. Have taken into account, at the earliest stage of design, the transport needs of diverse groups including users with protected characteristics to ensure the safety, ease and needs of all users; and
- viii. Adequately mitigate any impact on local public access routes.
- c) Where a development proposal will generate a significant increase in the number of person trips, a transport assessment will be required to be undertaken in accordance with the relevant guidance.
- d) Development proposals for significant travel generating uses will not be supported in locations which would increase reliance on the private car, taking into account the specific characteristics of the area.
- e) Development proposals which are ambitious in terms of low/no car parking will be supported, particularly in urban locations that are well-served by sustainable transport modes and where they do not create barriers to access by disabled people.
- f) Development proposals for significant travel generating uses, or smaller-scale developments where it is important to monitor travel patterns resulting from the development, will only be supported if they are accompanied by a Travel Plan with supporting planning conditions/obligations. Travel plans should set out clear arrangements for delivering against targets, as well as monitoring and evaluation.
- g) Development proposals that have the potential to affect the operation and safety of the Strategic Transport Network will be fully assessed to determine their impact. Where it has been demonstrated that existing infrastructure does not have the capacity to accommodate a development without adverse impacts on safety or unacceptable impacts on operational performance, the cost of the mitigation measures required to ensure the continued safe and effective operation of the network should be met by the development.

While new junctions on trunk roads are not normally acceptable, the case for a new junction will be considered by Transport Scotland where significant economic or regeneration benefits can be demonstrated. New junctions will only be considered if they are designed in accordance with relevant guidance and where there will be no adverse impact on road safety or operational performance.

#### Policy impact:

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

### Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation Design, quality and place Local Living and 20 minute neighbourhoods Infrastructure first Quality homes Rural homes Blue and green infrastructure Business and industry City, town, local and commercial centres Retail Rural development Tourism

# **Liveable Places**



# Design, quality and place

# **Policy Principles**

# **Policy Intent:**

To encourage, promote and facilitate well designed development that makes successful places by taking a design-led approach and applying the Place Principle.

#### **Policy Outcomes:**

- Quality places, spaces and environments.
- Places that consistently deliver healthy, pleasant, distinctive, connected, sustainable and adaptable qualities.

#### **Local Development Plans:**

LDPs should be place-based and created in line with the Place Principle. The spatial strategy should be underpinned by the <u>six qualities of</u> <u>successful places</u>. LDPs should provide clear expectations for design, quality and place taking account of the local context, characteristics and connectivity of the area. They should also identify where more detailed design guidance is expected, for example, by way of design frameworks, briefs, masterplans and design codes.

Planning authorities should use the Place Standard tool in the preparation of LDPs and design guidance to engage with communities and other stakeholders. They should also where relevant promote its use in early design discussions on planning applications.

# Policy 14

- a) Development proposals will be designed to improve the quality of an area whether in urban or rural locations and regardless of scale.
- b) Development proposals will be supported where they are consistent with the six qualities of successful places:

**Healthy:** Supporting the prioritisation of women's safety and improving physical and mental health.

**Pleasant**: Supporting attractive natural and built spaces.

**Connected:** Supporting well connected networks that make moving around easy and reduce car dependency

**Distinctive:** Supporting attention to detail of local architectural styles and natural landscapes to be interpreted, literally or creatively, into designs to reinforce identity.

**Sustainable:** Supporting the efficient use of resources that will allow people to live, play, work and stay in their area, ensuring climate resilience, and integrating nature positive, biodiversity solutions.

Adaptable: Supporting commitment to investing in the long-term value of buildings, streets and spaces by allowing for flexibility so that they can be changed quickly to accommodate different uses as well as maintained over time.

Further details on delivering the <u>six qualities of</u> <u>successful places</u> are set out in Annex D.

c) Development proposals that are poorly designed, detrimental to the amenity of the surrounding area or inconsistent with the six qualities of successful places, will not be supported.

# **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

Key policy connections:

All other policies.

# Local Living and 20 minute neighbourhoods

# **Policy Principles**

# **Policy Intent:**

To encourage, promote and facilitate the application of the Place Principle and create connected and compact neighbourhoods where people can meet the majority of their daily needs within a reasonable distance of their home, preferably by walking, wheeling or cycling or using sustainable transport options.

# **Policy Outcomes:**

- Places are planned to improve local living in a way that reflects local circumstances.
- A network of high-quality, accessible, mixed-use neighbourhoods which support health and wellbeing, reduce inequalities and are resilient to the effects of climate change.
- New and existing communities are planned together with homes and the key local infrastructure including schools, community centres, local shops, greenspaces, health and social care, digital and sustainable transport links.

# Local Development Plans:

LDPs should support local living, including 20 minute neighbourhoods within settlements, through the spatial strategy, associated site briefs and masterplans. The approach should take into account the local context, consider the varying settlement patterns and reflect the particular characteristics and challenges faced by each place. Communities and businesses will have an important role to play in informing this, helping to strengthen local living through their engagement with the planning system.

#### Policy 15

 a) Development proposals will contribute to local living including, where relevant, 20 minute neighbourhoods. To establish this, consideration will be given to existing settlement pattern, and the level and quality of interconnectivity of the proposed development with the surrounding area, including local access to:

- sustainable modes of transport including local public transport and safe, high quality walking, wheeling and cycling networks;
- employment;
- shopping;
- health and social care facilities;
- childcare, schools and lifelong learning opportunities;
- playgrounds and informal play opportunities, parks, green streets and spaces, community gardens, opportunities for food growth and allotments, sport and recreation facilities;
- publicly accessible toilets;
- affordable and accessible housing options, ability to age in place and housing diversity.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation Sustainable transport Design, quality and place Infrastructure first Quality homes Blue and green infrastructure Play, recreation and sport Community wealth building City, town, local and commercial centres Retail

# **Quality homes**

# **Policy Principles**

# **Policy Intent:**

To encourage, promote and facilitate the delivery of more high quality, affordable and sustainable homes, in the right locations, providing choice across tenures that meet the diverse housing needs of people and communities across Scotland.

# **Policy Outcomes:**

- Good quality homes are at the heart of great places and contribute to strengthening the health and wellbeing of communities.
- Provision of land in the right locations to accommodate future need and demand for new homes, supported by the appropriate infrastructure.
- More energy efficient, net zero emissions homes, supporting a greener, fairer and more inclusive wellbeing economy and community wealth building, tackling both fuel and child poverty.

#### Local Development Plans:

LDPs are expected to identify a Local Housing Land Requirement for the area they cover. This is to meet the duty for a housing target and to represent how much land is required. To promote an ambitious and plan-led approach, the Local Housing Land Requirement is expected to exceed the 10 year <u>Minimum All-</u> <u>Tenure Housing Land Requirement (MATHLR)</u> <u>set out in Annex E</u>.

Deliverable land should be allocated to meet the 10 year Local Housing Land Requirement in locations that create quality places for people to live. Areas that may be suitable for new homes beyond 10 years are also to be identified. The location of where new homes are allocated should be consistent with local living including, where relevant, 20 minute neighbourhoods and an infrastructure first approach. In rural and island areas, authorities are encouraged to set out tailored approaches to housing which reflect locally specific market circumstances and delivery approaches. Diverse needs and delivery models should be taken into account across all areas, as well as allocating land to ensure provision of accommodation for Gypsy/Travellers and Travelling Showpeople where need is identified.

The LDP delivery programme is expected to establish a deliverable housing land pipeline for the Local Housing Land Requirement. The purpose of the pipeline is to provide a transparent view of the phasing of housing allocations so that interventions, including infrastructure, that enable delivery can be planned: it is not to stage permissions. Representing when land will be brought forward, phasing is expected across the short (1-3 years), medium (4-6 years) and long-term (7-10 years). Where sites earlier in the deliverable housing land pipeline are not delivering as programmed, and alternative delivery mechanisms identified in the delivery programme are not practical, measures should be considered to enable earlier delivery of long-term deliverable sites (7-10 years) or areas identified for new homes beyond 10 years. De-allocations should be considered where sites are no longer deliverable. The annual Housing Land Audit will monitor the delivery of housing land to inform the pipeline and the actions to be taken in the delivery programme.

# Policy 16

- a) Development proposals for new homes on land allocated for housing in LDPs will be supported.
- b) Development proposals that include 50 or more homes, and smaller developments if required by local policy or guidance, should be accompanied by a Statement of Community Benefit. The statement will explain the contribution of the proposed development to:
  - i. meeting local housing requirements, including affordable homes;
  - ii. providing or enhancing local infrastructure, facilities and services; and
  - iii. improving the residential amenity of the surrounding area.

- c) Development proposals for new homes that improve affordability and choice by being adaptable to changing and diverse needs, and which address identified gaps in provision, will be supported. This could include:
  - i. self-provided homes;
  - ii. accessible, adaptable and wheelchair accessible homes;
  - iii. build to rent;
  - iv. affordable homes;
  - v. a range of size of homes such as those for larger families;
  - vi. homes for older people, including supported accommodation, care homes and sheltered housing;
  - vii. homes for people undertaking further and higher education; and
  - viii. homes for other specialist groups such as service personnel.
- d) Development proposals for public or private, permanent or temporary, Gypsy/Travellers sites and family yards and Travelling Showpeople yards, including on land not specifically allocated for this use in the LDP, should be supported where a need is identified and the proposal is otherwise consistent with the plan spatial strategy and other relevant policies, including human rights and equality.
- e) Development proposals for new homes will be supported where they make provision for affordable homes to meet an identified need. Proposals for market homes will only be supported where the contribution to the provision of affordable homes on a site will be at least 25% of the total number of homes, unless the LDP sets out locations or circumstances where:
  - i. a higher contribution is justified by evidence of need, or
  - a lower contribution is justified, for example, by evidence of impact on viability, where proposals are small in scale, or to incentivise particular types of homes that are needed to diversify the supply, such as self-build or wheelchair accessible homes.

The contribution is to be provided in accordance with local policy or guidance.

- f) Development proposals for new homes on land not allocated for housing in the LDP will only be supported in limited circumstances where:
  - i. the proposal is supported by an agreed timescale for build-out; and
  - ii. the proposal is otherwise consistent with the plan spatial strategy and other relevant policies including local living and 20 minute neighbourhoods;
  - iii. and either:
    - delivery of sites is happening earlier than identified in the deliverable housing land pipeline. This will be determined by reference to two consecutive years of the Housing Land Audit evidencing substantial delivery earlier than pipeline timescales and that general trend being sustained; or
    - the proposal is consistent with policy on rural homes; or
    - the proposal is for smaller scale opportunities within an existing settlement boundary; or
    - the proposal is for the delivery of less than 50 affordable homes as part of a local authority supported affordable housing plan.
- g) Householder development proposals will be supported where they:
  - i. do not have a detrimental impact on the character or environmental quality of the home and the surrounding area in terms of size, design and materials; and
  - ii. do not have a detrimental effect on the neighbouring properties in terms of physical impact, overshadowing or overlooking.
- h) Householder development proposals that provide adaptations in response to risks from a changing climate, or relating to people with health conditions that lead to particular accommodation needs will be supported.

# Policy impact:

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crisesClimate mitigation and adaptationGreen beltsBrownfield, vacant and derelict land and<br/>empty buildingsSustainable transportDesign, quality and placeLocal Living and 20 minute neighbourhoodsInfrastructure firstHeat and coolingBlue and green infrastructurePlay, recreation and sportRural homesHealth and safetyCity, town, local and commercial centres

# **Rural homes**

# **Policy Principles**

# **Policy Intent:**

To encourage, promote and facilitate the delivery of more high quality, affordable and sustainable rural homes in the right locations.

# **Policy Outcomes:**

- Improved choice of homes across tenures so that identified local needs of people and communities in rural and island areas are met.
- Homes are provided that support sustainable rural communities and are linked with service provision.
- The distinctive character, sense of place and natural and cultural assets of rural areas are safeguarded and enhanced.

# Local Development Plans:

LDPs should be informed by an understanding of population change over time, locally specific needs and market circumstances in rural and island areas.

LDPs should set out tailored approaches to rural housing and where relevant include proposals for future population growth – including provision for small-scale housing such as crofts and woodland crofts and the appropriate resettlement of previously inhabited areas. The Scottish Government's 6 fold Urban Rural Classification 2020 should be used to identify remote rural areas. Plans should reflect locally appropriate delivery approaches. Previously inhabited areas that are suitable for resettlement should be identified in the spatial strategy.

# Policy 17

- a) Development proposals for new homes in rural areas will be supported where the development is suitably scaled, sited and designed to be in keeping with the character of the area and the development:
  - i. is on a site allocated for housing within the LDP;
  - ii. reuses brownfield land where a return to a natural state has not or will not happen without intervention;
  - iii. reuses a redundant or unused building;
  - iv. is an appropriate use of a historic environment asset or is appropriate enabling development to secure the future of historic environment assets;
  - v. is demonstrated to be necessary to support the sustainable management of a viable rural business or croft, and there is an essential need for a worker (including those taking majority control of a farm business) to live permanently at or near their place of work;
  - vi. is for a single home for the retirement succession of a viable farm holding;
  - vii. is for the subdivision of an existing residential dwelling; the scale of which is in keeping with the character and infrastructure provision in the area; or
  - viii. reinstates a former dwelling house or is a one-for-one replacement of an existing permanent house.
- b) Development proposals for new homes in rural areas will consider how the development will contribute towards local living and take into account identified local housing needs (including affordable housing), economic considerations and the transport needs of the development as appropriate for the rural location.
- c) Development proposals for new homes in remote rural areas will be supported where the proposal:
  - i. supports and sustains existing fragile communities;
  - ii. supports identified local housing outcomes; and

- iii. is suitable in terms of location, access, and environmental impact.
- d) Development proposals for new homes that support the resettlement of previously inhabited areas will be supported where the proposal:
  - i. is in an area identified in the LDP as suitable for resettlement;
  - ii. is designed to a high standard;
  - iii. responds to its rural location; and
  - iv. is designed to minimise greenhouse gas emissions as far as possible.

# Policy impact:

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

## Key policy connections:

- Tackling the climate and nature crises
- Climate mitigation and adaptation
- Natural places
- Historic assets and places
- Green belts

Brownfield, vacant and derelict land and empty buildings

- Coastal development
- Sustainable transport
- Design, quality and place
- Local Living and 20 minute neighbourhoods
- Infrastructure first
- Quality homes
- City, town, local and commercial centres
- Rural development
- Tourism

# Infrastructure first

# **Policy Principles**

# **Policy Intent:**

To encourage, promote and facilitate an infrastructure first approach to land use planning, which puts infrastructure considerations at the heart of placemaking.

# **Policy Outcomes:**

- Infrastructure considerations are integral to development planning and decision making and potential impacts on infrastructure and infrastructure needs are understood early in the development planning process as part of an evidenced based approach.
- Existing infrastructure assets are used sustainably, prioritising low-carbon solutions.
- Infrastructure requirements, and their planned delivery to meet the needs of communities, are clear.

# Local Development Plans:

LDPs and delivery programmes should be based on an integrated infrastructure first approach. Plans should:

- be informed by evidence on infrastructure capacity, condition, needs and deliverability within the plan area, including cross boundary infrastructure;
- set out the infrastructure requirements to deliver the spatial strategy, informed by the evidence base, identifying the infrastructure priorities, and where, how, when and by whom they will be delivered; and
- indicate the type, level (or method of calculation) and location of the financial or in-kind contributions, and the types of development from which they will be required.

Plans should align with relevant national, regional and local infrastructure plans and policies and take account of the Scottish Government infrastructure investment hierarchy and sustainable travel and investment hierarchies in developing the spatial strategy. Consistent early engagement and collaboration between relevant stakeholders will better inform decisions on land use and investment.

# Policy 18

- a) Development proposals which provide (or contribute to) infrastructure in line with that identified as necessary in LDPs and their delivery programmes will be supported.
- b) The impacts of development proposals on infrastructure should be mitigated. Development proposals will only be supported where it can be demonstrated that provision is made to address the impacts on infrastructure. Where planning conditions, planning obligations, or other legal agreements are to be used, the relevant tests will apply.

Where planning obligations are entered into, they should meet the following tests:

- be necessary to make the proposed development acceptable in planning terms
- -serve a planning purpose
- relate to the impacts of the proposed development
- fairly and reasonably relate in scale and kind to the proposed development
- be reasonable in all other respects

Planning conditions should only be imposed where they meet all of the following tests. They should be:

- necessary
- relevant to planning
- relevant to the development to be permitted
- -enforceable
- precise
- reasonable in all other respects

# **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development

# Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation **Biodiversity** Brownfield, vacant and derelict land and empty buildings Energy Zero waste Sustainable transport Design, quality and place Local Living and 20 minute neighbourhoods Heat and cooling Quality homes **Rural homes** Blue and green infrastructure Play, recreation and sport Flood risk and water management Health and safety Digital infrastructure Business and industry City, town, local and commercial centres Rural development

# Heat and cooling

# **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate development that supports decarbonised solutions to heat and cooling demand and ensure adaptation to more extreme temperatures.

#### **Policy Outcomes:**

- Development is connected to expanded heat networks which use and store heat from low or zero emission sources.
- Buildings and places are adapted to more extreme temperatures.

#### Local Development Plans:

LDPs should take into account the area's Local Heat & Energy Efficiency Strategy (LHEES). The spatial strategy should take into account areas of heat network potential and any designated Heat Network Zones (HNZ).

#### Policy 19

- a) Development proposals within or adjacent to a Heat Network Zone identified in a LDP will only be supported where they are designed and constructed to connect to the existing heat network.
- b) Proposals for retrofitting a connection to a heat network will be supported.
- c) Where a heat network is planned but not yet in place, development proposals will only be supported where they are designed and constructed to allow for cost-effective connection at a later date.
- d) National and major developments that will generate waste or surplus heat and which are located in areas of heat demand, will be supported providing wider considerations, including residential amenity, are not adversely impacted. A Heat and Power Plan should demonstrate how energy recovered from the development will be used to produce electricity and heat.

- e) Development proposals for energy infrastructure will be supported where they:
  - repurpose former fossil fuel infrastructure for the production or handling of low carbon energy;
  - ii. are within or adjacent to a Heat Network Zone; and
  - iii. can be cost-effectively linked to an existing or planned heat network.
- f) Development proposals for buildings that will be occupied by people will be supported where they are designed to promote sustainable temperature management, for example by prioritising natural or passive solutions such as siting, orientation, and materials.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Rebalanced development

#### Key policy connections:

Tackling the climate and nature crises

Climate mitigation and adaptation

Energy

Zero waste

Infrastructure first

- Blue and green infrastructure
- Business and industry

### Blue and green infrastructure

#### **Policy Principles**

#### **Policy Intent:**

To protect and enhance blue and green infrastructure and their networks.

#### **Policy Outcomes:**

- Blue and green infrastructure are an integral part of early design and development processes; are designed to deliver multiple functions including climate mitigation, nature restoration, biodiversity enhancement, flood prevention and water management.
- Communities benefit from accessible, high quality blue, green and civic spaces.

#### Local Development Plans:

LDPs should be informed by relevant, up-todate audits and/or strategies, covering the multiple functions and benefits of blue and green infrastructure. The spatial strategy should identify and protect blue and green infrastructure assets and networks; enhance and expand existing provision including new blue and/or green infrastructure. This may include retrofitting. Priorities for connectivity to other blue and/or green infrastructure assets, including to address cross-boundary needs and opportunities, should also be identified.

LDPs should encourage the permanent or temporary use of unused or under-used land as green infrastructure. Where this is temporary, this should not prevent future development potential from being realised.

LDPs should safeguard access rights and core paths, including active travel routes, and encourage new and enhanced opportunities for access linked to wider networks.

#### Policy 20

- a) Development proposals that result in fragmentation or net loss of existing blue and green infrastructure will only be supported where it can be demonstrated that the proposal would not result in or exacerbate a deficit in blue or green infrastructure provision, and the overall integrity of the network will be maintained. The planning authority's Open Space Strategy should inform this.
- b) Development proposals for or incorporating new or enhanced blue and/or green infrastructure will be supported. Where appropriate, this will be an integral element of the design that responds to local circumstances.

Design will take account of existing provision, new requirements and network connections (identified in relevant strategies such as the Open Space Strategies) to ensure the proposed blue and/or green infrastructure is of an appropriate type(s), quantity, quality and accessibility and is designed to be multifunctional and well integrated into the overall proposals.

- c) Development proposals in regional and country parks will only be supported where they are compatible with the uses, natural habitats, and character of the park.
- d) Development proposals for temporary open space or green space on unused or underused land will be supported.
- e) Development proposals that include new or enhanced blue and/or green infrastructure will provide effective management and maintenance plans covering the funding arrangements for their long-term delivery and upkeep, and the party or parties responsible for these.

- Sust Transition
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

Key policy connections: Tackling the climate and nature crises Climate mitigation and adaptation Biodiversity Natural places Soils Forestry, woodland and trees Historic assets and places Green belts Sustainable transport Design, quality and place Local Living and 20 minute neighbourhoods Infrastructure first Heat and cooling Quality homes Play, recreation and sport Flood risk and water management Health and safety City, town, local and commercial centres Rural development

# Play, recreation and sport

#### **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate spaces and opportunities for play, recreation and sport.

#### **Policy Outcomes:**

- Natural and built environments are improved, with more equitable access to opportunities for play and recreation.
- Physical and mental health are improved through provision of, and access to, outdoor recreation, play and sport facilities.

#### Local Development Plans:

LDPs should identify sites for sports, play and outdoor recreation for people of all ages. This should be based on an understanding of the needs and demand in the community and informed by the planning authority's Play Sufficiency Assessment and Open Space Strategy. These spaces can be incorporated as part of enhancing and expanding blue and green infrastructure, taking account of relevant agencies' plans or policy frameworks, such as flood risk and/or water management plans. New provisions should be well-designed, high quality, accessible and inclusive.

#### Policy 21

- a) Development proposals which result in the loss of outdoor sports facilities will only be supported where the proposal:
  - i. is ancillary to the principal use of the site as an outdoor sports facility; or
  - ii. involves only a minor part of the facility and would not affect its use; or
  - iii. meets a requirement to replace the facility which would be lost, either by a new facility or by upgrading an existing facility to provide a better quality facility. The location will be convenient for users and the overall playing capacity of the area will be maintained; or

iv. can demonstrate that there is a clear excess of provision to meet current and anticipated demand in the area, and that the site would be developed without detriment to the overall quality of provision.

This should be informed by the local authority's Open Space Strategy and/or Play Sufficiency Assessment and in consultation with sportscotland where appropriate.

b) Development proposals that result in the quantitative and/or qualitative loss of children's outdoor play provision, will only be supported where it can be demonstrated that there is no ongoing or future demand or the existing play provision will be replaced by a newly created, or improved existing asset, that is better quality or more appropriate.

This should be informed by the planning authority's Play Sufficiency Assessment.

- c) Development proposals for temporary or informal play space on unused or underused land will be supported.
- d) Development proposals likely to be occupied or used by children and young people will be supported where they incorporate welldesigned, good quality provision for play, recreation, and relaxation that is proportionate to the scale and nature of the development and existing provision in the area.
- e) Development proposals that include new streets and public realm should be inclusive and enable children and young people to play and move around safely and independently, maximising opportunities for informal and incidental play in the neighbourhood.
- f) New, replacement or improved play provision will, as far as possible and as appropriate:
  - i. provide stimulating environments;
  - provide a range of play experiences including opportunities to connect with nature;
  - iii. be inclusive;
  - iv. be suitable for different ages of children and young people;
  - v. be easily and safely accessible by children and young people independently, including those with a disability;

- vi. incorporate trees and/or other forms of greenery;
- vii. form an integral part of the surrounding neighbourhood;
- viii. be well overlooked for passive surveillance;
- ix. be linked directly to other open spaces and play areas.
- g) Development proposals that include new or enhanced play or sport facilities will provide effective management and maintenance plans covering the funding arrangements for their long-term delivery and upkeep, and the party or parties responsible for these.

- Just Transition
- Compact urban growth
- Local living
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

- Tackling the climate and nature crises
- Climate mitigation and adaptation
- **Biodiversity**
- Natural places
- Forestry, woodland and trees
- Historic assets and places
- Green belts
- Brownfield, vacant and derelict land and empty buildings
- Sustainable transport
- Design, quality and place
- Local Living and 20 minute neighbourhoods
- Infrastructure first
- Quality homes
- Rural homes
- Blue and green infrastructure
- Flood risk and water management
- Health and safety
- City, town, local and commercial centres
- Culture and creativity

### Flood risk and water management

#### **Policy Principles**

#### **Policy Intent:**

To strengthen resilience to flood risk by promoting avoidance as a first principle and reducing the vulnerability of existing and future development to flooding.

#### **Policy Outcomes:**

- Places are resilient to current and future flood risk.
- Water resources are used efficiently and sustainably.
- Wider use of natural flood risk management benefits people and nature.

#### Local Development Plans:

LDPs should strengthen community resilience to the current and future impacts of climate change, by avoiding development in areas at flood risk as a first principle. Resilience should also be supported by managing the need to bring previously used sites in built up areas into positive use; planning for adaptation measures; and identifying opportunities to implement improvements to the water environment through natural flood risk management and blue green infrastructure.

Plans should take into account the probability of flooding from all sources and make use of relevant flood risk and river basin management plans for the area. A precautionary approach should be taken, regarding the calculated probability of flooding as a best estimate, not a precise forecast. For areas where climate change is likely to result in increased flood exposure that becomes unmanageable, consideration should be given to alternative sustainable land use.

#### Policy 22

- a) Development proposals at risk of flooding or in a flood risk area will only be supported if they are for:
  - i. essential infrastructure where the location is required for operational reasons;
  - ii. water compatible uses;
  - iii. redevelopment of an existing building or site for an equal or less vulnerable use; or.
  - iv. redevelopment of previously used sites in built up areas where the LDP has identified a need to bring these into positive use and where proposals demonstrate that longterm safety and resilience can be secured in accordance with relevant SEPA advice.

The protection offered by an existing formal flood protection scheme or one under construction can be taken into account when determining flood risk.

In such cases, it will be demonstrated by the applicant that:

- all risks of flooding are understood and addressed;
- there is no reduction in floodplain capacity, increased risk for others, or a need for future flood protection schemes;
- the development remains safe and operational during floods;
- flood resistant and resilient materials and construction methods are used; and
- future adaptations can be made to accommodate the effects of climate change.

Additionally, for development proposals meeting criteria part iv), where flood risk is managed at the site rather than avoided these will also require:

- the first occupied/utilised floor, and the underside of the development if relevant, to be above the flood risk level and have an additional allowance for freeboard; and
- that the proposal does not create an island of development and that safe access/ egress can be achieved.

- b) Small scale extensions and alterations to existing buildings will only be supported where they will not significantly increase flood risk.
- c) Development proposals will:
  - i. not increase the risk of surface water flooding to others, or itself be at risk.
  - ii. manage all rain and surface water through sustainable urban drainage systems (SUDS), which should form part of and integrate with proposed and existing bluegreen infrastructure. All proposals should presume no surface water connection to the combined sewer;
  - iii. seek to minimise the area of impermeable surface.
- d) Development proposals will be supported if they can be connected to the public water mains. If connection is not feasible, the applicant will need to demonstrate that water for drinking water purposes will be sourced from a sustainable water source that is resilient to periods of water scarcity.
- e) Development proposals which create, expand or enhance opportunities for natural flood risk management, including blue and green infrastructure, will be supported.

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crises

Climate mitigation and adaptation

- **Biodiversity**
- Green belts
- Coastal development

Design, quality and place

- Infrastructure first
- Quality homes
- Blue and green infrastructure
- Health and safety
- Business and industry

# **Health and safety**

#### **Policy Principles**

#### **Policy Intent:**

To protect people and places from environmental harm, mitigate risks arising from safety hazards and encourage, promote and facilitate development that improves health and wellbeing.

#### **Policy Outcomes:**

- Health is improved and health inequalities are reduced.
- Safe places protect human health and the environment.
- A planned approach supports health infrastructure delivery.

#### Local Development Plans:

LDP spatial strategies should seek to tackle health inequalities particularly in places which are experiencing the most disadvantage. They should identify the health and social care services and infrastructure needed in the area, including potential for co-location of complementary services, in partnership with Health Boards and Health and Social Care Partnerships.

LDPs should create healthier places for example through opportunities for exercise, healthier lifestyles, land for community food growing and allotments, and awareness of locations of concern for suicide.

Spatial strategies should maintain appropriate distances between sites with hazardous substances and areas where the public are likely to be present and areas of particular natural sensitivity or interest.

#### Policy 23

 a) Development proposals that will have positive effects on health will be supported. This could include, for example, proposals that incorporate opportunities for exercise, community food growing or allotments.

- b) Development proposals which are likely to have a significant adverse effect on health will not be supported. A Health Impact Assessment may be required.
- c) Development proposals for health and social care facilities and infrastructure will be supported.
- d) Development proposals that are likely to have significant adverse effects on air quality will not be supported. Development proposals will consider opportunities to improve air quality and reduce exposure to poor air quality. An air quality assessment may be required where the nature of the proposal or the air quality in the location suggest significant effects are likely.
- e) Development proposals that are likely to raise unacceptable noise issues will not be supported. The agent of change principle applies to noise sensitive development. A Noise Impact Assessment may be required where the nature of the proposal or its location suggests that significant effects are likely.
- f) Development proposals will be designed to take into account suicide risk.
- g) Development proposals within the vicinity of a major accident hazard site or major accident hazard pipeline (because of the presence of toxic, highly reactive, explosive or inflammable substances) will consider the associated risks and potential impacts of the proposal and the major accident hazard site/pipeline of being located in proximity to one another.
- h) Applications for hazardous substances consent will consider the likely potential impacts on surrounding populations and the environment.
- i) Any advice from Health and Safety Executive, the Office of Nuclear Regulation or the Scottish Environment Protection Agency that planning permission or hazardous substances consent should be refused, or conditions to be attached to a grant of consent, should not be overridden by the decision maker without the most careful consideration.
- j) Similar considerations apply in respect of development proposals either for or near licensed explosive sites (including military explosive storage sites).

- Just Transition
- Local living
- Compact urban growth
- Rebalanced development

Key policy connections: Tackling the climate and nature crises Climate mitigation and adaptation Forestry, woodland and trees Energy Zero waste Sustainable transport Design, quality and place Local Living and 20 minute neighbourhoods Infrastructure first Heat and cooling Quality homes Blue and green infrastructure Play, recreation and sport Flood risk and water management Digital infrastructure Business and industry City, town, local and commercial centres Retail Culture and creativity Aquaculture Minerals

# **Digital infrastructure**

#### **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate the rollout of digital infrastructure across Scotland to unlock the potential of all our places and the economy.

#### **Policy Outcomes:**

- Appropriate, universal and future proofed digital infrastructure across the country.
- Local living is supported and the need to travel is reduced.

#### Local Development Plans:

LDPs should support the delivery of digital infrastructure, including fixed line and mobile connectivity, particularly in areas with gaps in connectivity and barriers to digital access.

#### Policy 24

- a) Development proposals that incorporate appropriate, universal, and future-proofed digital infrastructure will be supported.
- b) Development proposals that deliver new digital services or provide technological improvements, particularly in areas with no or low connectivity capacity, will be supported.
- c) Development proposals that are aligned with and support the delivery of local or national programmes for the roll-out of digital infrastructure will be supported.
- d) Development proposals that deliver new connectivity will be supported where there are benefits of this connectivity for communities and the local economy.
- e) Development proposals for digital infrastructure will only be supported where:
  - the visual and amenity impacts of the proposed development have been minimised through careful siting, design, height, materials and, landscaping, taking into account cumulative impacts and relevant technical constraints;

- ii. it has been demonstrated that, before erecting a new ground based mast, the possibility of erecting antennas on an existing building, mast or other structure, replacing an existing mast and/or site sharing has been explored; and
- iii. there is no physical obstruction to aerodrome operations, technical sites, or existing transmitter/receiver facilities.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crises

Natural places

Green belts

Zero waste

Design, quality and place

Local Living and 20 minute neighbourhoods

Infrastructure first

Health and safety

Community wealth building

Business and industry

City, town, local and commercial centres

Rural development



# **Productive Places**

### **Community wealth building**

#### **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate a new strategic approach to economic development that also provides a practical model for building a wellbeing economy at local, regional and national levels.

#### **Policy Outcomes:**

- local economic development that focuses on community and place benefits as a central and primary consideration – to support local employment and supply chains.
- support community ownership and management of buildings and land.

#### Local Development Plans:

LDPs should be aligned with any strategy for community wealth building for the area. Spatial strategies should address community wealth building priorities; identify community assets; set out opportunities to tackle economic disadvantage and inequality; and seek to provide benefits for local communities.

#### Policy 25

- a) Development proposals which contribute to local or regional community wealth building strategies and are consistent with local economic priorities will be supported. This could include for example improving community resilience and reducing inequalities; increasing spending within communities; ensuring the use of local supply chains and services; local job creation; supporting community led proposals, including creation of new local firms and enabling community led ownership of buildings and assets.
- b) Development proposals linked to community ownership and management of land will be supported.

#### **Policy impact:**

- Just Transition
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Brownfield, vacant and derelict land and empty buildings

- Local Living and 20 minute neighbourhoods
- Business and industry

# **Business and industry**

#### **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate business and industry uses and to enable alternative ways of working such as home working, livework units and micro-businesses.

#### **Policy Outcomes:**

- Recovery within the business and industry sector is sustainable and inclusive.
- Investment in the business and industrial sector contributes to community wealth building.

#### Local Development Plans:

LDPs should allocate sufficient land for business and industry, taking into account business and industry land audits, in particular ensuring that there is a suitable range of sites that meet current market demand, location, size and quality in terms of accessibility and services. This allocation should take account of local economic strategies and support broader objectives of delivering a low carbon and net zero economic recovery, and a fairer and more inclusive wellbeing economy.

#### Policy 26

- a) Development proposals for business and industry uses on sites allocated for those uses in the LDP will be supported.
- b) Development proposals for home working, live-work units and micro-businesses will be supported where it is demonstrated that the scale and nature of the proposed business and building will be compatible with the surrounding area and there will be no unacceptable impacts on amenity or neighbouring uses.
- c) Development proposals for business and industry uses will be supported where they are compatible with the primary business function of the area. Other employment uses will be supported where they will not prejudice the primary function of the area and are compatible with the business/industrial character of the area.

- d) Development proposals for business, general industrial and storage and distribution uses outwith areas identified for those uses in the LDP will only be supported where:
  - It is demonstrated that there are no suitable alternatives allocated in the LDP or identified in the employment land audit; and
  - ii. The nature and scale of the activity will be compatible with the surrounding area.
- e) Development proposals for business and industry will take into account:
  - i. Impact on surrounding residential amenity; sensitive uses and the natural and historic environment;
  - ii. The need for appropriate site restoration at the end of a period of commercial use.
- f) Major developments for manufacturing or industry will be accompanied by a decarbonisation strategy to demonstrate how greenhouse gas emissions from the process are appropriately abated. The strategy may include carbon capture and storage.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development

#### Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation Sustainable transport Design, quality and place Local Living and 20 minute neighbourhoods Health and safety Digital infrastructure Community wealth building City, town, local and commercial centres Rural development

# City, town, local and commercial centres

#### **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate development in our city and town centres, recognising they are a national asset. This will be achieved by applying the Town Centre First approach to help centres adapt positively to long-term economic, environmental and societal changes, and by encouraging town centre living.

#### **Policy Outcomes:**

- Centres are vibrant, healthy, creative, enterprising, accessible and resilient places for people to live, learn, work, enjoy and visit.
- Development is directed to the most sustainable locations that are accessible by a range of sustainable transport modes and provide communities with easy access to the goods, services and recreational opportunities they need.

#### Local Development Plans:

LDPs should support sustainable futures for city, town and local centres, in particular opportunities to enhance city and town centres. They should, where relevant, also support proposals for improving the sustainability of existing commercial centres where appropriate.

LDPs should identify a network of centres that reflect the principles of 20 minute neighbourhoods and the town centre vision.

LDPs should be informed by evidence on where clustering of non-retail uses may be adversely impacting on the wellbeing of communities. They should also consider, and if appropriate, identify any areas where drive-through facilities may be acceptable where they would not negatively impact on the principles of local living or sustainable travel. LDPs should provide a proportion of their Local Housing Land Requirements in city and town centres and be proactive in identifying opportunities to support residential development.

#### Policy 27

- a) Development proposals that enhance and improve the vitality and viability of city, town and local centres, including proposals that increase the mix of uses, will be supported.
- b) Development proposals will be consistent with the town centre first approach. Proposals for uses which will generate significant footfall, including commercial, leisure, offices, community, sport and cultural facilities, public buildings such as libraries, education and healthcare facilities, and public spaces:
  - i. will be supported in existing city, town and local centres, and
  - ii. will not be supported outwith those centres unless a town centre first assessment demonstrates that:
    - all centre and edge of centre options have been sequentially assessed and discounted as unsuitable or unavailable;
    - the scale of development cannot reasonably be altered or reduced in scale to allow it to be accommodated in a centre; and
    - the impacts on existing centres have been thoroughly assessed and there will be no significant adverse effect on the vitality and viability of the centres.

#### **Town Centre First Assessment**

For development proposals which are out of city/town centre and which will generate significant footfall a Town Centre First Assessment will be provided. Applicants should agree the data required with the planning authority before undertaking the assessment, and should present information on areas of dispute in a succinct and comparable form.

The town centre first assessment should:

- identify the potential relationship of the proposed development with the network of centres identified in the LDP;
- demonstrate the potential economic impact of the development and any possible displacement effects, including the net impact on jobs; and
- consider supply chains and whether local suppliers and workers will be a viable option; and
- the environmental impact of transporting goods and of staff and visitors travelling to the location.

The town centre first assessment should be applied flexibly and realistically for community, education, health and social care and sport and leisure facilities so that they are easily accessible to the communities they are intended to serve.

- c) Development proposals for non-retail uses will not be supported if further provision of these services will undermine the character and amenity of the area or the health and wellbeing of communities, particularly in disadvantaged areas. These uses include:
  - i. Hot food takeaways, including permanently sited vans;
  - ii. Betting offices; and
  - iii. High interest money lending premises.

 d) Drive-through developments will only be supported where they are specifically supported in the LDP.

#### Town centre living

- e) Development proposals for residential development within city/town centres will be supported, including:
  - i. New build residential development.
  - ii. The re-use of a vacant building within city/ town centres where it can be demonstrated that the existing use is no longer viable and the proposed change of use adds to viability and vitality of the area.
  - iii. The conversion, or reuse of vacant upper floors of properties within city/town centres for residential.
- f) Development proposals for residential use at ground floor level within city/town centres will only be supported where the proposal will:
  - i. retain an attractive and appropriate frontage;
  - ii. not adversely affect the vitality and viability of a shopping area or the wider centre; and
  - iii. not result in an undesirable concentration of uses, or 'dead frontages'.
- g) Development proposals for city or town centre living will take into account the residential amenity of the proposal. This must be clearly demonstrated where the proposed development is in the same built structure as:
  - a hot food premises, live music venue, amusement arcade/centre, casino or licensed premises (with the exception of hotels, restaurants, cafés or off licences); and/or
  - ii. there is a common or shared access with licenced premises or other use likely to be detrimental to residential amenity.

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

Key policy connections: Tackling the climate and nature crises Climate mitigation and adaptation Historic assets and places Brownfield, vacant and derelict land and empty buildings Sustainable transport Design, quality and place Local Living and 20 minute neighbourhoods Infrastructure first Quality homes Blue and green infrastructure Play, recreation and sport Health and safety Community wealth building **Business and industry** Retail Rural development Tourism

Culture and creativity

### Retail

#### **Policy Principles**

#### Policy Intent:

To encourage, promote and facilitate retail investment to the most sustainable locations that are most accessible by a range of sustainable transport modes.

#### **Policy Outcomes:**

- Retail development and the location of shops support vibrant city, town and local centres.
- Communities can access the shops and goods they need by a range of sustainable transport modes including on foot, by bike, and by public transport, as part of local living.

#### Local Development Plans:

LDPs should consider where there may be a need for further retail provision, this may be:

- where a retail study identifies deficiencies in retail provision in terms of quality and quantity in an area; or
- when allocating sites for housing or the creation of new communities, in terms of the need for neighbourhood shopping, and supporting local living.

LDPs should identify areas where proposals for healthy food and drink outlets can be supported.

#### Policy 28

- a) Development proposals for retail (including expansions and changes of use) will be consistent with the town centre first principle. This means that new retail proposals:
  - i. will be supported in existing city, town and local centres, and
  - ii. will be supported in edge-of-centre areas or in commercial centres if they are allocated as sites suitable for new retail development in the LDP.
  - iii. will not be supported in out of centre locations (other than those meeting policy 28(c) or 28(d)).

- b) Development proposals for retail that are consistent with the sequential approach (set out in a) and click-and-collect locker pick up points, will be supported where the proposed development:
  - i. is of an appropriate scale for the location;
  - ii. will have an acceptable impact on the character and amenity of the area; and
  - iii. is located to best channel footfall and activity, to benefit the place as a whole.
- c) Proposals for new small scale neighbourhood retail development will be supported where the proposed development:
  - i. contributes to local living, including where relevant 20 minute neighbourhoods and/or
  - ii. can be demonstrated to contribute to the health and wellbeing of the local community.
- d) In island and rural areas, development proposals for shops ancillary to other uses such as farm shops, craft shops and shops linked to petrol/service/charging stations will be supported where:
  - i. it will serve local needs, support local living and local jobs;
  - ii. the potential impact on nearby town and commercial centres or village/local shops is acceptable;
  - iii. it will provide a service throughout the year; and
  - iv. the likely impacts of traffic generation and access and parking arrangements are acceptable.

- Local living
- Compact urban growth
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crises

Climate mitigation and adaptation

- Sustainable transport
- Design, quality and place

Local Living and 20 minute neighbourhoods

Health and safety

City, town, local and commercial centres

Rural development

# **Rural development**

#### **Policy Principles**

#### **Policy Intent:**

To encourage rural economic activity, innovation and diversification whilst ensuring that the distinctive character of the rural area and the service function of small towns, natural assets and cultural heritage are safeguarded and enhanced.

#### **Policy Outcomes:**

- Rural places are vibrant and sustainable and rural communities and businesses are supported.
- A balanced and sustainable rural population.

#### Local Development Plans:

LDPs should identify the characteristics of rural areas within the plan area, including the existing pattern of development, pressures, environmental assets, community priorities and economic needs of each area. The spatial strategy should set out an appropriate approach to development in rural areas which reflects the identified characteristics. The Scottish Government's 6 fold Urban Rural Classification 2020 should be used to identify remote rural areas. Spatial strategies should support the sustainability and prosperity of rural communities and economies. Previously inhabited areas which are suitable for resettlement should be identified in the spatial strategy.

#### Policy 29

- a) Development proposals that contribute to the viability, sustainability and diversity of rural communities and local rural economy will be supported, including:
  - farms, crofts, woodland crofts or other land use businesses, where use of good quality land for development is minimised and business viability is not adversely affected;
  - ii. diversification of existing businesses;
  - iii. production and processing facilities for local produce and materials, for example sawmills, or local food production;

- iv. essential community services;
- v. essential infrastructure;
- vi. reuse of a redundant or unused building;
- vii. appropriate use of a historic environment asset or is appropriate enabling development to secure the future of historic environment assets;
- viii. reuse of brownfield land where a return to a natural state has not or will not happen without intervention;
- ix. small scale developments that support new ways of working such as remote working, homeworking and community hubs; or
- x. improvement or restoration of the natural environment.
- b) Development proposals in rural areas should be suitably scaled, sited and designed to be in keeping with the character of the area. They should also consider how the development will contribute towards local living and take into account the transport needs of the development as appropriate for the rural location.
- c) Development proposals in remote rural areas, where new development can often help to sustain fragile communities, will be supported where the proposal:
  - i. will support local employment;
  - ii. supports and sustains existing communities, for example through provision of digital infrastructure; and
  - iii. is suitable in terms of location, access, siting, design and environmental impact.
- d) Development proposals that support the resettlement of previously inhabited areas will be supported where the proposal:
  - i. is in an area identified in the LDP as suitable for resettlement;
  - ii. is designed to a high standard;
  - iii. responds to their rural location; and
  - iv. is designed to minimise greenhouse gas emissions as far as possible.

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation Natural places Soils Historic assets and places Green belts Brownfield, vacant and derelict land and empty buildings Coastal development Sustainable transport Design, quality and place Local Living and 20 minute neighbourhoods Infrastructure first Rural homes Blue and green infrastructure Flood risk and water management Business and industry City, town, local and commercial centres Retail Tourism Culture and creativity Aquaculture Minerals

### Tourism

#### **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate sustainable tourism development which benefits local people, is consistent with our net zero and nature commitments, and inspires people to visit Scotland.

#### **Policy Outcomes:**

• Communities and places enjoy economic, social and cultural benefits from tourism, supporting resilience and stimulating job creation.

#### Local Development Plans:

LDPs should support the recovery, growth and long-term resilience of the tourism sector. The spatial strategy should identify suitable locations which reflect opportunities for tourism development by taking full account of the needs of communities, visitors, the industry and the environment. Relevant national and local sector driven tourism strategies should also be taken into account.

The spatial strategy should also identify areas of pressure where existing tourism provision is having adverse impacts on the environment or the quality of life and health and wellbeing of local communities, and where further development is not appropriate.

#### Policy 30

- a) Development proposals for new or extended tourist facilities or accommodation, including caravan and camping sites, in locations identified in the LDP, will be supported.
- b) Proposals for tourism related development will take into account:
  - i. The contribution made to the local economy;
  - Compatibility with the surrounding area in terms of the nature and scale of the activity and impacts of increased visitors;

- iii. Impacts on communities, for example by hindering the provision of homes and services for local people;
- iv. Opportunities for sustainable travel and appropriate management of parking and traffic generation and scope for sustaining public transport services particularly in rural areas;
- v. Accessibility for disabled people;
- vi. Measures taken to minimise carbon emissions;
- vii. Opportunities to provide access to the natural environment.
- c) Development proposals that involve the change of use of a tourism-related facility will only be supported where it is demonstrated that the existing use is no longer viable and that there is no requirement for alternative tourism-related facilities in the area.
- d) Proposals for huts will be supported where the nature and scale of the development is compatible with the surrounding area and the proposal complies with relevant good practice guidance.
- e) Development proposals for the reuse of existing buildings for short term holiday letting will not be supported where the proposal will result in:
  - i. An unacceptable impact on local amenity or the character of a neighbourhood or area; or
  - ii. The loss of residential accommodation where such loss is not outweighed by demonstrable local economic benefits.

- Just Transition
- Conserving and recycling assets
- Local living
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crises

Climate mitigation and adaptation

Natural places

Historic assets and places

- Coastal development
- Sustainable transport
- Design, quality and place

Quality homes

Rural homes

- Health and safety
- Community wealth building
- City, town, local and commercial centres

Retail

Rural development

Culture and creativity

# **Culture and creativity**

#### **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate development which reflects our diverse culture and creativity, and to support our culture and creative industries.

#### **Policy Outcomes:**

- Locally distinctive places reflect the diversity of communities and support regeneration and town centre vibrancy.
- Cultural and creative industries are expanded, providing jobs and investment.
- Communities have access to cultural and creative activities.

#### Local Development Plans:

LDPs should recognise and support opportunities for jobs and investment in the creative sector, culture, heritage and the arts.

#### Policy 31

- a) Development proposals that involve a significant change to existing, or the creation of new, public open spaces will make provision for public art. Public art proposals which reflect diversity, culture and creativity will be supported.
- b) Development proposals for creative workspaces or other cultural uses that involve the temporary use of vacant spaces or property will be supported.
- c) Development proposals that would result in the loss of an arts or cultural venue will only supported where:
  - i. there is no longer a sustainable demand for the venue and after marketing the site at a reasonable rate for at least 12 months, through relevant local and national agents and online platforms, there has been no viable interest from potential operators; or
  - ii. the venue, as evidenced by consultation, no longer meets the needs of users and cannot be adapted; or

- iii. alternative provision of equal or greater standard is made available at a suitable location within the local area; and
- iv. the loss of the venue does not result in loss or damage to assets or objects of significant cultural value.
- d) Development proposals within the vicinity of existing arts venues will fully reflect the agent of change principle and will only be supported where they can demonstrate that measures can be put in place to ensure that existing noise and disturbance impacts on the proposed development would be acceptable and that existing venues and facilities can continue without additional restrictions being placed on them as a result of the proposed new development.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Rebalanced development

#### Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation Historic assets and places Brownfield, vacant and derelict land and empty buildings Zero waste Sustainable transport Design, quality and place Local Living and 20 minute neighbourhoods Blue and green infrastructure Play, recreation and sport Health and safety **Digital infrastructure** Community wealth building City, town, local and commercial centres Rural development Tourism

## Aquaculture

#### **Policy Principles**

#### Policy Intent:

To encourage, promote and facilitate aquaculture development and minimise any adverse effects on the environment, including cumulative impacts.

Planning should support an aquaculture industry that is sustainable, diverse, competitive, economically viable and which contributes to food security, whilst operating with social licence, within environmental limits and which ensures there is a thriving marine ecosystem for future generations.

#### **Policy Outcomes:**

- New aquaculture development is in locations that reflect industry needs and considers environmental impacts.
- Producers will contribute to communities and local economies.
- Prosperous finfish, shellfish and seaweed sectors.
- Migratory fish species are safeguarded.

#### Local Development Plans:

LDPs should guide new aquaculture development in line with National and Regional Marine Planning, and will minimise adverse environmental impacts, including cumulative impacts, that arise from other existing and planned aquaculture developments in the area while also reflecting industry needs.

#### Policy 32

- a) To safeguard migratory fish species, further salmon and trout open pen fish farm developments on the north and east coasts of mainland Scotland will not be supported.
- b) Development proposals for aquaculture will be supported where they comply with the LDP, the National Marine Plan and, where relevant, the appropriate Regional Marine Plan.
- c) Development proposals for fish farms will demonstrate that operational impacts (including from noise, acoustic deterrent devices (where applicable) light, access,

navigation, containment, deposition, waste emissions and sea lice, impacts on wild salmonids, aquaculture litter (and odour and impacts on other marine users)) are acceptable and comply with the relevant regulatory framework.

- d) Development proposals for fish farm developments will only be supported where the following impacts have been assessed and mitigated:
  - i. landscape and visual impact of the proposal including the siting and design of cages, lines and associated facilities taking into account the character of the location;
  - ii. the impact of any land based facilities, ensuring that the siting and design are appropriate for the location;
  - iii. impacts on natural heritage, designated sites and priority marine features; and
  - iv. impacts on historic marine protected areas.
- e) Applications for open water farmed finfish or shellfish development are excluded from the requirements of policy 3b) and 3c) and will instead apply all relevant provisions from National and Regional Marine Plans.

#### Policy impact:

- Just Transition
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crises Historic assets and places Natural places Biodiversity Coastal development Design, quality and place Health and safety Community wealth building Business and industry Rural development

### Minerals

#### **Policy Principles**

#### **Policy Intent:**

To support the sustainable management of resources and minimise the impacts of the extraction of minerals on communities and the environment.

#### **Policy Outcomes:**

- Sufficient resources are available to meet industry demands, making an essential contribution to the Scottish economy.
- Important raw materials for manufacturing, construction, agriculture, and other industries are available.
- Important workable mineral resources are protected from sterilisation by other developments.
- Communities and the environment are protected from the impacts of mineral extraction.

#### Local Development Plans:

LDPs should support a landbank of construction aggregates of at least 10-years at all times in the relevant market areas, whilst promoting sustainable resource management, safeguarding important workable mineral resources, which are of economic or conservation value, and take steps to ensure these are not sterilised by other types of development.

#### Policy 33

- a) Development proposals that seek to explore, develop, and produce fossil fuels (excluding unconventional oil and gas) will not be supported other than in exceptional circumstances. Any such exceptions will be required to demonstrate that the proposal is consistent with national policy on energy and targets for reducing greenhouse gas emissions.
- b) The Scottish Government does not support the development of unconventional oil and gas in Scotland. This means development connected to the onshore exploration,

appraisal or production of coal bed methane or shale oil or shale gas, using unconventional oil and gas extraction techniques, including hydraulic fracturing and dewatering for coal bed methane.

- c) Development proposals that would sterilise mineral deposits of economic value will only be supported where:
  - i. there is an overriding need for the development and prior extraction of the mineral cannot reasonably be undertaken; or
  - ii. extraction of the mineral is impracticable or unlikely to be environmentally acceptable.
- d) Development proposals for the sustainable extraction of minerals will only be supported where they:
  - will not result in significant adverse impacts on biodiversity, geodiversity and the natural environment, sensitive habitats and the historic environment, as well as landscape and visual impacts;
  - ii. provide an adequate buffer zone between sites and settlements taking account of the specific circumstances of individual proposals, including size, duration, location, method of working, topography, and the characteristics of the various environmental effects likely to arise;
  - iii. can demonstrate that there are no significant adverse impacts (including cumulative impact) on any nearby homes, local communities and known sensitive receptors and designations;
  - iv. demonstrate acceptable levels (including cumulative impact) of noise, dust, vibration and potential pollution of land, air and water;
  - winimise transport impacts through the number and length of lorry trips and by using rail or water transport wherever practical;
  - vi. have appropriate mitigation plans in place for any adverse impacts;
  - vii. include schemes for a high standard of restoration and aftercare and commitment that such work is undertaken at the earliest opportunity. As a further

safeguard a range of financial guarantee options are available, and the most effective solution should be considered and agreed on a site-by-site basis. Solutions should provide assurance and clarity over the amount and period of the guarantee and in particular, where it is a bond, the risks covered (including operator failure) and the triggers for calling in a bond, including payment terms.

- e) Development proposals for borrow pits will only be supported where:
  - i. the proposal is tied to a specific project and is time-limited;
  - ii. the proposal complies with the above mineral extraction criteria taking into account the temporary nature of the development; and
  - iii. appropriate restoration proposals are enforceable.

#### Policy impact:

Conserving and recycling assets

#### Key policy connections:

Tackling the climate and nature crises

**Biodiversity** 

Natural places

Historic assets and places

Zero waste

- Infrastructure first
- Health and safety

# Part 3 – Annexes

#### Annex A – How to use this document

#### **Purpose of Planning**

The purpose of planning is to manage the development and use of land in the long-term public interest.

The decisions we make today will have implications for future generations. Scotland in 2045 will be different. We must embrace and deliver radical change so we can tackle and adapt to climate change, restore biodiversity loss, improve health and wellbeing, reduce inequalities, build a wellbeing economy and create great places.

#### **Role of the National Planning Framework**

Scotland 2045: our Fourth National Planning Framework, commonly known as NPF4, is required by law to set out the Scottish Ministers' policies and proposals for the development and use of land. It plays a key role in supporting the delivery of Scotland's national outcomes and the United Nations Sustainable Development Goals.





SUSTAINABLE G ALS

NPF4 includes a long-term spatial strategy to 2045. This reflects the spatial aspects of a range of Scottish Government policies, including the Infrastructure Investment Plan.

The Infrastructure Investment Plan (IIP) identified that NPF4 would include housing land requirements framed within a spatial strategy that aligns with the investment programme and principles, and highlighted that national planning policies would include an infrastructure first approach.

The NPF4 strategy, policies and national developments are aligned to the strategic themes of the IIP: enabling the transition to net zero emissions and environmental sustainability; driving inclusive economic growth; and building resilient and sustainable places. The policies and instruction for LDPs activate the IIP priorities within the themes to the degree that those priorities involve physical development, opportunities for people and improvements for place. Minimum All Tenure Housing Land Requirements are set out at Annex E. The investment hierarchy influences the approach to NPF4 overall and features specifically in instructions for LDPs in Policy 18 'Infrastructure First'.

NPF4 replaces National Planning Framework 3 (2014) and Scottish Planning Policy (2014). NPF4 should be read as a whole. It represents a package of planning policies to guide us to the place we want Scotland to be in 2045.

NPF4 is required by law to contribute to 6 outcomes:

- Meeting the **housing needs** of people living in Scotland including, in particular, the housing needs for older people and disabled people,
- Improving the **health and wellbeing** of people living in Scotland,
- Increasing the **population of rural areas** of Scotland,
- Improving **equality** and eliminating discrimination,
- Meeting any targets relating to the **reduction of emissions** of greenhouse gases, and
- Securing positive effects for **biodiversity**.

Statements setting out further detail on the contribution of NPF4 to each outcome are set out in Part 1.

#### Plan-led Approach

A plan-led approach is central to supporting the delivery of Scotland's national outcomes and broader sustainable development goals. It is a legislative requirement that planning decisions must be made in accordance with the development plan, unless material considerations indicate otherwise.

The statutory development plan for any given area of Scotland consists of the National Planning Framework and the relevant LDP(s). The Town and Country Planning (Scotland) Act 1997 prescribes four different plans, at different scales:

National Planning Framework (NPF)	The National Planning Framework sets out the Scottish Ministers' policies and proposals for the development and use of land. The NPF must have regard to any adopted regional spatial strategy. NPF4 is part of the statutory development plan.
Regional spatial strategies (RSS)	The Planning (Scotland) Act 2019 introduced a new duty requiring the preparation of regional spatial strategies. A planning authority, or authorities acting jointly will prepare these long-term spatial strategies for the strategic development of an area. RSS are not part of the statutory development plan, but have an important role to play in informing future versions of the NPF and LDPs.
Local development plans (LDPs)	<ul> <li>Planning authorities must prepare one or more LDPs for their area.</li> <li>The LDP sets out a spatial strategy for the development of that area. It must take into account the National Planning Framework and any registered local place plan in the area it covers. It must have regard to the authority's adopted regional spatial strategy. The LDP must also have regard to any local outcomes improvement plan for the area it covers.</li> <li>LDPs are part of the statutory development plan.</li> </ul>
Local place plans (LPPs)	Local place plans are community-led plans setting out proposals for the development and use of land. They must have regard to the NPF, any LDP which covers the same area, and also any locality plan which covers the same area. LPPs are not part of the statutory development plan, but have an important role to play in informing LDPs.

#### **Spatial Strategy**

Part 1 sets out our spatial strategy for Scotland to 2045, identifying:

- <u>6 spatial principles</u> which will influence all our plans and decisions:
  - Just transition
  - Conserving and recycling assets
  - Local living
  - Compact urban growth
  - Rebalanced development
  - Rural revitalisation
- 3 themes, linked to the United Nations
   Sustainable Development Goals and Scottish
   Government National Performance Framework:
  - Sustainable places where we reduce emissions, restore and better connect biodiversity
  - Liveable places where we can all live better, healthier lives
  - Productive places where we have a greener, fairer and more inclusive wellbeing economy

LDPs should take account of these principles and outcomes, and they should also be reflected within regional spatial strategies and local place plans.

#### **National Developments**

Eighteen national developments have been identified. These are significant developments of national importance that will help to deliver the spatial strategy. They are intentionally high level and focus on key elements, as the projects are at different stages.

National development status does not grant planning permission for the development and all relevant consents are required.

Their designation means that the principle of the development does not need to be agreed in later consenting processes, providing more certainty for communities, business and investors. Their designation is not intended to describe in detail how the projects should be designed, matters to consider, or impact assessments and mitigation to be applied. In addition to the statement of need at <u>Annex B</u>, decision makers for applications for consent for national developments should take into account all relevant policies.

LDPs should take forward proposals for national developments where relevant and facilitate their delivery. This could be through supporting land allocations, policy intervention and LDP delivery programmes.

#### **Regional Spatial Priorities**

Regional spatial priorities set out how each part of the country can use their assets and opportunities to help deliver the overall strategy. The detail of these priorities should be further considered and consulted upon through the local development planning process, and where appropriate through regional spatial strategies and regional transport strategies.

The maps are indicative, and certain authorities may have a role to play in more than one regional area. The broad areas identified in NPF4 are intended to act as a flexible framework to guide the preparation of future Regional Spatial Strategies. It is open to planning authorities to decide for themselves, including by working in partnership with others, the most appropriate scale and extent of areas to be covered by Regional Spatial Strategies.

Statutory guidance will guide the preparation of Regional Spatial Strategies.

#### **National Planning Policy**

Part 2 sets out our policy framework by topic under the three themes.

Planning is complex and requires careful balancing of issues. The **policy intent** is provided to aid plan makers and decision makers to understand the intent of each policy and to help deliver policy aspirations.

The **policy outcomes** set out what we want to achieve and will help to influence future monitoring of the planning system.

The **Local Development Plan** section clarifies the expected role of LDPs for each topic. The focus for LDPs should be on land allocation through the spatial strategy and interpreting this national policy in a local context. There is no need for LDPs to replicate policies within NPF4, but authorities can add further detail including locally specific policies should they consider to be a need to do so, based on the area's individual characteristics.

The **policy** sections are for use in the determination of planning applications. The policies should be read as a whole. Planning decisions must be made in accordance with the development plan, unless material considerations indicate otherwise. It is for the decision maker to determine what weight to attach to policies on a case by case basis. Where a policy states that development will be supported, it is in principle, and it is for the decision maker to take into account all other relevant policies.

The **policy impact** section shows which spatial principles the policy will help to deliver.

The **key policy connections** help to show the key connections between policies, but are not intended to be comprehensive.

### Annex B – National Developments Statements of Need

National developments are significant developments of national importance that will help to deliver our spatial strategy.

Eighteen national developments will support the delivery of our spatial strategy. These national developments range from single large scale projects or collections and networks of several smaller scale proposals. They are also intended to act as exemplars of the Place Principle and placemaking approaches.

The statements of need set out in this annex are a requirement of the Town and Country Planning (Scotland) Act 1997 and describe the development to be considered as a national development for consent handling purposes. An assessment of the likely impact of each proposed national development's lifecycle greenhouse gas emissions on achieving national greenhouse gas emissions reductions targets<sup>1</sup> (with the meaning given in the Climate Change (Scotland) Act 2009) has been undertaken. The assessment is based on the detail provided at the time of the assessment, and the conclusion may alter depending on the nature and detail of the projects taken forward.

The potential for national developments to affect European designated sites, depending on the precise design, location and construction of individual projects, has been identified by the Habitats Regulations Appraisal (HRA) of NPF4. Any such development would need to be considered carefully at project level and all relevant statutory tests met.

<sup>1</sup> Research project: Lifecycle Greenhouse Gas Emissions of NPF4 Proposed National Developments Assessment Findings (LUC 2021) available online at <a href="https://www.transformingplanning.scot/national-planning-framework/">https://www.transformingplanning.scot/national-planning-framework/</a>

# 1. Energy Innovation Development on the Islands

This national development supports proposed developments in the Outer Hebrides, Shetland and Orkney island groups, for renewable energy generation, renewable hydrogen production, infrastructure and shipping, and associated opportunities in the supply chain for fabrication, research and development.

Any strategy for deployment of these technologies must enable decarbonisation at pace and cannot be used to justify unsustainable levels of fossil fuel extraction or impede Scotland's just transition to net zero.

This is aligned with low carbon energy projects within the Islands Growth Deal that have been developed with local partners such as the Islands Centre for Net Zero and encompasses other projects that can facilitate net zero aims.

The use of low and zero emission fuels will play a crucial role in decarbonising island and mainland energy use, shipping, strengthening energy security overall and creating a low carbon energy economy for the islands and islanders. The developments will add value where they link into national and international energy expertise, learning and research and development networks.

#### Location

Outer Hebrides, Shetland, Orkney and surrounding waters.

#### Need

These classes of development support the potential of the three island authorities to exemplify a transition to a net zero society. This will support delivery of our spatial strategy by helping to sustain communities in rural and island areas by stimulating employment and innovation.

#### Designation and classes of development

A development contributing to 'Energy Innovation Development on the Islands' in the location described, within one or more of the Classes of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country</u> <u>Planning (Hierarchy of Developments) (Scotland)</u> <u>Regulations 2009</u>', is designated a national development:

**Outer Hebrides –** Supporting the Arnish Renewables Base and Outer Hebrides Energy Hub

The classes below apply to development that is for delivery of the Arnish Renewables Base and Outer Hebrides Energy Hub:

- a) New or updated on and/or off shore infrastructure for energy generation from renewables exceeding 50 megawatts capacity;
- b) Electricity transmission cables and converter stations on and/or off shore of 132 kilovolts (kv) and above;
- c) Infrastructure for the production, storage and transportation of low and zero-carbon fuels (that are not electricity or heat) including renewable hydrogen; and hydrogen production related chemicals including ammonia with appropriate carbon capture linked to transport and storage infrastructure;
- d) Improved oil storage infrastructure for Stornoway, with appropriate emissions abatement; and
- e) Quay to service renewable energy, energy transportation, energy decommissioning, fabrication or freight handling, including new or enhanced associated laydown or operational area at Arnish.

**Shetland Islands** – Supporting the Opportunity for Renewable Integration with Offshore Networks (ORION) Clean Energy Project

The classes below apply to development that is for delivery of renewable and low carbon aspects of the ORION project:

- a) New or updated on and/or off shore infrastructure for energy generation from renewables exceeding 50 megawatts capacity;
- b) Electricity transmission cables and converter stations on and/or off shore of/or exceeding 132kv;
- c) Infrastructure for the production, storage and transportation of low and zero-carbon fuels (that are not electricity or heat) including renewable hydrogen; and hydrogen production related chemicals including ammonia with appropriate carbon capture linked to transport, storage, and utilisation infrastructure at Sullom Voe;
- d) Quay to service renewable energy, energy transportation, energy decommissioning, fabrication or freight handling, including new or enhanced associated laydown or operational area at Sullom Voe, Scatsta, Lerwick, and Dales Voe (Lerwick);
- e) Oil terminal modifications at Sullom Voe to maintain asset use moving towards net zero emissions; and
- f) New infrastructure, and/or upgraded buildings and facilities to support the transportation and storage of captured carbon.

**Orkney Islands** – Supporting Scapa Flow Future Fuels Hub and Orkney Harbours

The classes below apply to development that is for the delivery of the Future Fuels Hub, new quay in Scapa Flow, and the Orkney Logistics Base at Hatston, which support services for the renewable and marine energy and shipping sectors:

 a) New or updated on and/or off shore infrastructure for energy generation from renewables exceeding 50 megawatts capacity;

- b) Electricity transmission cables and converter stations on and/or off shore of 132kv and above;
- c) Infrastructure for the production, storage and transportation of low and zero-carbon fuels (that are not electricity or heat) including renewable hydrogen; and hydrogen production related chemicals including ammonia with appropriate carbon capture linked to transport and storage infrastructure;
- d) Quay to service renewable energy, energy transportation, energy decommissioning, fabrication or freight handling, including new or enhanced associated laydown or operational area at, Scapa Flow, and Hatston (Kirkwall); and
- e) Oil terminal modifications at Scapa Flow to maintain asset use moving towards net zero emissions.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Rebalanced development
- Conserving and recycling assets
- Rural revitalisation
- Just transition

#### 2. Pumped Hydro Storage

This national development will play a significant role in balancing and optimising electricity generation and maintaining the operability of the electricity system as part of our transition to net zero. This is necessary as we continue to move towards a decarbonised system with much more renewable generation, the output from which is defined by weather conditions.

This national development supports additional capacity at existing sites as well as at new sites. Cruachan in Argyll is a nationally important example of a pumped storage facility with significant potential for enhanced capacity that could create significant jobs in a rural location.

#### Location

All Scotland.

#### Need

This national development supports pumped hydro storage capacity within the electricity network through significant new or expanded sites. This supports the transition to a net zero economy through the ability of pumped hydro storage schemes to optimise electricity generated from renewables by storing and releasing it when it is required.

#### **Designation and classes of development**

A development contributing to 'Pumped Hydro Storage' in the location described, within one or more of the Classes of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country Planning (Hierarchy of</u> <u>Developments) (Scotland) Regulations 2009</u>', is designated a national development:

- a) New and/or expanded and/or upgraded water holding reservoir and dam;
- b) New and/or upgraded electricity generating plant structures or buildings;
- c) New and/or upgraded pump plant structures or buildings;
- d) New and/or expanded and/or upgraded water inlet and outlet pipework;
- e) New and/or upgraded substations and/or transformers; and
- f) New and/or replacement transmission cables.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Rebalanced development
- Conserving and recycling assets
- Rural revitalisation
- Just transition

# 3. Strategic Renewable Electricity Generation and Transmission Infrastructure

This national development supports renewable electricity generation, repowering, and expansion of the electricity grid.

A large and rapid increase in electricity generation from renewable sources will be essential for Scotland to meet its net zero emissions targets. Certain types of renewable electricity generation will also be required, which will include energy storage technology and capacity, to provide the vital services, including flexible response, that a zero carbon network will require. Generation is for domestic consumption as well as for export to the UK and beyond, with new capacity helping to decarbonise heat, transport and industrial energy demand. This has the potential to support jobs and business investment, with wider economic benefits.

The electricity transmission grid will need substantial reinforcement including the addition of new infrastructure to connect and transmit the output from new on and offshore capacity to consumers in Scotland, the rest of the UK and beyond. Delivery of this national development will be informed by market, policy and regulatory developments and decisions.

#### Location

All Scotland.

#### Need

Additional electricity generation from renewables and electricity transmission capacity of scale is fundamental to achieving a net zero economy and supports improved network resilience in rural and island areas. Island transmission connections in particular can facilitate capturing the significant renewable energy potential in those areas as well as delivering significant social and economic benefits.

#### Designation and classes of development

A development contributing to 'Strategic Renewable Electricity Generation and Transmission' in the location described, within one or more of the Classes of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country Planning</u> (Hierarchy of Developments) (Scotland) <u>Regulations 2009</u>', is designated a national development:

- a) On and off shore electricity generation, including electricity storage, from renewables exceeding 50 megawatts capacity;
- b) New and/or replacement upgraded on and offshore high voltage electricity transmission lines, cables and interconnectors of 132kv or more; and
- c) New and/or upgraded Infrastructure directly supporting on and offshore high voltage electricity lines, cables and interconnectors including converter stations, switching stations and substations.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Local Living
- Rebalanced development
- Conserving and recycling assets
- Just transition

#### 4. Circular Economy Materials Management Facilities

This national development supports the development of facilities required to achieve a circular economy. This sector will provide a range of business, skills and employment opportunities as part of a just transition to a net zero economy.

The range and scale of facilities required to manage secondary materials and their circulation back into the economy is not yet clear. However, sites and facilities will be needed to retain the resource value of materials so that we can maximise the use of materials in the economy and minimise the use of virgin materials in order to reduce greenhouse gas emissions. This is particularly significant for the construction and demolition industries and decommissioning industry.

Careful assessment of specific proposals will be required to ensure they provide sustainable low carbon solutions, include appropriate controls, manage any emissions and mitigate localised impacts including on neighbouring communities and the wider environment.

#### Location

All Scotland.

#### Need

This national development helps maximise Scotland's potential to retain the energy and emissions values within materials already in the economy.

#### **Designation and classes of development**

A development contributing to 'Circular Economy Materials Management Facilities' in the location described, within one or more of the Classes of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country</u> <u>Planning (Hierarchy of Developments) (Scotland)</u> <u>Regulations 2009</u>' is designated a national development:

- a) Facilities for managing secondary materials; and
- b) Recycling facilities.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Local Living
- Conserving and recycling assets
- Just transition

#### 5. Urban Sustainable, Blue and Green Surface Water Management Solutions

This national development aims to build on the benefits of the Metropolitan Glasgow Strategic Drainage Partnership, to continue investment and extend the approach to the Edinburgh city region.

Our biggest cities and their regions will require improved infrastructure to ensure they are more resilient to climate change. A strategic, catchment scale approach to adaptation through surface water and drainage infrastructure investment will reduce impacts and risks for our urban population and is an example of an infrastructure first approach. Catchment scale nature-based solutions which may include blue and green infrastructure should be prioritised. Grey infrastructure should be optimised and only used when necessary to augment bluegreen infrastructure solutions. Delivery of multiple climate, wellbeing and economic benefits should form the basis of the approach. Whilst this national development focuses on Edinburgh and Glasgow other cities and towns may benefit from similar approaches.

#### Location

Glasgow and Edinburgh City Regions and their wider water catchment areas.

#### Need

A large proportion of our population lives in our largest cities. The management of surface water drainage at scale across these city regions will help us to adapt to extreme weather events that will become more frequent as a result of climate change. A nature-based approach to surface water management has the potential to deliver multiple health, wellbeing, economic and climate adaptation and emissions reduction benefits and it may free up sewer capacity.

#### Designation and classes of development

A development contributing to 'Urban Sustainable, Blue and Green Surface Water Management Solutions' in the location described, within the Class of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country Planning (Hierarchy of</u> <u>Developments) (Scotland) Regulations 2009</u>' is designated a national development:

a) Spaces, infrastructure, works, structures, buildings, pipelines, and nature-based approaches, for surface water management and drainage systems.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- Local living
- Conserving and recycling assets
- Rural revitalisation
- Just transition

## 6. Urban Mass/Rapid Transit Networks

This national development supports low carbon mass/rapid transit projects for Aberdeen, Edinburgh and Glasgow.

To reduce transport emissions at scale, we will require low carbon transport solutions for these three major cities that can support transformational reduction in private car use.

Development of the Glasgow 'Metro' and Edinburgh Mass Transit in these cities and their associated regions plus the Aberdeen Rapid Transit system are recommendations from the Strategic Transport Projects Review 2.

This will support placemaking and deliver improved transport equity across the most densely populated parts of Scotland, improving access to employment and supporting sustainable investment in the longer term. It can function as part of a broader transport network that includes active travel, and this places importance on multi-modal hubs or transport interchange points.

The type of interventions will be determined through the on-going development of business cases and studies but could include the provision of new systems or extensions to existing sustainable and public transport networks.

#### Location

Aberdeen, Glasgow and Edinburgh City Regions.

#### Need

This national development will help reduce transport related emissions overall, improve air quality, reduce the demand for private vehicle use, support the roll out of 20 minute neighbourhoods and improve transport equity.

#### **Designation and classes of development**

A development contributing to 'Urban Mass/ Rapid Transit Networks' in the location described, within one or more of the Classes of Development below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country Planning</u> (Hierarchy of Developments) (Scotland) Regulations 2009' is designated a national development. This relates to development supported by the Strategic Transport Projects Review 2 consisting of new or upgraded:

- a) Track or road infrastructure;
- b) Fuelling or power infrastructure;
- c) Passenger facilities; and
- d) Depots servicing the networks.

## Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- Local living
- Conserving and recycling assets
- Just transition

## 7. Central Scotland Green Network

This national development is one of Europe's largest and most ambitious green infrastructure projects. It will play a key role in tackling the challenges of climate change and biodiversity loss including by building and strengthening nature networks. A greener approach to development will improve placemaking, can contribute to the roll-out of 20 minute neighbourhoods and will benefit biodiversity connectivity. This has particular relevance in the more urban parts of Scotland where there is pressure for development as well as significant areas requiring regeneration to address past decline and disadvantage. Regeneration, repurposing and reuse of brownfield land should be a priority.

Priorities include enhancement to provide multi-functional green and blue infrastructure that provides greatest environmental, lifelong physical and mental health, social wellbeing and economic benefits. It focuses on those areas where greening and development can be mutually supportive, helping to improve equity of access to quality green and blue space, and supporting communities where improving wellbeing and resilience is most needed, including to help people adapt to future climate risks.

Nature-based solutions for climate change adaptation and mitigation may include woodland expansion and peatland restoration as a priority. The connectivity of biodiversity rich areas may be enhanced through nature networks, including corridors and stepping stones to provide enhanced natural capital and improved ecosystem services.

#### Location

Central Scotland local authorities within a boundary identified by the Green Action Trust.

#### Need

This national development is needed to improve quality of place and create new opportunities for investment. This will support delivery of our spatial strategy which highlights the importance of accelerating urban greening in this most densely populated part of Scotland.

### Designation and classes of development

A development contributing to 'Central Scotland Green Network' in the location described, within one or more of the Classes of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country Planning</u> (Hierarchy of Developments) (Scotland) Regulations 2009', is designated a national development:

- a) Development to create and/or enhance multifunctional green infrastructure including for: emissions sequestration; adaptation to climate change; and biodiversity enhancement;
- b) Reuse of vacant and derelict land and buildings for greening and nature-based solutions;
- New and/or upgraded sustainable surface water management and drainage systems and the creation of blue space;
- d) Use of land for allotments or community food growing; and
- e) Routes for active travel and/or recreation.

## Lifecycle Greenhouse Gas Emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- ♥ Local living
- Rebalanced development
- Conserving and recycling assets
- Rural revitalisation
- ♥ Just transition

## 8. National Walking, Cycling and Wheeling Network

This national development facilitates the shift from vehicles to walking, cycling and wheeling for everyday journeys contributing to reducing greenhouse gas emissions from transport and is highly beneficial for health and wellbeing.

The upgrading and provision of additional active travel infrastructure will be fundamental to the development of a sustainable travel network providing access to settlements, key services and amenities, employment and multimodal hubs. Infrastructure investment should be prioritised for locations where it will achieve our National Transport Strategy 2 priorities and outcomes, to reduce inequalities, take climate action, help deliver a wellbeing economy and to improve health and wellbeing. This will help to deliver great places to live and work, including through connecting neighbourhoods, villages and towns, active freeways and long distance routes.

## Location

All Scotland.

#### Need

Reducing the need to travel unsustainably is the highest priority in the sustainable transport investment hierarchy. This national development will significantly support modal shift and deliver multiple outcomes including our commitment to a 20% reduction in car kilometres by 2030, associated emissions reduction, health and air quality improvement. This will support the delivery of our spatial strategy by creating a more sustainable distribution of access across Scotland as a whole.

#### Designation and classes of development

A development contributing to 'National Walking, Cycling and Wheeling Network' in the location described, within one or more of the Classes of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country</u> Planning (Hierarchy of Developments) (Scotland) Regulations 2009' is designated a national development:

 a) New/and or upgraded routes suitable for a range of users for walking, cycling and wheeling that help create a national network that facilitates short and longer distance journeys and linkages to multi-modal hubs.

## Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- Local living
- Rebalanced development
- Just transition

## 9. Edinburgh Waterfront

This national development supports the regeneration of strategic sites along the Forth Waterfront in Edinburgh.

The waterfront is a strategic asset that contributes to the city's character and sense of place and includes significant opportunities for a wide range of future developments.

Development will include high quality mixed use proposals that optimise the use of the strategic asset for residential, community, commercial and industrial purposes, including support for offshore energy relating to port uses. Further cruise activity should take into account the need to manage impacts on transport infrastructure.

This will help maintain and grow Edinburgh's position as a capital city and commercial centre with a high quality and accessible living environment. Development locations and design will need to address future resilience to the risks from climate change, impact on health inequalities, and the potential to incorporate green and blue infrastructure.

#### Location

Leith to Granton.

#### Need

Waterfronts in our largest urban areas are frequently under-utilised and contain significant areas of brownfield land as well as existing infrastructure assets. Their location may be particularly vulnerable to climate change and likely risks will require careful management. This will support delivery of our spatial strategy, which recognises the importance of our urban coastline in supporting our sense of place, economy and wellbeing.

### Designation and classes of development

A development contributing to 'Edinburgh Waterfront' in the location described, within one or more of the Classes of Development described below and that would otherwise have been of a scale or type that is classified as 'major' by '<u>The Town and Country Planning (Hierarchy of</u> <u>Developments) (Scotland) Regulations 2009</u>', is designated a national development:

- a) New and/or upgraded buildings for mixed use and/or residential development;
- b) New and/or upgraded buildings for commercial, industrial, business use;
- c) New and/or upgraded utilities;
- d) New and/or upgraded green and blue infrastructure;
- e) New and/or upgraded active and sustainable travel routes; and
- f) New and/or upgraded port facilities for vessel berthing and related landside activities including for lay-down, and marine sector services.

## Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- Local living
- Rebalanced development
- Conserving and recycling assets
- Just transition

### **10. Dundee Waterfront**

This national development supports the redevelopment of the Dundee Waterfront Zones including: the Central Waterfront, Seabraes, City Quay, Dundee Port, Riverside Business Area and Nature Park, and the Michelin Scotland Innovation Parc.

Continued delivery of the waterfront transformation is crucial to securing the role of the city as a location for investment in the net zero economy. Supporting population growth alongside economic opportunities, and skills and career development, is important in continuing to demonstrate the sustainability of urban living in Scotland and a just transition to the net zero economy.

Further projects associated with this include: the Michelin Scotland Innovation Parc which will become an innovation hub for net zero emission mobility; the Eden Project; and an improvement of facilities at Dundee Port. This national development includes reusing land on and around the Dundee Waterfront to support the lifelong health and wellbeing of communities, deliver innovation and attract investment. As the development progresses it will be important to support sustainable and active transport options and to build in adaptation to future climate risks.

#### Location

Dundee Waterfront zones: Central Waterfront, Seabraes, City Quay, Dundee Port, Riverside Business Area and Riverside Nature Park; Michelin Scotland Innovation Parc.

#### Need

This national development supports the continued revitalisation of Dundee Waterfront, expanded to include Michelin Scotland Innovation Parc in support of the Tay Cities Region Economic Strategy and its continued use for economic purposes. Waterfront locations may be particularly vulnerable to climate change and so development requires to be carefully designed to manage likely risks.

#### **Designation and classes of development**

A development contributing to 'Dundee Waterfront' in the location described, within one or more of the Classes of Development described below and that would otherwise have been of a scale or type that is classified as 'major' by 'The Town and Country Planning (Hierarchy of Developments) (Scotland) Regulations 2009' is designated a national development:

- a) New and/or upgraded buildings for mixed use and/or residential development;
- b) New and/or upgraded buildings for commercial, industrial, business, storage, distribution, research, educational, and/or tourism use;
- c) New and/or upgraded utilities;
- d) New and/or upgraded active and sustainable travel routes;
- e) New and/or upgraded port facilities for vessel berthing and related landside activities including for lay-down, freight handling and marine sector services; and
- f) New and/or upgraded green and blue infrastructure.

## Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- ♥ Local living
- Rebalanced development
- Conserving and recycling assets
- Sust transition

### 11. Stranraer Gateway

This national development supports the regeneration of Stranraer.

Stranraer is a gateway town. It is located close to Cairnryan, a key port connecting Scotland to Northern Ireland, Ireland and beyond to wider markets.

High quality place-based regeneration will help address socio-economic inequalities in Stranraer and to support the wider population of south west Scotland by acting as a hub and providing a platform for future investment. This will be supported by any strategic transport interventions including road and rail that emerge from the second Strategic Transport Projects Review which embeds the National Transport Strategy's sustainable travel and investment hierarchies.

### Location

Stranraer and associated transport routes.

#### Need

Loch Ryan and Stranraer act as a gateway to Scotland. Reusing the assets in this location will support the wellbeing, economy and community in line with the regional growth deal. It will help to deliver our spatial strategy by driving forward regeneration of a key hub.

#### Designation and classes of development

A development contributing to 'Stranraer Gateway' in the location described within one or more of the Classes of Development described below and that would otherwise have been of a scale or type that is classified as 'major' by '<u>The Town and Country Planning (Hierarchy of</u> <u>Developments) (Scotland) Regulations 2009</u>', is designated a national development:

- a) Development contributing to Stranraer Waterfront regeneration;
- b) Marina expansion;
- c) Redevelopment of Stranraer harbour east pier;
- d) Sustainable, road, rail and freight infrastructure for access to Stranraer and/or Cairnryan;
- e) New and/or upgraded infrastructure for the transportation and use of low carbon fuels; and
- f) Reuse of vacant and derelict buildings and brownfield land, including regeneration of Blackparks industrial estate.

## Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- ♥ Local living
- Rebalanced development
- Conserving and recycling assets
- Rural revitalisation
- Just transition

## **12. Digital Fibre Network**

This national development supports the continued roll-out of world-class broadband across Scotland.

Our strategy requires enhanced digital connectivity to provide high speed broadband or equivalent mobile services, prioritising those areas with weaker networks as part of the Reaching 100% (R100) programme and Project Gigabit, including urban, island specific and rural enhancements. This is a significant utility including 4G and 5G mobile infrastructure facilitating home based working, renewable energy development, rural repopulation and access to services. The data transmission network can also support the availability and use of 'big data.' Digital capability is a feature of a number of City Region and Growth Deals.

Opportunities should be taken to deliver the infrastructure as part of other infrastructure upgrades or installation works such as energy transmission, transportation, and travel networks where appropriate.

## Location

All Scotland.

## Need

This is a fundamentally important utility, required to support development, community wellbeing, equal access to goods and services, and emissions reduction from reduced demand for travel. This will help to deliver our spatial strategy by complementing a new emphasis of living locally, and by helping to sustain and grow rural and island communities.

## **Designation and classes of development**

A development contributing to 'Digital Fibre Network' in the location described, within one or more of the Classes of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country Planning (Hierarchy of</u> <u>Developments) (Scotland) Regulations 2009</u>', is designated a national development:

- a) Installation of new and/or upgraded broadband cabling on land and sub-sea for fixed line and mobile networks; and
- b) Green data centres.

## Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall negligible impact on achieving national greenhouse gas emissions reduction targets.

- Local living
- Rebalanced development
- Rural revitalisation
- Just transition

## 13. Clyde Mission

This national development is a national, placebased Mission to make the Clyde an engine of economic success for Glasgow, the city region and Scotland.

The Clyde Mission is focused on the River Clyde and the riverside from South Lanarkshire in the east to Inverclyde and Argyll and Bute in the west and focusing on an area up to around 500 metres from the river edge. This footprint includes the parts of the Clyde Gateway, River Clyde Waterfront, North Clyde River Bank and River Clyde Corridor frameworks, and Glasgow Riverside Innovation District.

Across this area significant land assets are under-utilised, and longstanding inequality, in relation to poor environment and health outcomes require to be tackled as a national priority. An ambitious redevelopment programme is being taken forward under <u>Five Missions</u>. It is a collective, cross-sector effort and partnership working will help bring forward assets and sites that are ready for redevelopment to sustain a range of uses. This will repurpose and reinvigorate brownfield and supporting local living as well as adapting the area to the impacts of climate change, where nature-based solutions would be particularly supported.

#### Location

The river and land immediately next to it (up to around 500 metres from the river) along its length.

#### Need

These classes of development revitalise a major waterfront asset which is currently under-utilised. This will support the delivery of our spatial strategy by attracting investment and reuse of brownfield land in west central Scotland where there is a particular need to improve quality of place, generate employment and support disadvantaged communities. It will also support adaptation to climate risks.

#### Designation and classes of development

A development contributing to 'Clyde Mission' in the location described, within one or more of the Classes of Development described below and that would otherwise have been of a scale or type that is classified as 'major' by 'The Town and Country Planning (Hierarchy of Developments) (Scotland) Regulations 2009', is designated a national development:

- a) Mixed use, which may include residential, redevelopment of brownfield land;
- b) New, reused and/or upgraded buildings and facilities for residential, commercial, business and industrial uses on brownfield land;
- c) Upgrade of existing port and harbour assets for servicing marine functions including freight and cruise uses and associated landside commercial and/or industrial land for supporting services;
- d) New and/or upgraded active and sustainable travel and recreation routes and infrastructure; and
- e) New and/or upgraded infrastructure for climate adaptation, including nature-based, green and blue solutions.

## Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net negative impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- Local living
- Rebalanced development
- Conserving and recycling assets

## 14. Aberdeen Harbour

This national development supports the continued relocation and repurposing of Aberdeen Harbour. The harbour is a strategically important asset supporting the economy of the north east of Scotland.

The south harbour can act as a cluster of port accessible offshore renewable energy research, manufacturing and support services. The facilities are also important for international connections.

At the south harbour the focus should be on regenerating existing industrial land and reorganising land use around the harbour in line with the spatial strategy of the LDP. By focusing future port activity here, parts of the existing harbour in the city centre will become available for mixed use development, opening up development land to help reinvigorate Aberdeen city centre.

This can help provide significant economic opportunities, in line with the objectives of the Aberdeen City Region Deal. Environmental benefits, for example to enhance access and improve the quality of green space and active travel options should be designed-in to help offset any potential impacts on the amenity of local communities with relevant projects addressing environmental sensitivities through careful planning, assessment and implementation.

The extent to which this should include additional business and industrial development outwith the existing north and south harbours is a matter to be determined in the relevant LDP, and is outwith the scope of this national development.

#### Location

Port of Aberdeen North and South Harbours.

This national development supports the optimisation of Aberdeen Harbour to support net zero and stimulate economic investment. It is also a significant opportunity to support better placemaking including city centre transformation, and regeneration of existing land by optimising the use of new and existing assets. This will deliver our spatial strategy by helping the north east of Scotland to achieve a just transition from a high carbon economy whilst improving quality of place.

### Designation and classes of development

A development contributing to 'Aberdeen Harbour' in the location described, within one or more of the Classes of Development described below and that would otherwise have been of a scale or type that is classified as 'major' by '<u>The Town and Country Planning (Hierarchy of</u> <u>Developments) (Scotland) Regulations 2009</u>' is designated a national development:

- a) Mixed use development reusing land at the existing (north) Aberdeen Harbour;
- b) Upgraded port facilities at Aberdeen Harbour and completion of South Harbour;
- c) New and/or upgraded green infrastructure;
- d) Buildings and facilities for commercial, manufacturing and industrial uses;
- e) Infrastructure for the production, storage and transportation of low carbon and renewable hydrogen and related chemicals including ammonia, with carbon capture as necessary; and
- f) Transport infrastructure, including for sustainable and active travel, for the South Harbour as supported by the Aberdeen City Region Deal.

## Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Local living
- Rebalanced development
- Conserving and recycling assets
- Just transition

## **15. Industrial Green Transition Zones**

To secure a just transition to a net zero economy, the decarbonisation of nationally important industrial sites in a way that ensures continued jobs, investment and prosperity for these areas and the communities that depend on them is essential. Industrial Green Transition Zones (IGTZ) will support the generation of significant economic opportunities while minimising carbon emissions. Technologies that will help Scotland transition to net zero will be supported at these locations, with a particular focus on low carbon and zero emissions technologies including renewables and the generation, storage and distribution of low carbon hydrogen.

The deployment of hydrogen and CCUS at these locations must demonstrate decarbonisation at pace and cannot be used to justify unsustainable levels of fossil fuel extraction or impede Scotland's just transition to net zero. Hydrogen and CCUS are emerging industries, both government and industry in Scotland wish to accelerate and maximise the deployment of green hydrogen. For projects that utilise carbon capture and storage, we want to ensure the highest possible carbon capture rates in the deployment of these technologies. While there are examples internationally where CCUS projects have been associated with offshore Enhanced Oil Recovery, we understand there to be no plans for offshore Enhanced Oil Recovery as part of the Scottish Cluster. However, if any IGTZ is found to be incompatible with Scotland's transition to net zero, Scottish Government policy, along with designations of and classes of development, will change accordingly.

Industrial Green Transition Zones are:

• The Scottish Cluster encompasses a carbon capture and storage (CCS) projects network and is a key strategic vehicle for industrial decarbonisation, energy generation, and the transportation and storage of captured carbon. The designation relates to projects that form a Scottish Cluster in the first instance specifically Peterhead, St Fergus and Grangemouth. Further industrial transition sites are expected to emerge in the longer term and benefit from the experience gained within the Scottish Cluster but do not form part of this national development. This national development will support the generation of significant economic opportunities for low carbon industry as well as minimising carbon emissions at scale, and will play a vital part in maintaining the security and operability of Scotland's electricity supply and network. The creation of hydrogen and deployment of negative emissions technologies, utilising CCUS, at commercial scale will establish the opportunities to decarbonise industry, transport and heat, as well as other sectors, and pave the way for the transportation and storage infrastructure to support the growing hydrogen economy in Scotland.

 Grangemouth investment zone currently hosts strategic and critical infrastructure, high value employment and manufacturing of materials that are currently vital for every-day life. This role will continue in the long-term but must seek to decarbonise given the significant contribution of the industrial activities to Scotland's emissions. It is a key location in the Scottish Cluster for carbon capture and storage, and hydrogen deployment. The Grangemouth Investment Zone will be a focus for transitioning the petro-chemicals industry and associated activities into a leading exemplar of industrial decarbonisation, significantly helped through the coordination activities of the Scottish Government's Grangemouth Future Industry Board. Decarbonisation could include opportunities for: renewable energy innovation; bioenergy; hydrogen production with carbon capture and storage; and repurposing of existing strategic and critical infrastructure such as pipelines.

## Location

St Fergus, Peterhead, and Grangemouth.

## Need

This national development is required to meet our targets for emissions reduction. It also supports a just transition by creating new jobs in emerging technologies and significant economic opportunities for lower carbon industry. It will help to decarbonise other sectors, sites and regions, paving the way for increasing demand to be complemented by the production of further hydrogen in the future. This will also help to deliver our spatial strategy by supporting investment in the North East and the Central Belt where there has been a relatively high level of output from fossil fuel industries.

### **Designation and classes of development**

A development contributing to 'Industrial Green Transition Zones' in the location described, within one or more of the Classes of Development described below and that would otherwise have been of a scale or type that is classified as 'major' by '<u>The Town and Country</u> <u>Planning (Hierarchy of Developments) (Scotland)</u> <u>Regulations 2009</u>' is designated a national development.

- a) Carbon capture with high capture rates and negative emission technologies, transportation and storage of captured carbon forming part of or helping to create an expandable national network;
- b) Pipeline for transportation and storage of captured carbon and/or hydrogen;
- c) Onshore infrastructure including compression equipment, supporting pipeline transportation and shipping transportation of captured carbon and/or hydrogen;
- d) Offshore storage of captured carbon;
- e) New and/or upgraded buildings and facilities for the utilisation of captured carbon;
- f) Infrastructure for the production of hydrogen on shore or off shore where co-located with off shore wind farms within 0-12 nautical miles;
- g) Infrastructure for the storage of hydrogen on shore or off shore, including on or near-shore geological storage;
- h) Port facilities for the transport and handling of hydrogen and carbon dioxide;
- i) The application of carbon capture and storage technology to existing or replacement thermal power generation capacity;

- j) Production, storage and transportation with appropriate emissions abatement of: bioenergy; hydrogen production related chemicals including ammonia;
- k) New and/or upgraded buildings for industrial, manufacturing, business, and educational or research uses related to the industrial transition;
- I) Town centre regeneration at Grangemouth;
- m)Grangemouth flood protection scheme;
- n) New and/or upgraded green and blue infrastructure;
- New and/or upgraded utilities and/or local energy network; and
- p) New and/or upgraded facilities at the port for inter-modal freight handling at Grangemouth.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive effect on lifecycle greenhouse gas emissions reductions targets.

- Compact urban growth
- Local living
- Rebalanced development
- Conserving and recycling assets
- Rural revitalisation
- Just transition

## 16. Hunterston Strategic Asset

This national development supports the repurposing of Hunterston port as well as the adjacent former nuclear power station sites and marketable business land of the Hunterston Estate. Hunterston has long been recognised as a strategic location for the port and energy sectors given its deepwater access and existing infrastructure. Hunterston is a key site, anchoring other opportunities around the Firth of Clyde.

The location and infrastructure offers potential for electricity generation from renewables, and a variety of commercial uses including port, research and development, aquaculture, the circular economy, and environmental and economic opportunities around nuclear decommissioning expertise.

New development will need to optimise the capacity of the transport network, include active travel links and be compatible with a location adjacent to sites with nuclear power uses. Designated biodiversity sites will require protection and enhancement where possible, and sustainable flood risk management solutions will be required for the area. Aligned with the Ayrshire Growth Deal, jointly funded by the Scottish and UK Governments, investment in this location will support a wellbeing economy by opening up opportunities for employment and training for local people. A community wealth building approach has been embedded within the Deal and Regional Economic Strategy within Ayrshire, and would be expected to form a part of future development proposals to ensure the economic benefits are retained locally as far as possible, strengthening local supply chains and supporting businesses and communities across Avrshire.

## Location

Hunterston Port, nuclear power station sites and marketable employment land at Hunterston Estate.

#### Need

These classes of development support the redevelopment and reuse of existing strategic assets and land contributing to a net zero economy. It also supports delivery of our spatial strategy by stimulating investment in the west of Scotland, potentially contributing to the wider aim of tackling inequalities.

#### **Designation and classes of development**

A development contributing to 'Hunterston Strategic Asset' in the location described within one or more of the Classes of Development described below and that would otherwise have been of a scale or type that is classified as 'major' by '<u>The Town and Country Planning</u> (Hierarchy of Developments) (Scotland) Regulations 2009', is designated a national development:

- a) Infrastructure to support a multi-modal deep water harbour;
- b) Land and buildings for bulk handling, storage, processing and distribution;
- c) Facilities for marine energy generation technology fabrication and decommissioning;
- d) Facilities for marine energy servicing;
- e) Land and buildings for industrial, commercial, research and development, and training uses;
- f) Infrastructure for the capture, transportation and long-term storage of greenhouse gas emissions, where transportation may be by pipe or vehicular means;
- g) Infrastructure for the production, storage and transportation of low carbon and renewable hydrogen; and hydrogen production related chemicals including ammonia;
- h) Infrastructure for the generation and storage of electricity from renewables exceeding 50 megawatts; and
- i) Electricity transmission infrastructure of 132kv or more.

## Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

## Policy impact:

Compact urban growth

- Local living
- Rebalanced development
- Conserving and recycling assets
- Rural revitalisation
- Just transition

#### 17. Chapelcross Power Station Redevelopment

This national development supports the redevelopment of Chapelcross, a former nuclear power station site of significant scale regionally and nationally, and our strategy supports the reuse of the site to help deliver on net zero and provide opportunities for communities in the South of Scotland.

Final uses for the site remain to be agreed, but the site has locational advantage to act as an energy hub with opportunities including: business development with a particular focus on energy and energy supply chain; energy generation from solar; electricity storage; generation of heat; production and storage of low carbon and renewable hydrogen. This could link to ambitions for low carbon heat and vehicle fuel at Stranraer.

The proposal aims to create new job opportunities, including high value employment. A community wealth building approach will ensure that benefits are retained locally as far as possible, and this in turn will help to sustain and grow the local population. We also support opportunities to reduce the fuel costs for local communities to tackle fuel poverty. Sustainable access to the site for workers and commercial vehicles will be required.

#### Location

Site of the former Chapelcross power station.

#### Need

This national development supports the reuse of a significant area of brownfield land in a rural area with economically fragile communities. It will also support the just transition to net zero.

## Designation and classes of development

A development contributing to 'Chapelcross Power Station Redevelopment' in the location described, within one or more of the Classes of Development described below and that would otherwise have been of a scale or type that is classified as 'major' by '<u>The Town and Country</u> <u>Planning (Hierarchy of Developments) (Scotland)</u> <u>Regulations 2009</u>', is designated a national development:

- a) Commercial, industrial, manufacturing, and office related development occurring on the Chapelcross development site;
- b) Generation of electricity from renewables exceeding 50 megawatts capacity;
- c) Infrastructure for the production, storage and transportation of low carbon and renewable hydrogen and related chemicals including ammonia, with carbon capture as necessary; and
- d) Active and sustainable travel connection to the site.

## Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Local living
- Rebalanced development
- Conserving and recycling assets
- Rural revitalisation
- Just transition

## 18. High Speed Rail

This national development supports the implementation of increased infrastructure to improve rail capacity and connectivity on the main cross-border routes, the east and west coast mainlines.

Rail connectivity that can effectively compete with air and road based transport between the major towns and cities in Scotland, England and onward to Europe is an essential part of reducing transport emissions, making best use of the rail network and providing greater connectivity opportunities. There can be significant emissions savings of approximately 75% to be made when freight is transported by rail instead of road.

Enhancement would be in addition to and in conjunction with High Speed 2 (HS2) and other enhancements identified by the UK Government.

Scottish Ministers have an agreement with the UK Government to develop infrastructure enhancements 'North of HS2' and Scottish Ministers continue to press the UK Government on the imperative that all nations and regions of Britain benefit from the prosperity that HS2 will deliver both in its construction and its implementation. The Strategic Transport Projects Review 2 is appraising through recommendation 45 and will provide the strategic case for investment in the rail network in Scotland, over and above the commitments within HS2.

#### Location

Central and southern Scotland to the border with England.

#### Need

This national development aims to ensure a low emissions air-competitive journey time to cities in the UK as well as connectivity with European cities and benefits to freight. This will support Scotland's ability to attract and compete for investment.

### Designation and classes of development

A development contributing to 'High Speed Rail' in the location described, within one or more of the Classes of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country Planning (Hierarchy of</u> <u>Developments) (Scotland) Regulations 2009</u>', is designated a national development:

- a) New and/or upgraded railway track and electrification solution (overhead cabling and pylons or on track);
- b) New and/or upgraded multi-modal railway stations to service high-speed lines; and
- c) Depot facilities for high speed trains and/ or related to the construction and onward maintenance of the UK high-speed rail infrastructure.

## Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- Conserving and recycling assets

## Annex C – Spatial Planning Priorities

This information is intended to guide the preparation of Regional Spatial Strategies and LDPs to help deliver Scotland's national spatial strategy.

### North and West Coast and Islands

This area broadly comprises the island communities of Shetland, Orkney, the Outer Hebrides, and parts of Highland and Argyll and Bute, and the north and west coastline of the Scottish mainland.

To deliver <u>sustainable places</u>, Regional Spatial Strategies and Local Development Plans should maximise the benefits of renewable energy whilst enhancing blue and green infrastructure, decarbonising transport and building resilient connections.

This area's natural and cultural assets will require careful planning and management so that their special qualities can continue to form a strong foundation for future development and investment. There are opportunities for local projects across this area to come together and create an enhanced nature network which benefits quality of life and contributes to biodiversity recovery and restoration as well as carbon sequestration.

Resilience and a growing green economy will depend on delivery of improved grid connections, including high voltage grid cables connecting the three island groups to the mainland. This will be complemented by the innovation in low and zero carbon fuels and the roll out of locally distributed energy systems to reduce emissions from buildings, address significant fuel poverty and secure longer term resilience.

Significant peatland restoration and woodland creation and restoration, along with blue carbon opportunities will secure wider biodiversity benefits and be a focus for investment to offset carbon and secure existing natural carbon stores. The Lewis Peatlands and the Flow Country are internationally recognised as accounting for a significant proportion of the world's blanket bog habitat, and there are opportunities to protect and expand Scotland's temperate rainforest, including some of the best remaining rainforest sites in Europe. Access to the outdoors, as well as active travel, can benefit from continued investment in long distance walking and cycling routes with a range of projects emerging at a regional scale.

Communities in this area will need resilient transport connectivity to maintain accessibility and lifeline links, and further innovation will be required to help modernise connections and decarbonise transport systems. A net zero islands air network and decarbonisation of ferry services will help to secure the viability and service stability of island and remote coastal communities. Communities are keen to explore long-term ambitions for fixed links for example across the Sound of Harris and Sound of Barra. and potentially to connect the Outer Hebrides to mainland Scotland. An Islands Connectivity Plan will consider the role of ferries, fixed links and low carbon aviation in securing lifeline links and marine access for both leisure and freight. In addition to the investment potential of the area's ports and harbours, the strategic location of the Northern Isles as a hub for future shipping using long distance trade routes has significant potential for investment and growth over the longer term. There is also potential to consider decarbonisation of fishing fleets and the aquaculture industry in the future.

Electric vehicle ownership is already high in some parts of the area and continued expansion of charging networks will support further decarbonisation. Key routes and hubs are emerging – examples include the aspiration for an electric spinal route that extends across the Outer Hebrides. This should be viewed as one part of a wider system response to net zero that also strengthens active travel across the area. Improved digital connectivity is a priority to sustain current businesses and create 'smart' communities. We are committed to investment in ultrafast broadband to ensure every property is connected and to improve mobile coverage. This will unlock opportunities for rural businesses and remote working, and make future community growth more feasible. Full benefits will be realised by actively tackling the digital divide by building skills, literacy and learning and addressing the financial barriers to internet access. Key projects include the Outer Hebrides Giga Fibre Network and the North Isles Fibre Project.

To deliver <u>liveable places</u>, Regional Spatial Strategies and Local Development Plans in this area should support coastal and island communities to become carbon neutral, thus contributing to net-zero commitments and reducing fuel poverty.

Future-proofing local liveability will benefit people as well as the planet. Island and coastal communities can apply the concept of local living, including 20 minute neighbourhoods, in a flexible way and find local solutions to low carbon living, for example by identifying service hubs in key locations with good public transport links. The aim is to build long-term resilience and self-reliance by minimising the need to travel whilst sustaining dispersed communities and rural patterns of development. Communities in this area will continue to rely to an extent on the private car, and low carbon solutions to the provision of services will need to be practical and affordable. Innovation including electric vehicle charging and digital connectivity will play an important role.

Increased coastal flooding and erosion arising from future climate change will need to be considered along with impacts on associated infrastructure such as bridges and transport networks. The majority of island populations live in coastal locations and there is a need for a pro-active and innovative approach that works with local communities to address this issue. Regionally and locally driven plans and strategies will identify areas for future development that reflect these principles - for example planned population growth on the Western Seaboard of Argyll and in a growth corridor from Tobermory to Oban and on to Dalmally. Community hubs, where people can easily access a variety of services, will need to evolve and grow to support communities and sustain a range of functions. Ports and harbours can be a focal point for electric vehicle charging as well as employment. Sustainable and fair access to affordable healthier food will support future resilience and broader objectives including reduced child poverty and improved health outcomes. Innovative and equitable service provision, including digital solutions, will be needed to support dispersed communities in a low carbon way.

Communities will need greater choice and more flexible and affordable homes to support varying needs. This can be achieved to an extent by refurbishing the existing building stock to reduce the release of embedded carbon, as well as by delivering more affordable, energy efficient homes. The additional costs of island homebuilding and development generally, as well as in delivering net zero, is a challenge that needs to be factored into a planned approach.

There is a clear need for affordable housing provision across the region to improve choice and access to homes, to support local economies, and in some areas to help offset the impact of second home ownership and short term lets on the market. Local solutions may include key worker housing, temporary homes for workers in remote areas, and self-provided homes including self-build and custom-build. Continued innovation of holistic place-based solutions, such as the Rural and Islands Housing Fund, will be required to create homes that meet diverse community needs, including homes for an ageing population and to help young people to stay in or return to their communities. Greater efforts to ensure young people have more influence in decisions that affect their future places could support this, as well as helping more people access land and crofts and the reuse of abandoned sites where appropriate.

To reverse past depopulation and support existing settlements, planning can help to sustain communities in more peripheral and fragile areas in a way that is compatible with our low carbon agenda and resilient to climate change impacts. Further action should be taken where appropriate to encourage economically active people to previously inhabited areas. This will also need to reflect climate commitments and wider aspirations to create sustainable places that incorporate principles of 20 minute neighbourhoods and active travel networks. Coasts will continue to evolve, and development will be needed to sustain and grow communities in a sustainable way. Collaboration and strong alignment of terrestrial and marine planning, at all levels, will also be needed.

To deliver <u>productive places</u>, Regional Spatial Strategies and Local Development Plans in this area should seize the opportunities to grow the blue and green economy, recognising the world-class environmental assets that require careful management and the opportunities to develop skills and diversify employment.

This area has significant opportunities for investment that capitalise on its natural assets and further strengthen the synergies between people, land and sea. This will require strong collaboration and alignment of terrestrial and marine planning, especially as further development of related blue economy activities in the terrestrial environment may increase competition for marine space and resources offshore. To significantly reduce greenhouse gas emissions, more onshore and offshore renewable energy generation will be needed, bringing unprecedented opportunities to strengthen local economies, build community wealth and secure long-term sustainability. The island authorities have set targets for creating green jobs and for rolling out clean and efficient energy systems to build local resilience. We expect to see continued innovation to unlock the infrastructure and business opportunities arising from a blue and green prosperity agenda.

As a result of its natural advantages, the area is growing its research excellence, and driving low-carbon is a core theme of the Islands Growth Deal. This will support the emergence of the planned joint Islands Centre for Net Zero, alongside island-specific initiatives. Orkney has been home to the European Marine Energy Centre since 2003 and the Orkney Research and Innovation Campus (ORIC) in Stromness provides a focus for Orkney's renewable and low carbon industries and research facilities. There are plans to grow the role of Orkney's ports and harbours to support net zero. The Outer Hebrides Energy Hub plans to establish the initial infrastructure necessary to support the production of low carbon hydrogen from renewable energy and conduct a 'large village' trial for Stornoway, and there may also be cobenefits to be gained for aquaculture in the area. Shetland aims to grow its net zero contribution including through a planned ultra-deep water port development, which would support servicing the energy sector, oil and gas decommissioning and large-scale offshore renewables. In addition, Oban is developing as a university town, and the European Marine Science Park is a key opportunity to build the local economy and provide education locally.

Sea ports are a focus for investment in the blue economy and further diversification of activities could generate additional employment across the area. Potential for business development ranges from long distance freight to supporting the cruise and marine leisure sectors and decommissioning opportunities. There may also be opportunity for ports in the islands to establish themselves as near-Arctic marine transport and logistics hubs, including for transhipment operations.

There is an aspiration for the servicing of ultra large container ships with associated facilities within Scapa Flow. The potential for such development to adversely affect European site(s) has been identified through the HRA of NPF4. Therefore, this would need to be considered carefully at project level, including through the Habitats Regulations Appraisal process, to ascertain that there will be no adverse effects on the integrity of European sites, or if this is not the case, whether there are imperative reasons of over-riding public interest and relevant statutory tests can be met.

New infrastructure and repurposing of land will help to shift industrial activity towards supporting the offshore renewables sector. Key strategic sites for industrial investment and associated port infrastructure and facilities include plans for: Dales Voe and Scapa Flow as part of the Islands Growth Deal; Cullivoe; Arnish in Stornoway; Wick; Scrabster; Gills Bay; Kishorn; Oban; Port Askaig; and Hatston, Kirkwall. Other key nodes on the ferries network, including Ullapool, Uig and Mallaig, will continue to act as important hubs to support communities, investors and visitors.

Proposed space ports, which make use of the area's relatively remote location and free airspace, could support our national ambitions to grow this sector. This includes plans for an Outer Hebrides Spaceport 1 in Scolpaig, North Uist and an emphasis on space research and skills development in Shetland as part of the Islands Growth Deal, a space port at Machrihanish and ancillary buildings at Benbecula. Planning permission has been granted for a space port at Melness in Sutherland, making use of its location away from populated areas to provide a vertical launch facility that could link with wider opportunities for manufacturing, research and development across Scotland.

Food and drink is a key sector, with aquaculture, distilleries, commercial fishing, and seaweed farming providing a crucial and growing source of employment for many local communities. This sector is of national significance, with whisky generating an estimated £5 billion to the UK economy and salmon accounting for more than 40% of total food exports. By improving the resilience of existing infrastructure we will ensure continued access to international markets. There are significant opportunities to build on experience and expertise through associated research and development. A development hub at Machrihanish to support aquaculture research in association with Stirling University could open up wider opportunities to expand

onshore aquaculture at sites across Scotland. Within Orkney, farming is still the main industry providing products for local consumption and for Scotland's food and drink sector.

Targeted investment in tourism infrastructure will ensure the coast and islands can capitalise on their rich natural assets, heritage and culture to support better quality and more stable jobs in the sector whilst providing a positive experience for visitors and residents. This sector has been significantly impacted by the pandemic and a short term focus on recovery can be underpinned by efforts to secure longer term sustainability. Planning can help to ensure that the Rural Tourism Infrastructure Fund is targeted to places where the pressure is most significant. Priorities include visitor management of the area's World Heritage Sites. Through the Islands Growth Deal, plans are in place for the Orkney World Heritage Site Gateway that will manage and disperse visitors to the Heart of Neolithic Orkney UNESCO World Heritage Site; and the Outer Hebrides Destination Development Project will support the strategic development of tourism infrastructure, bringing together key assets including St Kilda World Heritage Site, the Iolaire Centre, the Hebridean Way, Food and Drinks trail and the Callanish standing stones. Other ongoing projects, including long distance routes such as the Kintyre Way and the Argyll Sea Kayak Trail and Crinan Canal can help to expand a high quality offer of exceptional marine tourism across the area as a whole.

Regionally and locally there is a need for smaller scale investment across the area to put in place low maintenance, carefully designed facilities which better support and manage the impact of informal tourism including camping, campervans and day trips. This should reflect the scale and nature of operators including community trusts, which can have broad impact and influence. Efforts to provide access to education and build skills locally will also support this, with key projects including plans for the redevelopment of the Shetland Campus. Additionally, the lessons we have learned from the pandemic about remote working could also help to grow communities by extending the range of high quality jobs available locally.

## <u>North</u>

This area broadly includes parts of Highland with parts of Argyll and Bute, Moray, Cairngorms National Park, as well as the north of Loch Lomond and The Trossachs National Park, Stirling and Perth and Kinross, with links west and north to coastal and island communities.

### **Priorities**

To deliver <u>sustainable places</u>, Regional Spatial Strategies and Local Development Plans in this area should protect environmental assets and stimulate investment in natural and engineered solutions to climate change and nature restoration, whilst decarbonising transport and building resilient connections.

The area's natural capital will play a vital role in locking in carbon and building our resilience by providing valuable ecosystem services. This includes sustainable flood risk management, biodiversity, access and education.

Land and sea assets will play an internationally significant role in renewable energy generation and carbon sequestration. The area can act as a strategic carbon and ecological 'mitigation bank' that can make a major contribution to our national climate change commitments. A programme of investment in forestry, woodland creation, native woodlands and peatland restoration will play a key role in reducing our national emissions, providing investment opportunities, supporting ecosystems and biodiversity and benefiting current and future generations. There are also opportunities to explore the decarbonisation of the forestry sector, processing and the transport of timber, and to build community wealth through new businesses, such as a nationally important tree nursery in Moray.

Wider but closely related priorities include continuing conservation at a landscape-scale, to develop resilient nature networks, deer and moorland management, visitor management and recreation, rural housing, community empowerment and economic development. This will provide good quality local employment, strengthen and diversify local economies and help to secure a sustainable future for local people. The area's rivers are also strategic assets that will continue to benefit from aligned land use, climate adaptation and biodiversity enhancement.

The Cairngorms National Park is bringing together conservation, the visitor experience and rural development to provide benefits that extend well beyond the park boundary. Landscapescale solutions to build resilience to climate change, to manage sustainable tourism and outdoor access, and a commitment to reversing biodiversity decline and increasing woodland expansion and peatland restoration, are all key priorities. Demand for development, including in pressured areas, will require a planned response to minimise the impact of second homes on local communities and ensure new homes are affordable and meet local needs.

This area also makes an important contribution to our climate change targets by supporting renewable energy generation. Repowering and extending existing wind farms will optimise their productivity and capitalise on the area's significant natural energy resources, and there is potential to increase offshore wind energy capacity. A carefully planned approach can reduce environmental and other impacts and retain more benefits locally. Community ownership of renewable energy projects at all scales could play a key role in improving resilience, empowering local people to take control of their own assets and helping tackle fuel poverty. Pumped hydro storage at Cruachan and other sites such as Coire Glas can support the energy network, as well as providing tourism and recreation opportunities, and we expect to see a growth in solar power. As technologies continue to develop, storage and other forms of generation will grow. The electricity distribution and transmission network will require upgrading to support the large increase in onshore and offshore electricity generation required to achieve net zero, as well as to meet new demand from heat and transport. There will also be a need for more communityscale energy generation to serve the needs of local communities directly and build resilience.

The transport system as a whole will need to be planned to support a shift to more sustainable transport whilst maintaining access to markets and facilities. In line with the transport sustainable investment hierarchy, development should first be focused in locations which make the best use of existing infrastructure and services before building new infrastructure or providing new services.

Improvements to the Highland Main Line through electrification and delivery of new stations including at Inverness Airport, will help to create a sustainable commuter network for Inverness and open up more rural areas to lower carbon development. Our rolling programme of efficient electrification is also a key enabler for growth in rail freight, creating improved connectivity and providing additional capacity with faster journey times, better use of track capacity and lower unit costs. A continued modal shift to rail for both passengers and freight will bring significant environmental benefits over time.

Roads will continue to be arteries upon which local communities and businesses depend. There will be a need to adapt key routes due to the impacts of climate change alongside creating a strong network of charging points, including improvements to the A96 to improve safety and to the A9 to maintain a resilient road link from Thurso and Inverness to the central belt. Remote and rural areas including islands are dependent on reliable accessibility by road including connecting to ferries and ports, facilitating reliable public transport by road, access to essential services and transporting of goods. There is an urgent need for improvements to the A83 to ensure the resilience of the economy and communities of wider Argyll, as well as resilience challenges for other key routes such as the A82.

Continued investment in the national long distance walking and cycling network provides an opportunity to assist in decarbonising tourism and recreation across the area, whilst also providing, and acting as a spine for, sustainable active travel connections for everyday travel in the vicinity of towns and villages. Inverness and Oban airports are hubs for air connections to dispersed communities and Wick John O'Groats Airport and Broadford Airstrip on Skye are key connections. Oban Airport is also an opportunity for investment in compliance operations and future drone technology. The Highlands and Islands are aiming to become the world's first net zero aviation region by 2040 by pioneering new approaches including electric aircraft. Investment in technology and facilities will be required to achieve this. The proposed Moray Aerospace Advanced Technology and Innovation Campus (MAATIC) at Lossiemouth intends to create a skilled workforce for the Moray region through focusing on aviation sector and supply chain.

To deliver <u>liveable places</u>, Regional Spatial Strategies and Local Development Plans in this area should maintain and help to grow the population by taking a positive approach to rural development that strengthens networks of communities.

We will do all we can to help reverse depopulation across rural Scotland. Here, as with other more rural areas of Scotland, 20 minute neighbourhoods can be tailored to work with both larger towns and more dispersed settlement patterns.

Inverness plays a vital role as a regional centre for services, health, justice, employment, education, sport, culture and tourism and has seen significant expansion in recent years. Key sites for its growth are located primarily to the east along the Moray coast. A sustainable and adaptive growth strategy will continue to be supported by planned investment in education and health and social care services, as well as employment uses. The new railway station serving Inverness Airport will help to connect local communities with growing employment opportunities in the wider area. Inverness Castle, as part of the Inverness and Highland City Region Deal, will be redeveloped and opened up to the public, attracting national and international tourists and encouraging visits to the wider Highlands and Islands.

Fort William, Dingwall, Grantown-on-Spey and Aviemore are key settlements, and the area has strong relationships with adjacent, more coastal settlements such as Mallaig, Oban, Wick and Thurso. Moray also has a strong network of towns including Forres, Elgin and Nairn. In more remote communities there is a need to reverse population decline. A place-based approach (as demonstrated by Fort William 2040), including work to improve town centres and reuse redundant buildings, will support recovery in a way which responds to the strong character and identity of each of the area's towns and villages. Such an approach is evident in Growth Deal projects such as Moray's Cultural Quarter proposal.

A positive approach to rural development could support the development of a network of hubs, and future service provision will require imaginative solutions so that places can be resilient and self-supporting. Investment in strategic health, justice and education facilities is already planned. In the longer term, digital solutions, including mobile and remote health services and virtual education, as well as continued investment in improved connectivity, will play an increasingly important role.

As with other parts of Scotland, more homes will be needed to retain people and attract new residents of all ages. Many communities have taken ownership of their land and this could form the foundations for future development by unlocking further development sites. Refurbishment of existing rural buildings and halting the loss of crofts could help to sustain the area, and new homes should align with infrastructure and service provision. They should also be located and designed to minimise emissions and to complement the distinctive character of existing settlements and wider landscapes. As climate change continues to have an impact, water supplies and drainage will need to be secured and maintained. Flood risk management and changing ecosystems will need to be factored into future plans to ensure nature-based adaptation solutions complement local living. Addressing fuel poverty will require

greater energy efficiency and affordable, low carbon, distributed heat and electricity networks, with a model for increased local generation, having potential to bring benefits. Maintaining connectivity will be essential, particularly through public transport that includes rail access and other active travel networks.

We will continue to support further investment in digital connectivity but will need to go further to adapt to climate change and make use of emerging technologies. Priorities include satellite and mobile solutions to address 'not spots', and to support local living by reducing the need to travel unsustainably. To complement existing physical connections, smart solutions, local hubs, demand responsive transport, and active travel networks will help people to access services and employment and make low carbon local living a more viable option.

To deliver <u>productive places</u>, Regional Spatial Strategies and Local Development Plans in this area should support local economic development by making sustainable use of the area's world-class environmental assets to innovate and lead greener growth.

Natural assets and environmental quality underpin the area's main economic sectors and must therefore be protected, restored and used sustainably. Planning will help to attract investment, grow and diversify businesses and enable local entrepreneurship, micro enterprises, self-employment and social enterprises to flourish. Remote working can be capitalised on to build economically active local communities. This will require the continued roll out of high guality digital infrastructure and maintenance and decarbonisation of transport routes to wider markets. Food miles can be reduced over time with the help of local community-led food growing networks, by supporting locally driven public procurement and, from a land use perspective, protecting higher quality agricultural land.

Ideas are emerging for the area to secure a low carbon future for tourism. Assets such as the North Coast 500 and, more recently, the Kintyre 66 in the adjacent coastal area, as well as the area's high quality environment and associated food and drink products, attract visitors. However, they also require investment in improvements to infrastructure to support local communities and visitors. This will maintain the quality of the experience and the environment, facilitate lower carbon transport, promote 'leave no footprint' and encourage longer stays. This could involve extending the availability of transport services. There are also many regionally significant opportunities to create jobs by growing support services for outdoor activities such as mountain biking, climbing, walking and angling and in support of the country's winter sport and recreation sector that is primarily focussed in this area.

Investment in research and development, business opportunities and local centres of expertise will help to retain benefits locally and broaden the range of skilled jobs. There will also be opportunities to build on and repurpose existing assets to create greener jobs, such as the former nuclear installation at Dounreay and development at Fort William associated with the Lochaber Smelter.

The area's coastline contributes to the beauty and experience of the area and is also a hub for economic activity including fishing, the cruise and marine leisure sectors, and the offshore renewable energy sector. Key ports include the Cromarty Firth (including Port of Cromarty, Nigg and Highland Deephaven), Corpach, Ardersier, Gills Bay, Inverness, Kishorn and Buckie. Through Opportunity Cromarty Firth and other projects, new facilities and infrastructure will help ports to adapt, unlocking their potential to support the transition from fossil fuels through oil and gas decommissioning, renewable energy (including the significant opportunities for marine energy arising from Scotwind) and low carbon hydrogen production and storage, and the expansion of supply chain and services. This will in turn benefit communities by providing employment and income for local businesses.

### North East

This area focuses on Aberdeen City and Aberdeenshire with cross-boundary links to Moray, and south towards Angus and the Tay estuary.

#### **Priorities**

To deliver <u>sustainable places</u>, Regional Spatial Strategies and Local Development Plans in this area should plan infrastructure and investment to support the transition from oil and gas to net zero, whilst protecting and enhancing blue and green infrastructure and decarbonising connectivity.

Action is required to tackle industrial emissions and transition towards a greener future that benefits existing communities and attracts further investment.

Greener energy choices, including hydrogen and on and offshore renewables, have a natural home here and will be at the heart of the area's future wellbeing economy. Investment opportunities focus on the green and blue economy and energy innovation. Significant infrastructure will be required to deliver a hydrogen network for Scotland, including repurposing of existing facilities and the creation of new capacity. £62 million in the Energy Transition Fund is supporting four projects to protect existing jobs and create new jobs in the North East, and across Scotland, by opening up opportunities through energy transition and harnessing private sector funding. This funding aligns with the Aberdeen City Region Deal and continuing support for retraining and skills development. Ports and harbours throughout the area are key assets in the blue economy. As offshore renewables are an important part of Scotland's energy transition, there will be a need to align terrestrial and marine development so as to maximise the potential of this sector.

The area's growth strategy includes a commitment to building with nature by creating multi-functional blue and green networks and improving green spaces in and around settlements, connecting with the national long distance cycling and walking network and facilitating active travel. Community-led climate action will help to provide locally-driven solutions. A new water supply and waste-water systems will play an important role in building long-term resilience.

Aberdeen is a key transport hub providing vital connections internationally, as well as lifeline services to Orkney and Shetland. Congestion will be reduced as a result of the construction of the Aberdeen Western Peripheral Route, and the A92/A96 Haudagain Improvement project. In the city, work is ongoing to lock in the benefits and prioritise sustainable transport, including Aberdeen Rapid Transit. More widely the Aberdeen to Central Belt Rail Improvements will bring benefits to both passengers and freight.

The area can lead the way in promoting low emissions vehicles, active travel and public transport connectivity as part of its contribution to net zero. Links south to the Central Belt and west towards Inverness remain vital. Work is progressing on the £200m investment being made to improve journey times and capacity between Aberdeen and the Central Belt for passengers and freight. Continuing improvements to digital connectivity and active travel will reduce the need to travel by unsustainable modes and facilitate further remote, home or hub based working.

To deliver <u>liveable places</u>, Regional Spatial Strategies and Local Development Plans in this area should focus on continued regeneration and encourage more 20 minute neighbourhoods to sustain the skilled workforce and improve local liveability.

A new focus on local living could help to address the high levels of car ownership and respond to the area's dispersed settlement pattern. Growth corridors extending from Aberdeen to Peterhead, Huntly and Laurencekirk will be a focus for future development, and strategic sites include new communities at Chapelton, Grandhome and Countesswells. There is significant potential to promote more compact growth by making better use of brownfield sites and increasing density. There will be benefits for people of all ages arising from an increase in local living and a shift towards 20 minute neighbourhoods and the creation of connected, walkable, liveable and thriving places, in both urban and rural contexts. The aim is to encourage sustainable travel options, provide communities with local access to the wider range of facilities, services and amenities to support healthier and flourishing communities. In rural places, social and community infrastructure can be designed with different settlements working in clusters as a 'network of places', providing services and amenities that best meet the needs of local rural communities.

The area's towns contribute to its sense of place and further town centre regeneration will help communities to adapt to current challenges and future change. Service provision also needs to reflect the area's character. Several new or extended primary and secondary schools and community facilities are planned and the area will support wider rural communities by hosting a new centre of excellence for rural and remote medicine and social care. Access to good quality open space and opportunities for local food growing, including allotments and community orchards, can benefit health and wellbeing and tackle inequalities as an integral part of placemaking.

The area benefits from a productive coastline that will be a focus for future economic activity and investment associated with offshore renewable energy and the blue economy. The coast is home to communities who will benefit from continued regeneration and a move towards 20 minute neighbourhoods that reduces the need to travel. Key regional priorities include the regeneration of Banff, Macduff, Fraserburgh and Peterhead. Future coastal vulnerability to erosion, sea level rise and flood risk will need to be factored into development strategies. The fishing industry will continue to contribute to the area's strong sense of place and shared heritage, communities and economy, with some ports and harbours also having opportunities in the cruise and marine leisure sectors.

To deliver <u>productive places</u>, Regional Spatial Strategies and Local Development Plans in this area should support continued economic diversification and innovation.

The relocation of some activity at Aberdeen Harbour to the south harbour has been an important element in planning for the future. Further investment will help to realise its full potential as a low carbon hub and gateway, and there may be opportunities for development at the South Harbour to support the carbon capture and storage and hydrogen innovation work at St Fergus and Peterhead in Northern Aberdeenshire. This is also a significant opportunity to improve urban liveability by unlocking waterfront sites for mixed use development close to the city centre. Local people will need to be involved in deciding how potentially significant industrial and business activity can be accommodated, alongside regenerating a vibrant, redesigned city centre in the coming years.

It is essential that environmental impacts arising from relocation of the harbour and any onward reorganisation of the land uses around it are carefully managed in a way that recognises the location's natural assets and sensitivities. We expect the LDPs and consenting processes to be informed by the required impact assessments, to play a crucial role in guiding future development and addressing environmental sensitivities.

### <u>Central</u>

This area broadly covers central Scotland from the Glasgow city region and the Ayrshires in the west to Edinburgh city region in the east, including the Tay cities, the Forth Valley and Loch Lomond and The Trossachs National Park.

### **Priorities**

To deliver <u>sustainable places</u>, Regional Spatial Strategies and Local Development Plans in this area should support net zero energy solutions including extended heat networks and improved energy efficiency, together with urban greening and improved low carbon transport.

### Blue and green infrastructure

The greening of the built environment, including former industrial areas, is a long held ambition that we now need to expedite to significantly reduce emissions, adapt to the future impacts of climate change and tackle biodiversity loss. Investment in green infrastructure will support urban sustainability, help to restore biodiversity, contribute to our overall targets for reducing emissions and improve health and wellbeing.

There is much that we have already learned from past work, for example initiatives to naturalise former mining features, reclaiming canals as a cultural heritage and natural asset, and extensive woodland creation. Wider woodland expansion across more urban areas could make a significant contribution to improving air quality and quality of life by reducing pollution, managing water and cooling urban environments. Blue and green networks can help to deliver compact and liveable cities.

Many initiatives will come together to achieve urban greening:

• The <u>Central Scotland Green Network</u> will continue to bring together environmental enhancement projects. Initiatives such as the John Muir Pollinator Way demonstrate how nature networks can help restore and better connect biodiversity and enhance green infrastructure at a landscape scale.

- The Glasgow City Region Green Network, a long-term transformational programme of environmental action, can achieve a step change in the quality and benefits of green places across west central Scotland and bring enhanced biodiversity closer to communities. As part of this, the Clyde Climate Forest is proposing natural solutions at scale across the Glasgow city region.
- The Inner Forth Futures Partnership is tackling the effects of climate change and providing recreation benefits through projects such as peatland restoration and woodland expansion, and supporting the creation of habitat networks.
- The River Leven Project in Fife is a holistic place-based approach to development.
   Blue and green infrastructure will support investment and provide environmental, health and wellbeing benefits for communities.
- The Tayside strategic green and active travel network also aims to create regionally significant assets that contribute to the quality of the area.
- Perthshire Nature Connections Partnership (PNCP) encompasses a long-term, naturebased vision for Perth and Kinross that aims to create a distinct connection between the Cairngorms and Loch Lomond and The Trossachs National Parks.
- There is a particular opportunity to build on the successful regeneration of our canals to provide an invaluable strategic greenspace that connects communities across the area as a whole, contributes to its strong post-industrial heritage and provides wider functions such as water management to support future resilience to climate change. The potential of a canal asset should be recognised as a shared priority.

There is a continuing need to invest in renewing and improving the capacity of flooding, water and drainage infrastructure to build the resilience of communities. A catchment-scale approach, using nature-based solutions, can also provide benefits for the health and quality of life of Scotland's urban communities, particularly where solutions seek to deliver multiple benefits, including biodiversity gain and active travel routes. This approach can also be more costeffective than hard engineering solutions and create lasting jobs. For example, the Glasgow city region recognises the challenges for future adaptation and is identifying sustainable solutions to sea level rise, urban overheating, and water management.

Engineered solutions to adapt our water and drainage infrastructure will be required in some circumstances, but should support more natural benefits as far as possible. There is scope to continue, and extend, the lessons from the Metropolitan Glasgow Strategic Drainage Partnership to future proof infrastructure in support of the long-term growth and development of Edinburgh. The Lothian Drainage Partnership is taking this forward with projects emerging within Edinburgh and at the ClimatEvolution Zone in East Lothian.

At a local scale there is significant potential to expand raingardens and sustainable urban drainage systems to help manage surface water as part of blue and green infrastructure for our future cities and towns.

Whilst predominantly urban, this part of Scotland benefits from a rich and diverse rural area and there are many areas where town meets countryside. These green areas and natural spaces are key assets, sustaining communities that could become better places to live if we can achieve this in a way that is compatible with our wider aims for climate change, nature restoration and 20 minute neighbourhoods. The pandemic has demonstrated that many people are looking for more space at home and in their communities. It will be important to plan positively and imaginatively to make sustainable use of the countryside around our cities and towns.

These areas have important functions – productive agricultural land, providing vital ecosystem services and spaces for local food growing, outdoor access and recreation. They support carbon sequestration, including through peatland restoration, woodland creation and conserving natural habitats, and there is scope for innovation in key sectors including sustainable food production. Planning has the potential to address the impact of climate change on communities whilst also generating renewable heat and facilitating urban cooling from our rivers. Mine water, solar and onshore support for offshore renewables, including development that makes use of existing infrastructure at strategic hubs, all provide opportunities for decarbonisation.

Loch Lomond and The Trossachs National Park has landscape-scale opportunities to restore and enhance nature and respond to climate change, including through woodland creation and peatland restoration, as well as natural flood risk management. The National Park will continue to support the quality of life and health of the urban population and its future priorities include new infrastructure provision to provide a quality visitor experience and support people to connect with nature, as well as a greener tourism sector supported by innovative low carbon transport solutions. Long distance active travel and rail routes have untapped potential to provide sustainable tourism solutions. The area's communities can adapt to support more localised living and working opportunities, with improved digital connectivity and affordable housing. More integrated planning and land management offers opportunities to support land use change and reduction of greenhouse gas emissions. The approach also links with and relates to the action area to the north.

## Urban accessibility

A focus on community wealth building, together with growing opportunities for longer term remote working, could address the high levels of transport movement by private car and challenges of congestion and air pollution across the area. Local living, including 20 minute neighbourhoods, will help to minimise future commuting and ensure jobs and income can be spread more evenly across the area. Accessibility and transport affordability can support more resilience which benefits communities who are less connected.

By putting in place **mass/rapid transit systems** for Edinburgh through plans to extend the tram network, and for Glasgow including the Clyde Metro and multi-modal connectivity, we have an opportunity to substantially reduce levels of carbased commuting, congestion and emissions from transport at scale.

Connections to the rest of the UK will be strengthened in the longer term through **high speed rail** connectivity, with stations expected in Glasgow and Edinburgh. Decarbonisation of freight will require the construction of new hubs and associated facilities to support logistics. This will also support growing interest in express logistics from rail operators that would see passenger Electrical Multiple Units converted to carry small freight, targeting the UK parcel market. Ports on the Clyde, Forth and Tay coasts will also play a key role in this transition.

Digital connectivity will facilitate remote working, supporting the growth of towns and villages outwith the larger cities and potentially leading to a renaissance in more rural living. It will be crucial to address digital inequality, whether through cost, infrastructure or skills development, as virtual service provision continues to grow.

To deliver <u>liveable places</u>, Regional Spatial Strategies and Local Development Plans in this area should pioneer low carbon, resilient urban living by rolling out networks of 20 minute neighbourhoods, future proofing city and town centres, accelerating urban greening, investing in net zero homes, and managing development on the edge of settlements.

## 20 minute neighbourhoods

The diversity of this area, from metropolitan districts to rural and dispersed settlements, will require concerted effort to develop networks of places that meet the principles of local living and 20 minute neighbourhoods, and with fair access to a range of services that support sustainable living. Planning should focus on revitalising cities and towns at scale, supporting a finer grained approach to placemaking, and a more intricate mix of land uses and density. This should incorporate networks of natural spaces and blue and green infrastructure, to create health and wellbeing benefits, increase resilience to climate change and support the growth of green job opportunities. The car-based design of some of our places, including many suburban areas and new towns, mean that a significant shift to a more people centred approach will be required. Planning can help retrofit facilities and services into areas where they are scarce, such as predominantly residential areas, to enable better integrated, mixed-use areas. City, town and neighbourhood centres can be at the heart of this if they are planned to strengthen self-sufficiency and bring services and jobs closer to homes. The recommendations of the recent town centre review can be delivered by supporting a wider range of uses and making the most of their assets.

Accessibility will be a key part of the transition and will involve investment in infrastructure and services in line with the sustainable travel and investment hierarchies, to improve fair access and reduce carbon emissions. Active travel networks will need to expand to make walking, wheeling and cycling an attractive, convenient, safe, and sustainable choice for everyday travel. There are significant opportunities for investment in heat networks, energy storage and the circular economy to create more sustainable neighbourhoods.

## Energy efficient, affordable homes

As well as building new homes to net zero standards, more will need to be done to meet the bigger challenge of upgrading the existing housing stock to reduce emissions and adapt to future climate impacts. Emissions from our homes need to be very substantially reduced – by 2030, they must fall by 68% from 2020 levels.

Improved energy efficiency will be needed, by providing zero emissions heating solutions and more sustainable water management practices for existing settlements and homes. Improving sustainable travel options and reliability will help to reduce transport based emissions associated with our homes.

There is a particular pressure for housing solutions, including provision of affordable homes that meet future needs, in the south east of Scotland. Edinburgh has committed to building affordable homes at scale, and will need to work with the region to accommodate wider need and demand in a strategic way. Seven strategic sites, supported through the Edinburgh and South East Scotland City Region Deal, could accommodate up to 45,000 homes and associated economic and employment benefits including: Blindwells, Calderwood, Dunfermline, Edinburgh Waterfront, Shawfair, Tweedbank and Winchburgh. The need for proposals to be supported by low carbon transport solutions, in line with the Infrastructure Investment Plan and National Transport Strategy investment hierarchies and infrastructure first approach, will be critical to their success. The Edinburgh and South East Scotland City Deal identifies infrastructure investment as part of this. These interventions and commitments, taken with the additional transport investment made through the Deal, will ensure the city region continues to grow and flourish. Regionally significant services, including healthcare and social care facilities and investment in the learning estate, is also planned to support future growth and sustain the wellbeing of existing, new and expanding communities.

#### Waterfront regeneration

The region's coasts and firths define the area's history and shape its sense of place. There is potential to unlock the strategic importance of coasts, estuary and river corridors for climate mitigation, resilience, and positive environmental change. Coastal change, driven by climate change, will need to be managed to build longterm resilience and future-proof our waterfronts, where this is feasible. Progress has been made to create long distance walking and cycling routes to open up access to waterfront spaces and reclaim them as a resource for people as well as industry. There will be a need to anticipate and mitigate risk from coastal erosion, flood risk and storm surges, with a focus on natural solutions which work with the unique biodiversity and landscape character of these important places.

These coasts are rich in cultural and natural heritage. Along the Inner Forth, various projects provide multiple benefits, including flood management, cultural landscape enhancement, habitat creation, access and tourism. Edinburgh's waterfront regeneration is ongoing, with Granton benefiting from an ambitious masterplan, the tram extension to Leith progressing and potential development at Seafield helping to redefine the city's relationship with its coastline. This is reusing existing assets and helping Edinburgh to become a more liveable city. A masterplanned approach to regenerating the **Edinburgh Waterfront** can take into account opportunities for the Port of Leith to service the offshore energy sector. More broadly, port facilities should continue to be capable of servicing freight traffic within the Firth of Forth given the importance of east coast freight links.

#### The successful regeneration of **Dundee**

Waterfront has demonstrated the potential to make sustainable use of our urban coasts, and ongoing proposals include the creation of a marina at Victoria Dock and further development of central waterfront sites. Dundee port has an aspiration to expand its operational area into the Firth of Tay. The HRA of NPF4 has identified that such development would have a high probability of resulting in adverse effects on the integrity of European site(s). This would therefore need to be considered carefully at project level, including through the HRA process to ascertain that there will be no adverse effects on European sites, or if this is not the case, whether there are imperative reasons of over-riding public interest and relevant statutory tests are met.

#### Reuse of brownfield land

A more liveable Central Belt means that we will need to do more to reuse empty buildings and brownfield land, including vacant and derelict land, particularly spaces which have not been used for decades and can be accessed by sustainable modes. This will reduce further urban sprawl and improve local environments. Around 40% of Scotland's vacant and derelict land is concentrated in the Glasgow city region and its reuse for a range of uses is a key priority. Edinburgh has committed to building a significant share of future housing development on brownfield sites and progress is being made in Dundee to repurpose disused sites, including the creation of a new innovation park on the former Michelin site.

A combination of incentives, investment and policy support for productively reusing brownfield land and buildings at risk will be required to steer development away from greenfield locations, whilst also acknowledging their biodiversity value and potential for urban greening. Public-sector led development can shape future markets and deliver development in places where change is needed the most and can deliver multiple benefits. Redevelopment should include, but not be limited to, housing development. By de-risking sites and taking an infrastructure first approach, this land can help to achieve a better distribution of new homes to meet our future needs. This will also reduce pressure in places where growth is no longer sustainable. Key projects include the Eden project on the sites of the former Dundee gasworks, and the redevelopment of Ravenscraig, a longstanding post-industrial site where new development, including improved transport connectivity, can bring new models of low carbon living at scale.

To deliver <u>productive places</u>, Regional Spatial Strategies and Local Development Plans in this area should target economic investment and build community wealth to overcome disadvantage and support a greener wellbeing economy.

This area has a diverse business base and is a key engine of growth for Scotland as a whole. There are many clusters of sites and businesses which form the basis of regional propositions for investment. In line with our aspirations to build a wellbeing economy, opportunities for investment and development should be designed to maximise economic, social and environmental wellbeing, rather than focusing on growth alone. A planned approach can help to target future development in areas of significant economic disadvantage so that new and better jobs are more fairly distributed to help address national, regional and more localised inequality.

### City and town centres

The pandemic has brought obvious challenges for our city centres, but has also unlocked opportunities to take forward new models of working that could better support wellbeing and improve our places in the longer term. The continued growth of remote and local working and the creation of hubs within groups of settlements could significantly reduce the need to travel, whilst also helping to grow local businesses and communities.

This raises significant questions for the future of city centres. Existing offices have the potential to be repurposed to achieve higher density mixed use neighbourhoods with a lower carbon footprint and require careful planning to ensure future communities are properly supported by appropriate services.

Glasgow city centre, an exceptional asset and a primary location and cultural destination, has been significantly impacted by unprecedented changes in working patterns, service provision and the retail sector. Whilst these changes may not be sustained in the long-term, now is the time to accelerate work to diversify the city centre and invest in maintaining and reusing existing buildings so that it can evolve to be a more carbon conscious place. Existing connections mean the centre could sustain many more homes to meet a commitment to doubling the city centre population, revitalising places and creating a 24 hour city that is safe and open to everyone. Significant investment in schools, community services and greenspace will be needed to achieve this and more creative use of the public realm and a low emission zone will help to make this a safer and healthier environment for people of all ages. Innovative solutions, such as retrofitting energy efficiency measures to social housing across the city, could be extended to help improve the built fabric of the city centre's commercial properties.

Edinburgh has similar challenges and opportunities for positive change. High interest in investment and associated demand for new homes means that planning will need to help deliver sustainable development that supports the quality of life of existing and future residents. As a capital city with a World Heritage Site at its core, it will be crucial that future development takes into account the capacity of the city itself and its surrounding communities and makes the most of its exceptional heritage assets, places and cultural wealth. The City Centre Transformation Plan supports a move away from a car-based city centre to create a more liveable and attractive place to live, work and visit. The Forth Bridge is also an inscribed UNESCO World Heritage Site, and our rich industrial and cultural heritage remains apparent across the area.

Dundee is well on the way towards reinventing itself through regeneration of the waterfront, unlocking strategic sites for new homes and new opportunities for innovation and economic development arising, such as the Michelin Scotland Innovation Park and at the port. Continued regeneration in this area, building on the city's rich culture, sense of place and appetite to innovate will also contribute to the overall aims for this part of Scotland. The V&A will continue to be a focal point for this, evolving to become a National Centre for Design within this UNESCO City of Design.

Town centres throughout this area will also play a critical role in driving a new economic future. The recent town centre review highlights opportunities to expand the range of services and facilities they offer, reuse redundant buildings and provide new homes for a wide range of people. This in turn will ensure their crucial role in defining our sense of place is protected and enhanced, future proofing a key asset for Scotland as a whole.

## Strategic sites

Many business and investment sites are located along key transport corridors and new approaches may be required as investment transitions away from locations that can only be reached by car towards more accessible areas that are connected by low carbon and active travel options.

The **<u>Clyde Mission</u>** will stimulate investment in sites along the Clyde to build a wellbeing economy and achieve a step-change in the quality of the environment for communities. This ambitious project will reuse extensive areas of vacant and derelict land in accessible locations and requires a sustainable approach to manage the future impact of climate change. Key sites extend from Greenock Ocean Terminal to Queens Quay, Tradeston, the Broomielaw and Glasgow City Centre, to Clyde Gateway - a longstanding regeneration project which has made exceptional progress in transforming communities and overcoming inequality. A national collaboration to support delivery of the project has significant potential to accelerate change, attract investment and achieve wider benefits for communities. The wider Clyde Coast, an iconic area rich in cultural heritage and natural assets, can be reimagined through collective efforts on regeneration in nearby coastal communities, such as Dunoon and Rothesay. The area's accessibility by train and water means that it is an ideal location for low carbon tourism and leisure.

Aligning with the Clyde Mission, the Ayrshire Councils are working together through their Ayrshire Growth Deal and Community Wealth Building programme to build economic resilience and address unemployment, poverty and inequality across their area, with town centres at the heart of communities. This includes proposals for advanced manufacturing and aerospace engineering which will make use of the existing infrastructure and investment opportunities available at Glasgow and Prestwick airports. Glasgow is already a centre of expertise for manufacturing satellites and will benefit from the associated development of a network of spaceports across the country, whilst supporting wider industry and employment. The Ardeer peninsula is also a significant site for redevelopment of the wider Ayrshire area. Hunterston is a strategic asset with deepwater access, where there are plans for new economic development and employment uses. Development of the site will need to take account of future vulnerability to climate change. A planned marine centre at Ardrossan will provide further opportunities.

The Edinburgh City Region supports investment in significant clusters including the Bioquarter, Mid Fife, Dunfermline, Guardbridge St. Andrews, Galashiels, Cockenzie, Midlothian and the M8 corridor. A strategy for West Edinburgh is emerging which guides a wide range of uses to create a sustainable extension to the city, with added benefit from associated improvements to the quality of place of existing communities. Proposals focus on locating development on and around existing transport corridors and work is ongoing to improve accessibility including the Edinburgh tram extension. Further investment should take into account the impact of new development on potentially compounding existing capacity constraints and congestion, and prioritise sustainable choices.

As the highest single source of industrial emissions in Scotland, and a key part of our future resilience and manufacturing base, continued investment at Grangemouth, and the strategic sites it includes, will be required. Plans are emerging for innovative industry in the Falkirk/Grangemouth Investment Zone, building on the area's strengths in chemicals and making the most of strategic assets including the port and rail connection. There is great potential, not only to reduce emissions at the Grangemouth complex, but also to grow the cluster into a hub of low carbon manufacturing that can help unlock wider decarbonisation across the country, with its strategic location, infrastructure, assets and skills base. Opportunities include renewable energy innovation, bioenergy hydrogen production with carbon capture and storage, and repurposing of existing strategic and critical infrastructure such as pipelines. The skills, knowledge and experience that is currently situated there for the petro-chemicals sector is a prime resource for the transition to net zero. This can form a focal point in a wider masterplan for Forth Valley that brings together opportunities for energy with the circular economy to support wider investment in green economic opportunities.

Coastal sites formerly used for baseload power generation – specifically Longannet and Cockenzie – benefit from existing assets and infrastructure that can be repurposed to form the basis of new proposals. At Cockenzie, work is ongoing to develop an opportunity for a Climate Evolution Zone to generate employment and provide essential infrastructure for net zero, linked with the potential to expand the new sustainable settlement at Blindwells, within the Greater Blindwells Development Area. There is scope to build on the strategic location and rail connectivity of Longannet to benefit local communities around this part of the Forth. There are further opportunities for a range of economic activities and investment in ports associated with a green economy at Montrose, Dundee, Rosyth, Burntisland, and Methil.

The Levenmouth rail link will reconnect Leven to the mainline rail network with new stations at Leven and Cameron Bridge by 2024 subject to consenting processes. This will enhance the communities it serves and contribute positively to the lives of people who live there by unlocking access to social, cultural, employment and educational opportunity.

The Tay Cities Region has a strong regional proposal for developing clusters of investment in research and innovation supporting a range of sectors in both urban and rural areas including life sciences, energy, digital, and food production. Perth is managing housing development in strategic development areas and transport infrastructure investment and the creation of a bus and rail interchange to support modal shift and establish a new gateway to the city. Work is underway to deliver local heat and energy networks, Perth West Regional Innovation Park and to make Perth the 'Biodiversity Capital of Scotland'. Angus Council is progressing its Mercury Programme to support clean growth, low carbon transport and housing and agri tech which will contribute to future food security and reduce emissions. Key sites include Montrose Port, and the Angus Rural Mobility Hub in Brechin.

Stirling is bringing forward new opportunities for innovation and investment, building on the city's strong heritage and supported by the area's educational institutions. Within Forth Valley, a National Tartan Centre, the Canal corridor, the Frontiers of the Roman Empire: Antonine Wall World Heritage Site, Ochil Hills and Whisky Trail create a unique heritage offering which will support local employment and strengthen the area's sense of place. Tourism is a key theme in the emerging regional economic strategy for the Forth Valley and both the Falkirk Growth Deal and Stirling and Clackmannanshire City Region Deal.

## Ports

Key ports in this area can play a central role in supporting the expansion of renewable energy, in particular offshore wind energy. It will also be important to make use of the infrastructure to reduce road haulage and secure a more sustainable freight sector which directly links to international markets. There are opportunities for enhanced cruise facilities for the Forth, as well as the Clyde where Greenock Ocean Terminal, supported by the Glasgow City Region Deal, can build on its role as a key gateway. There may be opportunities to make use of harbour facilities to support the marine leisure industry.

Development of ports on the Firth of Forth will also need to take account of the potential for a substantial increase in freight and passenger traffic between Scotland and continental Europe, linked to the Scotlish Government's objective that Scotland should accede to the EU as an independent Member State at the earliest possible opportunity.

## <u>South</u>

This area broadly includes Dumfries and Galloway and the Scottish Borders, South and East Ayrshires, South Lanarkshire in the west, with links to the Lothians towards the east.

### **Priorities**

To deliver <u>sustainable places</u>, Regional Spatial Strategies and Local Development Plans in this area should protect environmental assets and stimulate investment in natural and engineered solutions to climate change and nature restoration, whilst decarbonising transport and building resilient physical and digital connections.

This area's forests and woodland are a nationally significant asset and its extensive peatland will need to support carbon storage and sequestration. The Borderlands Natural Capital Programme will develop trials and sector strategies to restore biodiversity, build resilience and make the most of the area's natural assets to support climate change mitigation and adaptation. This will build on the successes of a range of nature restoration projects in the area, such as the Carrifran Wildwoods project.

The UNESCO Galloway and Southern Ayrshire Biosphere is a crucial environmental asset which can contribute to the area's future sustainability, liveability and productivity. The South of Scotland Regional Land Use Pilot is providing significant opportunity to work with landowners, landed interests and others to look at the multi-benefits from land use and to maximise natural capital opportunities.

The South of Scotland is an important centre for renewable energy generation. Proposals for consolidating and extending existing wind farms and associated grid improvements and supply chain opportunities will require a carefully planned approach. The Solway Firth has significant potential for renewable energy generation in the future, but development will require careful planning given the sensitivity of the environment and its international importance for nature conservation. The area's low carbon future will depend on supporting modal shift and reducing car use, given current dependence on the car and need to improve access to services, education and employment. Low emissions vehicles will only go some of the way towards addressing future challenges. Enhancing public transport and improving connectivity between communities in the east and west will help to support thriving and distinct communities.

Public transport, including the bus network, will play an important role in decarbonisation and developing innovative solutions and linkages to the rail system. Active travel should be supported with wheeling, walking and cycling within and between towns and other communities linked to strategic routes for residents and visitors. This is important not only for local sustainability but also as a strategic attraction to take advantage of major outdoor recreation opportunities.

There is also a need to secure better digital links to unlock the potential of rural living and home or hub working. The Borderlands Digital Infrastructure Programme will play a key role in supporting connectivity and responding to future technology and innovation.

To deliver <u>liveable places</u>, Regional Spatial Strategies and Local Development Plans in this area should increase the population by improving local liveability, creating a low carbon network of towns and supporting sustainable rural development.

Quality of life for people living in the area will depend on the network of settlements in the future and existing communities should form the basis of a tailored response to the local living concept. Town centres can be strengthened as they recover from the pandemic. New measures to build resilience to climate change will be required including flood risk management in key settlements.

Housing provision will play a key role in supporting the area's aspirations for economic development as well as in maintaining and growing a working age population. Decarbonisation of existing homes will be required, as well as a strategic approach to rolling out electric vehicle charging. Communities themselves will have a critical role to play in shaping their future development.

The area is already investing in regenerating and future proofing its towns and wider communities. The **Stranraer Gateway** Project is an opportunity to consolidate and bring new impetus to regenerate this strategically located settlement. Plans include expansion of the marina, supported by the Borderlands Inclusive Growth Deal, and low carbon heating can be incorporated as part of the transformation of the wider town. Nearby Cairnryan is a crucial gateway to Scotland, with a need to make best use of existing connections.

Regeneration innovation extends across the area. The HALO Kilmarnock project focuses on the reuse of vacant industrial land to create a low carbon community urban village, acting as an exemplar for innovative transformation of future places. The Ayrshire Manufacturing Investment Corridor project supports the economic generation of Kilmarnock and the wider region, whilst the CoRE (Community Renewable Energy) project in Cumnock seeks to explore, develop and provide solutions to energy supply and storage challenges in urban and non-urban areas, and to help in the development of a new, more flexible energy grid to complement existing power systems.

To deliver <u>productive places</u>, Regional Spatial Strategies and Local Development Plans in this area should support local economic development whilst making sustainable use of the area's world-class environmental assets to innovate and lead greener growth.

The future sustainability of the area will depend on the creation of high quality and green jobs for local people. The local economy will need to diversify from its focus on land based industries (agriculture and forestry), to sustain a wider range of businesses and jobs. An emphasis on community wealth building will help to reduce dependence on public sector employment and a relatively low wage economy associated with rural and primary sectors.

The current approach to investment focuses on strategic growth corridors linking economic hubs with transport routes. Whilst the strategic road network is an asset and contributes to the area's connections north and south, a longterm strategy will require innovation and fresh thinking to ensure that future growth reflects our commitment to reducing greenhouse gas emissions and reducing inequality.

The future growth of the east of the area aims to consolidate existing settlements, capitalise on the strong sense of place of its towns and ensure accessibility by locating new development close to the Borders Rail Line. The Borderlands Place Programme, Borderlands Natural Capital Project, future Regional Land Use Partnerships and other strategic initiatives can support an integrated approach to protecting and restoring the area's natural assets, enhancing the built environment and achieving a greener, fairer and more inclusive wellbeing economy across the area.

Employment opportunities can support population growth, help to retain more young people and transition the area away from its current dependence on low wage sectors. New ways of working, including remote working could attract more people to live here, supporting the economy and sustaining local services and facilities. This will also benefit from continued support for local skills development and centres of further and higher education including the Galashiels campus of Heriot Watt University and Glasgow University at the Crichton Campus, Dumfries.

Significant investment sites include the former nuclear power station at Chapelcross which benefits from existing grid connections and is an opportunity to repurpose the land by establishing a green energy park that contributes to national ambitions and innovation. Low carbon accessibility will be a key challenge, as the site is remote from Annan and not served by public transport. Providing access to wider markets, the port at Cairnryan could create further strategic growth opportunities. The expansion of Tweedbank and an inclusive approach to economic development in the Central Borders and Tweeddale are also strategic opportunities.

The area has aspirations to become a prime outdoor recreation and green tourism destination. Key projects include the South West Coastal Path, and projects supported by the Borderlands Inclusive Growth Deal; the Mountain Biking Innovation Centre at Innerleithen, updating the cycling experience and facilities at some of the 7stanes sites, and Destination Tweed which will deliver a multi-user path and cycle route from Moffat to Berwick upon Tweed. More could be made of the area's border location and attractions to ensure visitors make better use of local services and support the economy and communities.

The west of the area has a close relationship, and strategic connection to, Northern Ireland and Ireland via Cairnryan, as well as across the English border to Carlisle and onwards to European markets. The connection to Northern Ireland and Ireland is already a focus for freight movements as a result of EU Exit.

In the east, the Scottish Borders has a role to play as part of the Edinburgh City Region, with the Borders Railway opening up new sites for sustainable development towards the north, and the south sustaining rural industries. Work is ongoing to assess the feasibility of extending the Borders Railway from Tweedbank to Carlisle.

## Annex D – Six Qualities of Successful Places

# 1. Healthy: Supporting the prioritisation of women's safety and improving physical and mental health

### Designing for:

- **lifelong wellbeing** through ensuring spaces, routes and buildings feel safe and welcoming e.g. through passive surveillance and use of physical safety measures.
- **healthy and active lifestyles**, through the creation of walkable neighbourhoods, food growing opportunities and access to nature and greenspace
- **accessibility and inclusion** for everyone regardless of gender, sexual orientation, age, ability and culture
- **social connectivity** and creating a sense of belonging and identity within the community
- **environmentally positive places** with improved air quality, reactivating derelict and brownfield land, removing known hazards and good use of green and blue infrastructure

### 2. Pleasant: Supporting attractive natural and built spaces

#### Designing for:

- **positive social interactions** including quality of public realm, civic spaces, streets and ensuring a lively and inclusive experience
- **protection** from the elements to create attractive and welcoming surroundings, including provision for shade and shelter, mitigating against noise, air, light pollution and undesirable features, as well as ensuring climate resilience, including flood prevention and mitigation against rising sea levels
- **connecting with nature** including natural landscape, existing landforms and features, biodiversity and eco-systems, integrating blue and green infrastructure and visual connection
- variety and quality of play and recreation spaces for people of all ages and abilities
- **enjoyment**, enabling people to feel at ease, spend more time outdoors and take inspiration from their surroundings
- 3. Connected: Supporting well connected networks that make moving around easy and reduce car dependency

Designing for:

- **active travel** by encouraging more walking, wheeling and cycling together with reliable, accessible, public transport and shared transport hubs that allow for simple modal shifts
- **connectivity** including strategic cycle routes, local cycle routes, footpaths, pavements, active travel networks, desire lines, destinations, permeability, accessibility and catering for different needs and abilities
- **convenient connections** including local and regional interconnection, infrastructure, sustainable travel, interchange between public transport and active travel and supporting easy modal shifts in transport
- **pedestrian experience** including safe crossing, pedestrian priority, reduced vehicular speed and noise, inclusive design and surfaces, assistive technology, reduced street clutter, catering for suitable vehicular parking and management of loading/unloading and deliveries and refuse collections

## 4. Distinctive: Supporting attention to detail of local architectural styles and natural landscapes to be interpreted into designs to reinforce identity

#### Designing for:

- scale including density, building heights, massing, orientation, building lines and legibility
- **built form** including mix of typologies, types, uses, sizes and tenures
- **sense of place** including design influences, architectural styles, choice of materials and finishes, detailing, landscape design, active frontages and cultural context
- 5. Sustainable: Supporting the efficient use of resources that will allow people to live, play, work and stay in their area, ensuring climate resilience and integrating nature positive biodiversity solutions

Designing for:

- **transition to net-zero** including energy/carbon efficient solutions, retrofitting, reuse and repurposing and sharing of existing infrastructure and resources
- **climate resilience and nature recovery** including incorporating blue and green infrastructure, integrating nature positive biodiversity solutions
- **active local economy** including opportunities for local jobs and training, work spaces, enabling working from home, supporting community enterprise and third sector
- **community and local living** including access to local services and facilities, education, community growing and healthy food options, play and recreation and digital connectivity

# 6. Adaptable: Supporting commitment to investing in the long-term value of buildings, streets and spaces by allowing for flexibility so that they can meet the changing needs and accommodate different uses over time

Designing for:

- quality and function, ensuring fitness for purpose, design for high quality and durability
- **longevity and resilience** including recognising the role of user centred design to cater for changing needs over time and to respond to social, economic and environmental priorities
- **long-term maintenance** including effective engagement, clarity of rights and responsibilities, community ownership/stewardship, continuous upkeep and improvements

### Place Standard Tool and the delivery of successful places

The Place Standard contains 14 themes that support the Six Qualities of Successful Places, providing a consistent framework to consider and to assess the quality of new and existing places. The Place Standard tool Design Version is specifically created to support the consideration of development planning and design within the framework of the 14 Place Standard themes and to deliver on the Six Qualities of Successful Places.

## **Annex E – Minimum All-Tenure Housing Land Requirement**

This Annex sets out the Minimum All-Tenure Housing Land Requirement (MATHLR) for each planning authority in Scotland. This is to meet the requirement of Section 3A(3)(d) of the Town and Country Planning (Scotland) Act 1997, as amended. The MATHLR is the minimum amount of land, by reference to the number of housing units, that is to be provided by each planning authority in Scotland for a 10 year period. The MATHLR is expected to be exceeded in each Local Development Plan's Local Housing Land Requirement.

Local and National Park Authority	MATHLR
Aberdeen City	7,000
Aberdeenshire	7,550
Angus	2,550
Argyll & Bute	2,150
Cairngorms National Park	850
City of Edinburgh	36,750
Clackmannanshire	1,500
Dumfries & Galloway	4,550
Dundee City	4,300
East Ayrshire	4,050
East Dunbartonshire	2,500
East Lothian	6,500
East Renfrewshire	2,800
Eilean Siar	192
Falkirk	5,250
Fife (Central and South)	5,550
Fife (North)	1,750
All Fife*	7,300
Glasgow City	21,350
Highland	9,500
Inverclyde	
Loch Lomond & The Trossachs National Park	
Midlothian	8,850
Moray	3,450
North Ayrshire	2,950
North Lanarkshire	7,350
Orkney	1,600
Perth & Kinross	8,500
Renfrewshire	4,900
Scottish Borders	4,800
Shetland	850
South Ayrshire	
South Lanarkshire	
Stirling	3,500
West Dunbartonshire	2,100
West Lothian	9,850

\* The total consists of Fife North and Fife Central and South. This reflects that Fife was formerly part of two Strategic Development Plan areas and contributed to separate Housing Need and Demand Assessments.

## Annex F – Glossary of definitions

20 minute neighbourhood	A flexible approach to assessing our places against the concept of local living. A method of achieving connected and often compact neighbourhoods designed in such a way that people can meet the majority of their daily needs within a reasonable distance of their home preferably by sustainable and active travel methods. The principle can be adjusted to include varying geographical scales from cities and urban environments, to rural and island communities. Housing would be planned together with local infrastructure including schools, community centres, local shops and health and social care to significantly reduce the need to use unsustainable methods of travel, to prioritise quality of life, help tackle inequalities, increase levels of health and wellbeing and respond to the climate emergency.
4G	4G is the fourth generation of mobile phone technology, following 2G and 3G. 2G technology was suitable for making calls and sending text messages, while 3G makes it possible to access the internet more effectively through devices such as a mobile, tablet or laptop. It's ideal for services that demand more capacity, like video streaming, mapping and social networking sites.
5G	5G is much faster than previous generations of wireless technology. 5G also offers greater capacity, allowing thousands of devices in a small area to be connected at the same time.
	The reduction in latency (the time between instructing a wireless device to perform an action and that action being completed) means 5G is also more responsive. Together these features make 5G highly relevant for industrial applications.
	The connectivity and capacity offered by 5G is opening up the potential for new, innovative services while mobile spectrum can be used in more effective ways.
Affordable home/affordable housing	Good quality homes that are affordable to people on low incomes. This can include social rented, mid-market rented, shared-ownership, shared-equity, housing sold at discount (including plots for self-build), self-build plots and low cost housing without subsidy.
Agent of change principle	Where an application is made for development which is likely to be affected by noise from existing development such as, but not limited to, music venues, manufacturing or industrial sites, large retail outlets, etc., the applicant is required to demonstrate both that they have assessed the potential impact on occupants of the proposed development and that the proposed design incorporates appropriate measures to mitigate this impact.
Ancient woodland	Land that has maintained continuous woodland habitat since at least 1750.
Appropriate assessment	Regulation 48 of The Conservation (Natural Habitats, &c.) Regulations 1994, as amended, requires an authority, before deciding to undertake, or give any consent, permission or other authorisation for certain plans or projects likely to have a significant effect on a European site in Great Britain (either alone or in combination with other plans or projects), to make an 'appropriate assessment' of the implications for the site in view of that site's conservation objectives.

Biodiversity	The variability in living organisms and the ecological complexes of which they are part. This includes diversity within species, between species and of ecosystems (UN Convention on Biological Diversity, 1992).
Blue economy	The Blue Economy is sustainable use of ocean resources for economic growth, improved livelihoods and jobs, while preserving the health of marine and coastal ecosystem.
Blue infrastructure	Water environment features within the natural and built environments that provide a range of ecosystem services. Blue features include rivers, lochs, wetlands, canals, other water courses, ponds, coastal and marine areas including beaches, porous paving, sustainable urban drainage systems and raingardens.
Brownfield	Land which has previously been developed. The term may cover vacant or derelict land, land occupied by redundant or unused buildings and developed land within the settlement boundary where further intensification of use is considered acceptable.
Buildings at risk register	The Buildings at Risk Register (BARR) for Scotland (buildingsatrisk.org.uk) has been in operation since 1990 and highlights properties of architectural or historic merit that are considered to be at risk. Buildings at risk are not necessarily in poor condition, they may simply be standing empty with no clear future use or be threatened with demolition.
Business and industry	Business, general industrial and storage and distribution uses and smaller scale business uses such as home-working, live-work units and micro-businesses.
Carbon capture utilisation and storage	Carbon capture, utilisation and storage (CCUS) encompasses the methods and technologies used to capture the carbon dioxide generated by large- scale energy intensive processes, such as power generation and industrial processes, and transport that captured carbon dioxide for safe and permanent storage deep underground in a geological formation. In some applications, the captured carbon dioxide can be recycled and used to manufacture useful products, thus giving it economic value.
Carbon-rich soils	Organo-mineral and peat soils are known as carbon-rich soils. A peat soil is defined in Scotland as when soil has an organic layer at the surface which is more than 50cm deep. Organo-mineral soil or peaty soil is soil which has an organic layer at the surface less than 50cm thick and overlies mineral layers (e.g. sand, silt and clay particles). There is also a relatively rare group of soils in Scotland known as humose soils. These have organic rich layers with between 15 and 35% organic matter. These are mineral soils but also considered to be carbon rich.
Carbon sequestration	The long-term removal, capture, or sequestration of carbon dioxide from the atmosphere to slow or reverse atmospheric carbon dioxide $(CO_2)$ pollution and to mitigate or reverse climate change.
Carbon sink	A carbon sink is a natural or artificial reservoir that accumulates and stores $CO_2$ for an indefinite period.

Circular economy	A circular economy is one that is designed to reduce the demand for raw material in products; to encourage reuse, repair and manufacture by designing products and materials to last as long as possible in line with the waste hierarchy.
Climate change adaptation	Climate change adaptation is about responding to the changes that we have seen in our climate over the last few decades, and preparing for the challenges that we will face as our climate continues to change.
Climate change mitigation	Climate change mitigation refers to efforts to reduce or prevent emissions of greenhouse gasses, which have a direct impact on global average temperatures, and reducing the current concentration of carbon dioxide by enhancing carbon sinks (for example, increasing the area of forest).
Commercial centre	Centres which have a more specific focus on retailing and/or leisure uses, such as shopping centres, commercial leisure developments, mixed retail and leisure developments, retail parks and factory outlet centres.
Community	A body of people. A community can be based on location (for example people who live or work in or use an area) common identity (for example a shared ethnicity, language, age) or common interest (for example the business community, amenity, sports, social or heritage groups).
Community facilities	Buildings or services used by the community, including community halls, recreation centres and libraries.
Community hub	A community hub is a multi-purpose centre, such as a community centre, medical centre or school, that provides a range of high quality and cost effective services to the local community.
Community wealth building	A people-centred approach to local economic development, which redirects wealth back into the local economy, and places control and benefits into the hands of local people.
Conservation area	Conservation areas are areas which have special architectural or historic interest that are considered worthy of protection. Their selection, assessment and designation is carried out by the planning authority. To be designated as a conservation area it must meet the criteria of 'special architectural or historic interest the character or appearance of which is desirable to preserve or enhance', as set out in Section 61 of the Planning Listed Buildings and Conservation Areas (Scotland) Act 1997.

Enabling development	Enabling development is development that would otherwise be unacceptable in planning terms, but is essential, to secure the future of an historic environment asset or place which is at risk of serious deterioration or loss.
Egress (safe, flood free pedestrian access and egress)	A route for the movement of people (not vehicles) of all abilities (on foot or with mobility assistance) between the development and a place of safety outwith the design flood level.
Ecosystem services	The benefits people obtain from ecosystems.
Design flood	Magnitude of the flood adopted for the design of a site, usually defined in relation to the severity of the flood in terms of its return period.
Derelict land	Previously developed land which is un-remediated and/or which has a constraint caused by its previous use which hampers its redevelopment or naturalisation.
Deliverable land	Land that is free from constraints or there is a commitment to overcome constraints, and development is able to be delivered in the period identified for the site within the Deliverable Housing Land Pipeline.
Deliverable housing land pipeline	The expected sequencing of the Local Housing Land Requirement over the short (1-3 years), medium (4-6 years) and long-term (7-10 years), set out in the local development plan delivery programme.
Decarbonisation	Reducing the amount of gaseous carbon compounds released by buildings, activities or operations.
Custom-build housing	Where a person tasks a house builder to tailor a home to their preferences before it is built.
Cumulative impacts (in the context of the strategic transport network)	The effect on the operational performance of transport networks of a number of developments in combination, recognising that the effects of a group of sites, or development over an area may need different mitigation when considered together than when considered individually.
Cumulative impact	Impact in combination with other development. That includes existing developments as appropriate, those which have permission, and valid applications which have not been determined. The weight attached to undetermined applications should reflect their position in the application process.
Cultural significance	Cultural significance means aesthetic, historic, scientific or social value for past, present or future generations. Cultural significance can be embodied in a place itself, its fabric, setting, use, associations, meanings, records, related places and related objects.

Essential infrastructure	Essential infrastructure includes digital communications infrastructure; telecommunications infrastructure; all forms of renewable, low-carbon and zero emission technologies for electricity generation and distribution and transmission electricity grid networks and primary sub stations; water and waste water infrastructure; and transport proposals and travel networks identified in the local development plan.
Evidence report	A supporting document to the local development plan. An evidence report summarises the evidence base for those proposals and policies set out in the development plan and demonstrates that appropriate consultation has been undertaken and regard given to the views of the community.
Facilities for managing secondary materials	Facilities where materials can be collected and sorted into the various component parts or consolidated into bulk quantities for re-use either in their original or an alternative function and for recovery.
	'Recovery' means any operation the principal result of which is waste serving a useful purpose by replacing other materials which would otherwise have been used to fulfil a particular function, or waste being prepared to fulfil that function, in the plant or in the wider economy.
	'material recovery' means any recovery operation, other than energy recovery and the reprocessing into materials that are to be used as fuels or other means to generate energy. It includes, inter alia, preparing for re-use, recycling and backfilling; 'preparing for re-use' means checking, cleaning or repairing recovery operations, by which products or components of products that have become waste are prepared so that they can be re-used without any other pre-processing.
Flood	The temporary covering by water from any source of land not normally covered by water, but not including the overflow of a sewage system.
Flooding from all sources	Includes: Watercourse /Fluvial Flooding – caused by excessive rainfall or snow melt within a limited period, which overwhelms the capacity of the watercourse or river channel, particularly when the ground is already saturated. It can also arise as a result of the blockage of a channel and/or associated structures such as small bridges and culverts;
	Pluvial Flooding – occurs when rainwater ponds or flows over the ground (overland flow) before it enters a natural or man-made drainage systems (e.g. a river or sewer/drain). It can also occur when drainage systems are at full capacity. It is often combined with sewer flooding and groundwater flooding;
	Sewer Flooding – occurs when the sewerage infrastructure has to deal with loads beyond its design capacity. This occurs most often as a result of high intensity rainfall events;
	Groundwater Flooding – occurs when the water table rises above ground level. In Scotland this is most commonly associated with the movement of water through sands and gravels, often connected to the rise and fall of river levels; and
	Coastal Flooding – occurs as a result of high tide, storm surge and wave activity raising the level of the sea above adjoining land.

Flood risk	The combination of the probability of a flood and the potential adverse consequences associated with a flood, for human health, the environment, cultural heritage and economic activity.
Flood risk area or at risk of flooding	For planning purposes, at risk of flooding or in a flood risk area means land or built form with an annual probability of being flooded of greater than 0.5% which must include an appropriate allowance for future climate change.
	This risk of flooding is indicated on SEPA's future flood maps or may need to be assessed in a flood risk assessment. An appropriate allowance for climate change should be taken from the latest available guidance and evidence available for application in Scotland. The calculated risk of flooding can take account of any existing, formal flood protection schemes in determining the risk to the site.
	Where the risk of flooding is less than this threshold, areas will not be considered 'at risk of flooding' for planning purposes, but this does not mean there is no risk at all, just that the risk is sufficiently low to be acceptable for the purpose of planning. This includes areas where the risk of flooding is reduced below this threshold due to a formal flood protection scheme.
Forestry and woodland strategy	A strategy prepared by a planning authority either singly or in collaboration with other planning authorities, which sets out policies and proposals for the development of forestry and woodlands in their area, according to [section A159] of the Town and Country Planning (Scotland) Act 1997.
Freeboard	Freeboard is the difference between the design flood level and either the finished floor levels, solum level, or deck level of a specific development. It is a safety margin designed to allow for the uncertainties involved in flood estimation and physical factors that cannot be assessed and vary between sites e.g., post construction settlement and wave action. In many cases an adequate freeboard allowance is 600mm above the design flood level <sup>2</sup> (in some situations a more detailed assessment of appropriate freeboard will need to be carried out).
Gardens and designed landscapes	The Inventory of Gardens and Designed Landscapes recognises sites where garden grounds and landscapes have been intentionally laid out for artistic effect which are of national importance. Their selection, assessment and designation is carried out by Historic Environment Scotland. Designed landscapes are managed primarily through the planning process by the appropriate planning authority.
Green infrastructure	Features or spaces within the natural and built environments that provide a range of ecosystem services.
Green networks	Connected areas of green infrastructure and open space, that together form an integrated and multi-functional network.
Green recovery	An economic recovery that helps us work toward net zero emissions in a way that is fair and that maximises the opportunities to deliver a thriving, sustainable economy.

<sup>2</sup> In line with CIRIA Guidance C624 Development and Flood Risk – Guidance for the Construction Industry 2004.

Green space	Space, other than agricultural land, which serves a recreational or an amenity function for the public, or provides aesthetic value to the public such as areas of— (a) grass, (b) trees, (c) other vegetation, (d) water.
Historic battlefields	The Inventory of Historic Battlefields recognises sites where a nationally important battle took place, soldiers fought and died, and where significant military activities happened. Their selection, assessment and designation is carried out by Historic Environment Scotland. Battlefields are managed primarily through the planning process by the appropriate planning authority.
Historic environment	The historic environment is 'the physical evidence for human activity that connects people with place, linked with the associations we can see, feel and understand'.
Historic environment asset	An asset (or 'historic asset' or 'heritage asset') is a physical element of the historic environment – a building, monument, site, place, area or landscape identified as having cultural significance.
Historic marine protected areas	Historic Marine Protected Areas are areas designated in Scottish territorial waters (0-12 miles) under the Marine (Scotland) Act 2010 for the purpose of preserving marine assets of national importance. These can be wrecks of boats or aircraft or more scattered remains, such as groups of artefacts on the seabed from a submerged prehistoric landscape. Their designation is carried out by Marine Scotland based on advice from Historic Environment Scotland.
Huts	A simple building used intermittently as recreational accommodation (i.e. not a principal residence); having an internal floor area of no more than 30 square meters; constructed from low impact materials; generally not connected to mains water, electricity or sewerage; and built in such a way that it is removable with little or no trace at the end of its life. Huts may be built singly or in groups.

Infrastructure first	<ul> <li>Putting infrastructure considerations at the heart of placemaking. For the purpose of applying the Infrastructure First policy, the following meaning of infrastructure will apply:</li> <li>communications – including digital and telecommunications networks and connections;</li> <li>existing and planned transport infrastructure and services;</li> <li>water management – supply, drainage systems and sewerage (including flood risk management);</li> <li>energy supplies/energy generation – including electricity and heat networks, distribution and transmission electricity grid networks, and gas supplies;</li> <li>health and social care services – including both services provided in the community directly by Health Boards and services provided on their behalf by contractors such as GPs, dentists and pharmacists;</li> <li>education – including early years, primary, secondary, further and higher education services;</li> <li>green and blue infrastructure; and</li> <li>spaces for play and recreation.</li> </ul>
Infrastructure investment hierarchy	Scottish Government-wide common hierarchy to aid planning and decision- making, which prioritises enhancing and maintaining our assets over new build. See <u>Infrastructure Investment Plan for Scotland 2021-22 to 2025-26</u> for further details. To support the Infrastructure Investment Plan and its Infrastructure Investment Hierarchy, also see <u>'A guide to Property Asset</u> <u>Strategy in the Scottish Public Sector'</u>
Just transition	Ending our contribution to climate change in a way that is fair and leaves no one behind
Landbank (construction aggregates)	A landbank is calculated by a Planning Authority and is a means of gauging whether there is sufficient consented construction aggregates (sand/ gravel and hard rock) within their relevant market area, to avoid possible disruption and/or delays to supply. The calculation is primarily based on annual extraction figures, sales trends and the known reserves within existing consented sites.
Lifeline links	A lifeline ferry service required in order for a community to be viable.
Listed building	A listed building is a built structure of 'special architectural or historic interest'. The term 'building' can be defined as 'anything made by people' such as houses, schools, factories, boundary walls, bridges and sculptures. Listing covers the whole of a building or structure including its exterior, interior and any ancillary structures within its curtilage (provided these were constructed before 1 July 1948). Their selection, assessment and designation is carried out by Historic Environment Scotland under the Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997. Listed Buildings are managed primarily through the Listed Building Consent process by the appropriate planning authority.

Local authority supported affordable housing plan	Plans or strategies for housing approved by a local authority e.g. Local Housing Strategy, Strategic Housing Investment Plan or future versions of such documents.
Local housing land requirement	The amount of land required for housing, as identified by the local development plan. The Local Housing Land Requirement (LHLR) is expected to exceed the 10 year Minimum All-Tenure Housing Land Requirement (MATHLR) set out in the National Planning Framework.
Local housing strategy	Local Housing Strategies were introduced as part of the Housing (Scotland) Act 2001 to widen the strategic and enabling role for local authorities in relation to housing in their area. The Local Housing Strategy (LHS) sets out the outcomes the Council and its partners want to achieve, and the actions they will take, to address housing need and demand in their area
Local outcomes improvement plan	A local outcomes improvement plan (LOIP) is produced by a community planning partnership (CPP), and describes its local priorities, what improvements the CPP plans for its local communities, and when it will make these improvements. The LOIP covers the whole of the council area that the CPP is responsible for.
Locality plan	A locality plan is produced by a CPP, and describes its local priorities, what improvements the CPP plans for its local communities, and when it will make these improvements. A locality plan covers a smaller area within a whole CPP area, or may also be produced for groups who share common interests or features, for example, young people leaving care or vulnerable adults.
Locations of concern	A location of concern has been defined as a specific, usually public, site that is used as a location for suicide and which provides either means or opportunity for suicide.
Masterplan	A strategic scheme within which a location is proposed to be regenerated or changed in order to meet a perceived challenge or strategic need.
Masterplan consent area	A masterplan consent area scheme can grant authorisation for the type of development set out in the scheme, within the geographic location (area) to which the scheme relates. In setting out the type of development that the scheme authorises, this can be either expressly specified or described as type of development that is specified in the scheme.
Minimum all- tenure housing land requirement	There is a statutory requirement for the National Planning Framework to contain targets for the use of land in different areas of Scotland for housing. To meet this, the National Planning Framework includes a Minimum All-Tenure Housing Land Requirement (MATHLR) for each planning authority in Scotland. The MATHLR is the minimum amount of land, by reference to the number of housing units, that is to be provided by each planning authority in Scotland for a 10 year period, as set out in Annex E. The MATHLR is expected to be exceeded in the local development plans Local Housing Land Requirement.

Mitigation hierarchy	The mitigation hierarchy indicates the order in which the impacts of development should be considered and addressed. These are: i. Avoid – by removing the impact at the outset ii. Minimise – by reducing the impact iii. Restore – by repairing damaged habitats iv. Offset – by compensating for the residual impact that remains, with preference to on-site over off-site measures.
National transport strategy 2	The National Transport Strategy sets out an ambitious vision for Scotland's transport system for the next 20 years. The vision is underpinned by four priorities: Reduces Inequalities, Takes Climate Action, Helps Deliver Inclusive Economic Growth and Improves our Health and Wellbeing, each with three associated outcomes. The Strategy sets out the strategic framework within which future decisions on investment will be made, including the sustainable travel and investment hierarchies.
Nature-based solutions	Nature-based solutions are actions to protect, sustainably manage, and restore natural and modified ecosystems that address societal challenges effectively and adaptively, simultaneously providing human wellbeing and biodiversity benefits.
Nature network	A Nature Network is a joined-up system of places important for wild plants and animals, on land and in water. It allows plants, animals, seeds, nutrients and water to move from place to place and enables the natural world to adapt to change, providing plants and animals with places to live, feed and breed. Effectively functioning nature networks will connect existing nature rich areas through habitat corridors, habitat 'stepping stones', or habitat restoration areas.
	Scotland's Nature Networks will enable opportunities for achieving ecological connectivity that meet local priorities for biodiversity and nature; whilst building and strengthening an evolving regional and national connectivity. Opportunities for implementation may be identified through, e.g. LDPs and/or Local Biodiversity Action Plans and/or other existing or new mechanisms such as those developed under the Scottish Biodiversity Strategy Delivery Plan, to achieve connectivity within and across urban, peri-urban and rural landscapes.
Negative emissions technologies	Negative Emissions Technologies (NETs) are an emerging field of technologies that remove greenhouse gases from the atmosphere and utilising carbon capture and storage sequester them permanently.
	NETs can include forms of Direct Air Capture with Carbon Storage (DACCS), Bioenergy with Carbon Capture and Storage (BECCS) or other more experimental means such as enhanced weathering or biochar.
	NETs can be considered one form of Greenhouse Gas Removals (GGRs), which also includes natural sequestration methods such as afforestation. It can also be used interchangeably with Carbon Dioxide Removal technologies (CDR).

Net zero	Scotland has set a target to become 'Net Zero ' by 2045. This means the amount of greenhouse gas emissions we put into the atmosphere and the amount we are able to take out will add up to zero.
Open space	Space within and on the edge of settlements comprising green space or civic areas such as squares, market places and other paved or hard landscaped areas with a civic function
Open space strategy	An open space strategy is to set out a strategic framework of the planning authority's policies and proposals as to the development, maintenance and use of green infrastructure in their district, including open spaces and green networks. It must contain; an audit of existing open space provision, an assessment of current and future requirements, and any other matter which the planning authority consider appropriate.
Outdoor sports facilities	Uses where sportscotland is a statutory consultee under the Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013, which establishes 'outdoor sports facilities' as land used as: (a) an outdoor playing field extending to not less than 0.2ha used for any sport played on a pitch; (b) an outdoor athletics track; (c) a golf course; (d) an outdoor tennis court, other than those within a private dwelling, hotel or other tourist accommodation; and (e) an outdoor bowling green.
Peatland	Defined by the presence of peat soil or peaty soil types. This means that "peat-forming" vegetation is growing and actively forming peat or it has been grown and formed peat at some point in the past.
Placemaking	Placemaking is the process of creating good quality places that promotes people's health, happiness and wellbeing. It concerns the environment in which we live; the people that inhabit these spaces; and the quality of life that comes from the interaction of people and their surroundings. Placemaking is a collaborative approach involving the design and development of places over time, with people and communities central to the process.
Place principle	All those responsible for providing services and looking after assets in a place need to work and plan together, and with local communities, to improve the lives of people, support inclusive and sustainable economic growth and create more successful places.
Play sufficiency assessment	A play sufficiency assessment is the assessment of the sufficiency of play opportunities for children in their area, carried out by a planning authority under the duty as set out in Section 7(5) Part 16D(1) of Planning (Scotland) Act 2019. The assessment forms part of the evidence report for the preparation of the Local Development Plan.
Prime agricultural land & land of lesser quality that is culturally or locally important for primary use	Prime agricultural land is that identified as being Class 1, 2 or 3.1 in the land capability classification for agriculture developed by Macaulay Land Use Research Institute (now the James Hutton Institute).
	However, for land of lesser quality that is culturally or locally important for primary use (i.e. for example food production, flood management, water catchment management and carbon storage), this value should be recognised in decision-making.

Priority peatland habitat	Peatland habitats can be divided into four broad classes (blanket bog, upland raised bog, lowland raised bog, and fen), depending on the types of plants that formed the peat. Priority peatland habitats are sub-sets of these broad habitats which have been recognised under the Scottish Biodiversity Framework as being important to protect for their conservation and biodiversity value.	
Protected characteristics	The Equality Act defines the following as protected characteristics: • age • disability • gender reassignment • marriage and civil partnership • pregnancy and maternity • race • religion or belief • sex • sexual orientation	
Public benefits	Public benefits as defined by the current Scottish Government policy on woodland removal.	
Ramsar sites	Wetlands designated under the Ramsar Convention on Wetlands of International Importance.	
<ul> <li>Remedial notice (forestry)</li> <li>A Remedial Notice is a notice issued by Scottish Ministers if it appears them that a person has failed or is failing to comply with a condition or permission, a felling direction (including any condition imposed on it), restocking direction (including any condition imposed on it), or a regis notice to comply.</li> <li>A Remedial Notice requires the person to take such steps or stop suc activity as may be specified in the notice on order to comply with or</li> </ul>		
	otherwise give effect to the condition, direction or (as the case may be) registered notice to comply, and, to take steps or stop the activity within the period specified in the notice.	
Restocking direction	A Restocking Direction is a notice issued by Scottish Ministers, in response to an unauthorised felling or a failure to comply with a continuing condition on a felling permission. A restocking direction requires an owner of the land on which the felled tree was located or the land to which the continuing condition relates, to stock the land in question.	
Recycling facilities	Facilities for the purpose of recycling. Recycling means any recovery operation by which waste materials are reprocessed into products, materials or substances whether for the original or other purposes. It includes the reprocessing of organic material but does not include energy recovery and the reprocessing into materials that are to be used as fuels or for backfilling operations. It does not include nuclear reprocessing.	
Self-build housing	Where a person builds their own house or appoints their own builder.	
Self-provided housing	Includes self-build housing, custom-build housing and collective build housing.	

Setting	Setting is more than the immediate surroundings of a site or building, and may be related to the function or use of a place, or how it was intended to fit into the landscape or townscape, the view from it or how it is seen from areas round about, or areas that are important to the protection of the place, site or building. 'Setting' is the way the surroundings of a historic asset or place contribute to how it is understood, appreciated and experienced.	
Scheduled monument	Scheduled monuments are archaeological sites or monuments of national importance that are legally protected under the Ancient Monuments and Archaeological Areas Act 1979. Their selection, assessment and designation is carried out by Historic Environment Scotland who maintains the schedule. Works to Scheduled Monuments are regulated by Historic Environment Scotland through their Scheduled Monument Consent process.	
Short term let	The use of a dwellinghouse (a residential house or flat) for rental by persons other than the owner for short periods and for financial or other remuneration. Typically includes properties advertised as being available for holiday let, although can apply to other situations.	
Strategic transport network	Includes the trunk road and rail networks. Its primary purpose is to provide the safe and efficient movement of strategic long distance traffic between major centres, although in rural areas it also performs important local functions.	
Sustainable development	Development that meets the needs of the present without compromising the ability of future generations to meet their own needs. (The Brundtland Definition. Our Common Future, The World Commission on Environment and Development, 1987).	
Sustainable investment hierarchy	The National Transport Strategy 2 Sustainable Investment Hierarchy will be used to inform future investment decisions and ensure transport options that focus on reducing inequalities and the need to travel unsustainably are prioritised. We also need to focus on maintaining and safely operating existing assets, taking due consideration of the need to adapt to the impacts of climate change. Investment promoting a range of measures, including innovative solutions, to make better use of existing capacity will then be considered, ensuring that existing transport networks and systems are fully optimised. Only following these steps should investment involving targeted infrastructure improvements be considered.	
Sustainable tourism	Sustainable tourism is defined by the United Nation World Tourism Organisation as "tourism that takes full account of its current and future economic, social and environmental impacts, addressing the needs of visitors, the industry, the environment and host communities."	

Sustainable travel	Sustainable travel includes travel by the top three modes in the sustainable travel hierarchy. It is recognised that in some locations, particularly in rural areas, where the top three modes have been judged as unfeasible for day to day travel, low emissions vehicles and shared transport options will play an important role.		
Sustainable travel hierarchy	The National Transport Strategy 2 Sustainable Travel Hierarchy should be used in decision making by promoting walking, wheeling, cycling, public transport and shared transport options in preference to single occupancy private car use for the movement of people. The efficient and sustainable freight transport for the movement of goods, particularly the shift from road to rail should also be promoted.		
Town centre	Centres which display:		
	- a diverse mix of uses, including shopping;		
	- a high level of accessibility;		
	- qualities of character and identity which create a sense of place and further the well-being of communities;		
	- wider economic and social activity during the day and in the evening; and		
	- integration with residential areas.		
Town centre first	The Town Centre First Principle asks that government, local authorities, the wider public sector, businesses and communities put the health of town centres at the heart of decision making. It seeks to deliver the best local outcomes, align policies and target available resources to prioritise town centre sites, encouraging vibrancy, equality and diversity.		
Town centre vision	Towns and town centres are for the wellbeing of people, the planet and the economy. Towns are for everyone and everyone has a role to play in making their own town and town centre successful.		
Transport appraisal	A Transport Appraisal should inform the spatial strategy by appraising the impact of the potential spatial strategy options on the transport network, in line with Transport Scotland's Development Planning and Management Transport Appraisal Guidance. It should determine the potential impacts of development on the transport network and mitigation to address adverse impacts, how they will be funded and who should deliver these. This should inform the Proposed Plan.		

Transport assessment	A Transport Assessment report should aim to provide supporting evidence to accompany the planning application to demonstrate that the development is sited in a location where current and likely future travel behaviour will produce a desired and predicted transport output. The Transport Assessment should provide information in a suitable form to enable the local authority and, if necessary, Transport Scotland to assess and determine the planning application, seek any changes to the proposal and devise necessary planning conditions or negotiate planning or other legal agreements.	
Travel plan	A Travel Plan (TP) is a document that sets out a package of positive and complementary measures for the overall delivery of more sustainable travel patterns for a specific development. Their ability and success in influencing travel patterns is dependent upon the commitment of the developer or occupier of a development and the enforcement of travel plan monitoring by the local authority. Travel plans should be implemented to encourage a shift in transport mode for those travelling to and from a development.	
Unused or under- used land	An area of land that is stalled awaiting development, or a pocket of land within neighbourhood that is not developed or cannot be developed for other meaningful use or does not have particular identified long-term use.	
Vacant land	Previously developed land, without physical constraint, which the Planning Authority has indicated is currently available for redevelopment.	
Veteran tree	A veteran tree can be classified as such due to age (including relative age for its species) or for its biological, aesthetic, or cultural interest. Veteran trees are usually mature and provide additional habitat from natural damage, environmental conditions or management (e.g. coppice, decay hollows, fungal fruiting bodies, cavities).	
Water compatible uses	Comprise: - flood control infrastructure - environmental monitoring stations - water transmission infrastructure and pumping stations - sewage transmission infrastructure and pumping stations - sand and gravel workings - docks, marinas and wharves - navigation facilities - Ministry of Defence (MOD) defence installations - ship building, repairing, and dismantling - dockside fish processing and refrigeration and compatible activities requiring a waterside location - water-based recreation (excluding sleeping accommodation) - lifeguard and coastguard stations - amenity open space - nature conservation and biodiversity - outdoor sports and recreation and essential facilities such as changing rooms - essential ancillary sleeping or residential accommodation for staff required by uses in this category, subject to a specific operational warning and evacuation plan.	

Wellbeing economy	Building an economy that is inclusive and that promotes sustainability, prosperity and resilience, where businesses can thrive and innovate, and that supports all of our communities across Scotland to access opportunities that deliver local growth and wellbeing.
Wheeling	Travelling by wheelchair.
Woodland	Land under stands of trees with a canopy cover of at least 20%, or having the potential to achieve this, including integral open space, and including felled areas that are awaiting restocking (replanting). The minimum area is 0.1 ha and there is no minimum height.
World heritage sites	World Heritage Sites are internationally important cultural and/or natural heritage sites which have been inscribed for their "Outstanding Universal Value". Though no additional statutory controls result from world heritage designation, the impact of proposed development upon the outstanding universal value, including its authenticity and integrity of a World Heritage Site and its setting, is a material consideration in determining planning applications. Their assessment and designation is carried out by United Nations Educational, Scientific and Cultural Organisation (UNESCO) based on advice from State Parties and the relevant devolved Government.

## Annex G – Acronyms

BARR	Buildings at Risk Register
BECCS	Bioenergy with Carbon Capture and Storage
CCS	Carbon Capture and Storage
CCUS	Carbon Capture Utilisation and Storage
CDR	Carbon Dioxide Removal technologies
CO <sub>2</sub>	Carbon Dioxide
CoRE	Community Renewable Energy
CPP	Community Planning Partnership
CWB	Community Wealth Building
DACCS	Direct Air Capture with Carbon Storage
EIA	Environmental Impact Assessment
EU	European Union
GGRs	Greenhouse Gas Removals
HNZ	Heat Network Zones
HRA	Habitats Regulations Appraisal
HS2	High Speed 2
IGTZ	Industrial Green Transition Zones
IIP	Infrastructure Investment Plan
kv	Kilovolts
LDPs	Local Development Plans
LHEES	Local Heat & Energy Efficiency Strategy
LHLR	Local Housing Land Requirement
LOIP	Local Outcomes Improvement Plan
LPPs	Local Place Plans
MATHLR	Minimum All-Tenure Housing Land Requirement
MOD	Ministry of Defence
NETs	Negative Emissions Technologies
NPF	National Planning Framework
NPF4	National Planning Framework 4
ORIC	Orkney Research and Innovation Campus
ORION	Opportunity for Renewable Integration with Offshore Networks
PNCP	Perthshire Nature Connections Partnership
RSS	Regional Spatial Strategies
SDGs	Sustainable Development Goals
SEPA	Scottish Environment Protection Agency
TP	Travel Plan
UK	United Kingdom
UN	United Nations
UNESCO	United Nations Educational, Scientific and Cultural Organisation



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Any enquiries regarding this publication should be sent to us at The Scottish Government St Andrew's House Edinburgh EH1 3DG

ISBN: 978-1-80525-482-9 (web only)

Published by The Scottish Government, February 2023

Produced for The Scottish Government by APS Group Scotland, 21 Tennant Street, Edinburgh EH6 5NA PPDAS1221422 (02/23)

www.gov.scot

# 8. REPRESENTATIONS IN RELATION TO PLANNING APPLICATION

### Laura Graham

From: Sent: To: Subject: Sean McDaid 16 February 2024 17:04 Laura Graham Kilmacolm Civic Trust Comment on Application 24/0015/IC (Slates Farm, Blacksholme Rd, Kilmacolm)

**Classification : Official** 

To be acknowledged.

From: Nicol Cameron
Sent: Friday, February 16, 2024 4:57 PM
To: Stuart Jamieson <Stuart.Jamieson@inverclyde.gov.uk>; dmplanning <dmplanning@inverclyde.gov.uk>; Maria
Porch <Maria.Porch@inverclyde.gov.uk>
Subject: Kilmacolm Civic Trust Comment on Application 24/0015/IC (Slates Farm, Blacksholme Rd, Kilmacolm)

### From: Mr R.N. Cameron (Chairman Kilmacolm Civic Trust)

## To: Mr Stuart Jamieson (Director Environment and Regeneration, Inverclyde Council)

Dear Mr Jamieson,

### **KILMACOLM CIVIC TRUST COMMENT ON**

### 24/0015/IC Slates Farm, by Balrossie, Blacksholme Road, Kilmacolm

The 16 members of the Kilmacolm Civic Trust Executive Committee have considered this Application extremely carefully. This has divided opinion but the majority have **NO OBJECTION.** 

Whilst the demolition of any building (particularly part of our built agricultural heritage) should be avoided, we also understand the many unseen issues and heavy costs associated with renovating buildings constructed in the 19th Century. Each case must be considered on its merits and we feel that this well considered design using high quality materials should be supported. We note that the new house that is to replace the existing farmhouse, which is to be demolished for understandable reasons, will now be a 2 storey dwelling (not 2.5 stories as originally applied for in Application 23/0123/IC). We also note that it will not have as large a footprint as originally applied for in Application 23/0123/IC. We feel that this better designed building will fit well within its setting. We also support the upgrading and redesign of the equestrian and parking facilities, and the siting and design of the new Agricultural building.

Yours Sincerely,

Nicol Cameron

(Mr R.N. Cameron - Chairman Kilmacolm Civic Trust)

## 9. DECISION NOTICE DATED 17 APRIL 2024 ISSUED BY HEAD OF REGENERATION & PLANNING

## **DECISION NOTICE**

*Refusal of Planning Permission* Issued under Delegated Powers

Regeneration and Planning Municipal Buildings Clyde Square Greenock PA15 1LY

Planning Ref: 24/0015/IC

Online Ref: 100620565-004

#### TOWN AND COUNTRY PLANNING (SCOTLAND) ACT 1997 TOWN AND COUNTRY PLANNING (DEVELOPMENT MANAGEMENT PROCEDURE) (SCOTLAND)REGULATIONS 2013

Mr A. White Allanbank Duchal Road KILMACOLM PA13 4AS Quigley Architects Graeme Quigley The Mews 22 Forsyth Street GREENOCK PA16 8DT

With reference to your application dated 25th January 2024 for planning permission under the above mentioned Act and Regulation for the following development:-

Erection of two storey replacement dwellinghouse incorporating basement level following demolition of existing dwellinghouse; refurbishment and alterations of stables; alterations and conversion of barn to form visitor/guest accommodation; erection of agricultural building; enlargement of equestrian area following demolition of existing barn and stable block; and alterations to layout of visitor parking area. at

Slates Farm, Blacksholm Road, Kilmacolm, PA13 4SX,

#### **Category of Application Local Application Development**

The INVERCLYDE COUNCIL in exercise of their powers under the abovementioned Act and Regulation hereby refuse planning permission for the said development.

The reasons for the Council's decision are:-

1. The proposal presents an unacceptable departure from the Development Plan as no specific locational requirement for the proposed house or visitor accommodation has been demonstrated. Furthermore, the proposed house is not considered to be appropriately scaled or designed to be in keeping with the character of this rural area. The proposal is therefore contrary to Policies 8, 9. 14, 17 and 29 of National Planning Framework 4; Policies 1 and 14 of the adopted Inverclyde LDP and Policies 1, 15 and 19 of the proposed LDP. It is also not supported by the design principles of both adopted and draft PAAN 8.

The reason why the Council made this decision is explained in the attached Report of Handling.

#### Dated this 17th day of April 2024

Mr Stuart W. Jamieson Director Environment and Regeneration

- 1 If the applicant is aggrieved by the decision of the Planning Authority to refuse permission, or to grant permission subject to conditions, the applicant may seek a review of the decision by submitting a Notice of Review within three months beginning with the date of this notice. A Notice of Review shall be addressed to Head of Legal, Democratic, Digital & Customer Services, Inverclyde Council, Municipal Buildings, Greenock, PA15 1LY
- 2 If permission to develop land is refused or granted subject to conditions, and the owner of the land claims that the land has become incapable of reasonably beneficial use in its existing state and cannot be rendered capable of reasonably beneficial use by the carrying out of any development which has been or would be permitted, he may serve on the planning authority a purchase notice requiring the purchase of his interest in the land in accordance with Part 5 of the Town and Country Planning (Scotland) Act 1997

Drawing No:	Version:	Dated:
AL(0)01	Rev A	18.01.2024
AL(0)02	Rev C	21.01.2024
AL(0)03	Rev C	25.03.2024
AL(0)04	Rev C	29.03.2024
AL(0)05	Rev C	25.03.2024
AL(0)06	Rev H	30.03.2024
AL(0)07	Rev J	05.02.2024
AL(0)08	Rev I	02.04.2024
AL(0)09	Rev I	02.04.2024
AL(0)10	Rev H	31.03.2024
AL(0)11	Rev H	30.03.2024
AL(0)12	Rev E	30.03.2024
AL(0)13	Rev C	19.01.2024
AL(0)15	Rev B	22.01.2024
AL(0)16		18.01.2024
AL(0)17		30.01.2024

#### Refused Plans: Can be viewed Online at http://planning.inverclyde.gov.uk/Online/

## 10. NOTICE OF REVIEW FORM DATED 13 MAY 2024 TOGETHER WITH STATEMENT OF APPEAL

Agenda Builder - Slates Farm, Kilmacolm

Invercipal Buildings Clyde Square Greenock PA15 1LY Tel: 01475 717171 Fax: 01475 712 468 Email: devcont.planning@inverclyde.gov.uk Applications cannot be validated until all the necessary documentation has been submitted and the required fee has been paid.			
Thank you for completing			
ONLINE REFERENCE	100671273-001		
	e unique reference for your online form only ase quote this reference if you need to cont		rity will allocate an Application Number when ority about this application.
	Agent Details n agent? * (An agent is an architect, consulta in connection with this application)	ant or someone else a	acting
Agent Details			
Please enter Agent detail	S		
Company/Organisation:	McInally Associates Ltd		
Ref. Number:	You must enter a Building Name or Number, or both: *		
First Name: *	Thomas	Building Name:	Suite G.09, The Greenlaw Works
Last Name: *	McInally	Building Number:	6
Telephone Number: *	01413325181	Address 1 (Street): *	South Greenlaw Way
Extension Number:		Address 2:	Newton Mearns
Mobile Number:		Town/City: *	Glasgow
Fax Number:		Country: *	Scotland
		Postcode: *	G77 6EF
Email Address: *	tommcinally@mcinally-associates.co.uk		
Is the applicant an individual or an organisation/corporate entity? *			

Applicant Details			
Please enter Applicant of	details		
Title:	Mr	You must enter a Bu	ilding Name or Number, or both: *
Other Title:		Building Name:	Allanbank
First Name: *	А.	Building Number:	
Last Name: *	White	Address 1 (Street): *	Duchal Road
Company/Organisation		Address 2:	
Telephone Number: *		Town/City: *	Kilmacolm
Extension Number:		Country: *	Scotland
Mobile Number:		Postcode: *	PA13 4AS
Fax Number:		]	
Email Address: *	tommcinally@mcinally-associates.co.uk		
Site Address	Details		
Planning Authority:	Inverclyde Council		
Full postal address of th	e site (including postcode where available):		
Address 1:	SLATES FARM		
Address 2:	BLACKSHOLM ROAD		
Address 3:			
Address 4:			
Address 5:			
Town/City/Settlement:	KILMACOLM		
Post Code:	PA13 4SX		
Please identify/describe the location of the site or sites			
Northing	669465	Fasting	234236
Northing	669465	Easting	234236

Description of Proposal
Please provide a description of your proposal to which your review relates. The description should be the same as given in the application form, or as amended with the agreement of the planning authority: * (Max 500 characters)
Erection of two storey replacement dwellinghouse incorporating basement level following demolition of existing dwellinghouse; refurbishment and alterations of stables; alterations and conversion of barn to form visitor / guest accommodation; erection of agricultural building; enlargement of equestrian area following demolition of existing barn and stable block; and alterations to layout of visitor parking area.
Type of Application
What type of application did you submit to the planning authority? *
Application for planning permission (including householder application but excluding application to work minerals).
Application for planning permission in principle.
Further application.
Application for approval of matters specified in conditions.
What does your review relate to? *
Refusal Notice.
Grant of permission with Conditions imposed.
No decision reached within the prescribed period (two months after validation date or any agreed extension) – deemed refusal.
Statement of reasons for seeking review
You must state in full, why you are a seeking a review of the planning authority's decision (or failure to make a decision). Your statement must set out all matters you consider require to be taken into account in determining your review. If necessary this can be provided as a separate document in the 'Supporting Documents' section: * (Max 500 characters)
must set out all matters you consider require to be taken into account in determining your review. If necessary this can be provided as a
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must set out all matters you consider require to be taken into account in determining your review. If necessary this can be provided as a separate document in the 'Supporting Documents' section: * (Max 500 characters) Note: you are unlikely to have a further opportunity to add to your statement of appeal at a later date, so it is essential that you produce all of the information you want the decision-maker to take into account. You should not however raise any new matter which was not before the planning authority at the time it decided your application (or at the time expiry of the period of determination), unless you can demonstrate that the new matter could not have been raised before that time is a consequence of exceptional circumstances. Please see attached Planning Appeal Statement and associated productions Have you raised any matters which were not before the appointed officer at the time the Determination on your application was made? *
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Please provide a list of all supporting documents, materials and evidence which you wish to to rely on in support of your review. You can attach these documents electronically later in the			d intend
Please see attached Planning Appeal Statement and associated productions			
Application Details			
Please provide the application reference no. given to you by your planning authority for your previous application.	24/0015/IC		]
What date was the application submitted to the planning authority? *	25/01/2024		]
What date was the decision issued by the planning authority? *	17/04/2024		
Review Procedure         The Local Review Body will decide on the procedure to be used to determine your review and may at any time during the review process require that further information or representations be made to enable them to determine the review. Further information may be required by one or a combination of procedures, such as: written submissions; the holding of one or more hearing sessions and/or inspecting the land which is the subject of the review case.         Can this review continue to a conclusion, in your opinion, based on a review of the relevant information provided by yourself and other parties only, without any further procedures? For example, written submission, hearing session, site inspection. *         Yes       No         Please indicate what procedure (or combination of procedures) you think is most appropriate for the handling of your review. You may			
select more than one option if you wish the review to be a combination of procedures. Please select a further procedure *			
Further written submissions on specific matters			
Please explain in detail in your own words why this further procedure is required and the matters set out in your statement of appeal it will deal with? (Max 500 characters)			
Further written submissions to allow for further comment on any planning authority statements regarding appeal.			
In the event that the Local Review Body appointed to consider your application decides to inspect the site, in your opinion: Can the site be clearly seen from a road or public land? * $X = 0$ No Is it possible for the site to be accessed safely and without barriers to entry? * $X = 0$ No			

Checklist – Application for Notice of Review			
Please complete the following checklist to make sure you have provided all the necessary information in support of your appeal. Failure to submit all this information may result in your appeal being deemed invalid.			
Have you provided the name	e and address of the applicant?. *	🗙 Yes 🗌 No	
Have you provided the date a review? *	and reference number of the application which is the subject of this	X Yes No	
	n behalf of the applicant, have you provided details of your name hether any notice or correspondence required in connection with the or the applicant? *	X Yes No N/A	
	ent setting out your reasons for requiring a review and by what f procedures) you wish the review to be conducted? *	X Yes No	
Note: You must state, in full, why you are seeking a review on your application. Your statement must set out all matters you consider require to be taken into account in determining your review. You may not have a further opportunity to add to your statement of review at a later date. It is therefore essential that you submit with your notice of review, all necessary information and evidence that you rely on and wish the Local Review Body to consider as part of your review.			
	ocuments, material and evidence which you intend to rely on nich are now the subject of this review *	X Yes No	
Note: Where the review relates to a further application e.g. renewal of planning permission or modification, variation or removal of a planning condition or where it relates to an application for approval of matters specified in conditions, it is advisable to provide the application reference number, approved plans and decision notice (if any) from the earlier consent.			
Declare – Notic	e of Review		
I/We the applicant/agent certify that this is an application for review on the grounds stated.			
Declaration Name:	Mr Thomas McInally		
Declaration Date:	13/05/2024		

## PLANNING APPEAL STATEMENT

GROUNDS OF APPEAL AGAINST REFUSAL BY INVERCLYDE COUNCIL OF PLANNING APPLICATION 24/0015/IC - ERECTION OF TWO STOREY REPLACEMENT DWELLINGHOUSE INCORPORATING BASEMENT LEVEL FOLLOWING DEMOLITION OF EXISTING DWELLINGHOUSE; REFURBISHMENT AND ALTERATIONS OF STABLES; ALTERATIONS AND CONVERSION OF BARN TO FORM VISITOR/GUEST ACCOMMODATION; ERECTION OF AGRICULTURAL BUILDING; ENLARGEMENT OF EQUESTRIAN AREA FOLLOWING DEMOLITION OF EXISTING BARN AND STABLE BLOCK; AND ALTERATIONS TO LAYOUT OF VISITOR PARKING AREA

## SLATES FARM, BLACKSHOLM ROAD, KILMACOLM, PA13 4SX

MAY 2024



Suite G.09, The Greenlaw Works 6 South Greenlaw Way, Newton Mearns Glasgow G77 6EF

tel : 0141 332 5181 e-mail : tommcinally@mcinally-associates.co.uk

www.mcinally-associates.co.uk

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## **CONTENTS**

1	INTRODUCTION	1
2	BACKGROUND TO THE PROPOSAL	2
3	ASSESSMENT AGAINST PLANNING POLICY	4
4	REPRESENTATIONS AND CONSULTATION RESPONSES	.26
5	CONCLUSIONS	. 28

## PRODUCTIONS

Production 1 :	Planning Application Package (application form, all plans, Design Statement and Appendices, Roof Condition Survey, Stone Condition Survey, Structural Condition Survey, Sustainability Statement, Client's Business Plan)
Production 2 :	Refusal Notice
Production 3 :	Report of Handling
Production 4 :	Letters from customers of Slates Farm Livery (x4)
Production 5 :	Report of Handling for Application 16/0198/IC
Production 6 :	Elevation Drawing illustrating consented house at Blacksholm Road, Kilmacolm (directly to the north of Slates Farm)
Production 7 :	Existing and Proposed Aerial Images of site and surrounding area

## **1 INTRODUCTION**

- 1.1 This appeal is lodged against the delegated decision by Inverclyde Council to refuse planning consent for Application No. 24/0015/IC seeking consent for the erection of two storey replacement dwellinghouse incorporating basement level following demolition of existing dwellinghouse; refurbishment and alterations of stables; alterations and conversion of barn to form visitor/guest accommodation; erection of agricultural building; enlargement of equestrian area following demolition of existing barn and stable block; and alterations to layout of visitor parking area at Slates Farm, Blacksholm Road, Kilmacolm PA13 4SX.
- 1.2 This application (see Production 1: Application Package) was submitted following refusal of a previous application with the proposals subject to this appeal amended to take cognisance of the reasons for refusal of the previous application and to address the previous concerns of the planners.
- 1.3 The application was however refused (**see Production 2: Refusal Notice**) for the reason that:

The proposal presents an unacceptable departure from the Development Plan as no specific locational requirement for the proposed house or visitor accommodation has been demonstrated. Furthermore, the proposed house is not considered to be appropriately scaled or designed to be in keeping with the character of this rural area. The proposal is therefore contrary to Policies 8, 9, 14, 17 and 29 of National Planning Framework 4; Policies 1 and 14 of the adopted Invercive LDP and Policies 1, 15 and 19 of the proposed LDP. It is also not supported by the design principles of both adopted and draft PAAN 8.

1.4 Having assessed the reason for refusal it is maintained that as a replacement house attached to an existing business that the specific locational requirement has been demonstrated. As such the proposal should be reconsidered against the issues now raised in this appeal statement.

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## **2** BACKGROUND TO THE PROPOSAL

- 2.1 Slates Farm Livery has been a long-standing business within the Kilmacolm area for many years, providing equestrian activities and services for many local residents.
- 2.2 As such the business continued at sustainable levels until Covid 19 and the introduction of lockdowns, which had a significant impact on business with significant reduction in income and viability to maintain the property.
- 2.3 As a result of the financial difficulties of the Covid 19 lockdown and fabric decay of Slates Farm, the former owner decided to sell the business and property in 2022 with the property acquired by Mr and Mrs White who had been a long-term patron of Slates Farm Livery. Having acquired the property and the business Mr and Mrs White assessed the options for continuity of the business, maintaining the connection with previous patrons and it became clear that the dilapidation of the livery stables required significant investment to ensure the livery stables were wind and watertight. It is however important that Mr and Mrs White acquired the property and livery business as a going concern, which has neither been abandoned or extinguished. Accordingly the application should have been assessed as an existing use and not as a new business, as in the Report of Handling.
- 2.4 Since then Mr and Mrs White have focused on the repair of the fabric of the existing buildings including the stables. Unfortunately the condition of the stable block had deteriorated to the level that they could not safely house horses and the lessees at the time were informed of the need to find alternative accommodation until such times as the stable block could be repaired, at which point the former lessees could return. In this context it is important that the stable block and livery accommodation has had a new roof constructed with full stabling facilities under construction.
- 2.5 In addition, Mr and Mrs White instructed Mr Graeme Quigley to formulate plans for the repair of the existing house which already showed signs of dilapidation with damp and structural issues. In time Mr Quigley instructed assessments of the roof and the fundamental structure of the building (see surveys included in **Production 1** for details). As a result, it became clear that there were significant problems related to the structure of the building and the need for an entirely new roof. There were also concerns that the existing house failed all modern house energy efficiency standards which would also need to be addressed in any refurbishment or reconstruction to meet current building and planning standards.
- 2.6 Detailed surveys of the main house indicated that the walls had been constructed without any recognisable solid foundation nor having a damp proof course, both of which would be essential for the long-term sustainability of the buildings. The survey of the buildings also highlighted areas of dampness throughout the building and the requirement to replace the entire roof. In this context it became clear that the repair and extension of the existing house would require the installation of new foundations, a damp proof course, the rebuilding of existing walls and a new roof, all of which would not be cost effective or indeed viable. As a result the decision was taken to replace the existing house with a new up-to-date energy efficient and well-designed house at a significantly lower cost.

- 2.7 Since then Mr and Mrs White have continued to promote the replacement of the farmhouse as a result of the poor condition of the building, which is already subject of a demolition warrant owing to the structural failing of the property.
- 2.8 In the Assessment of the Proposal in the Report of Handling (**Production 3**) it appears that the refusal of consent is primarily based on a perception that there is no livery business operating at Slates Farm and that it has not been demonstrated that a new dwelling house is required to support the operational needs of a current rural business operation and the current proposal for a replacement dwelling is not justified.
- 2.9 It is important that the Report of Handling acknowledges that the applicant advised that an equestrian business has operated at Slates Farm for a number of decades and provided evidence in a letter from a previous customer who advises that their horse was moved from the stables in December 2023 to allow upgrading of the facilities. Despite this information it was stated in the Report of Handling that there was no such business operating at Slates Farm.
- 2.10 In this context the applicant has provided further correspondence from 4 members of the local community (see **Production 4** for details) confirming the ongoing existing business at Slates Farm to December 2023.
- 2.11 These letters are from past and present users of the Slates Farm Livery and business partners of the livery. In addition a copy of a Report of Handling for an application on adjoining land by Mr David Ashman in 2016 confirms the existence of the livery business at Slates Farm (see **Production 5** for details). As such it is clear that the Slates Farm Livery was a lawful use of the land. It is also maintained that the use has neither been abandoned nor extinguished and that the livery use remains the permitted lawful use of land at Slates Farm.
- 2.12 The suggestion that the use has been abandoned or extinguished in the Report of Handling is entirely wrong.
- 2.13 In circumstances where the proposal seeks to reinvest in an existing business in the rural area a re-assessment of the proposal against the policies of NPF4 and the adopted and proposed LDPs can therefore be undertaken.
- 2.14 Accordingly the following section assesses the policies referred to in the Report of Handing with subsequent assessment of the proposal.

# **3** ASSESSMENT AGAINST PLANNING POLICY

3.1 Section 25 of the Town and Country Planning (Scotland) Act 1997 (as amended) states that "where, in making any determination under the Planning Acts, regard is to be had to the development plan" and that "the determination shall be made in accordance with the plan unless material considerations dictate otherwise". In this context, the Development Plan comprises of the adopted and proposed Inverclyde Local Development Plan's and National Planning Framework 4 which are assessed below.

### NATIONAL PLANNING FRAMEWORK 4

- 3.2 National Planning Framework 4 (NPF4) was adopted by the Scottish Ministers on 13th February 2023. NPF4 forms part of the statutory development plan, along with the Inverclyde Local Development Plan and its supplementary guidance.
- 3.3 NPF4 contains 33 policies, and the following are considered relevant to this application.
  - Policy 1. Tackling the Climate and Nature Crises
  - Policy 2: Climate mitigation and adaptation
  - Policy 8. Greenbelts
  - Policy 9. Brownfield, Vacant and Derelict Land and Empty Buildings
  - Policy 14. Design, Quality and Place
  - Policy 16. Quality Homes
  - Policy 17: Rural homes
  - Policy 29: Rural development

#### Policy 1: Tackling the climate and nature crises

When considering all development proposals significant weight will be given to the global climate and nature crises.

3.4 In the context of Policy 1 the proposal reflects the scale and architecture of the development solution in the local area without any adverse impacts on amenity and landscape. In addition, the proposal meets the requirements to address the global climate emergency by significantly reducing carbon emissions with a new modern house built to modern building and environmental standards with at least 50% more energy efficiency. In all regards, the proposals are considered to be complaint with Policy 1.

#### Policy 2: Climate mitigation and adaptation

- a) Development proposals will be sited and designed to minimise lifecycle greenhouse gas emissions as far as possible.
- b) Development proposals will be sited and designed to adapt to current and future risks from climate change.
- c) Development proposals to retrofit measures to existing developments that reduce emissions or support adaptation to climate change will be supported.
- 3.5 In terms of Policy 2, the Design Statement enclosed within the original planning application package (see **Production 1**) confirms that development proposals will be sited and designed to minimise lifecycle greenhouse gas emissions as far as possible. The proposals are also located within the existing grouping of buildings sited in the 1800's and are outwith any flooding zone and are protected by the natural topography of the site against current and future risks of climate change. Finally, the development proposals include retrofit measures to the existing ancillary buildings that will reduce emissions and support adaptation to climate change. In all regards the proposal relaces an existing house with a proposed house that will significantly reduce greenhouse gases in a location not susceptible to flooding and on an existing brownfield site. **The proposals are considered to be compliant with Policy 2**.

#### **Policy 8: Green belts**

- a) Development proposals within a green belt designated within the LDP will only be supported if:
  - i. they are for:
    - development associated with agriculture, woodland creation, forestry and existing woodland (including community woodlands);
    - residential accommodation required and designed for a key worker in a primary industry within the immediate vicinity of their place of employment where the presence of a worker is essential to the operation of the enterprise, or retired workers where there is no suitable alternative accommodation available;
    - horticulture, including market gardening and directly connected retailing, as well as community growing;
    - outdoor recreation, play and sport or leisure and tourism uses; and developments that provide opportunities for access to the open countryside (including routes for active travel and core paths);
    - flood risk management (such as development of blue and green infrastructure within a "drainage catchment" to manage/mitigate flood risk and/or drainage issues);
    - essential infrastructure or new cemetery provision;
    - minerals operations and renewable energy developments;
    - intensification of established uses, including extensions to an existing building where that is ancillary to the main use;

- the reuse, rehabilitation and conversion of historic environment assets; or
- one-for-one replacements of existing permanent homes.

and

- ii. the following requirements are met:
  - reasons are provided as to why a green belt location is essential and why it cannot be located on an alternative site outwith the green belt;
  - the purpose of the green belt at that location is not undermined;
  - the proposal is compatible with the surrounding established countryside and landscape character;
  - the proposal has been designed to ensure it is of an appropriate scale, massing and external appearance, and uses materials that minimise visual impact on the green belt as far as possible; and
  - there will be no significant long-term impacts on the environmental quality of the green belt.
- 3.6 In terms of Policy 8, the proposal seeks to replace existing development with new modern and highly efficient development. The proposal is entirely compliant with green belt policy and compatible with surrounding uses and with no long-term adverse impact on the environmental quality of the green belt.
- 3.7 In all regards, it is submitted development proposals, subject to this appeal are capable of support from Invercive Council as they will deliver:
  - Residential accommodation required and designed for a key worker in an existing livery business within the immediate vicinity of their place of employment where the presence of said worker is essential to the operation of the enterprise;
  - An intensification of an established equestrian use, including an extension to an existing building where that is ancillary to the main use in the form of improved equestrian services and ancillary visitor accommodation;
  - Outdoor recreation, play and sport or leisure and tourism uses;
  - One for one replacement of an existing dwellinghouse.
- 3.8 The content of the Design Statement submitted with the original planning application and enclosed as **Production 1**, expands on this further. The development proposals are located within a green belt designation with the LDP and should be supported as they are for the replacement residential accommodation is required and designed for a key worker in a primary industry within the immediate vicinity of their place of employment where the presence of a worker is essential to the operation of the enterprise. In addition, the development proposals are for outdoor recreation, play and sport as well as leisure and tourism uses; and will provide opportunities for access to the open countryside being immediately adjacent to existing routes of active travel and core paths. Finally, the development proposals are an intensification of an established (equestrian) use, include works to existing ancillary buildings, include their reuse, rehabilitation and conversation as well as replacing an existing permanent home one-for-one.
- 3.9 In addition to the above, the Design Statement notes the following;

- 3.10 The equestrian centre is an existing enterprise and the nature of the business requires a green belt location for horses to graze, exercise and be housed safely and securely.
- 3.11 The purpose of the green belt at this location is not undermined and is compatible with the surrounding established countryside and landscaping character with new equestrian facilities recently granted by Inverclyde Council immediately to the north of the application site.
- 3.12 The development proposals have been designed to ensure it is of an appropriate scale, massing and external appearance, and uses materials that minimise visual impact on the greenbelt as far as possible; and there will be no significant long-term impacts on the environmental quality of the green belt.
- 3.13 In all regards, the proposals are considered compliant with Policy 8.

#### Policy 9: Brownfield, vacant and derelict land and empty buildings

- a) Development proposals that will result in the sustainable reuse of brownfield land including vacant and derelict land and buildings, whether permanent or temporary, will be supported. In determining whether the reuse is sustainable, the biodiversity value of brownfield land which has naturalised should be taken into account.
- b) Proposals on greenfield sites will not be supported unless the site has been allocated for development or the proposal is explicitly supported by policies in the LDP.
- c) Where land is known or suspected to be unstable or contaminated, development proposals will demonstrate that the land is, or can be made, safe and suitable for the proposed new use.
- d) Development proposals for the reuse of existing buildings will be supported, taking into account their suitability for conversion to other uses. Given the need to conserve embodied energy, demolition will be regarded as the least preferred option.
- 3.14 Policy 9 seeks to encourage re-use of brownfield land and the development of derelict buildings or spaces to improve wellbeing and to transform places.
- 3.15 The proposal seeks to replace an existing house on a brownfield site and is fully compliant with Policy 9.
- 3.16 In addition it should be noted that:
  - The development proposals will result in the sustainable reuse of brownfield land including vacant and derelict land and buildings.
  - The development proposals are supported by policies in the LDP.
  - The land is not known or suspected to be unstable or comtaminated.
  - The development proposals include reuse of existing buildings suitable for conversion to other uses. To conserve embodied energy, demolition will be minimised to areas where it is uneconomic and unsustainable to convert.
- 3.17 Given the above it is submitted that the proposals are in full compliance with Policy9.

#### Policy 14: Design, quality and place

- a) Development proposals will be designed to improve the quality of an area whether in urban or rural locations and regardless of scale.
- b) Development proposals will be supported where they are consistent with the six qualities of successful places:

**Healthy:** Supporting the prioritisation of women's safety and improving physical and mental health.

Pleasant: Supporting attractive natural and built spaces.

**Connected:** Supporting well connected networks that make moving around easy and reduce car dependency

**Distinctive:** Supporting attention to detail of local architectural styles and natural landscapes to be interpreted, literally or creatively, into designs to reinforce identity.

**Sustainable:** Supporting the efficient use of resources that will allow people to live, play, work and stay in their area, ensuring climate resilience, and integrating nature positive, biodiversity solutions.

**Adaptable:** Supporting commitment to investing in the long-term value of buildings, streets and spaces by allowing for flexibility so that they can be changed quickly to accommodate different uses as well as maintained over time.

Further details on delivering the six qualities of successful places are set out in Annex D.

- c) Development proposals that are poorly designed, detrimental to the amenity of the surrounding area or inconsistent with the six qualities of successful places, will not be supported.
- 3.18 Policy 14 supports development which is consistent with the six qualities of successful places in delivering healthy, pleasant, attractive, connected, sustainable and adaptable places. In this regard the investment in upgrading an existing livery business with the replacement of obsolete facilities with new modern stabling, enhanced facilities and a replacement home and business centre in a well designed environment which achieves all of the six qualities.
- 3.19 In all regards the proposal replaces an existing house and adds investment to an appropriate green belt use to sustain a local business and add to the environmental quality of the area and is considered to be compliant with Policy 14.

#### Policy 16: Quality homes

- a) Development proposals for new homes on land allocated for housing in LDPs will be supported.
- b) Development proposals that include 50 or more homes, and smaller developments if required by local policy or guidance, should be accompanied by a Statement of Community Benefit. The statement will explain the contribution of the proposed development to:

- i. meeting local housing requirements, including affordable homes;
- ii. providing or enhancing local infrastructure, facilities and services; and
- iii. improving the residential amenity of the surrounding area.
- c) Development proposals for new homes that improve affordability and choice by being adaptable to changing and diverse needs, and which address identified gaps in provision, will be supported. This could include:
  - i. self-provided homes;
  - ii. accessible, adaptable and wheelchair accessible homes;
  - iii. build to rent;
  - iv. affordable homes;
  - v. a range of size of homes such as those for larger families;
  - vi. homes for older people, including supported accommodation, care homes and sheltered housing;
  - vii. homes for people undertaking further and higher education; and

viii. homes for other specialist groups such as service personnel.

- d) Development proposals for public or private, permanent or temporary, Gypsy/Travellers sites and family yards and Travelling Showpeople yards, including on land not specifically allocated for this use in the LDP, should be supported where a need is identified and the proposal is otherwise consistent with the plan spatial strategy and other relevant policies, including human rights and equality.
- e) Development proposals for new homes will be supported where they make provision for affordable homes to meet an identified need. Proposals for market homes will only be supported where the contribution to the provision of affordable homes on a site will be at least 25% of the total number of homes, unless the LDP sets out locations or circumstances where:
  - i. a higher contribution is justified by evidence of need, or
  - ii. a lower contribution is justified, for example, by evidence of impact on viability, where proposals are small in scale, or to incentivise particular types of homes that are needed to diversify the supply, such as self-build or wheelchair accessible homes.

The contribution is to be provided in accordance with local policy or guidance.

- f) Development proposals for new homes on land not allocated for housing in the LDP will only be supported in limited circumstances where:
  - i. the proposal is supported by an agreed timescale for build-out; and
  - ii. the proposal is otherwise consistent with the plan spatial strategy and other relevant policies including local living and 20 minute neighbourhoods;
  - iii. and either:
    - delivery of sites is happening earlier than identified in the deliverable housing land pipeline. This will be determined by reference to two consecutive years of the Housing Land Audit evidencing substantial

delivery earlier than pipeline timescales and that general trend being sustained; or

- the proposal is consistent with policy on rural homes; or
- the proposal is for smaller scale opportunities within an existing settlement boundary; or
- the proposal is for the delivery of less than 50 affordable homes as part of a local authority supported affordable housing plan.
- g) Householder development proposals will be supported where they:
  - i. do not have a detrimental impact on the character or environmental quality of the home and the surrounding area in terms of size, design and materials; and
  - ii. do not have a detrimental effect on the neighbouring properties in terms of physical impact, overshadowing or overlooking.
- h) Householder development proposals that provide adaptations in response to risks from a changing climate, or relating to people with health conditions that lead to particular accommodation needs will be supported.
- 3.20 The Report of Handling assesses the proposal against Policy 16. Quality Homes, however, it is submitted that this policy is not relevant as its purpose is to assess new homes. The proposals subject to this appeal are seeking planning permission for the replacement of an existing permanent home on a one-for-one basis.
- 3.21 The proposed development will provide a high quality home without detrimental effect on neighbouring properties.

#### Policy 17: Rural homes

- a) Development proposals for new homes in rural areas will be supported where the development is suitably scaled, sited and designed to be in keeping with the character of the area and the development:
  - i. is on a site allocated for housing within the LDP;
  - ii. reuses brownfield land where a return to a natural state has not or will not happen without intervention;
  - iii. reuses a redundant or unused building;
  - iv. is an appropriate use of a historic environment asset or is appropriate enabling development to secure the future of historic environment assets;
  - v. is demonstrated to be necessary to support the sustainable management of a viable rural business or croft, and there is an essential need for a worker (including those taking majority control of a farm business) to live permanently at or near their place of work;
  - vi. is for a single home for the retirement succession of a viable farm holding;
  - vii. is for the subdivision of an existing residential dwelling; the scale of which is in keeping with the character and infrastructure provision in the area; or
  - viii. reinstates a former dwelling house or is a one-for-one replacement of an existing permanent house.

- b) Development proposals for new homes in rural areas will consider how the development will contribute towards local living and take into account identified local housing needs (including affordable housing), economic considerations and the transport needs of the development as appropriate for the rural location.
- c) Development proposals for new homes in remote rural areas will be supported where the proposal:
  - i. supports and sustains existing fragile communities;
  - ii. supports identified local housing outcomes; and
  - iii. is suitable in terms of location, access, and environmental impact.
- d) Development proposals for new homes that support the resettlement of previously inhabited areas will be supported where the proposal:
  - i. is in an area identified in the LDP as suitable for resettlement;
  - ii. is designed to a high standard;
  - iii. responds to its rural location; and
  - iv. iv. is designed to minimise greenhouse gas emissions as far as possible.
- 3.22 As outlined within the Design Statement enclosed within the original application package (see **Production 1**), Policy 17 primarily deals with the provision of new homes in rural areas. In terms of replacement homes, the policy notes the following:

"The development proposals for a replacement home in a rural area should be supported as the development is suitably scaled with its adjacent neighbours and has been sited and designed to be in keeping with the character of the area."

- 3.23 In addition, the Design Statement confirms the following:
  - □ The development proposals reuse brownfield land where a return to a natural state has not or will not happen without intervention.
  - □ The development proposals are necessary to support the sustainable management of a viable rural business, and there is an essential need for a worker (including those taking majority control of a farm business) to live permanently at or near their place of work;
  - □ The development proposal is a one-for-one replacement of an existing permanent house.
  - □ The development proposals are designed to a high standard;
  - □ The development proposals respond to its rural location; and
  - The development proposals are designed to minimise greenhouse gas emissions as far as possible
- 3.24 The proposal is a replacement house for an existing home that fails many modern structural and energy efficient standards and is of similar scale to recently approved proposals on adjoining land.
- 3.25 In this regard the development proposals are considered compliant with Policy 17.

#### Policy 29: Rural development

- a) Development proposals that contribute to the viability, sustainability and diversity of rural communities and local rural economy will be supported, including:
  - i. farms, crofts, woodland crofts or other land use businesses, where use of good quality land for development is minimised and business viability is not adversely affected;
  - ii. diversification of existing businesses;
  - iii. production and processing facilities for local produce and materials, for example sawmills, or local food production;
  - iv. essential community services;
  - v. essential infrastructure;
  - vi. reuse of a redundant or unused building;
  - vii. appropriate use of a historic environment asset or is appropriate enabling development to secure the future of historic environment assets;
  - viii. reuse of brownfield land where a return to a natural state has not or will not happen without intervention;
  - ix. small scale developments that support new ways of working such as remote working, homeworking and community hubs; or
  - x. improvement or restoration of the natural environment.
- b) Development proposals in rural areas should be suitably scaled, sited and designed to be in keeping with the character of the area. They should also consider how the development will contribute towards local living and take into account the transport needs of the development as appropriate for the rural location.
- c) Development proposals in remote rural areas, where new development can often help to sustain fragile communities, will be supported where the proposal:
  - i. will support local employment;
  - ii. supports and sustains existing communities, for example through provision of digital infrastructure; and
  - iii. is suitable in terms of location, access, siting, design and environmental impact.
- d) Development proposals that support the resettlement of previously inhabited areas will be supported where the proposal:
  - i. is in an area identified in the LDP as suitable for resettlement;
  - ii. is designed to a high standard;
  - iii. responds to their rural location; and
  - iv. iv. is designed to minimise greenhouse gas emissions as far as possible.
- 3.26 In terms of the above, it is submitted that the proposals will support the viability, sustainability and diversity of an existing rural business and will allow for the reuse

of buildings which are currently underutilised. The development proposals are considered to be suitably scaled, sited and designed to be in keeping with the character of the area (including recently approved housing within the immediate vicinity of the rural area – as illustrated in **Productions 1 (Drawings 1846/AL(0)27 & 28), 6 and 7**). Drawings 27 and 28 demonstrate that the proposals are in keeping with the local baseline footprint, height and scale while **Production 6** illustrates this by showing the elevation of the consented house at Blacksholm Road (directly to the north of Slates Farm). The proposals will also support local rural employment and the rural economy by revitalising the existing livery business on site. **In all regards, the proposals are considered to be compliant with Policy 29**.

- 3.27 It is also maintained that the proposal meets the requirements of Policies 16 and 17 by providing a sustainable energy efficient home in an appropriate rural location, enhancing access to the countryside and the rural economy of the area. In a similar vein the proposal complies with Policy 29.
- 3.28 As outlined previously, the proposal seeks to replace an existing house in the countryside which is part of a small farm and livery business established many years ago. The properties of the businesses were purchased as a going concern with the intent to secure investment in upgrading the livery business and restoring the house.
- 3.29 As also outlined previously the house is considered to be dilapidated with significant structural issues including the lack of any recognisable solid foundations to the walls, dampness and the lack of a dampproof course, all of which make conversion and upgrading both difficult and prohibitively expensive.
- 3.30 In addition, the existing house offers extremely poor energy efficiency.
- 3.31 Having considered the options and cost of refurbishment the applicant is proposing a complete new build to modern structural and energy efficient standards and increased energy efficiency by more than 50%.
- 3.32 In these circumstances it is respectfully suggested that the proposed reinvestment in the livery business and replacement of the existing dwelling is compliant with the requirements of NPF4 insofar as the proposal will:
  - a) minimise lifestyle gas emissions as far as possible; and
  - b) be sited and designed to adapt to current and future risks from climate change.
- 3.33 In addition the proposal is directly related to appropriate uses within the green belt with significant investment in an existing livery business offering access to the countryside in terms of sport and recreation and offers intensification of an existing use and the redevelopment of an existing house.
- 3.34 In this context it is also relevant that the use has been recognised as an acceptable use in the countryside and green belt in previous planning reports (see **Production 5**) as an existing use and permitted development and is compatible with surrounding uses. It is also considered that the scale of development is similar to recently approved proposals (see Productions 1 (Plans 27 & 28), 6 and 7) and will enhance the amenity and environment of the green belt.
- 3.35 In response to further issues arising from NPF4 it is maintained that the proposal:
  - will improve the quality of activity and development in the area
  - will improve the range of facilities available to young girls and women in a safe environment

- reflects recent architectural solutions in the area
- support commitment to long-term investment in the countryside
- provide a quality home and business environment
- is necessary to sustain a viable rural business in a location where direct on-site supervision is necessary
- is a one off replacement for an existing house and is suitable in terms of location access and environmental impact
- is designed to a high standard
- responds to its rural location
- is designed to minimise greenhouse gas emissions as far as possible
- 3.36 In terms of NPF4 policy on rural development, the proposal will contribute to the viability, sustainability and diversity of the rural economy, and is designed to a high standard which minimises greenhouse gas emissions as far as possible.
- 3.37 As such it is maintained that the proposals are entirely compliant with NPF4 and that planning consent should be granted.

# ADOPTED INVERCLYDE LOCAL DEVELOPMENT PLAN (2019)

- 3.38 The following policies and guidance are considered of relevance and are assessed below:
  - Policy 1: Creating Successful Places
  - Policy 6: Low and Zero Carbon Generating Technology
  - Policy 8: Managing Flood Risk
  - Policy 9: Surface and Waste Water Drainage
  - Policy 11: Managing Impact of Development on the Transport Network
  - Policy 14: Green Belt and Countryside
  - Policy 33: Biodiversity and Geodiversity
  - Policy 38: Path Network

#### **Policy 1: Creating Successful Places**

Inverclyde Council requires all development to have regard to the six qualities of successful places. In preparing development proposals, consideration must be given to the factors set out in Figure 3. Where relevant, applications will also be assessed against the Planning Application Advice Notes Supplementary Guidance.

3.39 It is submitted that the development proposals have demonstrated that they have regard to the six qualities of successful places, this is evidenced through the content of the submitted plans and the Deign Statement submitted in support of the original planning application (as enclosed within **Production 1**). In all regards, the proposals are considered to be compliant with Policy 1.

#### Policy 6: Low and Zero Carbon Generating Technology

Support will be given to all new buildings designed to ensure that at least 15% of the carbon dioxide emissions reduction standard set by Scottish Building Standards is met through the installation and operation of low and zero-carbon generating technologies. This percentage will increase to at least 20% by the end of 2022. Other solutions will be considered where:

- a) it can be demonstrated that there are significant technical constraints to using on-site low and zero-carbon generating technologies; and
- b) there is likely to be an adverse impact on the historic environment.

\*This requirement will not apply to those exceptions set out in Standard 6.1 of the 2017 Domestic and Non-Domestic Technical Handbooks associated with the Building (Scotland) Regulations 2004, or to equivalent exceptions set out in later versions of the handbook.

3.40 As evidenced within the enclosed Deign Statement (see **Production 1**) the proposals aim to achieve a much higher standard by ensuring at least a 50% reduction in carbon dioxide emissions through use of zero and low carbon generating technology such as solar P.V. arrays with battery storage solutions, ground source heat pumps, efficient oil boiler, advanced glazing, added insulation, alternative solid fuel heating, solar gain, mechanical ventilation and heat recovery system and air tightness throughout. In all regards, the proposals are considered to be complaint with Policy 6.

#### **Policy 8: Managing Flood Risk**

Development proposals will be assessed against the Flood Risk Framework set out in Scottish Planning Policy. Proposals must demonstrate that they will not:

- a) be at significant risk of flooding (i.e. within the 1 in 200 year design envelope);
- b) increase the level of flood risk elsewhere; and
- c) reduce the water conveyance and storage capacity of a functional flood plain.

The Council will support, in principle, the flood protection schemes set out in the Clyde and Loch Lomond Local Flood Risk Management Plan 2016, subject to assessment of the impacts on the amenity and operations of existing and adjacent uses, the green network, historic buildings and places, and the transport network.

3.41 As evidenced within the enclosed Deign Statement (see **Production 1**) the development proposals have been assessed against the Flood Risk Framework set out in Scottish Planning Policy and do not; offer significant risk of flooding (i.e. within the 1 in 200 year design envelope); increase the level of flood risk elsewhere. The development proposals actually reduce the flood risk elsewhere by capturing water onsite that does not presently exist; and do not reduce the water conveyance and storage capacity of a functional flood plain in any way. Nature based solutions to flood management are preferred so the development proposals incorporate the reinstated and management of existing historical drainage within the site. The proposals are therefore considered compliant with Policy 8.

#### Policy 9: Surface and Waste Water Drainage

New build development proposals which require surface water to be drained should demonstrate that this will be achieved during construction and once completed through a Sustainable Drainage System (SuDS), unless the proposal is for a single dwelling or the discharge is directly to coastal waters.

The provision of SuDS should be compliant with the principles set out in the SuDS Manual C753 and Sewers for Scotland 3rd edition, or any successor documents.

Where waste water drainage is required, it must be demonstrated that the development can connect to the existing public sewerage system. Where a public connection is not feasible at present, a temporary waste water drainage system can be supported if:

- i. a public connection will be available in future, either through committed sewerage infrastructure or pro-rata developer contributions; and
- ii. the design of, and maintenance arrangements for, the temporary system meet the requirements of SEPA, Scottish Water and Inverclyde Council, as appropriate.

Private sustainable sewerage systems within the countryside can be supported if it is demonstrated that they pose no amenity, health or environmental risks, either individually or cumulatively.

Developments including SuDS are required to have an acceptable maintenance plan in place.

3.42 As evidenced within the enclosed Deign Statement (see **Production 1**) the development proposals are for a replacement single dwelling and will include for the provision of SuDS compliant with the principles set out in the SuDS Manual C753 and Sewers for Scotland 3rd edition, or any successor documents. While there are historical septic tanks on-site and ample opportunity for soakaways, the adjacent Balrossie development offers the possibility for mains connections of surface and waste water drainage. The practicality of which has yet to be explored but if possible, all applications to the regulatory bodies (for new mains connections) will be submitted and approved accordingly. The proposals are therefore considered compliant with Policy 9.

#### Policy 11: Managing Impact of Development on the Transport Network

Development proposals should not have an adverse impact on the efficient operation of the transport and active travel network. Development should comply with the Council's roads development guidelines and parking standards. Developers are required to provide or contribute to improvements to the transport network that are necessary as a result of the proposed development.

3.43 The proposal has no adverse impact on the transport network as evidenced by the consultation response received from Roads and Transportation Service which offered no objection to the proposed development. In this regard, the proposals are considered compliant with Policy 11.

#### Policy 14: Green Belt and Countryside

Development in the Green Belt and Countryside will only be permitted if it is appropriately designed, located, and landscaped, and is associated with:

- a) agriculture, horticulture, woodland or forestry;
- b) a tourism or recreational use that requires a countryside location;
- c) infrastructure with a specific locational need;
- d) the appropriate re-use of a redundant stone or brick building, the retention of which is desirable for its historic interest or architectural character, subject to that interest or character being retained; or
- e) intensification (including extensions and outbuildings) of an existing use, which is within the curtilage of the associated use and is of an appropriate scale and form.

Proposals associated with the uses set out in criteria a)-c) must provide justification as to why the development is required at the proposed location.

3.44 The content of the Design Statement submitted with the original planning application and enclosed as **Production 1**, explains that the development proposals, subject to this appeal can be considered compliant with Policy 14 as they relate to an existing farm with an equestrian centre / livery business set within a historic environment with mature landscaping. Therefore, the proposals can be considered acceptable as they enhance the viability of an existing recreational use that required a countryside location. It is also submitted that the development proposals result in the intensification of the existing equestrian use, with proposals of an appropriate scale and form. **In all regards, the proposals can be considered compliant with Policy 14**.

#### Policy 33: Biodiversity and Geodiversity

#### Natura 2000 Sites

Development proposals that are likely to have a significant effect on a Natura 2000 site will be subject to an appropriate assessment of the implications of the proposal on conservation objectives. Proposals will only be permitted if the assessment demonstrates that there will be no adverse effect on the integrity of the site or if:

- a) there are no alternative solutions; and
- b) there are imperative reasons of overriding public interest, including those of a social or economic nature; and
- c) compensatory measures are provided to ensure that the overall coherence of the Natura network is protected.

In such cases, the Scottish Ministers must be notified.

#### **Sites of Special Scientific Interest**

Development affecting Sites of Special Scientific Interest will only be permitted where the objectives of the designation and the overall integrity of the area will not be compromised, or if any significant adverse effects on the qualities for which the area has been designated are clearly outweighed by social, environmental or economic benefits of national importance.

#### **Protected Species**

When proposing any development which may affect a protected species, the applicant should fulfil the following requirements: to establish whether a protected species is present; to identify how the protected species may be affected by the development; to ensure that the development is planned and designed so as to avoid or minimise any such impact, while having regard to the degree of protection which is afforded by legislation, including any separate licensing requirements; and to demonstrate that it is likely that any necessary licence would be granted.

#### **Local Nature Conservation Sites**

Development is required to avoid having a significant adverse impact on Local Nature Conservation Sites. Any adverse impacts are to be minimised. Where adverse impacts are unavoidable, compensatory measures will be required.

#### Local Landscape Areas

Development that affects the West Renfrew Hills Local Landscape Area is required to protect and, where possible, enhance its special features as set out in the Statement of Importance. Where there is potential for development to result in a significant adverse landscape and/or visual impact, proposals should be informed by a landscape and visual impact assessment.

#### **Non-Designated Sites**

The siting and design of development should take account of local landscape character. All development should seek to minimise adverse impact on wildlife, especially species and habitats identified in the Local Biodiversity Action Plan. Development should take account of connectivity between habitat areas. Where possible, new development should be designed to conserve and enhance biodiversity.

- 3.45 The proposal represents an investment in an existing business utilising existing access route and with no adverse impact upon biodiversity issues in the area.
- 3.46 The Report of Handling (enclosed as **Production 3**) highlights that *"the site has no natural heritage or landscape designations and is not considered to have any adverse impacts on wildlife". It also notes that "the retention and expansion of the existing tree belts as part of the landscaping proposals are welcomed"*. In all regards, the proposals are considered to be compliant with Policy 33.

#### Policy 38: Path Network

Development that would result in the loss of a core path, right of way or other important outdoor access route will not be permitted unless acceptable alternative provision can be made.

Where applicable, development proposals will be required to provide new paths in order to encourage active travel and/or connectivity to the green network. The provision of routes along water will be an essential requirement on development sites with access to a waterfront, unless not appropriate for operational or health and safety reasons.

- 3.47 The Report of Handling (enclosed as Production 3) confirms that the proposals will not have significant implications for Policy 38 of the adopted Local Development Plan and in this regard, can be considered compliant with the Policy 38.
- 3.48 Given the aforementioned it is maintained that the proposals are entirely compliant with the identified policies of the adopted Inverclyde Local Plan and that planning consent should be granted.

# PROPOSED INVERCLYDE LOCAL DEVELOPMENT PLAN (2021)

- 3.49 The following policies and guidance are considered of relevance and are assessed below:
  - Delicy 1: Creating Successful Places
  - Delicy 6: Low and Zero Carbon Generating Technology
  - Policy 9: Managing Flood Risk
  - Delicy 10: Surface and Waste Water Drainage
  - Development on the Transport Network
  - Delicy 15: Green Belt and the Countryside
  - □ Policy 16: Soils
  - Policy 19: Individual and Small Scale Housing Development in the Green Belt and Countryside

#### **Policy 1: Creating Successful Places**

Inverclyde Council requires all development to have regard to the six qualities of successful places. In preparing and assessing development proposals, consideration must be given to the factors set out in Figure 2 and demonstrated in a design-led approach. Where relevant, applications will also be assessed against the Planning Application Advice Notes and Design Guidance for New Residential Development Supplementary Guidance. When assessing proposals for the development opportunities identified by this Plan, regard will also be had to the mitigation and enhancement measures set out in the Strategic Environmental Assessment Environmental Report.

3.50 As outlined in response to Policy 1 of the adopted LDP, the development proposals have demonstrated that they have regard to the six qualities of successful places, this is evidenced through the content of the submitted plans and the Deign Statement submitted in support of the original planning application (as enclosed within **Production 1). In all regards, the proposals are considered to be compliant with Policy 1.** 

#### Policy 6: Low and Zero Carbon Generating Technology

Support will be given to all new buildings designed to ensure that at least 20% of the carbon dioxide emissions reduction standard set by Scottish Building Standards is met through the installation and operation of low and zero carbon generating technologies. This percentage will increase to at least 25% by the end of 2025. Other solutions will be considered where:

- a) it can be demonstrated that there are significant technical constraints to using on-site low and zero-carbon generating technologies; and
- b) there is likely to be an adverse impact on the historic or natural environment.

\* This requirement will not apply to those exceptions set out in Standard 6.1 of the 2017 Domestic and Non-Domestic Technical Handbooks associated with the Building (Scotland) Regulations 2004, or to equivalent exceptions set out in later versions of the handbook.

- 3.51 As indicated in the application submission the proposed house will be constructed to modern Passiv Haus standard with high energy efficiency and reduced carbon emissions.
- 3.52 As evidenced within the enclosed Deign Statement (see **Production 1**) and as outlined in response to Policy 6 of the adopted LDP, the proposals aim to achieve a much higher standard by ensuring at least a 50% reduction in carbon dioxide emissions through use of zero and low carbon generating technology such as solar P.V. arrays with battery storage solutions, ground source heat pumps, efficient oil boiler, advanced glazing, added insulation, alternative solid fuel heating, solar gain, mechanical ventilation and heat recovery system and air tightness throughout. In all regards, the proposals are considered to be complaint with Policy 6.

#### **Policy 9: Managing Flood Risk**

Development proposals will be assessed against the Flood Risk Framework set out in Scottish Planning Policy. Proposals must demonstrate that they will not:

- a) be at significant risk of flooding (i.e. within the 1 in 200 year design envelope);
- b) increase the level of flood risk elsewhere; and
- c) reduce the water conveyance and storage capacity of a functional flood plain.

The Council will support, in principle, the flood risk management schemes set out in the Clyde and Loch Lomond Local Flood Risk Management Plan 2016, subject to assessment of the impacts on the amenity and operations of existing and adjacent uses, the resources protected by the Plans historic buildings and places and natural and open spaces chapters, and the transport network. Where practical and effective, nature-based solutions to flood management will be preferred.

3.53 As evidenced within the enclosed Deign Statement (see **Production 1**) and as outlined in response to Policy 8 of the adopted LDP, the development proposals have been assessed against the Flood Risk Framework set out in Scottish Planning Policy and do not; offer significant risk of flooding (i.e. within the 1 in 200 year design envelope); increase the level of flood risk elsewhere. The development proposals actually reduce the flood risk elsewhere by capturing water on site that does not presently exist; and do not reduce the water conveyance and storage capacity of a functional flood plain in any way. Nature based solutions to flood management are

preferred so the development proposals incorporate the reinstated and management of existing historical drainage within the site. **The proposals are therefore considered compliant with Policy 9**.

#### Policy 10: Surface and Waste Water Drainage

New build development proposals which require surface water to be drained should demonstrate that this will be achieved during construction and once completed through a Sustainable Drainage System (SuDS), unless the proposal is for a single dwelling or the discharge is directly to coastal waters.

The provision of SuDS should be compliant with the principles set out in the SuDS Manual C753 and Sewers for Scotland 4th edition, or any successor documents.

Where waste water drainage is required, it must be demonstrated that the development can connect to the existing public sewerage system. Where a public connection is not feasible at present, a temporary waste water drainage system can be supported if:

- a) a public connection will be available in future, either through committed sewerage infrastructure or pro-rata developer contributions; and
- b) the design of, and maintenance arrangements for, the temporary system meet the requirements of SEPA, Scottish Water and Inverclyde Council, as appropriate.

Private sustainable sewerage systems within the countryside can be supported if it is demonstrated that they pose no amenity, health or environmental risks, either individually or cumulatively.

Developments including SuDS are required to have an acceptable maintenance plan in place, which identifies who will be responsible for maintenance and how this will be funded in the long term.

3.54 As evidenced within the enclosed Deign Statement (see **Production 1**) and as outlined in response to Policy 9 of the adopted LDP, the development proposals are for a replacement single dwelling and will include for the provision of SuDS compliant with the principles set out in the SuDS Manual C753 and Sewers for Scotland 3rd edition, or any successor documents. While there are historical septic tanks on-site and ample opportunity for soakaways, the adjacent Balrossie development offers the possibility for mains connections of surface and waste water drainage. The practicality of which has yet to be explored but if possible, all applications to the regulatory bodies (for new mains connections) will be submitted and approved accordingly. **The proposals are therefore considered compliant with Policy 10**.

#### Policy 12: Managing Impact of Development on the Transport Network

Development proposals should not have an adverse impact on the efficient operation of the transport and active travel network. Development should comply with the Council's roads development guidelines and parking standards, including cycle parking standards. Developers are required to provide or financially contribute to improvements to the transport network that are necessary as a result of the proposed development. 3.55 As outlined in response to Policy 11 of the adopted LDP, the proposal has no adverse impact on the transport network as evidenced by the consultation response received from Roads and Transportation Service which offered no objection to the proposed development. In this regard, the proposals are considered compliant with Policy 12.

#### Policy 15: Green Belt and the Countryside

Development in the Green Belt and Countryside will only be permitted if it is appropriately designed, located, and landscaped, and is associated with:

- a) agriculture, horticulture, woodland or forestry;
- b) a tourism or recreational use that requires a countryside location;
- c) infrastructure with a specific locational need;
- d) the appropriate re-use of a redundant stone or brick building, the retention of which is desirable for its historic interest or architectural character, subject to that interest or character being retained; or
- e) intensification (including extensions and outbuildings) within the curtilage of an existing use, which is of an appropriate scale and form.

Proposals associated with the uses set out in criteria a)-c) must provide justification as to why the development is required at the proposed location. Proposals in the green belt must not undermine the objectives of the green belt as set out in Scottish Planning Policy and the Clydeplan Strategic Development Plan. Non-conforming uses will only be considered favourably in exceptional or mitigating circumstances.

3.56 The content of the Design Statement submitted with the original planning application and enclosed as **Production 1**, explains that the development proposals, subject to this appeal can be considered compliant with Policy 15 as they relate to an existing farm with an equestrian centre / livery business set within a historic environment with mature landscaping. Therefore, the proposals can be considered acceptable as they enhance the viability of an existing recreational use that required a countryside location. It is also submitted that the development proposals result in the intensification of the existing equestrian use, with proposals of an appropriate scale and form. **In all regards, the proposals can be considered compliant with Policy 15**.

#### **Policy 16: Soils**

Development on prime agricultural land will only be supported if:

- a) it is on land allocated for development in this Local Development Plan or meets a need identified in the Strategic Development Plan;
- b) there is a specific locational need for the development;
- c) it is for small scale development directly linked to a rural business; or
- d) it is for renewable energy generation or mineral extraction, and the proposals include provision for the site to be returned to its former status.

Development should avoid the unnecessary disturbance of peat and carbon-rich soils. Best practice must be adopted in the movement, storage, management and reinstatement of peat and carbon-rich soils.

Where peat and carbon rich soils are present on an application site, a depth survey must be undertaken which demonstrates that areas of deep peat have been avoided as far as is possible. A peat management plan must also be produced, detailing mitigation measures which demonstrate that the unnecessary disturbance, degradation or erosion of peat will be avoided. It will also need to be demonstrated that adverse impacts on the soil resource during the construction and operational phases of a development will be minimised and the development will not result in a net increase in CO2 emissions over its lifetime.

3.57 As evidenced within the enclosed Design Statement (see Production 1) sections b) and c) are considered of relevance. The existing equestrian centre is ideal for an intensification of the site to include a betterment to the existing facilities of livery stables. The development proposals minimise disturbance of all soil on-site with best practice adopted at all times regarding the movement, storage, management and reinstatement of said soil on site. There is no peat on-site, adverse impacts on the soil resource during the construction and operational phases of the development will be minimised and the development will not result in a net increase in CO2 emissions over its lifetime. In all regards, the proposals can be considered compliant with Policy 16.

# Policy 19: Individual and Small Scale Housing Development in the Green Belt and Countryside

Proposals for individual and small scale housing development (up to 3 houses) in the Green Belt and Countryside will only be supported in the following circumstances:

- a) where the dwelling(s) is justified by the operational needs of a farm or other viable business which is inherently rural in nature and has been in operation for at least 5 years;
- b) where the dwelling(s) is an ancillary and integral part of a development that would bring significant economic benefits to Inverclyde;
- c) demolition and replacement of a habitable dwelling which cannot otherwise be brought up to current building standards, and where the proposed dwelling is similar in scale to the existing dwelling;
- d) sub-division of an existing dwelling to create one or more additional dwellings, but only where any extensions are clearly ancillary to the existing building; or
- e) conversion of redundant stone or brick built non-residential buildings, where the proposal is supported by proof that the existing building is no longer needed for its original purpose, and a structural survey indicates that the building is structurally sound and capable of conversion without substantial alteration, extension or rebuilding, with any new build element clearly ancillary to the existing building.

In all instances, dwellings are required to be designed and located to respect and complement their Green Belt/Countryside location and their landscape setting.

Any new development should positively contribute to the established character of the local landscape in terms of siting, scale, design, form and materials.

- 3.58 As evidenced within the enclosed Deign Statement (see **Production 1**) sections a), b), c), d) and e) apply. The replacement house is justified as the existing house is no longer suitable in terms of today's building standards without significant reinvestment, which is uneconomic. The replacement house is in keeping with the existing local built environment as it is of a similar scale, mass and proportion to the other residential properties in the area. The replacement house will also integrate office accommodation and storage for maintaining the business side of this venture. In all regards, as previously outlined, it is maintained that the proposals:
  - will improve the quality of activity and development in the area
  - will improve the range of facilities available to young girls and women in a safe environment
  - reflect recent architectural solutions in the area
  - support commitment to long-term investment in the countryside
  - provide a quality home and business environment
  - are necessary to sustain a viable rural business in a location where direct on-site supervision is necessary
  - are a one off replacement for an existing house and is suitable in terms of location, access and environmental impact
  - are designed to a high standard
  - respond to its rural location
  - are designed to minimise greenhouse gas emissions as far as possible
- 3.59 The proposals are therefore considered compliant with Policy 19.

### DRAFT PLANNING APPLICATION ADVICE NOTE (PAAN) 8: SITING AND DESIGN OF NEW HOUSES IN THE COUNTRYSIDE

- 3.60 In terms of the design principles of the draft PAAN 8: Siting and Design of New Houses in the Countryside, as outlined in the Design Statement enclosed with the original application package (see Production 1, Section 4 on design) it is submitted that the development proposals comply with the primary principles.
- 3.61 The siting of the buildings and the design of the housing proposed can be considered to:
  - Avoid prominent positions on skylines, ridges and hilltops.
  - Be set within the existing landform, with excavation and infill minimised.
  - Be set within the existing group of buildings.
  - Be set within a backdrop of a wooded area.
  - Ensure all windows have a vertical emphasis and be surrounded by a smooth cement margin.
  - Ensure all doors are surrounded by a smooth cememt margin.

- Have a minimum roof pitch of 35 degrees which is finished in natural slate.
- Avoid the introduction of boxed eaves, with large fascia boards and barge boards.
- Include a front porch which is designed as an integral part of the building, with wall finishes, windows, roofs, and eaves / skews reflective of the rest of the building.
- 3.62 Given this it is submitted that the proposal are considered to be compliant with the terms of Draft Planning Advice Note (PAAN) 8.
- 3.63 Given the aforementioned it is maintained that the proposals are entirely compliant with the identified policies of the Proposed Inverclyde Local Development Plan and Draft Planning Guidance and that planning consent should be granted.

# 4 REPRESENTATIONS AND CONSULTATION RESPONSES

4.1 The application was the subject of neighbour notification and no representations were received. The Kilmacolm Civic Trust has no objection to the proposal and advise that whilst the demolition of any building should be avoided, it is also understood that many unseen issues and heavy costs are associated with renovating the buildings constructed in the 19th century. Each case must be considered on its own merits and this well considered design using high quality materials should be supported. It is noted that the new house that is to replace the existing farmhouse, to be demolished for understandable reasons, would now be a 2 storey dwelling (not 2.5 storeys as originally applied for under application 23/0123/IC). Kilmacolm Civic Trust also comment that this is a better designed building which would fit well within its setting and also supports the upgrading and redesign of the equestrian and parking facilities and the siting and design of the new agricultural building.

## **CONSULTATION RESPONSES**

#### Head of Service, Roads and Transportation

4.2 Head of Service, Roads and Transportation advises the following:

"Parking should be provided in accordance with the National Roads Development Guidelines. The existing property will be demolished, and a new proposed dwelling will be erected which has 4 bedrooms. This requires 3 parking spaces. The proposed quest accommodation has 2 bedrooms. This requires 2 parking spaces. The total parking requirement for the dwelling and quest accommodation is 5 parking spaces. The area at the front of the buildings is sufficient to achieve this. 1 space per stable shall be required, as there are 10 proposed, the requirement shall be 10 which can be achieved. The minimum dimensions of the access should be 4.8m for the first 10m to allow vehicles to pull off of Blacksholm Road when a vehicle is exiting the access. The access should be fully paved for a minimum of 10m and the gradient should not exceed 10%. The parking spaces should each be a minimum of 3m wide by 6.0m long. There should also be a minimum of 0.9m path past these parking spaces where the driveway forms part of the pedestrian access to the property. The driveway is suitable to meet these requirements. The existing visibility splay at the existing access should be kept clear in perpetuity. The parking spaces in the car park for the stables should be a minimum of 2.5m x 5.0m. All surface water should be managed within the site to prevent flooding to surrounding properties and the public road network."

#### **Public Protection Manager**

4.3 Public Protection Manager advises no comments in relation to: Food & Health and Air Quality. Recommends conditions relating to: Japanese Knotweed; Remediation and Verification relating to pollutants; ground conditions; containers to be used to store waste materials and recyclable materials produced on the premises as well as specific details of the areas where such containers are to be located; lighting restrictions; and sound proofing. Recommends advisory notes relating to site drainage, surface water, onsite sewage treatment; design and construction of buildings to deter gulls; consultation on proposed works and electric vehicle charging points; and licensing for short terms lets be placed on any grant consent.

#### **Scottish Water**

- 4.4 Scottish Water have no objection, however advises the applicant should be aware that this does not confirm that the proposed development can currently be serviced. Also advises there is currently sufficient capacity in the Greenock Water Treatment Works to service the development and notes that further investigations may be required to be carried out once a formal application has been submitted to them.
- 4.5 Given the aforementioned consultation responses (offering no objection subject to conditions) and the support offered by the Kilmacolm Civic Trust it is maintained that the proposals subject to Planning Application 24/0015/IC are capable of positive consideration and planning consent should be granted.

# 5 CONCLUSIONS

- 5.1 Having assessed the Report of Handling relative to Application 24/0015/IC and the established use of the property together with the various productions lodged it can be concluded that:
  - The livery business at Slates Farm is a long established lawful use of the land and property.
  - Evidence has been submitted confirming that the existing house is in need of replacement.
  - The site is an appropriate location for a replacement house for the existing livery business.
  - The proposed house will offer more than 50% increase in energy efficiency from the existing house.
  - The proposal complies with the relevant policies of National Planning Framework 4.
  - The proposal complies with the relevant policies of the adopted Inverclyde Local Development Plan.
  - The proposal complies with the relevant policies of the proposed Inverclyde Local Development Plan and associated draft planning guidance.
  - The proposed house is of a similar scale to other approved houses in the local area.
  - There are no objections from the local Community Council or local residents.
  - There are no consultee objections to the proposal (subject to appropriate conditions)
  - Support for the proposal is offered from the Kilmacolm Civic Trust.
- 5.2 In such circumstances it is respectfully requested that this appeal be upheld and that planning consent be granted for this application.

### **PRODUCTION 1:**

### PLANNING APPLICATION PACKAGE (APPLICATION FORM, ALL PLANS, DESIGN STATEMENT AND APPENDICES, ROOF CONDITION SURVEY, STONE CONDITION SURVEY, STRUCTURAL CONDITION SURVEY, SUSTAINABILITY STATEMENT, CLIENT'S BUSINESS PLAN)

# PRODUCTION 2: REFUSAL NOTICE

# PRODUCTION 3: REPORT OF HANDLING

**PRODUCTION 4:** 

LETTERS FROM CUSTOMERS OF SLATES FARM LIVERY (X4)

**PRODUCTION 5:** 

**REPORT OF HANDLING FOR APPLICATION 16/0198/IC** 

## **PRODUCTION 6:**

# ELEVATION DRAWING ILLUSTRATING CONSENTED HOUSE AT BLACKSHOLM ROAD, KILMACOLM (DIRECTLY TO THE NORTH OF SLATES FARM)

# **PRODUCTION 7:**

# EXISTING AND PROPOSED AERIAL IMAGES OF SITE AND SURROUNDING AREA

# JOHN FULTON PLUMBERS LIMITED

SPECIALIST LEAD WORKING CONTRACTORS

(Regd. Office) 123 HARMONY ROW, GOVAN, GLASGOW G51 3NB

TELEPHONE: 0141-636 5500

FAX: 0141-636 5616

Mr & Mrs A MacDonald White Slates Blacksholm Road Kilmacolm PA13 4SX

7<sup>th</sup> December 2023

Further to your recent enquiry pertaining to the condition of the roof at your property we would note the following.

The roof has been slated with an undersized Scotch slate. The roof is nail sick; that is to say that the nails are failing, and the heads are no longer holding the slate in place. The slate has not been slated on to a breather membrane and therefore would need to be stripped to allow a breather membrane to be installed, thus allowing the roof to breathe. The slate that was removed are soft and at the end of their lifespan.

The lead works to the chimneys and valleys has not been installed in accordance with the British Standards nor in accordance with Guide to Good Practice as issued by the Lead Contractors Association. The installation is of a poor standard and likely contributing to water ingress.

The verge detail has been subjected to the weather conditions over the years and this is now also starting to fail. The wind has racked the slate making it vulnerable to wind driven water ingress.

There are signs of dampness in the attic which would suggest that water ingress has been an issue historically. On inspection there were signs of dampness and rot on the sarking, particularly at the eaves and the wallplate.

From our survey, it is clear that the roof is in an extremely poor condition and should be replaced in its entirety. It is our recommendation that the roof be stripped of the existing slate, rot repairs be carried out including sarking, wall plate and rafter repairs (or replacement as required), new gutters be installed, new details be agreed that will be effective in such an exposed location, new lead works installed and the roof reslated.

We understand the house roof was installed at the same time as the roof on the stables and outbuildings. The stable roofs are in very bad condition. The slate are nail sick, the timbers are rotten and the rainwater is ingressing the building in a number of locations. The barn (red sliding door) is suffering from the same issues.















DIRECTORS: D. G. WHITE, A.R.I.C.S., A. M. WHITE, B.A. (Hons.), M. A. MANLEY, R. DICKSON REGISTRATION No.: 52138 SCOTLAND VAT No. 260 9655 42 Should you require any more information please contact us.

Yours sincerely





Hamilton House 70 Hamilton Drive Glasgow G12 8DR

Tel: 0141 581 2400 Web: cbcstone.co.uk Email: info@cbcstone.co.uk

Mr A White Slates Farm Blacksholm Road Kilmacolm PA13 4SX

20th December 2023

Dear Alasdair,

#### Slates Farm, Kilmacolm

Further to our recent discussions regarding the above, we confirm having carried out our ground level survey of the property and below detail our views on the current condition of the elevations and chimneyheads at the above:

#### 1. Chimneyheads

It is quite evident that due to the condition of these, they would all appear to have had various poor-quality repairs carried out to them using a cement-based repair and repointing. From the joints of the existing stone, it would appear that the feathers may have or be beginning to collapse, causing the chimneyheads to slightly open. This is evident from the increase of the joints to the stonework which have then just been repaired, as we noted above using a cement-based materials, rather than deal with the issue in hand.

The chimneyheads have then been painted using a non-breathable paint and this with the combination of the cement-based materials used in the repairs has not allowed the stonework to breathe and has accelerated the decay.

From ground level it is not possible to determine whether any of the existing stone could or should be salvaged, although we would recommend that these are taken down and properly repaired, using new stone built using a sympathetically gauged lime mortar to allow the chimneyhead to breathe as it should and would have originally.

#### 2. Stone Elevations

Again, from our investigations and inspections it appears that previous poor quality repairs have been carried out using cement-based materials and then the elevations have had multiple costs of non-breathable paint applied, we assumed to cover a multitude of previous "sins".



Hamilton House 70 Hamilton Drive Glasgow G12 8DR

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The mixture of the cement-based materials and non-breathable paint coating is quite clearly having a detrimental effect on the structure of the building and will without doubt be weakening these by not allowing the stonework and pointing to breathe. Traditionally during the winter months, the stonework and pointing should be allowing the water to penetrate and maintain the mortar in a stable condition, during the summer any excess moisture would then evaporate.

However, due to the previous repairs and coatings that have been applied there is no doubt that the mortar to the existing stonework will have completely dried out and turned to powder, due to the fact that water cannot be drawn in from the outside due to the coatings that have been applied and we would now question the stability of the existing walls, if there is only powder holding the stonework together!

This, no doubt, has been further exacerbated by the introduction of central heating and new sealed double glazed window units, which have increased the drying out effect.

We have concerns that should the paint be removed from the elevations and this is something we would strongly recommend that what is uncovered is in such a poor condition that full replacement will be required.

We trust the above and attached meets with your approval and should you require any further information or wish to discuss same then please do not hesitate to contact the Writer.

Yours sincerely, For/CBC Stone Graeme Frame Director

Prepared by:

Mark Sinclair BENg(Hons) MSc CEng MICE Structural Engineer | Founder

**Revision History** 

Revision	Purpose	Date	Issued by	Checked by
А	Issued for Information	10/1/2024	Mark SInclair	Alan Fraser

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Design Engineering Workshop

# **Slates Farm**

# **Structural Engineering**

# **Condition report**

# Rev A – 10<sup>th</sup> January 2024

Approved by:

Alan Fraser BSc(Hons) MSc CEng MICE Structural Engineer | Founder

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#### **Executive Summary** 1

The following is an executive summary of the Condition Report with the main findings highlighted. The full report follows this section.

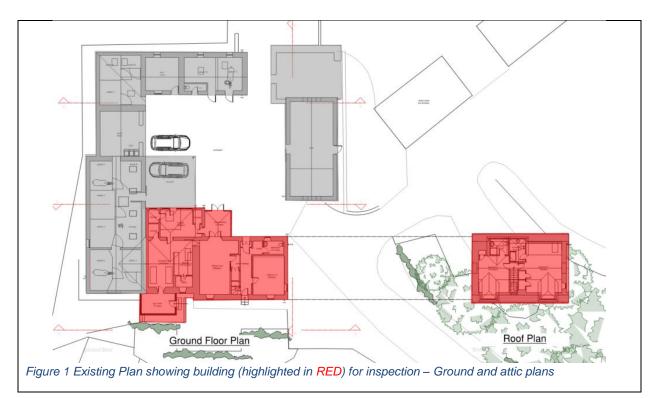
- 1. Roof the roof and roof finishes are old and are in need of repair and replacement. It is assumed it will need to be re-roofed with large elements of new sarking board, new felt and tiled finishes. It is assumed that there will be elements of the roof rafters that will need repaired, the extent of this will be determined during detailed intrusive specialist surveys including a timber survey of the roof elements. The existing chimneys have not been maintained and as such the finishes and lead/flashing are showing signs of deterioration. They will need to have new chimney pots fitted and stonework repointed with new flashing/leadwork to help bring them back to a reasonable condition. The gutters and eaves timberwork will need to be replaced due to lack of maintenance.
- 2. **Superstructure** – internally the building fabric looks in reasonable condition. The walls are solid masonry with what is assumed suspended and ground bearing ground floors so cold-bridging and dampness will be an issue. There is evidence of some damp to the inside of the side gable wall. Externally there is evidence of cracking. The finishes are in poor condition and new coatings will need to be applied to all walls with potential for repointing and stonework repairs as there is evidence of moisture getting past the finishes on the walls.
- 3. Sub-structure – walls up to ground floor are showing signs of cracking and dampness at ground level. There isn't any evidence of damp proof membranes in the walls and they are solid masonry with ground bearing slabs so moisture ingress is a critical element to be dealt with. The ground floors are either suspended timber but with poor ventilation or ground bearing with no insulation of damp proofing. Intrusive investigations are required but it is assumed major works will be required for any potential refurbishment. The trial pit indicates that there are no foundations to the building and the solid masonry walls stop approximately 50mm below the existing ground level. New foundations will be required. The ground conditions are dark brown clay with gravels and is suitable for the new foundation but the work will be extensive and very involved.

#### Introduction

2

This report shall be for the confidential use Client, Ali White, for whom this report is prepared and shall not be reproduced in whole or in part or relied upon by third parties for any use whatsoever without the consent of Design Engineering Workshop. Design Engineering Workshop shall have no liability for any use of the Design Statement other than for the purpose for which it was prepared.

Design Engineering Workshop were instructed by Graeme Quigley of Quigley Architects to act as the structural engineers to carry out a visual inspection of an existing two-storey farmhouse. The farmhouse building is part of a numbers of buildings within an existing courtyard. We have only been asked to inspect the farmhouse building. Refer to existing plan below. The farmhouse ground and attic plans highlighted in red.



time of our inspection, it was cold, dry & overcast weather and it had had been raining recently.

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Our inspection was carried out by Mark Sinclair BEng MSc CEng MICE, on the 20<sup>th</sup> December 2024. At the

#### 3 Scope of Works

The following report is provided to demonstrate the visual inspection that was carried out on 20th December 2024 and provide a base line commentary on the condition of the structural fabric. We would highlight that our inspection was visual only and that we are unable to give any commentary on any element that is covered, unexposed or inaccessible. It does not extend to assessing the presence of asbestos or contamination.

The pages overleaf consider each of the farmhouse building on only. They describe the structure and any potential issues and includes supporting photographs.

The report will start at the top with the roof, then the main superstructure and finishing with the foundations and ground conditions.





#### 4 Roof

The roof was inspected externally visually from ground level and internally though a small hatch within the upstairs corridor. The internal inspection was for the main house building only and not the additional elements linked to the stables.

John Fulton Roofing have been instructed to carry out a more detailed report on the roof and their report should be read in conjunction with this one.

#### Existing roof 4.1



#### **Roof Photographs**

4.2

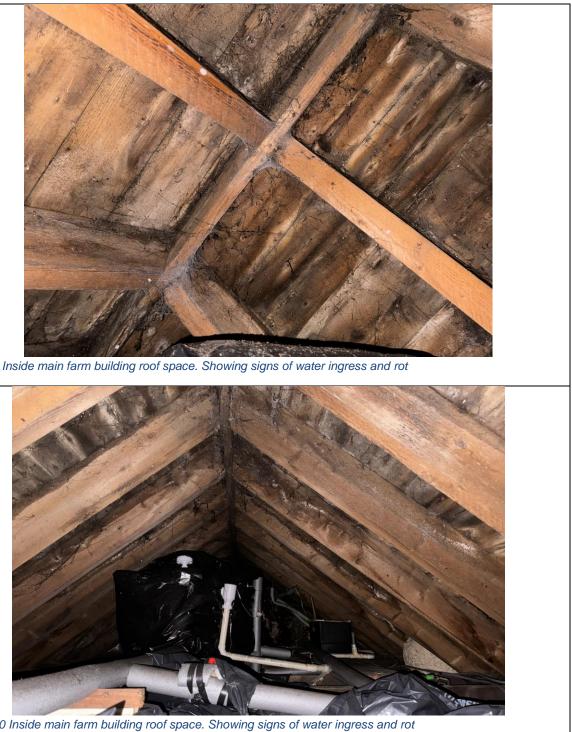


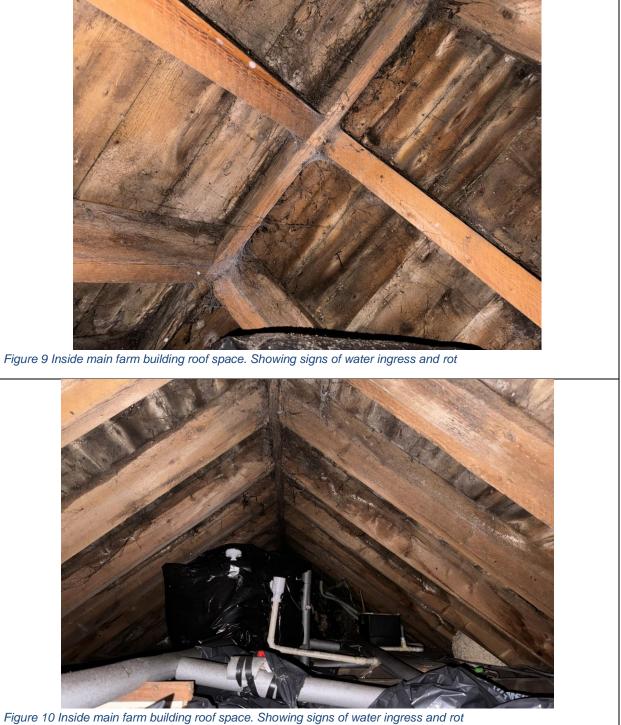




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#### 4.3 **Condition and Assessment**

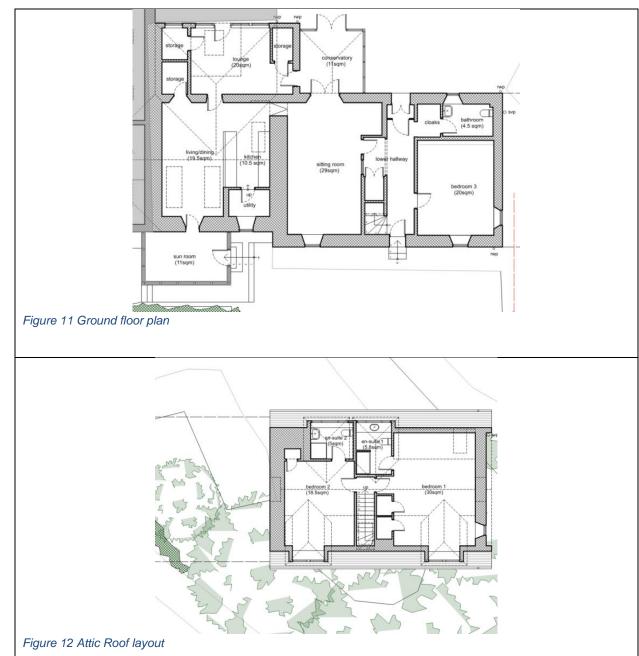
The roof is traditional construction with slate tiles, assumed felt then timber sarking and timber rafters/truss structure. The following points have been highlighted:

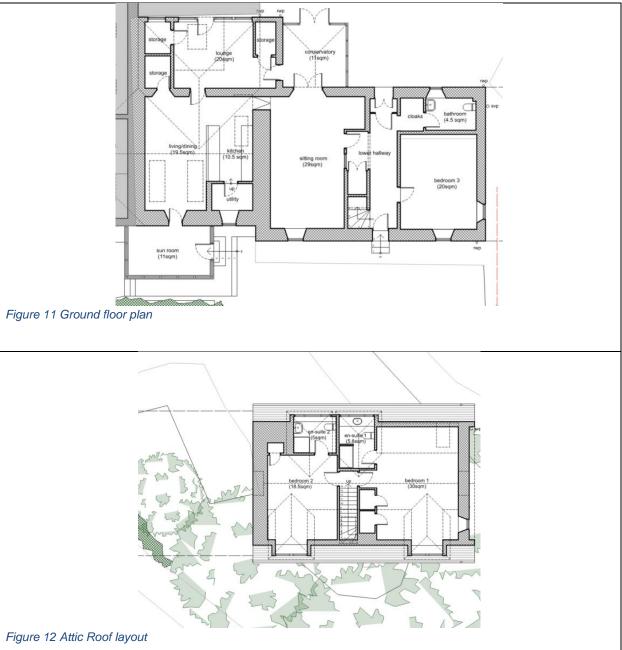
- 1. Roof covering- this appears to be very old slate and a specialist survey will need to be completed to determine how much of the finishes needs to be removed/replaced. On inspection it appears that the entire roof covering will need to be replaced. The existing slates might be reused but specialist advice will be required to confirm this.
- 2. Felt it is assumed that this will have reached the end of its life and when the roof coverings are replaced this will need to be removed and replaced as well.
- 3. Timber sarking from the internal inspection photos there is evidence of water ingress and rot to the timbers. A specialist timber survey will determine the extent of this and the extent of sarking to be removed. From existing similar projects, it is recommended that a 50% allowance for sarking repairs are made.
- 4. Rafters/truss elements there is signs of water ingress and rot. The key elements for this are at the eaves and we had no access to determine the extent of water ingress or timber deterioration. The timer survey will highlight these items. An allowance for rafter end repairs should be made.
- 5. External timber eaves and gutters the existing paint is showing severe deterioration and there appears to be water ingress and deterioration of the timbers. It is assumed due to the lack of maintenance over the years these elements will need to be replaced.

We only had access to the main farm building and to the very top of the roof attic so the visual inspection is very limited in its comments.



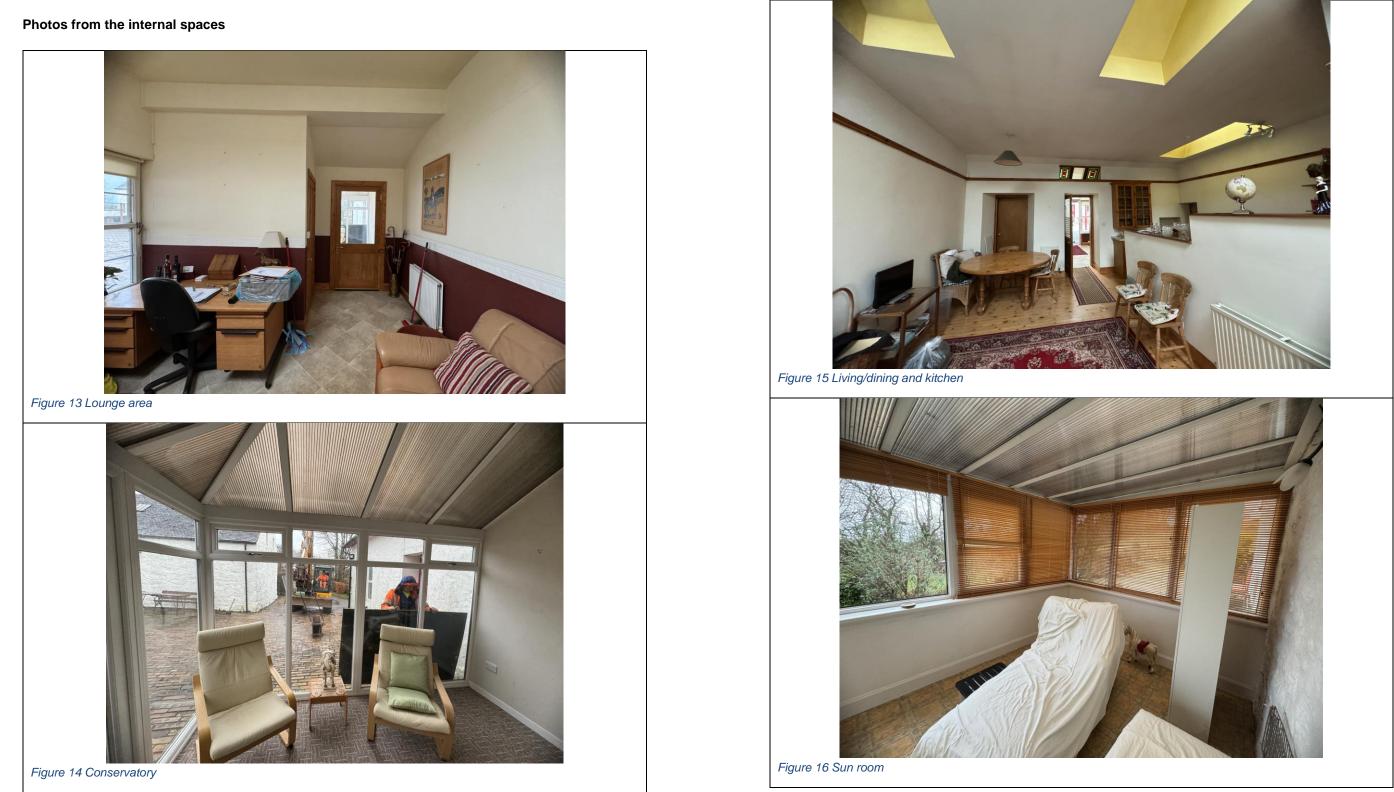
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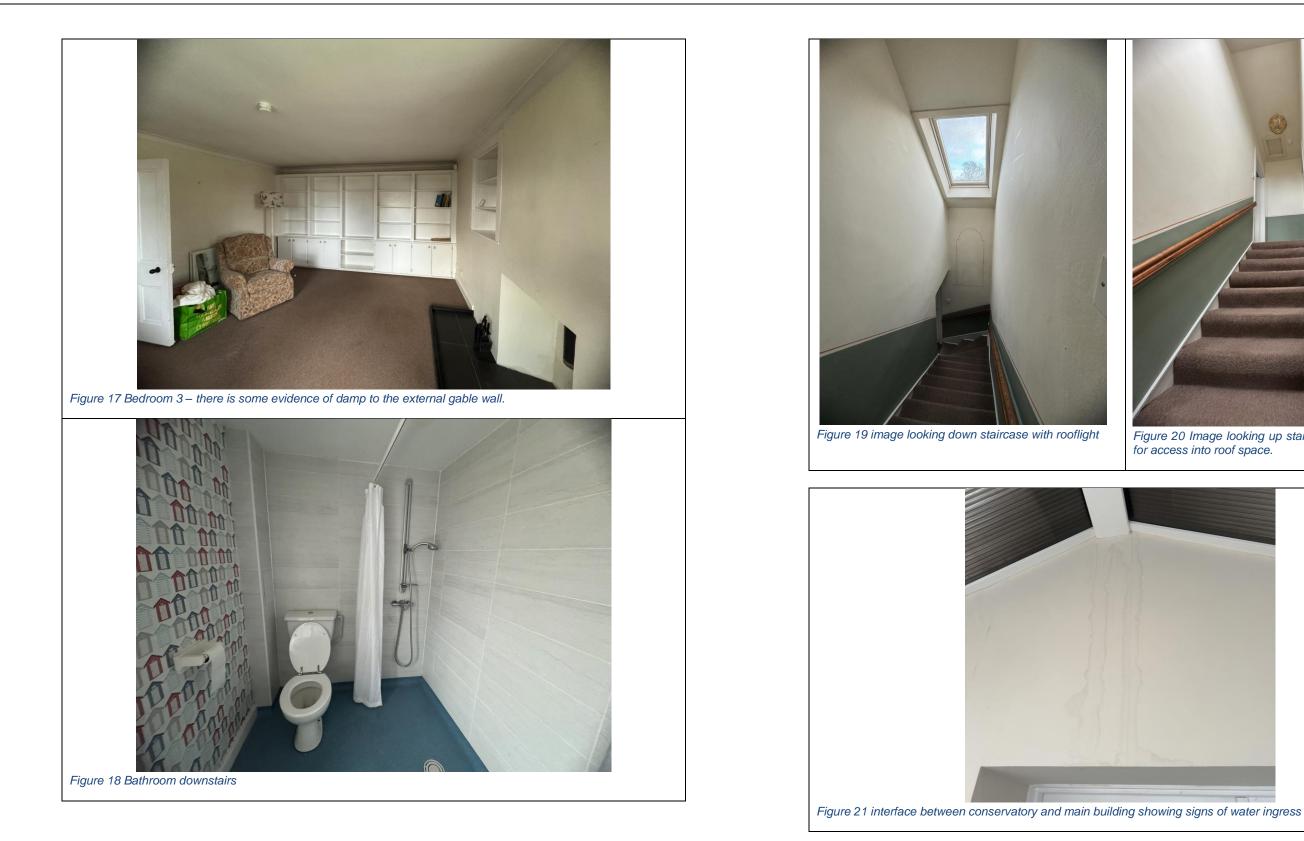


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#### 5.1



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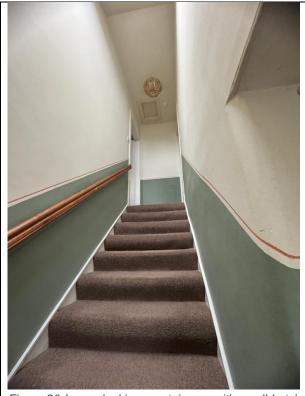
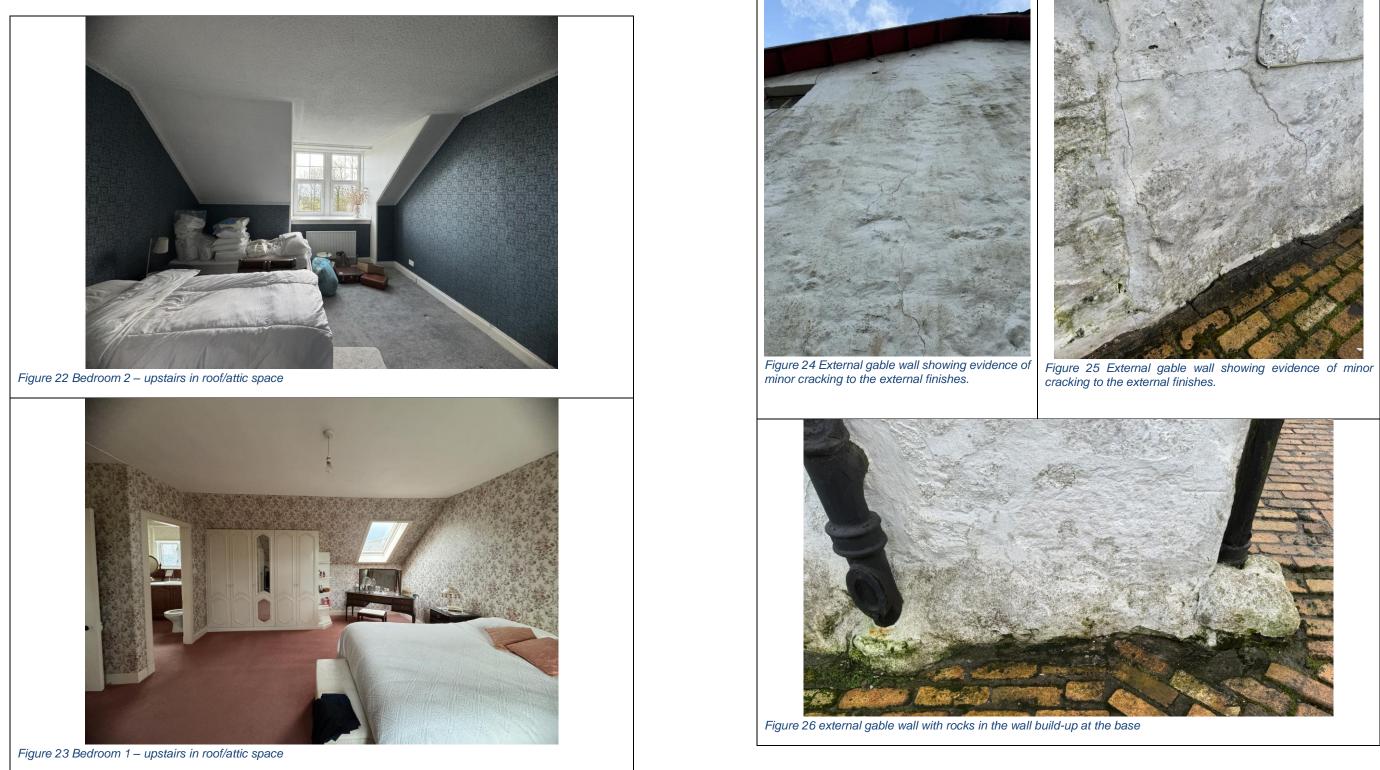


Figure 20 Image looking up staircase with small hatch for access into roof space.





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#### 5.2 **Condition and Assessment**

The superstructure is from the ground floor level up to the roof spaces and includes the attic spaces and bedrooms.

- 1. Internally the building fabric is in reasonable condition. The rooms haven't been redecorated for some time and there isn't any signs of major movement or distress within the fabric structure. It is assumed that the structure is solid masonry walls with suspended attic floors and timber roof structure.
- 2. Externally the superstructure is showing signs of some cracking and minor movement. Again the external walls haven't been maintained for some time so this could have happened over a long period. It is assumed the walls would need to be repaired and finished in suitable external coating.

We only had access to areas that were visible and therefore the survey was limited.

#### Substructure

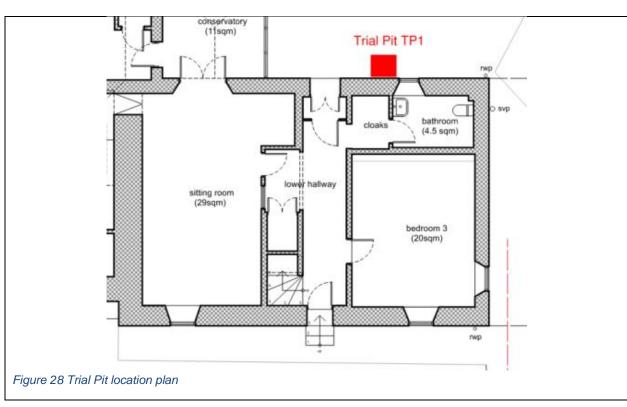
6

It is assumed that the floor is mix of ground bearing and suspended timber floor on dwarf walls. To one side of the building the finished floor level is over 1000mm above the external ground level. AT the point of the trial pit the finished floor level is approximately 250mm above the external ground level. There is a vent in the external face to the side where there is greater dimension between floor level and ground level. So it is assumed this is a vented suspended timber floor. However this was only a visually inspection so the floor make-up will need to be determined with intrusive investigations. On the side elevation you can clearly see rock formation at the junction of wall to external ground. To try and determine the existing foundation conditions a trial pit was completed to the external boundary of the existing main farm building to the external elevation facing the courtyard. This was picked to allow easy access for the machinery.



\\BRUNEL\Projects\2308-05 - Slates Farm (Quigley Architects)\Documents\Condition Assessment\2308-05 - Slates Farm (Quigley Architects) - COndition Report Rev A 240110.docx

#### 6.1 Trial Pit Location Plan



#### 6.2 Photos of the trial pit

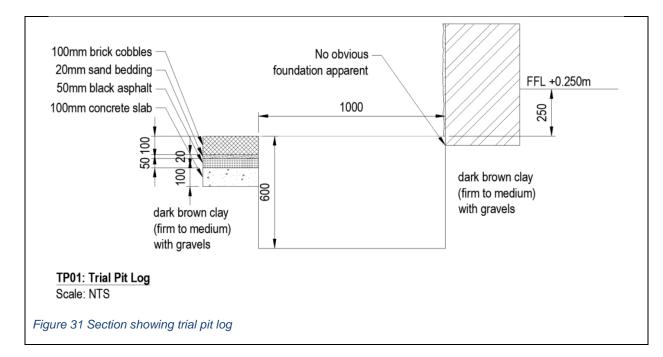




6.3

Section thru' Trial Pit

The following is a drawn section showing the ground condition and substructure.



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#### 6.4 Condition and assessment

The substructure, which include the foundations and walls/supporting structure up to existing floor level, is masonry/stonework sitting on the ground floor with shallow embedment.

- 1. **Walls up to ground floor level** these are assumed to be solid masonry walls with no evidence of damp proofing or insulation.
- 2. **Ground floor** It is also assumed the ground floors are a combination of ground bearing and suspended. Is suspended the ventilation is inadequate and will need to be rectified. If it is ground bearing, it is then assumed the floor sits directly off the ground with no insulation. There is also no evidence of any dam proof course/membranes. So moisture and cold-bridging is a major element.
- 3. **Foundations** the trial pit shows that there are no foundations and the external solid masonry wall sits on the dark brown clay with gravels at about 50mm below finished ground level. For future development the walls would need to be underpinned to allow new foundations to meet current standards. The ground floor structure would need to be investigated to determine if there are any dwarf walls and if these need new foundations. This work will be extensive and very disruptive.

\\BRUNEL\Projects\2308-05 - Slates Farm (Quigley Architects)\Documents\Condition Assessment\2308-05 - Slates Farm (Quigley Architects) - COndition Report Rev A 240110.docx



21<sup>st</sup> December 2023

#### Re; Proposed New Dwelling - Slates Farm, Kilmacolm

#### **Proposed Construction Type Sustainability Statement**

#### Structural Build Method – Insulated Concrete Formwork (ICF) with Izodom ICF from Econekt

The proposed use of the Low Energy build system from Econekt currently comprises of the Izodom insualted foundation system to all ground bearing slab areas along with the low energy ICF wall form to all external wall areas, finished with an open cell airtight insulation to the roof space along with triple glazed timber windows and doors. As a standard this proposed build could achieve;

- U values to the slab areas of 0.13W/m2K (improving on the Passivhaus minimum standard)
- U values to the external wall areas of 0.15W/m2K (achieving Passivhaus standard)
- Air changes of less than 1 ACH at 50 pascals, controlled by a MVHR system
- High levels of thermal mass
- Complete thermal bridge free construction.

The Econekt structural system with Izodom ICF is a fully Passivhaus certified building system used throughout Scotland, the rest of the UK and wider Europe. The system is used on some of the most sustainable builds as one off homes and affordable housing developments (inclusive of Inverclyde at Earnhill Road, Greenock) via the key benefits of guaranteed insulation levels, low impact construction with a low carbon manufacturing process. Izodom building materials are recognised as a truly sustainable build method having been awarded full Passivhuas Certification from the Passivhaus Institute in Germany.

The Izodom materials have been demonstrated to show a decrease in Co2 emissions by over 51% and a reduction in accumulated energy by over 11% when compared to more traditional masonry and standard insulation build methods.

ICF as a building method demonstrates its commitment to sustainability with improved thermal performance (easily achieving Passivhaus standards as the per the Scottish Governments desired minimum standard), superior air tightness (aided by the removal of thermal bridges) and waste reduction. The life cycle assessment, when compared to standard building materials, shows that the in use operation of an ICF build's environmental impact is dramatically reduced due to thermal performance, air tightness and subsequent reduction in required energy use – in turn reducing the demand on fossil fuel reserves.

Our future livery yard business will be located at the existing barns at Slates, Blacksholm Road, Kilmacolm and will offer high quality horse boarding services to horse owners in the area. Our aim is to provide a safe, comfortable, and enjoyable environment for both horses and their owners. We will differentiate ourselves from other livery yards by offering personalised services and providing a range of facilities that will cater to the different needs of our customers. Our target market will be homeowners in Kilmacolm and the surrounding areas.

#### **Market Analysis**

The equestrian industry in Kilmacolm is growing, and there is an increasing demand for high quality horse boarding services. There are several livery yards in the area but most of them do not offer a wide range of facilities, and their services are not personalised. Our livery yard will differentiate itself by providing personalised services, top quality facilities and exceptional customer service.

#### Services

Slates Farm is moderately sized equestrian facility. We will offer full livery, part livery and DIY livery services. Our full livery service will include daily turnout, mucking out, feeding and grooming. Our part livery service will include daily turnout, mucking out, and feeding, while DIY livery service will allow horse owners to take care of their horses themselves. We will also offer additional services such as exercising, training and veterinary care. Guest riding instructor services will be offered. The property consists of approximately 35 acres including farmhouse & steadings.

#### Facilities

We will have 12 stables, each of which will be spacious and well ventilated. It will also utilise the stables that we kept our horses in some 30 years ago, and which largely been empty in the intervening years. Based on the acreage of the farm there will be the option for taking a further 12 horses on turn out livery. The owners will be living on site with 24 hour surveillance for safety of both client and horses.

Outdoor arena – we will have an outdoor, fully, lit, all weather arena that will be used for training, exercising and competitions. This will allow the arena to be used all yar round. The arena measures 60m x 30m which will make our arena the only international show jumping size in the area. This will allow us to attract accredited coaches from around the country.

Paddocks – we will have numerous paddocks where horses can graze and exercise. These will be on a rotational basis so that no field becomes over grazed. Over the past year these we have invested heavily in these fields/paddocks as they have been referced, had new gates installed, the waterways have been cleared 7 reopened, the hedges maintained, the fields have been chain harrowed, overlaid with natural nutrients. This is the first time in 25 years that these fields have been treated and restored.

Newly installed 'Monarch' galvanised steel and bamboo board stables will be available making them highly desirable. A certain number of pony stables will be available to encourage young children who are previously excluded from certain equestrian livery yards due to their age.

Studies show that it is highly beneficial for children to be around animals & horses and it is our wish to expose as many children to the benefits of the outdoor lifestyle and the responsibilities that come with horse ownership.

Given that there are miles of off road tracks & hacking around the area is prime for this experience. Gallops – It is our intention to create a gallops whereby the horses can be exercised all year round Tack Room – we will have a tack room where horse owners' cans tore their equipment.

#### **Marketing Strategy**

We will market our livery yard through a range of channels, including social media, local advertising and word of mouth referrals. We will create a website that will provide detailed information about our services, facilities and pricing. We will also create social media accounts on platforms such as Facebook, Instagram and Twitter where we will share photos and updates about our livery yard. We will offer special promotions and discounts to attract new customers.

Our target clientele will be equestrians who seek a quality, well run horse livery with quality instructors and exceptional facilities. Kilmacolm is a sought after area for horse ownership due to its relatively quiet country lanes and availability of off road hacking. It is also conveniently positioned within the central belt for easy access to equestrian competitions throughout the country. Currently there are only 3 livery facilities within the area & only 1 of which offers the experience, facilities and service that we plan to offer. However this other does not cater to the under 18 market.

#### **Financial Projections**

Our projected income in the first year of income is  $\pm 67,000.00$  with an estimated nett profit of  $\pm 7,000.00$ . We expect our income to grow by 15% in the second year of operation with an estimated nett profit of  $\pm 12,000.00$ .

#### **Start Up Costs**

Our start-up costs includes the purchase of the land itself (attached to Slates), the construction of the arena and associated ground coverings and fencing. The fencing of the fields, the drainage works required to make the fields useable, the cutting of the hedgerows and the reclamation of the fields making them useable for horses. There is also the marketing costs of the business, the purchasing of equipment and associated expenses. The stables themselves require new roofs and some modernisation. We estimate our start-up costs to be approximately £300,000.00. We are looking to upgrade the paths walkways/ paths adjacent to the east of Slates that will allow horses / walkers / dog walkers avoid walking along the old Greenock Road when walking around the popular Kilmacolm – Balrossie loop. It is our belief that as custodians of the area we should be maintaining & improving it.

#### Conclusion

Our prospective livery yard business in Kilmacolm will provide high quality horse boarding services to horse owners from the local area. Our personalised services, top quality facilities and exceptional customer services will differentiate us from other livery yards in the area. We expect to generate a small nett profit in the first year which allows us to grow the business in the years that follow.

Inverclyde		
Municipal Buildings Clyde Square Greenock PA15 1LY Tel: 01475 717171 Fax: 01475 712 468 Email: devcont.planning@inverclyde.gov.uk		
Applications cannot be validated until all the necessary documentation has been submitted and the required fee has been paid.		
Thank you for completing this application form:		
ONLINE REFERENCE 100620565-006		
The online reference is the unique reference for your online form only. The Planning Authority will allocate an Application Number when your form is validated. Please quote this reference if you need to contact the planning Authority about this application.		
Type of Application		
What is this application for? Please select one of the following: *		
Application for planning permission (including changes of use and surface mineral working).		
Application for planning permission in principle.		
Further application, (including renewal of planning permission, modification, variation or removal of a planning condition etc)		
Application for Approval of Matters specified in conditions.		
Description of Proposal		
Please describe the proposal including any change of use: * (Max 500 characters)		
Proposals to replace the existing permanent home on a one-for-one basis, re-use of the associated ancillary buildings and intensifying the use of the existing equestrian centre including change of use for vacant byre to visitor/guest accommodation.		
Is this a temporary permission? *		
If a change of use is to be included in the proposal has it already taken place? (Answer 'No' if there is no change of use.) *		
Has the work already been started and/or completed? *		
X No Yes – Started Yes - Completed		
Applicant or Agent Details		
Are you an applicant or an agent? * (An agent is an architect, consultant or someone else acting		
on behalf of the applicant in connection with this application)		

Agent Details				
Please enter Agent details				
Company/Organisation:	Quigley Architects			
Ref. Number:		You must enter a Building Name or Number, or both: *		
First Name: *	Graeme	Building Name:	The Mews	
Last Name: *	Quigley	Building Number:	22	
Telephone Number: *	01475 724639	Address 1 (Street): *	Forsyth Street	
Extension Number:		Address 2:		
Mobile Number:		Town/City: *	Greenock	
Fax Number:		Country: *	Scotland	
		Postcode: *	PA16 8DT	
Email Address: *	info@quigleyarchitects.co.uk			
Is the applicant an individual or an organisation/corporate entity? *				
Applicant Det	ails			
Please enter Applicant de	etails			
Title:	Mr	You must enter a Building Name or Number, or both: *		
Other Title:		Building Name:	Allanbank	
First Name: *	А.	Building Number:		
Last Name: *	White	Address 1 (Street): *	Duchal Road	
Company/Organisation		Address 2:		
Telephone Number: *		Town/City: *	Kilmacolm	
Extension Number:		Country: *	Scotland	
Mobile Number:		Postcode: *	PA13 4AS	
Fax Number:				
Email Address: *	info@quigleyarchitects.co.uk			

Site Address Details					
Planning Authority:	lanning Authority: Inverclyde Council				
Full postal address of the s	ite (including postcode where available)	):			
Address 1:	SLATES FARM				
Address 2:	BLACKSHOLM ROAD				
Address 3:					
Address 4:					
Address 5:					
Town/City/Settlement:	KILMACOLM				
Post Code:	PA13 4SX				
Please identify/describe the location of the site or sites					
Northing 6	69465	Easting	234236		
Pre-Applicatio	n Discussion				
	proposal with the planning authority? *		X Yes No		
Pre-Applicatio	n Discussion Details	Cont.			
In what format was the fee	dback given? *				
X Meeting	elephone 🗌 Letter 🛛 🛛 E	Email			
Please provide a description of the feedback you were given and the name of the officer who provided this feedback. If a processing agreement [note 1] is currently in place or if you are currently discussing a processing agreement with the planning authority, please provide details of this. (This will help the authority to deal with this application more efficiently.) * (max 500 characters)					
This is a new application following refusal of old. We discussed the proposal prior to submitting the new amended application.					
Title:	Ms	Other title:			
First Name:	Maria	Last Name:	Porch		
Correspondence Reference Number:	Correspondence Reference Date (dd/mm/yyyy):				
Note 1. A Processing agreement involves setting out the key stages involved in determining a planning application, identifying what information is required and from whom and setting timescales for the delivery of various stages of the process.					

Site Area				
Please state the site area:	17200.00			
Please state the measurement type used:	Hectares (ha) 🛛 Square Metres (sq.m)			
Existing Use				
Please describe the current or most recent use: *	(Max 500 characters)			
A dwelling house, with associated run-down sta	bles and outhouses			
Access and Parking				
Are you proposing a new altered vehicle access to	o or from a public road? *	🗌 Yes 🔀 No		
	s the position of any existing. Altered or new access ing footpaths and note if there will be any impact on			
Are you proposing any change to public paths, pu	blic rights of way or affecting any public right of acce	ss?* Yes 🛛 No		
If Yes please show on your drawings the position arrangements for continuing or alternative public a	of any affected areas highlighting the changes you p access.	ropose to make, including		
How many vehicle parking spaces (garaging and site?	open parking) currently exist on the application	6		
How many vehicle parking spaces (garaging and o Total of existing and any new spaces or a reduced		20		
Please show on your drawings the position of existing and proposed parking spaces and identify if these are for the use of particular types of vehicles (e.g. parking for disabled people, coaches, HGV vehicles, cycles spaces).				
Water Supply and Drainage	e Arrangements			
Will your proposal require new or altered water su	pply or drainage arrangements? *	Yes X No		
Do your proposals make provision for sustainable (e.g. SUDS arrangements) *	drainage of surface water?? *	Yes X No		
Note:-				
Please include details of SUDS arrangements on	your plans			
Selecting 'No' to the above question means that y	ou could be in breach of Environmental legislation.			
Are you proposing to connect to the public water s	supply network? *			
X Yes				
No, using a private water supply				
If No using a private water supply please show o	n plans the supply and all works needed to provide it	t (on or off site)		

Assessment of Flood Risk			
Is the site within an area of known risk of flooding? *	Yes X No Don't Know		
If the site is within an area of known risk of flooding you may need to submit a Flood Risk Assessment before your application can be determined. You may wish to contact your Planning Authority or SEPA for advice on what information may be required.			
Do you think your proposal may increase the flood risk elsewhere? *	Yes X No Don't Know		
Trees			
Are there any trees on or adjacent to the application site? *	X Yes No		
If Yes, please mark on your drawings any trees, known protected trees and their canopy spread close any are to be cut back or felled.	e to the proposal site and indicate if		
Waste Storage and Collection			
Do the plans incorporate areas to store and aid the collection of waste (including recycling)? *	X Yes 🗌 No		
If Yes or No, please provide further details: * (Max 500 characters)			
Sufficient space for storing bins and recycling.			
Residential Units Including Conversion			
Does your proposal include new or additional houses and/or flats? *	X Yes 🗌 No		
How many units do you propose in total? * 1			
Please provide full details of the number and types of units on the plans. Additional information may be provided in a supporting statement.			
All Types of Non Housing Development – Proposed New Floorspace			
Does your proposal alter or create non-residential floorspace? *	X Yes 🗌 No		

All Types of Non Housing Development – Proposed New Floorspace Details					
For planning permission in principle applications, if you are unaware of the exact proposed floorspace dimensions please provide an estimate where necessary and provide a fuller explanation in the 'Don't Know' text box below.					
Please state the use type and proposed floorspace (or	number of rooms if you are proposing a he	otel or residential institution): *			
Class 8 Residential Institutions					
Gross (proposed) floorspace (In square meters, sq.m) Rooms (If class 7, 8 or 8a): *	Gross (proposed) floorspace (In square meters, sq.m) or number of new (additional) Rooms (If class 7, 8 or 8a): *				
If Class 1, please give details of internal floorspace:					
Net trading spaces:	Non-trading space:				
Total:					
If Class 'Not in a use class' or 'Don't know' is selected,	please give more details: (Max 500 chara	cters)			
Schedule 3 Development					
Does the proposal involve a form of development listed	t in Schedule 3 of the Town and Country	🗌 Yes 🛛 No 🗌 Don't Know			
Planning (Development Management Procedure (Scott					
If yes, your proposal will additionally have to be adverti authority will do this on your behalf but will charge you fee and add this to your planning fee.					
If you are unsure whether your proposal involves a form notes before contacting your planning authority.	n of development listed in Schedule 3, plea	ase check the Help Text and Guidance			
Planning Service Employee/E	Elected Member Interes	t			
Is the applicant, or the applicant's spouse/partner, either a member of staff within the planning service or an Yes X No elected member of the planning authority? *					
Certificates and Notices					
CERTIFICATE AND NOTICE UNDER REGULATION 15 – TOWN AND COUNTRY PLANNING (DEVELOPMENT MANAGEMENT PROCEDURE) (SCOTLAND) REGULATION 2013					
One Certificate must be completed and submitted along with the application form. This is most usually Certificate A, Form 1, Certificate B, Certificate C or Certificate E.					
Are you/the applicant the sole owner of ALL the land?	*	X Yes No			
Is any of the land part of an agricultural holding? *		🗙 Yes 🗌 No			
Do you have any agricultural tenants? *		Yes X No			
Certificate Required					
The following Land Ownership Certificate is required to	o complete this section of the proposal:				
Certificate E					

	ship Certificate			
Certificate and Notice under Regulation 15 of the Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013				
Certificate E				
I hereby certify that –				
(1) – No person other than mys the period 21 days ending with	elf/the applicant was the owner of any part of the land to which the application relates at the beginning of the date of the application.			
(2) - The land to which the appl	ication relates constitutes or forms part of an agricultural holding and there are no agricultural tenants			
Or				
(1) – No person other than mys the period 21 days ending with	elf/the applicant was the owner of any part of the land to which the application relates at the beginning of the date of the application.			
(2) - The land to which the appl	ication relates constitutes or forms part of an agricultural holding and there are agricultural tenants.			
Name:				
Address:				
Date of Service of Notice: *				
(4) – I have/The applicant has t agricultural tenants and *have/ł	aken reasonable steps, as listed below, to ascertain the names and addresses of the other owners or nas been unable to do so $-$			
Signed: Graeme Q				
On behalf of: Mr A. Whit Date: 01/02/2024				
	tick here to certify this Certificate. *			

Checklist – Application for Planning Permission
Town and Country Planning (Scotland) Act 1997
The Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013
Please take a few moments to complete the following checklist in order to ensure that you have provided all the necessary information in support of your application. Failure to submit sufficient information with your application may result in your application being deemed invalid. The planning authority will not start processing your application until it is valid.
a) If this is a further application where there is a variation of conditions attached to a previous consent, have you provided a statement to that effect? *
<ul> <li>b) If this is an application for planning permission or planning permission in principal where there is a crown interest in the land, have you provided a statement to that effect? *</li> <li>Yes INO X Not applicable to this application</li> </ul>
c) If this is an application for planning permission, planning permission in principle or a further application and the application is for development belonging to the categories of national or major development (other than one under Section 42 of the planning Act), have you provided a Pre-Application Consultation Report? *
Yes No X Not applicable to this application
Town and Country Planning (Scotland) Act 1997
The Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013
d) If this is an application for planning permission and the application relates to development belonging to the categories of national or major developments and you do not benefit from exemption under Regulation 13 of The Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013, have you provided a Design and Access Statement? *
e) If this is an application for planning permission and relates to development belonging to the category of local developments (subject to regulation 13. (2) and (3) of the Development Management Procedure (Scotland) Regulations 2013) have you provided a Design Statement? *
Yes No X Not applicable to this application
f) If your application relates to installation of an antenna to be employed in an electronic communication network, have you provided an ICNIRP Declaration? *
g) If this is an application for planning permission, planning permission in principle, an application for approval of matters specified in conditions or an application for mineral development, have you provided any other plans or drawings as necessary:
Site Layout Plan or Block plan.
Floor plans.
Master Plan/Framework Plan.
Landscape plan.
Photographs and/or photomontages.
Other.
If Other, please specify: * (Max 500 characters)

Provide copies of the following documents if applicable:	
A copy of an Environmental Statement. *	Yes 🗙 N/A
A Design Statement or Design and Access Statement. *	🗌 Yes 🔀 N/A
A Flood Risk Assessment. *	🗌 Yes 🔀 N/A
A Drainage Impact Assessment (including proposals for Sustainable Drainage Systems). *	🗌 Yes 🔀 N/A
Drainage/SUDS layout. *	🗌 Yes 🔀 N/A
A Transport Assessment or Travel Plan	🗌 Yes 🔀 N/A
Contaminated Land Assessment. *	Yes 🛛 N/A
Habitat Survey. *	🗌 Yes 🔀 N/A
A Processing Agreement. *	Yes 🗙 N/A
Other Statements (please specify). (Max 500 characters)	

## **Declare – For Application to Planning Authority**

I, the applicant/agent certify that this is an application to the planning authority as described in this form. The accompanying Plans/drawings and additional information are provided as a part of this application.

Declaration Name: Mr Graeme Quigley

Declaration Date: 01/02/2024

## PLANNING APPLICATION

Proposal for a replacement 2 storey house with basement, landscaping and ancillary building renovation at Slates Farm, Blacksholm Road, Kilmacolm, PA13 4SX

On behalf of Mr and Mrs A. White

## **DESIGN STATEMENT**

By Graeme Gerard Quigley ARB RIAS RIBA Chartered Architect

January 2024

# QUIDEU BARCHITECTS

#### 1. INTRODUCTION

#### 1.1 QUALIFICATIONS AND EXPERIENCE

I studied architecture at the Universities of Strathclyde, Florence and Barcelona gaining a Bachelor of Science (Honours) in Architectural Studies and a Master of Architecture in Advanced Architectural Design. I am a fully qualified Architect, an Associate of the Royal Incorporation of Architects in Scotland (RIAS) and the Royal Institute of British Architects (RIBA) as well as a member of the Architects Registration Board (ARB).

**1.2** In 2000 I took over my father's architectural practice, Quigley Architects, and have been the sole principal since. My particular area of expertise is in building conservation, with many commissions in conservation areas and on A, B & C listed buildings throughout the Central Belt of Scotland.

#### 1.3 APPOINTMENT

Quigley Architects made an initial site appraisal in October 2022 and were instructed in November 2022 to design an exemplar sustainable home as well as upgrade and intensify the use of the site as an equestrian centre and livery stables.

#### 1.4 SCOPE OF EVIDENCE

Our Clients, Mr. & Mrs. A White, are submitting an application for planning consent to address all the concerns expressed in connection with the "Refusal of Planning Permission" decision notice (23/0123/IC) issued by Inverclyde Council for which states;

"The proposal represents an unacceptable departure from the Development Plan as no specific locational requirement for the proposed house, visitor accommodation and parking has been provided. Furthermore, the proposed house is not considered to be appropriately scaled or designed to be in keeping with the character of this rural area. The proposal is therefore contrary to Policies 8, 9, 14, 17 and 29 of National Planning Framework 4; Policies 1 and 14 of the adopted Inverclyde LDP and Policies1, 15 and 19 of the proposed LDP. It is also not supported by the design principles of both adopted and draft PAAN 8."

**1.5** This document will demonstrate that our revised development proposals to replace the existing permanent home on a one-for-one basis, re-use of the associated ancillary buildings and intensifying the use of the existing equestrian centre at Slates Farm, Blacksholm Road, Kilmacolm all complies with the relevant policies of National Planning Framework 4 (NPF4), Inverclyde Council's Adopted 2019 Inverclyde Local Development Plan (LDP), Proposed 2021 Inverclyde Local Development Plan (LDP) and Planning Application Advice Notes (PAANs).

#### 1.6. BACKGROUND

Slates Farm is one of the original buildings of the local area, with maps dating back to 1850s. There are several others along Blacksholm Road, B786 and the B788 that date as far back but with the function of the countryside in this area shifting from agriculture and livestock farming to equestrian and residential, many of these traditional farm steadings have been repurposed accordingly. The majority having been significantly extended, refurbished and altered as a result.

**1.7** Slates Farm was purchased by our Clients in 2022 for the purposes of creating an exemplar sustainable and energy efficient home for themselves as well as upgrading, refurbishing and modernising the existing equestrian centre to provide outstanding facilitates for the local equine community.



Slates Farm residential house

- **1.8** The previous owners redeveloped Slates Farm as a private residential property with adjacent equestrian centre, but having maintained the properties and associated commercial operations for several decades, have been unable to sustain the sheer scale of upkeep required. All properties have therefore fallen into disrepair and require complete modernisation.
- **1.9** In order to provide equestrian facilities of the highest level our Clients intend to completely refurbish the existing dilapidated ancillary buildings to provide modern stable facilities as well as refurbish, extend and gate the existing courtyard to provide a secure environment for horse and rider.
- **1.10** To the north the existing derelict barn and wood stores will be demolished to create space for an outdoor equestrian arena with adjacent refurbished and enlarged parking for visitors and horsebox/trailers.
- **1.11** The existing permanent home has been significantly altered and extended on several occasions to provide additional accommodation more conducive to domestic habitation.
  - **1.11.1** The fabric of this property now displays multiple environmental and structural issues which make redevelopment uneconomic and at odds with NFFP4 Policy 1 so the Clients wish to demolish and erect a replacement permanent home on the existing footprint that is fit for purpose, sustainable, energy efficient and fully accessible.
- **1.12** We started by conducting a historic desktop study of the area and measured survey of the existing site. The fabric of the existing buildings was identified as significantly problematic with the section containing the existing permanent house being the most cause for concern.



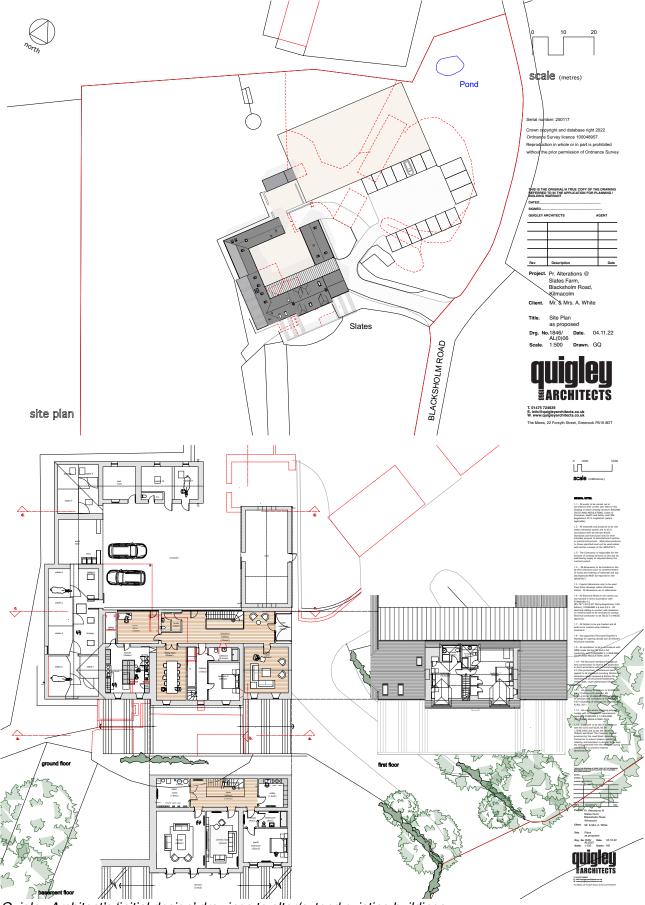
The ancillary buildings

- **1.12.1** With our conservation background, Quigley Architects initial approach was still to reuse all the existing buildings including altering and extending the section containing the permanent house to provide the additional accommodation required by the Clients.
- **1.12.2** We proposed demolishing incongruous extensions facing the courtyard and replace with single story subservient extensions to the north and east as well as forming a new basement level to preserve the scale and mass of the original grouping of buildings.
- **1.12.3** Our proposals were fully assessed by the Clients but was ruled out as being uneconomic to achieve the aims of sustainable development required, namely;

"When looking at the various options for Slates we spoke with a few surveyors regarding the renovation costs for Slates whilst extending the existing house and making it up to the same wind & water proofing as the new build only proposal.

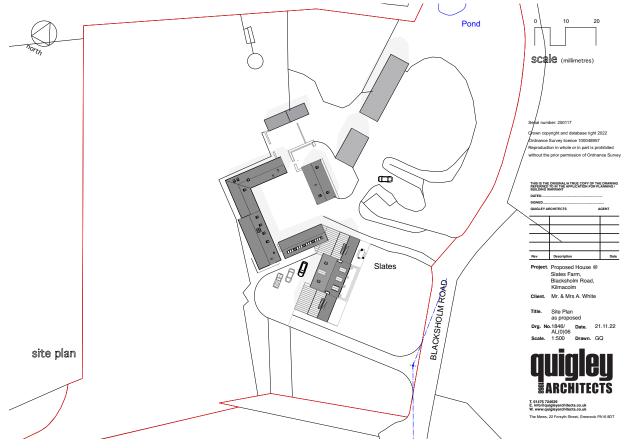
We have been quoted on average £4,000/m2 to carry out these works which at 290m2 makes a budget cost of £1,160,000 exclusive of VAT (£1,392,000 gross). You also need to factor in the excavation of the existing structure to make the basement and factor in the under pinning and all associated works. This will push the cost up to over £1,200,000.00 exclusive of VAT (£1,440,000) which is some £440,000 more than the budget costs we have to build the new house/building. Please note that within these costs, given the condition of the existing house it is possible the costs to renovate the existing part of the house could significantly increase. The costs to underpin the house & carry out excavation works are likely on the light side.

You will appreciate that at nearly half a million pounds less to build a new house with better green credentials, we see this as a much more viable option."



Quigley Architect's 'initial design' drawings to alter/extend existing buildings

- **1.13** The structural and material condition of the existing fabric as well as the amount of work associated with altering and extending to achieve the level of improved thermal performance and air tightness required all impacted negatively on re-use of the existing permanent house.
  - 1.13.1 Please see Appendix 1. (John Fulton Plumbers roof condition survey).
  - 1.13.2 Please see Appendix 2 (CBC Stone condition survey)
  - **1.13.3** Please see Appendix 3 (Design Engineering Workshop structural condition survey)
- **1.14** Having fully explored retaining the existing house we revised our approach to design a replacement home constructed on the southern terrace with new office accommodation required for intensifying the commercial operations of the equestrian centre built on the footprint of the existing permanent home. This would mean there was a clear distinction between public and private uses of the site.



Quigley Architect's 'initial design' drawings to replace existing buildings

- **1.15** While the scheme had merit, the connection with the existing ancillary buildings was weakened meaning the visual impact of the replacement home was more significant.
- **1.16** Over the next few months, we developed several proposals which incorporated the requirements of the private house with the commercial operations of the equestrian centre and eventually settled on one replacement building located on the footprint of the existing permanent home to;
  - **1.16.1** minimise the visual impact of the replacement by re-establishing the existing grouping of buildings,
  - **1.16.2** maintain the connection with the existing ancillary buildings around the central courtyard.
  - **1.16.3** incorporate distinction between public and private uses of the site via separate entrances.

- **1.17** These development proposals formed the basis of our application for planning consent having been rigorously designed to meet all of the Clients' needs as well as being sympathetic to its surrounding built environment, the existing topography and associated landscape.
- **1.18** An application for planning consent incorporating our Design Statement was submitted to Inverclyde Council and registered on 8<sup>th</sup> June 2023 as 23/0123/IC. The application was determined and refused under Delegated Powers on 15<sup>th</sup> September 2023.
- **1.19** Taking cognisance of the reasons for refusal as well as comments within the Report on Handling accompanying the decision notice, the design of the replacement house was significantly revised to reduce scale and mass as well as simplifying the detailing and materials proposed.
- **1.20** Pre-application discussions with Inverclyde Council on the merits of our revised scheme designs for redeveloping the site were held between November and December 2023.
- **1.21** In addition to our revised development proposals and expanded design statement, our application for planning consent also includes various condition reports of the existing buildings from structural engineers and specialist building contractors as well as economic and environmental assessments of our development proposals to provide further justification requested by Planning Officers.

#### 2.0 PLANNING POLICY

#### 2.1 THE LOCAL DEVELOPMENT PLAN 2021

#### 2.2 POLICY 1 – CREATING SUCCESSFUL PLACES

'Invercive Council requires all development to have regard to the six qualities of successful places. In preparing development proposals, consideration has been given to the factors set out in Figure 3. Where relevant, applications will also be assessed against the Planning Application Advice Notes Supplementary Guidance.'

- **2.2.1 Distinctive**: The replacement house has been specifically designed for the site with the Client's in-depth knowledge of the Kilmacolm area, making sure it is distinctive within its location yet also sympathetic to the overall area. The Client's wish for a traditional, 'Georgian style' manor house, perfectly reflects the surrounding historical built environment. The design is subtly restrained and conservative in its approach yet modern and sustainable in its construction techniques setting a valuable precedent for the area.
- **2.2.2** Safe and pleasant: The replacement house would be positioned in the middle of a private site serviced by the existing access off Blacksholm Road. The existing topography of the elevated site means privacy for the owners is maintained. Privacy and security are further reinforced by existing and proposed landscaping.

The existing driveway will also be used by the public for accessing the equestrian centre and its facilities. There is a separate car park proposed that can be seen and controlled from the replacement house and the existing courtyard can also be monitored and accessed directly from the replacement house's home office.

There are no neighbours in close vicinity to worry about overlooking. Even with the new large scale housing development now approved to the south at Balrossie and new house to the north, the replacement house and equestrian centre will still remain secluded when hidden behind existing and proposed landscaping.

**2.2.3 Easy to move around**: Designed from the outset to be fully compliant with current building standards for accessibility and caters for all mobility needs. The design mirrors the scale and refined elegance of adjacent country manors such as Netherwood with generous proportions, a central staircase and hallways providing symmetry and orderly manoeuvring spaces and paths.

The external access around the new house and ancillary buildings will also be redeveloped and renovated sympathetically.

**2.2.4 Welcoming**: The proposal has been designed to be symmetric as per the client's wishes, with beautiful columned porches, a sculpted driveway with soft landscaping and large windows. Internally, the spaces are comfortable and bright, with every room having its own fireplace, dual aspect and intricate design details, such as elaborate coving and balustrade. The layout is designed to be specifically well balanced and proportional with the existing ancillary buildings maintaining their subordinate nature and separate function.

The replacement house also acts as a focal point for the equestrian centre, welcoming visitors.

- **2.2.5** Adaptable: The proposal is fully adaptable, with bathrooms on the ground floor, and adjacent rooms easily convertible into accessible bedrooms, if required. All the spaces have been designed to be flexible, allowing for simple manipulation to suit many needs. On site there are also barns and stables that can be utilised for many purposes, and extended if required.
- **2.2.6 Resource efficient**: Sustainability has been at the fore-front of the design process throughout by the incorporation of renewal technologies and green design principles. The south orientation of the building provides opportunities for solar gain and optimum placement for PV arrays. There is plenty of land to install ground source heat pumps. There are fire places in all primary spaces and rooms which will provide carbon neutral source of heat, and built to modern standards to make sure minimum heat escapes the flues.

#### 2.3 POLICY 6 – LOW AND ZERO CARBON GENERATING TECHNOLOGY

'Support will be given to all new buildings designed to ensure that at least 15% of the carbon dioxide emissions reduction standard set by Scottish Building Standards is met through the installation and operation of low and zero carbon generating technologies. This percentage will increase to at least 20% by the end of 2022.'

**2.3.1** The development proposals aim to achieve a much higher standard by ensuring at least a 50% reduction in carbon dioxide emissions through use of zero and low carbon generating technology such as solar P.V. panels, ground source heat pumps, efficient oil boiler, advanced glazing, added insulation, alternative solid fuel heating, solar gain and mechanical ventilation and heat recovery system.

#### 2.4 POLICY 8 – MANAGING FLOOD RISK

**2.4.1** The development proposals have been assessed and do not; offer significant risk of flooding (i.e. with the 1 in 200 year design envelope); increase the level of flood risk elsewhere. The development proposals actually reduce the flood risk elsewhere by capturing water on-site that does not presently exist; and reduce the water conveyance and storage capacity of a functional flood plain in any way.

#### 2.5 POLICY 9 – SURFACE AND WASTE WATER DRAINAGE

"New build development proposals which require surface water to be drained should demonstrate that this will be achieved during construction and once completed through a Sustainable Drainage System (SuDS), unless the proposal is for a single dwelling or the discharge is directly to coastal waters.

The provision of SuDS should be compliant with the principles set out in the SuDS Manual C753 and Sewers for Scotland 3rd edition, or any successor documents.

Where waste water drainage is required, it must be demonstrated that the development can connect to the existing public sewerage system. Where a public connection is not feasible at present, a temporary waste water drainage system can be supported if:

- *i.* a public connection will be available in future, either through committed sewerage infrastructure or pro-rata developer contributions; and
- ii. the design of, and maintenance arrangements for, the temporary system meet the requirements of

SEPA, Scottish Water and Inverclyde Council, as appropriate.

Private sustainable sewerage systems within the countryside can be supported if it is demonstrated that they pose no amenity, health or environmental risks, either individually or cumulatively.

Developments including SuDS are required to have an acceptable maintenance plan in place."

- **2.5.1** While there are historical septic tanks on-site and ample opportunity for soakaways, the adjacent Balrossie development offers the possibility for mains connections of surface and waste water drainage. The practicality of which has yet to be explored but, if possible, all applications to the regulatory bodies (for new mains connections) will be submitted and approved accordingly.
- **2.5.2** The development proposals will implement a Sustainable Drainage System (SuDS) which is compliant with the principles set out in the SuDS Manual C753 and Sewers for Scotland 3<sup>rd</sup> Edition, or any successor documents.

#### 2.6 POLICY 11 – MANAGING IMPACT OF DEVELOPMENT ON THE TRANSPORT NETWORK

**2.6.1** The development proposals have a positive impact of the efficient operation of the transport and active travel network by increase in parking provision on-site to promote reduction in car usage locally. Development will comply with the Council's roads development guidelines and parking standards.

#### 2.7 POLICY 14 – GREEN BELT AND COUNTRYSIDE

"Development in the Green Belt and Countryside will only be permitted if it is appropriately designed, located and landscaped, and is associated with:

- b) a tourism or recreational use that requires a countryside location;
- c) the equestrian centre requires infrastructure with a specific locational need
- d) includes the appropriate re-use of a redundant stone building, the retention of which is desirable for its historic interest and architectural character, subject to that interest or character being retained and
- e) intensification (including outbuildings) of an existing use, with is within the curtilage of the associated use and is of an appropriate scale and form.
- **2.7.1** The development proposals are for an existing farm with equestrian centre set within a historic environment with mature landscaping.

#### 2.8 <u>POLICY 19 – INDIVIDUAL AND SMALL-SCALE HOUSING DEVELOPMENT IN THE GREEN BELT</u> <u>AND COUNTRYSIDE</u>

"Proposals for individual and small-scale housing development (up to 3 houses) in the Green Belt and Countryside will only be supported in the following circumstances:

a) where the dwelling(s) is justified by the operational needs of a farm or other viable business which is inherently rural in nature and has been in operation for at least 5 years;

*b)* where the dwelling(s) is an ancillary and integral part of a development that would bring significant economic benefits to Inverclyde;

c) demolition and replacement of a habitable dwelling which cannot otherwise be brought up to current building standards, and where the proposed dwelling is similar in scale to the existing dwelling;

d) sub-division of an existing dwelling to create one or more additional dwellings, but only where any extensions are clearly ancillary to the existing building; or

e) conversion of redundant stone or brick built non-residential buildings, where the proposal is supported by proof that the existing building is no longer needed for its original purpose, and a structural survey indicates that the building is structurally sound and capable of conversion without substantial alteration, extension or rebuilding, with any new build element clearly ancillary to the existing building.

In all instances, dwellings are required to be designed and located to respect and complement their Green Belt/Countryside location and their landscape setting. Any new development should positively

contribute to the established character of the local landscape in terms of siting, scale, design, form and materials."

- **2.8.1** The replacement house is justified as the existing house having been professionally assessed is no longer suitable in today's standards without significant reinvestment, which is uneconomic.
- **2.8.2** The replacement house is congruous with the existing local built environment as it is of a similar scale, mass and proportion to the other existing and proposed residential properties in the area.
- **2.8.3** The replacement house will also integrate office accommodation and storage for maintaining the business side of this venture.

#### 2.9 INVERCLYDE PLANNING APPLICATION ADVICE NOTES (PAANs)

#### 2.10 PAAN 2 - SINGLE PLOT RESIDENTIAL DEVELOPMENT

- The plot size should reflect those in the immediate locality.
- The proportion of the built ground to garden should reflect the immediate locality.
- The distance between building to garden boundaries should reflect that in the immediate locality.
- The established street from building line should be followed.
- The proposed building height, roof design, use of materials and colours should reflect those in the immediate locality.
- Ground level window should comply with intervisibility guidance. Windows on side elevations should be avoided where they offer a direct view of neighbouring rear/private gardens, but bathroom windows fitted with obscure glazing will be acceptable. Boundary screening of appropriate height may be considered where the design and impact on neighbouring residential amenity is deemed acceptable.
- Windows of habitable rooms above ground level should comply with the window intervisibility guidance. Windows on side elevations will only be permitted if the distance to the nearest boundary exceeds 9.0m, if there is no direct view of neighbouring rear/private gardens or if it is a bathroom window fitted with obscure glazing.
- The level of on-site car parking should be comparable with the established pattern in the street and be capable of being implemented without detriment to road safety.
- **2.10.1** The site is currently a converted farm house with associated ancillary buildings surrounded by private amenity space as well as equine grazing and exercise areas. The existing house is no longer sustainable or accessible by today's standards and is not in proportion with other homes in the area. The replacement house aims to reflect the scale and design of the larger homes in the near vicinity and become an environmentally sustainable option.

#### 2.11 NATIONAL PLANNING FRAMEWORK 4

#### 2.12 POLICY 1 – TACKLING THE CLIMATE AND NATURE CRISES.

"When considering all development proposals significant weight will be given to the global climate and nature crises."

- **2.12.1** The development proposals seek to replace an existing permanent home with an energy rating of G with a one-for-one replacement permanent home with an energy rating of A.
- **2.12.2** If the existing permanent home is altered, extended and refurbished to achieve the level of accommodation required and to comply with current building standards the energy rating would only be C.
- **2.12.3** To achieve the same energy rating of A as the replacement house, the existing home would have to be extensively altered, extended and refurbished to such an extent that the project is uneconomical.

- **2.12.4** The development proposals seek to ensure that sustainability is central and the Clients have engaged Econekt Specialist Building Contractors to achieve this from the outset.
- **2.12.5** Please see Appendix 4 (Econekt sustainability statement)

#### 2.13 POLICY 2 - CLIMATE MITIGATION AND ADAPTATION

- **2.13.1** Development proposals will be sited and designed to minimise lifecycle greenhouse gas emissions as far as possible.
- **2.13.2** Development proposals are located within the existing grouping of buildings sited in the 1800s, are out with any flooding zone and are protected by the natural topography of the site against current and future risks of climate change.
- **2.13.3** Development proposals include retrofit measures to the existing ancillary buildings that will reduce emissions and support adaption to climate change.

#### 2.14 POLICY 8 - GREEN BELTS

- **2.14.1** The development proposals are located within a green belt designated with the LDP and should be supported as they are for the replacement residential accommodation is required and designed for a key worker in a primary industry within the immediate vicinity of their place of employment where the presence of a worker is essential to the operation of the enterprise.
- **2.14.2** In addition, the development proposals are for outdoor recreation, play and sport as well as leisure and tourism uses; and will provide opportunities for access to the open countryside being immediately adjacent to existing routes of active travel and core paths.
- **2.14.3** Finally, the development proposals are an intensification of an established (equestrian) use, include works to existing ancillary buildings, include their reuse, rehabilitation and conversation as well as replacing an existing permanent home one-for-one.
- **2.14.4** And the following requirements are met, namely; the equestrian centre is an existing enterprise and the nature of the business requires a green belt location for horses to graze, exercise and be housed safely and securely.
- **2.14.5** The purpose of the green belt at this location is not undermined and is compatible with the surrounding established countryside and landscaping character with new equestrian facilities recently granted by Inverclyde Council immediately to the north of the application site.
- **2.14.6** The development proposals have been designed to ensure it is of an appropriate scale, massing and external appearance, and uses materials that minimise visual impact on the greenbelt as far as possible; and there will be no significant long-term impacts on the environmental quality of the green belt.

#### 2.15 POLICY 9 - BROWWNFIELD, VACANT AND DERELICT LAND AND EMPTY BUILDINGS

- **2.15.1** The development proposals will result in the sustainable reuse of brownfield land including vacant and derelict land and buildings.
- **2.15.2** The development proposals are supported by policies in the LDP.
- **2.15.3** The land is not known or suspected to be unstable or contaminated.
- **2.15.4** The development proposals include reuse of existing buildings suitable for conversion to other uses. To conserve embodied energy, demolition will be minimised to areas where it is uneconomic and unsustainable to convert.

#### 2.16 POLICY 14 - DESIGN, QUALITY AND PLACE

- **2.16.1** The development proposals are designed to significantly improve the quality of this location.
- **2.16.2** The development proposals are consistent with the six qualities of successful places, namely;

**Healthy**: The development proposals specifically support women's safety due to the nature of the predominately female activities as well as improving physical and mental health of all users through regular exercise and equine interaction.

**Pleasant**: The development proposals have been carefully designed to preserve and enhance the existing natural and built spaces by a thorough understanding of the site, its topography, landscaping and the local built environment as existing and proposed.

**Connected**: The development proposals are a betterment of the existing equestrian centre and as such will support the existing well-connected networks that make moving around easy and reduce car dependency still further.

**Distinctive**: The development proposals support attention to detail by a thorough understanding of local architectural styles and their natural landscapes, the locations of which are numerous throughout the local area. The result when twinned with historical context are designs which have interpreted, literally and creatively, to reinforce this identity.

**Sustainable**: The development proposals support the efficient use of resources by reusing existing buildings, only replacing the existing permanent house one-for-one with an energy efficient, highly insulated alternative in order to allow people to live, play, work and stay in the immediate area. Thus ensuring climate resilience and integrating nature positive biodiversity solutions such as growing their own animal feed on-site, reducing car use, generating green energy solutions and offering local services to the immediate community.

**Adaptable**: The development proposals support commitment to investing in the long-term value of the buildings, driveways and spaces by allowing for flexibility so that they can be changed quickly to accommodate different uses as well as maintained over time.

**2.16.3** The development proposals have been carefully designed, will preserve and enhance the amenity of the surrounding area and are fully consistent with the six qualities of success places so should be supported.

#### 2.17 POLICY 16 – QUALITY HOMES

**2.17.1** Policy 16 deals with the provision of new homes, whereas the development proposals incorporate replacing an existing permanent home on a one-for-one basis.

#### 2.18 POLICY 17 - RURAL HOMES

**2.18.1** Policy 17 deals primarily with the provision of new homes in rural areas.

"The development proposals for a replacement home in a rural area should be supported as the development is suitably scaled with its adjacent neighbours and has been sited and designed to be in keeping with the character of the area."

- **2.18.2** The development proposals reuse brownfield land where a return to a natural state has not or will not happen without intervention.
- **2.18.3** The development proposals are necessary to support the sustainable management of a viable rural business, and there is an essential need for a worker (including those taking majority control of a farm business) to live permanently at or near their place of work;
- **2.18.4** The development proposals is a one-for-one replacement of an existing permanent house.
- 2.18.5 The development proposals are designed to a high standard;

- 2.18.6 The development proposals respond to its rural location; and
- **2.18.7** The development proposals are designed to minimise greenhouse gas emissions as far as possible.

#### 2.19 POLICY 26 - CONTAMINATED LAND

**2.19.1** The development proposals are not on contaminated land as the site was originally used as a dairy/livestock farm for the production of food and more recently as an equestrian centre.

#### 2.20 POLICY 33 – BIODIVERSITY AND GEODIVERSITY

- **2.20.1** The siting and design of the development proposals will ensure there are no adverse effect to the integrity of the site either by significant adverse landscape and/or visual impact.
- **2.20.2** They will actually protect and enhance the quality of the local landscape character by tree planting along the southern boundary to lessen the impact of the Balrossie housing development as well as introducing further tree planting throughout the site generally.
- 2.20.3 Neglected drystane boundary walls will be repaired and reinstated.
- **2.20.4** Incongruous buildings such as the metal barns will be demolished and the existing soft landscaping enhanced throughout to encourage biodiversity.

#### 2.21 POLICY 38 - PATH NETWORK

"The development proposals do not result in the loss of a core path, right of way or any other important outdoor access route."

**2.21.1** Indeed the opposite applies. The development proposals strengthen access to and use of the existing adjacent core path network by encouraging active travel and connectivity to the green network through it's the expansion of its current use as an equestrian centre.

PLANNING APPLICTION ADVICE NOTE (PAAN) 8 on "Siting and Design of New houses in the Countryside" does not apply as there is already an existing permanent home on the site. The development proposals are for a replacement on a one-for-one basis only.

#### THE LOCAL DEVELOPMENT PLAN 2021

#### 2.22 POLICY 1 – CREATING SUCCESSFUL PLACES

'Invercive Council requires all development to have regard to the six qualities of successful places. In preparing development proposals, consideration has been given to the factors set out in Figure 2 and demonstrated in a design-led approach. Where relevant, applications will also be assessed against the Planning Application Advice Notes and Design Guidance for New Residential Development Supplementary Guidance. When assessing proposals for the development opportunities identified by this Plan, regard will also be had to the mitigation and enhancement measures set out in the Strategic Environmental Assessment Environmental Report.'

#### 2.23 POLICY 6 – LOW AND ZERO CARBON GENERATING TECHNOLOGY

'Support will be given to all new buildings designed to ensure that at least 20% of the carbon dioxide emissions reduction standard set by Scottish Building Standards is met through the installation and operation of low and zero carbon generating technologies. This percentage will increase to at least 25% by the end of 2025.'

**2.23.1** The development proposals aims to achieve a much higher standard by ensuring at least a 50% reduction in carbon dioxide emissions through use of zero and low carbon generating technology such as solar P.V. arrays with battery storage solutions, ground source heat

pumps, efficient oil boiler, advanced glazing, added insulation, alternative solid fuel heating, solar gain, mechanical ventilation and heat recovery system and air tightness throughout.

#### 2.24 POLICY 9 – MANAGING FLOOD RISK

- **2.24.1** The development proposals have been assessed against the Flood Risk Framework set out in Scottish Planning Policy and do not; offer significant risk of flooding (i.e. within the 1 in 200 year design envelope); increase the level of flood risk elsewhere.
- **2.24.2** The development proposals actually reduce the flood risk elsewhere by capturing water onsite that does not presently exist; and reduce the water conveyance and storage capacity of a functional flood plain in any way.
- **2.24.3** Nature based solutions to flood management are preferred so the development proposals incorporate the reinstated and management of existing historical drainage within the site.

#### 2.25 POLICY 10 – SURFACE AND WASTE WATER DRAINAGE

'New build development proposals which require surface water to be drained should demonstrate that this will be achieved during construction and once completed through a Sustainable Drainage System (SuDS), unless the proposal is for a single dwelling or the discharge is directly to coastal waters.

- **2.25.1** The development proposals are for a replacement single dwelling and will include for the provision of SuDS compliant with the principles set out in the SuDS Manual C753 and Sewers for Scotland 3rd edition, or any successor documents.
- **2.25.2** While there are historical septic tanks on-site and ample opportunity for soakaways, the adjacent Balrossie development offers the possibility for mains connections of surface and waste water drainage. The practicality of which has yet to be explored but if possible, all applications to the regulatory bodies (for new mains connections) will be submitted and approved accordingly.

#### 2.26 POLICY 12 – MANAGING IMPACT OF DEVELOPMENT ON THE TRANSPORT NETWORK

"Development proposals should not have an adverse impact on the efficient operation of the transport and active travel network.

Development should comply with the Council's roads development guidelines and parking standards, including cycle parking standards.

Developers are required to provide or financially contribute to improvements to the transport network that are necessary as a result of the proposed development."

- **2.26.1** The development proposals have a positive impact of the efficient operation of the transport and active travel network by promoting reduction in local car usage through its activities and associated facilities offered.
- **2.26.2** The development proposals include improvements to existing driveways and parking provision on-site all of which comply with the Council's roads development guidelines and parking standards.
- **2.26.3** The development proposals are simply a betterment of the existing site use which do not require improvement to the transport network.

#### 2.27 POLICY 15 – GREEN BELT AND COUNTRYSIDE

"Development in the Green Belt and Countryside will only be permitted if it is appropriately designed, located and landscaped, and is associated with:

a) Agriculture, horticulture, woodland or forestry;

- b) A tourism or recreational use that requires a countryside location;
- c) Infrastructure with a specific locational need;
- d) The appropriate re-use of a redundant stone or brick building, the retention of which is desirable for its historic interest or architectural character, subject to that interest or character being retained; or
- e) Intensification (including extensions and outbuildings) within the curtilage of an existing use, which is of an appropriate scale and form".
  - **2.27.1** The development proposals are for improvements to the existing site use.
  - **2.27.2** B applies as the existing use of the site is for a recreational use that requires a countryside location i.e. an equestrian centre and stables.
  - 2.27.3 C applies as the equestrian centre requires infrastructure with a specific locational need.
  - **2.27.4** E applies as it is an intensification (including outbuildings) of an existing use, with is within the curtilage of the associated use and is of an appropriate scale and form.
  - **2.27.5** It is an established recreational use and established location (equestrian centre), which includes the one-for-one replacement of an existing permanent home. The scale and form of which is appropriate as it mirrors the existing local built environment (Netherwood) as well as the proposed local built environment (Balrossie housing development to the south and house development to the north).

#### 2.28 <u>POLICY 16 – SOILS</u>

"Development on prime agricultural land will only be supported if:

- a) It is on land allocated for development in this Local Development Plan or meets a need identified in the Strategic Development Plan;
- b) B) there is a specific locational need for the development;
- c) C) it is for small scale development directly linked to a rural business; or
- d) D) it is for renewable energy generation or mineral extraction, and the proposals include provision for the site to be returned to its former status."
  - **2.28.1** The development proposals apply to b) and c). The existing equestrian centre is ideal for an intensification of the site to include provision for tourism on-site and a betterment to the existing facilities of livery stables.
  - **2.28.2** The development proposals minimise disturbance of all soil on-site with best practice adopted at all times regarding the movement, storage, management and reinstatement of said soil on-site.
  - **2.28.3** There is no peat on-site, adverse impacts on the soil resource during the construction and operational phases of the development will be minimised and the development will not result in a net increase in CO2 emissions over its lifetime.

#### 2.29 <u>POLICY 19 – INDIVIDUAL AND SMALL-SCALE HOUSING DEVELOPMENT IN THE GREEN BELT</u> <u>AND COUNTRYSIDE</u>

"Proposals for individual and small-scale housing development (up to 3 houses) in the Green Belt and Countryside will only be supported in the following circumstances:

- a) where the dwelling(s) is justified by the operational needs of a farm or other viable business which is inherently rural in nature and has been in operation for at least 5 years;
- b) where the dwelling(s) is an ancillary and integral part of a development that would bring significant economic benefits to Inverclyde;
- c) demolition and replacement of a habitable dwelling which cannot otherwise be brought up to current building standards, and where the proposed dwelling is similar in scale to the existing dwelling;

- d) sub-division of an existing dwelling to create one or more additional dwellings, but only where any extensions are clearly ancillary to the existing building; or
- e) conversion of redundant stone or brick built non-residential buildings, where the proposal is supported by proof that the existing building is no longer needed for its original purpose, and a structural survey indicates that the building is structurally sound and capable of conversion without substantial alteration, extension or rebuilding, with any new build element clearly ancillary to the existing building.

In all instances, dwellings are required to be designed and located to respect and complement their Green Belt/Countryside location and their landscape setting. Any new development should positively contribute to the established character of the local landscape in terms of siting, scale, design, form and materials."

**2.29.1** The development proposals apply to a), b), c), d) and e) apply. The replacement house is justified as the existing house is no longer suitable in today's standards without significant reinvestment, which is uneconomic. The replacement house is congruous with the existing local built environment as it is of a similar scale, mass and proportion to the other residential properties in the area. The replacement house will also integrate office accommodation and storage for maintaining the business side of this venture.

#### 2.30 POLICY 27 – DELIVERING GREEN INFRASTRUCTURE THROUGH NEW DEVELOPMENT

**2.30.1** The development proposals include reinstating the section of existing bridle path within the Clients ownership that links Blacksholm Road to Lochwinnoch Road to facilitate unrestricted access for pedestrians, cyclists and riders to and from Slates Farm while avoiding vehicular traffic on the busy B786 and B788 roads.

#### 2.31 POLICY 29 – RURAL DEVELOPMENT

- **2.31.1** The development proposals will contribute positively to the viability, sustainability and diversity of Kilmacolm and the local rural economy so should be supported.
- **2.31.2** The development proposals encompass an existing farm used as an equestrian centre where use of good quality land for development is minimised and business viability is not adversely affected.
- **2.31.3** The development proposals include the diversification of the existing business to cater for equine tourism.
- **2.31.4** The equestrian centre offers an essential service for rural communities.
- 2.31.5 The development proposals reuse redundant and unused buildings
- **2.31.6.** The development proposals reuse brownfield land.
- **2.31.7** The development proposals are a small-scale development that will support new ways of working such as remote working, home working and community hubs.
- **2.31.8** The development proposals are an improvement as well as restoration of the natural environment.
- **2.31.9** The development proposals for a replacement home in a rural area is suitably scaled with its adjacent neighbours and has been sited and designed to be in keeping with the character of the area.
- **2.31.10** The development proposals will support local employment, will support and sustain the existing community of Kilmacolm by offering exemplar services locally and is a betterment to an existing situation so is suitable in terms of location, access, siting, design and environmental impact.

#### 3.1 CONTEXT

- **3.1.1** Slates Farm is on Blacksholm Road on the outskirts of Kilmacolm consisting of an existing 1 & ½ storey permanent home and various ancillary buildings including a byre, stables, storage outhouses, barn and wood store all in states of various disrepair. There is a driveway leading to a courtyard via a private entrance.
- **3.1.2** The site including adjacent fields to the east extends to 35 acres and is designated under farm number 90/734/0009.
- **3.1.3** Until recently, the local area has remained low density with very little new development, therefore the diversity of housing types has not had much growth over the decades. There have, however, been several recent planning applications in order to improve existing dwellinghouses, in particular significantly increasing their footprint.
- **3.1.4** The local vicinity contains primarily private housing in a myriad of architectural styles, housing types and sizes. The most prominent is the abandoned B Listed Balrossie School to the south (which has been given planning permission for a 64 new-build house development). There is also Balrossie Drive with semi-detached and terraced homes. Other new build and older farmhouses populate Blacksholm Drive. Further down the B786, the houses are large, with their scale dwarfing the existing Slates Farm.
- **3.1.5** Other buildings in the vicinity of Kilmacolm that share a number of similar characteristics include Kirkton Farm, Shovelboard and Lawfield, which all date from circa 1750. All were once livestock/dairy farms, however today they are now large residential dwellings incorporating commercial operations located harmoniously in the Green Belt.



Map 1 from National Library of Scotland (1858)

**3.1.6** One of the earliest maps shows Slates farm as one of the original developments in the area, along with other farm houses (most of which are still there today).



Map 2 from National Library of Scotland (1913) The first major changes are seen in 1913, with the construction of the School. It can also be seen that the other farmed areas have grown and were altered.

- 3.2 SITE
  - **3.2.1** The 35 acre site incorporates the existing house 194sqm, the stables 446sqm and other outhouses 214sqm. The replacement house will take up a footprint of 290sqm and consists of 2 storeys with a basement incorporated into the design due to the sloping nature of the site.
  - **3.2.2** With the existing levels of the site there is an opportunity to set the replacement house into the landscape so as not to dominate with this the house can step down into the slope allowing the main living areas to take advantage of the spectacular views without building up to achieve this.
  - **3.2.3** A great benefit will come from reclaiming the original footprint of the courtyard from unsympathetic extensions and gazebos, to provide private vehicle parking and pedestrian access to stables.
  - **3.2.4** The neighbouring estates of Netherwood, Newton Stables and Killochries, are all of the scale and style that we propose consisting of large houses with adjacent subordinate ancillary buildings. The nearby Duchal House is a Georgian precedent that the design concept acknowledges.
  - **3.2.5** Planning permission has also been granted for a large housing development of various housing types at Balrossie with substantial 4-5 bedroom homes proposed along Slate Farm's southern boundary of similar scale and mass as our replacement permanent house.
  - **3.2.6** Two new houses have also been built on Lochwinnoch Road at the old ARP Station site, which almost matches the footprint and height of our proposal.



Netherwood House



Auchenfoyle



South Newton Farm



Newton Stables



Corner of Blacksholm Road and B788



Killochries House



Lochwinnoch Road



#### 4.0 DESIGN

#### 4.1 CONTEXT

- **4.1.1** Our design process was informed by our Clients brief and business plan as well as being influenced by historic and photographic research.
- **4.1.2** Please see Appendix 5 (Clients business plan)
- **4.1.3** Our development proposals comply with Inverclyde Council's policies. They both preserve and enhance the area while making sure to be as future thinking as possible. The development is designed to incorporate all the modern amenities with focuses on sustainability and energy efficiency.
- **4.1.4** The height, footprint, materials and visual style have all been inspired by the surrounding buildings. A thorough understanding of the area allowed us to create a design that is cohesive and respectful but can positively benefit and inform any future developments also.

#### 4.2 DESIGN AND MATERIALS

- **4.2.1** The design reflects the architectural style of the grander homes in the area, such as Netherwood, Duchal and Killochries estates, with more modern features to comply with current standards.
- **4.2.2** The 2 main elevations are south facing, with the family room being offset toward the back, utilizing the footprint of the existing house, with direct views out into the courtyard and the terrace garden area. The family room will replicate the existing house extension footprint and height, but with new materials and improved insulation.
- **4.2.3** The proposed fenestration consists of vertically proportioned windows and doors to compliment the existing ancillary buildings as well as the local baseline. The traditional sash and case window style is in keeping with the overall design aesthetic, keeping the façade clean and coherent.
- **4.2.4** Columned porticos formalise the entrances and give depth to the elevations. The main entrance is a wide double door leading to a main foyer, while the side entrance is a fully accessible single door version taking you to the service side of the house from where the Clients can maintain the commercial operations of the equestrian centre and livery stables.
- **4.2.5** External white render walls are in keeping with the local vernacular including the existing buildings on site.
- **4.2.6** The replacement home's roof finish and pitch of 36 degrees mirrors that of the existing permanent home and is also consistent with the local baseline. It will be a hip-end roof in natural slate set back with a parapet gutter to keep the elevations reserved.
- **4.2.7** A cobbled driveway, to match the existing courtyard, will be laid, to replace the current gravel on site which will link the two main external areas together.
- **4.2.8** Soft landscaping will be strategically planted around the new house and terrace area to soften the views, however, as the site is set in existing mature landscaping, it is already hidden by extensive tree cover.
- **4.2.9** The materials and design elements chosen compliment and give the building an association with the local character of the area. The replacement home displays restrained detailing throughout and materials are limited to slate and render in order to remain harmonious with the existing ancillary buildings and consistent with the local built environment.

#### 4.3 SCALE AND POSITION

4.3.1 The scale of the replacement house is in proportion to the composition of the existing permanent

home. It remains dominant as the main house, however its height has been controlled in order to be respectful to the scale of the original house. The replacement house also sits on the footprint of the existing house and the principal elevation faces south-east toward Kilmacolm village.

- **4.3.2** The principal elevation is approximately 8m high, which is in keeping with the proposed elevation heights of the houses at the Balrossie development (and much smaller than the Balrossie school building which is also to be refurbished), meaning our proposal will be consistent with the scale of the wider area.
- **4.3.3** The overall ridgeline of the replacement home is similar in height to that of the existing permanent home thus avoiding 'skyline development' from the important eastern viewpoints as it is set against the existing topography and also the proposed tree-belt when mature, which forms part of the application.
- **4.3.4** The replacement home is also sensitive to the scale of the local baseline through its simplicity of form, proportion and limited use of materials.

#### 4.4 PRIVACY AND OVERLOOKING

- **4.4.1** The site is fairly isolated without any neighbours therefore there will be no problems with overlooking. There is an existing stone wall and hedge along Blacksholm Road, that provides a barrier between the site and the road. Additional soft landscaping has been proposed around the new house and a more extensive tree line will be planted along the southern boundary to screen the Balrossie development.
- **4.4.2** The trees will also be planted in a way to separate the horse pen, parking and public areas of the stables from the house. However, the main house will also contain an office and facilities to monitor the public areas and maintain the business side of the venture.

#### 4.5 DAYLIGHT AND OVERSHADOWING

**4.5.1** The orientation of the site means half the windows are south-west and south-east facing, therefore the primary ground floor spaces and the bedrooms all have south lighting. The light reaches the rest of the house at different times of the day, such as the kitchen and patio area. The kitchen area also has roof lights to maximise the benefit of natural light.

#### 4.6 SUSTAINABILITY

- **4.6.1** The overall sustainability of the replacement house is vital and this is incorporated into the design to allow people to easily adapt their home as their needs change with time.
- **4.6.2** We propose to use reclaimed materials where appropriate, such as cobbles, brick and stone from any demolition work with any disturbed soil from site clearance retained on-site.
- **4.6.3** Energy efficiency is achieved through the use of high specification double-glazing throughout and floor, wall & roof insulation (using the Econekt structural system with Izodom ICF) ensuring the new-build replacement house has low running costs. With a large area of south facing roof space the ancillary buildings will be fitted with solar PV arrays.
- **4.6.4** Log burning fireplaces throughout the new house allow for a carbon neutral approach to heating.

**4.6.5** In addition, adjacent land means a ground source heat pump can be incorporated into the design.

#### 4.7 ACCESSIBILITY, SAFETY & SECURITY

- **4.7.1** There is an existing private access to the property from Blacksholm Road which is visible from the property. This access that will be upgraded so that it is no less than 4.8 metres wide to ensure that vehicles can pull off of Blacksholm Road when a vehicle is exiting the access.
- 4.7.2 The drystane walls and hedgerow boundaries around the site will also be reinstated. The

replacement house will also allow for all the security standards as per the latest building regulations.

- **4.7.3** The secondary entrance from the northwest elevation will be made fully accessible due to the natural topography of the site where flexibility in the design can accommodate any future accessibility issues.
- **4.7.4** There will be a gate to get into the courtyard with 3 no. vehicular parking spaces with electric charging points for the residents and there will be a separate public vehicular parking area for the equine related amenities such as the arena, livery stables and tourism byre and again with electric charging points.
- **4.7.5** Finally, with the new housing development proposal at Balrossie there is opportunity for Blacksholm Road to be improved in the future, as it will be a primary access road.

#### 4.8 MAINTENANCE

- **4.8.1** The quality of materials specified will stand up well to the West of Scotland climate as they are traditional to the Scottish style and have been tested over the centuries, as is proven by the surrounding Kilmacolm neighbourhood. All the modern construction techniques will be employed to make sure the property is fully weatherproof and requires the least amount of repair and upkeep.
- **4.8.2** As this is also a private property, the clients are responsible for all maintenance privately, and it is their vested interest to keep their house and stables in good condition. Once they also begin bringing the stables back to use, the Clients themselves, as well as those who rent the stables, will make sure the horses are in the best environment, and therefore take care of their surroundings.



Views from private driveway towards Kilmacolm

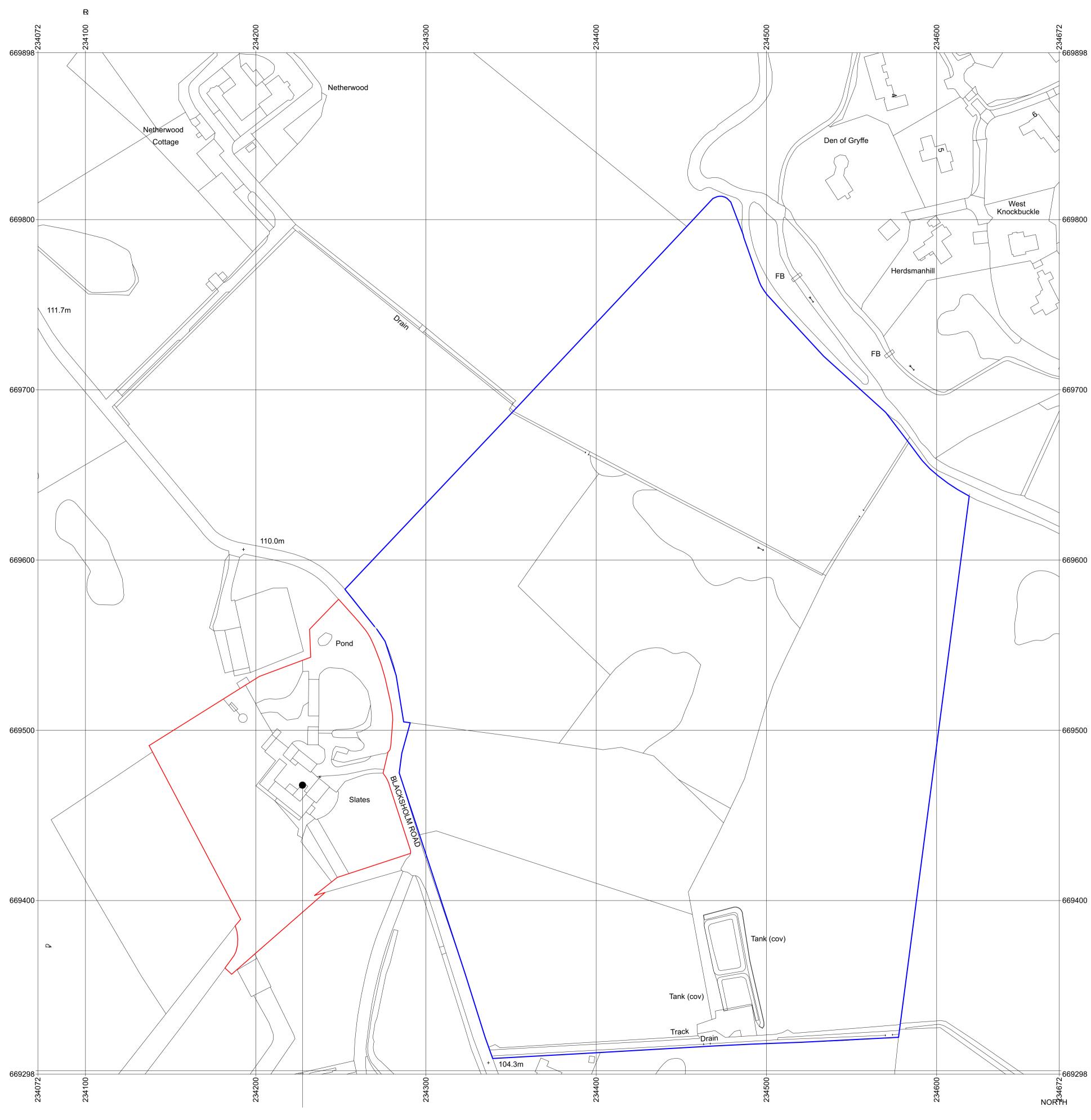
#### 4.9 CONCLUSION

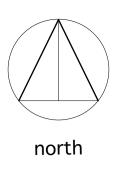
- **4.9.1** We believe that it is vitally important to construct environmentally responsible buildings for the current and future generations, but also to create sustainable homes that people love and want to take care of.
- **4.9.2** It is also important to make sure all new proposals fit within the setting that they are, in scale, design and usability. The large site is perfect for the development proposals including the replacement house and re-use of ancillary buildings; it is harmonious with its surroundings and justifiable in terms of scale for the Clients and their vision for their long-term plans.
- **4.9.3** It is hoped that by providing this carefully considered design solution that both preserves and enhances the area, our proposal can be viewed as a worthy addition to Kilmacolm and its rich history of exemplar buildings. With its sustainable credentials it proves it can last and remain relevant to future generations much like its immediate neighbour Netherwood House.
- **4.9.4** We therefore respectfully request that our thoroughly researched and considered design for replacing the existing permanent home on a one-for-one basis, re-using the associated ancillary buildings and intensifying the use of the existing equestrian centre at Slates Farm all complies with the relevant policies of National Planning Framework 4 (NPF4), Inverclyde Council's Adopted 2019 Inverclyde Local Development Plan (LDP), Proposed 2021 Inverclyde Local Development Plan (LDP) and Planning Application Advice Notes (PAANs) and as such is supported by Inverclyde Council Planning Department and granted accordingly.

#### 5.0 JUSTIFICATION

- **5.1** The development proposals comply with National Planning Framework 4 Policies 1, 2, 8, 9, 14, 16, 17 and 29 as they address head-on the global climate emergency and nature crises by proposing a development which;
  - 1. Preserves and enhances this part of the Green Belt by reinstating and maintaining the landscaping and wildlife of the site, modernizing and repurposing existing buildings as well as constructing a replacement home so that the development proposals are fully sustainable.
  - 2. Replaces with an energy efficient, carbon neutral replacement home.
  - 3. Incorporates sustainable green technologies sympathetically within an existing countryside setting.
  - 4. Repurposing and modernizing existing buildings to reduce emissions and adapt to climate change.
  - 5. It should be noted that the 64 new-build house Balrossie development located on the hill south of Slates Farm will entirely change the views and rural density of this part of Kilmacolm.
  - 6. It should also be noted that the new-build house and equine development located on the hill north of Slates Farm will impact the views and rural density of this part of Kilmacolm.
  - 5.1.1 Please see Appendix 6 (Quigley Architects existing aerial image)
  - **5.1.2** Please see Appendix 7 (Quigley Architects proposed aerial image)
- **5.2** The development proposals comply with Inverclyde Council's Road and Transportation Department advice and the National Roads Development Guidelines by;
  - 1. Providing 3 no. parking spaces for the proposed replacement 4 bedroom house.
  - 2. Providing 2 no. parking spaces for the proposed 2 bedroom guest accommodation.

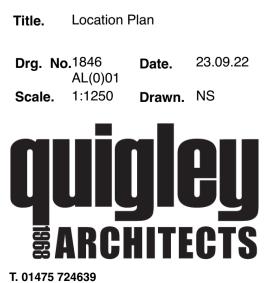
- 3. Providing an access of at least 4.8 metres wide for the first 10 metres off Blacksholm Road.
- 4. Providing the access off Blacksholm Road is fully paved for a minimum of 10 metres and of a gradient not exceeding 10%.
- 5. Providing parking spaces at least 3.0 metres wide by 6.0 metres long with a path at least 0.9 metres wide past these parking spaces where the driveway forms part of the pedestrian access to the property.
- 6. Providing a visibility splay looking south at the access of a minimum 2.4m x 120m x 1.05m and kept clear in perpetuity. The existing topography precludes this level of visibility splay looking north and the existing road layout negates its requirement.
- 7. Providing public parking spaces for the livery stables of at least 2.5m wide x 5.0m long.
- 8. Providing roadside and roadway drainage channels so all surface water is managed within the site to ensure flooding to surrounding properties and the public road network is prevented.
- **5.3** The development proposals comply with Inverclyde Council's Environmental Health Department advice by;
  - 1. No Japanese knotweed exists on-site.
  - 2. Containers to store waste will be located securely on-site,
  - 3. External lighting will be designed appropriately and controlled accordingly,
  - 4. Sound insulation in line with BS regulations to minimize noise disruption is incorporated.
  - 5. Site drainage, surface water and onsite sewage treatment in compliance with Building Standard requirements is incorporated in the development proposals.
  - 6. Detering gulls is incorporated in the development proposals.
  - 7. Electric charging points are provided in the development proposals.
- 5.4 The development proposals comply with Scottish Water's advice by;
  - 1. Ensuring that a formal connection application is made to SW when planning consent is granted. Please note SW have carried out a Capacity Review and there is currently sufficient capacity in the Greenock Water Treatment Works to service the development.
  - 2. Ensuring that a private treatment system is designed and constructed with their approval.
  - 3. Ensuring that no surface water connections are made into their combined sewer system.
- **5.5** To avoid continued urbanisation of the countryside and stop any contagion north from the Balrossie development supported by Inverclyde Council, it is imperative the sympathetic renovation and redevelopment of Slates Farm proposed by our Clients is supported.
- **5.6** The whole project has been driven by informed Clients who already live and work in Kilmacolm and wish to see the area continue to prosper sustainably. They aim to deliver exemplar residential and equine facilities, employ locally, develop respectfully and maintain the site for the benefit of future generations.





application site

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Date Rev Description Project. Pr. Replacement House @ Slates Farm, Blacksholm Road, Kilmacolm Client. Mr. & Mrs. A. White

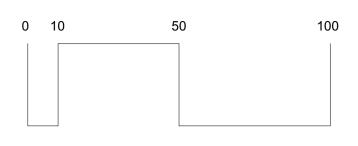
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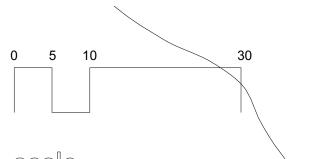
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1.6 - All Electrical Works to be carried out and located in strict accordance with STANDARD 4.5

(BS 7671:2018 IET Wiring Regulations 18th Edition), STANDARD 4.6 and 4.8.5. All electrical cabling in contact with insulation on external walls to be enclosed in conduit. Electrical contractor to be SELECT or NICEIC approved.

1.7 - All timber to be pre-treated and all ends to be treated using indicator treatment.

1.8 - See appointed Structural Engineer's drawings for opening details and all relevant structural materials.

1.9 - All ventilation to be in accordance with CIBSE Guide Section B2 and in full conformity with STANDARD 3.14 BUILDING (SCOTLAND) REGULATIONS 2004.

1.10 - All structural members throughout new construction to receive fire protection in strict accordance with technical standard 2.3 (fire protection). Intumescent paint applied to all steelwork providing 60mins fire resistance where required & 60mins fire resistance to all structural/loadbearing timber walls. Layer plasterboard finish to comply.

1.11 - All glazing to conform to STANDARD 4.8.2 (Collision with glazing), BS 6262-4:2018, STANDARD 4.8.3 (Cleaning of windows and rooflights) & STANDARD 4.8.4 (Guarding of windows for cleaning), BS 6180: 2011.

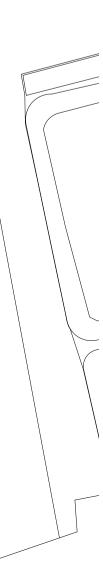
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1.13 - Leadwork to be laid in accordance with BS 5250 and 6229, BS EN 12588:2006 and as per the details in 'Rolled Lead Sheet The Complete Manual' produced by the Lead Sheet Association. Contractor to ensure timbers, substrate, underlay and insulation to dormer to be kept dry and protected from the elements during construction to prevent material deterioration.

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**ARCHITECTS** 

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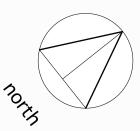
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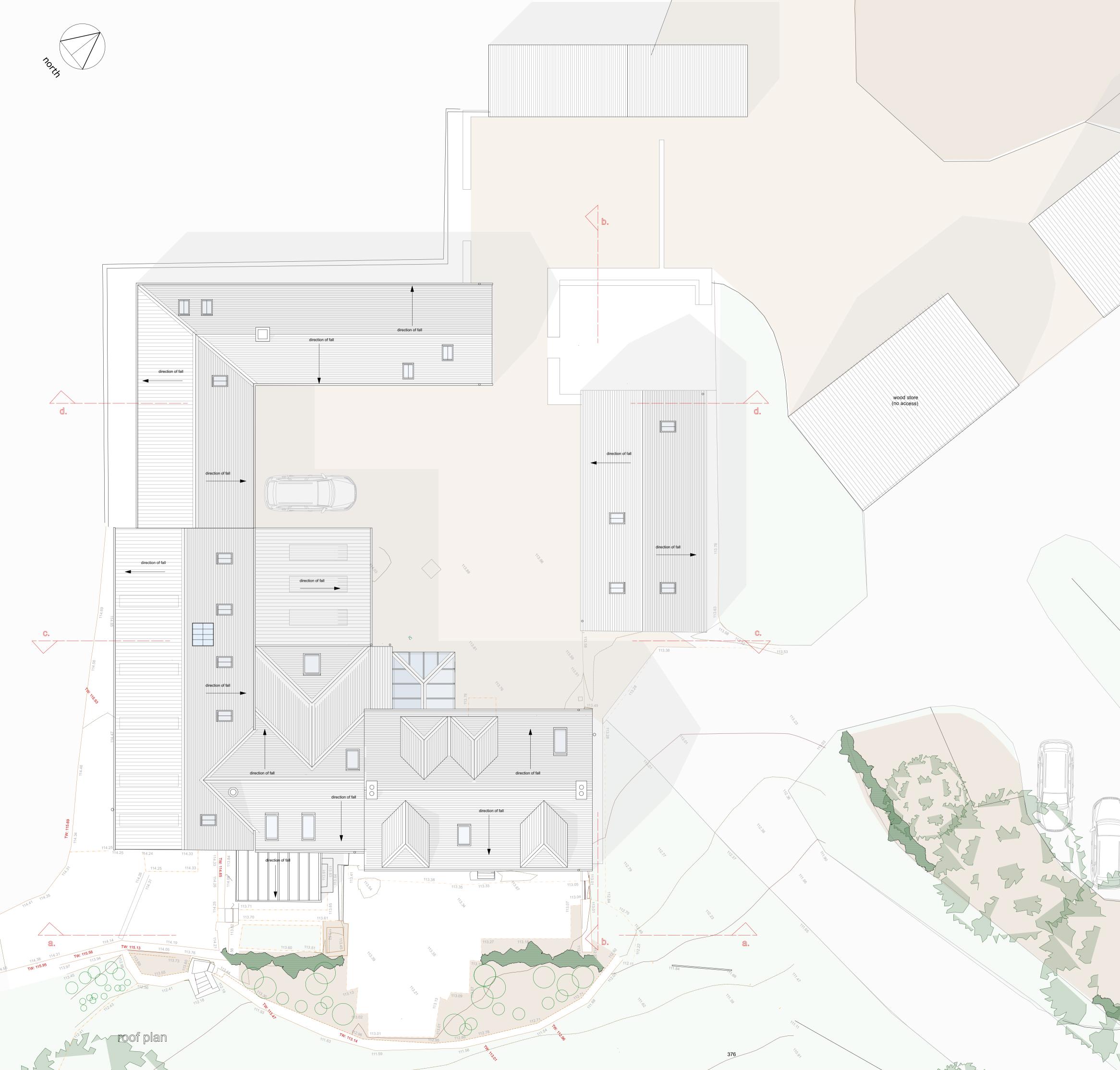
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<u>114M \_\_\_\_\_</u>

11<u>3M</u>\_\_\_\_\_

112M

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110M

114M \_\_\_\_\_ 113M

\_\_\_\_\_ 112M <u>111M</u>\_\_\_\_\_ 110M

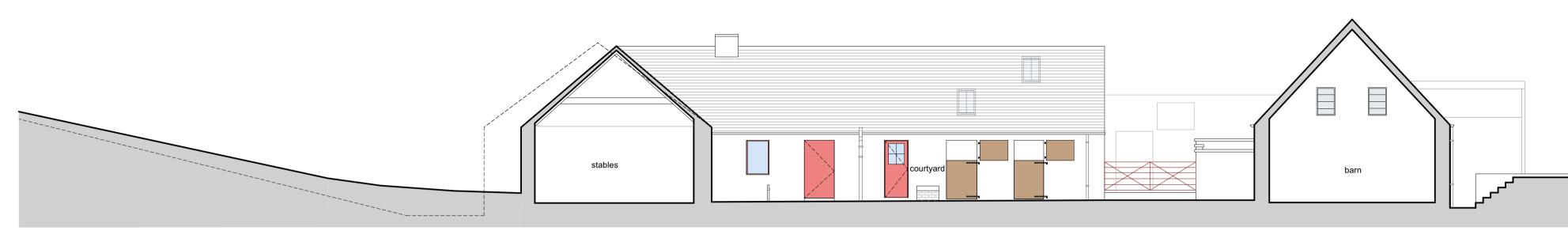
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111M



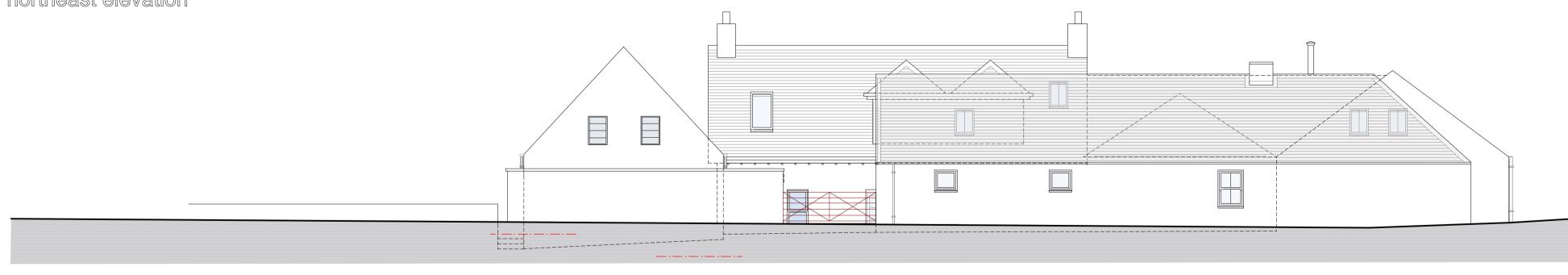
southeast elevation



southeast (courtyard) elevation



northeast elevation



# northwest elevation

114M \_\_\_\_\_ ------11<u>3M</u>\_\_\_\_\_ 112M <u>111M</u>\_\_\_\_\_ 110M

northwest (courtyard) elevation



0	1000	5000
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SCALE (millimetres)

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# THIS IS THE ORIGINAL/A TRUE COPY OF THE DRAWING REFERRED TO IN THE APPLICATION FOR PLANNING / BUILDING WARRANT

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SIGNED								
QUIGLEY AF	CHITECTS	A	GENT					
C.	General Amendm	ents	25.03.24					
В.	Client Amendmer	nts	21.01.24					
А.	General Amendm	21.06.23						
Rev	Description	Date						
Project.	Project. Pr. Replacement Hou Slates Farm, Blacksholm Road, Kilmacolm							
Client.	Mr & Mrs. A. Wi	nite						
Title.	Elevations as existing							
Drg. No		05	5.10.22					
Scale.	AL(0)05 1:100 Drawr	h. N	S					
	<b>IIG</b> Archit	<b>G</b> EC	<b>U</b> TS					

# T. 01475 724639 E. info@quigleyarchitects.co.uk W. www.quigleyarchitects.co.uk



New barrier planting to screen new Blacksholm Road development

Existing barn demolished (144m2)

Existing wood store demolished (73m2)

New replacement agricultural building (144m2)

Existing 3 stable block demolished -(57m2)

Existing byre redeveloped and private garden hard and soft landscaped (280m2)

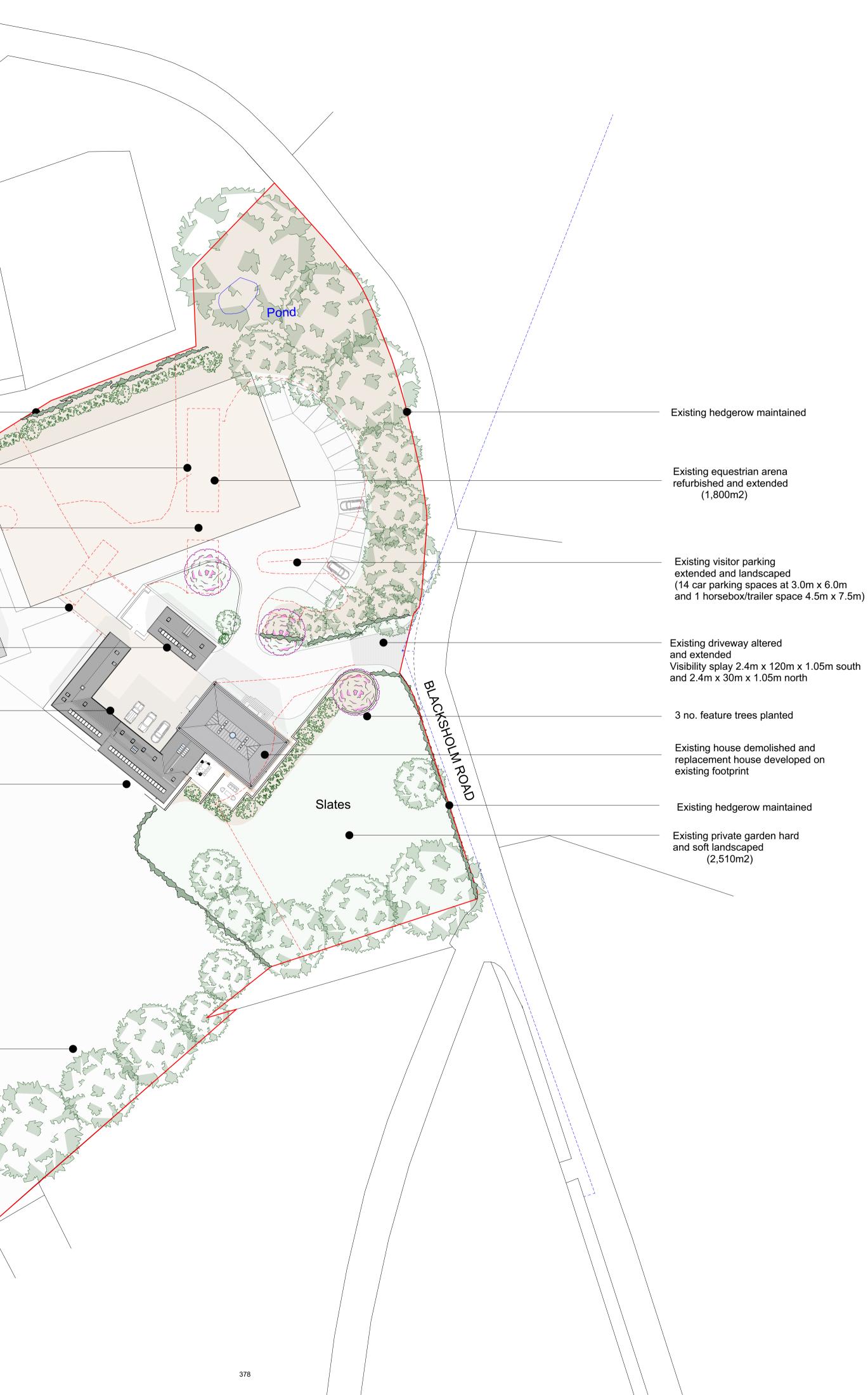
Existing 4 stable and ancillary blockrefurbished and courtyard extended with provision for 3 car parking spaces at 3.0m x 6.0m

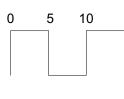
Existing 6 stable block refurbished

Existing pasture maintained (7,025m2)

Existing drystane dykes refurbished

New barrier trees planted to screennew Balrossie Housing development





SCale (metres)

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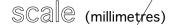
DATED..... SIGNED ....

QUIGLEY AF	GENT	
Н.	General Amendments	30.03.24
G.	Client Amendments	16.01.24
F.	Client Amendments	03.11.23
E.	<b>Client Amendments</b>	07.06.23
Rev	Description	Date
Project.	use @	
Client.	Mr. & Mrs A. White	
Title.	Site Plan as proposed	
Drg. No	Batol B	1.11.22
Scale.	AL(0)06 1:500 Drawn. G	Q
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**BARCHITECTS** T. 01475 724639 E. info@quigleyarchitects.co.uk W. www.quigleyarchitects.co.uk



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SIGNED	RCHITECTS	GENT
) —		
J.	General Amendments	02.04.24
1.	BW Amendments	05.02.24
Rev	Description	Date

Project. Pr. Replacement House @ Slates Farm, Blacksholm Road, Kilmacolm

Client. Mr. & Mrs. A. White

#### Title. Plans

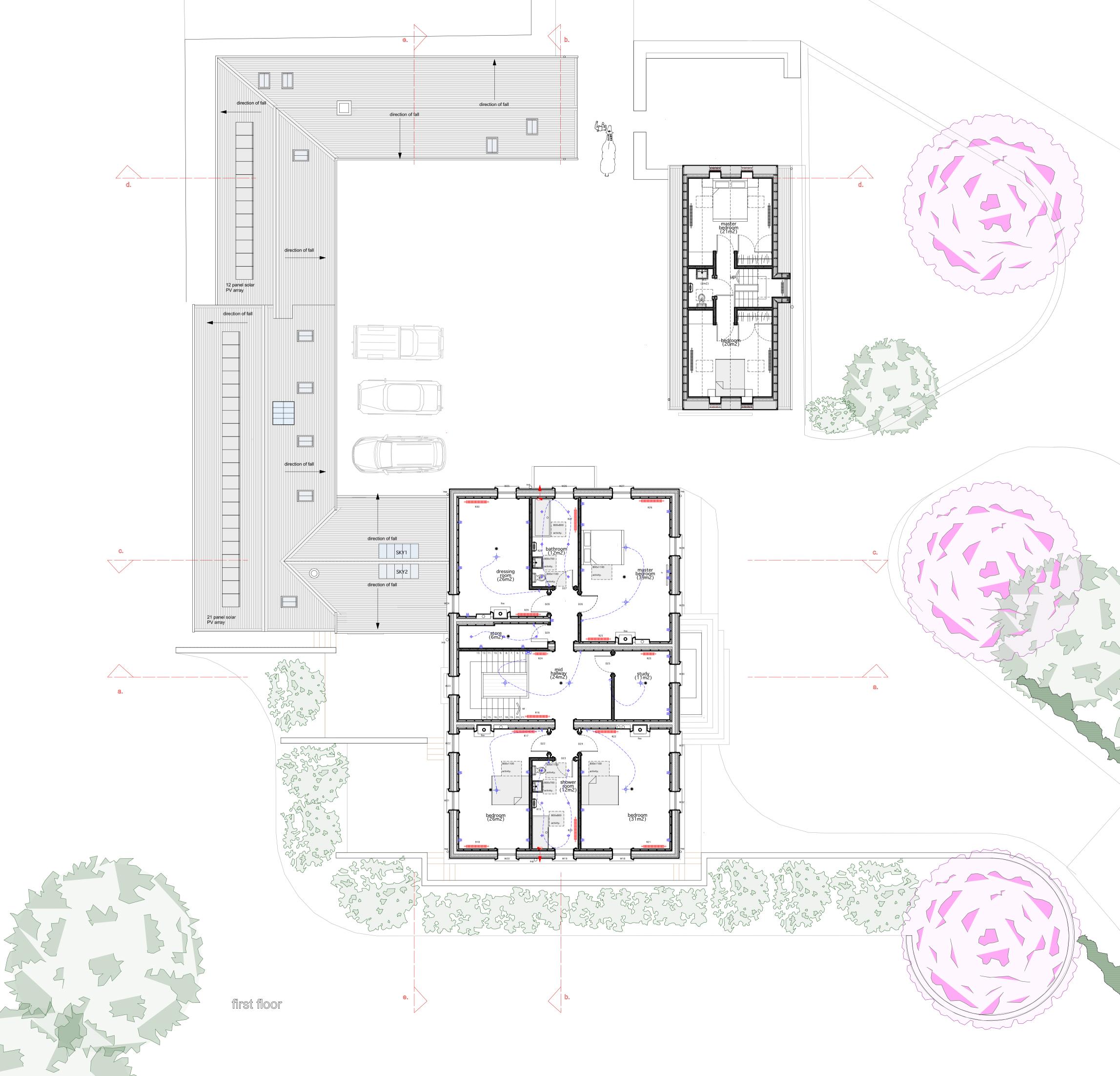
as proposed Drg. No.1846/ Date. 22.11.22 AL(0)07 Scale. 1:100 Drawn. GQ

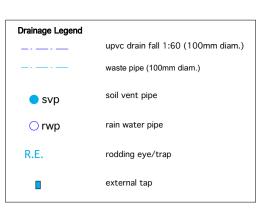


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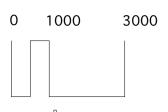
The Mews, 22 Forsyth Street, Greenock PA16 8DT

Blacksholm Road





Electrical Legend	I
<b>3</b> *6	Distribution board
elect	Electric meter
	Light source
	Wall mounted Light
•	Low voltage recessed downlighter
	Pull cord light switch
Ъ	Light Switch
Δ	Socket
岱	Twin socket
<b>*</b> *	High Level Twin socket
ል 🛱 እ	New socket/twin scoket/light switch
	Electric shower
-	Mechanical extraction fan.
۲	Smoke detector
	Carbon monoxide detector
-	Burglar Alarm Sensor
$\bowtie$	Burglar Alarm Box
	Boiler Flue
	Intercom (door entry buzzer)
	Intercom (door entry handset)
	Underfloor heating control panel
BB	Broadband
DAME	Wifi point



SCale (millimetres)

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THIS IS THE ORIGINAL/A TRUE COPY OF THE DRAWN	NG
BUILDING WARRANT	/
DATED	>

AGEN

#### SIGNED..... QUIGLEY ARCHITECTS

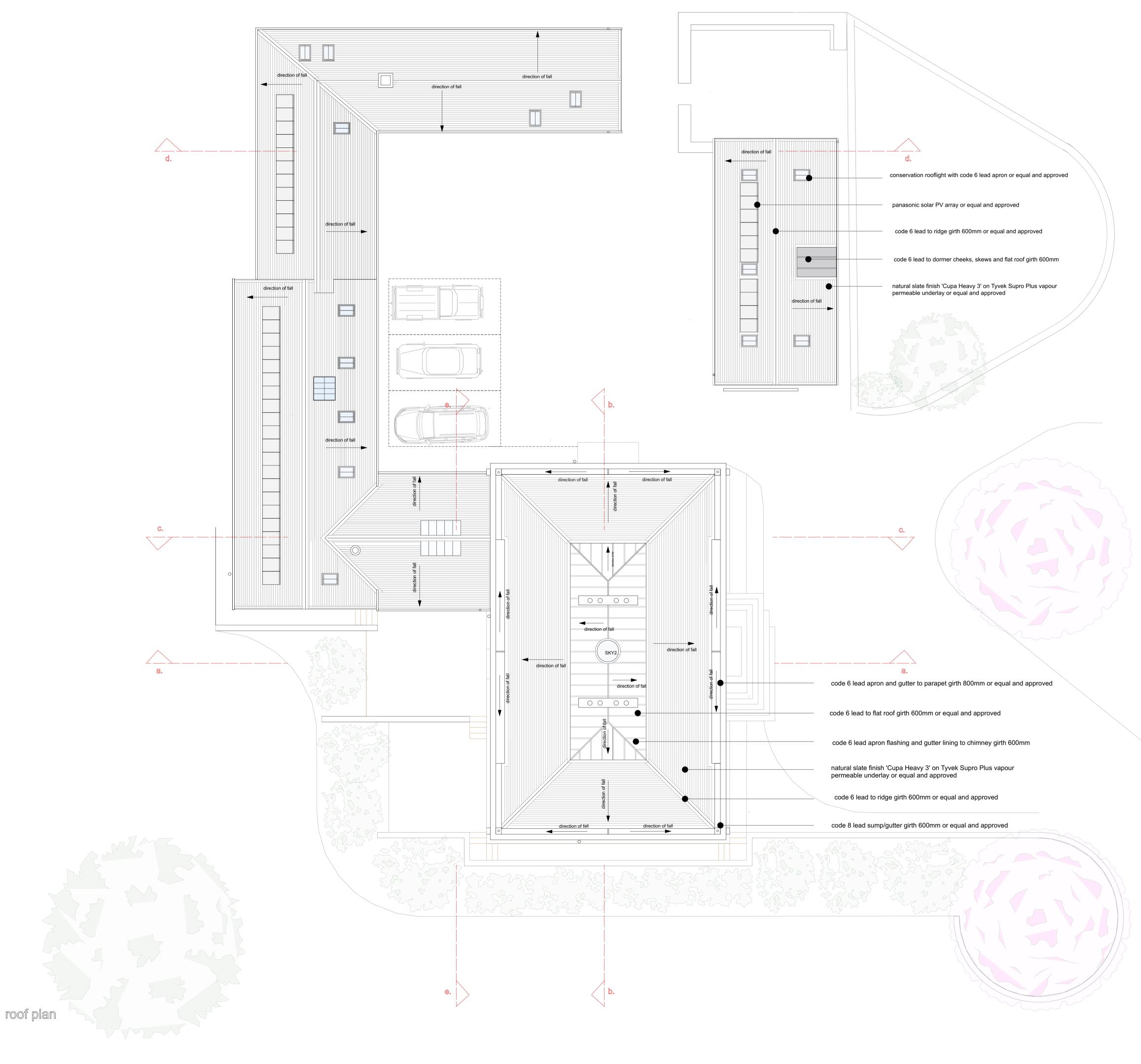
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/1.5	General Amendments	02.04.24					
Rev	Description	Date					
Project.	Rr. Replacement Ho	use @					
	Slates Farm, Blacksholm Road,						
2	Kilmacolm	X					
Client.	Mr. & Mrs. A. White						
Title.	Plans	L					

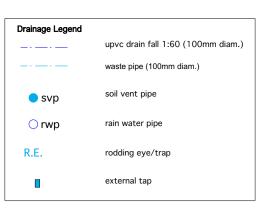
as proposed Drg. No.1846/ Date. 22.11.22 AL(0)08 Scale. 1:100 Drawn. GQ



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Electrical Legen	d
<b>2</b> *6	Distribution board
elect	Electric meter
- <b>\u039</b> -	Light source
	Wall mounted Light
$\oplus$	Low voltage recessed downlighter
•	Pull cord light switch
Ъ	Light Switch
Δ	Socket
枯	Twin socket
<b>*</b> *	High Level Twin socket
ል 🛱 ጆ	New socket/twin scoket/light switch
	Electric shower
	Mechanical extraction fan.
۲	Smoke detector
	Carbon monoxide detector
	Burglar Alarm Sensor
$\bowtie$	Burglar Alarm Box
	Boiler Flue
	Intercom (door entry buzzer)
×	Intercom (door entry handset)
	Underfloor heating control panel
BB	Broadband
<b>DVit</b>	Wifi point

# 0 1000 3000

# SCale (millimetres)

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SIGNED...... QUIGLEY ARCHITECTS AGENT I. General Amendments 02.04.24 Rev Description Date Project. Pr. Replacement House @ Slates Farm, Blacksholm Road, Kilmacolm Client. Mr. & Mrs. A. White

Title.	Roof Plai as propos	•	
Drg. No	.1846/ AL(0)09	Date.	22.11.22
Scale.	• •	Drawn.	GQ



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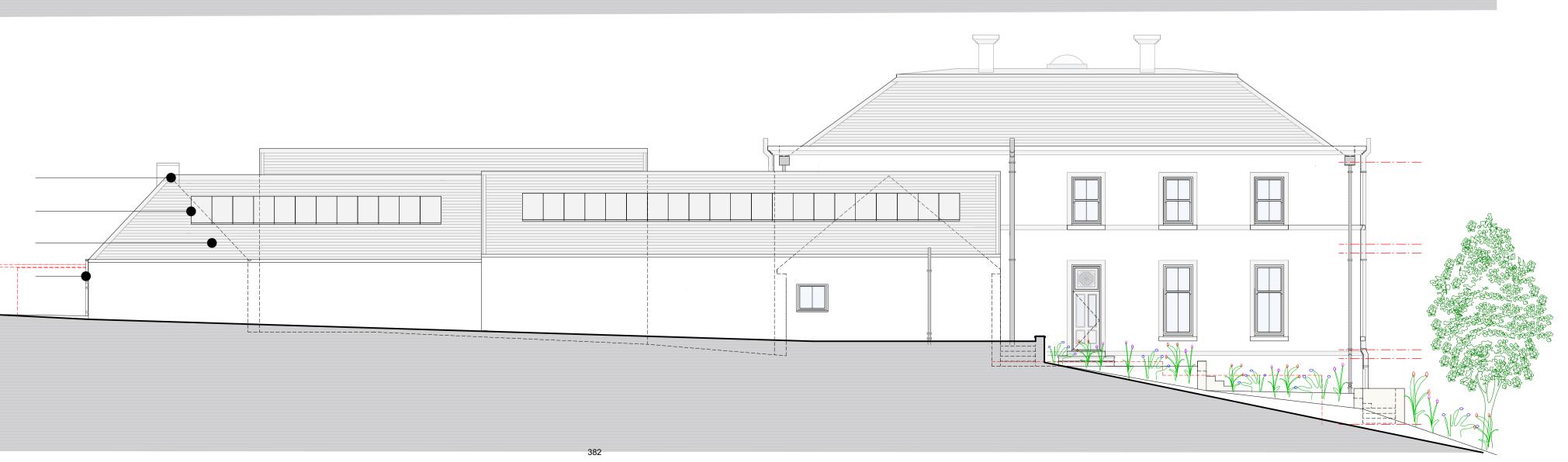
# northwest elevation

code 6 lead ridge girth 600mm or equal and approved

Panasonic solar PV array or equal and approved.

natural slate finish 'Cupa Heavy 3' on Tyvek Supro Plus vapour permeable underlay or equal and approved.

100mm cast iron rainwater pip<mark>es off gut</mark>ters and 150mm cast iron soil vent pipes with rodding eye connection at base. Painted anthracite



<u>114M</u>
113M
112M
111M
110M

111M

111M

110M

112M

111M

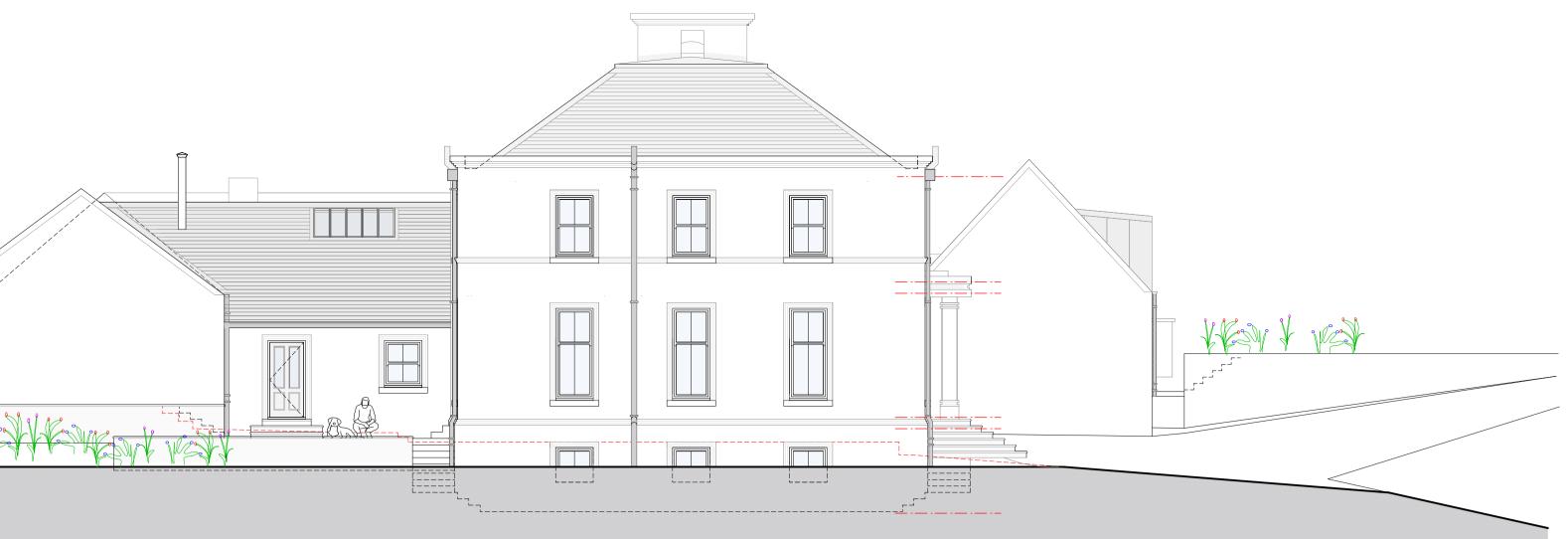
110M

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

southwest elevation





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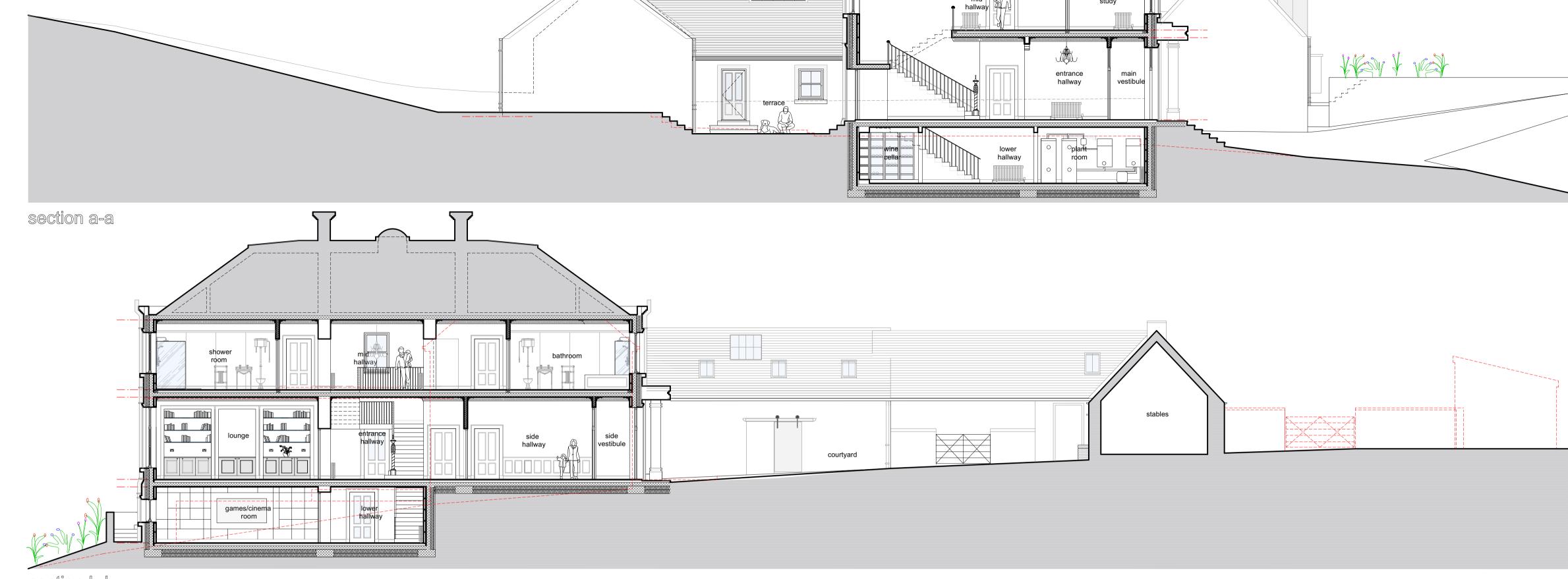
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DATED

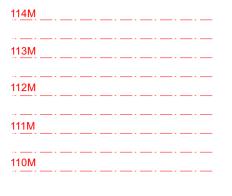
QUIGLEY AF	ACHITECTS A	 GENT
Н.	General Amendments	31.03.24
G.	Client Amendments	20.01.24
F.	Client Amendments	31.10.23
E.	Planning Amendments	21.06.23
Rev	Description	Date

Title. Elevations as proposed Drg. No.1846/ Date. 24.11.22 AL(0)10 Scale. 1:100 Drawn. GQ



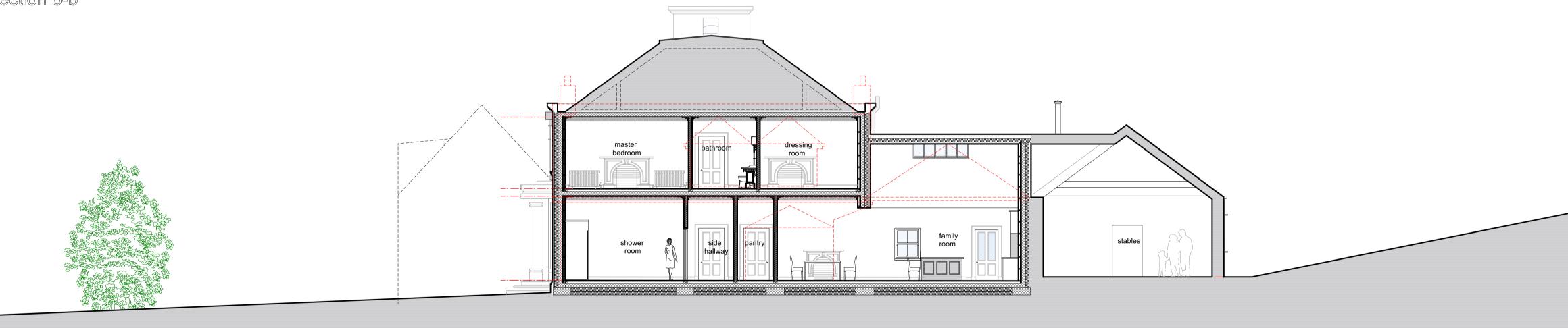
T. 01475 724639 E. info@quigleyarchitects.co.uk W. www.quigleyarchitects.co.uk The Mews, 22 Forsyth Street, Greenock PA16 8DT





114M 113M 112M - \_\_\_\_ - \_\_\_ - \_\_\_\_ . \_\_\_\_ . \_\_\_ . \_\_\_ 111M \_\_\_\_\_ 110M

section b-b

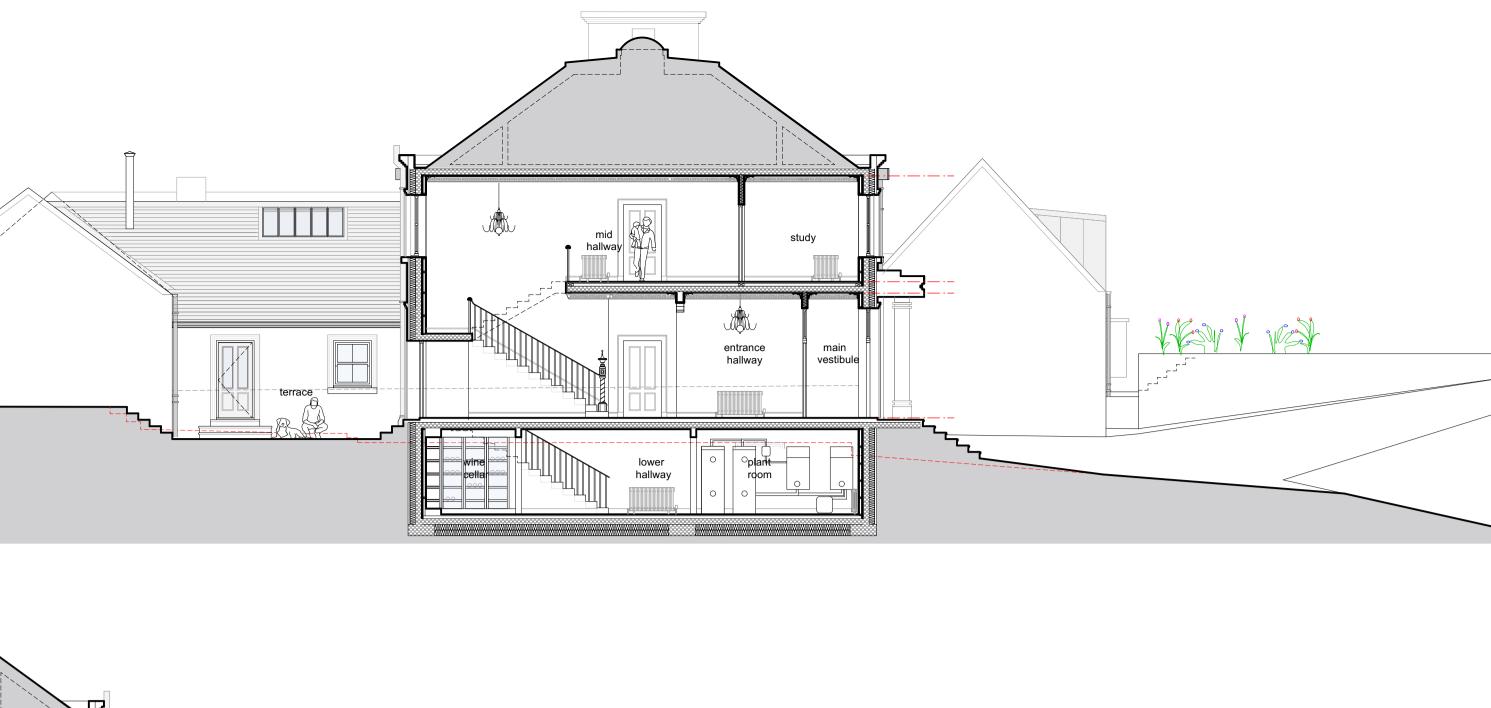


<u>114M</u>	 	 	 	 
113M	 	 	 	 
112M	 	 	 	 
111M	 	 	 	 
110M	 	 	 	 



114M \_\_\_\_\_ 113M 112M ...... 111M 110M

section e-e





SCale (millimetres)

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SIGNED	RCHITECTS		AGENT
<u>H.</u>	General A	mendmer	nts 30.03.24
G.	Client Am	endments	22.01.24
F.	Client Am	endments	02.11.23
E.	Planning A	Amendme	nts 21.06.23
Rev	Description		Date
	Pr. Repla Slates Fa Blacksho Kilmacol	arm, Ilm Road	
Client.	Mr. & Mr	s. A. Whi	te
Title.	Sections as propo		
	1010/		
Drg. No	o.1846/ AL(0)11	Date.	24.11.22



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tarmac

tarmac

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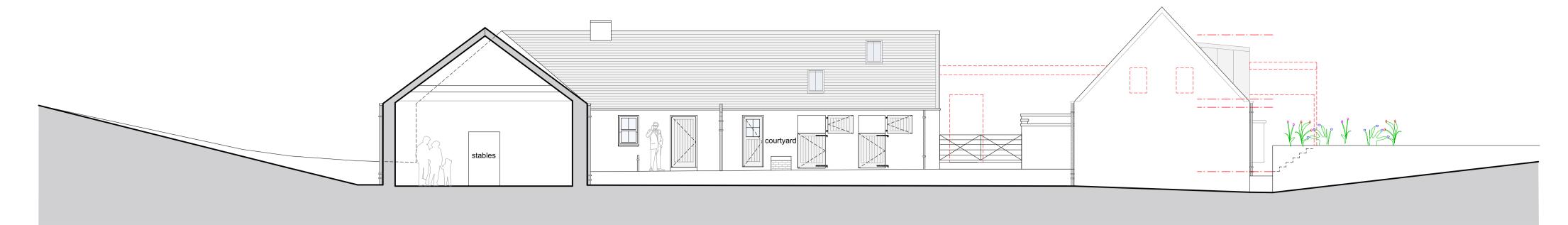


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Equestrian Centre vehicular access		0 5 10 20
and parking		
Equestrian Residence		
Equestrian Centre		SCale (metres)
Private Residence		
		GENERAL NOTES.
		with current (per date of this drawing or latest drawing revision) BUILDING (SCOTLAND) REGULATIONS, Codes of Procedure, Health and Safety and CDM
		Regulations 2015 Legislation (where hay production applicable). (summer only)
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		SIGNED
		C. Client Amendments 19.01.24
		B.     Client Amendments     03 11.23       A.     Client Amendments     06 06.23
		Rev         Deścription         Pate           Project.         Pr. Replacement House @         Slates Farm,
		Blacksholm Road, Kilmacolm Client. Mr & Mrs A. White
		Title. Stables
		as proposed Drg. No.1846/ Date. 22.11.22 AL(0)13
		Scale. 1:500 Drawn. GQ
		<b>QUIDEU</b> ARCHITECTS
		# ARCHITECTS

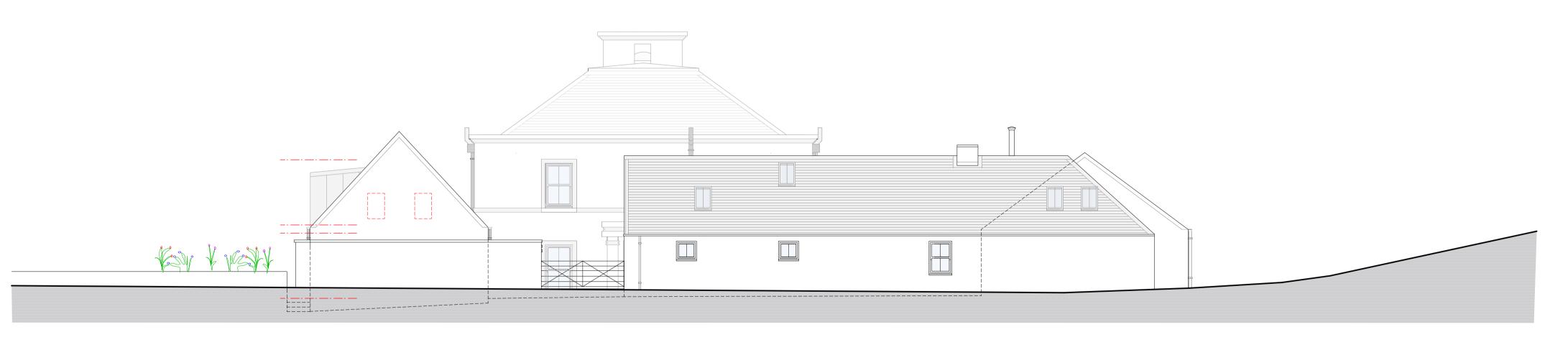
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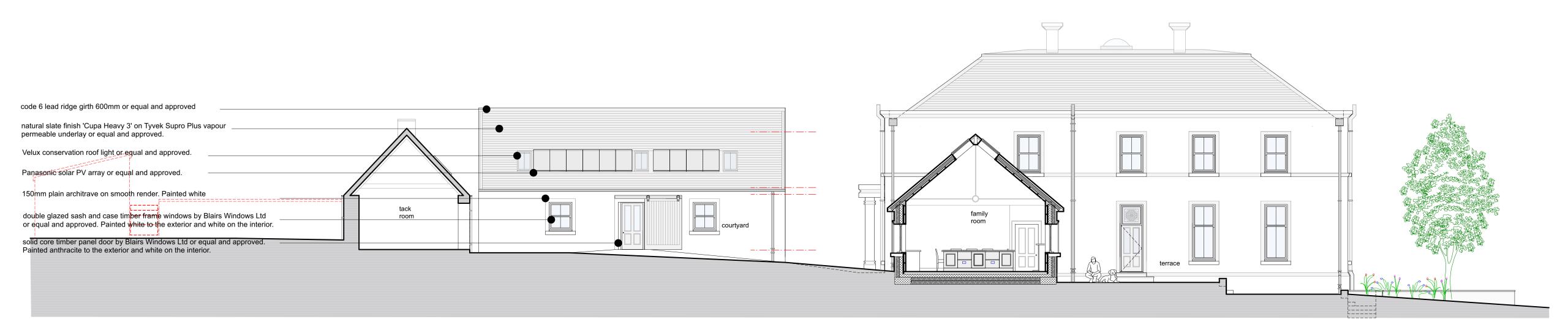
southeast elevation



northeast elevation



northwest elevation



0	1000	5000

SCale (millimetres)

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DATED... SIGNED... QUIGLEY ARCHITECTS AGEN В. Client Amendments 22.01.24 Α. Client Amendments 04.11.23 Date Rev Description Project. Pr. Replacement House @ Slates Farm, Blacksholm Road, Kilmacolm Client. Mr & Mrs. A. White Title. Byre Elevations as proposed Drg. No.1846/ Date. 14.06.23 AL(0)15 Scale. 1:100 Drawn. GQ



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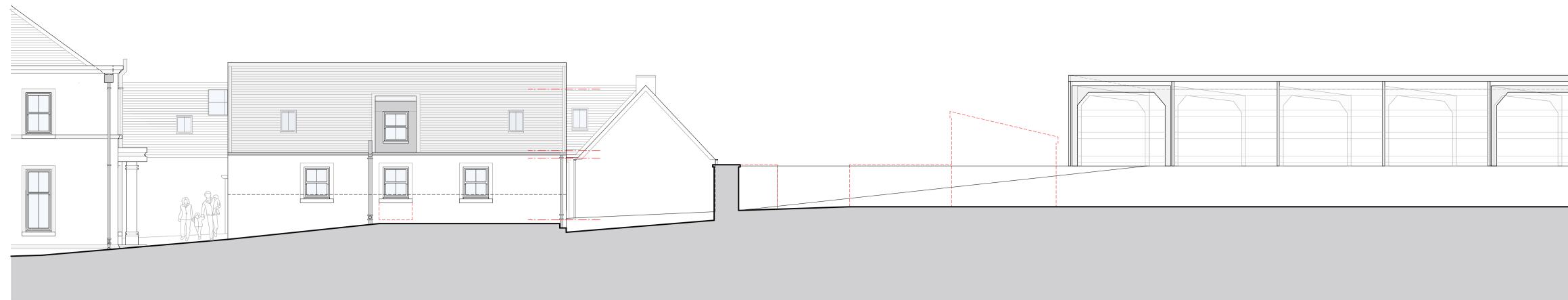
The Mews, 22 Forsyth Street, Greenock PA16 8DT

code 6 lead ridge girth 600mm or equal and approved

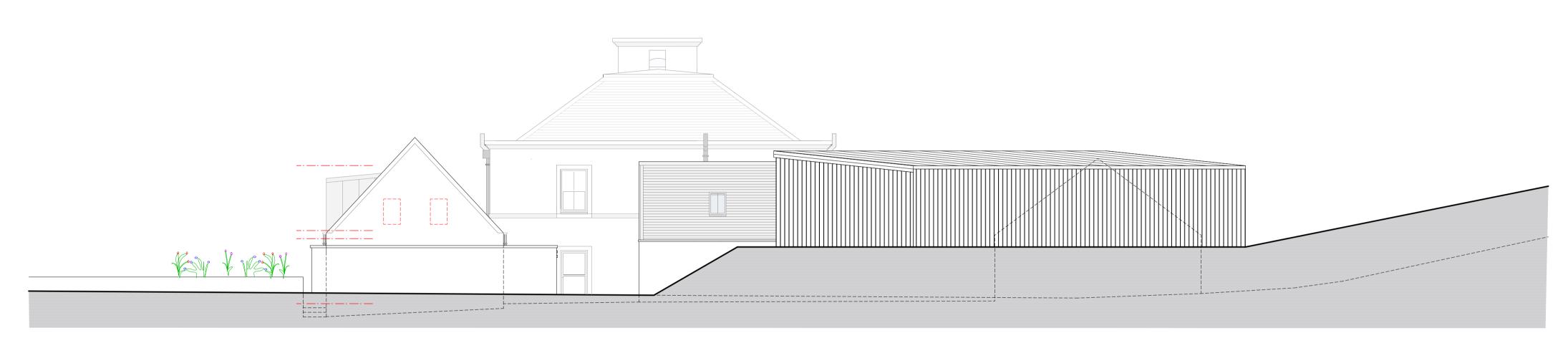
Velux conservation roof light or equal and approved.

natural slate finish 'Cupa Heavy 3' on Tyvek Supro Plus vapour permeable underlay or equal and approved.

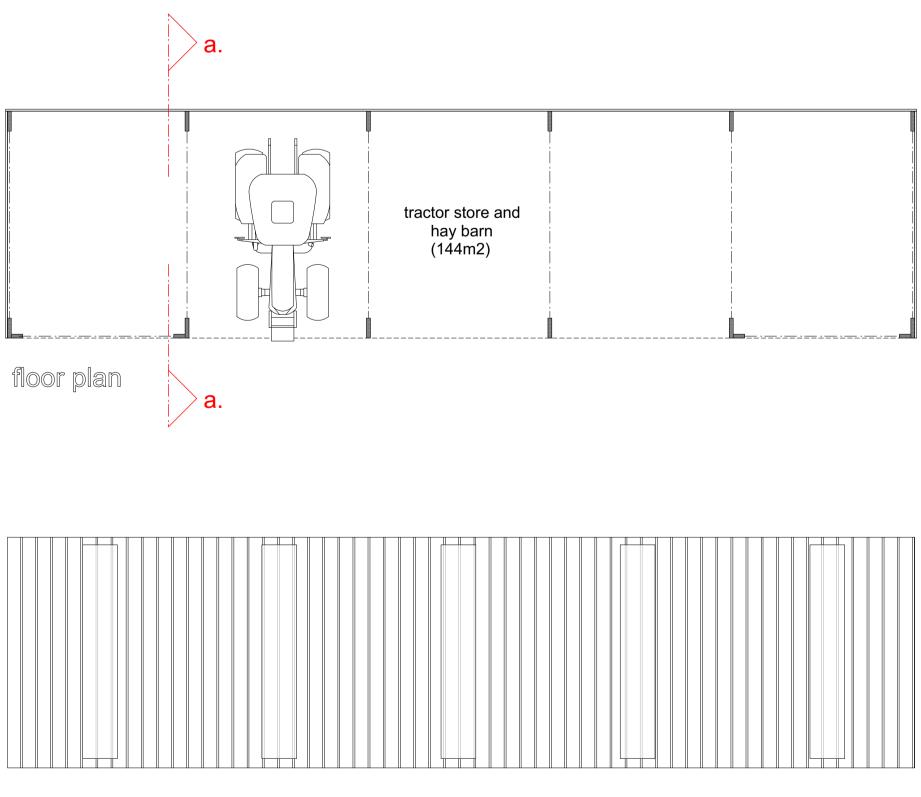
=100mm cast iron rainwater pipes off gutters and 150mm cast iron soil vent pipes with rodding eye connection at base. Painted anthracite



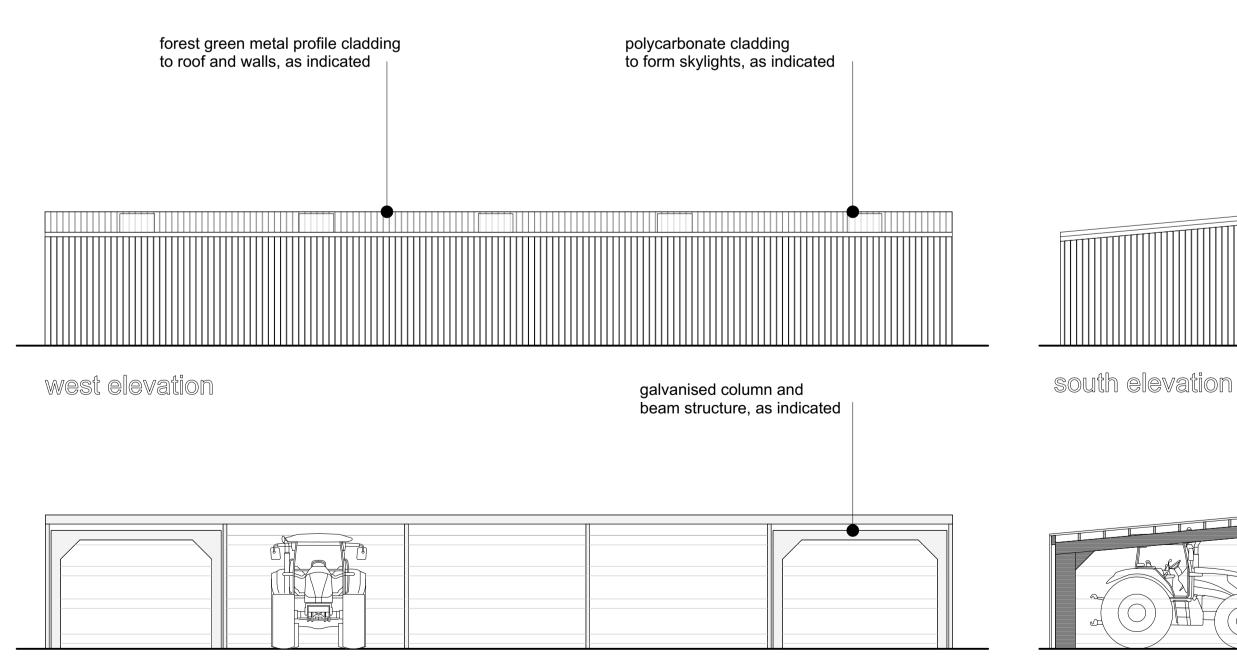
northeast elevation



northwest elevation



roof plan



east elevation

section a-a

1000n	nm		
]			

5000m

SCale (millimetres)

0mm

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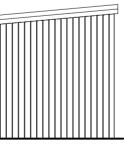
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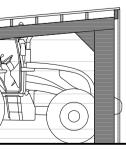
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DATED	

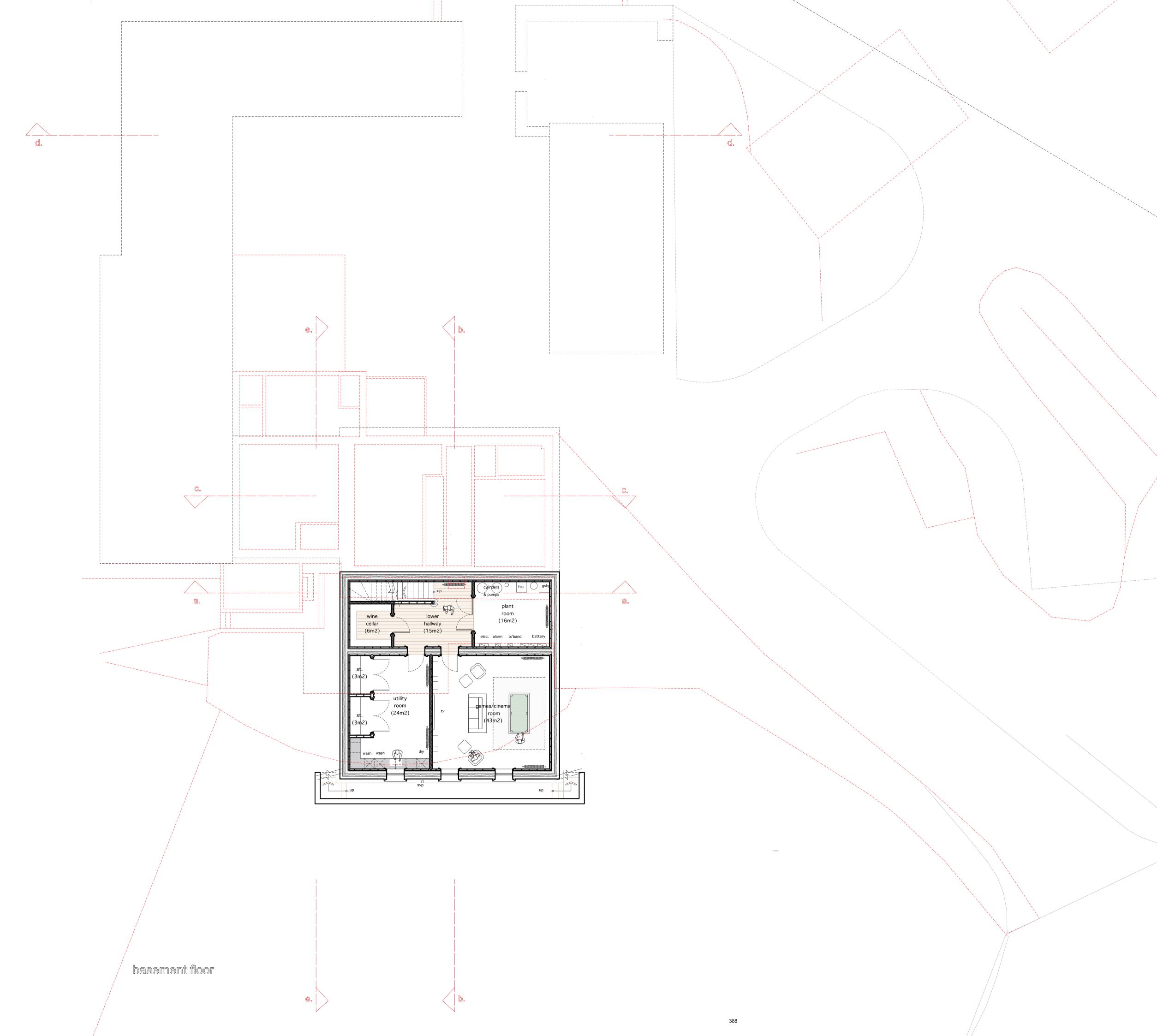
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Rev	Description			Date
Project.	Pr. Repla Slates Fa Blacksho Kilmacol	arm, Im Road		use @
Client.	Mr & Mrs	a. A. Whit	e	
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# 0 1000

SCale (millimetres)

5000

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REFERRED BUILDING W	TO IN THE APPLICATI	
SIGNED		AGENT

 
 Rev
 Description
 Date

 Project.
 Pr. Replacement House @ Slates Farm, Blacksholm Road,

Kilmacolm Client. Mr. & Mrs. A. White

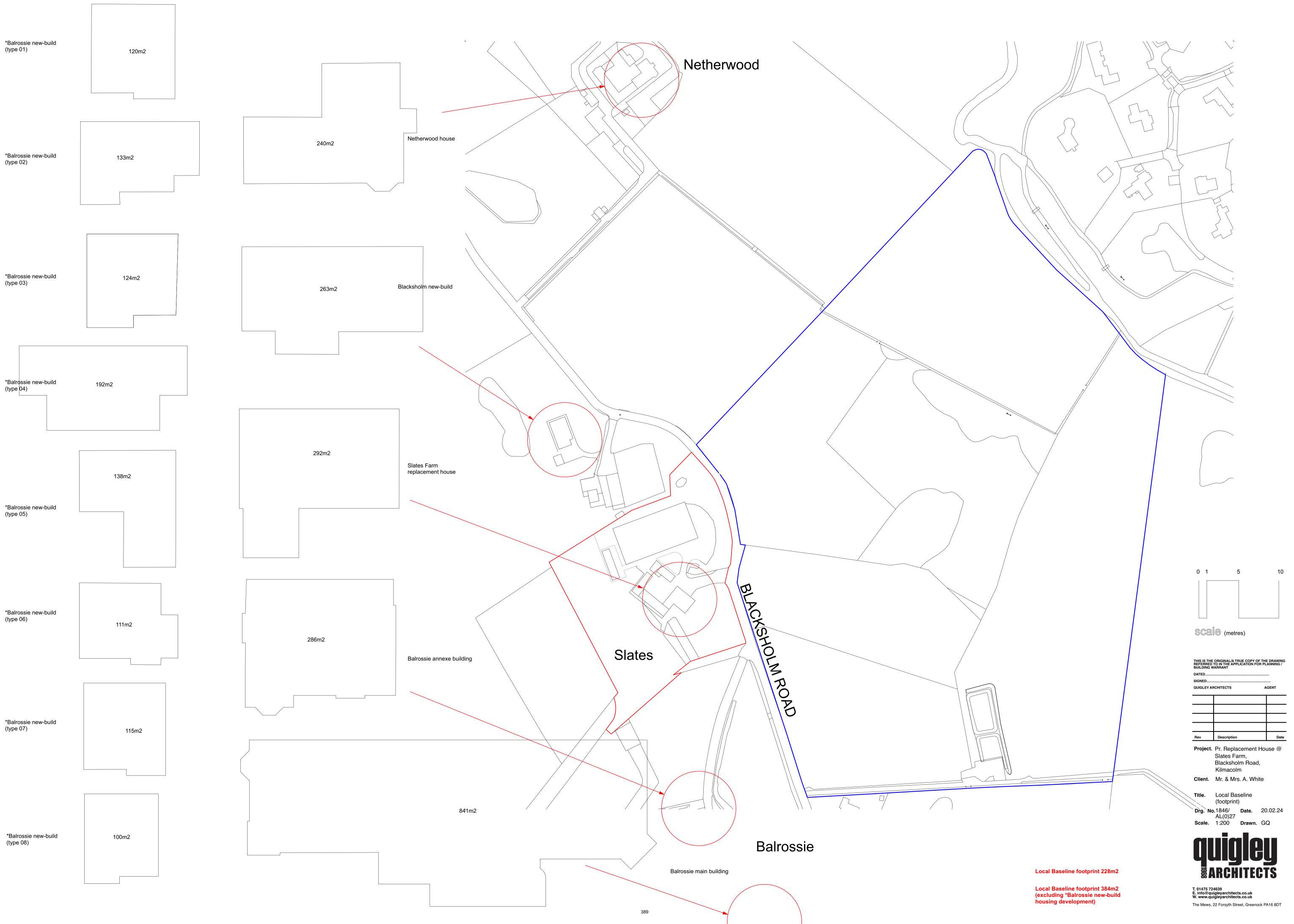
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The Mews, 22 Forsyth Street, Greenock PA16 8DT

Blacksholm Road





## **DECISION NOTICE**

*Refusal of Planning Permission* Issued under Delegated Powers

Regeneration and Planning Municipal Buildings Clyde Square Greenock PA15 1LY

Planning Ref: 24/0015/IC

Online Ref: 100620565-004

#### TOWN AND COUNTRY PLANNING (SCOTLAND) ACT 1997 TOWN AND COUNTRY PLANNING (DEVELOPMENT MANAGEMENT PROCEDURE) (SCOTLAND)REGULATIONS 2013

Mr A. White Allanbank Duchal Road KILMACOLM PA13 4AS Quigley Architects Graeme Quigley The Mews 22 Forsyth Street GREENOCK PA16 8DT

With reference to your application dated 25th January 2024 for planning permission under the above mentioned Act and Regulation for the following development:-

Erection of two storey replacement dwellinghouse incorporating basement level following demolition of existing dwellinghouse; refurbishment and alterations of stables; alterations and conversion of barn to form visitor/guest accommodation; erection of agricultural building; enlargement of equestrian area following demolition of existing barn and stable block; and alterations to layout of visitor parking area. at

#### Slates Farm, Blacksholm Road, Kilmacolm, PA13 4SX,

#### **Category of Application Local Application Development**

The INVERCLYDE COUNCIL in exercise of their powers under the abovementioned Act and Regulation hereby refuse planning permission for the said development.

The reasons for the Council's decision are:-

1. The proposal presents an unacceptable departure from the Development Plan as no specific locational requirement for the proposed house or visitor accommodation has been demonstrated. Furthermore, the proposed house is not considered to be appropriately scaled or designed to be in keeping with the character of this rural area. The proposal is therefore contrary to Policies 8, 9. 14, 17 and 29 of National Planning Framework 4; Policies 1 and 14 of the adopted Inverclyde LDP and Policies 1, 15 and 19 of the proposed LDP. It is also not supported by the design principles of both adopted and draft PAAN 8.

The reason why the Council made this decision is explained in the attached Report of Handling.

#### Dated this 17th day of April 2024

Mr Stuart W. Jamieson Director Environment and Regeneration

- 1 If the applicant is aggrieved by the decision of the Planning Authority to refuse permission, or to grant permission subject to conditions, the applicant may seek a review of the decision by submitting a Notice of Review within three months beginning with the date of this notice. A Notice of Review shall be addressed to Head of Legal, Democratic, Digital & Customer Services, Inverclyde Council, Municipal Buildings, Greenock, PA15 1LY
- 2 If permission to develop land is refused or granted subject to conditions, and the owner of the land claims that the land has become incapable of reasonably beneficial use in its existing state and cannot be rendered capable of reasonably beneficial use by the carrying out of any development which has been or would be permitted, he may serve on the planning authority a purchase notice requiring the purchase of his interest in the land in accordance with Part 5 of the Town and Country Planning (Scotland) Act 1997

Drawing No:	Version:	Dated:
AL(0)01	Rev A	18.01.2024
AL(0)02	Rev C	21.01.2024
AL(0)03	Rev C	25.03.2024
AL(0)04	Rev C	29.03.2024
AL(0)05	Rev C	25.03.2024
AL(0)06	Rev H	30.03.2024
AL(0)07	Rev J	05.02.2024
AL(0)08	Rev I	02.04.2024
AL(0)09	Rev I	02.04.2024
AL(0)10	Rev H	31.03.2024
AL(0)11	Rev H	30.03.2024
AL(0)12	Rev E	30.03.2024
AL(0)13	Rev C	19.01.2024
AL(0)15	Rev B	22.01.2024
AL(0)16		18.01.2024
AL(0)17		30.01.2024

#### Refused Plans: Can be viewed Online at http://planning.inverclyde.gov.uk/Online/



#### **REPORT OF HANDLING**

Report By:		Maria Porch		Report I	No: 24/00 <sup>-</sup>	24/0015/IC	
						Application opment	I
	Contact Officer:	01475 712416		Date:	16th <i>A</i>	April 2024	
	Subject:	Frection of two store	v replacement	dwellinghouse	incorporating	basement	leve

Subject: Erection of two storey replacement dwellinghouse incorporating basement level following demolition of existing dwellinghouse; refurbishment and alterations of stables; alterations and conversion of barn to form visitor/guest accommodation; erection of agricultural building; enlargement of equestrian area following demolition of existing barn and stable block; and alterations to layout of visitor parking area at

Slates Farm, Blacksholm Road, Kilmacolm

#### SITE DESCRIPTION

The application site is located in the Green Belt, to the west of Kilmacolm. The site is on west side of Blacksholm Road, which is a minor road. The site is to the north of Balrossie House.

The topography of the site rises gently from the road before levelling off at the location of the existing house and courtyard before rising again steeply towards the western end of the site. Mature trees line the north-east and south-east boundaries. The house and outbuildings are located relatively centrally within the site, grouped to form a courtyard area, which is surfaced in monoblocks. The outbuildings comprise stables which are attached to the house (and cover a footprint of approximately 281sqm); a detached byre building (86sqm); and an additional stable block (56sqm) beyond to the north. At the north there are two outbuildings, which are a wood store (72sqm) and a barn (141sqm) and these are located within an additional hardstanding/yard area, adjacent to an existing equestrian arena.

The existing house has a footprint of 198sqm and is one and half storeys (to a height of approximately 8m), incorporating dormer windows at the front and rear with a slated roof and white coloured rendered walls. A single storey projection exists at the side of the house, which adjoins the attached stables. The byre is of a similar height and finishes. The outbuildings have corrugated roofs and are single storey.

The surrounding area is undulating countryside and there are individual farms/houses located in this landscape with the built-up area of Kilmacolm to the east.

#### PROPOSAL

Planning permission is sought to erect a new house following the demolition of the existing house. The proposed house is to cover a footprint of approximately 289sqm, has 3 levels including a basement and extends to a height of 10.8m. The house is to have a hipped roof with rooflight windows and a central cupola skylight as well as chimneys. The windows and doors are to have vertical emphasis with cill surrounds. The entrances at the north-east and north-west elevations

feature ornate pillars and canopy. Finishing materials are to include smooth white coloured render with slates, sash and case timber frame windows and cast iron rainwater goods.

Refurbishment and alterations of the stables would involve the removal of a section of the building within the courtyard area to provide additional parking. It is further proposed to install rooflights on all elevations apart from the southern section which is to incorporate photovoltaic panels. The alterations would see the creation of 12 stables.

The existing byre is proposed for conversion to form visitor accommodation with a dormer window proposed on its northern elevation; rooflights on both roof slopes; and photovoltaic panels on the southern elevation. The accommodation would incorporate two bedrooms as well as general living accommodation in the form of a sitting area, kitchen space and washing facilities.

The proposed single storey agricultural building is to be constructed towards the north-west part of the site and aligned in a general north to south direction. This building is to face onto the enlarged equestrian area and is indicated as being a tractor store and hay barn. The footprint of this building would be 144sqm. This building is to be constructed using forest green coloured profiled metal cladding on the side and rear elevations as well as on the monopitch roof. Polycarbonate cladding would also be used on the roof forming rooflights. The front elevation is to be generally open and interspersed with column and beam structures.

The enlargement of the equestrian arena would result in an area covering 1,800sqm, following demolition of the existing wood store and barn. Alterations to the adjacent visitor parking area to incorporate 14 spaces and 3 horsebox/trailer spaces is also proposed to the east side of the enlarged equestrian area.

The submitted plans indicate the existing driveway onto Blacksholm Road is to be altered and extended.

The application is accompanied by a Design Statement. This briefly touches on the farm being used by previous owner as a private residential property with adjacent equestrian centre. It states that all properties are to have fallen into disrepair with the requirement for complete modernisation and that the existing house is beyond economic repair.

It should be noted that planning permission (23/0123/IC) was refused for the erection of a two and a half storey dwellinghouse incorporating basement level following demolition of the existing dwellinghouse; refurbishment and alterations of the stables, including the reduction in the size of the detached stable block; alterations and conversion of the barn to form visitor/guest accommodation; enlargement of the equestrian area following demolition of the existing barn; and alterations to the layout of the visitor parking area in September 2023. The reason for refusal was:

The proposal presents an unacceptable departure from the Development Plan as no specific locational requirement for the proposed house, visitor accommodation and parking has been provided. Furthermore, the proposed house is not considered to be appropriately scaled or designed to be in keeping with the character of this rural area. The proposal is therefore contrary to Policies 8, 9. 14, 17 and 29 of National Planning Framework 4; Policies 1 and 14 of the adopted Inverclyde LDP and Policies 1, 15 and 19 of the proposed LDP. It is also not supported by the design principles of both adopted and draft PAAN 8.

#### NATIONAL PLANNING FRAMEWORK 4

NPF4 was adopted by the Scottish Ministers on 13th February 2023. NPF4 forms part of the statutory development plan, along with the Inverclyde Local Development Plan and its supplementary guidance. NPF4 supersedes National Planning Framework 3 (NPF3) and Scottish Planning Policy (SPP) (2014). NPF3 and SPP no longer represent Scottish Ministers' planning

policy. The Clydeplan Strategic Development Plan and associated supplementary guidance cease to have effect from 13th February 2023 and as such no longer form part of the development plan.

NPF4 contains 33 policies and the following are considered relevant to this application.

### Policy 1 - Tackling the climate and nature crises

When considering all development proposals significant weight will be given to the global climate and nature crises.

### Policy 2 - Climate mitigation and adaptation

a) Development proposals will be sited and designed to minimise lifecycle greenhouse gas emissions as far as possible.

b) Development proposals will be sited and designed to adapt to current and future risks from climate change.

c) Development proposals to retrofit measures to existing developments that reduce emissions or support adaptation to climate change will be supported.

### Policy 8 - Green Belts

a) Development proposals within a green belt designated within the LDP will only be supported if: i) they are for:

development associated with agriculture, woodland creation, forestry and existing woodland (including community woodlands);

residential accommodation required and designed for a key worker in a primary industry within the immediate vicinity of their place of employment where the presence of a worker is essential to the operation of the enterprise, or retired workers where there is no suitable alternative accommodation available;

horticulture, including market gardening and directly connected retailing, as well as community growing;

outdoor recreation, play and sport or leisure and tourism uses; and developments that provide opportunities for access to the open countryside (including routes for active travel and core paths);

flood risk management (such as development of blue and green infrastructure within a "drainage catchment" to manage/mitigate flood risk and/or drainage issues);

essential infrastructure or new cemetery provision;

minerals operations and renewable energy developments;

intensification of established uses, including extensions to an existing building where that is ancillary to the main use;

the reuse, rehabilitation and conversion of historic environment assets; or

one-for-one replacements of existing permanent homes.

### and

ii) the following requirements are met:

reasons are provided as to why a green belt location is essential and why it cannot be located on an alternative site outwith the green belt;

the purpose of the green belt at that location is not undermined;

the proposal is compatible with the surrounding established countryside and landscape character;

the proposal has been designed to ensure it is of an appropriate scale, massing and external appearance, and uses materials that minimise visual impact on the green belt as far as possible; and

there will be no significant long-term impacts on the environmental quality of the green belt.

### Policy 9 - Brownfield, vacant and derelict land and empty buildings

a) Development proposals that will result in the sustainable reuse of brownfield land including vacant and derelict land and buildings, whether permanent or temporary, will be supported. In determining whether the reuse is sustainable, the biodiversity value of brownfield land which has naturalised should be taken into account.

b) Proposals on greenfield sites will not be supported unless the site has been allocated for development or the proposal is explicitly supported by policies in the LDP.

c) Where land is known or suspected to be unstable or contaminated, development proposals will demonstrate that the land is, or can be made, safe and suitable for the proposed new use.

d) Development proposals for the reuse of existing buildings will be supported, taking into account their suitability for conversion to other uses. Given the need to conserve embodied energy, demolition will be regarded as the least preferred option.

### Policy 14 - Design, quality and place

a) Development proposals will be designed to improve the quality of an area whether in urban or rural locations and regardless of scale.

b) Development proposals will be supported where they are consistent with the six qualities of successful places:

Healthy: Supporting the prioritisation of women's safety and improving physical and mental health. Pleasant: Supporting attractive natural and built spaces.

Connected: Supporting well connected networks that make moving around easy and reduce car dependency

Distinctive: Supporting attention to detail of local architectural styles and natural landscapes to be interpreted, literally or creatively, into designs to reinforce identity.

Sustainable: Supporting the efficient use of resources that will allow people to live, play, work and stay in their area, ensuring climate resilience, and integrating nature positive, biodiversity solutions. Adaptable: Supporting commitment to investing in the long-term value of buildings, streets and spaces by allowing for flexibility so that they can be changed quickly to accommodate different uses as well as maintained over time.

Further details on delivering the six qualities of successful places are set out in Annex D.

c) Development proposals that are poorly designed, detrimental to the amenity of the surrounding area or inconsistent with the six qualities of successful places, will not be supported.

### **Policy 16 - Quality Homes**

a) Development proposals for new homes on land allocated for housing in LDPs will be supported.

c) Development proposals for new homes that improve affordability and choice by being adaptable to changing and diverse needs, and which address identified gaps in provision, will be supported. This could include:

i. self-provided homes;

ii. accessible, adaptable and wheelchair accessible homes;

iii. build to rent;

iv. affordable homes;

v. a range of size of homes such as those for larger families;

vi. homes for older people, including supported accommodation, care homes and sheltered housing;

vii. homes for people undertaking further and higher education; and

viii. homes for other specialist

f) Development proposals for new homes on land not allocated for housing in the LDP will only be supported in limited circumstances where:

i. the proposal is supported by an agreed timescale for build-out; and

ii. the proposal is otherwise consistent with the plan spatial strategy and other relevant policies including local living and 20 minute neighbourhoods;

iii. and either:

 $\cdot$  delivery of sites is happening earlier than identified in the deliverable housing land pipeline. This will be determined by reference to two consecutive years of the Housing Land Audit evidencing substantial delivery earlier than pipeline timescales and that general trend being sustained; or

 $\cdot$  the proposal is consistent with policy on rural homes; or

· the proposal is for smaller scale opportunities within an existing settlement boundary; or

 $\cdot$  the proposal is for the delivery of less than 50 affordable homes as part of a local authority supported affordable housing plan.

### Policy 17 - Rural Homes

a) Development proposals for new homes in rural areas will be supported where the development is suitably scaled, sited and designed to be in keeping with the character of the area and the development:

i. is on a site allocated for housing within the LDP;

ii. reuses brownfield land where a return to a natural state has not or will not happen without intervention;

iii. reuses a redundant or unused building;

iv. is an appropriate use of a historic environment asset or is appropriate enabling development to secure the future of historic environment assets;

v. is demonstrated to be necessary to support the sustainable management of a viable rural business or croft, and there is an essential need for a worker (including those taking majority control of a farm business) to live permanently at or near their place of work;

vi. is for a single home for the retirement succession of a viable farm holding;

vii. is for the subdivision of an existing residential dwelling; the scale of which is in keeping with the character and infrastructure provision in the area; or

viii. reinstates a former dwelling house or is a one-for-one replacement of an existing permanent house.

b) Development proposals for new homes in rural areas will consider how the development will contribute towards local living and take into account identified local housing needs (including affordable housing), economic considerations and the transport needs of the development as appropriate for the rural location.

c) Development proposals for new homes in remote rural areas will be supported where the proposal:

i. supports and sustains existing fragile communities;

ii. supports identified local housing outcomes; and

iii. is suitable in terms of location, access, and environmental impact.

d) Development proposals for new homes that support the resettlement of previously inhabited areas will be supported where the proposal:

i. is in an area identified in the LDP as suitable for resettlement;

ii. is designed to a high standard;

iii. responds to its rural location; and

iv. is designed to minimise greenhouse gas emissions as far as possible.

### Policy 29 - Rural Development

a) Development proposals that contribute to the viability, sustainability and diversity of rural communities and local rural economy will be supported, including:

i. farms, crofts, woodland crofts or other land use businesses, where use of good quality land for development is minimised and business viability is not adversely affected;

ii. diversification of existing businesses;

iii. production and processing facilities for local produce and materials, for example sawmills, or local food production;

iv. essential community services;

v. essential infrastructure;

vi. reuse of a redundant or unused building;

vii. appropriate use of a historic environment asset or is appropriate enabling development to secure the future of historic environment assets;

viii. reuse of brownfield land where a return to a natural state has not or will not happen without intervention;

ix. small scale developments that support new ways of working such as remote working, homeworking and community hubs; or

x. improvement or restoration of the natural environment.

b) Development proposals in rural areas should be suitably scaled, sited and designed to be in keeping with the character of the area. They should also consider how the development will contribute towards local living and take into account the transport needs of the development as appropriate for the rural location.

c) Development proposals in remote rural areas, where new development can often help to sustain fragile communities, will be supported where the proposal:

i. will support local employment;

ii. supports and sustains existing communities, for example through provision of digital infrastructure; and

iii. is suitable in terms of location, access, siting, design and environmental impact.

d) Development proposals that support the resettlement of previously inhabited areas will be supported where the proposal:

i. is in an area identified in the LDP as suitable for resettlement;

ii. is designed to a high standard;

iii. responds to their rural location; and

iv. is designed to minimise greenhouse gas emissions as far as possible.

### ADOPTED 2019 INVERCLYDE LOCAL DEVELOPMENT PLAN POLICIES

### Policy 1 - Creating Successful Places

Invercive Council requires all development to have regard to the six qualities of successful places. In preparing development proposals, consideration must be given to the factors set out in Figure 3. Where relevant, applications will also be assessed against the Planning Application Advice Notes Supplementary Guidance.

### Policy 6 - Low and Zero Carbon Generating Technology

Support will be given to all new buildings designed to ensure that at least 15% of the carbon dioxide emissions reduction standard set by Scottish Building Standards is met through the installation and operation of low and zero carbon generating technologies. This percentage will increase to at least 20% by the end of 2022.

Other solutions will be considered where:

(a) it can be demonstrated that there are significant technical constraints to using on-site low and zero-carbon generating technologies; and

(b) there is likely to be an adverse impact on the historic environment

\*This requirement will not apply to those exceptions set out in Standard 6.1 of the 2017 Domestic and Non-Domestic Technical Handbooks associated with the Building (Scotland) Regulations 2004, or to equivalent exceptions set out in later versions of the handbook.

### Policy 8 - Managing Flood Risk

Development proposals will be assessed against the Flood Risk Framework set out in Scottish Planning Policy. Proposals must demonstrate that they will not:

- a be at significant risk of flooding; (i.e. within the 1 in 200 year design envelope);
- b increase the level of flood risk elsewhere; and
- c reduce the water conveyance and storage capacity of a functional flood plain.

The Council will support, in principle, the flood protection schemes set out in the Clyde and Loch Lomond Local Flood Risk Management Plan 2016, subject to assessment of the impacts on the amenity and operations of existing and adjacent uses, the green network, historic buildings and places, and the transport network.

### Policy 9 - Surface and Waste Water Drainage

New build development proposals which require surface water to be drained should demonstrate that this will be achieved during construction and once completed through a Sustainable Drainage System (SuDS), unless the proposal is for a single dwelling or the discharge is directly to coastal waters.

The provision of SuDS should be compliant with the principles set out in the SuDS Manual C753 and Sewers for Scotland 3rd edition, or any successor documents.

Where waste water drainage is required, it must be demonstrated that the development can connect to the existing public sewerage system. Where a public connection is not feasible at present, a temporary waste water drainage system can be supported if:

- i) a public connection will be available in future, either through committed sewerage infrastructure or pro-rata developer contributions; and
- ii) the design of, and maintenance arrangements for, the temporary system meet the requirements of SEPA, Scottish Water and Inverclyde Council, as appropriate.

Private sustainable sewerage systems within the countryside can be supported if it is demonstrated that they pose no amenity, health or environmental risks, either individually or cumulatively.

Developments including SuDS are required to have an acceptable maintenance plan in place.

### Policy 11 - Managing Impact of Development on the Transport Network

Development proposals should not have an adverse impact on the efficient operation of the transport and active travel network. Development should comply with the Council's roads development guidelines and parking standards. Developers are required to provide or contribute to improvements to the transport network that are necessary as a result of the proposed development.

### Policy 14 - Green Belt and Countryside

Development in the Green Belt and Countryside will only be permitted if it is appropriately designed, located, and landscaped, and is associated with:

- a) agriculture, horticulture, woodland or forestry;
- b) a tourism or recreational use that requires a countryside location;
- c) infrastructure with a specific locational need;
- d) the appropriate re-use of a redundant stone or brick building, the retention of which is desirable for its historic interest or architectural character, subject to that interest or character being retained; or
- e) intensification (including extensions and outbuildings) of an existing use, which is within the curtilage of the associated use and is of an appropriate scale and form.

Proposals associated with the uses set out in criteria a)-c) must provide justification as to why the development is required at the proposed location.

### Policy 33 - Biodiversity and Geodiversity

### Natura 2000 sites

Development proposals that are likely to have a significant effect on a Natura 2000 site will be subject to an appropriate assessment of the implications of the proposal on conservation objectives. Proposals will only be permitted if the assessment demonstrates that there will be no adverse effect on the integrity of the site or if:

- a there are no alternative solutions; and
- b there are imperative reasons of overriding public interest, including those of a social or economic nature; and
- c compensatory measures are provided to ensure that the overall coherence of the Natura network is protected.

In such cases, the Scottish Ministers must be notified.

### Sites of Special Scientific Interest

Development affecting Sites of Special Scientific Interest will only be permitted where the objectives of the designation and the overall integrity of the area will not be compromised, or if any significant adverse effects on the qualities for which the area has been designated are clearly outweighed by social, environmental or economic benefits of national importance.

### **Protected Species**

When proposing any development which may affect a protect species, the applicant should fulfil the following requirements: to establish whether a protected species is present; to identify how the protected species may be affected by the development; to ensure that the development is planned and designed so as to avoid or minimise any such impact, while having regard to the degree of protection which is afforded by legislation, including any separate licensing requirements; and to demonstrate that it is likely that any necessary licence would be granted.

### Local Nature Conservation Sites

Development is required to avoid having a significant adverse impact on Local Nature Conservation Sites. Any adverse impacts are to be minimised. Where adverse impacts are unavoidable, compensatory measures will be required.

### Local Landscape Area

Development that affects the West Renfrew Hills Local Landscape Area is required to protect and, where possible, enhance its special features as set out in the Statement of Importance. Where there is potential for development to result in a significant adverse landscape and/or visual impact, proposals should be informed by a landscape and visual impact assessment.

### Non-designated sites

The siting and design of development should take account of local landscape character. All development should seek to minimise adverse impact on wildlife, especially species and habitats identified in the Local Biodiversity Action Plan. Development should take account of connectivity between habitat areas. Where possible, new development should be designed to conserve and enhance biodiversity.

### Policy 38 - Path Network

Development that would result in the loss of a core path, right of way or other important outdoor access route will not be permitted unless acceptable alternative provision can be made.

Where applicable, development proposals will be required to provide new paths in order to encourage active travel and/or connectivity to the green network. The provision of routes along

water will be an essential requirement on development sites with access to a waterfront, unless not appropriate for operational or health and safety reasons.

Planning Application Advice Note (PAAN) 8 on "Siting and Design of New Houses in the Countryside" applies.

### PROPOSED 2021 INVERCLYDE LOCAL DEVELOPMENT PLAN POLICIES

### Policy 1 - Creating Successful Places

Inverclyde Council requires all development to have regard to the six qualities of successful places. In preparing and assessing development proposals, consideration must be given to the factors set out in Figure 2 and demonstrated in a design-led approach. Where relevant, applications will also be assessed against the Planning Application Advice Notes and Design Guidance for New Residential Development Supplementary Guidance. When assessing proposals for the development opportunities identified by this Plan, regard will also be had to the mitigation and enhancement measures set out in the Strategic Environmental Assessment Environmental Report.

### Policy 6 - Low and Zero Carbon Generating Technology

Support will be given to all new buildings designed to ensure that at least 20% of the carbon dioxide emissions reduction standard set by Scottish Building Standards is met through the installation and operation of low and zero carbon generating technologies. This percentage will increase to at least 25% by the end of 2025.

Other solutions will be considered where:

(a) it can be demonstrated that there are significant technical constraints to using on-site low and zero-carbon generating technologies; and

(b) there is likely to be an adverse impact on the historic or natural environment.

\*This requirement will not apply to those exceptions set out in Standard 6.1 of the 2017 Domestic and Non-Domestic Technical Handbooks associated with the Building (Scotland) Regulations 2004, or to equivalent exceptions set out in later versions of the handbook.

### Policy 9 - Managing Flood Risk

Development proposals will be assessed against the Flood Risk Framework set out in Scottish Planning Policy. Proposals must demonstrate that they will not:

- o be at significant risk of flooding (i.e. within the 1 in 200 year design envelope);
- o increase the level of flood risk elsewhere; and
- o reduce the water conveyance and storage capacity of a functional flood plain.

The Council will support, in principle, the flood risk management schemes set out in the Clyde and Loch Lomond Local Flood Risk Management Plan 2016, subject to assessment of the impacts on the amenity and operations of existing and adjacent uses, the resources protected by the Plans historic buildings and places and natural and open spaces chapters, and the transport network. Where practical and effective, nature-based solutions to flood management will be preferred.

### Policy 10 - Surface and Waste Water Drainage

New build development proposals which require surface water to be drained should demonstrate that this will be achieved during construction and once completed through a Sustainable Drainage System (SuDS), unless the proposal is for a single dwelling or the discharge is directly to coastal waters.

The provision of SuDS should be compliant with the principles set out in the SuDS Manual C753 and Sewers for Scotland 4th edition, or any successor documents.

Where waste water drainage is required, it must be demonstrated that the development can connect to the existing public sewerage system. Where a public connection is not feasible at present, a temporary waste water drainage system can be supported if:

- i) a public connection will be available in future, either through committed sewerage infrastructure or pro-rata developer contributions; and
- ii) the design of, and maintenance arrangements for, the temporary system meet the requirements of SEPA, Scottish Water and Inverclyde Council, as appropriate.

Private sustainable sewerage systems within the countryside can be supported if it is demonstrated that they pose no amenity, health or environmental risks, either individually or cumulatively.

Developments including SuDS are required to have an acceptable maintenance plan in place, which identifies who will be responsible for maintenance and how this will be funded in the long term.

### Policy 12 - Managing Impact of Development on the Transport Network

Development proposals should not have an adverse impact on the efficient operation of the transport and active travel network.

Development should comply with the Council's roads development guidelines and parking standards, including cycle parking standards.

Developers are required to provide or financially contribute to improvements to the transport network that are necessary as a result of the proposed development.

### Policy 15 - Green Belt and Countryside

Development in the Green Belt and Countryside will only be permitted if it is appropriately designed, located, and landscaped, and is associated with:

- a) agriculture, horticulture, woodland or forestry;
- b) a tourism or recreational use that requires a countryside location;
- c) infrastructure with a specific locational need;
- d) the appropriate re-use of a redundant stone or brick building, the retention of which is desirable for its historic interest or architectural character, subject to that interest or character being retained; or
- e) intensification (including extensions and outbuildings) within the curtilage of an existing use, which is of an appropriate scale and form.

Proposals associated with the uses set out in criteria a)-c) must provide justification as to why the development is required at the proposed location. Proposals in the green belt must not undermine the objectives of the green belt as set out in Scottish Planning Policy and the Clydeplan Strategic Development Plan. Non-conforming uses will only be considered favourably in exceptional or mitigating circumstances.

## Policy 19 - Individual and Small Scale Housing Development in the Green Belt and Countryside

Proposals for individual and small scale housing development (up to 3 houses) in the Green Belt and Countryside will only be supported in the following circumstances:

- a) where the dwelling(s) is justified by the operational needs of a farm or other viable business which is inherently rural in nature and has been in operation for at least 5 years;
- b) where the dwelling(s) is an ancillary and integral part of a development that would bring significant economic benefits to Inverclyde;
- c) demolition and replacement of a habitable dwelling which cannot otherwise be brought up to current building standards, and where the proposed dwelling is similar in scale to the existing dwelling;
- d) sub-division of an existing dwelling to create one or more additional dwellings, but only where any extensions are clearly ancillary to the existing building; or
- e) conversion of redundant stone or brick built non-residential buildings, where the proposal is supported by proof that the existing building is no longer needed for its original purpose, and a structural survey indicates that the building is structurally sound and capable of conversion without substantial alteration, extension or rebuilding, with any new build element clearly ancillary to the existing building.

In all instances, dwellings are required to be designed and located to respect and complement their Green Belt/Countryside location and their landscape setting. Any new development should positively contribute to the established character of the local landscape in terms of siting, scale, design, form and materials.

**Draft Planning Application Advice Note (PAAN) 8** on "Siting and Design of New Houses in the Countryside" applies.

### CONSULTATIONS

Head of Service - Roads and Transportation – advises the following:

Parking should be provided in accordance with the National Roads Development Guidelines.

The existing property will be demolished, and a new proposed dwelling will be erected which has 4 bedrooms. This requires 3 parking spaces.

The proposed guest accommodation has 2 bedrooms. This requires 2 parking spaces.

The total parking requirement for the dwelling and guest accommodation is 5 parking spaces. The area at the front of the buildings is sufficient to achieve this. 1 space per stable shall be required, as there are 10 proposed, the requirement shall be 10 which can be achieved.

The minimum dimensions of the access should be 4.8m for the first 10m to allow vehicles to pull off of Blacksholm Road when a vehicle is exiting the access.

The access should be fully paved for a minimum of 10m and the gradient should not exceed 10%.

The parking spaces should each be a minimum of 3m wide by 6.0m long. There should also be a minimum of 0.9m path past these parking spaces where the driveway forms part of the pedestrian access to the property. The driveway is suitable to meet these requirements.

The existing visibility splay at the existing access should be kept clear in perpetuity.

The parking spaces in the car park for the stables should be a minimum of 2.5m x 5.0m.

All surface water should be managed within the site to prevent flooding to surrounding properties and the public road network.

**Public Protection Manager** – advises no comments in relation to: Food & Health and Air Quality. Recommends conditions relating to: Japanese Knotweed; Remediation and Verification relating to pollutants; ground conditions; containers to be used to store waste materials and recyclable materials produced on the premises as well as specific details of the areas where such containers are to be located; lighting restrictions; and sound proofing.

Recommends advisory notes relating to site drainage, surface water, onsite sewage treatment; design and construction of buildings to deter gulls; consultation on proposed works and electric vehicle charging points; and licensing for short terms lets be placed on any grant consent.

**Scottish Water** – no objection however advises the applicant should be aware that this does not confirm that the proposed development can currently be serviced.

Also advises there is currently sufficient capacity in the Greenock Water Treatment Works to service the development and notes that further investigations may be required to be carried out once a formal application has been submitted to them.

### PUBLICITY

The application was advertised in the Greenock Telegraph on 9th February 2024 as there are no premises on neighbouring land.

### SITE NOTICES

The nature of the proposal did not require a site notice.

### **PUBLIC PARTICIPATION**

The application was the subject of neighbour notification and no representations were received.

The Kilmacolm Civic Trust has no objection to the proposal and advise that whilst the demolition of any building should be avoided, it is also understood that many unseen issues and heavy costs are associated with renovating the buildings constructed in the 19th century. Each case must be considered on its own merits and this well considered design using high quality materials should be supported. It is noted that the new house that is to replace the existing farmhouse, to be demolished for understandable reasons, would now be a 2 storey dwelling (not 2.5 storeys as originally applied for under application 23/0123/IC). Comments this is a better designed building which would fit well within its setting. Also supports the upgrading and redesign of the equestrian and parking facilities and the siting and design of the new agricultural building.

### ASSESSMENT

The material considerations in determination of this application are: National Planning Framework 4 (NPF4); the 2019 adopted Inverclyde Local Development Plan (LDP); the 2021 proposed Inverclyde Local Development Plan; the adopted and draft Planning Application Advice Notes (PAAN) 8 on "Siting and Design of New Houses in the Countryside"; the consultation responses; the planning application history of the site; and the amenity impact of the proposal.

NPF4 Policies 1, 2, 8, 9, 14, 16, 17 and 29 are of most relevance to this proposal. Policies 1 and 2 support development that addresses the global climate emergency and nature crisis and where emissions from development are minimised. Policy 8 ensures that development is directed to the right place, prevents unsustainable growth, and protects and enhances the character, landscape setting and identity of settlements. Policy 9 encourages to reuse of brownfield land to help reduce the need for greenfield development and the development of derelict buildings or spaces to improve wellbeing and to transform our places. Policy 14 supports development which is are consistent with the six qualities of successful places in delivering healthy, pleasant, distinctive, connected, sustainable and adaptable places. Policy 16 encourages high quality, affordable,

sustainable homes in the right locations which provides choice across all tenures that meet the diverse housing needs of people and communities. Policy 17 facilities the delivery of more highquality, affordable, and sustainable rural homes in the right locations, to support rural communities and that are linked with service provision. The distinctive character, sense of place and natural and cultural assets or rural areas must be safeguarded and enhanced. Policy 29 likewise, supports a balanced and sustainable rural population which encourages growth and diversification without detracting from the distinctive character, natural assets and cultural heritage.

The site is located in the Green Belt in both the adopted and proposed LDPs, as defined by Policy 14 of the adopted LDP and Policies 15 and 19 of the proposed LDP. Policy 8 of NPF4 refers to Green Belts designated within the LDP. The Spatial Development Strategy of both LDPs directs residential development to existing built-up areas and in turn restricts development in the Green Belt and countryside to appropriate types and locations. Policies 14 and 15 outline the circumstances in which development may be acceptable in the Green Belt including demonstrating justification for the development to be at the proposed location. Policy 19 of the proposed LDP indicates the circumstances when support for individual housing proposals in the Green Belt and countryside will be given and the relevant criterion for this proposal is considered to be where the dwelling is justified by the operational needs of a farm or other viable business which is inherently rural in nature and has been in operation for at least 5 years.

It has to be considered whether the principle a replacement house at this location is acceptable when considered against Policy 14 of the adopted LDP and Policies 15 and 19 of the proposed LDP. The applicant has advised that an equestrian business has operated from Slates Farm for a number of decades. In recent years however, the house and equestrian facilities have fallen into disrepair and the equestrian business does not appear to currently be in operation. The applicant has provided a letter from a previous customer who advises that their horse was moved from the stables in December 2023 to allow for upgrading of the facilities. No other trading details, receipts to other customers, invoices or contracts with other owners have however been provided which corroborates this further and to confirm that the use is indeed a currently operational business or what level of business activity may have occurred in the recent past. It must therefore be considered that there is no such business operating from Slates Farm at this time nor has there been recently. It has therefore not been demonstrated that a new dwellinghouse is required to support the operational needs of a current rural business operation and the current proposal for a new/replacement dwellinghouse is not justified. The proposed house part of the proposal is therefore considered to be premature at this time.

In addition to the above, it has not been confirmed that the nature of the business operation would require a permanent presence on site for use of a key worker, which would justify the requirement for a new/replacement dwellinghouse. The applicant currently seeks permission to provide a livery yard, offering horse boarding services, primarily for local horse owners due to an increased demand. Whilst the facility would allow for the operator to provide all services for the animals, owners are indicated as being also welcome to take care of them themselves, utilising the available facilities provided by the operation, representing an expansion of the previous offering, which would be specifically associated with a countryside location. If the owners were to tend to the animals themselves this would also reduce the requirement to have key worker present on site on a permanent basis.

It is considered that the reinstatement of the equestrian business needs to be established and operating for a number of years as well as being demonstrated as a viable business before a new or replacement dwellinghouse associated with the business operation is considered on this site. It is acknowledged that supervision may be required for a business of this nature in terms of animal welfare and site security however it is considered that such supervision can be provided through other means rather than a new house, particularly when a dwellinghouse exists on site and could be upgraded to allow the business operation to become established prior to seeking permission for a new/replacement house on the site. In conclusion, the applicant has not demonstrated the need for a new house at this time.

Whilst it is noted that the applicant considers the dwellinghouse proposed to meet the criteria of being a one-for-one replacement of an existing dwellinghouse, this assertion is not agreed with as the proposed dwellinghouse is increased in size/scale and does not accord with the principles of the adopted and draft Planning Application Advice Notes (PAAN) 8 on "Siting and Design of New Houses in the Countryside. It is also not considered that the current proposal addresses the reason for refusal of the previous planning application 23/0123/IC as the external dimensions of the proposed dwelling are largely unchanged as is the overall massing.

The proposed visitor accommodation would also not meet any of the criteria for specific locational requirement and therefore does not fully comply with Policy 8 of NPF4, Policy 14 of the adopted LDP and Policy 15 of the proposed LDP. This part of the proposal is therefore considered to be premature at this time.

Policy 19 of the proposed LDP further reinforces Policy 15 with more specific regard to individual and small-scale housing proposals in the Green Belt. This policy sets out additional criteria that a dwelling: (a) shall be justified by the operation needs of a farm or other viable business which is inherently rural in nature and has been in operation for at least 5 years; (c) where the dwelling is ancillary and integral part of a development that would bring significant economic benefits to Inverclyde; (c) demolition and replacement of a habitable dwelling which cannot otherwise be brought up to current building standards, and where the proposed dwelling is similar in scale to the existing dwelling; (e) and where the proposal is supported by proof that the existing building is no longer needed for its original purpose, and a structural survey indicates that the building is structurally sound and capable of conversion without substantial alteration, extension or rebuilding, with any new build element clearly ancillary to the existing building.

Having consulted with Building Standards on the applicant's supporting condition surveys for the existing dwelling, it has been advised that the there is no indication in any of the reports suggesting that the existing house is structurally unsound. The condition of the dwelling is as expected for its age and capable of refurbishment. None of the criteria are therefore applicable to this proposal and it therefore additionally presents a departure from Policy 19 of the proposed LDP.

Policy 9 of NPF4 supports the sustainable reuse of brownfield land, albeit this relates to vacant and derelict land and buildings, with support for the reuse of existing buildings, taking into account their suitability for conversion. Demolition is regarded as the least preferred option. As an alternative option and in order to reuse the existing buildings on site, there has been limited detail within this submission of opportunities to upgrade/refurbish the existing house which have been considered and discounted. Limited details of the cost for upgrading have been provided. Overall therefore, the proposal does not sufficiently evidence that this policy is fulfilled.

Policy 17 and 29 of NPF4 supports rural housing development for new homes in rural areas where the development is suitably scaled, sited and designed to be in keeping with the character of the area, suitable in terms of location, access and environmental impact, designed to a high standard, respond to their rural location and designed to minimise greenhouse gas emissions as far as possible.

Policy 1 of both LDPs, alongside Policy 14 of NPF4 are relevant in determining whether the proposal reflects local architecture and urban form and retain locally distinct built or natural features without any adverse implications to amenity, landscape and natural and cultural assets.

Both the adopted and draft PAAN 8 provide specific design guidance relating to new houses in the countryside. They state that it is important that the character of the countryside is retained and that development merges into the landscape. It further indicates that in relation to the siting of new housing that prominent positions for houses on skylines, ridgelines and hill tops are inappropriate; buildings being set into the landform and excavation or infill shall be minimised; sites adjacent to or within groups of other buildings will be favoured; and tree belts/wooded areas can be used as a backdrop to a house to minimise visual impact. With regards to external finish, it is specified that natural stone or wet dash render are traditional for the Inverclyde countryside. Where a basecourse

is used, this should be minimal and finished in smooth cement render. Windows and doors should all have vertical emphasis and be surrounded by a smooth cement margin. The roof should be minimum pitch of 35 degrees and should be finished in natural slate or a suitable look-a-like. Boxed eaves, with large fascia boards and barge boards should be avoided. Rooflights when required should be located at the rear roof plane, have a vertical emphasis and be flush fitted with secret guttering.

In considering the siting, form and design of the proposed house although it occupies a similar position to the existing house, the increase in size/scale, both in footprint and height, cannot be considered as a like-for-like replacement. In addition the increase in size/scale cannot be considered to be respectful of the existing built form and traditional style, design and character of the existing house. The proposed house would be a prominent addition to the site when viewed from the road, which is only accentuated by the increase in height, the inclusion of rooflights on prominent roof slopes and the relocation of the main entrance to the north-east elevation, with the inclusion of ornate and grand architectural features. The design of windows and doors generally have a vertical emphasis and include cill surrounds and materials are acceptable in principle for a countryside location, however, overall, the proposed house presents a scale and massing which is incongruous to the existing built form as well as the traditional design characteristics associated with surrounding residential properties which respond to their rural location. Whilst it is acknowledged that the roof space accommodation has been removed from the previously refused planning application, the footprint of the dwelling and its overall height is unaltered and continues to represent an overdevelopment of the site. The proposed dwellinghouse does not address the previous reason for refusal.

With regards to the proposed alteration/refurbishment of the existing stables, outbuildings, expansion of the equestrian arena and alteration of existing hardstanding area to form a parking area, these aspects of the proposal are generally acceptable in respecting the existing built form, scale and pattern of development. They are typical of rural development and present no adverse impacts on amenity, or the local landscape character within this rural area.

In further addressing the design and specifically minimising greenhouse gas emissions, Policy 6 of both the adopted and proposed Inverclyde LDP seeks to ensure that all new buildings are energy efficient and that at least 15% and 20% respectively of the carbon dioxide emissions standard (rising to at least 25% by the end of 2025 respectively) reduction set by Scottish Building Standards is met through the installation and operation of low and zero carbon generating technologies. The applicant has provided supporting information in this regard referencing proposed measures to be incorporated into the design of the development and should planning permission be granted the requirement for low and zero carbon generating technologies can be addressed by a planning condition with the details submitted for further approval. The provision of electric vehicle charging facilities can also be addressed by a planning condition if the application is approved to comply with the terms of Policy 10 of the adopted LDP and Policy 11 of the proposed LDP.

Turning to the impact on road network and parking provision, no specific transport requirements are considered necessary in this instance as it is considered that the existing transport network will be able to cope sufficiently with the proposed development. This was confirmed following consultation with the Head of Service - Roads and Transportation who has no objection to the proposal. Comments were provided in respect of the minimum dimensions of the driveway paving, gradient, parking space dimensions and that the existing visibility be kept clear in perpetuity and that surface water be contained within the site. The proposal can achieve these requirements and can be addressed by conditions should planning permission be granted. Connection to the commencement of development. This can also be addressed by a condition should planning permission be granted.

In considering Policy 4 of both LDPs, the proposal is required to accord with the Council's Supplementary Guidance on Energy. The guidance states that Inverclyde Council is supportive of the use of solar technology in the correct location, where proposals do not impact on any historic

buildings and places nor on the amenity of adjacent uses as outlined in both policies. With respect to this guidance, the proposal can be considered to have an acceptable impact on its historic surroundings and does not impact on natural or open spaces; tourism or recreational resources; air quality; aviation and defence interests; telecommunication and broadcasting interests; or on traffic and pedestrian safety. Based on the above, it stands that the proposal has acceptable regard to the Supplementary Guidance on Energy. The proposal can be implemented without impacting on the operation of any surrounding uses and therefore accords with Policy 4 of both LDPs.

Contaminated land is addressed under Policies 16 of the adopted and proposed LDP. The Public Protection Manager offers no objection the principle of the proposal and has recommended conditions relating to contaminated land and the detailed specification and location of waste containers which can be addressed by planning conditions. Other matters relating to external lighting and sound insultation in line Building Standards regulations to minimise noise disruption are addressed under separate legislation and more appropriately applied as informatives should planning permission be granted. Advisory notes relating to site drainage, surface water, onsite sewage treatment; design and construction of buildings to deter gulls; consultation on proposed works; and electric vehicle charging points can also be advisory notes should planning permission be granted.

Blacksholm Road is identified in both the adopted and proposed Invercive Local Development Plan as being part of the Core Path network. Access into the site is being taken from the existing access from Blacksholm Road and will not result in the loss of the core path. Consequently, the proposal is not considered to have significant implications for Policy 38 of the adopted LDP and Policy 36 of the proposed LDP. Policy 33 of both LDPs relate to biodiversity and geodiversity. The site has no natural heritage or landscape designations and is not considered to have any adverse impacts on wildlife. The retention and expansion of the existing tree belts as part of the landscaping proposals are welcomed.

In conclusion, the application that has been submitted has to be determined in its entirety irrespective of whether parts of the proposal may be acceptable in policy terms. It is considered that the proposed house and the proposed visitor accommodation are contrary to Policy 14 of the adopted Local Development Plan and Policies 15 and 19 of the proposed Local Development Plan as it has not been demonstrated that a new dwellinghouse or visitor accommodation, is required at this location at this time. There are no material considerations that outweigh these policies in order to recommend approval. Furthermore, the proposed house is not considered to be appropriately scaled or designed to be in keeping with the character of this rural area. The proposed house is therefore contrary to Policies 8, 9. 14, 17 and 29 of National Planning Framework 4; Policies 1 and 14 of the adopted Inverclyde LDP and Policies 1, 15 and 19 of the proposed Inverclyde LDP. It is also not supported by the design principles of both adopted and draft PAAN 8. There are no material considerations that outweigh these policies. It is therefore recommended that the application be refused.

### RECOMMENDATION

That the application be refused for the following reason:

Reason:

 The proposal presents an unacceptable departure from the Development Plan as no specific locational requirement for the proposed house or visitor accommodation has been demonstrated. Furthermore, the proposed house is not considered to be appropriately scaled or designed to be in keeping with the character of this rural area. The proposal is therefore contrary to Policies 8, 9. 14, 17 and 29 of National Planning Framework 4; Policies 1 and 14 of the adopted Inverclyde LDP and Policies 1, 15 and 19 of the proposed LDP. It is also not supported by the design principles of both adopted and draft PAAN 8. Signed:



Maria Porch Case Officer Stuart W Jamieson Director Environment & Regeneration

Inver	clyde		
REPORT OF	HANDLING		
Report By:	David Ashman	Report No:	16/0198/IC
			Local Application Development
Contact Officer:	01475 712416	Date:	9th September 2016

Subject: Land engineering works and formation of equestrian arena at

Next To Slates Farm, Blacksholm Road, Kilmacolm

# SITE DESCRIPTION

The application site comprises a 882 square metres rectangular area of ground immediately to the north of Slates Farm on Blacksholm Road, Kilmacolm. It is part of a larger area that has a raised, dome-like profile at present and adjoins a shed used for livestock feed and implement storage located immediately to its west, with Blacksholm Road to the east. Although raised in profile, the site has limited visibility being on the corner of a bend on Blacksholm Road and is visually separated from the Slates Farm steading by a dense belt of mature trees. It is located outwith the built-up area of Kilmacolm and is surrounded by farmland. An aggregate surfaced track provides a connection to Blacksholm Road.

The site is presently grazed by a small number of horses.

# PROPOSAL

Planning permission is sought for land engineering works to level the site to allow the formation of an equestrian arena. The land is due to be reduced in height by approximately 2 metres with a cut and fill operation providing a level platform. It will be topped by a permeable equestrian surface on compacted granular material blended with sand on a hardcore base. Any excess soils as a result of excavation will be re-used elsewhere on the nearby agricultural land.

A 900mm high post and rail fence will define the boundaries of the equestrian arena, although the fence does not require the benefit of planning permission.

# **DEVELOPMENT PLAN POLICIES**

Policy SDS8 - Green Belt and the Countryside

There will be a presumption against the spread of the built-up area into the designated Green Belt and careful management to prevent sporadic development in the designated Countryside, as identified on the Proposals Map. Policy ENV2 - Assessing Development Proposals in the Green Belt and the Countryside

Development in the Green Belt will only be considered favourably in exceptional or mitigating circumstances, while development in the Countryside will only be considered favourably where it can be supported with reference to the following criteria:

(a) it is required for the purposes of agriculture, forestry or, where appropriate, renewable energy (refer Policy INF1); or

(b) it is a recreation, leisure or tourism proposal which is appropriate for the countryside and has an economic, social and community benefit (refer to Policy ECN6); or

(c) there is a specific locational requirement for the use and it cannot be accommodated on an alternative site (refer Policies INF3 and INF7); or

(d) it entails appropriate re-use of redundant habitable buildings, the retention of which is desirable for either their historic interest or architectural character or which form part of an establishment or institution standing in extensive grounds (refer to Policy RES7); and

(e) it does not adversely impact on the natural and built heritage, and environmental resources;

(f) it does not adversely impact on landscape character;

(g) it does not adversely impact on prime quality agricultural land;

(h) it does not adversely impact on peat land with a high value as a carbon store;

 (i) it does not adversely affect the visual amenity of the area and is capable of satisfactory mitigation;

 (j) there is a need for additional land for development purposes, provided it takes account of the requirements of the Strategic Development Plan; and

(k) it has regard to Supplementary Guidance on Planning Application Advice Notes.

CONSULTATIONS

Head of Safer and Inclusive Communities - No objections.

Head of Environmental and Commercial Services - No objection.

PUBLICITY

and the second method with the second s

The nature of the proposal did not require advertisement.

# SITE NOTICES

The nature of the proposal did not require a site notice.

# **PUBLIC PARTICIPATION**

No representations were received.

# ASSESSMENT

The material considerations in determination of this application are the Inverclyde Local Development Plan, the consultation responses and the impact on amenity.

The application site is located within the Green Belt, as defined by the Local Development Plan. The most relevant policies in this instance are SDS8 and ENV2. Policy SDS8 presumes against the spread of the built-up area into the designated Green Belt whilst policy ENV2 indicates that development in the Green Belt will only be considered favourably in exceptional or mitigating circumstances. With respect to policy SDS8 I consider that the proposal could not be construed as the spread of the built-up area. Regarding policy ENV2, an equestrian arena is an appropriate and acceptable form of development most suited to a rural location. I noted during consideration of the proposal that horses presently graze on the site and that the immediately adjacent Slates Farm has its own equestrian arena. On this basis I consider that there are mitigating circumstances that apply, with an equine presence already on the site, and an established context with a similar development on immediately adjacent land at Slates Farm.

Hence, with respect to the policy assessment I conclude that the application may be supported in terms of policies SDS8 and ENV2.

With regard to the remaining material considerations, I note that no objections have been raised by consultees and that the remoteness of the site from residences combined with the maturity of bordering vegetation suggests that the impact on amenity will be negligible.

In view of the above assessment I conclude that planning permission should be granted.

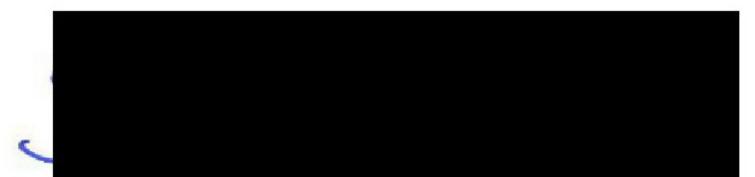
# RECOMMENDATION

That the application be granted.

Signed:



Case Officer: David Ashman



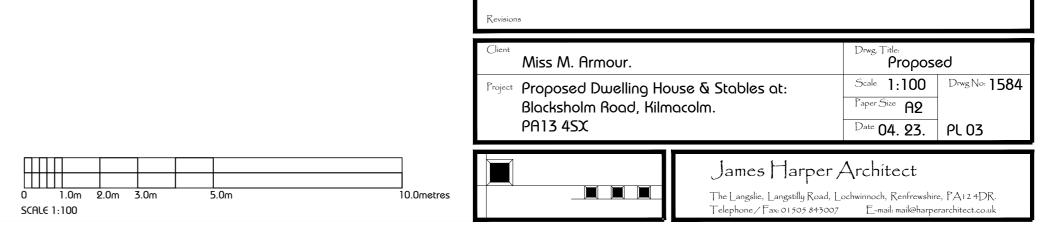
Stuart Jamieson Head of Regeneration and Planning





## South West

## Elevations







## 11. SUGGESTED CONDITIONS SHOULD PLANNING PERMISSION BE GRANTED ON REVIEW

### 24/0015/IC - Review - Suggested Conditions

Should planning permission be granted on review the following conditions are suggested.

### Conditions

1. The development to which this permission relates must have commenced within 3 years from the date of this permission.

Reason: To comply with Section 58 of the Town and Country Planning (Scotland) Act 1997 (as amended).

2. Prior to the commencement of any development works on site, the applicant shall provide for the written approval of the Planning Authority a phasing plan for the development. This plan should ensure that the equestrian facility is constructed in the first phase of development.

Reason: To define the permission and allow the Planning Authority to retain effective control.

3. Development shall not commence until details/samples of all external finishes on the buildings have been submitted to and approved in writing by the Planning Authority. For the avoidance of doubt this relates to the type, finish and colour of all external materials on each new building. Following approval these shall be implemented in their approved form.

Reason: In the interests of visual amenity.

4. Development shall not commence until detailed specification of the type and colour of all hard surfacing to be used on hardstanding areas have been submitted to and approved in writing by the Planning Authority. Following approval these shall be implemented in their approved form.

Reason: In the interests of visual amenity.

5. Development shall not commence until details/plans of the proposed finished floor levels of each of the buildings hereby approved, as well as any changes to ground levels within the site, have been submitted to and approved in writing by the Planning Authority. The details to be submitted shall relate to a fixed datum point. Following approval these shall be implemented in their approved form.

Reason: In the interests of visual amenity.

6. Prior to the commencement of any development works on site, the applicant shall submit for the written approval of the Planning Authority, a survey for the presence of Japanese Knotweed. For the avoidance of doubt; this shall contain a methodology and treatment statement where any is found. Development shall not proceed until appropriate control measures are implemented. Any significant variation to the treatment methodology shall be submitted for approval, in writing by the Planning Authority prior to implementation.

Reason: To ensure the remediation scheme meets regulatory requirements and all contamination and Japanese Knotweed concerns are managed appropriately.

7. Development shall not commence until details of bin stores/containers to be used to store waste materials and recyclable materials as well as specific details of the areas where these are to be located have been submitted to and approved in writing by the Planning Authority. Following approval these shall be implemented in their approved form before first occupation of the dwellinghouse or first use of the livery stables.

Reason: To protect the amenity of the immediate area, prevent the creation of nuisance due to odours, insects, rodents or birds.

8. The dwellinghouse shall be designed to ensure that at least 25% of the carbon dioxide emissions reduction standard set by Scottish Building Standards is met through the installation and operation of low and zero carbon generating technologies. Development shall not commence until details have been submitted to and approved in writing by the Planning Authority relating to the proposed low and zero carbon generating technologies to be installed in the dwellinghouse. Thereafter the approved low and zero carbon generating technologies shall be implemented in their approved form before the first occupation of the dwellinghouse.

Reason: To comply with the requirements of Section 72 of the Climate Change (Scotland) Act 2009.

9. For the avoidance of doubt the dwellinghouse shall have an Electric Vehicle Charging Point. Development shall not commence until the details have been submitted to and approved in writing by the Planning Authority relating to the proposed Electric Vehicle Charging Point. Thereafter the approved details shall be implemented on site in their approved form before the first occupation of the dwellinghouse.

Reason: In the interests of sustainable development and to accord with the Inverclyde Council Supplementary Guidance on Energy.

10. Prior to the commencement of development, confirmation of connection to Scottish Water's Network shall be submitted to and approved in writing by the Planning Authority.

Reason: To ensure Scottish Water's acceptance of the drainage regime for the application site and in the interests of the provision of a satisfactory drainage regime.

11. The development hereby permitted shall not commence until an Environmental Investigation and Risk Assessment, including any necessary Remediation Scheme with timescale for implementation, of all pollutant linkages has been submitted to and approved, in writing by the Planning Authority. The investigations and assessment shall be site-specific and completed in accordance with current codes of practice. The submission shall also include a Verification Plan. Any subsequent modifications to the Remediation Scheme and Verification Plan must be approved in writing by the Planning by the Planning Authority prior to implementation.

Reason: To satisfactorily address potential contamination issues in the interests of human health and environmental safety.

12. Before the development hereby permitted is occupied the applicant shall submit a report for approval, in writing by the Planning Authority, confirming that the works have been completed in accordance with the agreed Remediation Scheme and supply information as agreed in the Verification Plan. This report shall demonstrate that no pollutant linkages remain or are likely to occur and include (but not limited to) a collation of verification/validation certificates, analysis information, remediation lifespan, maintenance/aftercare information and details of all materials imported onto the site as fill or landscaping material. The details of such materials shall include information of the material source, volume, intended use and chemical quality with plans delineating placement and thickness.

Reason: To ensure contamination is not imported to the site and confirm successful completion of remediation measures in the interest of human health and environmental safety.

13. For the avoidance of doubt, the presence of any previously unrecorded contamination or variation to anticipated ground conditions that becomes evident during site works shall be brought to the attention of the Planning Authority and a Remediation Scheme shall not be implemented unless it has been submitted to and approved, in writing by the Planning Authority.

Reason: To ensure that all contamination issues are recorded and dealt with appropriately.

14. Prior to commencement of use of the development hereby permitted the applicant shall provide an access of 4.8m for the first 10m to allow vehicles to pull off of Blacksholm Road when a vehicle is exiting the access. The access should be fully paved for a minimum of 10m and the gradient should not exceed 10%. Thereafter this access shall remain in situ for the lifetime of the development.

Reason: In the interests of traffic and pedestrian safety.

15. For the avoidance of doubt, the existing visibility splay at the existing access should be kept clear in perpetuity.

Reason: In the interests of traffic and pedestrian safety.

16. For the avoidance of doubt, all surface water should be managed within the site to prevent flooding to surrounding properties and the public road network.

Reason: In the interests of sustainable development and to avoid flooding outwith the site.



AGENDA ITEM NO. 2(b)

### LOCAL REVIEW BODY

7 AUGUST 2024

PLANNING APPLICATION FOR REVIEW

MR & MRS G DRYSDALE ALTERATIONS TO GROUND FLOOR OF EXISTING OUTBUILDING TO CONVERT GARAGE TO FORM HABITABLE ACCOMODATION WITH ASSOCIATED EXTERNAL ALTERATIONS; ERECTION OF DETACHED GARAGE NORTH DENNISTOUN HOUSE, NORTH DENNISTOUN, BRIDGE OF WEIR ROAD, KILMACOLM (24/0010/IC)

### Contents

- 1. Planning Application dated 12 January 2024 together with Design Statement, Plans and Elevations.
- 2. Appointed Officer's Report of Handling dated 25 March 2024
- 3. Inverciyde Local Development Plan 2019 Policy Extract

To view the Inverclyde Local Development Plan see: <u>https://www.inverclyde.gov.uk/planning-and-the-environment/planning-policy/development-planning/ldp</u>

- 4. Inverclyde Local Development Plan 2019 Map Extract
- 5. Inverclyde Local Development Plan 2019 Supplementary Guidance on Planning Application Advice Notes Policy Extract
- 6. National Planning Framework 4
- 7. Representations in relation to Planning Application
- 8. Decision Notice dated 25 March 2024 issued by Head of Regeneration & Planning
- 9. Notice of Review Form dated 28 May 2024 together with Statement of Appeal
- 10. Suggested Conditions should Planning Permission be Granted on Review
- Note: Inverciyde Proposed Local Development Plan 2021 has been attached to the rear of the agenda papers as supplementary content.

## 1. PLANNING APPLICATION DATED 12 JANUARY 2024 TOGETHER WITH DESIGN STATEMENT, PLANS AND ELEVATIONS

Inverciyde		
Municipal Buildings Clyde Square Greenock PA15 1LY Tel: 01475 717171 Fax: 01475 712 468 Email: devcont.planning@inverclyde.gov.uk		
Applications cannot be validated until all the necessary documentation has been submitted and the required fee has been paid.		
Thank you for completing this application form:		
ONLINE REFERENCE 100639790-005		
The online reference is the unique reference for your online form only. The Planning Authority will allocate an Application Number when your form is validated. Please quote this reference if you need to contact the planning Authority about this application.		
Type of Application		
What is this application for? Please select one of the following: *		
Application for planning permission (including changes of use and surface mineral working).		
Application for planning permission in principle.		
Further application, (including renewal of planning permission, modification, variation or removal of a planning condition etc)		
Application for Approval of Matters specified in conditions.		
Description of Proposal		
Please describe the proposal including any change of use: * (Max 500 characters)		
Alterations to ground floor of existing outbuilding to convert garage to form habitable accommodation with associated external alterations ; erection of detached garage		
Is this a temporary permission? *		
If a change of use is to be included in the proposal has it already taken place? (Answer 'No' if there is no change of use.)*		
Has the work already been started and/or completed? *		
No Ves – Started Ves - Completed		
Applicant or Agent Details		
Are you an applicant or an agent? * (An agent is an architect, consultant or someone else acting		
on behalf of the applicant in connection with this application)		

Agent Details			
Please enter Agent detail	S		
Company/Organisation:	DTA		
Ref. Number:		You must enter a Bu	uilding Name or Number, or both: *
First Name: *	DTA	Building Name:	
Last Name: *	•	Building Number:	9
Telephone Number: *	01355260909	Address 1 (Street): *	Montgomery Street
Extension Number:		Address 2:	The Village
Mobile Number:		Town/City: *	East Kilbride
Fax Number:		Country: *	Scotland
		Postcode: *	G74 4JS
Email Address: *	katie.macmillan@dta.scot		
Is the applicant an individual or an organisation/corporate entity? *			
Applicant Det			
Please enter Applicant de			
Title:	Other	You must enter a Bu	uilding Name or Number, or both: *
Other Title:	Mr & Mrs	Building Name:	
First Name: *	G	Building Number:	9
Last Name: *	Drysdale	Address 1 (Street): *	Montgomery Street
Company/Organisation		Address 2:	The Village
Telephone Number: *		Town/City: *	East Kilbride
Extension Number:		Country: *	Scotland
Mobile Number:		Postcode: *	G74 4JS
Fax Number:			
Email Address: *	katie.macmillan@dta.scot		

Site Address Details				
Planning Authority:	Planning Authority: Inverclyde Council			
Full postal address of the s	ite (including postcode where availabl	e):		
Address 1:	NORTH DENNISTOUN HOUSE			
Address 2:	NORTH DENNISTOUN			
Address 3:	BRIDGE OF WEIR ROAD			
Address 4:				
Address 5:				
Town/City/Settlement:	KILMACOLM			
Post Code:	PA13 4RU			
Please identify/describe the location of the site or sites				
Northing 66	8855	Easting	236036	
Pre-Application Discussion         Have you discussed your proposal with the planning authority? *         Pre-Application Discussion Details Cont.				
In what format was the feed	lback given? *			
Meeting       Telephone       Letter       Email         Please provide a description of the feedback you were given and the name of the officer who provided this feedback. If a processing agreement [note 1] is currently in place or if you are currently discussing a processing agreement with the planning authority, please provide details of this. (This will help the authority to deal with this application more efficiently.)* (max 500 characters)         Revised proposal requires to be vetted following submission				
Title:	Mr	Other title:		
First Name:	Colin	Last Name:	Lamond	
Correspondence Reference Number:	)	Date (dd/mm/yyyy):		
	ment involves setting out the key stag from whom and setting timescales for		planning application, identifying what s of the process.	

Site Area		
Please state the site area:	6455.00	
Please state the measurement type used:	Hectares (ha) X Square Metres (sq.m)	
Existing Use		
Please describe the current or most recent use	: * (Max 500 characters)	
Garage/ outbuilding and hardstanding/ drivev	vay around house	
Access and Parking		
Are you proposing a new altered vehicle acces	s to or from a public road? *	
, , , , , , , , , , , , , , , , , , , ,	ngs the position of any existing. Altered or new access p	
	kisting footpaths and note if there will be any impact on t	
Are you proposing any change to public paths,	public rights of way or affecting any public right of acces	ss? * 🗌 Yes 🛛 No
	on of any affected areas highlighting the changes you pr	opose to make, including
arrangements for continuing or alternative publ	ic access.	
How many vehicle parking spaces (garaging ar Site?	nd open parking) currently exist on the application	6
How many vehicle parking spaces (garaging ar Total of existing and any new spaces or a redu	nd open parking) do you propose on the site (i.e. the ced number of spaces)? *	6
	existing and proposed parking spaces and identify if thes	se are for the use of particular
types of vehicles (e.g. parking for disabled peo	ple, coaches, HGV venicles, cycles spaces).	
Water Supply and Draina	ge Arrangements	
		🗙 Yes 🗌 No
Will your proposal require new or altered water	supply or drainage arrangements? ^	M Yes L No
Are you proposing to connect to the public drai	nage network (eg. to an existing sewer)? *	
X Yes – connecting to public drainage netwo	ork	
No – proposing to make private drainage a	arrangements	
Not Applicable – only arrangements for wa	ater supply required	
Do your proposals make provision for sustainal (e.g. SUDS arrangements) *	ble drainage of surface water?? *	X Yes No
Note:-		
Please include details of SUDS arrangements	on your plans	
Selecting 'No' to the above question means that	at you could be in breach of Environmental legislation.	

Are you proposing to connect to the public water supply network? *	
<ul> <li>☑ No, using a private water supply</li> <li>☑ No connection required</li> </ul>	
If No, using a private water supply, please show on plans the supply and all works needed to provide	a it (on or off site)
Assessment of Flood Risk	
Is the site within an area of known risk of flooding? *	Yes No X Don't Know
If the site is within an area of known risk of flooding you may need to submit a Flood Risk Assessment determined. You may wish to contact your Planning Authority or SEPA for advice on what information	
Do you think your proposal may increase the flood risk elsewhere? *	Yes X No Don't Know
Trees	
Are there any trees on or adjacent to the application site? *	X Yes No
If Yes, please mark on your drawings any trees, known protected trees and their canopy spread clos any are to be cut back or felled.	e to the proposal site and indicate if
Waste Storage and Collection	
Do the plans incorporate areas to store and aid the collection of waste (including recycling)? *	Yes X No
If Yes or No, please provide further details: * (Max 500 characters)	
Existing arrangements already in place for the property	
Residential Units Including Conversion	
Does your proposal include new or additional houses and/or flats? *	Yes X No
All Types of Non Housing Development – Proposed N	lew Floorspace
Does your proposal alter or create non-residential floorspace? *	Yes X No
Schedule 3 Development	
Does the proposal involve a form of development listed in Schedule 3 of the Town and Country Planning (Development Management Procedure (Scotland) Regulations 2013 *	Yes No X Don't Know
If yes, your proposal will additionally have to be advertised in a newspaper circulating in the area of t authority will do this on your behalf but will charge you a fee. Please check the planning authority's w fee and add this to your planning fee.	
If you are unsure whether your proposal involves a form of development listed in Schedule 3, please notes before contacting your planning authority.	check the Help Text and Guidance
Planning Service Employee/Elected Member Interest	
Is the applicant, or the applicant's spouse/partner, either a member of staff within the planning servic elected member of the planning authority? *	e or an 🗌 Yes 🗵 No

### **Certificates and Notices**

CERTIFICATE AND NOTICE UNDER REGULATION 15 – TOWN AND COUNTRY PLANNING (DEVELOPMENT MANAGEMENT	
PROCEDURE) (SCOTLAND) REGULATION 2013	

One Certificate must be completed and submitted along with the application form. This is most usually Certificate A, Form 1, Certificate B, Certificate C or Certificate E.

Are you/the applicant the sole owner of ALL the land? \*

Is any of the land part of an agricultural holding? \*

## **Certificate Required**

The following Land Ownership Certificate is required to complete this section of the proposal:

Certificate A

## Land Ownership Certificate

Certificate and Notice under Regulation 15 of the Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013

Certificate A

I hereby certify that -

(1) - No person other than myself/the applicant was an owner (Any person who, in respect of any part of the land, is the owner or is the lessee under a lease thereof of which not less than 7 years remain unexpired.) of any part of the land to which the application relates at the beginning of the period of 21 days ending with the date of the accompanying application.

(2) - None of the land to which the application relates constitutes or forms part of an agricultural holding

Signed:	DTA .
On behalf of:	Mr & Mrs G Drysdale
Date:	12/01/2024

Please tick here to certify this Certificate. \*

## **Checklist – Application for Planning Permission**

Town and Country Planning (Scotland) Act 1997

The Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013

Please take a few moments to complete the following checklist in order to ensure that you have provided all the necessary information in support of your application. Failure to submit sufficient information with your application may result in your application being deemed invalid. The planning authority will not start processing your application until it is valid.

a) If this is a further application where there is a variation of conditions attached to a previous consent, have you provided a statement to that effect? \*

Yes No X Not applicable to this application

b) If this is an application for planning permission or planning permission in principal where there is a crown interest in the land, have you provided a statement to that effect? \*

Yes No X Not applicable to this application

c) If this is an application for planning permission, planning permission in principle or a further application and the application is for
development belonging to the categories of national or major development (other than one under Section 42 of the planning Act), have
you provided a Pre-Application Consultation Report? *

 $\Box$  Yes  $\Box$  No  $\boxtimes$  Not applicable to this application

X Yes No

Yes X No

Town and Country Planning (Scotland) Act 1997		
The Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013		
<ul> <li>d) If this is an application for planning permission and the application relates to development belonging to the categories of national or major developments and you do not benefit from exemption under Regulation 13 of The Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013, have you provided a Design and Access Statement? *</li> <li>Yes No X Not applicable to this application</li> </ul>		
e) If this is an application for planning permission and relates to development belonging to the category of local developments (subject to regulation 13. (2) and (3) of the Development Management Procedure (Scotland) Regulations 2013) have you provided a Design Statement?*		
f) If your application relates to installation of an antenna to be employed in an electronic communication network, have you provided an ICNIRP Declaration? *		
g) If this is an application for planning permission, planning permission in principle, an application for approval conditions or an application for mineral development, have you provided any other plans or drawings as neces		
<ul> <li>Site Layout Plan or Block plan.</li> <li>Elevations.</li> <li>Floor plans.</li> <li>Cross sections.</li> <li>Roof plan.</li> <li>Master Plan/Framework Plan.</li> <li>Landscape plan.</li> <li>Photographs and/or photomontages.</li> <li>Other.</li> </ul>		
If Other, please specify: * (Max 500 characters)		
Provide copies of the following documents if applicable:		
A copy of an Environmental Statement. * A Design Statement or Design and Access Statement. * A Flood Risk Assessment. * A Drainage Impact Assessment (including proposals for Sustainable Drainage Systems). * Drainage/SUDS layout. * A Transport Assessment or Travel Plan Contaminated Land Assessment. * Habitat Survey. * A Processing Agreement. * Other Statements (please specify). (Max 500 characters)	<ul> <li>Yes X N/A</li> <li>Yes N/A</li> <li>Yes X N/A</li> </ul>	

## **Declare – For Application to Planning Authority**

I, the applicant/agent certify that this is an application to the planning authority as described in this form. The accompanying Plans/drawings and additional information are provided as a part of this application.

Declaration Name: . DTA . Declaration Date: 12/01/2024



# PROPOSED DEVELOPMENT NORTH DENNISTON HOUSE, KILMACOLM

## **DESIGN STATEMENT**

## **JANUARY 2024**

**CLIENT:** 

**MR & MRS DRYSDALE** 

**PROJECT:** 

**PROPOSED ALTERATIONS** 

NORTH DENNISTON HOUSE, KILMACOLM

NB: DESIGN STATEMENT TO BE READ IN CONJUNCTION WITH ALL APPLICATION DRAWINGS

### PROPOSAL AND CONTEXT

Just outside Kilmacolm, off Bridge of Weir Road, lies North Denniston House where the applicant Mr & Mrs Drysdale live. The site area houses the dwelling along with a double garage and annex which contains a bedroom and living/kitchen space above. Further along is a single garage at the boundary line.

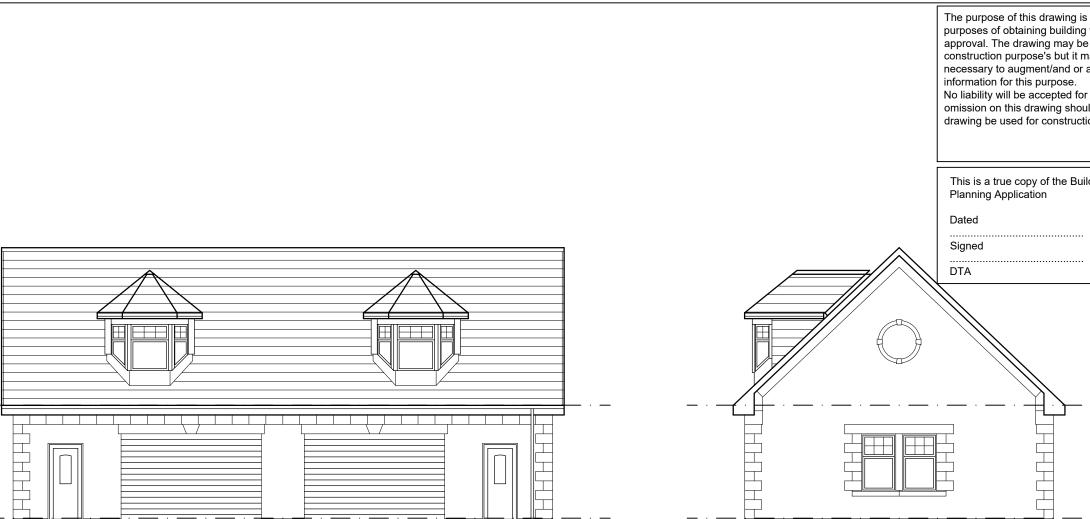
The proposal is to erect a new double garage just off the existing single garage, along the boundary, and utilising materials to tie the façade in with the surrounding buildings. This new garage is formed due to the proposal to alter the existing garage at ground floor. The applicant wishes to alter the building to provide a space that would accommodate their ageing parent in the near future. On the ground floor there will be a bedroom with en-suite situated off an open plan lounge/dining/kitchen area. This will allow easy access for disabled or less abled people to enter the different spaces and utilise the outside area as well. A shower room and large store is also present on the ground floor.

Upstairs another bedroom is shown along with a bathroom and living area. This is designed in a way to allow a stay in nurse or helper for the parent to live, providing full day care where necessary but providing some privacy and accommodation.

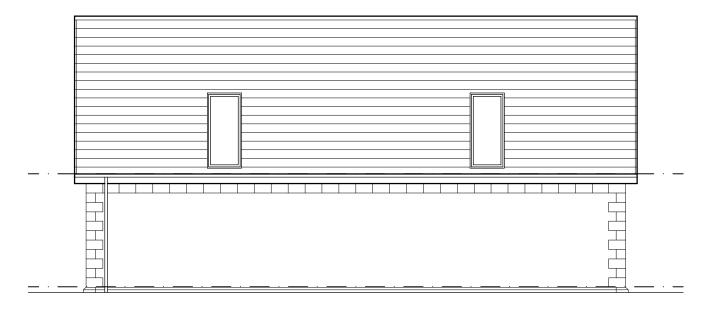
Externally, there will be limited alterations to the façade. New windows where the existing shutter doors sat will match the design of the existing windows shown to the side elevations as well as upstairs. There will also be an opaque window in place within the en-suite, replacing the existing door access. The other door will remain but provide a larger glazed panel to let as much light into the open plan space as possible.

North Denniston House, Kilmacolm | DTA

END.



# Front Elevation



# **Rear Elevation**



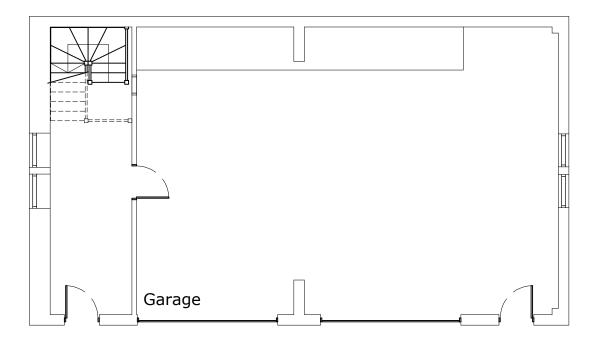
Side Elevation

# Side Elevation



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the Building Warrant /						
	Client Mr & Mrs	Drysdale				
	Project North Denniston House Bridge of Weir Kilmacolm Title Existing Elevations					
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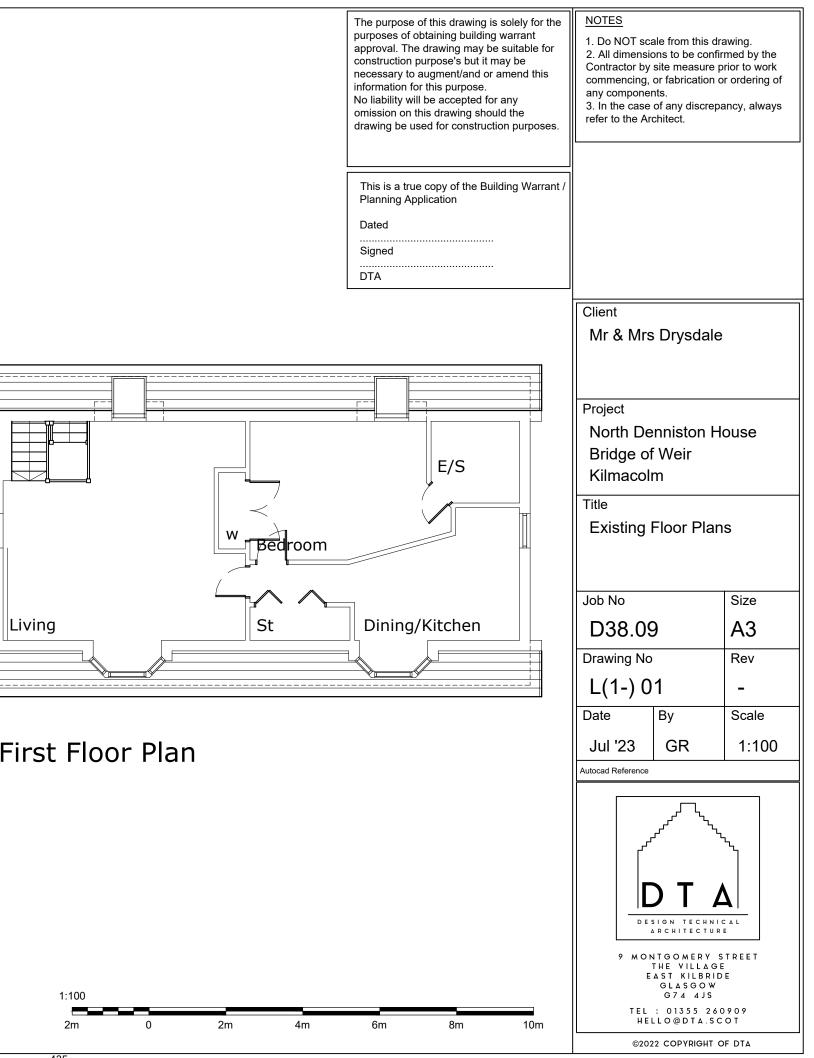
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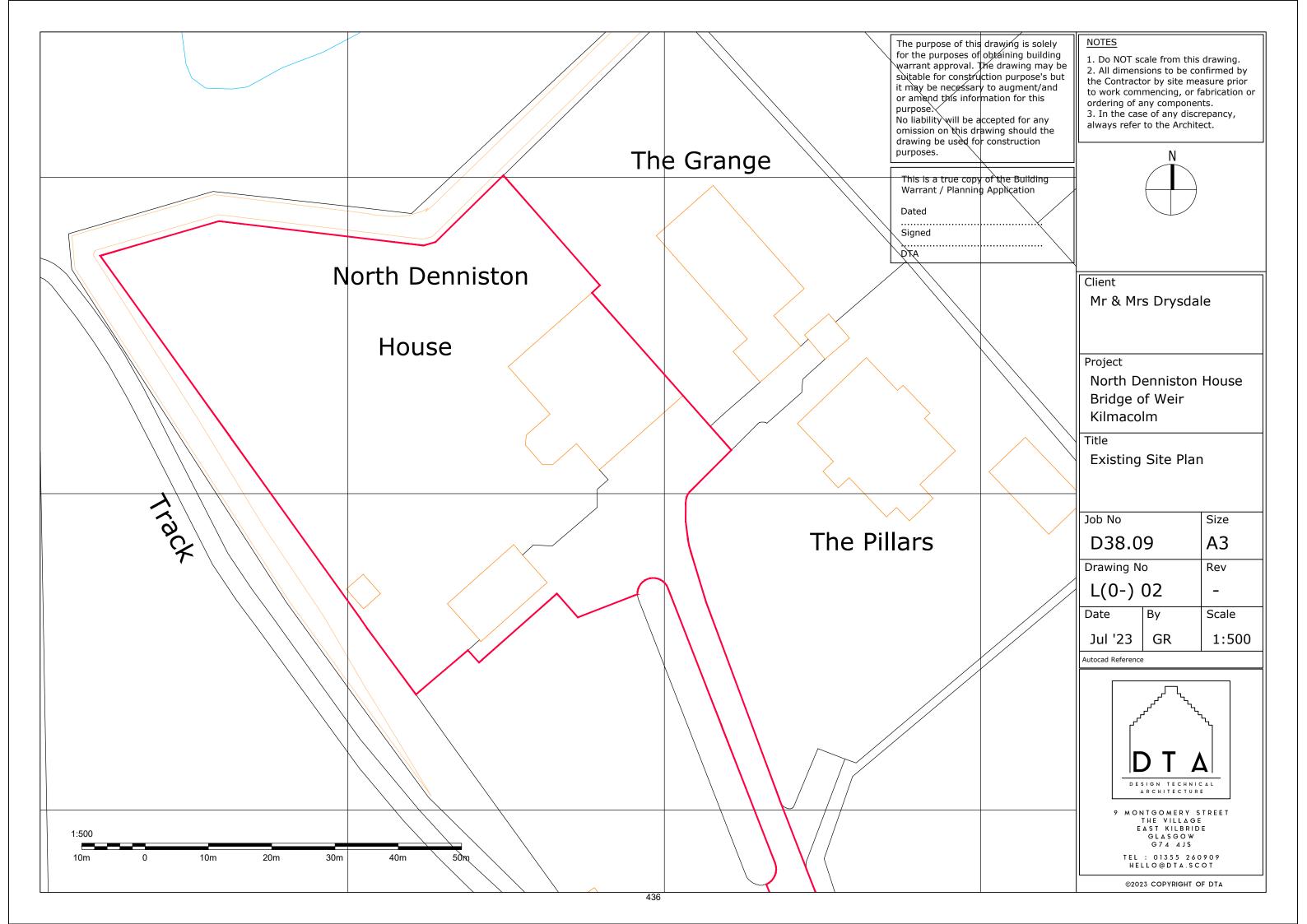


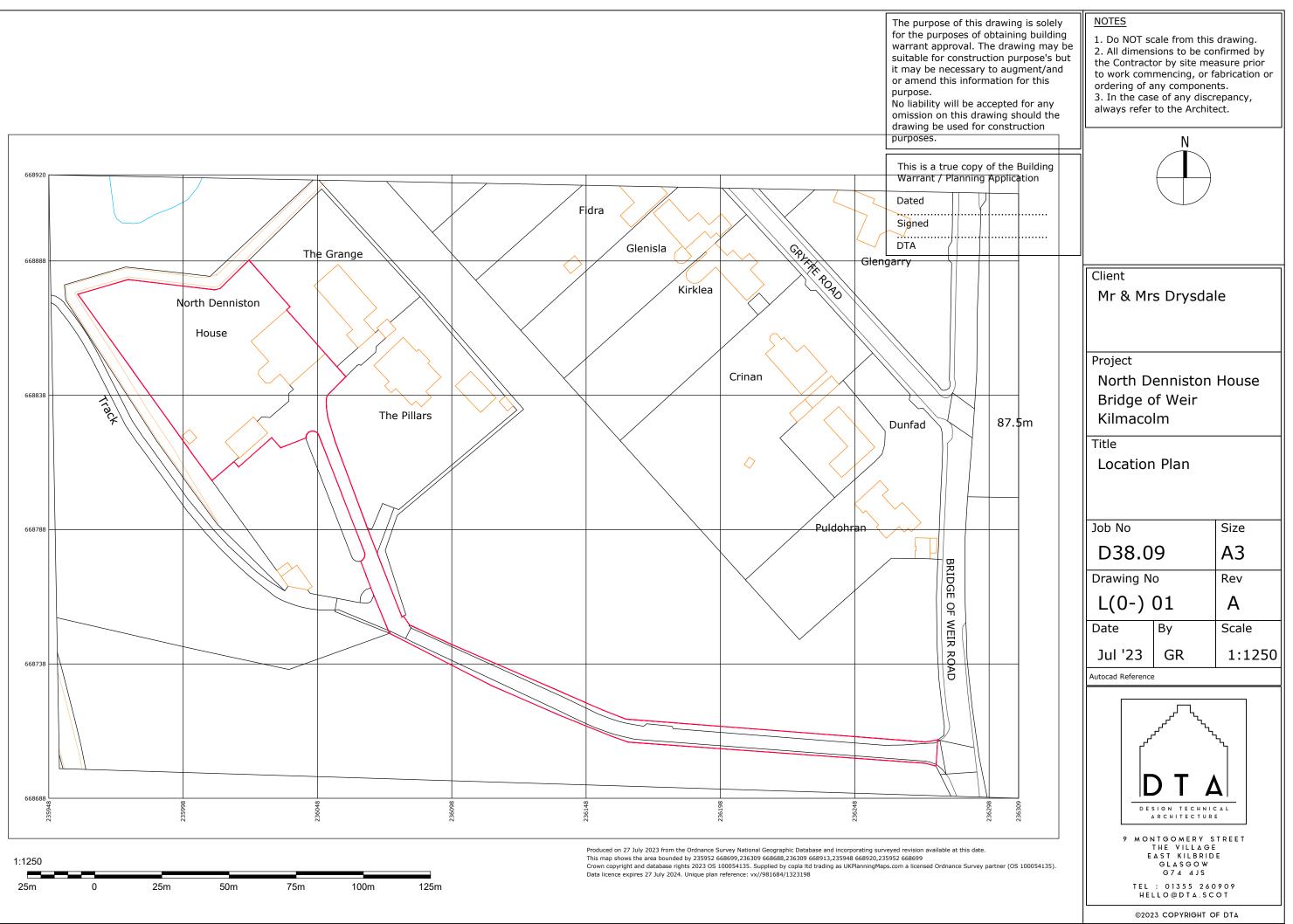
w Bedroom St Living

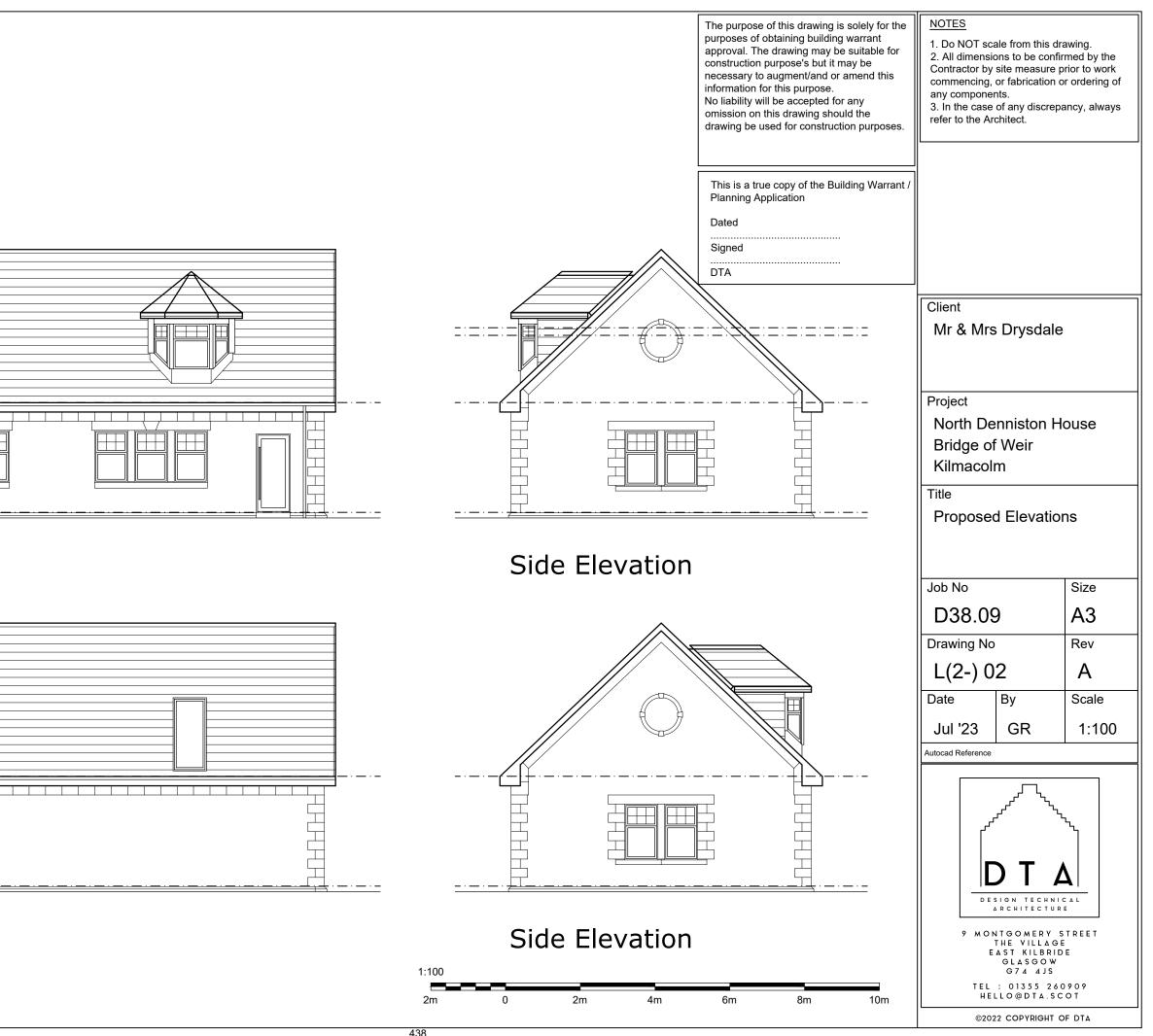
Ground Floor Plan

First Floor Plan



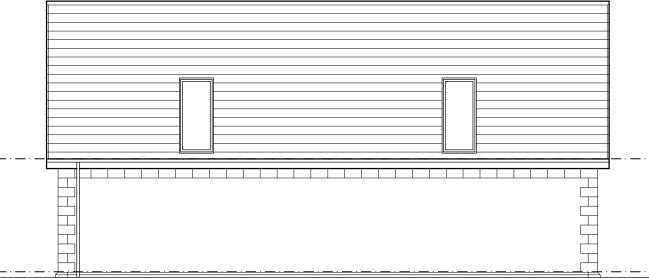


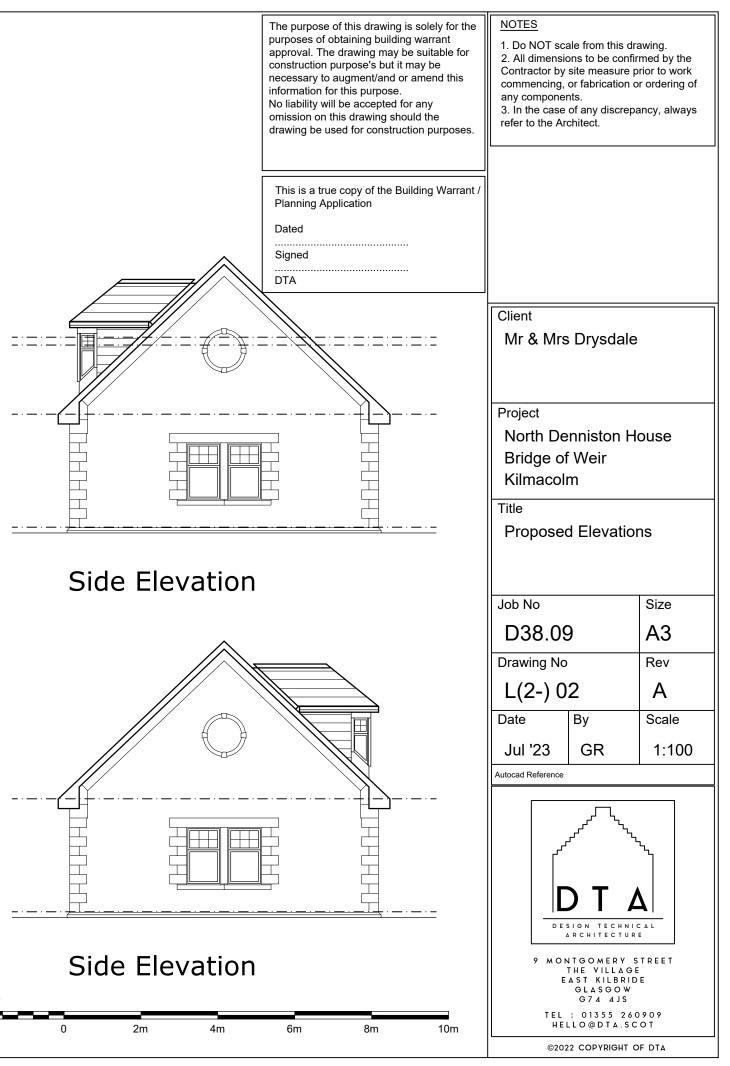


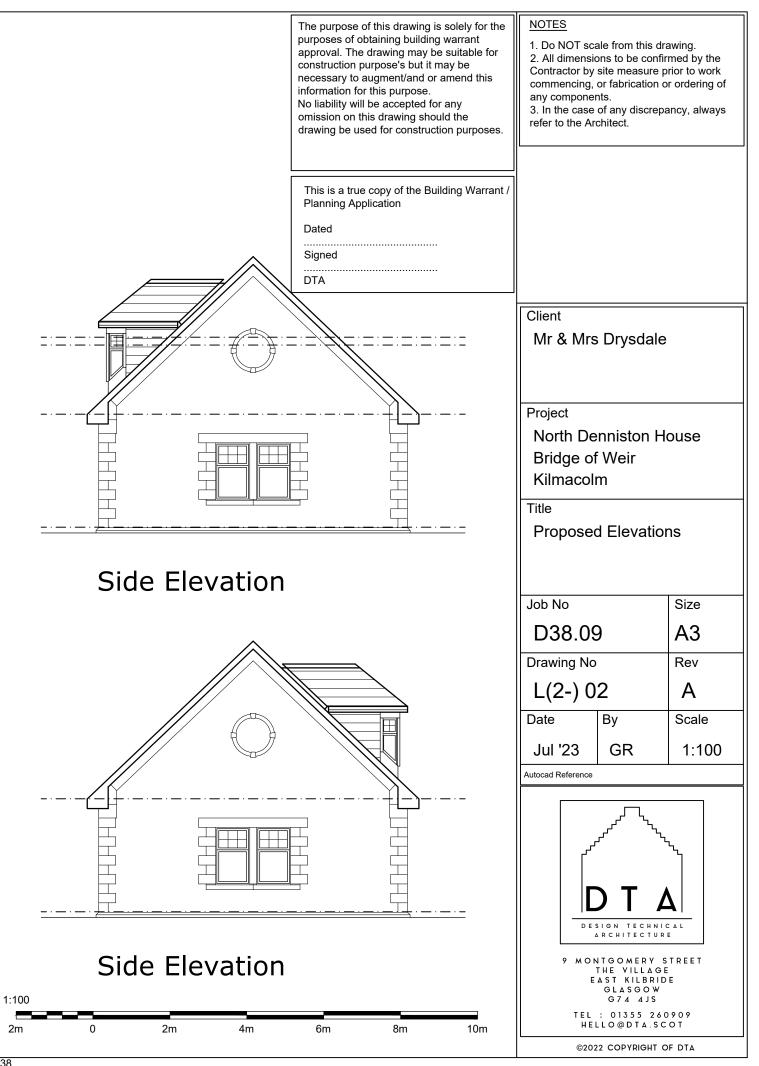


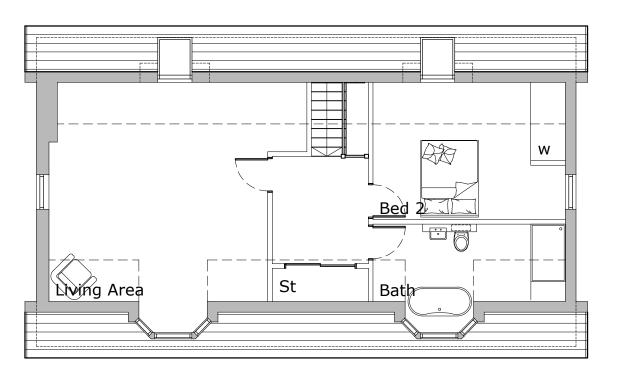
# Front Elevation

**Rear Elevation** 





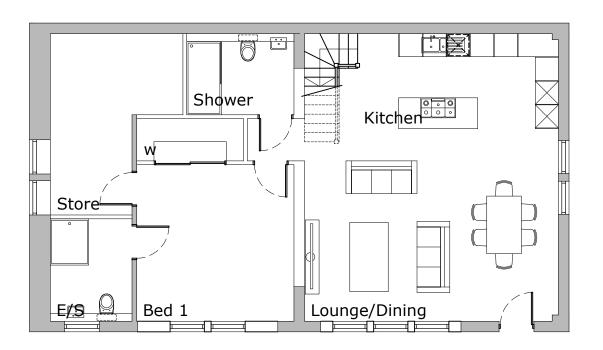




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First Floor Plan



Ground Floor Plan

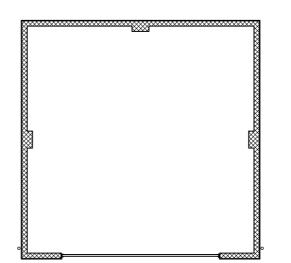


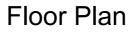
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	Drawing No		Rev			
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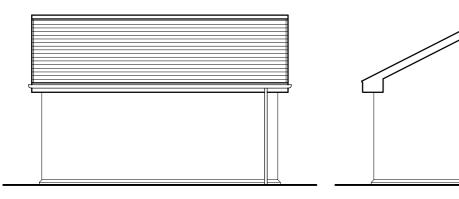
This is a true copy of the Planning Application
Dated

Signed DTA





	ELEMENT	MATERIAL	COLOUR
	Roof	: Slate	Smooth Bla
ſ	External walls	: Wet dash	Cream
Ĩ	External walls	: Wet dash	Cream

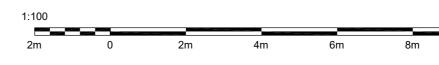


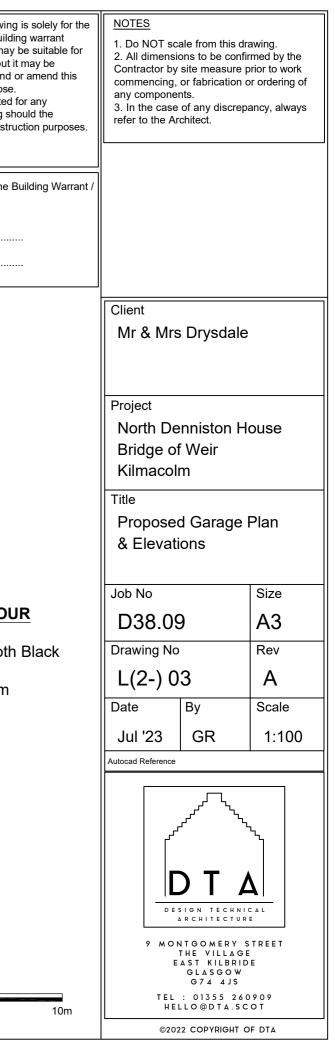
**Rear Elevation** 

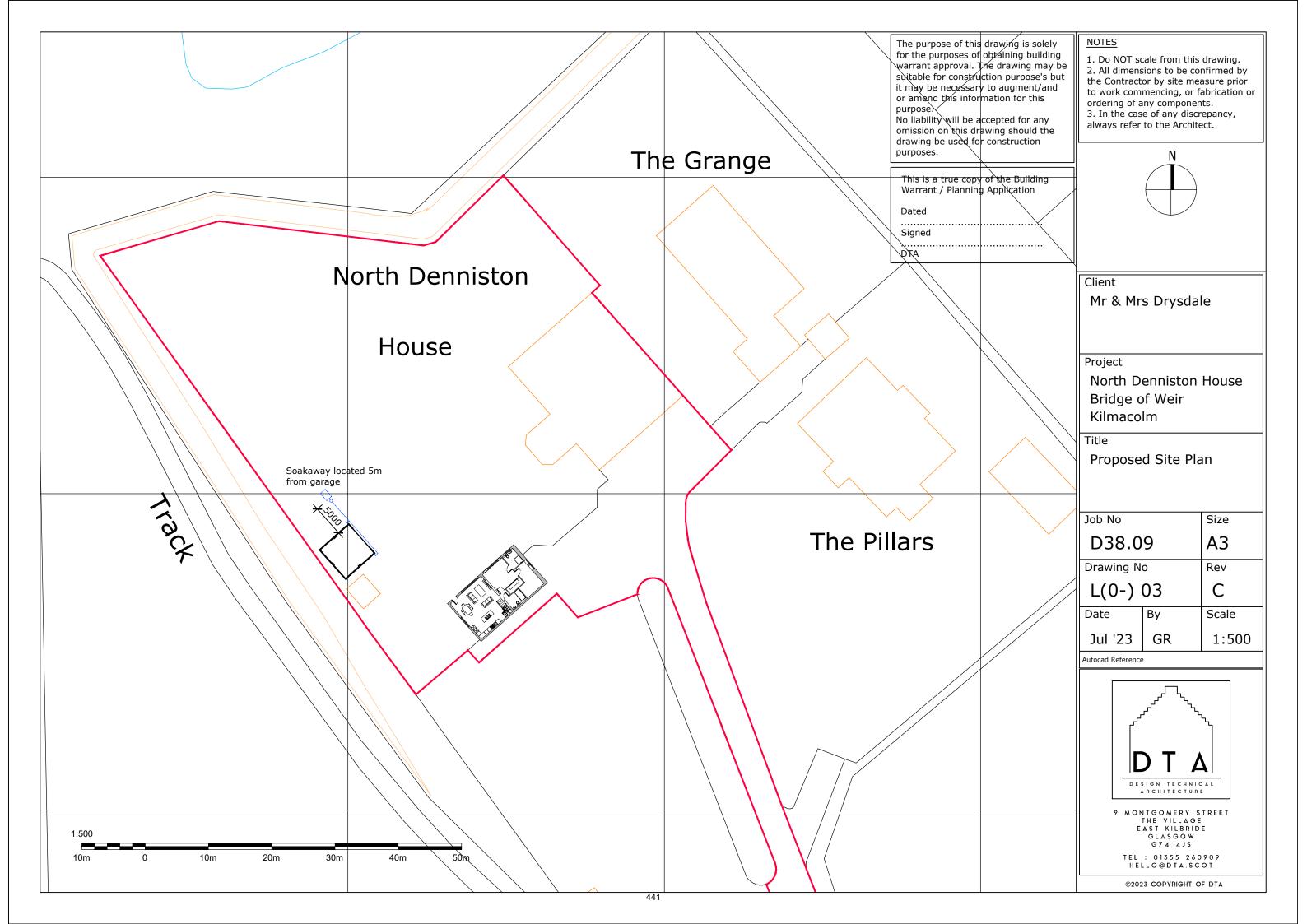
Front Elevation

Side Elevation

Side Elevation







## 2. APPOINTED OFFICER'S REPORT OF HANDLING DATED 25 MARCH 2024



### **REPORT OF HANDLING** Report By: Colin Lamond **Report No:** 24/0010/IC Local Application Development Contact 01475 712422 Date: 25th March 2024 Officer: Subject: Alterations to ground floor of existing outbuilding to convert garage to form habitable accommodation with associated external alterations; erection of detached garage at North Dennistoun House, North Dennistoun, Bridge of Weir Road, Kilmacolm

### SITE DESCRIPTION

The application site compromises a detached dwellinghouse on the site of a former farmhouse and steadings and is located in the Green Belt. The house is accessed along a private road via Bridge of Weir Road. A residential area is situated to the north east at Gryffe Road. The site is also now occupied by two further dwellinghouses, alongside North Dennistoun. The dwellinghouse has extensive landscaped private grounds to the south, west and north. An outbuilding/garage is situated to the western periphery of the garden. A substantial area of hardstanding is formed around the main dwellinghouse and outbuildings. Boundary treatments are predominantly trees and high hedging. Areas to the north and west are open agricultural land. The other detached dwellinghouses (The Grange and The Pillars) are located to the north/north-east. An area beyond the applicant's garden to the south is open space under the control of a neighbouring property.

The outbuilding that is the subject of this application is relatively large and has garaging on the ground floor with accommodation on the upper floor. The accommodation on the upper floor is identified on the submitted plan as a bedroom, living area, a kitchen and a bathroom. An internal staircase connects the upper and lower floors.

### PROPOSAL

Planning permission is sought to form habitable accommodation on the ground floor of the outbuilding. A detached garage is proposed to be erected to the immediate north of the existing outbuilding.

The proposal is to convert the ground floor of the outbuilding to an open plan lounge/ding area with kitchen a bedroom, store, a WC and shower room. The submitted plans also show internal alterations to the existing upper floor with a bedroom, bathroom and living area being formed. Internal stairs are also shown being installed to provide access from ground to first floor. The roller shutter doors on the principal elevation is to be removed and replaced with two tri part full length UPVC windows.

The purpose of the outbuilding is to provide living accommodation for a relative with care needs. A second bedroom is proposed (with a bathroom) to provide a living area for a carer.

The proposed garage is to be 6m by 6m with a pitched roof 4.3m high. The proposed garage will be positioned adjacent and to the north-west to the existing outbuilding. The materials proposed are a smooth black slate roof and a wet dash cream render to walls, with a powder coated white steel vehicular door.

### NATIONAL PLANNING FRAMEWORK 4 (NPF4)

NPF4 was adopted by the Scottish Ministers on 13<sup>th</sup> February 2023. NPF4 forms part of the statutory development plan, along with the Inverclyde Local Development Plan and its supplementary guidance. NPF4 supersedes National Planning Framework 3 (NPF3) and Scottish Planning Policy (SPP) (2014). NPF3 and SPP no longer represent Scottish Ministers' planning policy. The Clydeplan Strategic Development Plan and associated supplementary guidance cease to have effect from 13<sup>th</sup> February 2023 and as such no longer form part of the development plan.

NPF4 contains 33 policies and the following are considered relevant to this application.

### Policy 1

When considering all development proposals significant weight will be given to the global climate and nature crises.

### Policy 2

a) Development proposals will be sited and designed to minimise lifecycle greenhouse gas emissions as far as possible.

b) Development proposals will be sited and designed to adapt to current and future risks from climate change.

c) Development proposals to retrofit measures to existing developments that reduce emissions or support adaptation to climate change will be supported.

### Policy 8

a) Development proposals within a green belt designated within the LDP will only be supported if:

i) they are for:

• development associated with agriculture, woodland creation, forestry and existing woodland (including community woodlands);

• residential accommodation required and designed for a key worker in a primary industry within the immediate vicinity of their place of employment where the presence of a worker is essential to the operation of the enterprise, or retired workers where there is no suitable alternative accommodation available;

• horticulture, including market gardening and directly connected retailing, as well as community growing;

• outdoor recreation, play and sport or leisure and tourism uses; and developments that provide opportunities for access to the open countryside (including routes for active travel and core paths);

• flood risk management (such as development of blue and green infrastructure within a "drainage catchment" to manage/mitigate flood risk and/or drainage issues);

• essential infrastructure or new cemetery provision;

• minerals operations and renewable energy developments;

• intensification of established uses, including extensions to an existing building where that is ancillary to the main use;

• the reuse, rehabilitation and conversion of historic environment assets; or

• one-for-one replacements of existing permanent homes and

ii) the following requirements are met:

• reasons are provided as to why a green belt location is essential and why it cannot be located on an alternative site outwith the green belt;

• the purpose of the green belt at that location is not undermined;

• the proposal is compatible with the surrounding established countryside and landscape character;

the proposal has been designed to ensure it is of an appropriate scale, massing and external appearance, and uses materials that minimise visual impact on the green belt as far as possible; and
there will be no significant long-term impacts on the environmental guality of the green belt.

### Policy 14

a) Development proposals will be designed to improve the quality of an area whether in urban or rural locations and regardless of scale.

b) Development proposals will be supported where they are consistent with the six qualities of successful places:

Healthy: Supporting the prioritisation of women's safety and improving physical and mental health. Pleasant: Supporting attractive natural and built spaces.

Connected: Supporting well connected networks that make moving around easy and reduce car dependency.

Distinctive: Supporting attention to detail of local architectural styles and natural landscapes to be interpreted, literally or creatively, into designs to reinforce identity.

Sustainable: Supporting the efficient use of resources that will allow people to live, play, work and stay in their area, ensuring climate resilience, and integrating nature positive, biodiversity solutions. Adaptable: Supporting commitment to investing in the long-term value of buildings, streets and spaces by allowing for flexibility so that they can be changed quickly to accommodate different uses as well as maintained over time.

Further details on delivering the six qualities of successful places are set out in Annex D.

c) Development proposals that are poorly designed, detrimental to the amenity of the surrounding area or inconsistent with the six qualities of successful places, will not be supported.

### Policy 16

c) Development proposals for new homes that improve affordability and choice by being adaptable to changing and diverse needs, and which address identified gaps in provision, will be supported.

i. self-provided homes;

ii. accessible, adaptable and wheelchair accessible homes;

iii. build to rent;

iv. affordable homes;

v. a range of size of homes such as those for larger families;

vi. homes for older people, including supported accommodation, care homes and sheltered housing;

vii. homes for people undertaking further and higher education; and

viii. homes for other specialist groups such as service personnel.

f) Development proposals for new homes on land not allocated for housing in the LDP will only be supported in limited circumstances where:

i. the proposal is supported by an agreed timescale for build-out; and

ii. the proposal is otherwise consistent with the plan spatial strategy and other relevant policies including local living and 20 minute neighbourhoods;

iii. and either:

delivery of sites is happening earlier than identified in the deliverable housing land pipeline. This will be determined by reference to two consecutive years of the Housing Land Audit evidencing substantial delivery earlier than pipeline timescales and that general trend being sustained; or
 the proposal is consistent with policy on rural homes; or

• the proposal is for smaller scale opportunities within an existing settlement boundary.

### Policy 17

a) Development proposals for new homes in rural areas will be supported where the development is suitably scaled, sited and designed to be in keeping with the character of the area and the development:

I. is on a site allocated for housing within the LDP;

ii. reuses brownfield land where a return to a natural state has not or will not happen without intervention;

iii. reuses a redundant or unused building;

iv. is an appropriate use of a historic environment asset or is appropriate enabling development to secure the future of historic environment assets;

v. is demonstrated to be necessary to support the sustainable management of a viable rural business or croft, and there is an essential need for a worker (including those taking majority control of a farm business) to live permanently at or near their place of work;

vi. is for a single home for the retirement succession of a viable farm holding;

vii. is for the subdivision of an existing residential dwelling; the scale of which is in keeping with the character and infrastructure provision in the area; or

viii. reinstates a former dwelling house or is a one-for-one replacement of an existing permanent house.

b) Development proposals for new homes in rural areas will consider how the development will contribute towards local living and take into account identified local housing needs (including affordable housing), economic considerations and the transport needs of the development as appropriate for the rural location.

c) Development proposals for new homes in remote rural areas will be supported where the proposal: i. supports and sustains existing fragile communities; ii. supports identified local housing outcomes; and Part 2 – National Planning Policy National Planning Framework 4 66 iii. is suitable in terms of location, access, and environmental impact.

d) Development proposals for new homes that support the resettlement of previously inhabited areas will be supported where the proposal:

i. is in an area identified in the LDP as suitable for resettlement; ii. is designed to a high standard; iii. responds to its rural location; and iv. is designed to minimise greenhouse gas emissions as far as possible.

### ADOPTED DEVELOPMENT PLAN POLICIES

### Policy 1 - Creating Successful Places

Invercive Council requires all development to have regard to the six qualities of successful places. In preparing development proposals, consideration must be given to the factors set out in Figure 3. Where relevant, applications will also be assessed against the Planning Application Advice Notes Supplementary Guidance.

### Policy 14 - Green Belt and Countryside

Development in the Green Belt and Countryside will only be permitted if it is appropriately designed, located, and landscaped, and is associated with:

- a) agriculture, horticulture, woodland or forestry;
- b) a tourism or recreational use that requires a countryside location;
- c) infrastructure with a specific locational need;
- d) the appropriate re-use of a redundant stone or brick building, the retention of which is desirable for its historic interest or architectural character, subject to that interest or character being retained; or
- e) intensification (including extensions and outbuildings) of an existing use, which is within the curtilage of the associated use and is of an appropriate scale and form.

Proposals associated with the uses set out in criteria a)-c) must provide justification as to why the development is required at the proposed location.

**Planning Application Advice Note (PAAN) 2** on "Single Plot Residential Development", **Planning Application Advice Note (PAAN) 3** on "Private and Public Open Space Provision in New Residential Development", **Planning Application Advice Note (PAAN) 8** on "Siting and design of houses in the green belt and countryside" apply.

### PROPOSED DEVELOPMENT PLAN POLICIES

### Policy 1 - Creating Successful Places

Inverclyde Council requires all development to have regard to the six qualities of successful places. In preparing and assessing development proposals, consideration must be given to the factors set out in Figure 2 and demonstrated in a design-led approach. Where relevant, applications will also be assessed against the Planning Application Advice Notes and Design Guidance for New Residential Development Supplementary Guidance. When assessing proposals for the development opportunities identified by this Plan, regard will also be had to the mitigation and enhancement measures set out in the Strategic Environmental Assessment Environmental Report.

### Policy 15 - Green Belt and Countryside

Development in the Green Belt and Countryside will only be permitted if it is appropriately designed, located, and landscaped, and is associated with:

- a) agriculture, horticulture, woodland or forestry;
- b) a tourism or recreational use that requires a countryside location;
- c) infrastructure with a specific locational need;
- d) the appropriate re-use of a redundant stone or brick building, the retention of which is desirable for its historic interest or architectural character, subject to that interest or character being retained; or
- e) intensification (including extensions and outbuildings) within the curtilage of an existing use, which is of an appropriate scale and form.

Proposals associated with the uses set out in criteria a)-c) must provide justification as to why the development is required at the proposed location. Proposals in the green belt must not undermine the objectives of the green belt as set out in Scottish Planning Policy and the Clydeplan Strategic Development Plan. Non-conforming uses will only be considered favourably in exceptional or mitigating circumstances.

### Policy 19 - Individual and small scale housing development in the green belt and countryside

Proposals for individual and small scale housing development (up to 3 houses) in the Green Belt and Countryside will only be supported in the following circumstances:

a) where the dwelling(s) is justified by the operational needs of a farm or other viable business which is inherently rural in nature and has been in operation for at least 5 years;

b) where the dwelling(s) is an ancillary and integral part of a development that would bring significant economic benefits to Inverclyde;

c) demolition and replacement of a habitable dwelling which cannot otherwise be brought up to current building standards, and where the proposed dwelling is similar in scale to the existing dwelling;

d) sub-division of an existing dwelling to create one or more additional dwellings, but only where any extensions are clearly ancillary to the existing building; or

e) conversion of redundant stone or brick built non-residential buildings, where the proposal is supported by proof that the existing building is no longer needed for its original purpose, and a structural survey indicates that the building is structurally sound and capable of conversion without substantial alteration, extension or rebuilding, with any new build element clearly ancillary to the existing building.

In all instances, dwellings are required to be designed and located to respect and complement their Green Belt/Countryside location and their landscape setting. Any new development should positively contribute to the established character of the local landscape in terms of siting, scale, design, form and materials.

**Draft Planning Application Advice Note (PAAN) 2** on "Single Plot Residential Development", **Draft Planning Application Advice Note (PAAN) 3** on "Private and Public Open Space Provision in New Residential Development" **Draft Planning Application Advice Note (PAAN) 8** on "Siting and design of houses in the green belt and countryside" apply.

### CONSULTATIONS

**Head of Service - Roads and Transportation -** advises the following: parking requirements for a two bedroom property are satisfied within the site (although the proposed garage itself does not meet parking and opening clearance dimensions) and surface water is required to be attenuated within the site.

### PUBLICITY

The application was advertised in the Greenock Telegraph on 1st March 2024 due to there being no premises on neighbouring land.

### SITE NOTICES

The nature of the proposal did not require a site notice.

### PUBLIC PARTICIPATION

The application was the subject of neighbour notification and three objections were received as well as objections from the Kilmacolm Civic Trust and the Kilmacolm Community Council.

The grounds of objection are summarised as follows:

History of planning breaches and retrospective applications Detracts from the visual appearance of a prominent entrance point to Kilmacolm Impact on the green belt Proposal is not of an agricultural nature Increased traffic volumes Increased housing density Encourages future development

### ASSESSMENT

The material considerations in the assessment of this application are: National Planning Framework 4; the adopted Invercive Local Development Plan; the proposed Invercive Local Development Plan; the adopted and draft Planning Application Advice Notes (PAAN) 2, 3 and 8 on "Single Plot Residential Development", "Private and Public Open Space Provision in New Residential Development" and "Siting and design of houses in the green belt and countryside" respectively; the visual impact; the impact on residential amenity; and the consultation response.

### National Planning Framework 4

The six overarching spatial principles in NPF4 are identified as:

**Just transition.** Empower people to shape their places and ensure the transition to net zero is fair and inclusive.

**Conserving and recycling assets.** Make productive use of existing buildings, places, infrastructure and services, locking in carbon, minimising waste, and building a circular economy.

**Local living.** Support local liveability and improve community health and wellbeing by ensuring people can easily access services, greenspace, learning, work and leisure locally.

**Compact urban growth.** Limit urban expansion so as to optimise the use of land to provide services and resources, including carbon storage, flood risk management, blue and green infrastructure and biodiversity.

**Rebalanced development.** Target development to create opportunities for communities and investment in areas of past decline, and manage development sustainably in areas of high demand. **Rural revitalisation.** Encourage sustainable development in rural areas, recognising the need to grow and support urban and rural communities together.

By applying these spatial principles the national spatial strategy is to support the planning and delivery of sustainable, liveable and productive places which are to be net zero, nature-positive places that are designed to reduce emissions and adapt to the impacts of climate change, whilst protecting, recovering and restoring the environment.

Policy 1 of NP4 requires that development proposal take account of the global climate and nature crisis. In terms of Policy 2, development proposals should minimise greenhouse gas emissions and be designed to adapt to climate change risks. The conversion of the existing outbuilding would in general terms accord with both of these polices. Should planning permission be granted planning conditions would be necessary to ensure that low and zero carbon generating technologies are incorporated as well as requiring the installation of an electric vehicle charging point.

North Denniston is situated outwith the settlement boundary of Kilmacolm and within the Green Belt. Policy 8 of NPF4 relates to development within the Green Belt and largely confines support for residential development in the Green Belt to that constructed for the occupancy of key workers. A further requirement of Policy 8 is that the development is compatible with the established countryside and landscape character. Policy 14 a) of NPF4 indicates development proposals should be designed to improve the quality of an area whether in urban or rural locations and regardless of scale.

Minimising and reducing emissions are also integral to the six qualities of successful places, as set out in Policy 14. However, under Policy 14 developments which are poorly designed, detrimental to the amenity of the surrounding area or inconsistent with the six qualities of successful places, will not be supported.

The composition of the North Denniston site has changed over time. The site was a farmstead but is now characterised by large houses. The result of this proposal is in effect a further house. The proposal does not meet with Policy 8 in terms of the occupancy requirement, nor would a further residential unit be compatible with the setting, given that the established use of the outbuilding is as a vehicle garage with some accommodation. The use of the floor space for accommodation was not formally approved, and this proposal would extend that use into a larger residential unit that does not meet with policy. It is considered to be detrimental to the amenity of the surrounding area and would not comply with Policy 14 of NPF4.

The proposal does not accord with Policy 16 of NPF4 as the development is not entirely consistent with policy on rural homes. However, one consideration, ie housing to support care needs is met. The proposal does not comply with Policy 17 of NPF4 on rural homes as the proposal does not use redundant land or buildings, is not for the re-use of a historic asset, is not for subdivision of a dwelling, does not propose to reinstate a former building (or replace another dwelling) and does not meet with any key worker, business or occupancy criteria.

### Local Policy

The Spatial Development Strategy of both the adopted and proposed LDPs directs development to existing built-up areas in the first instance. Although the proposal involves altering an existing outbuilding the site is located in the Green Belt and the proposal therefore does not accord with the terms of the strategy.

Policy 1 of both the adopted and proposed LDPs requires all development to have regard to the six qualities of successful places. The relevant qualities to this proposal are contributing to the qualities of successful places being "Distinctive" in reflecting local architecture and urban form, changed to "reflect local vernacular/architecture and materials" within the proposed Plan; being "Adaptable"; being "Resource Efficient" in taking advantage of natural shelter and sunlight; and being "Safe and Pleasant" in avoiding conflict with adjacent uses in respect of invasion of privacy and overshadowing and minimising the impact of traffic and parking on the street scene.

Where relevant, assessment will include reference to supplementary guidance which are the adopted and draft PAAN 2, PAAN 3 and PAAN 8.

The applicant has submitted the application to alter the outbuilding on the basis of accommodation ancillary to the main dwellinghouse. Ancillary accommodation would generally be understood to be additional living space where the occupant(s) would still use some shared amenities within the main dwelling. Typically, this would mean that the occupant(s) would still use and share facilities located within the main dwellinghouse such as kitchen, dining and washing areas. The more self-contained the converted outbuilding is, the less reliance the occupant(s) would have on the facilities of the main dwelling. Similarly, larger scale accommodation in annexes or outbuildings would imply that the occupant(s) can live independently with less reliance on the main dwellinghouse.

The applicant is proposing two bedroom accommodation with living, dining and storage spaces that are more commensurate with the scale of a conventional house, as opposed to ancillary accommodation. Ancillary accommodation would normally be expected to be smaller in scale than that proposed. Therefore, it is necessary to assess this application on the basis of fact and degree. The alterations the outbuilding suggests that the intended purpose is to be a house, although it is unclear if this would entail the formation of a separate feu. Therefore the housing policies of the Development Plan are relevant and should be used to assess the application.

The applicant has provided a supporting statement which outlines the intended use of the outbuilding. The converted outbuilding is to provide accommodation for an older relative with a requirement for carer support, justifying a second bedroom to provide a private space within the building for a carer or support staff. Whilst this is understood, consideration must be given to the long term use of the outbuilding. The development, if approved, would result in a building that appears as a house and function as such. Although the converted outbuilding may have an initial function for welfare or family care, in the longer term it could be used or other purposes and/or be sub-divided from the main house.

The site is within the curtilage of an existing residential property. In considering the application, it is understood that the proposal would entail the alteration an outbuilding that has the scale and design characteristics of a house. The proposal does not include the formation of a separate curtilage or parking but would be encompassed within the private garden ground of an established house. The scale of the building, although clearly sufficient for a functional residential property, would not be commensurate in scale with the larger scale residential properties of the Denniston site. The converted outbuilding would not benefit from private space, defined boundaries and curtilage or identifiable parking.

Policy 14 of the adopted LDP relating to the Green Belt indicates that appropriately designed and sited development may be suitable if associated with the re-use of a redundant building, or the intensification of an existing use (including outbuildings). Although the development involves an outbuilding, it is assessed that the scale and form of the building is such that it must be considered an autonomous residential building. The proposed development does not therefore meet with any applicable criteria as set out by Policy 14. The development would also fail to comply with Policy 15 of the proposed LDP.

Policy 19 of the proposed LDP (Individual housing development in the green belt and countryside) states that housing can only be justified on wider economic grounds, or for the replacement of a habitable dwelling which cannot meet current building standards or conversion of a redundant traditional building (ie stone). The proposed repurpose of the building does not meet any criteria outlined under Policy 19.

PAAN 2 (Single plot residential development states):

The plot size should reflect those in the locality.

The proportion of the built ground to garden ground should reflect that in the locality.

The distance of the building to garden boundaries should reflect that in the locality.

The established street front building line should be followed.

The proposed building height, roof design, use of materials and colours should reflect those in the locality.

The proposal would not meet the criteria set out in PAAN2. It is assessed that the proposal has the characteristics associated with a single dwellinghouse. No curtilage, boundary or parking is proposed. The building was consented primarily as a vehicle garage with an additional recreational use linked to the main dwellinghouse. Use of the building as ancillary living accommodation may be acceptable in planning terms if the use is properly scaled, and the occupant(s) relies on and utilises shared facilities within the main dwellinghouse. The scale and design of the proposed development is such that it exhibits the characteristics of a self contained dwellinghouse, with little or no requirement to use the facilities of the main dwellinghouse.

PAAN 3 outlines the requirement for private garden and public open space. Small scale developments do not require public open space but the provision of private garden space does apply. No garden space is proposed for the development, contrary to this advice.

PAAN8 sets out criteria for the siting and design of housing in the green belt and countryside. It is appropriate to assess the alterations to the garage as the proposal is considered to be in effect a

new dwellinghouse. However, it should also be noted that only the front elevation is proposed to be altered. The altered outbuilding has the general appearance of a dwellinghouse. In terms of the siting requirements of PAAN 8 the proposed dwellinghouse would be within an established group of dwellinghouses. Stone is used for exterior walls, and the roof is slated. However, there will be a number of features which do not comply with the guidance that are more suburban in nature such as quoins and boxed eaves. This suburban effect includes windows which would preferably be finished in cement surrounds. Fenestration (upper/lower) is not consistent or aligned. It is not considered that the design of the altered outbuilding is compliant with PAAN 8.

The proposed detached garage would be an appropriately scaled and designed addition, which can be readily incorporated within the curtilage of the property without resulting is overdevelopment.

With regard to the objections received that have not already been considered above the following comments are made. The appearance from the public road of the development is not considered a major impact of the proposal. The changes to the front elevation of the outbuilding would be largely screened from wider public view. Should the application be granted, the density of housing would increase but that would be from a relatively low existing housing density at this location. It would not be considered that the housing density in the immediate area around Dennistoun would increase to unacceptable levels. Should the proposal be recommended for approval consideration may have been given to the attachment of conditions restricting tenure and occupancy. The possibility of planning permission encouraging further development is not considered relevant as any similar development proposals will be assessed against the relevant development plan policies and material planning considerations.

One objection has suggested that the ownership boundary supplied by the applicant is inaccurate and includes land they do not have control over. This is considered a private matter between the parties and not a material planning consideration.

### **Conclusion**

The proposal does not comply with Policy 8 of NPF4, Policy 14 of the adopted LDP nor Policy 15 of the proposed LDP. The development also fails to comply with Policies 16 and 17 of NPF4 and Policy 19 of the proposed LDP. The proposal is not considered to be appropriately designed in terms of being in effect a dwellinghouse in the Green Belt.

Although the proposed detached garage is acceptable the application as submitted has to be determined in its entirety.

### RECOMMENDATION

That the application be refused for the following reasons:

- 1. The proposed alterations to the ground floor of the outbuilding to convert the garage to form habitable accommodation with associated external alterations is considered to be in effect a new dwellinghouse. The resultant dwellinghouse fails to accord with Policy 8 of NPF4 which broadly confines support for residential development in the Green Belt to that constructed for the occupancy of key workers. The proposal also fails to comply with Policy 16 of NPF4 as it does not meet the key criteria for the establishment of new dwellinghouses. The proposal also fails to comply with Policy 17 of NPF4 as it does not meet the key requirements on reuse, sub-division or occupancy.
- 2. The proposed alterations to the ground floor of the outbuilding to convert the garage to form habitable accommodation with associated external alterations is considered to be in effect a new dwellinghouse. The resultant dwellinghouse does not accord with Policy 14 of the adopted Local Development Plan nor Policy 15 of the proposed Local Development Plan as it is not associated with agriculture, horticulture, woodland or forestry nor for a tourism or recreational use that requires a countryside location. A locational justification has not been

demonstrated in order to approve the development against Policy 14 of the adopted Local Development Plan or Policy 15 of the proposed Local Development Plan.

- 3. The proposal does not accord with Policy 19 of the proposed Local Development Plan as: no justification has been demonstrated based on the operational needs of a farm or other viable business which is inherently rural in nature and has been in operation for at least 5 years; the altered outbuilding is not an integral part of a development that would bring significant economic benefits to Inverclyde. A locational justification has not been demonstrated in order to approve the development against Policy 19 of the proposed Local Development Plan.
- 4. The proposed design of the altered outbuilding does not reflect rural local architecture. It therefore fails to accord with the quality of being "distinctive" of Policy 1 in both the adopted and proposed Inverclyde Local Development Plans. The proposal does not comply with the design criteria in the adopted and draft Planning Application Advice Note 8 as the proposal is considered to have unsympathetic design features for a house in the countryside due to the use of boxed eaves, quoins and unsympathetic window surrounds.

Signed:

Colin Lamond Case Officer

Stuart W. Jamieson Director Environment and Regeneration

## 3. INVERCLYDE LOCAL DEVELOPMENT PLAN 2019 POLICY EXTRACT

Agenda Builder - North Dennistourn House, Kilmacolm

### **3.0 CREATING SUCCESSFUL PLACES**

#### Introduction

**3.1** Inverclyde has many fantastic and unique places. Examples include the Free French Memorial and Lyle Hill, which offer panoramic views over the Firth of Clyde; Quarriers Village, built in the 19<sup>th</sup> century as an orphans' village and filled with individually designed homes of that period; the A-listed Edwardian Wemyss Bay railway station; and the grid-pattern Greenock West End conservation area, which is contained to the north by the popular Greenock Esplanade. These, and other places, have stood the test of time and remain places where people want to live and visit.

**3.2** The Council is keen to have more successful places in Inverclyde, and all new development will be expected to contribute to creating successful places. This is particularly important in relation to the Plan's Priority Projects and Priority Places, which reflect major Council investments and the larger scale regeneration opportunities in Inverclyde.

### **Creating Successful Places**

**3.3** The Council is keen that all development contributes to making Inverclyde a better place to live, work, study, visit and invest. To differing degrees, all scales and types of development have the potential to make an impact on the surrounding environment and community. It is important to the Council that this impact is a positive one. To this end, the Council will have regard to the six qualities of a successful place when considering all development proposals.

Distinctive	Adaptable
Resource Efficient	Easy to Move Around
Safe and Pleasant	Welcoming

**3.4 Figure 3** illustrates the factors that contribute to the six qualities of a successful place. Not all will be relevant to every development proposal and planning application, but where they are, the Council will expect development proposals to have taken account of them, and it will have regard to them in the assessment of planning applications.



### POLICY 1 – CREATING SUCCESSFUL PLACES

Invercive Council requires all development to have regard to the six qualities of successful places. In preparing development proposals, consideration must be given to the factors set out in Figure 3. Where relevant, applications will also be assessed against the Planning Application Advice Notes Supplementary Guidance.



### FIGURE 3: Factors Contributing to Successful Places

## DISTINCTIVE

- \* Reflect local architecture and urban form
- \* Contribute positively to historic buildings and places
- \* Make the most of important views
- \* Retain locally distinct built or natural features
- \* Use native species in landscaping, and create habitats for native wildlife

## ADAPTABLE

- \* Where appropriate, ensure buildings and spaces can be adapted for a range of uses
- \* Avoid creating buildings or spaces that will become neglected or obsolete

## **RESOURCE EFFICIENT**

- \* Make use of existing buildings and previously developed land
- \* Take advantage of natural shelter and sunlight
- \* Incorporate low and zero carbon energy-generating technology
- \* Utilise sustainable design and construction techniques
- \* Make use of available sources of heat
- \* Use local or sustainably sourced construction materials
- \* Build at higher density in town and local centres and around public transport nodes
- \* Provide space for the separation and collection of waste

## EASY TO MOVE AROUND

- \* Be well connected, with good path links to the wider path network, public transport nodes and neighbouring developments
- \* Recognise the needs of pedestrians and cyclists
- \* Create landmarks to make areas legible and easy to navigate

## SAFE AND PLEASANT

- \* Avoid conflict between adjacent uses by having regard to adverse impacts that may be created by noise; smell; vibration; dust; air quality; flooding; invasion of privacy; or overshadowing
- \* Avoid creating spaces that are unsafe or likely to encourage or facilitate anti-social behaviour or crime
- \* Enable natural surveillance of spaces and buildings
- \* Incorporate appropriate lighting
- \* Minimise the impact of traffic and parking on the street scene
- \* Incorporate green infrastructure and provide links to the green network

## WELCOMING

- \* Create a sense of arrival
- \* Integrate new development into existing communities
- \* Create attractive and active streets
- \* Make buildings legible and easy to access

PLACES

SUCCESSFUL

**6.10** The Council's preferred location for new development is within the existing towns and villages, particularly where this re-uses previously developed land.

### Green Belt and Countryside

**6.11** The pattern of development within Invercive has been very much shaped by its geography, with a densely developed coastal strip giving way to a sparsely developed rural hinterland. This has been reinforced through the years by a planning strategy that has sought to contain development within the built up area and minimise development in the Green Belt and Countryside. The benefits of this strategy have been a focus on the regeneration and renewal of the urban areas, the placing of development into sustainable locations close to existing services and infrastructure, and the protection of our rural environment. This has been achieved through policies which direct development to existing towns and villages, and restrict development in the Green Belt and Countryside to appropriate types and locations. This approach is supported by national policy and Clydeplan and remains appropriate.

### POLICY 14 – GREEN BELT AND COUNTRYSIDE

Development in the Green Belt and Countryside will only be permitted if it is appropriately designed, located, and landscaped, and is associated with:

- a) agriculture, horticulture, woodland or forestry;
- b) a tourism or recreational use that requires a countryside location;
- c) infrastructure with a specific locational need;
- d) the appropriate re-use of a redundant stone or brick building, the retention of which is desirable for its historic interest or architectural character, subject to that interest or character being retained; or
- e) intensification (including extensions and outbuildings) of an existing use, which is within the curtilage of the associated use and is of an appropriate scale and form.

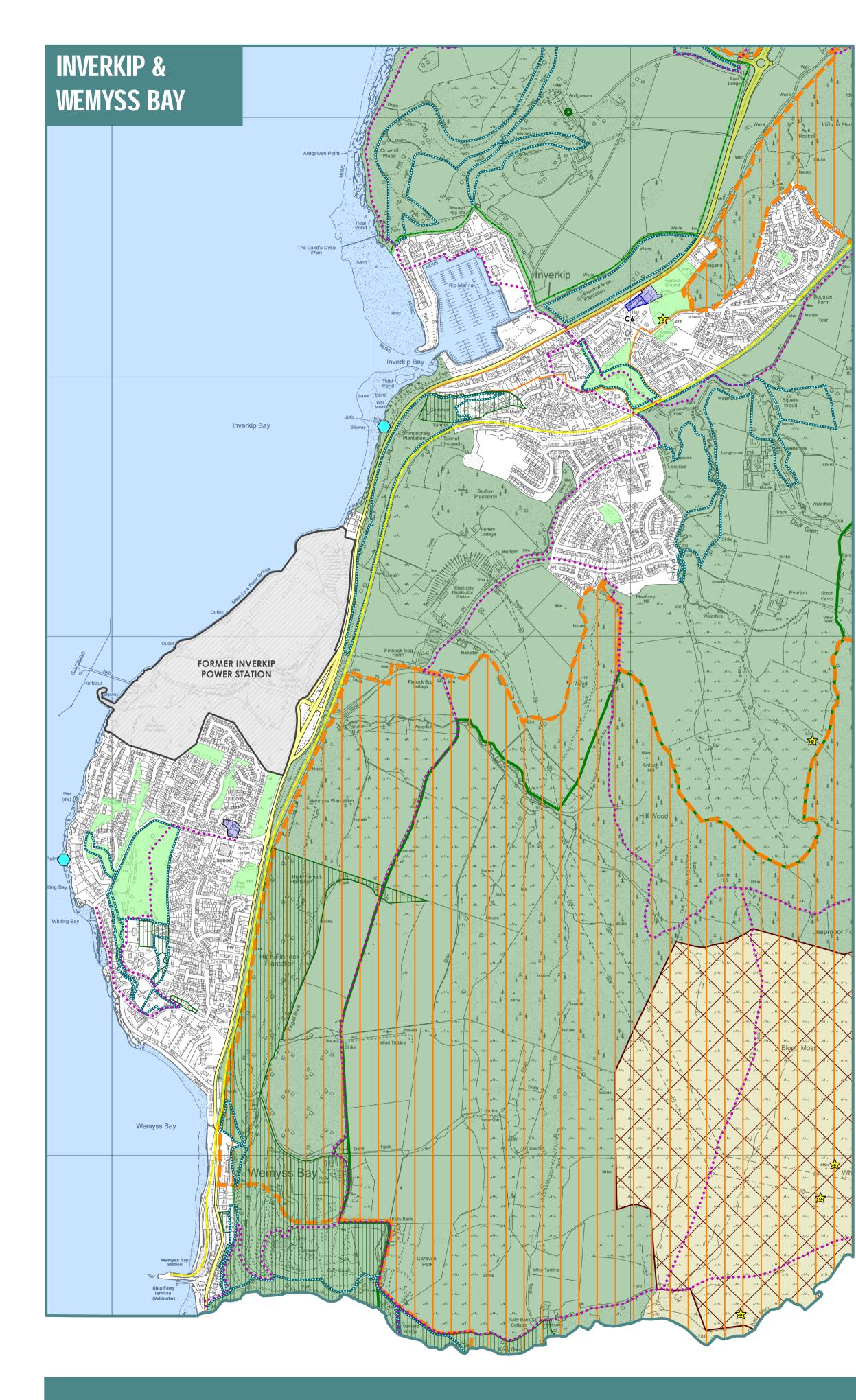
Proposals associated with the uses set out in criteria a)-c) must provide justification as to why the development is required at the proposed location.



## 4. INVERCLYDE LOCAL DEVELOPMENT PLAN 2019 MAP EXTRACT

Agenda Builder - North Dennistourn House, Kilmacolm

# LOCAL DEVELOPMENT PLAN 2019



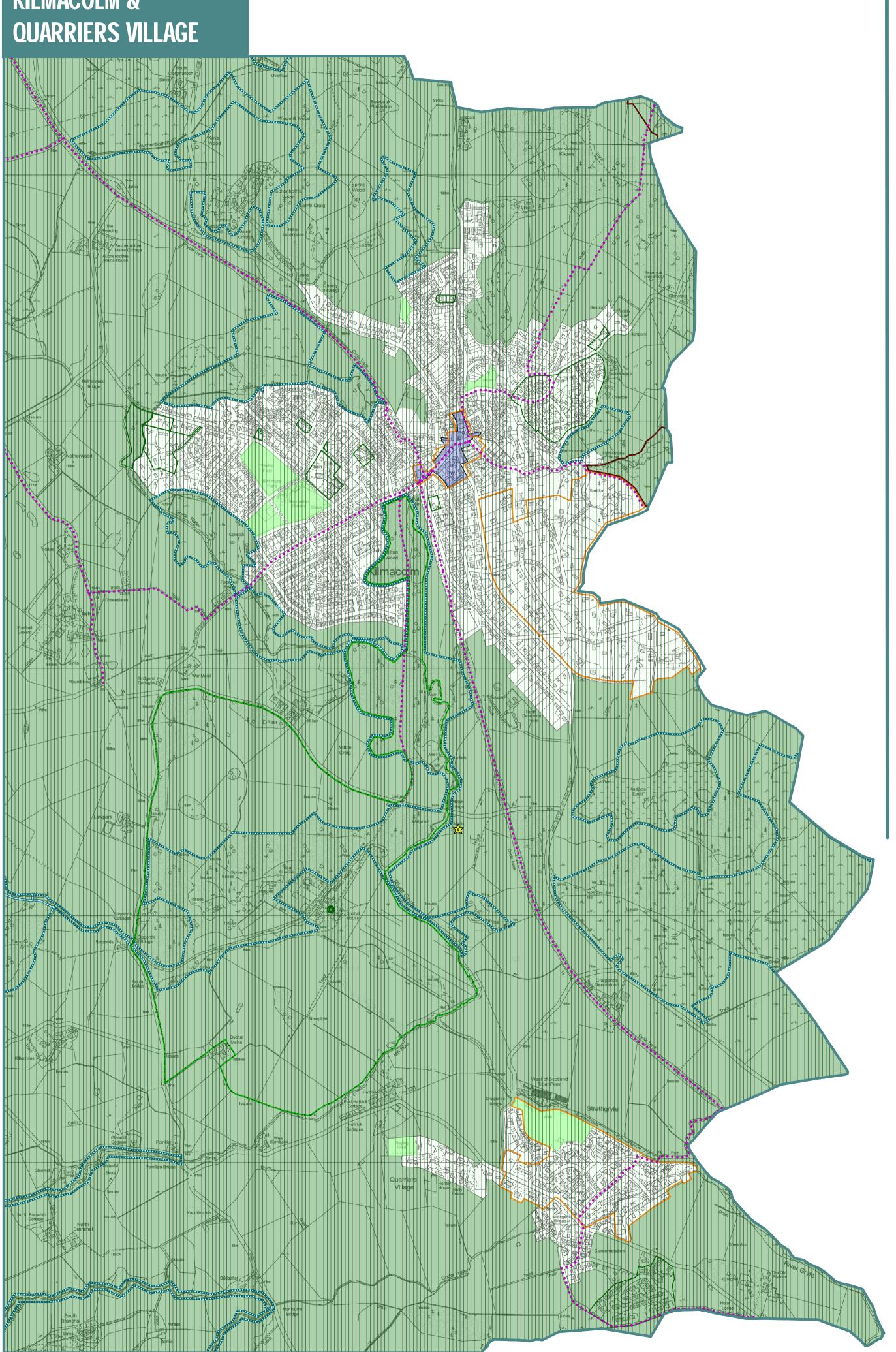
# KEY

SUSTAINABLE	DEVELOPMENT STRATEGY	
	Priority Place	POLICY 3
CONNECTIN	G PEOPLE AND PLACES	
	Trunk Road	POLICY 11
	Railway	POLICY 11
SPATIAL DEV	ELOPMENT STRATEGY	
	Green Belt	POLICIES 14 & 19
	Countryside	POLICIES 14 & 19
our town a	AND LOCAL CENTRES	
	Town Centre / Local Centre	POLICY 22
	Network of Centres Opportunity	POLICY 22
OUR JOBS AI	ND BUSINESSES	
	Business & Industrial Area	POLICY 25
	Business & Industrial Development Opportunity	POLICY 26
OUR HISTORI	C BUILDINGS AND PLACES	
	Conservation Area	POLICY 28
☆	Scheduled Monument	POLICY 31
*	Gardens & Designed Landscapes	POLICY 32
our Natura	AL AND OPEN SPACES	
	Special Protection Area / Ramsar Site	POLICY 33
	Site of Special Scientific Interest	POLICY 33
	Local Nature Conservation Site	POLICY 33
$\bigcirc$	Local Nature Conservation Site (Geological)	POLICY 33
	West Renfrew Hills Local Landscape Area	POLICY 33
	Tree Preservation Order	POLICY 34
	Open Space	POLICY 35
03S	Clyde Muirshiel Regional Park	POLICY 37
	Core Path	POLICY 38
	River Clyde / Firth of Clyde	

# Inverclyde

SCALE 1:10,000

# KILMACOLM &



## 5. INVERCLYDE LOCAL DEVELOPMENT PLAN 2019 SUPPLEMENTARY GUIDANCE ON PLANNING APPLICATION ADVICE NOTES POLICY EXTRACT

Planning Application Advice Note No. 2

# SINGLE PLOT RESIDENTIAL DEVELOPMENT

There is a constant demand to erect single houses, often within the grounds of large private gardens and occasionally on small derelict or undeveloped areas of ground. These developments are often beneficial, providing additional housing in sustainable locations and removing derelict and untidy sites from the streetscene.

This Advice Note provides guidance on the issues that are considered in determining planning applications for this type of development.

# Infill plots will be considered with reference to the following:

- The plot size should reflect those in the locality.
- The proportion of the built ground to garden ground should reflect that in the locality.
- The distance of the building to garden boundaries should reflect that in the locality.
- The established street front building line should be followed.

• The proposed building height, roof design, use of materials and colours should reflect those in the locality. • Ground level window positions should comply with the window intervisibility guidance. Windows on side elevations should be avoided where they offer a direct view of neighbouring rear/private gardens, but bathroom windows fitted with obscure glazing will be acceptable. As an alternative, boundary screening of appropriate height may be considered where the design and impact on neighbouring residential amenity is deemed acceptable.

• Windows of habitable rooms above ground level should comply with the window intervisibility guidance. Windows on side elevations will only be permitted if the distance to the nearest boundary exceeds 9.0 metres, or if there is no direct view of neighbouring rear/private gardens or if it is a bathroom window fitted with obscure glazing.

• The level of on site car parking should accord with the National Roads Development Guide, should be comparable with the established pattern in the street and be capable of being implemented without detriment to road safety.

### Applications in Conservation Areas

The Greenock West End and Kilmacolm Conservation Areas are characterised by substantial villas set in large gardens. Understandably, there has been pressure for infill residential development in these areas. Historic Environment Scotland's Policy for Scotland explains the Government's position. The Scottish Government requires the historic environment to be cared for, protected and enhanced. Development which does not respect the scale, design and detailing of existing buildings will not generally be supported.

### Applications in the grounds of listed buildings

New development within the grounds of listed buildings must have regard to the following:

- The listed building should be maintained as the visually prominent building.
- The principal elevations of the listed building should remain visible from all key viewpoints. New building should not breach any close formal relationship between the listed building and traditional outbuildings.
- Formal gardens should not be affected.
- Developments in front gardens which damage buildings to street relationships will not be supported.
- If a listed building is proposed to be upgraded as part of any development, work requires to be implemented to the listed building as the first stage or as part of an agreed phasing scheme.

### Trees

Some infill sites require tree felling to enable development. The Town and Country Planning (Tree Preservation Orders and Trees in Conservation Areas) (Scotland) Regulations 2010 deem that in all but exceptional circumstances, the consent of the Council is required to fell or lop any tree covered by a TPO (Tree Preservation Order) or within a Conservation Area. The promotion of TPOs is an ongoing process and, in assessing applications for development, the

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Council has a duty to consider the visual impact which would result if tree felling is required.

### Window intervisibility

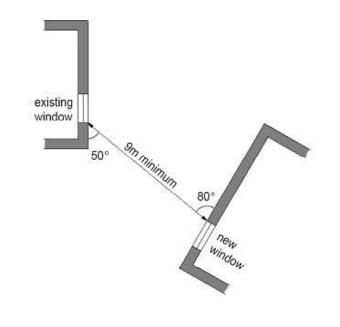
The table to the right details acceptable levels of window to window intervisibility. The distances are taken from the shortest point between the windows.



#### Minimum Window to Window Distances (metres)

Angle at window of house/extension etc. to be erected not more than:

	elected not more than.									
	90°	80°	70°	60°	50°	40°	30°	20°	10°	0
90°	18	18	18	18	13	9	6	4	3	2
80°	18	18	18	13	9	6	4	3	2	-
70°	18	18	13	9	6	4	3	2	-	-
60°	18	13	9	6	4	3	2	<u>,</u>	-	ų.
50°	13	9	6	4	3	2	643	۵.	а. С	<u>_</u>
40°	9	6	4	3	2	-	(#)	-	÷	-
30°	6	4	3	2	<u>s</u>	<u>a</u> .	S.	<u>a</u>	82)	2
20°	4	3	2	-		-		-		-
10°	3	2	in .					-		in.
0°	2					ж	in i		-	-



Planning Application Advice Note No. 3

### PRIVATE and PUBLIC OPEN SPACE PROVISION in NEW RESIDENTIAL DEVELOPMENT

Open space provides two important functions; it contributes to "Placemaking", providing space around and setting for buildings helping to establish the impression of an area, and it can be used to provide areas for outdoor leisure.

This Advice Note provides guidance on the required levels of public open space and private garden ground that should be included in new residential developments.

### Types of development

No two sites are the same and residential development can range from the single house to sites in excess of 100 units. The standards required vary depending upon the scale of the development. The following definitions apply:

### SMALL SCALE INFILL, INCLUDING SINGLE PLOTS

• 10 houses or fewer in a vacant / redevelopment site within a built up area.

### LARGE SCALE INFILL

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• more than 10 houses in a vacant / redevelopment site within a built up area.

### **GREENFIELD / EDGE OF TOWN**

• the development of a site on the edge of or outside a town or village.

### FLATTED INFILL

• the development of flats, irrespective of number of units, on a vacant / redevelopment site within a built up area.

## FLATTED DEVELOPMENT WITHIN A LARGE SCALE INFILL OR GREENFIELD / EDGE OF TOWN SITE

• the development of flats, irrespective of number of units, as part of a larger infill development within a town or village, or on a greenfield / edge of town or village site.

### Private Garden Ground

## SMALL SCALE INFILL DEVELOPMENTS, INCLUDING SINGLE PLOTS

• new development should accord with the established density and pattern of development in the immediate vicinity with reference to front and rear garden sizes and distances to plot boundaries. In all instances the minimum window to window distances below should be achieved.

### FLATTED INFILL DEVELOPMENTS

• flats should reflect the existing scale of buildings and townscape in the immediate environs. Open space need only be provided where surplus land is available following the provision of any off-street parking required.

## LARGE SCALE (INFILL) OR GREENFIELD / EDGE OF SETTLEMENT SITE

- the following minimum sizes shall apply:
- Rear / private garden depth 9 metres, although where the rear garden does not back onto residential property or where dwellings in

neighbouring properties are significantly distant, this may be reduced if an area of screened side garden of size equivalent to a rear garden with a 9 metre depth can be provided.

- Front / public garden depth 6 metres to the main wall.
- Distance from house to side boundary 2 metres.
- Distance from house to side boundary when the house has an attached garage 3 metres.

# FLATTED WITHIN A LARGE SCALE INFILL OR GREENFIELD / EDGE OF SETTLEMENT SITE

• 10 square metres per bedspace based upon an occupancy rate of two persons per double bedroom and one person per single bedroom.

### Public Open Space

In developments other than small scale infill and flatted infill sites, public open space is required to be provided to achieve both an appropriate landscape setting for the development and play space.

In such circumstances the following criteria will apply:

- Public open space should be provided at the indicative ratio of 1.64 ha per 1000 population. Population estimates are based upon occupancy rates of two persons per double bedroom and one person per single bedroom.
- It will be the responsibility of the developer to equip the play areas. Children's play areas and kickabout areas should comprise 0.32 ha per 1000 population.

### Location of Play Areas

• Play areas should be located to ensure that they are overlooked, but at the same time must be positioned at least 10 metres distant from the boundary of the nearest residence.

• Where developments are located in close proximity to established parks or play areas, the Council may, in appropriate cases, consider as an alternative to on-site provision of play equipment the supplementing, at the expense of the developer, of existing play equipment in the nearby park or play area. This, however, will not absolve the developer of the requirement to provide amenity landscaped areas to enhance the setting of the development. Toddler play provision may not be required when the developer provides flat rear/private garden depths in excess of 9 metres.

Any new open space and play provision requirements, or changes to existing requirements, identified in a future Inverclyde Greenspace Strategy will supersede those identified above.



### Planning Application Advice Note No. 8

# SITING and DESIGN of HOUSES in the GREEN BELT and the COUNTRYSIDE

Inverclyde's countryside is a valuable resource. Much of it is within the Clyde Muirshiel Regional Park and, in general, development is sparse. It is important that the character of the countryside is retained and that where development occurs it merges into the landscape. Where policies permit the development of new houses, the following design principles apply.

### Siting of New Housing

- Prominent positions on skylines, ridgelines and hill tops and, where in silhouette the buildings will break the landform, are inappropriate.
- Buildings should be set into the landform with excavation or infill minimised.
- Sites adjacent to or within groups of other buildings will be favoured.
- Tree belts and wooded areas can be used as a backdrop to a house to minimise the visual impact.

### Design of Housing

### **EXTERNAL WALL FINISH**

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• Natural stone or wet dash render are traditional to the Inverclyde countryside and should be used.

### BASECOURSES

• Where a traditional wet dash finish is used, it is expected that this will be applied down to ground level.

• Where a basecourse is used, this should be minimal and finished in a smooth cement render.

### UNDERBUILDING

• Excessive underbuilding should be avoided.

### WINDOWS AND DOORS

- All windows should have a vertical emphasis and be surrounded by a smooth cement margin.
- Doors should similarly be surrounded by a cement margin.

### ROOF

• A minimum pitch of 35 degrees should be achieved.

• The roof should be finished in natural slate or a synthetic slate look-a-like tile which reflects the size, colour and edge detail of a natural slate.

### EAVES / SKEWS

• Boxed eaves, with large fascia boards and barge boards should be avoided.

### ROOFLIGHTS

• When required, they should be located at the rear roof plane, have a vertical emphasis and be flush fitted with secret guttering.

### DORMERS

• The design of dormer windows should accord with the design guidance contained in **Planning Application Advice Note No. 6** on dormer windows. They should be positioned on the roof to vertically line with windows and / or doors on the facade below and be symmetrical.

### PORCHES

- If required, these should be designed as an integral part of the building.
- Wall finishes, windows, roofs and eaves / skews should reflect the remainder of the building.



### Converting Buildings to Residential Use

The conversion or re-use of existing buildings in the countryside for residential use will be acceptable subject to the following :

- The building should be structurally sound, must be originally constructed of brick or stone with a slate roof or similar and be largely intact and capable of conversion without substantial demolition and rebuild.
- A structural survey of the property has to be submitted to accompany any planning application.
- The original scale, character, proportion and architectural integrity of the building shall remain intact and any extension shall require, at all times, to be subsidiary to the original building.

• Where a traditional building, the detail of design shall follow the criteria specified previously under the heading "Design of Housing".

### **Extending Existing Residential Buildings**

Residential buildings are of a variety of shapes and sizes and it is important that alterations to such buildings ensure that their original character is maintained. In this respect, any extension to an existing residential building shall require the following:

- To be subsidiary in scale and position to the original dwellinghouse
- To follow the design details specified in the "Design of Housing" in the case of traditional buildings.



# 6. NATIONAL PLANNING FRAMEWORK 4

Agenda Builder - North Dennistourn House, Kilmacolm





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# Ministerial Foreword



**Tom Arthur MSP** Minister for Public Finance, Planning and Community Wealth

I am delighted to publish Scotland's fourth National Planning Framework. I am proud that, for the first time, we have brought together our long-term spatial strategy with a comprehensive set of national planning policies to form part of the statutory development plan.

The world is changing, and so are Scotland's places. This strategy sets out how we will work together in the coming years to improve people's lives by making sustainable, liveable and productive places. This will play a key role in delivering on the United Nations Sustainable Development Goals, as well as our national outcomes.

Planning carries great responsibility – decisions about development will impact on generations to come. Putting the twin global climate and nature crises at the heart of our vision for a future Scotland will ensure the decisions we make today will be in the long-term interest of our country.

As we recover from the pandemic we are working towards achieving net zero in a way which also tackles longstanding challenges and inequalities. We live in challenging times, but better places will be an important part of our response to our strategic priorities of net zero, child poverty and a wellbeing economy. Planning will also play a critical role in delivering the National Strategy for Economic Transformation and in community wealth building.

Planning is already a fully devolved function of the Scottish Government. Our global reputation

for excellence and expertise in this field demonstrates what can be achieved when the choices are in our own hands. We can build on this. By securing a new future for Scotland as an independent country, additional powers will be available to support public and private sector investment in development and infrastructure across our country.

Changes to our places will not always be easy. People care about their neighbourhoods and rightly and reasonably expect that new development should improve their lives, rather than undermining what they value most. To help deliver on this strategy I am committed to involving a wider range of people in planning. A fairer and more inclusive planning system will ensure that everyone has an opportunity to shape their future so that our places work for all of us. I also recognise that planning authorities across Scotland will need support and guidance to put our proposals and policies into practice, and will continue to work with the profession and local government to ensure our system can realise its full potential.

The process for preparing this strategy has shown what can be achieved when we work together. I greatly appreciate the ideas that people and organisations have contributed. I am also very grateful to the Scottish Parliament for the time and energy they have put into their scrutiny of the draft document. National Planning Framework 4 has benefited considerably from their thoughtful and constructive input.

# Part 1 – A National Spatial Strategy for Scotland 2045

The world is facing unprecedented challenges. The global climate emergency means that we need to reduce greenhouse gas emissions and adapt to the future impacts of climate change. We will need to respond to a growing nature crisis, and to work together to enable development that addresses the social and economic legacy of the coronavirus pandemic, the cost crisis and longstanding inequality.

Scotland's rich heritage, culture and outstanding environment are national assets which support our economy, identity, health and wellbeing. Many communities benefit from great places with excellent quality of life and quality, affordable homes. Many people can easily access high quality local greenspaces and neighbourhood facilities, safe and welcoming streets and spaces and buildings that reflect diverse cultures and aspirations. Increasingly, communities have been finding new ways to live sustainably, including by taking control of their property or land.

However, people living in Scotland have very different life chances, at least partly a result of the places where they live.

Past industrial restructuring has had significant impacts in some places and communities. Disadvantage, child poverty and poor health outcomes are concentrated in parts of Scotland where life expectancy is significantly lower than in more advantaged areas. Access to the natural environment varies, and pollution and derelict land is concentrated in some places. Population change will bring further challenges in the future, particularly in rural parts of Scotland. Many people have limited access to opportunities because of the way our places have been designed in the past, and our city and town centres have experienced accelerating change in recent years.

We have already taken significant steps towards decarbonising energy and land use, but choices need to be made about how we can make sustainable use of our natural assets in a way which benefits communities.

Planning is a powerful tool for delivering change on the ground in a way which brings together competing interests so that decisions reflect the long-term public interest. Past, present and future challenges mean that we will need to make the right choices about where development should be located. We also need to be clear about the types of infrastructure we will need to build, and the assets that should be protected to ensure they continue to benefit future generations.

# **Spatial principles**

We will plan our future places in line with six overarching spatial principles:

- **Just transition.** We will empower people to shape their places and ensure the transition to net zero is fair and inclusive.
- **Conserving and recycling assets.** We will make productive use of existing buildings, places, infrastructure and services, locking in carbon, minimising waste, and building a circular economy.
- Local living. We will support local liveability and improve community health and wellbeing by ensuring people can easily access services, greenspace, learning, work and leisure locally.
- **Compact urban growth.** We will limit urban expansion so we can optimise the use of land to provide services and resources, including carbon storage, flood risk management, blue and green infrastructure and biodiversity.
- **Rebalanced development.** We will target development to create opportunities for communities and investment in areas of past decline, and manage development sustainably in areas of high demand.
- **Rural revitalisation.** We will encourage sustainable development in rural areas, recognising the need to grow and support urban and rural communities together.

These principles will play a key role in delivering on the United Nations (UN) Sustainable Development Goals (SDGs) and our national outcomes.

## Applying these principles in practice

We want our future places to work for everyone. Rather than compromise or trade-offs between environmental, social and economic objectives, this is an integrated strategy to bring together cross-cutting priorities and achieve sustainable development.

By applying these spatial principles, our national spatial strategy will support the planning and delivery of:

- **sustainable places**, where we reduce emissions, restore and better connect biodiversity;
- **liveable places**, where we can all live better, healthier lives; and
- **productive places**, where we have a greener, fairer and more inclusive wellbeing economy.

Eighteen **national developments** support this strategy, including single large scale projects and networks of several smaller scale proposals that are collectively nationally significant. National developments will be a focus for delivery, as well as exemplars of the Place Principle, placemaking and a Community Wealth Building (CWB) approach to economic development. Regional spatial strategies and Local Development Plans (LDPs) should identify and support national developments which are relevant to their areas.

The strategy will be taken forward in different ways across Scotland, reflecting the diverse character, assets and challenges of our places. To guide this, we have identified **regional spatial priorities** for five broad regions of Scotland which will inform the preparation of regional spatial strategies (RSS) and LDPs by planning authorities.

Table 1 – National Planning Framework 4 Summary         Policies           Spatial principles         National Developments         Policies			Policies	Koy policy links	Cross cutting policies
Sustainable places SDGs: 7, 11, 12, 13 National outcomes: Environment, communities, economy Liveable places SDGs: 3, 4, 5, 6, 10, 11 National outcomes: Communities, culture, human rights, children and young people, health	<ul> <li>Spatial principles</li> <li>Just transition</li> <li>Conserving and recycling assets</li> <li>Liveable places</li> <li>Compact urban growth</li> </ul>	<ul> <li>National Developments</li> <li>Energy Innovation Development on the islands.</li> <li>Pumped Hydro Storage</li> <li>Strategic Renewable Electricity Generation and Transmission Infrastructure</li> <li>Circular Economy Materials Management Facilities</li> <li>Urban Sustainable, Blue and Green Surface Water Management Solutions</li> <li>Urban Mass/Rapid Transit Networks</li> </ul> Central Scotland Green Network <ul> <li>National Walking, Cycling and Wheeling Network</li> <li>Edinburgh Waterfront</li> <li>Dundee Waterfront</li> <li>Stranraer Gateway</li> <li>A Digital Fibre Network</li> </ul>	Policies• Tackling the climate and nature crises• Climate mitigation and adaptation• Biodiversity• Natural places• Soils• Forestry, woodland and trees• Historic assets and places• Green belts• Brownfield land, vacant and derelict land and empty buildings• Coastal development• Energy• Zero waste• Sustainable transport• Design, quality and place• Local living and 20 minute neighbourhoods• Quality homes• Rural homes• Infrastructure first• Heat and cooling• Blue and green infrastructure• Play, recreation and sport• Flood risk and water management• Health and Safety• Digital infrastructure	<ul> <li>Key policy links</li> <li>Land Use – getting the best from our land: strategy 2021 – 2026</li> <li>Making things last: a circular economy strategy for Scotland</li> <li>Scotland's Energy Strategy</li> <li>Scotland's Forestry Strategy</li> <li>Scotland's Forestry Strategy</li> <li>Scotlish Biodiversity Strategy</li> <li>Scottish Biodiversity Strategy</li> <li>Scotland's Forestry Strategy</li> <li>Scottish Biodiversity Strategy</li> <li>Connected Scotland</li> <li>A Healthier Future: Scotland's diet and healthy weight delivery plan</li> <li>Cleaner Air for Scotland 2</li> <li>Creating Places</li> <li>Culture Strategy</li> <li>Heat in Buildings Strategy</li> <li>Housing to 2040</li> <li>Learning Estate Strategy/Learning Estate Investment Programme</li> <li>Public Health Priorities for Scotland</li> <li>Remote, Rural and Islands Housing Action Plan (pub. Spring 2023)</li> <li>Scotland's Population Strategy</li> </ul>	<ul> <li>Climate Change Plan</li> <li>Climate Change</li> <li>Climate Change</li> <li>Adaptation Programme</li> <li>Just Transition Plans</li> <li>National Transport Strategy</li> <li>Infrastructure Investment Plan</li> <li>Strategic Transport Projects Review 2</li> <li>National Islands Plan</li> <li>National Marine Plan</li> <li>Tackling Child Poverty Delivery Plan</li> </ul>
Productive places SDGs: 1, 2, 8, 9, 11, 14 National outcomes: Fair work and business, economy, poverty, communities	<ul> <li>Rebalancing development</li> <li>Rural revitalisation</li> </ul>	<ul> <li>Clyde Mission</li> <li>Aberdeen Harbour</li> <li>Industrial Green Transition Zones</li> <li>Hunterston Strategic Asset</li> <li>Chapelcross Power Station Redevelopment</li> <li>High Speed Rail</li> </ul>	<ul> <li>Community wealth building</li> <li>Business and industry</li> <li>City, town, local and commercial centres</li> <li>Retail</li> <li>Rural development</li> <li>Tourism</li> <li>Culture and creativity</li> <li>Aquaculture</li> <li>Minerals</li> </ul>	<ul> <li>National Strategy for Economic Transformation</li> <li>Retail Strategy for Scotland</li> <li>Report of the City Centre Recovery Taskforce</li> <li>Scottish land rights and responsibilities statement</li> <li>Town Centre Action Plan 2</li> </ul>	



## **Sustainable places**

Our climate is changing, with increasing rainfall, extreme weather events and higher temperatures that will intensify in the coming years. This will increase flood risk, water scarcity, environmental change, coastal erosion, impact on forestry and agriculture, and generate risks to health, food security and safety. Impacts will not be equal and communities who already face disadvantage will be particularly affected.

Scotland's high quality environment, and the natural capital it supports, underpin our approach to tackling climate change and the economy and is fundamental to our health and wellbeing. It provides the essentials we all need to survive, including clean air, water and food.

However, the health of the planet's ecosystems is declining faster than at any point in human history and our natural environment is facing significant challenges, including ongoing loss of biodiversity. Since the 1990s alone, wildlife populations in Scotland have declined, on average, by around a quarter. This threatens the capacity of the natural environment to provide the services we all rely on, and reduces our resilience to the impacts of climate change.

Scotland's Climate Change Plan, backed by legislation, has set our approach to achieving net zero emissions by 2045, and we must make significant progress towards this by 2030 including by reducing car kilometres travelled by 20% by reducing the need to travel and promoting more sustainable transport. Just Transition sector plans, designed and delivered with those impacted, will play an important role in delivering the change we need to see. We must also adapt to the impacts of climate change that are already locked in, by delivering Scotland's Climate Change Adaptation Programme.

Scotland's Climate Assembly set out recommendations for how Scotland should change to tackle the climate emergency and gives us a key insight into the measures the Scottish Public expect for a just transition to net zero emissions by 2045.

Scotland's Energy Strategy will set a new agenda for the energy sector in anticipation of continuing innovation and investment. The interplay between land and sea will be critical, given the scale of offshore renewable energy resources. Our Infrastructure Investment Plan and National Transport Strategy are clear that we must work with our existing infrastructure assets first, before investing in additional assets.

Scotland's Environment Strategy sets out the Scottish Government's vision for tackling the twin climate and nature crises. Building on this, a new Scottish Biodiversity Strategy will set targets for halting biodiversity loss by 2030 and restoring and regenerating biodiversity by 2045. Scotland's Land Use Strategy aims to make efficient use of our land by managing competing activities in a sustainable way.

#### National spatial strategy

Scotland's future places will be net zero, nature-positive places that are designed to reduce emissions and adapt to the impacts of climate change, whilst protecting, recovering and restoring our environment.

Meeting our climate ambition will require a rapid transformation across all sectors of our economy and society. This means ensuring the right development happens in the right place.

Every decision on our future development must contribute to making Scotland a more sustainable place. We will encourage low and zero carbon design and energy efficiency, development that is accessible by sustainable travel, and expansion of renewable energy generation. It is also crucial that we build resilience to the future impacts of climate change including water resources and assets and development on our coasts. Our places will also need to evolve to help us cope with changing temperatures.

Our commitment to a **just transition**, means that our journey to a net zero society and nature recovery must involve, and be fair to, everyone. We will grow a circular economy and make best use of embodied carbon by **conserving and recycling assets,** including by encouraging sustainable design and the wise use of resources.

To respond to the global biodiversity crisis, nature recovery must be at the heart of future places. We will secure positive effects for biodiversity, create and strengthen nature networks and invest in nature-based solutions to benefit natural capital and contribute to net zero. We will use our land wisely including through a renewed focus on reusing vacant and derelict land to help limit the new land that we build on. We will protect and enhance our historic environment, and safeguard our shared heritage for future generations. We will also work together to ensure that development onshore aligns with national, sectoral and regional marine plans.

#### **National developments**

Six national developments support the delivery of sustainable places:

- Energy Innovation Development on the Islands provides infrastructure for low carbon fuels for communities and commerce, as well as for export. This will contribute to improved energy security, unlock opportunities for employment and business, and help to put Scotland at the forefront of low carbon fuel innovation.
- **<u>Pumped Hydro Storage</u>** extends hydroelectricity capacity to support the transition away from fossil fuels, whilst also providing employment opportunities in rural areas.
- Strategic Renewable Electricity Generation and Transmission Infrastructure supports electricity generation and associated grid infrastructure throughout Scotland, providing employment and opportunities for community benefit, helping to reduce emissions and improve security of supply.
- Circular Economy Materials Management Facilities facilitates delivery of zero waste objectives by reducing the need for new materials, resource use and emissions.
- Urban Sustainable, Blue and Green Surface Water Management Solutions is an exemplar of a nature based, infrastructure first approach to catchment wide surface water flood risk management to help our two largest cities adapt to the future impacts of climate change.

## Urban Mass/Rapid Transit Networks

facilitates a shift towards sustainable transport in Glasgow, Edinburgh, and Aberdeen and their wider regions, helping to reduce transport related emissions and supporting accessibility for all.

## CROSS-CUTTING OUTCOME AND POLICY LINKS:

#### **REDUCING GREENHOUSE GAS EMISSIONS**

Our strategy and policies support development that helps to meet greenhouse gas emissions targets.

The global climate emergency and the nature crisis have formed the foundations for the spatial strategy as a whole. The regional priorities share opportunities and challenges for reducing emissions and adapting to the long-term impacts of climate change, in a way which protects and enhances our natural environment.

**Policy 1** gives significant weight to the global climate emergency in order to ensure that it is recognised as a priority in all plans and decisions. **Policy 2** will ensure that emissions from new development are minimised as far as possible.

A healthy natural environment is key to reducing emissions. **Policies 3** and **4** protect biodiversity and natural assets, which in turn play a crucial role in carbon reduction. **Policy 5** provides significant protection for peatland and carbon rich soils and **Policy 6** aims to protect and expand forests, woodland and trees. Blue and green infrastructure is supported by **Policy 20**. **Policy 10** encourages the use of natural solutions to coastal protection. **Policy 7** protects the embodied carbon in the historic built environment, and **Policy 9** makes better use of previously used land and buildings, helping to lock in carbon.

By supporting the transition of key emissions generating activities, **Policy 11** supports renewable energy development, **Policy 19** helps to decarbonise heat, alongside **Policy 18** and its encouragement of an infrastructure first approach. **Policy 12** encourages sustainable waste management, and **Policy 13** will facilitate a transition towards more sustainable, lower emissions travel including active travel and public transport.

Several policies support more local living and limit the use of additional land for development. This includes **Policy 8** which manages development in the greenbelt, **Policy 15** which promotes local living, including where feasible 20 minute neighbourhoods, and **Policy 16** which focuses on delivering new homes that are designed to a high standard and located in sustainable places. Minimising and reducing emissions is also integral to the six qualities of successful places, as set out in **Policy 14**. **Policies 17** and **29** support rural development which is compatible with climate change targets. **Policy 24** facilitates the roll out of digital infrastructure, helping to reduce the need to travel. **Policy 27** promotes a town centre first approach to development and **Policy 28** restricts additional out of town retail development.

Policies relating to productive places are consistent with our ambition for green growth in the futures. More specifically, **Policy 33** is clear that fossil fuel exploration, development and production (excluding unconventional oil and gas) will not be supported other than in exceptional circumstances, and that the Scottish Government does not support the development of unconventional oil and gas in Scotland.

#### **CROSS-CUTTING OUTCOME AND POLICY LINKS:**

#### **IMPROVING BIODIVERSITY**

Our strategy and policies support development that helps to secure positive effects for biodiversity.

The nature crisis, together with the global climate emergency, underpinned the spatial strategy as a whole. The action areas include proposals which protect and enhance the natural environment.

**Policy 1** gives significant weight to the nature crisis to ensure that it is recognised as a priority in all plans and decisions. **Policy 4** protects and enhances natural heritage, and this is further supported by **Policy 5** on soils and **Policy 6** on forests, woodland and trees. **Policy 20** also promotes the expansion and connectivity of blue and green infrastructure, whilst **Policy 10** recognises the particular sensitivities of coastal areas.

Protection of the natural features of brownfield land is also highlighted in **Policy 9**, and protection of the green belt in **Policy 8** will ensure that biodiversity in these locations is conserved and accessible to communities, bringing nature into the design and layout of our cities, towns, streets and spaces in **Policy 14**.

Most significantly, **Policy 3** plays a critical role in ensuring that development will secure positive effects for biodiversity. It rebalances the planning system in favour of conserving, restoring and enhancing biodiversity and promotes investment in nature-based solutions, benefiting people and nature. The policy ensures that LDPs protect, conserve, restore and enhance biodiversity and promote nature recovery and nature restoration. Proposals will be required to contribute to the enhancement of biodiversity, including by restoring degraded habitats and building and strengthening nature networks. Adverse impacts, including cumulative impacts, of development proposals on the natural environment will be minimised through careful planning and design, taking into account the need to reverse biodiversity loss. Development proposals for national, major or Environmental Impact Assessment (EIA) development will only be supported where it can be demonstrated that the proposal will conserve, restore and enhance biodiversity, including nature networks, so they are in a demonstrably better state than without intervention. Proposals for local development will include appropriate measures to conserve, restore and enhance biodiversity.



## **Liveable places**

The global pandemic has left a social legacy that requires urgent, as well as long-term action. Many people need better places to support their lifelong health and wellbeing and build their future resilience. In recent years communities have found ways to work together to find local solutions to shared challenges. However, the cost crisis is again underlining the need for our future buildings and places to do more to support our long-term resilience.

There remain significant differences between the healthy life expectancy of people living in the most and least deprived parts of Scotland. More people need to be involved in planning their future places so that the built environment is safe and welcoming to everyone, including women, disabled people, children and young people and black and ethnic minority groups.

Scotland's Tackling Child Poverty Delivery Plan sets out actions required to continue to reduce the number of children living in poverty. It recognises the importance of place and continued investment in regeneration, targeted to areas where the need is greatest. Access to affordable, quality homes in better places, as supported by Housing to 2040, will make an important contribution to addressing the impact of the cost crisis, particularly on younger people who will also benefit from reduced transport costs. The planning system has an important role to play in supporting the delivery of homes which meet our future needs.

Consistent with this, Scotland's Population Strategy reflects the need for planning to identify the amount of land required for future homes and to enable more balanced demographic change including sustainable rural development.

Health policies, including Scotland's diet and healthy weight delivery plan reflect the importance of places which provide opportunities for exercise and access to healthy food. Our strategy for tackling social isolation and loneliness also recognises the importance of providing quality, accessible and welcoming places for everyone through placemaking and regeneration.

#### National spatial strategy

# Scotland's future places will have homes and neighbourhoods that are healthier, affordable and vibrant places to live.

We have an opportunity to significantly improve our places, address longstanding inequality and eliminate discrimination, helping to transform our country for the better. Cleaner, safer and greener places and improved open spaces will build resilience and provide wider benefits for people, health and biodiversity, in a balanced way.

We will plan our future places in a way that improves **local living**, so that we live in communities that are inclusive, empowered, resilient, safe and provides opportunites for learning. Quality homes will be better served by local facilities and services by applying the principles of local living to development proposals. The concept of 20 minute neighbourhoods will help to support this, particularly in more urban areas. In rural areas the approach to local living will be shaped by local context.

Planning must also enable the delivery of good quality, affordable homes by allocating enough land in the right locations to meet current and future needs and aspirations.

Recognising the need for liveable places to be consistent with our ambition for net zero and nature recovery, we will promote **compact urban growth**. Higher density development which will help to sustain public transport and support local living. Virtual connectivity and continued investment in active travel links will also be important. We want to make better use of our spaces to support physical activity, relaxation and play, to bring people together and to celebrate our culture, diversity and heritage. Buildings and other physical assets can also support activities based on intangible cultural assets such as Gaelic language.

We will improve green infrastructure to bring nature into our towns and cities, connecting people with nature, building resilience and helping our biodiversity to recover and flourish. We will ensure we work towards a stronger infection-resilient society through adaptations to our buildings and the spaces around them.

Our strategy is to value, enhance, conserve and celebrate our places and to build better communities for future generations. A stronger commitment to placemaking, through a designled approach and a focus on quality, will ensure every new development improves the experience of our places.

Underpinning this, everyone must have an opportunity to help shape their local neighbourhoods. We will continue to work to broaden involvement in the planning system as a whole.

#### **National developments**

Six national developments support the delivery of liveable places:

- <u>Central Scotland Green Network</u> restores nature at scale and acts as an exemplar of green infrastructure in placemaking that provides benefits for communities and supports a wellbeing economy. This will provide multiple benefits for health, biodiversity, and will help us to mitigate and adapt to climate change. Action should continue to focus on areas where community wellbeing and resilience would benefit most.
- National Walking, Cycling and Wheeling <u>Network</u> strengthens and extends a national active travel network to reduce emissions from transport, focusing on areas where improvements to accessibility are most needed.
- Edinburgh Waterfront creates a high quality, mixed use, locally liveable place, contributing to the sustainable future development of Scotland's capital city.
- **Dundee Waterfront** delivers a high quality, mixed use, locally liveable place demonstrating resilient waterfront regeneration which anticipates and responds to climate impacts.
- <u>Stranraer Gateway</u> acts as a hub for surrounding communities. Regeneration will help create a high quality, mixed use, locally liveable place, optimising the area as a national and international gateway.
- A <u>Digital Fibre Network</u> enhances the connectivity of communities and help to facilitate more sustainable ways of living including in rural and island communities.

## CROSS-CUTTING OUTCOME AND POLICY LINKS:

## A FAIR AND INCLUSIVE PLANNING SYSTEM

Our strategy and policies support development that helps to eliminate discrimination and promote equality.

We expect everyone involved in planning to take steps to ensure that a wide range of people are involved in shaping their future places. Planning authorities are required to respect, protect and fulfil human rights in accordance with the Human Rights Act 1998. As per the Equality Act 2010, the Public Sector Equality duty is applicable and Equality Impact Assessments, Fairer Scotland Duty Assessments and where applicable Island Communities Impact Assessments are required for LDPs. The UN Convention of the Rights of the Child also means that young people must be encouraged to play an active role in planning.

Throughout the planning system, opportunities are available to engage in development planning and decisions about future development. Such engagement, undertaken in line with statutory requirements, should be early, collaborative, meaningful and proportionate. Support or concern expressed on matters material to planning must be given careful consideration in the determination of development proposals.

Our places can only work for everyone if the views of all users are properly understood, but experience shows that some people can find it more challenging to engage with planning.

There are opportunities to involve a wider range of people in the planning system. It is essential, and a statutory requirement, that people with protected characteristics, including disability, race, age, sex and sexual orientation, and including people from a range of socio-economic backgrounds, are given particular support to express their views on plans and decisions, with consultations designed to meet the communication needs of people.

The spatial strategy as a whole is clear that our future development must support a just transition, and it highlights opportunities for development and regeneration that are designed to tackle social, economic and health inequalities. **Policy 14**, focusing on the six qualities of successful places recognises that diversity is an integral part of placemaking. Children and young people will have an important contribution to make, given the long-term impacts of planning for future generations. Women, as well as disabled people and their representatives, can ensure that barriers and challenges of the design of our living and working environments are tackled effectively. We have also provided clear support for development that will help to ensure human rights are maintained, for example: **Policy 16** on quality homes which addresses the need for accommodation for Gypsy/Travellers and Travelling Showpeople yards, as well as homes for older people and disabled people; and **Policy 21** which supports and facilitates spaces and opportunities for play, recreation and sport in our natural and built environments for children and people for all ages.

Our impact assessment has demonstrated that there is potential for significant benefits from more sustainable, liveable and productive places which will be delivered by these and other policies. We recognise that delivery will also depend on fair and inclusive engagement with people, and we will therefore continue to promote best practice and innovation, including in guidance on effective community engagement.

## **CROSS-CUTTING OUTCOME AND POLICY LINKS:**

#### HOMES THAT MEET OUR DIVERSE NEEDS

Our strategy and policies support development that helps to meet the housing needs of people living in Scotland including, in particular, the housing needs of older people and disabled people.

The spatial strategy has taken into account future population and household projections, and highlights areas where there will be particular challenges arising from an ageing population. Spatial principles, including local living and just transition, will also help to ensure that the needs of all people are reflected in our future places.

**Policy 16** supports the delivery of high quality, sustainable homes that meet the needs of people throughout their lives. In particular, it supports proposals for new homes that improve affordability and choice by being adaptable to changing and diverse needs, and which address identified gaps in provision. This could include: accessible, adaptable and wheelchair accessible homes; homes that meet the needs of older people; a range of size of homes; and other specialist groups.

The majority of older people want to remain in their home as they age, preferring mainstream housing, and so accessible and adaptable homes can allow people to continue to live independently. The close alignment of planning and housing delivery at the local level, through LDPs and Local Housing Strategies, will help to deliver the right type and mix of homes in the right locations. In addition Housing to 2040 sets out a commitment to Scottish Accessible Home Standard in 2025/26.

Development that provides homes to meet the needs of older people and disabled people will be further promoted by LDPs. Evidence reports will explain the action taken to support and promote the construction and/ or adaptation of homes to meet their needs. Spatial strategies will take into account housing needs and the availability of land for new homes, including for older people and disabled people through the Accessible Home Standard, wheelchair housing targets and the consideration of accessibility in design of the wider development and local amenity. The planning authority must also keep their plan under review, and monitor any changes in this.

Placemaking and choices about the location of development will also help to meet the needs of older people and disabled people. **Policy 14** supports development that is consistent with the six qualities of successful places, including health and wellbeing, and safe and pleasant places for people to meet. **Policy 15** supports development that is consistent with the principles of local living and 20 minute neighbourhoods, helping to ensure our homes and wider neighbourhoods meet all of our needs. As part of this, it recognises that affordable housing options, ability to age in place and housing diversity are an integral part of more liveable places. **Policy 13** is also clear that the views of disabled people must be sought when seeking to reduce reliance on the car including by managing car parking provision.



## **Productive places**

The economic performance of different parts of Scotland varies considerably, with challenges and opportunities for different places and sectors. At present, some communities are particularly affected by high rates of poverty, one in five people of working age is economically inactive, and there is significant scope to improve our productivity and the scale and rate of business development.

The unprecedented challenge of the pandemic has created difficult conditions for some sectors including hospitality, tourism, and culture. The cost crisis and our exit from the European Union have combined with this to exacerbate labour shortages particularly in our more remote, rural and island communities. World-wide supply chain issues have generated severe challenges, including for the construction sector.

Scotland's National Strategy for Economic Transformation aims to make Scotland a successful place with opportunities for everyone, in every region of Scotland, to share in our economic prosperity. It tackles the challenges of structural inequality, the transition to net zero, and achieving a green recovery from the pandemic. It also supports entrepreneurship and aims to play to the strengths and assets of each part of Scotland to build community wealth.

Building community wealth should be founded on an assessment of local assets in partnership with communities. It also involves better coordinated state investment at national, regional and local levels to strengthen of Scotland's indigenous business base and create sustainable fair work opportunities. Opportunities will flow from more land and assets being placed in the hands of communities or under their guiding influence. Our city centres are socially and culturally important, supporting our productivity and stimulating innovation and investment. The pandemic has generated severe impacts and longer term challenges for these places. The City Centre Recovery Taskforce has developed a shared vision for their future with support from the City Centre Recovery Fund for recovery and repurposing. Through playing their part in the delivery of the National Strategy for Economic Transformation, Scotland's cities have a nationally significant opportunity to contribute to Scotland's economic recovery and to achieve a wellbeing economy.

The Town Centre Action Plan Review and our subsequent response recognises the critical importance of planning with and for communities sets a new vision for town centres, and reaffirms our commitment to the Town Centre First Principle. It recognises the critical importance of planning in diversifying the offer within our city and town centres, to help them thrive, improve their resilience and anticipate continuing societal, environmental and economic change. The Place Based Investment Programme supports our commitment to town centre action, places, local living and community wealth building.

#### National spatial strategy

Our future places will attract new investment, build business confidence, stimulate GDP, export growth and entrepreneurship, and facilitate future ways of working.

Planning will play a key role in creating a globally competitive, entrepreneurial, inclusive and sustainable economy, with thriving and innovative businesses, quality jobs and fair work for everyone.

We will actively encourage investment where it is needed most by rebalancing development. This will play to the economic strengths and opportunities of each part of Scotland. Significant investment opportunities include strategic sites which were previously a focus for industrial activity but which have experienced decline. These locations will play a significant role in our transition to net zero as they are served by strategic infrastructure, well located on or close to developed coasts, and could provide added benefits for communities that are in greatest need. They also include areas that have been overlooked historically, but which are now strategically located for extensive renewable energy generation.

Planning can enable diversification of city, town and commercial centres, to better manage their role and respond to ongoing changes to the way we shop and access services. The way we work is changing, and we will need to be flexible to facilitate future business and employment that benefits communities and improves places. Digital connectivity will play a crucial role in supporting sustainable work in the future.

The way we plan our places can contribute to our short term recovery, as well as longer term restructuring to tackle long standing inequalities. Our strategy is to build a wellbeing economy that benefits everyone, and every place, in Scotland. We want the planning system to create a society that is thriving across economic, social and environmental dimensions, and that delivers prosperity for all. Scotland's national and international connectivity for people and freight will remain important, for the economic, social and cultural benefits it delivers and for supporting wider Government ambitions on trade, tourism, and business development. Airports, ports and rail links will provide vital connections within Scotland and beyond which will be crucial to building on a sustainable recovery whilst helping to decarbonise transport through low and zero emissions technologies. Looking ahead, there will also be opportunities to build on inclusive growth within communities and support economic transformation through Green Freeports in Scotland.

**Rural revitalisation,** achieved by distributing development, investment and infrastructure strategically and by actively enabling rural development in particular, will play an important role in this. Key sectors including energy and food and drink focus on natural resources and provide significant employment in rural parts of Scotland. These sectors also depend on supporting services and access to markets and there is significant potential for associated investment to develop a sustainable supply chain. Digital connectivity will also be critical to their continued succes.

Urban areas are a focus for investment in the built environment and many of our industries and businesses are located in and around our cities. These areas will also be more attractive to future investors and their employees if they are greener and healthier places to live.

#### **National developments**

Six national developments support the delivery of productive places:

- <u>Clyde Mission</u> brings together substantial public and private investment to remediate and regenerate brownfield land along the River Clyde for economic, social and environmental uses.
- <u>Aberdeen Harbour</u> facilitates completion of the South Harbour and access to it as well as a more mixed use waterfront for Aberdeen on areas of the harbour that will not in future be required for port uses. This will contribute to international and national connectivity, freight and the renewable energy sector.
- Industrial Green Transition Zones support transformation of key sites including by putting in place the infrastructure needed to commercialise carbon capture and storage and decarbonise industry. Innovation will provide green jobs, reduce emissions and help Scotland lead the way on new technologies.
- Hunterston Strategic Asset supports re-use the port and wider site, engaging in new technologies and creating opportunities from nuclear decommissioning to make best use of existing infrastructure and provide local benefits.
- Chapelcross Power Station Redevelopment involves the reuse of a key site to provide a range of economic opportunities for local communities. Energy produced will help to reduce heating and transport emissions within the wider region.
- <u>High Speed Rail</u> ensures connectivity with the United Kingdom (UK) and beyond, reduce long distance transport emissions and optimise the benefits more widely.

#### **CROSS-CUTTING OUTCOME AND POLICY LINKS:**

#### **RURAL REVITALISATION**

Our strategy and policies support development that helps to retain and increase the population of rural areas of Scotland.

The spatial strategy reflects a wide range of proposals for development in rural areas, supported by national developments that recognise the potential and need to expand key sectors including renewable energy, sustainable transport and green infrastructure.

**Policy 17** promotes the development of rural homes, to ensure the needs of communities are met in a sustainable way. Similarly, **Policy 29** encourages development that will contribute to rural economies and communities. Development proposals that contribute to the viability, sustainability and diversity of rural businesses are supported while ensuring planning policies take into consideration local characteristics. Both policies support development in previously inhabited areas in a way that is guided by LDPs. Greater constraint will be applied in areas of pressure whilst in rural areas with fragile communities, a more enabling approach has been taken to support communities to be sustainable and thrive. LDPs are required to set out an appropriate approach to development in areas of pressure and decline informed by an understanding of population change and settlement characteristics and how these have changed over time as well as an understanding of the local circumstances including housing and travel.

Many policies will also play an important role in supporting rural communities and population growth. Some focus on supporting sustainable development in key sectors for rural areas such as **Policy 30** on tourism, which aims to ensure community, environmental and business considerations are fully taken into account. **Policy 32** encourages sustainable aquaculture, whilst **Policy 10** supports development in coastal areas that takes into account future vulnerability to climate change. **Policy 11** supports opportunities for renewable energy development whilst **Policy 24** will support the delivery of digital infrastructure to support investment and population growth in rural areas.

Care has been taken to ensure policies reflect the specific needs and constraints of rural areas. **Policy 13** ensures that in assessing the transport impacts of development, the area's needs and characteristics are taken into account. **Policy 15** aims to promote local living in broad terms, including through 20 minute neighbourhoods where practical, recognising varying settlement patterns and the particular characteristics and challenges of different areas in applying these principles in practice. **Policy 28** also recognises the importance of retail facilities for rural communities and economies.

Alongside this, recognising that environmental quality is a key asset for rural areas, Policies <u>3</u>, <u>4</u>, <u>5</u> and <u>6</u> ensure that natural assets are protected and enhanced.

## **CROSS-CUTTING OUTCOME AND POLICY LINKS:**

#### LIFELONG HEALTH AND WELLBEING

Our strategy and policies support development that helps to improve health and wellbeing. The spatial strategy as a whole recognises that there are significant health inequalities in Scotland that future development can help to address. The spatial principles aim to ensure that future development is directed to sustainable locations, recognising that the role of planning in supporting development in places which would benefit most from regeneration and investment.

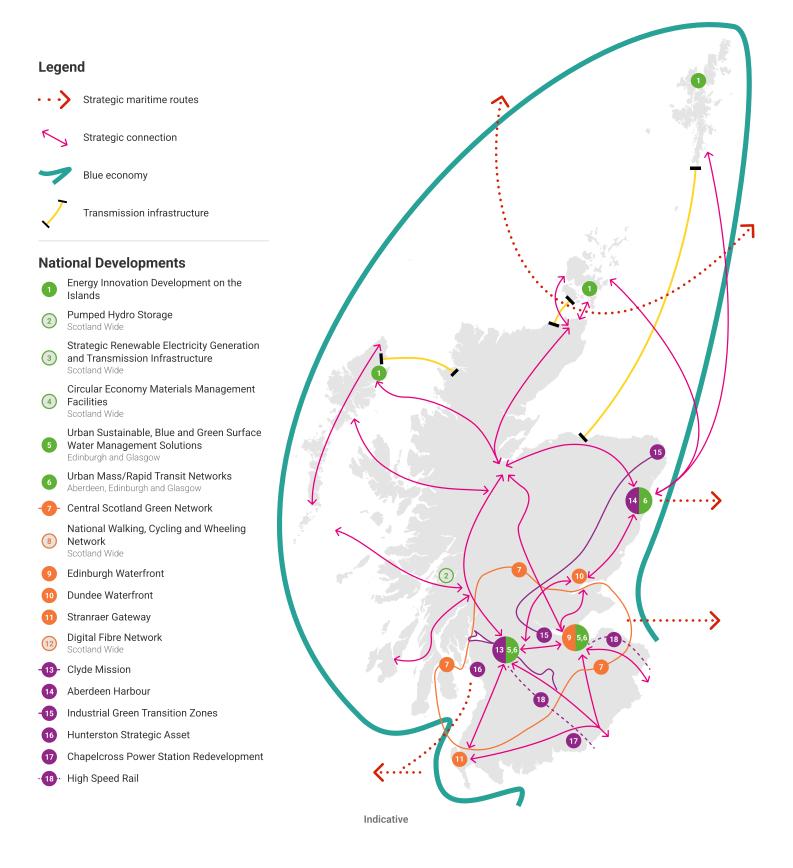
The natural environment is fundamental to our health and wellbeing from the benefits we get from being in nature to the design and delivery of blue and green infrastructure. Policies <u>1</u>, <u>3</u>, <u>4</u>, <u>5</u> and <u>6</u> manage the effects of development on biodiversity and on natural places. <u>Policy 20</u> supports development that will provide good quality, accessible greenspaces and nature networks and <u>Policy 21</u> supports development that will provide opportunities for sport and play. Active travel is encouraged by <u>Policy 13</u> with walking and cycling providing wider health benefits.

**Policy 23** helps to protect health and wellbeing, including by ensuring that air and noise pollution are taken into account, and by planning and managing development to take hazards into account. **Policy 22** ensures that future flood risk is not exacerbated by development, and facilitates the delivery of sustainable flood risk management solutions. **Policy 10** manages development to reflect future vulnerability of coastal areas. **Policy 9** encourages the redevelopment of brownfield land, helping to reduce the impact of vacant and derelict sites on communities.

Housing plays a critical role in supporting our health and wellbeing. **Policy 16** enables the delivery of well planned, good quality, affordable, safe and warm homes. Alongside this, **Policy 13** supports development that provides, or is accessible by active travel and **Policy 15** ensures people have access to facilities from their homes, including healthcare facilities. Development is also required to take into account the capacity and any additional needs for community services and facilities, as part of the infrastructure first approach set out in **Policy 18**.

**Policy 14** applies the six qualities of successful places to development proposals, including health and wellbeing. As part of this it prioritises key aspects including women's safety and suicide risk and aims to ensure development does not undermine the amenity of our existing homes and places. Climate related mental and physical health effects will be addressed by the strategy as a whole and in particular by Policies <u>1</u> and <u>2</u> by ensuring future development minimises emissions and is built to reflect the future risks of climate change. Health and wellbeing will also be supported by development that helps us to transition to net zero, as reflected in **Policy 11** on renewable energy, **Policy 12** on zero waste, and **Policy 19** on heat and cooling. Wider policies relating to economic development will have a further positive effect on overall health and wellbeing by supporting employment and investment in our places in a fair and sustainable way.

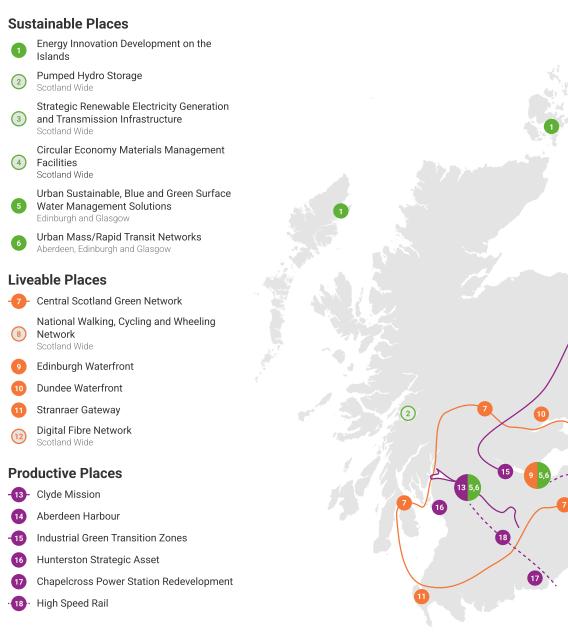
## **National Spatial Strategy**



Part 1 – National Spatial Strategy

## **National Developments**

#### Legend



Indicative

# **Regional Spatial Priorities** North and West Coast and Islands

This part of Scotland will be at the forefront of our efforts to reach net zero emissions by 2045. It is a diverse area, from Shetland and Orkney in the north, to the Outer and Inner Hebrides and the coastal areas of Highland and Argyll and Bute. As one of the most renewable energy rich localities in Europe with significant natural resources, there is a real opportunity for this area to support our shared national outcomes.

Key centres where lifeline links provide access to the islands include Lerwick, Kirkwall, Stromness, Stornoway, Wick and Thurso, Ullapool, Mallaig and Oban, whilst Tarbert, Lochgilphead and Campbeltown are important hubs to the south of the area. These centres provide important services to their wider hinterlands. Local projects are ongoing, including the regeneration of Stromness, the Stornoway Deep Water Port development, the linked Islands Growth Deal Outer Hebrides Energy Hub project in Stornoway, and the Islands Growth Deal Knab Redevelopment project in Shetland.

The area has an exceptional environment with coastal and island landscapes that are an important part of our national identity. It is rich in biodiversity, sustaining many internationally significant ecological sites, including the United Nations Educational, Scientific and Cultural Organization (UNESCO) Global Geoparks in the North West Highlands and Shetland, and Wester Ross UNESCO Biosphere Reserve and species including some of the best remaining temperate rainforest sites in Europe. It has a rich history, language and distinctive cultural heritage including the St Kilda and the Heart of Neolithic Orkney UNESCO World Heritage Sites. These key assets require careful management to ensure they continue to benefit communities.

There will be significant climate challenges for this part of Scotland. Island and coastal ecosystems, and the communities they support, are naturally more vulnerable to the effects of climate change, sea level rise and extreme events. Of particular concern are the impacts on vulnerable low-lying coastal zones and infrastructure, with potentially wide-ranging effects from biodiversity loss to coastal erosion, flooding and landslips. If we do not take action to plan and build resilience, communities could suffer disproportionately from the impacts of climate change.

A climate and nature conscious approach to development of this area can help to tackle wider challenges. The Carbon Neutral Islands project will support six islands (Hoy, Islay, Great Cumbrae, Raasay, Barra and Yell) to become carbon neutral by 2040. This will act as a catalyst for further climate action across all Scottish islands to make more attractive, resilient and sustainable communities in the long-term.

The relatively high levels of community land ownership, particularly in the Outer Hebrides, and strong ties with the land and sea reflect this area's strong sense of place and local resilience. Scotland's National Islands Plan aims to grow the population and economy, improve transport and housing, and ensure island communities are served by the facilities, jobs, education and services they need to flourish. Environmental wellbeing, clean and affordable energy, strong communities, culture and identity are also priorities.

Around 94 of Scotland's 900 islands are permanently inhabited. The size and composition of each population has changed over the years and continues to do so. Whilst most recent estimates indicate population growth across the majority of local authority areas with islands, population change within each area is more complex, with areas of growth and depopulation varying between islands and coastal communities, and across different strata of the population. An ageing population in some parts of the area will mean that we need to do more to reverse past patterns of population decline and sustain local facilities and services that support rural and dispersed communities.

Public service provision, transport, energy consumption, fuel poverty, child poverty and housing, including its affordability, will continue to be significant challenges. Employment varies across the area, and can tend to rely on the public sector, tourism and lower wage sectors, limiting the scope and choice of skilled jobs in some locations. It can be difficult to attract and retain a local workforce to support some jobs, underlining the importance of building skills and promoting fair work principles to support future investment. Language skills are also important in many areas where Gaelic is used by the community.

Challenges from the end of free movement and changing markets, and the agriculture and fishing industries, will need support to ensure long-term sustainability, but there are also substantial economic opportunities presented by developments in sectors such as renewable energy generation.

#### **Priorities**

Alongside Scotland's marine planning authorities, we will work with the area's exceptional assets and natural resources to build a more resilient future for island and coastal communities. By guiding RSS and LDPs in this area, our strategy aims to:

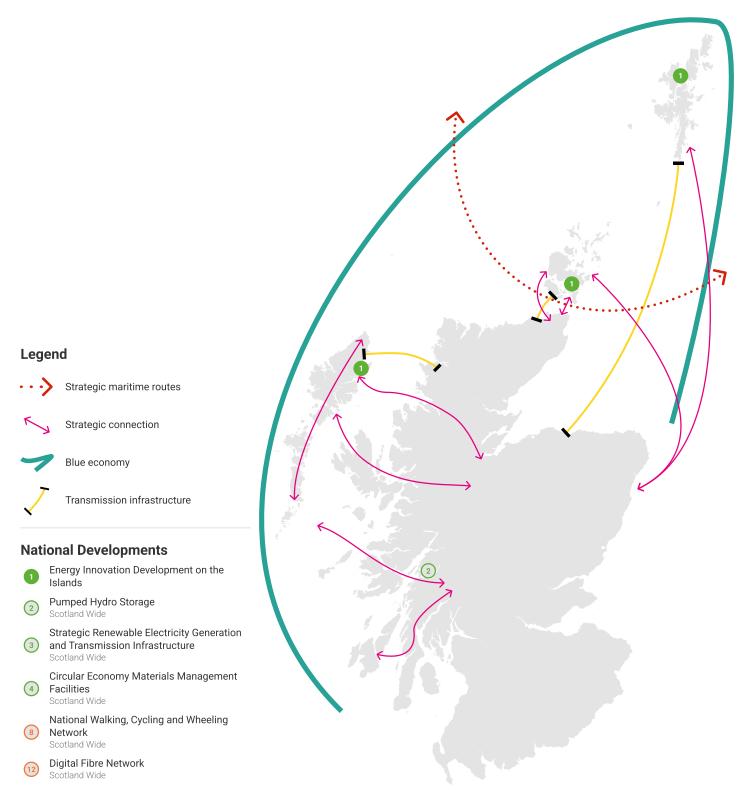
- Maximise the benefits of renewable energy whilst enhancing blue and green infrastructure, decarbonising transport and building resilient connections.
- Support coastal and island communities to become carbon neutral, thus contributing to net-zero commitments and reducing fuel poverty.
- Seize the opportunities to grow the blue and green economy, recognising the world-class environmental assets that require careful management and opportunities to develop skills and diversify employment.

The following national developments will support delivery of the spatial strategy for this area:

- Energy Innovation Development on the Islands
- Pumped Hydro Storage
- <u>Strategic Renewable Electricity Generation</u> and Transmission Infrastructure
- <u>Circular Economy Material Management</u>
   <u>Facilities</u>
- <u>National Walking, Cycling and Wheeling</u>
   <u>Network</u>
- Digital Fibre Network

Further detail about the priorities for this area is contained in <u>Annex C</u>. Further details of national developments are contained in <u>Annex B</u>.

## North and West Coast and Islands



Indicative

## North

The Highlands of Scotland, Moray, mainland Argyll, northern parts of rural Stirling and Perthshire are world renowned for their stunning landscapes, rich biodiversity and cultural heritage.

Settlement patterns vary, from dispersed or low density crofting townships, to key centres such as Inverness, Ullapool, Dingwall, Grantown-on-Spey, Aviemore, Elgin, Pitlochry and Aberfeldy. Cairngorms National Park is a national asset with internationally significant habitats and landscapes and there is currently a proposal to make the Flow Country a UNESCO World Heritage Site. The northern part of the Loch Lomond and The Trossachs National Park also extends into this area.

Emissions here are partly offset by the climate sequestration from land use and forestry so that the area acts as a net carbon sink overall. There are few sources of significant industrial emissions. Climate change risks include changing levels of rainfall, increased storm events, temperature rise, flood risk, rising sea levels and associated erosion. Tailored measures will be required to assist communities in adapting to climate change and transitioning to net zero.

This rural heartland is much more than a place of beauty and isolation. Many thriving communities live here, and they depend on local jobs and learning to support their quality of life. Some communities have experienced outmigration, particularly the loss of younger people, especially outwith Inverness. Further population decline is a future risk, particularly for the west and north. People often depend on the car and more limited access to services creates disadvantage, despite the quality of life and good health that many living here enjoy. An ageing population will put pressures on some services. Parts of the area have recently experienced an accelerated increase in house prices. The pandemic has reinforced long standing issues of affordability and a more mobile remote workforce has been attracted to the area, adding increased pressure. Without intervention, access to affordable homes, jobs and services that enable local people, including young people, to stay in their communities could become more challenging. Fuel and transport poverty is a particular challenge towards the north and west and there are significant areas which do not currently benefit from good quality digital connectivity.

The area's environmental quality, culture, language, landscape and wildlife sustain key economic sectors including tourism, food and drink, distilling and clean energy. Extensive areas of woodland and peatland act as a carbon sink, contributing significantly to our national sustainability. The area has a strong economy with growing income and low unemployment overall, but there remain pockets of deprivation both in urban areas and in more remote areas where there is a need for alternatives to low skilled and low paid jobs.

#### **Priorities**

This part of Scotland can continue to make a strong contribution towards meeting our ambition for a net zero and nature positive country by demonstrating how natural assets can be managed and used to secure a more sustainable future. By guiding RSS and LDPs in this area, our strategy aims to:

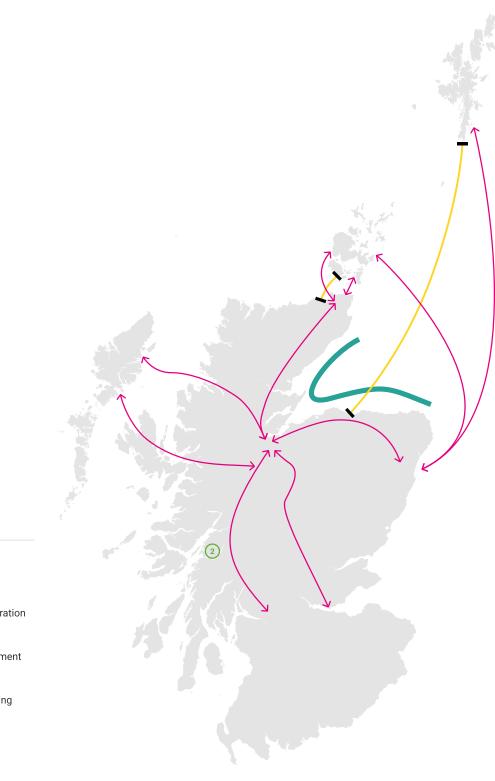
- Protect environmental assets and stimulate investment in natural and engineered solutions to climate change and nature restoration, whilst decarbonising transport and building resilient connections.
- Maintain and help to grow the population by taking a positive approach to rural development that strengthens networks of communities.
- Support local economic development by making sustainable use of the areas' worldclass environmental assets to innovate and lead greener growth.

The following national developments will also support delivery of the spatial strategy for this area:

- Pumped Hydro Storage
- <u>Strategic Renewable Electricity Generation</u> and Transmission Infrastructure
- <u>Circular Economy Material Management</u>
   <u>Facilities</u>
- <u>National Walking, Cycling and Wheeling</u>
   <u>Network</u>
- Digital Fibre Network

Further detail about the priorities for this area is contained in <u>Annex C</u>. Further details of national developments are contained in <u>Annex B</u>.

## North



Legend



Strategic connection



Blue economy

Transmission infrastructure

#### **National Developments**

2	Pumped Hydro Storage Scotland Wide
3	Strategic Renewable Electricity Generation and Transmission Infrastructure Scotland Wide
4	Circular Economy Materials Management Facilities Scotland Wide
8	National Walking, Cycling and Wheeling Network Scotland Wide
12	Digital Fibre Network Scotland Wide

Indicative

## **North East**

The north east is a centre for the skills and expertise we will need to meet our climate change commitments. This area will evolve, through a just transition, to move industry and business away from the oil and gas sector towards a cleaner, greener future. Rich in natural assets, this area, along with the wider Moray and Cromarty Firths, has built on its oil and gas experience to pioneer new technologies. This makes it a uniquely investable proposition that could benefit Scotland as a whole. We can build on the area's experience to find innovative solutions to climate change.

Emissions generated from this area arise mainly from transport, industrial and commercial activity and domestic properties, with land use and forestry providing carbon sequestration. Car ownership is particularly high in Aberdeenshire. Significant parts of the coast will be vulnerable to future climate impacts.

This area is amongst the most prosperous parts of Scotland, but has experienced significant economic challenges in recent years and has pockets of deprivation. The area comprises a mix of rural and urban communities, with the city of Aberdeen and a surrounding network of towns including Huntly, Fraserburgh, Peterhead, Ellon, Inverurie and Stonehaven, and significant rural areas including countryside around Aberdeen city. Whilst parts of the area have experienced population decline, several settlements around Aberdeen have grown. Links from Aberdeenshire to communities in Moray, Angus and Tayside are also important.

Affordability and choice of homes is acute across the area, especially within Aberdeen. The growing proportion of retirees in Aberdeenshire presents a further challenge to housing and service delivery. There are lower levels of educational attainment and limited access to services for communities along the Aberdeenshire and Moray coast. Many of these places will benefit from further regeneration that builds on their identity and natural assets.

The excellent quality of the built environment, natural assets and cultural heritage already contribute to health and wellbeing in the area and can form the basis of a transition to net zero. Some of our highest quality productive agricultural land is concentrated here, together with other land-based industries, and the economy benefits from a strong fishing industry, alongside its globally significant energy sector. The dominance of these sectors, together with wider changes including from the pandemic, European Union (EU) Exit and global markets, means that economic diversification and repurposing of buildings and infrastructure will be key priorities.

#### **Priorities**

This part of Scotland will play a crucial role in achieving Just Transition to net zero. By guiding RSS and LDPs in this area, our strategy aims to:

- Plan infrastructure and investment to support the transition from oil and gas to net zero whilst protecting and enhancing blue and green infrastructure and decarbonising connectivity.
- Focus on continued regeneration through the principles of local living and 20 minute neighbourhoods to sustain the skilled workforce and improve local liveability.
- Support continued economic diversification and innovation.

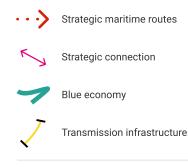
The following national developments will also support delivery of the spatial strategy for this area:

- Pumped Hydro Storage
- <u>Strategic Renewable Electricity Generation</u> and Transmission Infrastructure
- <u>Circular Economy Material Management</u>
   <u>Facilities</u>
- Urban Mass/Rapid Transit Networks
- <u>National Walking, Cycling and Wheeling</u> <u>Network</u>
- Digital Fibre Network
- Aberdeen Harbour
- Industrial Green Transition Zones

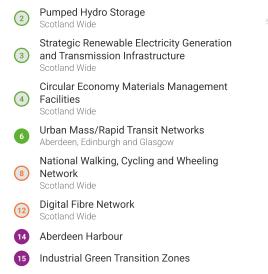
Further detail about the priorities for this area is contained in <u>Annex C</u>. Further details of national developments are contained in <u>Annex B</u>.

## **North East**

## Legend



#### **National Developments**



Indicative



## Central

We will only meet our climate change commitments if we make significant changes to the densely populated central belt of Scotland. Our urban communities will play a critical role in reducing the emissions generated by the way we live our lives.

This area includes the Glasgow, Edinburgh, Stirling, Dundee and Perth city regions as well as networks of towns and smaller settlements, and more rural surroundings.

Many of our largest emitters of greenhouse gas emissions are located in this area, including Grangemouth where industrial activity is concentrated, providing high value manufacturing and employment, and playing a key role in our resilience. Other key sources include industrial, manufacturing and waste management sites and facilities. Overall emissions from domestic properties and transport are high as a result of the area's population density and the scale of daily movement within and between city regions. The growing risk of flooding could have significant impacts in the future, as many key settlements and economic assets are located on the Clyde, Forth and Tay estuaries.

We need to work together to decarbonise buildings and transport and tackle congestion, make more efficient use of existing land and buildings, generate renewable energy and establish supporting electricity and heat networks and create more inclusive, greener and sustainable places that will stand the test of time. By weaving blue and green infrastructure across our urban fabric we can ensure that nature and the outdoors are accessible to everyone, supporting lifelong health and wellbeing and creating places that are more resilient to flooding.

There are significant social and economic differences across the area – at a broad scale there are relatively high concentrations of poor health, child poverty, economic disadvantage and population decline in parts of the Glasgow city region contrasting with strong demand and expected population growth in parts of the Edinburgh city region. The broad pattern is repeated for children living in poverty, who are more likely to live in the Glasgow city region. Across the area as a whole, however, there are localised areas of high and low deprivation.

As a nation we have a particular obligation to do more to tackle the concentration of poor health outcomes in west central Scotland. Action is needed to reduce inequality and improve health and wellbeing so that everyone is able to thrive. Better places can do more to support lifelong health and wellbeing by providing warm homes that are connected to services. Access to quality greenspace and nature-based solutions can help to mitigate health inequalities and improve physical and mental health, by providing opportunities for play, socialising, relaxation and physical activity. Developing our communities to promote local living and 20 minute neighbourhoods can help reduce inequalities in health. The frequency of urban car use can be reduced by improving local liveability and improved access to facilities, helping to reduce emissions and air pollution. Access to health and social care facilities will need to be built into our future places and can benefit from continuing investment in digital infrastructure and innovation.

Household projections show there will be a continuing demand for more homes across the most urban parts of Scotland. There has been a strong market, high levels of housebuilding and pressure on infrastructure in some 'hot spots' including the Edinburgh city region, Stirling and Falkirk, and Perth. In contrast, despite good connections and infrastructure capacity, it can be more challenging to encourage the market to deliver new homes particularly in parts of the west where unemployment is also higher.

There are also inequalities across each of the city regions, with local concentrations of economic deprivation and many former coalfield communities. Overall, economic performance is higher in Edinburgh and Glasgow and lower in surrounding areas including Inverclyde, Ayrshire, along parts of the Clyde Coast and Lanarkshire. The diverse business base reflects nationally important sectors including financial services, business administration, life sciences, distribution and transport, retail and commercial, and manufacturing and production. City centres are experiencing significant challenges, caused or accelerated by the pandemic, but each retain a strong character and distinctive identity, offering opportunities for new business, homes, and services. Similar issues apply to the towns across this area.

A wellbeing economy goes beyond strategic investment sites to link more closely with the wellbeing of communities and their local environments. It will be critical to recognise the importance of anchor institutions who can support local investment in our places and natural and historic assets, provide education, employment and other services, and act as community hubs. Significant investment in our health and social care, justice and learning estates will continue to provide important sources of employment and income for smaller scale local businesses.

Around the area's settlements there are many high quality environments, from World Heritage Sites, historic burghs and conservation areas to protected biodiversity sites of international importance, ancient woodlands and areas of high landscape quality, including the coastline, country and national parks, and canals. This brings opportunities for outdoor recreation within a short distance of the majority of Scotland's population.

The coast is an integral part of the area's identity, combining natural and cultural heritage and acting as a focus for investment and regeneration. We have made progress in restoring and reusing areas that were historically a focus for heavy industry and mining, leaving a legacy of disused sites and areas blighted by dereliction. Key sites for further investment include urban waterfronts and former industrial sites where existing infrastructure can be reused to support the transition to a low carbon economy.

#### **Priorities**

A coherent strategy that focuses on climate change and responds to the challenges of the pandemic will drive forward change to tackle inequalities and build a new, greener, future for this part of the country. By guiding RSS and LDPs in this area, our strategy aims to:

- Provide net zero energy solutions including extended heat networks and improved energy efficiency, together with urban greening and improved low carbon transport.
- Pioneer low carbon, resilient urban living by rolling out networks of 20 minute neighbourhoods, future proofing city and town centres, accelerating urban greening, investing in net zero homes, and managing development on the edge of settlements.
- Target economic investment and build community wealth to overcome disadvantage and support a greener wellbeing economy.

The following national developments will also support delivery of the spatial strategy for this area:

- <u>Pumped Hydro Storage</u>
- <u>Strategic Renewable Electricity Generation</u> and Transmission Infrastructure
- <u>Circular Economy Material Management</u>
   <u>Facilities</u>
- Urban Sustainable, Blue and Green Drainage Solutions
- Urban Mass/Rapid Transit Networks
- <u>Central Scotland Green Network</u>
- <u>National Walking, Cycling and Wheeling</u>
   <u>Network</u>
- Edinburgh Waterfront
- Dundee Waterfront
- Digital Fibre Network
- <u>Clyde Mission</u>
- Industrial Green Transition Zones
- Hunterston Strategic Asset
- High Speed Rail

Further detail about the priorities for this area is contained in <u>Annex C.</u> Further details of national developments are contained in <u>Annex B</u>.

## Central

#### Legend



Strategic maritime routes

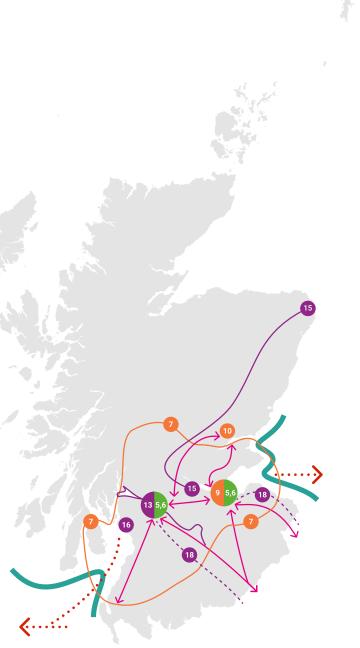
R

Strategic connection

Blue economy

# National Developments

2	Pumped Hydro Storage Scotland Wide	
3	Strategic Renewable Electricity Generation and Transmission Infrastructure Scotland Wide	
4	Circular Economy Materials Management Facilities Scotland Wide	
5	Urban Sustainable, Blue and Green Surface Water Management Solutions Edinburgh and Glasgow	
6	Urban Mass/Rapid Transit Networks Aberdeen, Edinburgh and Glasgow	
-7-	Central Scotland Green Network Mapping is indicative	and a second
8	National Walking, Cycling and Wheeling Network Scotland Wide	
9	Edinburgh Waterfront	
10	Dundee Waterfront	
12	Digital Fibre Network Scotland Wide	
-13-	Clyde Mission	
- 15	Industrial Green Transition Zones	
16	Hunterston Strategic Asset	
. 18 .	High Speed Rail	<b>ć</b> ·



Indicative

## South

The South of Scotland is strategically important with a strong sense of identity centred on networks of towns and villages, supported by distinctive landscapes and coasts. This is a place with a rich cultural heritage and exceptional environmental assets and natural resources, such as the Galloway and Southern Ayrshire UNESCO Biosphere and Galloway Forest Dark Sky Park. This area is ambitious for positive change in the coming years, and the immediate work to recover from the pandemic will form the basis of a longer term plan to respond to the challenges of climate change and support nature restoration and recovery.

Settlements across this area provide services to the surrounding rural communities. Towns are well placed to be models of sustainable living, with many undergoing regeneration. Larger settlements include Dumfries, Stranraer, Galashiels, Hawick, with a network of towns and villages throughout Dumfries and Galloway and the Scottish Borders. The area extends northwards to include Ayrshire towns such as Ayr, Girvan, Dalmellington and Cumnock in the west, as well as towards the southern rural parts of East Lothian in the east and parts of South Lanarkshire including Biggar and Moffat. Beyond the towns there are many small settlements and rural homes, farms and smallholdings.

Cross border relationships are important in this area, together with strategic transport connections to England, Northern Ireland and Ireland.

Emissions in this area are moderate, with transport and industry emissions being partly offset by land use. The area has significant areas of woodland and peatland which act as a carbon sink and form the basis for future investment opportunities. The few sites that are significant sources of greenhouse gas emissions include industrial and commercial activities, including some food and drink processing facilities. Coastal erosion and flood risk is expected to be a significant challenge in the future, particularly where there is a risk of impacts on key transport corridors or settlements. Working with communities to find new ways of rural living that are consistent with climate change will be a challenge for this part of Scotland, given the relatively high levels of dependence on the car, limited public transport, housing affordability challenges and the dispersed population.

Despite having high levels of wellbeing and quality of life, population decline is projected to continue in some regions to the west of the area, with fewer younger people and more retired people living in the area in the future. Economic diversification will help to address dependence on low wage and public sector employment.

#### **Priorities**

Our strategy aims to ensure that this part of Scotland fulfils its potential. There is significant potential for the area to develop and increase recognition of it as a place to live, work and visit. By guiding RSS and LDPs in this area, our strategy aims to:

- Protect environmental assets and stimulate investment in natural and engineered solutions to climate change and nature restoration, whilst decarbonising transport and building resilient physical and digital connections.
- Increase the population by improving local liveability, creating a low carbon network of towns and supporting sustainable rural development.
- Support local economic development whilst making sustainable use of the area's worldclass environmental assets to innovate and lead greener growth.

The following national developments will also support delivery of the spatial strategy for this area:

- Pumped Hydro Storage
- <u>Strategic Renewable Electricity Generation</u> and Transmission Infrastructure
- <u>Circular Economy Material Management</u>
   <u>Facilities</u>
- <u>National Walking, Cycling and Wheeling</u>
   <u>Network</u>
- Stranraer Gateway
- Digital Fibre Network
- <u>Clyde Mission</u>
- <u>Chapelcross Power Station Redevelopment</u>
- High Speed Rail

Further detail about the priorities for this area is contained in <u>Annex C</u>. Further details of national developments are contained in <u>Annex B</u>.

# South

# Legend



Strategic maritime routes

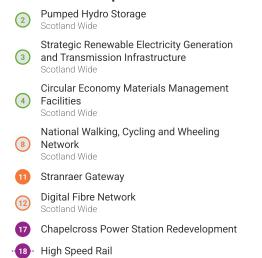


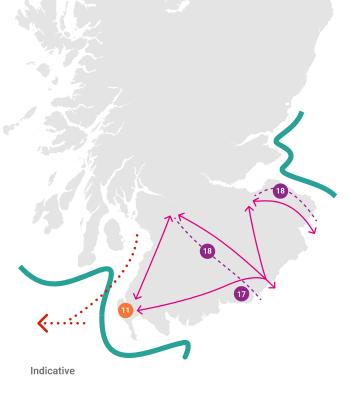


Blue economy

Strategic connection

#### **National Developments**





# Part 2 – National Planning Policy



# **Sustainable Places**

# Tackling the climate and nature crises

# **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate development that addresses the global climate emergency and nature crisis.

# **Policy Outcomes:**

• Zero carbon, nature positive places.

#### Local Development Plans:

LDPs must address the global climate emergency and nature crisis by ensuring the spatial strategy will reduce emissions and adapt to current and future risks of climate change by promoting nature recovery and restoration in the area.

# Policy 1

When considering all development proposals significant weight will be given to the global climate and nature crises.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

All other policies.

# **Climate mitigation and adaptation**

## **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate development that minimises emissions and adapts to the current and future impacts of climate change.

#### **Policy Outcomes:**

- Emissions from development are minimised; and
- Our places are more resilient to climate change impacts.

#### Local Development Plans:

The LDP spatial strategy should be designed to reduce, minimise or avoid greenhouse gas emissions. The six spatial principles should form the basis of the spatial strategy, helping to guide development to, and create, sustainable locations. The strategy should be informed by an understanding of the impacts of the proposals on greenhouse gas emissions.

LDPs should support adaptation to the current and future impacts of climate change by taking into account climate risks, guiding development away from vulnerable areas, and enabling places to adapt to those risks.

# Policy 2

- a) Development proposals will be sited and designed to minimise lifecycle greenhouse gas emissions as far as possible.
- b) Development proposals will be sited and designed to adapt to current and future risks from climate change.
- c) Development proposals to retrofit measures to existing developments that reduce emissions or support adaptation to climate change will be supported.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

All other policies.

# **Biodiversity**

# **Policy Principles**

## **Policy Intent:**

To protect biodiversity, reverse biodiversity loss, deliver positive effects from development and strengthen nature networks.

# **Policy Outcomes:**

• Biodiversity is enhanced and better connected including through strengthened nature networks and naturebased solutions.

#### Local Development Plans:

LDPs should protect, conserve, restore and enhance biodiversity in line with the mitigation hierarchy. They should also promote nature recovery and nature restoration across the development plan area, including by: facilitating the creation of nature networks and strengthening connections between them to support improved ecological connectivity; restoring degraded habitats or creating new habitats; and incorporating measures to increase biodiversity, including populations of priority species.

# **Policy 3**

- a) Development proposals will contribute to the enhancement of biodiversity, including where relevant, restoring degraded habitats and building and strengthening nature networks and the connections between them. Proposals should also integrate nature-based solutions, where possible.
- b) Development proposals for national or major development, or for development that requires an Environmental Impact Assessment will only be supported where it can be demonstrated that the proposal will conserve, restore and enhance biodiversity, including nature networks so they are in a demonstrably better state than without intervention. This will include future management. To inform this, best practice assessment methods should be used. Proposals within these categories will demonstrate how they have met all of the following criteria:

- the proposal is based on an understanding of the existing characteristics of the site and its local, regional and national ecological context prior to development, including the presence of any irreplaceable habitats;
- ii. wherever feasible, nature-based solutions have been integrated and made best use of;
- iii. an assessment of potential negative effects which should be fully mitigated in line with the mitigation hierarchy prior to identifying enhancements;
- iv. significant biodiversity enhancements are provided, in addition to any proposed mitigation. This should include nature networks, linking to and strengthening habitat connectivity within and beyond the development, secured within a reasonable timescale and with reasonable certainty. Management arrangements for their longterm retention and monitoring should be included, wherever appropriate; and
- v. local community benefits of the biodiversity and/or nature networks have been considered.
- c) Proposals for local development will include appropriate measures to conserve, restore and enhance biodiversity, in accordance with national and local guidance. Measures should be proportionate to the nature and scale of development. Applications for individual householder development, or which fall within scope of (b) above, are excluded from this requirement.
- d) Any potential adverse impacts, including cumulative impacts, of development proposals on biodiversity, nature networks and the natural environment will be minimised through careful planning and design. This will take into account the need to reverse biodiversity loss, safeguard the ecosystem services that the natural environment provides, and build resilience by enhancing nature networks and maximising the potential for restoration.

### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Rebalanced development
- Rural revitalisation

# Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation

Natural places

<u>Soils</u>

Forestry, woodland and trees

Green belts

Coastal development

Energy

Design, quality and place

Blue and green infrastructure

Flood risk and water management

# **Natural places**

# **Policy Principles**

#### **Policy Intent:**

To protect, restore and enhance natural assets making best use of nature-based solutions.

## **Policy Outcomes:**

- Natural places are protected and restored.
- Natural assets are managed in a sustainable way that maintains and grows their essential benefits and services.

#### Local Development Plans:

LDPs will identify and protect locally, regionally, nationally and internationally important natural assets, on land and along coasts. The spatial strategy should safeguard them and take into account the objectives and level of their protected status in allocating land for development. Spatial strategies should also better connect nature rich areas by establishing and growing nature networks to help protect and restore the biodiversity, ecosystems and natural processes in their area.

# Policy 4

- a) Development proposals which by virtue of type, location or scale will have an unacceptable impact on the natural environment, will not be supported.
- b) Development proposals that are likely to have a significant effect on an existing or proposed European site (Special Area of Conservation or Special Protection Areas) and are not directly connected with or necessary to their conservation management are required to be subject to an "appropriate assessment" of the implications for the conservation objectives.

- c) Development proposals that will affect a National Park, National Scenic Area, Site of Special Scientific Interest or a National Nature Reserve will only be supported where:
  - i. The objectives of designation and the overall integrity of the areas will not be compromised; or
  - ii. Any significant adverse effects on the qualities for which the area has been designated are clearly outweighed by social, environmental or economic benefits of national importance.

All Ramsar sites are also European sites and/ or Sites of Special Scientific Interest and are extended protection under the relevant statutory regimes.

- d) Development proposals that affect a site designated as a local nature conservation site or landscape area in the LDP will only be supported where:
  - i. Development will not have significant adverse effects on the integrity of the area or the qualities for which it has been identified; or
  - ii. Any significant adverse effects on the integrity of the area are clearly outweighed by social, environmental or economic benefits of at least local importance.
- e) The precautionary principle will be applied in accordance with relevant legislation and Scottish Government guidance.
- f) Development proposals that are likely to have an adverse effect on species protected by legislation will only be supported where the proposal meets the relevant statutory tests. If there is reasonable evidence to suggest that a protected species is present on a site or may be affected by a proposed development, steps must be taken to establish its presence. The level of protection required by legislation must be factored into the planning and design of development, and potential impacts must be fully considered prior to the determination of any application.

- g) Development proposals in areas identified as wild land in the Nature Scot Wild Land Areas map will only be supported where the proposal:
  - i. will support meeting renewable energy targets; or,
  - ii. is for small scale development directly linked to a rural business or croft, or is required to support a fragile community in a rural area.

All such proposals must be accompanied by a wild land impact assessment which sets out how design, siting, or other mitigation measures have been and will be used to minimise significant impacts on the qualities of the wild land, as well as any management and monitoring arrangements where appropriate. Buffer zones around wild land will not be applied, and effects of development outwith wild land areas will not be a significant consideration.

## Key policy connections:

Tackling the climate and nature crisesClimate mitigation and adaptationBiodiversitySoilsForestry, woodland and treesHistoric assets and placesGreen beltsCoastal developmentEnergyDesign, quality and placeBlue and green infrastructurePlay, recreation and sportFlood risk and water managementRural developmentTourism

#### Policy impact:

- Just Transition
- Conserving and recycling assets
- Rebalanced development
- Rural revitalisation

# Soils

# **Policy Principles**

# **Policy Intent:**

To protect carbon-rich soils, restore peatlands and minimise disturbance to soils from development.

# **Policy Outcomes:**

- Valued soils are protected and restored.
- Soils, including carbon-rich soils, are sequestering and storing carbon.
- Soils are healthy and provide essential ecosystem services for nature, people and our economy.

# Local Development Plans:

LDPs should protect locally, regionally, nationally and internationally valued soils, including land of lesser quality that is culturally or locally important for primary use.

# Policy 5

- a) Development proposals will only be supported if they are designed and constructed:
  - In accordance with the mitigation hierarchy by first avoiding and then minimising the amount of disturbance to soils on undeveloped land; and
  - ii. In a manner that protects soil from damage including from compaction and erosion, and that minimises soil sealing.
- b) Development proposals on prime agricultural land, or land of lesser quality that is culturally or locally important for primary use, as identified by the LDP, will only be supported where it is for:
  - i. Essential infrastructure and there is a specific locational need and no other suitable site;
  - ii. Small-scale development directly linked to a rural business, farm or croft or for essential workers for the rural business to be able to live onsite;

- iii. The development of production and processing facilities associated with the land produce where no other local site is suitable;
- iv. The generation of energy from renewable sources or the extraction of minerals and there is secure provision for restoration; and

In all of the above exceptions, the layout and design of the proposal minimises the amount of protected land that is required.

- c) Development proposals on peatland, carbonrich soils and priority peatland habitat will only be supported for:
  - i. Essential infrastructure and there is a specific locational need and no other suitable site;
  - ii. The generation of energy from renewable sources that optimises the contribution of the area to greenhouse gas emissions reductions targets;
  - iii. Small-scale development directly linked to a rural business, farm or croft;
  - iv. Supporting a fragile community in a rural or island area; or
  - v. Restoration of peatland habitats.
- d) Where development on peatland, carbon-rich soils or priority peatland habitat is proposed, a detailed site specific assessment will be required to identify:
  - i. the baseline depth, habitat condition, quality and stability of carbon rich soils;
  - ii. the likely effects of the development on peatland, including on soil disturbance; and
  - iii. the likely net effects of the development on climate emissions and loss of carbon.

This assessment should inform careful project design and ensure, in accordance with relevant guidance and the mitigation hierarchy, that adverse impacts are first avoided and then minimised through best practice. A peat management plan will be required to demonstrate that this approach has been followed, alongside other appropriate plans required for restoring and/ or enhancing the site into a functioning peatland system capable of achieving carbon sequestration.

- e) Development proposals for new commercial peat extraction, including extensions to existing sites, will only be supported where:
  - i. the extracted peat is supporting the Scottish whisky industry;
  - ii. there is no reasonable substitute;
  - iii. the area of extraction is the minimum necessary and the proposal retains an in-situ residual depth of peat of at least 1 metre across the whole site, including drainage features;
  - iv. the time period for extraction is the minimum necessary; and
  - v. there is an agreed comprehensive site restoration plan which will progressively restore, over a reasonable timescale, the area of extraction to a functioning peatland system capable of achieving carbon sequestration.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

- Tackling the climate and nature crises
- Climate mitigation and adaptation
- **Biodiversity**
- Natural places
- Forestry, woodland and trees
- Historic assets and places

Energy

- Blue and green infrastructure
- Rural development

# Forestry, woodland and trees

# **Policy Principles**

#### **Policy Intent:**

To protect and expand forests, woodland and trees.

## **Policy Outcomes:**

- Existing woodlands and trees are protected, and cover is expanded.
- Woodland and trees on development sites are sustainably managed.

#### Local Development Plans:

LDPs should identify and protect existing woodland and the potential for its enhancement or expansion to avoid habitat fragmentation and improve ecological connectivity, helping to support and expand nature networks. The spatial strategy should identify and set out proposals for forestry, woodlands and trees in the area, including their development, protection and enhancement, resilience to climate change, and the expansion of a range of types to provide multiple benefits. This will be supported and informed by an up to date Forestry and Woodland Strategy.

# Policy 6

- a) Development proposals that enhance, expand and improve woodland and tree cover will be supported.
- b) Development proposals will not be supported where they will result in:
  - i. Any loss of ancient woodlands, ancient and veteran trees, or adverse impact on their ecological condition;
  - ii. Adverse impacts on native woodlands, hedgerows and individual trees of high biodiversity value, or identified for protection in the Forestry and Woodland Strategy;
  - iii. Fragmenting or severing woodland habitats, unless appropriate mitigation measures are identified and implemented in line with the mitigation hierarchy;
  - iv. Conflict with Restocking Direction, Remedial Notice or Registered Notice to Comply issued by Scottish Forestry.

- c) Development proposals involving woodland removal will only be supported where they will achieve significant and clearly defined additional public benefits in accordance with relevant Scottish Government policy on woodland removal. Where woodland is removed, compensatory planting will most likely be expected to be delivered.
- d) Development proposals on sites which include an area of existing woodland or land identified in the Forestry and Woodland Strategy as being suitable for woodland creation will only be supported where the enhancement and improvement of woodlands and the planting of new trees on the site (in accordance with the Forestry and Woodland Strategy) are integrated into the design.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation **Biodiversity** Natural places Soils Historic assets and places Green belts Energy Design, quality and place Local Living and 20 minute neighbourhoods Heat and cooling Blue and green infrastructure Play, recreation and sport Flood risk and water management Health and safety Tourism

# Historic assets and places

# **Policy Principles**

#### **Policy Intent:**

To protect and enhance historic environment assets and places, and to enable positive change as a catalyst for the regeneration of places.

#### **Policy Outcomes:**

- The historic environment is valued, protected, and enhanced, supporting the transition to net zero and ensuring assets are resilient to current and future impacts of climate change.
- Redundant or neglected historic buildings are brought back into sustainable and productive uses.
- Recognise the social, environmental and economic value of the historic environment, to our economy and cultural identity.

#### Local Development Plans:

LDPs, including through their spatial strategies, should support the sustainable management of the historic environment. They should identify, protect and enhance valued historic assets and places.

# Policy 7

a) Development proposals with a potentially significant impact on historic assets or places will be accompanied by an assessment which is based on an understanding of the cultural significance of the historic asset and/or place. The assessment should identify the likely visual or physical impact of any proposals for change, including cumulative effects and provide a sound basis for managing the impacts of change.

Proposals should also be informed by national policy and guidance on managing change in the historic environment, and information held within Historic Environment Records.

- b) Development proposals for the demolition of listed buildings will not be supported unless it has been demonstrated that there are exceptional circumstances and that all reasonable efforts have been made to retain, reuse and/or adapt the listed building. Considerations include whether the:
  - i. building is no longer of special interest;
  - building is incapable of physical repair and re-use as verified through a detailed structural condition survey report;
  - iii. repair of the building is not economically viable and there has been adequate marketing for existing and/or new uses at a price reflecting its location and condition for a reasonable period to attract interest from potential restoring purchasers; or
  - iv. demolition of the building is essential to delivering significant benefits to economic growth or the wider community.
- c) Development proposals for the reuse, alteration or extension of a listed building will only be supported where they will preserve its character, special architectural or historic interest and setting. Development proposals affecting the setting of a listed building should preserve its character, and its special architectural or historic interest.
- d) Development proposals in or affecting conservation areas will only be supported where the character and appearance of the conservation area and its setting is preserved or enhanced. Relevant considerations include the:
  - i. architectural and historic character of the area;
  - ii. existing density, built form and layout; and
  - iii. context and siting, quality of design and suitable materials.
- e) Development proposals in conservation areas will ensure that existing natural and built features which contribute to the character of the conservation area and its setting, including structures, boundary walls, railings, trees and hedges, are retained.

- f) Demolition of buildings in a conservation area which make a positive contribution to its character will only be supported where it has been demonstrated that:
  - i. reasonable efforts have been made to retain, repair and reuse the building;
  - ii. the building is of little townscape value;
  - iii. the structural condition of the building prevents its retention at a reasonable cost; or
  - iv. the form or location of the building makes its reuse extremely difficult.
- g) Where demolition within a conservation area is to be followed by redevelopment, consent to demolish will only be supported when an acceptable design, layout and materials are being used for the replacement development.
- h) Development proposals affecting scheduled monuments will only be supported where:
  - i. direct impacts on the scheduled monument are avoided;
  - ii. significant adverse impacts on the integrity of the setting of a scheduled monument are avoided; or
  - iii. exceptional circumstances have been demonstrated to justify the impact on a scheduled monument and its setting and impacts on the monument or its setting have been minimised.
- Development proposals affecting nationally important Gardens and Designed Landscapes will be supported where they protect, preserve or enhance their cultural significance, character and integrity and where proposals will not significantly impact on important views to, from and within the site, or its setting.
- j) Development proposals affecting nationally important Historic Battlefields will only be supported where they protect and, where appropriate, enhance their cultural significance, key landscape characteristics, physical remains and special qualities.

- k) Development proposals at the coast edge or that extend offshore will only be supported where proposals do not significantly hinder the preservation objectives of Historic Marine Protected Areas.
- Development proposals affecting a World Heritage Site or its setting will only be supported where their Outstanding Universal Value is protected and preserved.
- m)Development proposals which sensitively repair, enhance and bring historic buildings, as identified as being at risk locally or on the national Buildings at Risk Register, back into beneficial use will be supported.
- n) Enabling development for historic environment assets or places that would otherwise be unacceptable in planning terms, will only be supported when it has been demonstrated that the enabling development proposed is:
  - i. essential to secure the future of an historic environment asset or place which is at risk of serious deterioration or loss; and
  - ii. the minimum necessary to secure the restoration, adaptation and long-term future of the historic environment asset or place.

The beneficial outcomes for the historic environment asset or place should be secured early in the phasing of the development, and will be ensured through the use of conditions and/or legal agreements.

 Non-designated historic environment assets, places and their setting should be protected and preserved in situ wherever feasible.
 Where there is potential for non-designated buried archaeological remains to exist below a site, developers will provide an evaluation of the archaeological resource at an early stage so that planning authorities can assess impacts. Historic buildings may also have archaeological significance which is not understood and may require assessment. Where impacts cannot be avoided they should be minimised. Where it has been demonstrated that avoidance or retention is not possible, excavation, recording, analysis, archiving, publication and activities to provide public benefit may be required through the use of conditions or legal/planning obligations.

When new archaeological discoveries are made during the course of development works, they must be reported to the planning authority to enable agreement on appropriate inspection, recording and mitigation measures.

#### Policy impact:

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

Key policy connections:

Tackling the climate and nature crises

Climate mitigation and adaptation

Natural places

Forestry, woodland and trees

Green belts

Brownfield, vacant and derelict land and empty buildings

Coastal development

Energy

Design, quality and place

Local Living and 20 minute neighbourhoods

Infrastructure first

Quality homes

Rural homes

Blue and green infrastructure

Flood risk and water management

Digital infrastructure

Community wealth building

City, town, local and commercial centres

Rural development

<u>Tourism</u>

Culture and creativity

# **Green belts**

# **Policy Principles**

# **Policy Intent:**

To encourage, promote and facilitate compact urban growth and use the land around our towns and cities sustainably.

# **Policy Outcomes:**

- Development is directed to the right locations, urban density is increased and unsustainable growth is prevented.
- The character, landscape, natural setting and identity of settlements is protected and enhanced.
- Nature networks are supported and land is managed to help tackle climate change.

# Local Development Plans:

LDPs should consider using green belts, to support their spatial strategy as a settlement management tool to restrict development around towns and cities.

Green belts will not be necessary for most settlements but may be zoned around settlements where there is a significant danger of unsustainable growth in car-based commuting or suburbanisation of the countryside.

Green belts should be identified or reviewed as part of the preparation of LDPs. Boundary changes may be made to accommodate planned growth, or to extend, or alter the area covered as green belt. Detailed green belt boundaries should be based on evidence and should be clearly identified in plans.

# Policy 8

- a) Development proposals within a green belt designated within the LDP will only be supported if:
  - i) they are for:
    - development associated with agriculture, woodland creation, forestry and existing woodland (including community woodlands);
    - residential accommodation required and designed for a key worker in a primary industry within the immediate vicinity of their place of employment where the presence of a worker is essential to the operation of the enterprise, or retired workers where there is no suitable alternative accommodation available;
    - horticulture, including market gardening and directly connected retailing, as well as community growing;
    - outdoor recreation, play and sport or leisure and tourism uses; and developments that provide opportunities for access to the open countryside (including routes for active travel and core paths);
    - flood risk management (such as development of blue and green infrastructure within a "drainage catchment" to manage/mitigate flood risk and/or drainage issues);
    - essential infrastructure or new cemetery provision;
    - minerals operations and renewable energy developments;
    - intensification of established uses, including extensions to an existing building where that is ancillary to the main use;
    - the reuse, rehabilitation and conversion of historic environment assets; or
    - one-for-one replacements of existing permanent homes.

and

ii) the following requirements are met:

- reasons are provided as to why a green belt location is essential and why it cannot be located on an alternative site outwith the green belt;
- the purpose of the green belt at that location is not undermined;
- the proposal is compatible with the surrounding established countryside and landscape character;
- the proposal has been designed to ensure it is of an appropriate scale, massing and external appearance, and uses materials that minimise visual impact on the green belt as far as possible; and
- there will be no significant long-term impacts on the environmental quality of the green belt.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

- Tackling the climate and nature crises
- Climate mitigation and adaptation
- **Biodiversity**
- Natural places
- Forestry, woodland and trees
- Historic assets and places
- Brownfield, vacant and derelict land and empty buildings
- Energy
- Sustainable transport
- Design, quality and place
- Local Living and 20 minute neighbourhoods
- Infrastructure first
- Quality homes
- Rural homes
- Blue and green infrastructure
- Play, recreation and sport
- Flood risk and water management
- Digital infrastructure
- Business and industry
- Rural development
- Retail
- Tourism
- Minerals

# Brownfield, vacant and derelict land and empty buildings

# **Policy Principles**

# **Policy Intent:**

To encourage, promote and facilitate the reuse of brownfield, vacant and derelict land and empty buildings, and to help reduce the need for greenfield development.

# **Policy Outcomes:**

- Development is directed to the right locations, maximising the use of existing assets and minimising additional land take.
- The contribution of brownfield land to nature recovery is recognised and opportunities for use as productive greenspace are realised where appropriate.
- Derelict buildings and spaces are regenerated to improve wellbeing and transform our places.

# Local Development Plans:

LDPs should set out opportunities for the sustainable reuse of brownfield land including vacant and derelict land and empty buildings.

# Policy 9

- a) Development proposals that will result in the sustainable reuse of brownfield land including vacant and derelict land and buildings, whether permanent or temporary, will be supported. In determining whether the reuse is sustainable, the biodiversity value of brownfield land which has naturalised should be taken into account.
- b) Proposals on greenfield sites will not be supported unless the site has been allocated for development or the proposal is explicitly supported by policies in the LDP.

- c) Where land is known or suspected to be unstable or contaminated, development proposals will demonstrate that the land is, or can be made, safe and suitable for the proposed new use.
- d) Development proposals for the reuse of existing buildings will be supported, taking into account their suitability for conversion to other uses. Given the need to conserve embodied energy, demolition will be regarded as the least preferred option.

# **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development

## Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation Historic assets and places Zero waste Design, quality and place Local Living and 20 minute neighbourhoods Infrastructure first Quality homes Rural homes Blue and green infrastructure Play, recreation and sport Health and safety Business and industry City, town, local and commercial centres Rural development

Culture and creativity

# **Coastal development**

# **Policy Principles**

## **Policy Intent:**

To protect coastal communities and assets and support resilience to the impacts of climate change.

## **Policy Outcomes:**

• Coastal areas develop sustainably and adapt to climate change.

#### Local Development Plans:

LDP spatial strategies should consider how to adapt coastlines to the impacts of climate change. This should recognise that rising sea levels and more extreme weather events resulting from climate change will potentially have a significant impact on coastal and islands areas, and take a precautionary approach to flood risk including by inundation. Spatial strategies should reflect the diversity of coastal areas and opportunities to use naturebased solutions to improve the resilience of coastal communities and assets. LDP spatial strategies should identify areas of developed and undeveloped coast and should align with national, sectoral and regional marine plans.

# Policy 10

- a) Development proposals in developed coastal areas will only be supported where the proposal:
  - i. does not result in the need for further coastal protection measures taking into account future sea level change; or increase the risk to people of coastal flooding or coastal erosion, including through the loss of natural coastal defences including dune systems; and
  - ii. is anticipated to be supportable in the longterm, taking into account projected climate change.

- b) Development proposals in undeveloped coastal areas will only be supported where they:
  - are necessary to support the blue economy, net zero emissions or to contribute to the economy or wellbeing of communities whose livelihood depend on marine or coastal activities, or is for essential infrastructure, where there is a specific locational need and no other suitable site;
  - ii. do not result in the need for further coastal protection measures taking into account future sea level change; or increase the risk to people of coastal flooding or coastal erosion, including through the loss of natural coastal defences including dune systems; and
  - iii. are anticipated to be supportable in the long-term, taking into account projected climate change; or
  - iv. are designed to have a very short lifespan.
- c) Development proposals for coastal defence measures will be supported if:
  - i. they are consistent with relevant coastal or marine plans;
  - ii. nature-based solutions are utilised and allow for managed future coastal change wherever practical; and
  - iii. any in-perpetuity hard defense measures can be demonstrated to be necessary to protect essential assets.
- d) Where a design statement is submitted with any planning application that may impact on the coast it will take into account, as appropriate, long-term coastal vulnerability and resilience.

#### Policy impact:

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

# Key policy connections:

Tackling the climate and nature crisesClimate mitigation and adaptationBiodiversityNatural placesEnergyDesign, quality and placeLocal Living and 20 minute neighbourhoodsInfrastructure firstBlue and green infrastructurePlay, recreation and sportFlood risk and water managementRural developmentTourismAquaculture

# Energy

# **Policy Principles**

# **Policy Intent:**

To encourage, promote and facilitate all forms of renewable energy development onshore and offshore. This includes energy generation, storage, new and replacement transmission and distribution infrastructure and emerging low-carbon and zero emissions technologies including hydrogen and carbon capture utilisation and storage (CCUS).

# **Policy Outcomes:**

• Expansion of renewable, low-carbon and zero emissions technologies.

# Local Development Plans:

LDPs should seek to realise their area's full potential for electricity and heat from renewable, low carbon and zero emission sources by identifying a range of opportunities for energy development.

# Policy 11

- a) Development proposals for all forms of renewable, low-carbon and zero emissions technologies will be supported. These include:
  - wind farms including repowering, extending, expanding and extending the life of existing wind farms;
  - ii. enabling works, such as grid transmission and distribution infrastructure;
  - iii. energy storage, such as battery storage and pumped storage hydro;
  - iv. small scale renewable energy generation technology;
  - v. solar arrays;
  - vi. proposals associated with negative emissions technologies and carbon capture; and
  - vii. proposals including co-location of these technologies.
- b) Development proposals for wind farms in National Parks and National Scenic Areas will not be supported.

- c) Development proposals will only be supported where they maximise net economic impact, including local and community socio-economic benefits such as employment, associated business and supply chain opportunities.
- d) Development proposals that impact on international or national designations will be assessed in relation to Policy 4.
- e) In addition, project design and mitigation will demonstrate how the following impacts are addressed:
  - impacts on communities and individual dwellings, including, residential amenity, visual impact, noise and shadow flicker;
  - ii. significant landscape and visual impacts, recognising that such impacts are to be expected for some forms of renewable energy. Where impacts are localised and/ or appropriate design mitigation has been applied, they will generally be considered to be acceptable;
  - iii. public access, including impact on long distance walking and cycling routes and scenic routes;
  - iv. impacts on aviation and defence interests including seismological recording;
  - v. impacts on telecommunications and broadcasting installations, particularly ensuring that transmission links are not compromised;
  - vi. impacts on road traffic and on adjacent trunk roads, including during construction;
  - vii. impacts on historic environment;
  - viii. effects on hydrology, the water environment and flood risk;
  - ix. biodiversity including impacts on birds;
  - x. impacts on trees, woods and forests;
  - xi. proposals for the decommissioning of developments, including ancillary infrastructure, and site restoration;
  - xii. the quality of site restoration plans including the measures in place to safeguard or guarantee availability of finances to effectively implement those plans; and
  - xiii. cumulative impacts.

In considering these impacts, significant weight will be placed on the contribution of the proposal to renewable energy generation targets and on greenhouse gas emissions reduction targets.

Grid capacity should not constrain renewable energy development. It is for developers to agree connections to the grid with the relevant network operator. In the case of proposals for grid infrastructure, consideration should be given to underground connections where possible.

 f) Consents for development proposals may be time-limited. Areas identified for wind farms are, however, expected to be suitable for use in perpetuity.

#### Policy impact:

- Just Transition
- Conserving and recycling assets
- Rebalanced development

#### Key policy connections:

Tackling the climate and nature crises

Climate mitigation and adaptation

**Biodiversity** 

Natural places

Forestry, woodland and trees

<u>Soils</u>

- Historic assets and places
- Green belts
- Infrastructure first
- Heat and cooling
- Community wealth building

# Zero waste

# **Policy Principles**

## **Policy Intent:**

To encourage, promote and facilitate development that is consistent with the waste hierarchy.

# **Policy Outcomes:**

- The reduction and reuse of materials in construction is prioritised.
- Infrastructure for zero waste and to develop Scotland's circular economy is delivered in appropriate locations.

#### Local Development Plans:

LDPs should identify appropriate locations for new waste management infrastructure to support the circular economy and meet identified needs in a way that moves waste as high up the waste hierarchy as possible.

# Policy 12

- a) Development proposals will seek to reduce, reuse, or recycle materials in line with the waste hierarchy.
- b) Development proposals will be supported where they:
  - i. reuse existing buildings and infrastructure;
  - ii. minimise demolition and salvage materials for reuse;
  - iii. minimise waste, reduce pressure on virgin resources and enable building materials, components and products to be disassembled, and reused at the end of their useful life;
  - iv. use materials with the lowest forms of embodied emissions, such as recycled and natural construction materials;
  - v. use materials that are suitable for reuse with minimal reprocessing.
- c) Development proposals that are likely to generate waste when operational, including residential, commercial, and industrial properties, will set out how much waste the proposal is expected to generate and how it will be managed including:

- i. provision to maximise waste reduction and waste separation at source, and
- ii. measures to minimise the crosscontamination of materials, through appropriate segregation and storage of waste; convenient access for the collection of waste; and recycling and localised waste management facilities.
- d) Development proposals for waste infrastructure and facilities (except landfill and energy from waste facilities) will be only supported where:
  - there are no unacceptable impacts (including cumulative) on the residential amenity of nearby dwellings, local communities; the transport network; and natural and historic environment assets;
  - ii. environmental (including cumulative) impacts relating to noise, dust, smells, pest control and pollution of land, air and water are acceptable;
  - iii. any greenhouse gas emissions resulting from the processing and transportation of waste to and from the facility are minimised;
  - iv. an adequate buffer zone between sites and sensitive uses such as homes is provided taking account of the various environmental effects likely to arise;
  - v. a restoration and aftercare scheme (including appropriate financial mechanisms) is provided and agreed to ensure the site is restored;
  - vi. consideration has been given to co-location with end users of outputs.
- e) Development proposals for new or extended landfill sites will only be supported if:
  - there is demonstrable need for additional landfill capacity taking into account Scottish Government objectives on waste management; and
  - ii. waste heat and/or electricity generation is included. Where this is considered impractical, evidence and justification will require to be provided.

- f) Proposals for the capture, distribution or use of gases captured from landfill sites or waste water treatment plant will be supported.
- g) Development proposals for energy-from-waste facilities will not be supported except under limited circumstances where a national or local need has been sufficiently demonstrated (e.g. in terms of capacity need or carbon benefits) as part of a strategic approach to residual waste management and where the proposal:
  - i. is consistent with climate change mitigation targets and in line with circular economy principles;
  - ii. can demonstrate that a functional heat network can be created and provided within the site for appropriate infrastructure to allow a heat network to be developed and potential local consumers have been identified;
  - iii. is supported by a heat and power plan, which demonstrates how energy recovered from the development would be used to provide electricity and heat and where consideration is given to methods to reduce carbon emissions of the facility (for example through carbon capture and storage)
  - iv. complies with relevant guidelines published by Scottish Environment Protection Agency (SEPA); and
  - v. has supplied an acceptable decarbonisation strategy aligned with Scottish Government decarbonisation goals.

#### Policy impact:

- Just Transition
- Conserving and recycling assets
- Compact urban growth

#### Key policy connections:

Tackling the climate and nature crises

Climate mitigation and adaptation

Brownfield, vacant and derelict land and empty buildings

Energy

Infrastructure first

Heat and cooling

Community wealth building

**Minerals** 

# Sustainable transport

# **Policy Principles**

## **Policy Intent:**

To encourage, promote and facilitate developments that prioritise walking, wheeling, cycling and public transport for everyday travel and reduce the need to travel unsustainably.

# **Policy Outcomes:**

- Investment in transport infrastructure supports connectivity and reflects place-based approaches and local living.
- More, better, safer and more inclusive active and sustainable travel opportunities.
- Developments are in locations which support sustainable travel.

#### Local Development Plans:

LDPs should prioritise locations for future development that can be accessed by sustainable modes. The spatial strategy should reflect the sustainable travel hierarchy and sustainable investment hierarchy by making best use of existing infrastructure and services.

LDPs should promote a place-based approach to consider how to reduce car-dominance. This could include low traffic schemes, shared transport options, designing–in speed controls, bus/cycle priority, pedestrianisation and minimising space dedicated to car parking. Consideration should be given to the type, mix and use of development; local living and 20 minute neighbourhoods; car ownership levels; the accessibility of proposals and allocations by sustainable modes; and the accessibility for users of all abilities.

LDPs should be informed by an appropriate and effective transport appraisal undertaken in line with relevant transport appraisal guidance. Plans should be informed by evidence of the area's transport infrastructure capacity, and an appraisal of the spatial strategy on the transport network. This should identify any potential cumulative transport impacts and deliverable mitigation proposed to inform the plan's infrastructure first approach. Where there is likely to be an impact on the trunk road or rail network, early engagement with Transport Scotland is required.

# Policy 13

- a) Proposals to improve, enhance or provide active travel infrastructure, public transport infrastructure or multi-modal hubs will be supported. This includes proposals:
  - i. for electric vehicle charging infrastructure and electric vehicle forecourts, especially where fuelled by renewable energy.
  - ii. which support a mode shift of freight from road to more sustainable modes, including last-mile delivery.
  - iii. that build in resilience to the effects of climate change and where appropriate incorporate blue and green infrastructure and nature rich habitats (such as natural planting or water systems).
- b) Development proposals will be supported where it can be demonstrated that the transport requirements generated have been considered in line with the sustainable travel and investment hierarchies and where appropriate they:
  - Provide direct, easy, segregated and safe links to local facilities via walking, wheeling and cycling networks before occupation;
  - Will be accessible by public transport, ideally supporting the use of existing services;
  - iii. Integrate transport modes;
  - Provide low or zero-emission vehicle and cycle charging points in safe and convenient locations, in alignment with building standards;
  - Supply safe, secure and convenient cycle parking to meet the needs of users and which is more conveniently located than car parking;
  - vi. Are designed to incorporate safety measures including safe crossings for walking and wheeling and reducing the number and speed of vehicles;

- vii. Have taken into account, at the earliest stage of design, the transport needs of diverse groups including users with protected characteristics to ensure the safety, ease and needs of all users; and
- viii. Adequately mitigate any impact on local public access routes.
- c) Where a development proposal will generate a significant increase in the number of person trips, a transport assessment will be required to be undertaken in accordance with the relevant guidance.
- d) Development proposals for significant travel generating uses will not be supported in locations which would increase reliance on the private car, taking into account the specific characteristics of the area.
- e) Development proposals which are ambitious in terms of low/no car parking will be supported, particularly in urban locations that are well-served by sustainable transport modes and where they do not create barriers to access by disabled people.
- f) Development proposals for significant travel generating uses, or smaller-scale developments where it is important to monitor travel patterns resulting from the development, will only be supported if they are accompanied by a Travel Plan with supporting planning conditions/obligations. Travel plans should set out clear arrangements for delivering against targets, as well as monitoring and evaluation.
- g) Development proposals that have the potential to affect the operation and safety of the Strategic Transport Network will be fully assessed to determine their impact. Where it has been demonstrated that existing infrastructure does not have the capacity to accommodate a development without adverse impacts on safety or unacceptable impacts on operational performance, the cost of the mitigation measures required to ensure the continued safe and effective operation of the network should be met by the development.

While new junctions on trunk roads are not normally acceptable, the case for a new junction will be considered by Transport Scotland where significant economic or regeneration benefits can be demonstrated. New junctions will only be considered if they are designed in accordance with relevant guidance and where there will be no adverse impact on road safety or operational performance.

#### Policy impact:

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation Design, quality and place Local Living and 20 minute neighbourhoods Infrastructure first Quality homes Rural homes Blue and green infrastructure Business and industry City, town, local and commercial centres Retail Rural development Tourism

# **Liveable Places**



# Design, quality and place

# **Policy Principles**

# Policy Intent:

To encourage, promote and facilitate well designed development that makes successful places by taking a design-led approach and applying the Place Principle.

#### **Policy Outcomes:**

- Quality places, spaces and environments.
- Places that consistently deliver healthy, pleasant, distinctive, connected, sustainable and adaptable qualities.

#### Local Development Plans:

LDPs should be place-based and created in line with the Place Principle. The spatial strategy should be underpinned by the <u>six qualities of</u> <u>successful places</u>. LDPs should provide clear expectations for design, quality and place taking account of the local context, characteristics and connectivity of the area. They should also identify where more detailed design guidance is expected, for example, by way of design frameworks, briefs, masterplans and design codes.

Planning authorities should use the Place Standard tool in the preparation of LDPs and design guidance to engage with communities and other stakeholders. They should also where relevant promote its use in early design discussions on planning applications.

# Policy 14

- a) Development proposals will be designed to improve the quality of an area whether in urban or rural locations and regardless of scale.
- b) Development proposals will be supported where they are consistent with the six qualities of successful places:

**Healthy:** Supporting the prioritisation of women's safety and improving physical and mental health.

**Pleasant**: Supporting attractive natural and built spaces.

**Connected:** Supporting well connected networks that make moving around easy and reduce car dependency

**Distinctive:** Supporting attention to detail of local architectural styles and natural landscapes to be interpreted, literally or creatively, into designs to reinforce identity.

**Sustainable:** Supporting the efficient use of resources that will allow people to live, play, work and stay in their area, ensuring climate resilience, and integrating nature positive, biodiversity solutions.

Adaptable: Supporting commitment to investing in the long-term value of buildings, streets and spaces by allowing for flexibility so that they can be changed quickly to accommodate different uses as well as maintained over time.

Further details on delivering the <u>six qualities of</u> <u>successful places</u> are set out in Annex D.

c) Development proposals that are poorly designed, detrimental to the amenity of the surrounding area or inconsistent with the six qualities of successful places, will not be supported.

# **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

Key policy connections:

All other policies.

# Local Living and 20 minute neighbourhoods

# **Policy Principles**

## **Policy Intent:**

To encourage, promote and facilitate the application of the Place Principle and create connected and compact neighbourhoods where people can meet the majority of their daily needs within a reasonable distance of their home, preferably by walking, wheeling or cycling or using sustainable transport options.

#### **Policy Outcomes:**

- Places are planned to improve local living in a way that reflects local circumstances.
- A network of high-quality, accessible, mixed-use neighbourhoods which support health and wellbeing, reduce inequalities and are resilient to the effects of climate change.
- New and existing communities are planned together with homes and the key local infrastructure including schools, community centres, local shops, greenspaces, health and social care, digital and sustainable transport links.

# Local Development Plans:

LDPs should support local living, including 20 minute neighbourhoods within settlements, through the spatial strategy, associated site briefs and masterplans. The approach should take into account the local context, consider the varying settlement patterns and reflect the particular characteristics and challenges faced by each place. Communities and businesses will have an important role to play in informing this, helping to strengthen local living through their engagement with the planning system.

#### Policy 15

 a) Development proposals will contribute to local living including, where relevant, 20 minute neighbourhoods. To establish this, consideration will be given to existing settlement pattern, and the level and quality of interconnectivity of the proposed development with the surrounding area, including local access to:

- sustainable modes of transport including local public transport and safe, high quality walking, wheeling and cycling networks;
- employment;
- shopping;
- health and social care facilities;
- childcare, schools and lifelong learning opportunities;
- playgrounds and informal play opportunities, parks, green streets and spaces, community gardens, opportunities for food growth and allotments, sport and recreation facilities;
- publicly accessible toilets;
- affordable and accessible housing options, ability to age in place and housing diversity.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation Sustainable transport Design, quality and place Infrastructure first Quality homes Blue and green infrastructure Play, recreation and sport Community wealth building City, town, local and commercial centres Retail

# **Quality homes**

# **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate the delivery of more high quality, affordable and sustainable homes, in the right locations, providing choice across tenures that meet the diverse housing needs of people and communities across Scotland.

# **Policy Outcomes:**

- Good quality homes are at the heart of great places and contribute to strengthening the health and wellbeing of communities.
- Provision of land in the right locations to accommodate future need and demand for new homes, supported by the appropriate infrastructure.
- More energy efficient, net zero emissions homes, supporting a greener, fairer and more inclusive wellbeing economy and community wealth building, tackling both fuel and child poverty.

# Local Development Plans:

LDPs are expected to identify a Local Housing Land Requirement for the area they cover. This is to meet the duty for a housing target and to represent how much land is required. To promote an ambitious and plan-led approach, the Local Housing Land Requirement is expected to exceed the 10 year <u>Minimum All-</u> <u>Tenure Housing Land Requirement (MATHLR)</u> <u>set out in Annex E</u>.

Deliverable land should be allocated to meet the 10 year Local Housing Land Requirement in locations that create quality places for people to live. Areas that may be suitable for new homes beyond 10 years are also to be identified. The location of where new homes are allocated should be consistent with local living including, where relevant, 20 minute neighbourhoods and an infrastructure first approach. In rural and island areas, authorities are encouraged to set out tailored approaches to housing which reflect locally specific market circumstances and delivery approaches. Diverse needs and delivery models should be taken into account across all areas, as well as allocating land to ensure provision of accommodation for Gypsy/Travellers and Travelling Showpeople where need is identified.

The LDP delivery programme is expected to establish a deliverable housing land pipeline for the Local Housing Land Requirement. The purpose of the pipeline is to provide a transparent view of the phasing of housing allocations so that interventions, including infrastructure, that enable delivery can be planned: it is not to stage permissions. Representing when land will be brought forward, phasing is expected across the short (1-3 years), medium (4-6 years) and long-term (7-10 years). Where sites earlier in the deliverable housing land pipeline are not delivering as programmed, and alternative delivery mechanisms identified in the delivery programme are not practical, measures should be considered to enable earlier delivery of long-term deliverable sites (7-10 years) or areas identified for new homes beyond 10 years. De-allocations should be considered where sites are no longer deliverable. The annual Housing Land Audit will monitor the delivery of housing land to inform the pipeline and the actions to be taken in the delivery programme.

# Policy 16

- a) Development proposals for new homes on land allocated for housing in LDPs will be supported.
- b) Development proposals that include 50 or more homes, and smaller developments if required by local policy or guidance, should be accompanied by a Statement of Community Benefit. The statement will explain the contribution of the proposed development to:
  - i. meeting local housing requirements, including affordable homes;
  - ii. providing or enhancing local infrastructure, facilities and services; and
  - iii. improving the residential amenity of the surrounding area.

- c) Development proposals for new homes that improve affordability and choice by being adaptable to changing and diverse needs, and which address identified gaps in provision, will be supported. This could include:
  - i. self-provided homes;
  - ii. accessible, adaptable and wheelchair accessible homes;
  - iii. build to rent;
  - iv. affordable homes;
  - v. a range of size of homes such as those for larger families;
  - vi. homes for older people, including supported accommodation, care homes and sheltered housing;
  - vii. homes for people undertaking further and higher education; and
  - viii. homes for other specialist groups such as service personnel.
- d) Development proposals for public or private, permanent or temporary, Gypsy/Travellers sites and family yards and Travelling Showpeople yards, including on land not specifically allocated for this use in the LDP, should be supported where a need is identified and the proposal is otherwise consistent with the plan spatial strategy and other relevant policies, including human rights and equality.
- e) Development proposals for new homes will be supported where they make provision for affordable homes to meet an identified need. Proposals for market homes will only be supported where the contribution to the provision of affordable homes on a site will be at least 25% of the total number of homes, unless the LDP sets out locations or circumstances where:
  - i. a higher contribution is justified by evidence of need, or
  - a lower contribution is justified, for example, by evidence of impact on viability, where proposals are small in scale, or to incentivise particular types of homes that are needed to diversify the supply, such as self-build or wheelchair accessible homes.

The contribution is to be provided in accordance with local policy or guidance.

- f) Development proposals for new homes on land not allocated for housing in the LDP will only be supported in limited circumstances where:
  - i. the proposal is supported by an agreed timescale for build-out; and
  - ii. the proposal is otherwise consistent with the plan spatial strategy and other relevant policies including local living and 20 minute neighbourhoods;
  - iii. and either:
    - delivery of sites is happening earlier than identified in the deliverable housing land pipeline. This will be determined by reference to two consecutive years of the Housing Land Audit evidencing substantial delivery earlier than pipeline timescales and that general trend being sustained; or
    - the proposal is consistent with policy on rural homes; or
    - the proposal is for smaller scale opportunities within an existing settlement boundary; or
    - the proposal is for the delivery of less than 50 affordable homes as part of a local authority supported affordable housing plan.
- g) Householder development proposals will be supported where they:
  - i. do not have a detrimental impact on the character or environmental quality of the home and the surrounding area in terms of size, design and materials; and
  - ii. do not have a detrimental effect on the neighbouring properties in terms of physical impact, overshadowing or overlooking.
- h) Householder development proposals that provide adaptations in response to risks from a changing climate, or relating to people with health conditions that lead to particular accommodation needs will be supported.

### Policy impact:

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crisesClimate mitigation and adaptationGreen beltsBrownfield, vacant and derelict land and<br/>empty buildingsSustainable transportDesign, quality and placeLocal Living and 20 minute neighbourhoodsInfrastructure firstHeat and coolingBlue and green infrastructurePlay, recreation and sportRural homesHealth and safetyCity, town, local and commercial centres

# **Rural homes**

# **Policy Principles**

## **Policy Intent:**

To encourage, promote and facilitate the delivery of more high quality, affordable and sustainable rural homes in the right locations.

### **Policy Outcomes:**

- Improved choice of homes across tenures so that identified local needs of people and communities in rural and island areas are met.
- Homes are provided that support sustainable rural communities and are linked with service provision.
- The distinctive character, sense of place and natural and cultural assets of rural areas are safeguarded and enhanced.

#### Local Development Plans:

LDPs should be informed by an understanding of population change over time, locally specific needs and market circumstances in rural and island areas.

LDPs should set out tailored approaches to rural housing and where relevant include proposals for future population growth – including provision for small-scale housing such as crofts and woodland crofts and the appropriate resettlement of previously inhabited areas. The Scottish Government's 6 fold Urban Rural Classification 2020 should be used to identify remote rural areas. Plans should reflect locally appropriate delivery approaches. Previously inhabited areas that are suitable for resettlement should be identified in the spatial strategy.

# Policy 17

- a) Development proposals for new homes in rural areas will be supported where the development is suitably scaled, sited and designed to be in keeping with the character of the area and the development:
  - i. is on a site allocated for housing within the LDP;
  - ii. reuses brownfield land where a return to a natural state has not or will not happen without intervention;
  - iii. reuses a redundant or unused building;
  - iv. is an appropriate use of a historic environment asset or is appropriate enabling development to secure the future of historic environment assets;
  - v. is demonstrated to be necessary to support the sustainable management of a viable rural business or croft, and there is an essential need for a worker (including those taking majority control of a farm business) to live permanently at or near their place of work;
  - vi. is for a single home for the retirement succession of a viable farm holding;
  - vii. is for the subdivision of an existing residential dwelling; the scale of which is in keeping with the character and infrastructure provision in the area; or
  - viii. reinstates a former dwelling house or is a one-for-one replacement of an existing permanent house.
- b) Development proposals for new homes in rural areas will consider how the development will contribute towards local living and take into account identified local housing needs (including affordable housing), economic considerations and the transport needs of the development as appropriate for the rural location.
- c) Development proposals for new homes in remote rural areas will be supported where the proposal:
  - i. supports and sustains existing fragile communities;
  - ii. supports identified local housing outcomes; and

- iii. is suitable in terms of location, access, and environmental impact.
- d) Development proposals for new homes that support the resettlement of previously inhabited areas will be supported where the proposal:
  - i. is in an area identified in the LDP as suitable for resettlement;
  - ii. is designed to a high standard;
  - iii. responds to its rural location; and
  - iv. is designed to minimise greenhouse gas emissions as far as possible.

# **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

- Tackling the climate and nature crises
- Climate mitigation and adaptation
- Natural places
- Historic assets and places
- Green belts

Brownfield, vacant and derelict land and empty buildings

- Coastal development
- Sustainable transport
- Design, quality and place
- Local Living and 20 minute neighbourhoods
- Infrastructure first
- Quality homes
- City, town, local and commercial centres
- Rural development
- Tourism

# Infrastructure first

# **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate an infrastructure first approach to land use planning, which puts infrastructure considerations at the heart of placemaking.

# **Policy Outcomes:**

- Infrastructure considerations are integral to development planning and decision making and potential impacts on infrastructure and infrastructure needs are understood early in the development planning process as part of an evidenced based approach.
- Existing infrastructure assets are used sustainably, prioritising low-carbon solutions.
- Infrastructure requirements, and their planned delivery to meet the needs of communities, are clear.

# Local Development Plans:

LDPs and delivery programmes should be based on an integrated infrastructure first approach. Plans should:

- be informed by evidence on infrastructure capacity, condition, needs and deliverability within the plan area, including cross boundary infrastructure;
- set out the infrastructure requirements to deliver the spatial strategy, informed by the evidence base, identifying the infrastructure priorities, and where, how, when and by whom they will be delivered; and
- indicate the type, level (or method of calculation) and location of the financial or in-kind contributions, and the types of development from which they will be required.

Plans should align with relevant national, regional and local infrastructure plans and policies and take account of the Scottish Government infrastructure investment hierarchy and sustainable travel and investment hierarchies in developing the spatial strategy. Consistent early engagement and collaboration between relevant stakeholders will better inform decisions on land use and investment.

# Policy 18

- a) Development proposals which provide (or contribute to) infrastructure in line with that identified as necessary in LDPs and their delivery programmes will be supported.
- b) The impacts of development proposals on infrastructure should be mitigated. Development proposals will only be supported where it can be demonstrated that provision is made to address the impacts on infrastructure. Where planning conditions, planning obligations, or other legal agreements are to be used, the relevant tests will apply.

Where planning obligations are entered into, they should meet the following tests:

- be necessary to make the proposed development acceptable in planning terms
- serve a planning purpose
- relate to the impacts of the proposed development
- fairly and reasonably relate in scale and kind to the proposed development
- be reasonable in all other respects

Planning conditions should only be imposed where they meet all of the following tests. They should be:

- necessary
- relevant to planning
- relevant to the development to be permitted
- -enforceable
- precise
- reasonable in all other respects

# Policy impact:

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development

#### Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation **Biodiversity** Brownfield, vacant and derelict land and empty buildings Energy Zero waste Sustainable transport Design, quality and place Local Living and 20 minute neighbourhoods Heat and cooling Quality homes Rural homes Blue and green infrastructure Play, recreation and sport Flood risk and water management Health and safety Digital infrastructure Business and industry City, town, local and commercial centres Rural development

# Heat and cooling

# **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate development that supports decarbonised solutions to heat and cooling demand and ensure adaptation to more extreme temperatures.

#### **Policy Outcomes:**

- Development is connected to expanded heat networks which use and store heat from low or zero emission sources.
- Buildings and places are adapted to more extreme temperatures.

#### Local Development Plans:

LDPs should take into account the area's Local Heat & Energy Efficiency Strategy (LHEES). The spatial strategy should take into account areas of heat network potential and any designated Heat Network Zones (HNZ).

#### Policy 19

- a) Development proposals within or adjacent to a Heat Network Zone identified in a LDP will only be supported where they are designed and constructed to connect to the existing heat network.
- b) Proposals for retrofitting a connection to a heat network will be supported.
- c) Where a heat network is planned but not yet in place, development proposals will only be supported where they are designed and constructed to allow for cost-effective connection at a later date.
- d) National and major developments that will generate waste or surplus heat and which are located in areas of heat demand, will be supported providing wider considerations, including residential amenity, are not adversely impacted. A Heat and Power Plan should demonstrate how energy recovered from the development will be used to produce electricity and heat.

- e) Development proposals for energy infrastructure will be supported where they:
  - repurpose former fossil fuel infrastructure for the production or handling of low carbon energy;
  - ii. are within or adjacent to a Heat Network Zone; and
  - iii. can be cost-effectively linked to an existing or planned heat network.
- f) Development proposals for buildings that will be occupied by people will be supported where they are designed to promote sustainable temperature management, for example by prioritising natural or passive solutions such as siting, orientation, and materials.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Rebalanced development

#### Key policy connections:

Tackling the climate and nature crises

Climate mitigation and adaptation

Energy

Zero waste

Infrastructure first

- Blue and green infrastructure
- Business and industry

# Blue and green infrastructure

# **Policy Principles**

## **Policy Intent:**

To protect and enhance blue and green infrastructure and their networks.

# **Policy Outcomes:**

- Blue and green infrastructure are an integral part of early design and development processes; are designed to deliver multiple functions including climate mitigation, nature restoration, biodiversity enhancement, flood prevention and water management.
- Communities benefit from accessible, high quality blue, green and civic spaces.

# Local Development Plans:

LDPs should be informed by relevant, up-todate audits and/or strategies, covering the multiple functions and benefits of blue and green infrastructure. The spatial strategy should identify and protect blue and green infrastructure assets and networks; enhance and expand existing provision including new blue and/or green infrastructure. This may include retrofitting. Priorities for connectivity to other blue and/or green infrastructure assets, including to address cross-boundary needs and opportunities, should also be identified.

LDPs should encourage the permanent or temporary use of unused or under-used land as green infrastructure. Where this is temporary, this should not prevent future development potential from being realised.

LDPs should safeguard access rights and core paths, including active travel routes, and encourage new and enhanced opportunities for access linked to wider networks.

# Policy 20

- a) Development proposals that result in fragmentation or net loss of existing blue and green infrastructure will only be supported where it can be demonstrated that the proposal would not result in or exacerbate a deficit in blue or green infrastructure provision, and the overall integrity of the network will be maintained. The planning authority's Open Space Strategy should inform this.
- b) Development proposals for or incorporating new or enhanced blue and/or green infrastructure will be supported. Where appropriate, this will be an integral element of the design that responds to local circumstances.

Design will take account of existing provision, new requirements and network connections (identified in relevant strategies such as the Open Space Strategies) to ensure the proposed blue and/or green infrastructure is of an appropriate type(s), quantity, quality and accessibility and is designed to be multifunctional and well integrated into the overall proposals.

- c) Development proposals in regional and country parks will only be supported where they are compatible with the uses, natural habitats, and character of the park.
- d) Development proposals for temporary open space or green space on unused or underused land will be supported.
- e) Development proposals that include new or enhanced blue and/or green infrastructure will provide effective management and maintenance plans covering the funding arrangements for their long-term delivery and upkeep, and the party or parties responsible for these.

- Sust Transition
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

Key policy connections: Tackling the climate and nature crises Climate mitigation and adaptation Biodiversity Natural places Soils Forestry, woodland and trees Historic assets and places Green belts Sustainable transport Design, quality and place Local Living and 20 minute neighbourhoods Infrastructure first Heat and cooling Quality homes Play, recreation and sport Flood risk and water management Health and safety City, town, local and commercial centres Rural development

# Play, recreation and sport

#### **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate spaces and opportunities for play, recreation and sport.

#### **Policy Outcomes:**

- Natural and built environments are improved, with more equitable access to opportunities for play and recreation.
- Physical and mental health are improved through provision of, and access to, outdoor recreation, play and sport facilities.

#### Local Development Plans:

LDPs should identify sites for sports, play and outdoor recreation for people of all ages. This should be based on an understanding of the needs and demand in the community and informed by the planning authority's Play Sufficiency Assessment and Open Space Strategy. These spaces can be incorporated as part of enhancing and expanding blue and green infrastructure, taking account of relevant agencies' plans or policy frameworks, such as flood risk and/or water management plans. New provisions should be well-designed, high quality, accessible and inclusive.

#### Policy 21

- a) Development proposals which result in the loss of outdoor sports facilities will only be supported where the proposal:
  - i. is ancillary to the principal use of the site as an outdoor sports facility; or
  - ii. involves only a minor part of the facility and would not affect its use; or
  - iii. meets a requirement to replace the facility which would be lost, either by a new facility or by upgrading an existing facility to provide a better quality facility. The location will be convenient for users and the overall playing capacity of the area will be maintained; or

iv. can demonstrate that there is a clear excess of provision to meet current and anticipated demand in the area, and that the site would be developed without detriment to the overall quality of provision.

This should be informed by the local authority's Open Space Strategy and/or Play Sufficiency Assessment and in consultation with sportscotland where appropriate.

b) Development proposals that result in the quantitative and/or qualitative loss of children's outdoor play provision, will only be supported where it can be demonstrated that there is no ongoing or future demand or the existing play provision will be replaced by a newly created, or improved existing asset, that is better quality or more appropriate.

This should be informed by the planning authority's Play Sufficiency Assessment.

- c) Development proposals for temporary or informal play space on unused or underused land will be supported.
- d) Development proposals likely to be occupied or used by children and young people will be supported where they incorporate welldesigned, good quality provision for play, recreation, and relaxation that is proportionate to the scale and nature of the development and existing provision in the area.
- e) Development proposals that include new streets and public realm should be inclusive and enable children and young people to play and move around safely and independently, maximising opportunities for informal and incidental play in the neighbourhood.
- f) New, replacement or improved play provision will, as far as possible and as appropriate:
  - i. provide stimulating environments;
  - provide a range of play experiences including opportunities to connect with nature;
  - iii. be inclusive;
  - iv. be suitable for different ages of children and young people;
  - v. be easily and safely accessible by children and young people independently, including those with a disability;

- vi. incorporate trees and/or other forms of greenery;
- vii. form an integral part of the surrounding neighbourhood;
- viii. be well overlooked for passive surveillance;
- ix. be linked directly to other open spaces and play areas.
- g) Development proposals that include new or enhanced play or sport facilities will provide effective management and maintenance plans covering the funding arrangements for their long-term delivery and upkeep, and the party or parties responsible for these.

- Just Transition
- Compact urban growth
- Local living
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

- Tackling the climate and nature crises
- Climate mitigation and adaptation
- **Biodiversity**
- Natural places
- Forestry, woodland and trees
- Historic assets and places
- Green belts
- Brownfield, vacant and derelict land and empty buildings
- Sustainable transport
- Design, quality and place
- Local Living and 20 minute neighbourhoods
- Infrastructure first
- Quality homes
- Rural homes
- Blue and green infrastructure
- Flood risk and water management
- Health and safety
- City, town, local and commercial centres
- Culture and creativity

### Flood risk and water management

#### **Policy Principles**

#### **Policy Intent:**

To strengthen resilience to flood risk by promoting avoidance as a first principle and reducing the vulnerability of existing and future development to flooding.

#### **Policy Outcomes:**

- Places are resilient to current and future flood risk.
- Water resources are used efficiently and sustainably.
- Wider use of natural flood risk management benefits people and nature.

#### **Local Development Plans:**

LDPs should strengthen community resilience to the current and future impacts of climate change, by avoiding development in areas at flood risk as a first principle. Resilience should also be supported by managing the need to bring previously used sites in built up areas into positive use; planning for adaptation measures; and identifying opportunities to implement improvements to the water environment through natural flood risk management and blue green infrastructure.

Plans should take into account the probability of flooding from all sources and make use of relevant flood risk and river basin management plans for the area. A precautionary approach should be taken, regarding the calculated probability of flooding as a best estimate, not a precise forecast. For areas where climate change is likely to result in increased flood exposure that becomes unmanageable, consideration should be given to alternative sustainable land use.

#### Policy 22

- a) Development proposals at risk of flooding or in a flood risk area will only be supported if they are for:
  - i. essential infrastructure where the location is required for operational reasons;
  - ii. water compatible uses;
  - iii. redevelopment of an existing building or site for an equal or less vulnerable use; or.
  - iv. redevelopment of previously used sites in built up areas where the LDP has identified a need to bring these into positive use and where proposals demonstrate that longterm safety and resilience can be secured in accordance with relevant SEPA advice.

The protection offered by an existing formal flood protection scheme or one under construction can be taken into account when determining flood risk.

In such cases, it will be demonstrated by the applicant that:

- all risks of flooding are understood and addressed;
- there is no reduction in floodplain capacity, increased risk for others, or a need for future flood protection schemes;
- the development remains safe and operational during floods;
- flood resistant and resilient materials and construction methods are used; and
- future adaptations can be made to accommodate the effects of climate change.

Additionally, for development proposals meeting criteria part iv), where flood risk is managed at the site rather than avoided these will also require:

- the first occupied/utilised floor, and the underside of the development if relevant, to be above the flood risk level and have an additional allowance for freeboard; and
- that the proposal does not create an island of development and that safe access/ egress can be achieved.

- b) Small scale extensions and alterations to existing buildings will only be supported where they will not significantly increase flood risk.
- c) Development proposals will:
  - i. not increase the risk of surface water flooding to others, or itself be at risk.
  - ii. manage all rain and surface water through sustainable urban drainage systems (SUDS), which should form part of and integrate with proposed and existing bluegreen infrastructure. All proposals should presume no surface water connection to the combined sewer;
  - iii. seek to minimise the area of impermeable surface.
- d) Development proposals will be supported if they can be connected to the public water mains. If connection is not feasible, the applicant will need to demonstrate that water for drinking water purposes will be sourced from a sustainable water source that is resilient to periods of water scarcity.
- e) Development proposals which create, expand or enhance opportunities for natural flood risk management, including blue and green infrastructure, will be supported.

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crises

Climate mitigation and adaptation

- **Biodiversity**
- Green belts
- Coastal development

Design, quality and place

- Infrastructure first
- Quality homes
- Blue and green infrastructure
- Health and safety
- Business and industry

# **Health and safety**

#### **Policy Principles**

#### **Policy Intent:**

To protect people and places from environmental harm, mitigate risks arising from safety hazards and encourage, promote and facilitate development that improves health and wellbeing.

#### **Policy Outcomes:**

- Health is improved and health inequalities are reduced.
- Safe places protect human health and the environment.
- A planned approach supports health infrastructure delivery.

#### Local Development Plans:

LDP spatial strategies should seek to tackle health inequalities particularly in places which are experiencing the most disadvantage. They should identify the health and social care services and infrastructure needed in the area, including potential for co-location of complementary services, in partnership with Health Boards and Health and Social Care Partnerships.

LDPs should create healthier places for example through opportunities for exercise, healthier lifestyles, land for community food growing and allotments, and awareness of locations of concern for suicide.

Spatial strategies should maintain appropriate distances between sites with hazardous substances and areas where the public are likely to be present and areas of particular natural sensitivity or interest.

#### Policy 23

 a) Development proposals that will have positive effects on health will be supported. This could include, for example, proposals that incorporate opportunities for exercise, community food growing or allotments.

- b) Development proposals which are likely to have a significant adverse effect on health will not be supported. A Health Impact Assessment may be required.
- c) Development proposals for health and social care facilities and infrastructure will be supported.
- d) Development proposals that are likely to have significant adverse effects on air quality will not be supported. Development proposals will consider opportunities to improve air quality and reduce exposure to poor air quality. An air quality assessment may be required where the nature of the proposal or the air quality in the location suggest significant effects are likely.
- e) Development proposals that are likely to raise unacceptable noise issues will not be supported. The agent of change principle applies to noise sensitive development. A Noise Impact Assessment may be required where the nature of the proposal or its location suggests that significant effects are likely.
- f) Development proposals will be designed to take into account suicide risk.
- g) Development proposals within the vicinity of a major accident hazard site or major accident hazard pipeline (because of the presence of toxic, highly reactive, explosive or inflammable substances) will consider the associated risks and potential impacts of the proposal and the major accident hazard site/pipeline of being located in proximity to one another.
- h) Applications for hazardous substances consent will consider the likely potential impacts on surrounding populations and the environment.
- i) Any advice from Health and Safety Executive, the Office of Nuclear Regulation or the Scottish Environment Protection Agency that planning permission or hazardous substances consent should be refused, or conditions to be attached to a grant of consent, should not be overridden by the decision maker without the most careful consideration.
- j) Similar considerations apply in respect of development proposals either for or near licensed explosive sites (including military explosive storage sites).

- Just Transition
- Local living
- Compact urban growth
- Rebalanced development

Key policy connections: Tackling the climate and nature crises Climate mitigation and adaptation Forestry, woodland and trees Energy Zero waste Sustainable transport Design, quality and place Local Living and 20 minute neighbourhoods Infrastructure first Heat and cooling Quality homes Blue and green infrastructure Play, recreation and sport Flood risk and water management Digital infrastructure Business and industry City, town, local and commercial centres Retail Culture and creativity Aquaculture Minerals

# **Digital infrastructure**

#### **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate the rollout of digital infrastructure across Scotland to unlock the potential of all our places and the economy.

#### **Policy Outcomes:**

- Appropriate, universal and future proofed digital infrastructure across the country.
- Local living is supported and the need to travel is reduced.

#### Local Development Plans:

LDPs should support the delivery of digital infrastructure, including fixed line and mobile connectivity, particularly in areas with gaps in connectivity and barriers to digital access.

#### Policy 24

- a) Development proposals that incorporate appropriate, universal, and future-proofed digital infrastructure will be supported.
- b) Development proposals that deliver new digital services or provide technological improvements, particularly in areas with no or low connectivity capacity, will be supported.
- c) Development proposals that are aligned with and support the delivery of local or national programmes for the roll-out of digital infrastructure will be supported.
- d) Development proposals that deliver new connectivity will be supported where there are benefits of this connectivity for communities and the local economy.
- e) Development proposals for digital infrastructure will only be supported where:
  - the visual and amenity impacts of the proposed development have been minimised through careful siting, design, height, materials and, landscaping, taking into account cumulative impacts and relevant technical constraints;

- ii. it has been demonstrated that, before erecting a new ground based mast, the possibility of erecting antennas on an existing building, mast or other structure, replacing an existing mast and/or site sharing has been explored; and
- iii. there is no physical obstruction to aerodrome operations, technical sites, or existing transmitter/receiver facilities.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crises

Natural places

Green belts

Zero waste

Design, quality and place

Local Living and 20 minute neighbourhoods

Infrastructure first

Health and safety

Community wealth building

**Business and industry** 

City, town, local and commercial centres

Rural development



# **Productive Places**

### **Community wealth building**

#### **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate a new strategic approach to economic development that also provides a practical model for building a wellbeing economy at local, regional and national levels.

#### **Policy Outcomes:**

- local economic development that focuses on community and place benefits as a central and primary consideration – to support local employment and supply chains.
- support community ownership and management of buildings and land.

#### Local Development Plans:

LDPs should be aligned with any strategy for community wealth building for the area. Spatial strategies should address community wealth building priorities; identify community assets; set out opportunities to tackle economic disadvantage and inequality; and seek to provide benefits for local communities.

#### Policy 25

- a) Development proposals which contribute to local or regional community wealth building strategies and are consistent with local economic priorities will be supported. This could include for example improving community resilience and reducing inequalities; increasing spending within communities; ensuring the use of local supply chains and services; local job creation; supporting community led proposals, including creation of new local firms and enabling community led ownership of buildings and assets.
- b) Development proposals linked to community ownership and management of land will be supported.

#### **Policy impact:**

- Just Transition
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Brownfield, vacant and derelict land and empty buildings

- Local Living and 20 minute neighbourhoods
- Business and industry

# **Business and industry**

#### **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate business and industry uses and to enable alternative ways of working such as home working, livework units and micro-businesses.

#### **Policy Outcomes:**

- Recovery within the business and industry sector is sustainable and inclusive.
- Investment in the business and industrial sector contributes to community wealth building.

#### Local Development Plans:

LDPs should allocate sufficient land for business and industry, taking into account business and industry land audits, in particular ensuring that there is a suitable range of sites that meet current market demand, location, size and quality in terms of accessibility and services. This allocation should take account of local economic strategies and support broader objectives of delivering a low carbon and net zero economic recovery, and a fairer and more inclusive wellbeing economy.

#### Policy 26

- a) Development proposals for business and industry uses on sites allocated for those uses in the LDP will be supported.
- b) Development proposals for home working, live-work units and micro-businesses will be supported where it is demonstrated that the scale and nature of the proposed business and building will be compatible with the surrounding area and there will be no unacceptable impacts on amenity or neighbouring uses.
- c) Development proposals for business and industry uses will be supported where they are compatible with the primary business function of the area. Other employment uses will be supported where they will not prejudice the primary function of the area and are compatible with the business/industrial character of the area.

- d) Development proposals for business, general industrial and storage and distribution uses outwith areas identified for those uses in the LDP will only be supported where:
  - It is demonstrated that there are no suitable alternatives allocated in the LDP or identified in the employment land audit; and
  - ii. The nature and scale of the activity will be compatible with the surrounding area.
- e) Development proposals for business and industry will take into account:
  - i. Impact on surrounding residential amenity; sensitive uses and the natural and historic environment;
  - ii. The need for appropriate site restoration at the end of a period of commercial use.
- f) Major developments for manufacturing or industry will be accompanied by a decarbonisation strategy to demonstrate how greenhouse gas emissions from the process are appropriately abated. The strategy may include carbon capture and storage.

#### **Policy impact:**

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development

#### Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation Sustainable transport Design, quality and place Local Living and 20 minute neighbourhoods Health and safety Digital infrastructure Community wealth building City, town, local and commercial centres Rural development

# City, town, local and commercial centres

#### **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate development in our city and town centres, recognising they are a national asset. This will be achieved by applying the Town Centre First approach to help centres adapt positively to long-term economic, environmental and societal changes, and by encouraging town centre living.

#### **Policy Outcomes:**

- Centres are vibrant, healthy, creative, enterprising, accessible and resilient places for people to live, learn, work, enjoy and visit.
- Development is directed to the most sustainable locations that are accessible by a range of sustainable transport modes and provide communities with easy access to the goods, services and recreational opportunities they need.

#### Local Development Plans:

LDPs should support sustainable futures for city, town and local centres, in particular opportunities to enhance city and town centres. They should, where relevant, also support proposals for improving the sustainability of existing commercial centres where appropriate.

LDPs should identify a network of centres that reflect the principles of 20 minute neighbourhoods and the town centre vision.

LDPs should be informed by evidence on where clustering of non-retail uses may be adversely impacting on the wellbeing of communities. They should also consider, and if appropriate, identify any areas where drive-through facilities may be acceptable where they would not negatively impact on the principles of local living or sustainable travel. LDPs should provide a proportion of their Local Housing Land Requirements in city and town centres and be proactive in identifying opportunities to support residential development.

#### Policy 27

- a) Development proposals that enhance and improve the vitality and viability of city, town and local centres, including proposals that increase the mix of uses, will be supported.
- b) Development proposals will be consistent with the town centre first approach. Proposals for uses which will generate significant footfall, including commercial, leisure, offices, community, sport and cultural facilities, public buildings such as libraries, education and healthcare facilities, and public spaces:
  - i. will be supported in existing city, town and local centres, and
  - ii. will not be supported outwith those centres unless a town centre first assessment demonstrates that:
    - all centre and edge of centre options have been sequentially assessed and discounted as unsuitable or unavailable;
    - the scale of development cannot reasonably be altered or reduced in scale to allow it to be accommodated in a centre; and
    - the impacts on existing centres have been thoroughly assessed and there will be no significant adverse effect on the vitality and viability of the centres.

#### **Town Centre First Assessment**

For development proposals which are out of city/town centre and which will generate significant footfall a Town Centre First Assessment will be provided. Applicants should agree the data required with the planning authority before undertaking the assessment, and should present information on areas of dispute in a succinct and comparable form.

The town centre first assessment should:

- identify the potential relationship of the proposed development with the network of centres identified in the LDP;
- demonstrate the potential economic impact of the development and any possible displacement effects, including the net impact on jobs; and
- consider supply chains and whether local suppliers and workers will be a viable option; and
- the environmental impact of transporting goods and of staff and visitors travelling to the location.

The town centre first assessment should be applied flexibly and realistically for community, education, health and social care and sport and leisure facilities so that they are easily accessible to the communities they are intended to serve.

- c) Development proposals for non-retail uses will not be supported if further provision of these services will undermine the character and amenity of the area or the health and wellbeing of communities, particularly in disadvantaged areas. These uses include:
  - i. Hot food takeaways, including permanently sited vans;
  - ii. Betting offices; and
  - iii. High interest money lending premises.

 d) Drive-through developments will only be supported where they are specifically supported in the LDP.

#### Town centre living

- e) Development proposals for residential development within city/town centres will be supported, including:
  - i. New build residential development.
  - ii. The re-use of a vacant building within city/ town centres where it can be demonstrated that the existing use is no longer viable and the proposed change of use adds to viability and vitality of the area.
  - iii. The conversion, or reuse of vacant upper floors of properties within city/town centres for residential.
- f) Development proposals for residential use at ground floor level within city/town centres will only be supported where the proposal will:
  - i. retain an attractive and appropriate frontage;
  - ii. not adversely affect the vitality and viability of a shopping area or the wider centre; and
  - iii. not result in an undesirable concentration of uses, or 'dead frontages'.
- g) Development proposals for city or town centre living will take into account the residential amenity of the proposal. This must be clearly demonstrated where the proposed development is in the same built structure as:
  - a hot food premises, live music venue, amusement arcade/centre, casino or licensed premises (with the exception of hotels, restaurants, cafés or off licences); and/or
  - ii. there is a common or shared access with licenced premises or other use likely to be detrimental to residential amenity.

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

Key policy connections: Tackling the climate and nature crises Climate mitigation and adaptation Historic assets and places Brownfield, vacant and derelict land and empty buildings Sustainable transport Design, quality and place Local Living and 20 minute neighbourhoods Infrastructure first Quality homes Blue and green infrastructure Play, recreation and sport Health and safety Community wealth building **Business and industry** Retail Rural development Tourism

Culture and creativity

### Retail

#### **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate retail investment to the most sustainable locations that are most accessible by a range of sustainable transport modes.

#### **Policy Outcomes:**

- Retail development and the location of shops support vibrant city, town and local centres.
- Communities can access the shops and goods they need by a range of sustainable transport modes including on foot, by bike, and by public transport, as part of local living.

#### Local Development Plans:

LDPs should consider where there may be a need for further retail provision, this may be:

- where a retail study identifies deficiencies in retail provision in terms of quality and quantity in an area; or
- when allocating sites for housing or the creation of new communities, in terms of the need for neighbourhood shopping, and supporting local living.

LDPs should identify areas where proposals for healthy food and drink outlets can be supported.

#### Policy 28

- a) Development proposals for retail (including expansions and changes of use) will be consistent with the town centre first principle. This means that new retail proposals:
  - i. will be supported in existing city, town and local centres, and
  - ii. will be supported in edge-of-centre areas or in commercial centres if they are allocated as sites suitable for new retail development in the LDP.
  - iii. will not be supported in out of centre locations (other than those meeting policy 28(c) or 28(d)).

- b) Development proposals for retail that are consistent with the sequential approach (set out in a) and click-and-collect locker pick up points, will be supported where the proposed development:
  - i. is of an appropriate scale for the location;
  - ii. will have an acceptable impact on the character and amenity of the area; and
  - iii. is located to best channel footfall and activity, to benefit the place as a whole.
- c) Proposals for new small scale neighbourhood retail development will be supported where the proposed development:
  - i. contributes to local living, including where relevant 20 minute neighbourhoods and/or
  - ii. can be demonstrated to contribute to the health and wellbeing of the local community.
- d) In island and rural areas, development proposals for shops ancillary to other uses such as farm shops, craft shops and shops linked to petrol/service/charging stations will be supported where:
  - i. it will serve local needs, support local living and local jobs;
  - ii. the potential impact on nearby town and commercial centres or village/local shops is acceptable;
  - iii. it will provide a service throughout the year; and
  - iv. the likely impacts of traffic generation and access and parking arrangements are acceptable.

- Local living
- Compact urban growth
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crises

Climate mitigation and adaptation

- Sustainable transport
- Design, quality and place

Local Living and 20 minute neighbourhoods

Health and safety

City, town, local and commercial centres

Rural development

## **Rural development**

#### **Policy Principles**

#### **Policy Intent:**

To encourage rural economic activity, innovation and diversification whilst ensuring that the distinctive character of the rural area and the service function of small towns, natural assets and cultural heritage are safeguarded and enhanced.

#### **Policy Outcomes:**

- Rural places are vibrant and sustainable and rural communities and businesses are supported.
- A balanced and sustainable rural population.

#### Local Development Plans:

LDPs should identify the characteristics of rural areas within the plan area, including the existing pattern of development, pressures, environmental assets, community priorities and economic needs of each area. The spatial strategy should set out an appropriate approach to development in rural areas which reflects the identified characteristics. The Scottish Government's 6 fold Urban Rural Classification 2020 should be used to identify remote rural areas. Spatial strategies should support the sustainability and prosperity of rural communities and economies. Previously inhabited areas which are suitable for resettlement should be identified in the spatial strategy.

#### Policy 29

- a) Development proposals that contribute to the viability, sustainability and diversity of rural communities and local rural economy will be supported, including:
  - farms, crofts, woodland crofts or other land use businesses, where use of good quality land for development is minimised and business viability is not adversely affected;
  - ii. diversification of existing businesses;
  - iii. production and processing facilities for local produce and materials, for example sawmills, or local food production;

- iv. essential community services;
- v. essential infrastructure;
- vi. reuse of a redundant or unused building;
- vii. appropriate use of a historic environment asset or is appropriate enabling development to secure the future of historic environment assets;
- viii. reuse of brownfield land where a return to a natural state has not or will not happen without intervention;
- ix. small scale developments that support new ways of working such as remote working, homeworking and community hubs; or
- x. improvement or restoration of the natural environment.
- b) Development proposals in rural areas should be suitably scaled, sited and designed to be in keeping with the character of the area. They should also consider how the development will contribute towards local living and take into account the transport needs of the development as appropriate for the rural location.
- c) Development proposals in remote rural areas, where new development can often help to sustain fragile communities, will be supported where the proposal:
  - i. will support local employment;
  - ii. supports and sustains existing communities, for example through provision of digital infrastructure; and
  - iii. is suitable in terms of location, access, siting, design and environmental impact.
- d) Development proposals that support the resettlement of previously inhabited areas will be supported where the proposal:
  - i. is in an area identified in the LDP as suitable for resettlement;
  - ii. is designed to a high standard;
  - iii. responds to their rural location; and
  - iv. is designed to minimise greenhouse gas emissions as far as possible.

- Just Transition
- Conserving and recycling assets
- Local living
- Compact urban growth
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation Natural places Soils Historic assets and places Green belts Brownfield, vacant and derelict land and empty buildings Coastal development Sustainable transport Design, quality and place Local Living and 20 minute neighbourhoods Infrastructure first Rural homes Blue and green infrastructure Flood risk and water management Business and industry City, town, local and commercial centres Retail Tourism Culture and creativity Aquaculture Minerals

### Tourism

#### **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate sustainable tourism development which benefits local people, is consistent with our net zero and nature commitments, and inspires people to visit Scotland.

#### **Policy Outcomes:**

• Communities and places enjoy economic, social and cultural benefits from tourism, supporting resilience and stimulating job creation.

#### Local Development Plans:

LDPs should support the recovery, growth and long-term resilience of the tourism sector. The spatial strategy should identify suitable locations which reflect opportunities for tourism development by taking full account of the needs of communities, visitors, the industry and the environment. Relevant national and local sector driven tourism strategies should also be taken into account.

The spatial strategy should also identify areas of pressure where existing tourism provision is having adverse impacts on the environment or the quality of life and health and wellbeing of local communities, and where further development is not appropriate.

#### Policy 30

- a) Development proposals for new or extended tourist facilities or accommodation, including caravan and camping sites, in locations identified in the LDP, will be supported.
- b) Proposals for tourism related development will take into account:
  - i. The contribution made to the local economy;
  - Compatibility with the surrounding area in terms of the nature and scale of the activity and impacts of increased visitors;

- iii. Impacts on communities, for example by hindering the provision of homes and services for local people;
- iv. Opportunities for sustainable travel and appropriate management of parking and traffic generation and scope for sustaining public transport services particularly in rural areas;
- v. Accessibility for disabled people;
- vi. Measures taken to minimise carbon emissions;
- vii. Opportunities to provide access to the natural environment.
- c) Development proposals that involve the change of use of a tourism-related facility will only be supported where it is demonstrated that the existing use is no longer viable and that there is no requirement for alternative tourism-related facilities in the area.
- d) Proposals for huts will be supported where the nature and scale of the development is compatible with the surrounding area and the proposal complies with relevant good practice guidance.
- e) Development proposals for the reuse of existing buildings for short term holiday letting will not be supported where the proposal will result in:
  - i. An unacceptable impact on local amenity or the character of a neighbourhood or area; or
  - ii. The loss of residential accommodation where such loss is not outweighed by demonstrable local economic benefits.

- Just Transition
- Conserving and recycling assets
- Local living
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crises

Climate mitigation and adaptation

Natural places

Historic assets and places

- Coastal development
- Sustainable transport
- Design, quality and place

Quality homes

Rural homes

- Health and safety
- Community wealth building
- City, town, local and commercial centres

<u>Retail</u>

Rural development

Culture and creativity

# **Culture and creativity**

#### **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate development which reflects our diverse culture and creativity, and to support our culture and creative industries.

#### **Policy Outcomes:**

- Locally distinctive places reflect the diversity of communities and support regeneration and town centre vibrancy.
- Cultural and creative industries are expanded, providing jobs and investment.
- Communities have access to cultural and creative activities.

#### Local Development Plans:

LDPs should recognise and support opportunities for jobs and investment in the creative sector, culture, heritage and the arts.

#### Policy 31

- a) Development proposals that involve a significant change to existing, or the creation of new, public open spaces will make provision for public art. Public art proposals which reflect diversity, culture and creativity will be supported.
- b) Development proposals for creative workspaces or other cultural uses that involve the temporary use of vacant spaces or property will be supported.
- c) Development proposals that would result in the loss of an arts or cultural venue will only supported where:
  - i. there is no longer a sustainable demand for the venue and after marketing the site at a reasonable rate for at least 12 months, through relevant local and national agents and online platforms, there has been no viable interest from potential operators; or
  - ii. the venue, as evidenced by consultation, no longer meets the needs of users and cannot be adapted; or

- iii. alternative provision of equal or greater standard is made available at a suitable location within the local area; and
- iv. the loss of the venue does not result in loss or damage to assets or objects of significant cultural value.
- d) Development proposals within the vicinity of existing arts venues will fully reflect the agent of change principle and will only be supported where they can demonstrate that measures can be put in place to ensure that existing noise and disturbance impacts on the proposed development would be acceptable and that existing venues and facilities can continue without additional restrictions being placed on them as a result of the proposed new development.

#### Policy impact:

- Just Transition
- Conserving and recycling assets
- Local living
- Rebalanced development

#### Key policy connections:

Tackling the climate and nature crises Climate mitigation and adaptation Historic assets and places Brownfield, vacant and derelict land and empty buildings Zero waste Sustainable transport Design, quality and place Local Living and 20 minute neighbourhoods Blue and green infrastructure Play, recreation and sport Health and safety **Digital infrastructure** Community wealth building City, town, local and commercial centres Rural development Tourism

### Aquaculture

#### **Policy Principles**

#### **Policy Intent:**

To encourage, promote and facilitate aquaculture development and minimise any adverse effects on the environment, including cumulative impacts.

Planning should support an aquaculture industry that is sustainable, diverse, competitive, economically viable and which contributes to food security, whilst operating with social licence, within environmental limits and which ensures there is a thriving marine ecosystem for future generations.

#### **Policy Outcomes:**

- New aquaculture development is in locations that reflect industry needs and considers environmental impacts.
- Producers will contribute to communities and local economies.
- Prosperous finfish, shellfish and seaweed sectors.
- Migratory fish species are safeguarded.

#### Local Development Plans:

LDPs should guide new aquaculture development in line with National and Regional Marine Planning, and will minimise adverse environmental impacts, including cumulative impacts, that arise from other existing and planned aquaculture developments in the area while also reflecting industry needs.

#### Policy 32

- a) To safeguard migratory fish species, further salmon and trout open pen fish farm developments on the north and east coasts of mainland Scotland will not be supported.
- b) Development proposals for aquaculture will be supported where they comply with the LDP, the National Marine Plan and, where relevant, the appropriate Regional Marine Plan.
- c) Development proposals for fish farms will demonstrate that operational impacts (including from noise, acoustic deterrent devices (where applicable) light, access,

navigation, containment, deposition, waste emissions and sea lice, impacts on wild salmonids, aquaculture litter (and odour and impacts on other marine users)) are acceptable and comply with the relevant regulatory framework.

- d) Development proposals for fish farm developments will only be supported where the following impacts have been assessed and mitigated:
  - i. landscape and visual impact of the proposal including the siting and design of cages, lines and associated facilities taking into account the character of the location;
  - ii. the impact of any land based facilities, ensuring that the siting and design are appropriate for the location;
  - iii. impacts on natural heritage, designated sites and priority marine features; and
  - iv. impacts on historic marine protected areas.
- e) Applications for open water farmed finfish or shellfish development are excluded from the requirements of policy 3b) and 3c) and will instead apply all relevant provisions from National and Regional Marine Plans.

#### Policy impact:

- Just Transition
- Rebalanced development
- Rural revitalisation

#### Key policy connections:

Tackling the climate and nature crises Historic assets and places Natural places Biodiversity Coastal development Design, quality and place Health and safety Community wealth building Business and industry Rural development

### **Minerals**

#### **Policy Principles**

#### Policy Intent:

To support the sustainable management of resources and minimise the impacts of the extraction of minerals on communities and the environment.

#### **Policy Outcomes:**

- Sufficient resources are available to meet industry demands, making an essential contribution to the Scottish economy.
- Important raw materials for manufacturing, construction, agriculture, and other industries are available.
- Important workable mineral resources are protected from sterilisation by other developments.
- Communities and the environment are protected from the impacts of mineral extraction.

#### Local Development Plans:

LDPs should support a landbank of construction aggregates of at least 10-years at all times in the relevant market areas, whilst promoting sustainable resource management, safeguarding important workable mineral resources, which are of economic or conservation value, and take steps to ensure these are not sterilised by other types of development.

#### Policy 33

- a) Development proposals that seek to explore, develop, and produce fossil fuels (excluding unconventional oil and gas) will not be supported other than in exceptional circumstances. Any such exceptions will be required to demonstrate that the proposal is consistent with national policy on energy and targets for reducing greenhouse gas emissions.
- b) The Scottish Government does not support the development of unconventional oil and gas in Scotland. This means development connected to the onshore exploration,

appraisal or production of coal bed methane or shale oil or shale gas, using unconventional oil and gas extraction techniques, including hydraulic fracturing and dewatering for coal bed methane.

- c) Development proposals that would sterilise mineral deposits of economic value will only be supported where:
  - i. there is an overriding need for the development and prior extraction of the mineral cannot reasonably be undertaken; or
  - ii. extraction of the mineral is impracticable or unlikely to be environmentally acceptable.
- d) Development proposals for the sustainable extraction of minerals will only be supported where they:
  - will not result in significant adverse impacts on biodiversity, geodiversity and the natural environment, sensitive habitats and the historic environment, as well as landscape and visual impacts;
  - ii. provide an adequate buffer zone between sites and settlements taking account of the specific circumstances of individual proposals, including size, duration, location, method of working, topography, and the characteristics of the various environmental effects likely to arise;
  - iii. can demonstrate that there are no significant adverse impacts (including cumulative impact) on any nearby homes, local communities and known sensitive receptors and designations;
  - iv. demonstrate acceptable levels (including cumulative impact) of noise, dust, vibration and potential pollution of land, air and water;
  - winimise transport impacts through the number and length of lorry trips and by using rail or water transport wherever practical;
  - vi. have appropriate mitigation plans in place for any adverse impacts;
  - vii. include schemes for a high standard of restoration and aftercare and commitment that such work is undertaken at the earliest opportunity. As a further

safeguard a range of financial guarantee options are available, and the most effective solution should be considered and agreed on a site-by-site basis. Solutions should provide assurance and clarity over the amount and period of the guarantee and in particular, where it is a bond, the risks covered (including operator failure) and the triggers for calling in a bond, including payment terms.

- e) Development proposals for borrow pits will only be supported where:
  - i. the proposal is tied to a specific project and is time-limited;
  - ii. the proposal complies with the above mineral extraction criteria taking into account the temporary nature of the development; and
  - iii. appropriate restoration proposals are enforceable.

#### Policy impact:

Conserving and recycling assets

#### Key policy connections:

Tackling the climate and nature crises

**Biodiversity** 

Natural places

Historic assets and places

Zero waste

- Infrastructure first
- Health and safety

# Part 3 – Annexes

#### Annex A – How to use this document

#### **Purpose of Planning**

The purpose of planning is to manage the development and use of land in the long-term public interest.

The decisions we make today will have implications for future generations. Scotland in 2045 will be different. We must embrace and deliver radical change so we can tackle and adapt to climate change, restore biodiversity loss, improve health and wellbeing, reduce inequalities, build a wellbeing economy and create great places.

#### **Role of the National Planning Framework**

Scotland 2045: our Fourth National Planning Framework, commonly known as NPF4, is required by law to set out the Scottish Ministers' policies and proposals for the development and use of land. It plays a key role in supporting the delivery of Scotland's national outcomes and the United Nations Sustainable Development Goals.





SUSTAINABLE G ALS

NPF4 includes a long-term spatial strategy to 2045. This reflects the spatial aspects of a range of Scottish Government policies, including the Infrastructure Investment Plan.

The Infrastructure Investment Plan (IIP) identified that NPF4 would include housing land requirements framed within a spatial strategy that aligns with the investment programme and principles, and highlighted that national planning policies would include an infrastructure first approach.

The NPF4 strategy, policies and national developments are aligned to the strategic themes of the IIP: enabling the transition to net zero emissions and environmental sustainability; driving inclusive economic growth; and building resilient and sustainable places. The policies and instruction for LDPs activate the IIP priorities within the themes to the degree that those priorities involve physical development, opportunities for people and improvements for place. Minimum All Tenure Housing Land Requirements are set out at Annex E. The investment hierarchy influences the approach to NPF4 overall and features specifically in instructions for LDPs in Policy 18 'Infrastructure First'.

NPF4 replaces National Planning Framework 3 (2014) and Scottish Planning Policy (2014). NPF4 should be read as a whole. It represents a package of planning policies to guide us to the place we want Scotland to be in 2045.

NPF4 is required by law to contribute to 6 outcomes:

- Meeting the **housing needs** of people living in Scotland including, in particular, the housing needs for older people and disabled people,
- Improving the **health and wellbeing** of people living in Scotland,
- Increasing the **population of rural areas** of Scotland,
- Improving **equality** and eliminating discrimination,
- Meeting any targets relating to the **reduction of emissions** of greenhouse gases, and
- Securing positive effects for **biodiversity**.

Statements setting out further detail on the contribution of NPF4 to each outcome are set out in Part 1.

#### Plan-led Approach

A plan-led approach is central to supporting the delivery of Scotland's national outcomes and broader sustainable development goals. It is a legislative requirement that planning decisions must be made in accordance with the development plan, unless material considerations indicate otherwise.

The statutory development plan for any given area of Scotland consists of the National Planning Framework and the relevant LDP(s). The Town and Country Planning (Scotland) Act 1997 prescribes four different plans, at different scales:

National Planning Framework (NPF)	The National Planning Framework sets out the Scottish Ministers' policies and proposals for the development and use of land. The NPF must have regard to any adopted regional spatial strategy. NPF4 is part of the statutory development plan.
Regional spatial strategies (RSS)	The Planning (Scotland) Act 2019 introduced a new duty requiring the preparation of regional spatial strategies. A planning authority, or authorities acting jointly will prepare these long-term spatial strategies for the strategic development of an area. RSS are not part of the statutory development plan, but have an important role to play in informing future versions of the NPF and LDPs.
Local development plans (LDPs)	<ul> <li>Planning authorities must prepare one or more LDPs for their area.</li> <li>The LDP sets out a spatial strategy for the development of that area. It must take into account the National Planning Framework and any registered local place plan in the area it covers. It must have regard to the authority's adopted regional spatial strategy. The LDP must also have regard to any local outcomes improvement plan for the area it covers.</li> <li>LDPs are part of the statutory development plan.</li> </ul>
Local place plans (LPPs)	Local place plans are community-led plans setting out proposals for the development and use of land. They must have regard to the NPF, any LDP which covers the same area, and also any locality plan which covers the same area. LPPs are not part of the statutory development plan, but have an important role to play in informing LDPs.

#### **Spatial Strategy**

Part 1 sets out our spatial strategy for Scotland to 2045, identifying:

- <u>6 spatial principles</u> which will influence all our plans and decisions:
  - Just transition
  - Conserving and recycling assets
  - Local living
  - Compact urban growth
  - Rebalanced development
  - Rural revitalisation
- 3 themes, linked to the United Nations
   Sustainable Development Goals and Scottish
   Government National Performance Framework:
  - Sustainable places where we reduce emissions, restore and better connect biodiversity
  - Liveable places where we can all live better, healthier lives
  - Productive places where we have a greener, fairer and more inclusive wellbeing economy

LDPs should take account of these principles and outcomes, and they should also be reflected within regional spatial strategies and local place plans.

#### **National Developments**

Eighteen national developments have been identified. These are significant developments of national importance that will help to deliver the spatial strategy. They are intentionally high level and focus on key elements, as the projects are at different stages.

National development status does not grant planning permission for the development and all relevant consents are required.

Their designation means that the principle of the development does not need to be agreed in later consenting processes, providing more certainty for communities, business and investors. Their designation is not intended to describe in detail how the projects should be designed, matters to consider, or impact assessments and mitigation to be applied. In addition to the statement of need at <u>Annex B</u>, decision makers for applications for consent for national developments should take into account all relevant policies.

LDPs should take forward proposals for national developments where relevant and facilitate their delivery. This could be through supporting land allocations, policy intervention and LDP delivery programmes.

#### **Regional Spatial Priorities**

Regional spatial priorities set out how each part of the country can use their assets and opportunities to help deliver the overall strategy. The detail of these priorities should be further considered and consulted upon through the local development planning process, and where appropriate through regional spatial strategies and regional transport strategies.

The maps are indicative, and certain authorities may have a role to play in more than one regional area. The broad areas identified in NPF4 are intended to act as a flexible framework to guide the preparation of future Regional Spatial Strategies. It is open to planning authorities to decide for themselves, including by working in partnership with others, the most appropriate scale and extent of areas to be covered by Regional Spatial Strategies.

Statutory guidance will guide the preparation of Regional Spatial Strategies.

#### **National Planning Policy**

Part 2 sets out our policy framework by topic under the three themes.

Planning is complex and requires careful balancing of issues. The **policy intent** is provided to aid plan makers and decision makers to understand the intent of each policy and to help deliver policy aspirations.

The **policy outcomes** set out what we want to achieve and will help to influence future monitoring of the planning system.

The **Local Development Plan** section clarifies the expected role of LDPs for each topic. The focus for LDPs should be on land allocation through the spatial strategy and interpreting this national policy in a local context. There is no need for LDPs to replicate policies within NPF4, but authorities can add further detail including locally specific policies should they consider to be a need to do so, based on the area's individual characteristics.

The **policy** sections are for use in the determination of planning applications. The policies should be read as a whole. Planning decisions must be made in accordance with the development plan, unless material considerations indicate otherwise. It is for the decision maker to determine what weight to attach to policies on a case by case basis. Where a policy states that development will be supported, it is in principle, and it is for the decision maker to take into account all other relevant policies.

The **policy impact** section shows which spatial principles the policy will help to deliver.

The **key policy connections** help to show the key connections between policies, but are not intended to be comprehensive.

### Annex B – National Developments Statements of Need

National developments are significant developments of national importance that will help to deliver our spatial strategy.

Eighteen national developments will support the delivery of our spatial strategy. These national developments range from single large scale projects or collections and networks of several smaller scale proposals. They are also intended to act as exemplars of the Place Principle and placemaking approaches.

The statements of need set out in this annex are a requirement of the Town and Country Planning (Scotland) Act 1997 and describe the development to be considered as a national development for consent handling purposes. An assessment of the likely impact of each proposed national development's lifecycle greenhouse gas emissions on achieving national greenhouse gas emissions reductions targets<sup>1</sup> (with the meaning given in the Climate Change (Scotland) Act 2009) has been undertaken. The assessment is based on the detail provided at the time of the assessment, and the conclusion may alter depending on the nature and detail of the projects taken forward.

The potential for national developments to affect European designated sites, depending on the precise design, location and construction of individual projects, has been identified by the Habitats Regulations Appraisal (HRA) of NPF4. Any such development would need to be considered carefully at project level and all relevant statutory tests met.

<sup>1</sup> Research project: Lifecycle Greenhouse Gas Emissions of NPF4 Proposed National Developments Assessment Findings (LUC 2021) available online at <a href="https://www.transformingplanning.scot/national-planning-framework/">https://www.transformingplanning.scot/national-planning-framework/</a>

# 1. Energy Innovation Development on the Islands

This national development supports proposed developments in the Outer Hebrides, Shetland and Orkney island groups, for renewable energy generation, renewable hydrogen production, infrastructure and shipping, and associated opportunities in the supply chain for fabrication, research and development.

Any strategy for deployment of these technologies must enable decarbonisation at pace and cannot be used to justify unsustainable levels of fossil fuel extraction or impede Scotland's just transition to net zero.

This is aligned with low carbon energy projects within the Islands Growth Deal that have been developed with local partners such as the Islands Centre for Net Zero and encompasses other projects that can facilitate net zero aims.

The use of low and zero emission fuels will play a crucial role in decarbonising island and mainland energy use, shipping, strengthening energy security overall and creating a low carbon energy economy for the islands and islanders. The developments will add value where they link into national and international energy expertise, learning and research and development networks.

#### Location

Outer Hebrides, Shetland, Orkney and surrounding waters.

#### Need

These classes of development support the potential of the three island authorities to exemplify a transition to a net zero society. This will support delivery of our spatial strategy by helping to sustain communities in rural and island areas by stimulating employment and innovation.

#### Designation and classes of development

A development contributing to 'Energy Innovation Development on the Islands' in the location described, within one or more of the Classes of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country</u> <u>Planning (Hierarchy of Developments) (Scotland)</u> <u>Regulations 2009</u>', is designated a national development:

**Outer Hebrides –** Supporting the Arnish Renewables Base and Outer Hebrides Energy Hub

The classes below apply to development that is for delivery of the Arnish Renewables Base and Outer Hebrides Energy Hub:

- a) New or updated on and/or off shore infrastructure for energy generation from renewables exceeding 50 megawatts capacity;
- b) Electricity transmission cables and converter stations on and/or off shore of 132 kilovolts (kv) and above;
- c) Infrastructure for the production, storage and transportation of low and zero-carbon fuels (that are not electricity or heat) including renewable hydrogen; and hydrogen production related chemicals including ammonia with appropriate carbon capture linked to transport and storage infrastructure;
- d) Improved oil storage infrastructure for Stornoway, with appropriate emissions abatement; and
- e) Quay to service renewable energy, energy transportation, energy decommissioning, fabrication or freight handling, including new or enhanced associated laydown or operational area at Arnish.

**Shetland Islands** – Supporting the Opportunity for Renewable Integration with Offshore Networks (ORION) Clean Energy Project

The classes below apply to development that is for delivery of renewable and low carbon aspects of the ORION project:

- a) New or updated on and/or off shore infrastructure for energy generation from renewables exceeding 50 megawatts capacity;
- b) Electricity transmission cables and converter stations on and/or off shore of/or exceeding 132kv;
- c) Infrastructure for the production, storage and transportation of low and zero-carbon fuels (that are not electricity or heat) including renewable hydrogen; and hydrogen production related chemicals including ammonia with appropriate carbon capture linked to transport, storage, and utilisation infrastructure at Sullom Voe;
- d) Quay to service renewable energy, energy transportation, energy decommissioning, fabrication or freight handling, including new or enhanced associated laydown or operational area at Sullom Voe, Scatsta, Lerwick, and Dales Voe (Lerwick);
- e) Oil terminal modifications at Sullom Voe to maintain asset use moving towards net zero emissions; and
- f) New infrastructure, and/or upgraded buildings and facilities to support the transportation and storage of captured carbon.

**Orkney Islands** – Supporting Scapa Flow Future Fuels Hub and Orkney Harbours

The classes below apply to development that is for the delivery of the Future Fuels Hub, new quay in Scapa Flow, and the Orkney Logistics Base at Hatston, which support services for the renewable and marine energy and shipping sectors:

 a) New or updated on and/or off shore infrastructure for energy generation from renewables exceeding 50 megawatts capacity;

- b) Electricity transmission cables and converter stations on and/or off shore of 132kv and above;
- c) Infrastructure for the production, storage and transportation of low and zero-carbon fuels (that are not electricity or heat) including renewable hydrogen; and hydrogen production related chemicals including ammonia with appropriate carbon capture linked to transport and storage infrastructure;
- d) Quay to service renewable energy, energy transportation, energy decommissioning, fabrication or freight handling, including new or enhanced associated laydown or operational area at, Scapa Flow, and Hatston (Kirkwall); and
- e) Oil terminal modifications at Scapa Flow to maintain asset use moving towards net zero emissions.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Rebalanced development
- Conserving and recycling assets
- Rural revitalisation
- Just transition

#### 2. Pumped Hydro Storage

This national development will play a significant role in balancing and optimising electricity generation and maintaining the operability of the electricity system as part of our transition to net zero. This is necessary as we continue to move towards a decarbonised system with much more renewable generation, the output from which is defined by weather conditions.

This national development supports additional capacity at existing sites as well as at new sites. Cruachan in Argyll is a nationally important example of a pumped storage facility with significant potential for enhanced capacity that could create significant jobs in a rural location.

#### Location

All Scotland.

#### Need

This national development supports pumped hydro storage capacity within the electricity network through significant new or expanded sites. This supports the transition to a net zero economy through the ability of pumped hydro storage schemes to optimise electricity generated from renewables by storing and releasing it when it is required.

#### **Designation and classes of development**

A development contributing to 'Pumped Hydro Storage' in the location described, within one or more of the Classes of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country Planning (Hierarchy of</u> <u>Developments) (Scotland) Regulations 2009</u>', is designated a national development:

- a) New and/or expanded and/or upgraded water holding reservoir and dam;
- b) New and/or upgraded electricity generating plant structures or buildings;
- c) New and/or upgraded pump plant structures or buildings;
- d) New and/or expanded and/or upgraded water inlet and outlet pipework;
- e) New and/or upgraded substations and/or transformers; and
- f) New and/or replacement transmission cables.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Rebalanced development
- Conserving and recycling assets
- Rural revitalisation
- Just transition

# 3. Strategic Renewable Electricity Generation and Transmission Infrastructure

This national development supports renewable electricity generation, repowering, and expansion of the electricity grid.

A large and rapid increase in electricity generation from renewable sources will be essential for Scotland to meet its net zero emissions targets. Certain types of renewable electricity generation will also be required, which will include energy storage technology and capacity, to provide the vital services, including flexible response, that a zero carbon network will require. Generation is for domestic consumption as well as for export to the UK and beyond, with new capacity helping to decarbonise heat, transport and industrial energy demand. This has the potential to support jobs and business investment, with wider economic benefits.

The electricity transmission grid will need substantial reinforcement including the addition of new infrastructure to connect and transmit the output from new on and offshore capacity to consumers in Scotland, the rest of the UK and beyond. Delivery of this national development will be informed by market, policy and regulatory developments and decisions.

#### Location

All Scotland.

#### Need

Additional electricity generation from renewables and electricity transmission capacity of scale is fundamental to achieving a net zero economy and supports improved network resilience in rural and island areas. Island transmission connections in particular can facilitate capturing the significant renewable energy potential in those areas as well as delivering significant social and economic benefits.

#### Designation and classes of development

A development contributing to 'Strategic Renewable Electricity Generation and Transmission' in the location described, within one or more of the Classes of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country Planning</u> (Hierarchy of Developments) (Scotland) <u>Regulations 2009</u>', is designated a national development:

- a) On and off shore electricity generation, including electricity storage, from renewables exceeding 50 megawatts capacity;
- b) New and/or replacement upgraded on and offshore high voltage electricity transmission lines, cables and interconnectors of 132kv or more; and
- c) New and/or upgraded Infrastructure directly supporting on and offshore high voltage electricity lines, cables and interconnectors including converter stations, switching stations and substations.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Local Living
- Rebalanced development
- Conserving and recycling assets
- Just transition

#### 4. Circular Economy Materials Management Facilities

This national development supports the development of facilities required to achieve a circular economy. This sector will provide a range of business, skills and employment opportunities as part of a just transition to a net zero economy.

The range and scale of facilities required to manage secondary materials and their circulation back into the economy is not yet clear. However, sites and facilities will be needed to retain the resource value of materials so that we can maximise the use of materials in the economy and minimise the use of virgin materials in order to reduce greenhouse gas emissions. This is particularly significant for the construction and demolition industries and decommissioning industry.

Careful assessment of specific proposals will be required to ensure they provide sustainable low carbon solutions, include appropriate controls, manage any emissions and mitigate localised impacts including on neighbouring communities and the wider environment.

#### Location

All Scotland.

#### Need

This national development helps maximise Scotland's potential to retain the energy and emissions values within materials already in the economy.

#### **Designation and classes of development**

A development contributing to 'Circular Economy Materials Management Facilities' in the location described, within one or more of the Classes of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country</u> <u>Planning (Hierarchy of Developments) (Scotland)</u> <u>Regulations 2009</u>' is designated a national development:

- a) Facilities for managing secondary materials; and
- b) Recycling facilities.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Local Living
- Conserving and recycling assets
- Just transition

#### 5. Urban Sustainable, Blue and Green Surface Water Management Solutions

This national development aims to build on the benefits of the Metropolitan Glasgow Strategic Drainage Partnership, to continue investment and extend the approach to the Edinburgh city region.

Our biggest cities and their regions will require improved infrastructure to ensure they are more resilient to climate change. A strategic, catchment scale approach to adaptation through surface water and drainage infrastructure investment will reduce impacts and risks for our urban population and is an example of an infrastructure first approach. Catchment scale nature-based solutions which may include blue and green infrastructure should be prioritised. Grey infrastructure should be optimised and only used when necessary to augment bluegreen infrastructure solutions. Delivery of multiple climate, wellbeing and economic benefits should form the basis of the approach. Whilst this national development focuses on Edinburgh and Glasgow other cities and towns may benefit from similar approaches.

#### Location

Glasgow and Edinburgh City Regions and their wider water catchment areas.

#### Need

A large proportion of our population lives in our largest cities. The management of surface water drainage at scale across these city regions will help us to adapt to extreme weather events that will become more frequent as a result of climate change. A nature-based approach to surface water management has the potential to deliver multiple health, wellbeing, economic and climate adaptation and emissions reduction benefits and it may free up sewer capacity.

#### Designation and classes of development

A development contributing to 'Urban Sustainable, Blue and Green Surface Water Management Solutions' in the location described, within the Class of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country Planning (Hierarchy of</u> <u>Developments) (Scotland) Regulations 2009</u>' is designated a national development:

a) Spaces, infrastructure, works, structures, buildings, pipelines, and nature-based approaches, for surface water management and drainage systems.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- Local living
- Conserving and recycling assets
- Rural revitalisation
- Just transition

#### 6. Urban Mass/Rapid Transit Networks

This national development supports low carbon mass/rapid transit projects for Aberdeen, Edinburgh and Glasgow.

To reduce transport emissions at scale, we will require low carbon transport solutions for these three major cities that can support transformational reduction in private car use.

Development of the Glasgow 'Metro' and Edinburgh Mass Transit in these cities and their associated regions plus the Aberdeen Rapid Transit system are recommendations from the Strategic Transport Projects Review 2.

This will support placemaking and deliver improved transport equity across the most densely populated parts of Scotland, improving access to employment and supporting sustainable investment in the longer term. It can function as part of a broader transport network that includes active travel, and this places importance on multi-modal hubs or transport interchange points.

The type of interventions will be determined through the on-going development of business cases and studies but could include the provision of new systems or extensions to existing sustainable and public transport networks.

#### Location

Aberdeen, Glasgow and Edinburgh City Regions.

#### Need

This national development will help reduce transport related emissions overall, improve air quality, reduce the demand for private vehicle use, support the roll out of 20 minute neighbourhoods and improve transport equity.

#### **Designation and classes of development**

A development contributing to 'Urban Mass/ Rapid Transit Networks' in the location described, within one or more of the Classes of Development below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country Planning</u> (Hierarchy of Developments) (Scotland) Regulations 2009' is designated a national development. This relates to development supported by the Strategic Transport Projects Review 2 consisting of new or upgraded:

- a) Track or road infrastructure;
- b) Fuelling or power infrastructure;
- c) Passenger facilities; and
- d) Depots servicing the networks.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- Local living
- Conserving and recycling assets
- Just transition

#### 7. Central Scotland Green Network

This national development is one of Europe's largest and most ambitious green infrastructure projects. It will play a key role in tackling the challenges of climate change and biodiversity loss including by building and strengthening nature networks. A greener approach to development will improve placemaking, can contribute to the roll-out of 20 minute neighbourhoods and will benefit biodiversity connectivity. This has particular relevance in the more urban parts of Scotland where there is pressure for development as well as significant areas requiring regeneration to address past decline and disadvantage. Regeneration, repurposing and reuse of brownfield land should be a priority.

Priorities include enhancement to provide multi-functional green and blue infrastructure that provides greatest environmental, lifelong physical and mental health, social wellbeing and economic benefits. It focuses on those areas where greening and development can be mutually supportive, helping to improve equity of access to quality green and blue space, and supporting communities where improving wellbeing and resilience is most needed, including to help people adapt to future climate risks.

Nature-based solutions for climate change adaptation and mitigation may include woodland expansion and peatland restoration as a priority. The connectivity of biodiversity rich areas may be enhanced through nature networks, including corridors and stepping stones to provide enhanced natural capital and improved ecosystem services.

#### Location

Central Scotland local authorities within a boundary identified by the Green Action Trust.

#### Need

This national development is needed to improve quality of place and create new opportunities for investment. This will support delivery of our spatial strategy which highlights the importance of accelerating urban greening in this most densely populated part of Scotland.

#### Designation and classes of development

A development contributing to 'Central Scotland Green Network' in the location described, within one or more of the Classes of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country Planning</u> (Hierarchy of Developments) (Scotland) Regulations 2009', is designated a national development:

- a) Development to create and/or enhance multifunctional green infrastructure including for: emissions sequestration; adaptation to climate change; and biodiversity enhancement;
- b) Reuse of vacant and derelict land and buildings for greening and nature-based solutions;
- New and/or upgraded sustainable surface water management and drainage systems and the creation of blue space;
- d) Use of land for allotments or community food growing; and
- e) Routes for active travel and/or recreation.

# Lifecycle Greenhouse Gas Emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- ♥ Local living
- Rebalanced development
- Conserving and recycling assets
- Rural revitalisation
- Just transition

#### 8. National Walking, Cycling and Wheeling Network

This national development facilitates the shift from vehicles to walking, cycling and wheeling for everyday journeys contributing to reducing greenhouse gas emissions from transport and is highly beneficial for health and wellbeing.

The upgrading and provision of additional active travel infrastructure will be fundamental to the development of a sustainable travel network providing access to settlements, key services and amenities, employment and multimodal hubs. Infrastructure investment should be prioritised for locations where it will achieve our National Transport Strategy 2 priorities and outcomes, to reduce inequalities, take climate action, help deliver a wellbeing economy and to improve health and wellbeing. This will help to deliver great places to live and work, including through connecting neighbourhoods, villages and towns, active freeways and long distance routes.

#### Location

All Scotland.

#### Need

Reducing the need to travel unsustainably is the highest priority in the sustainable transport investment hierarchy. This national development will significantly support modal shift and deliver multiple outcomes including our commitment to a 20% reduction in car kilometres by 2030, associated emissions reduction, health and air quality improvement. This will support the delivery of our spatial strategy by creating a more sustainable distribution of access across Scotland as a whole.

#### **Designation and classes of development**

A development contributing to 'National Walking, Cycling and Wheeling Network' in the location described, within one or more of the Classes of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country</u> Planning (Hierarchy of Developments) (Scotland) Regulations 2009' is designated a national development:

 a) New/and or upgraded routes suitable for a range of users for walking, cycling and wheeling that help create a national network that facilitates short and longer distance journeys and linkages to multi-modal hubs.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- Local living
- Rebalanced development
- Just transition

#### 9. Edinburgh Waterfront

This national development supports the regeneration of strategic sites along the Forth Waterfront in Edinburgh.

The waterfront is a strategic asset that contributes to the city's character and sense of place and includes significant opportunities for a wide range of future developments.

Development will include high quality mixed use proposals that optimise the use of the strategic asset for residential, community, commercial and industrial purposes, including support for offshore energy relating to port uses. Further cruise activity should take into account the need to manage impacts on transport infrastructure.

This will help maintain and grow Edinburgh's position as a capital city and commercial centre with a high quality and accessible living environment. Development locations and design will need to address future resilience to the risks from climate change, impact on health inequalities, and the potential to incorporate green and blue infrastructure.

#### Location

Leith to Granton.

#### Need

Waterfronts in our largest urban areas are frequently under-utilised and contain significant areas of brownfield land as well as existing infrastructure assets. Their location may be particularly vulnerable to climate change and likely risks will require careful management. This will support delivery of our spatial strategy, which recognises the importance of our urban coastline in supporting our sense of place, economy and wellbeing.

#### Designation and classes of development

A development contributing to 'Edinburgh Waterfront' in the location described, within one or more of the Classes of Development described below and that would otherwise have been of a scale or type that is classified as 'major' by '<u>The Town and Country Planning (Hierarchy of</u> <u>Developments) (Scotland) Regulations 2009</u>', is designated a national development:

- a) New and/or upgraded buildings for mixed use and/or residential development;
- b) New and/or upgraded buildings for commercial, industrial, business use;
- c) New and/or upgraded utilities;
- d) New and/or upgraded green and blue infrastructure;
- e) New and/or upgraded active and sustainable travel routes; and
- f) New and/or upgraded port facilities for vessel berthing and related landside activities including for lay-down, and marine sector services.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- Local living
- Rebalanced development
- Conserving and recycling assets
- Just transition

#### **10. Dundee Waterfront**

This national development supports the redevelopment of the Dundee Waterfront Zones including: the Central Waterfront, Seabraes, City Quay, Dundee Port, Riverside Business Area and Nature Park, and the Michelin Scotland Innovation Parc.

Continued delivery of the waterfront transformation is crucial to securing the role of the city as a location for investment in the net zero economy. Supporting population growth alongside economic opportunities, and skills and career development, is important in continuing to demonstrate the sustainability of urban living in Scotland and a just transition to the net zero economy.

Further projects associated with this include: the Michelin Scotland Innovation Parc which will become an innovation hub for net zero emission mobility; the Eden Project; and an improvement of facilities at Dundee Port. This national development includes reusing land on and around the Dundee Waterfront to support the lifelong health and wellbeing of communities, deliver innovation and attract investment. As the development progresses it will be important to support sustainable and active transport options and to build in adaptation to future climate risks.

#### Location

Dundee Waterfront zones: Central Waterfront, Seabraes, City Quay, Dundee Port, Riverside Business Area and Riverside Nature Park; Michelin Scotland Innovation Parc.

#### Need

This national development supports the continued revitalisation of Dundee Waterfront, expanded to include Michelin Scotland Innovation Parc in support of the Tay Cities Region Economic Strategy and its continued use for economic purposes. Waterfront locations may be particularly vulnerable to climate change and so development requires to be carefully designed to manage likely risks.

#### **Designation and classes of development**

A development contributing to 'Dundee Waterfront' in the location described, within one or more of the Classes of Development described below and that would otherwise have been of a scale or type that is classified as 'major' by 'The Town and Country Planning (Hierarchy of Developments) (Scotland) Regulations 2009' is designated a national development:

- a) New and/or upgraded buildings for mixed use and/or residential development;
- b) New and/or upgraded buildings for commercial, industrial, business, storage, distribution, research, educational, and/or tourism use;
- c) New and/or upgraded utilities;
- d) New and/or upgraded active and sustainable travel routes;
- e) New and/or upgraded port facilities for vessel berthing and related landside activities including for lay-down, freight handling and marine sector services; and
- f) New and/or upgraded green and blue infrastructure.

### Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- Local living
- Rebalanced development
- Conserving and recycling assets
- Sust transition

#### **11. Stranraer Gateway**

This national development supports the regeneration of Stranraer.

Stranraer is a gateway town. It is located close to Cairnryan, a key port connecting Scotland to Northern Ireland, Ireland and beyond to wider markets.

High quality place-based regeneration will help address socio-economic inequalities in Stranraer and to support the wider population of south west Scotland by acting as a hub and providing a platform for future investment. This will be supported by any strategic transport interventions including road and rail that emerge from the second Strategic Transport Projects Review which embeds the National Transport Strategy's sustainable travel and investment hierarchies.

#### Location

Stranraer and associated transport routes.

#### Need

Loch Ryan and Stranraer act as a gateway to Scotland. Reusing the assets in this location will support the wellbeing, economy and community in line with the regional growth deal. It will help to deliver our spatial strategy by driving forward regeneration of a key hub.

#### Designation and classes of development

A development contributing to 'Stranraer Gateway' in the location described within one or more of the Classes of Development described below and that would otherwise have been of a scale or type that is classified as 'major' by '<u>The Town and Country Planning (Hierarchy of</u> <u>Developments) (Scotland) Regulations 2009</u>', is designated a national development:

- a) Development contributing to Stranraer Waterfront regeneration;
- b) Marina expansion;
- c) Redevelopment of Stranraer harbour east pier;
- d) Sustainable, road, rail and freight infrastructure for access to Stranraer and/or Cairnryan;
- e) New and/or upgraded infrastructure for the transportation and use of low carbon fuels; and
- f) Reuse of vacant and derelict buildings and brownfield land, including regeneration of Blackparks industrial estate.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- Local living
- Rebalanced development
- Conserving and recycling assets
- Rural revitalisation
- Just transition

#### **12. Digital Fibre Network**

This national development supports the continued roll-out of world-class broadband across Scotland.

Our strategy requires enhanced digital connectivity to provide high speed broadband or equivalent mobile services, prioritising those areas with weaker networks as part of the Reaching 100% (R100) programme and Project Gigabit, including urban, island specific and rural enhancements. This is a significant utility including 4G and 5G mobile infrastructure facilitating home based working, renewable energy development, rural repopulation and access to services. The data transmission network can also support the availability and use of 'big data.' Digital capability is a feature of a number of City Region and Growth Deals.

Opportunities should be taken to deliver the infrastructure as part of other infrastructure upgrades or installation works such as energy transmission, transportation, and travel networks where appropriate.

#### Location

All Scotland.

#### Need

This is a fundamentally important utility, required to support development, community wellbeing, equal access to goods and services, and emissions reduction from reduced demand for travel. This will help to deliver our spatial strategy by complementing a new emphasis of living locally, and by helping to sustain and grow rural and island communities.

#### **Designation and classes of development**

A development contributing to 'Digital Fibre Network' in the location described, within one or more of the Classes of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country Planning (Hierarchy of</u> <u>Developments) (Scotland) Regulations 2009</u>', is designated a national development:

- a) Installation of new and/or upgraded broadband cabling on land and sub-sea for fixed line and mobile networks; and
- b) Green data centres.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall negligible impact on achieving national greenhouse gas emissions reduction targets.

- Local living
- Rebalanced development
- Rural revitalisation
- Just transition

#### 13. Clyde Mission

This national development is a national, placebased Mission to make the Clyde an engine of economic success for Glasgow, the city region and Scotland.

The Clyde Mission is focused on the River Clyde and the riverside from South Lanarkshire in the east to Inverclyde and Argyll and Bute in the west and focusing on an area up to around 500 metres from the river edge. This footprint includes the parts of the Clyde Gateway, River Clyde Waterfront, North Clyde River Bank and River Clyde Corridor frameworks, and Glasgow Riverside Innovation District.

Across this area significant land assets are under-utilised, and longstanding inequality, in relation to poor environment and health outcomes require to be tackled as a national priority. An ambitious redevelopment programme is being taken forward under <u>Five Missions</u>. It is a collective, cross-sector effort and partnership working will help bring forward assets and sites that are ready for redevelopment to sustain a range of uses. This will repurpose and reinvigorate brownfield and supporting local living as well as adapting the area to the impacts of climate change, where nature-based solutions would be particularly supported.

#### Location

The river and land immediately next to it (up to around 500 metres from the river) along its length.

#### Need

These classes of development revitalise a major waterfront asset which is currently under-utilised. This will support the delivery of our spatial strategy by attracting investment and reuse of brownfield land in west central Scotland where there is a particular need to improve quality of place, generate employment and support disadvantaged communities. It will also support adaptation to climate risks.

#### Designation and classes of development

A development contributing to 'Clyde Mission' in the location described, within one or more of the Classes of Development described below and that would otherwise have been of a scale or type that is classified as 'major' by 'The Town and Country Planning (Hierarchy of Developments) (Scotland) Regulations 2009', is designated a national development:

- a) Mixed use, which may include residential, redevelopment of brownfield land;
- b) New, reused and/or upgraded buildings and facilities for residential, commercial, business and industrial uses on brownfield land;
- c) Upgrade of existing port and harbour assets for servicing marine functions including freight and cruise uses and associated landside commercial and/or industrial land for supporting services;
- d) New and/or upgraded active and sustainable travel and recreation routes and infrastructure; and
- e) New and/or upgraded infrastructure for climate adaptation, including nature-based, green and blue solutions.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net negative impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- Local living
- Rebalanced development
- Conserving and recycling assets

#### 14. Aberdeen Harbour

This national development supports the continued relocation and repurposing of Aberdeen Harbour. The harbour is a strategically important asset supporting the economy of the north east of Scotland.

The south harbour can act as a cluster of port accessible offshore renewable energy research, manufacturing and support services. The facilities are also important for international connections.

At the south harbour the focus should be on regenerating existing industrial land and reorganising land use around the harbour in line with the spatial strategy of the LDP. By focusing future port activity here, parts of the existing harbour in the city centre will become available for mixed use development, opening up development land to help reinvigorate Aberdeen city centre.

This can help provide significant economic opportunities, in line with the objectives of the Aberdeen City Region Deal. Environmental benefits, for example to enhance access and improve the quality of green space and active travel options should be designed-in to help offset any potential impacts on the amenity of local communities with relevant projects addressing environmental sensitivities through careful planning, assessment and implementation.

The extent to which this should include additional business and industrial development outwith the existing north and south harbours is a matter to be determined in the relevant LDP, and is outwith the scope of this national development.

#### Location

Port of Aberdeen North and South Harbours.

This national development supports the optimisation of Aberdeen Harbour to support net zero and stimulate economic investment. It is also a significant opportunity to support better placemaking including city centre transformation, and regeneration of existing land by optimising the use of new and existing assets. This will deliver our spatial strategy by helping the north east of Scotland to achieve a just transition from a high carbon economy whilst improving quality of place.

#### **Designation and classes of development**

A development contributing to 'Aberdeen Harbour' in the location described, within one or more of the Classes of Development described below and that would otherwise have been of a scale or type that is classified as 'major' by '<u>The Town and Country Planning (Hierarchy of</u> <u>Developments) (Scotland) Regulations 2009</u>' is designated a national development:

- a) Mixed use development reusing land at the existing (north) Aberdeen Harbour;
- b) Upgraded port facilities at Aberdeen Harbour and completion of South Harbour;
- c) New and/or upgraded green infrastructure;
- d) Buildings and facilities for commercial, manufacturing and industrial uses;
- e) Infrastructure for the production, storage and transportation of low carbon and renewable hydrogen and related chemicals including ammonia, with carbon capture as necessary; and
- f) Transport infrastructure, including for sustainable and active travel, for the South Harbour as supported by the Aberdeen City Region Deal.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Local living
- Rebalanced development
- Conserving and recycling assets
- Just transition

#### **15. Industrial Green Transition Zones**

To secure a just transition to a net zero economy, the decarbonisation of nationally important industrial sites in a way that ensures continued jobs, investment and prosperity for these areas and the communities that depend on them is essential. Industrial Green Transition Zones (IGTZ) will support the generation of significant economic opportunities while minimising carbon emissions. Technologies that will help Scotland transition to net zero will be supported at these locations, with a particular focus on low carbon and zero emissions technologies including renewables and the generation, storage and distribution of low carbon hydrogen.

The deployment of hydrogen and CCUS at these locations must demonstrate decarbonisation at pace and cannot be used to justify unsustainable levels of fossil fuel extraction or impede Scotland's just transition to net zero. Hydrogen and CCUS are emerging industries, both government and industry in Scotland wish to accelerate and maximise the deployment of green hydrogen. For projects that utilise carbon capture and storage, we want to ensure the highest possible carbon capture rates in the deployment of these technologies. While there are examples internationally where CCUS projects have been associated with offshore Enhanced Oil Recovery, we understand there to be no plans for offshore Enhanced Oil Recovery as part of the Scottish Cluster. However, if any IGTZ is found to be incompatible with Scotland's transition to net zero, Scottish Government policy, along with designations of and classes of development, will change accordingly.

Industrial Green Transition Zones are:

• The Scottish Cluster encompasses a carbon capture and storage (CCS) projects network and is a key strategic vehicle for industrial decarbonisation, energy generation, and the transportation and storage of captured carbon. The designation relates to projects that form a Scottish Cluster in the first instance specifically Peterhead, St Fergus and Grangemouth. Further industrial transition sites are expected to emerge in the longer term and benefit from the experience gained within the Scottish Cluster but do not form part of this national development. This national development will support the generation of significant economic opportunities for low carbon industry as well as minimising carbon emissions at scale, and will play a vital part in maintaining the security and operability of Scotland's electricity supply and network. The creation of hydrogen and deployment of negative emissions technologies, utilising CCUS, at commercial scale will establish the opportunities to decarbonise industry, transport and heat, as well as other sectors, and pave the way for the transportation and storage infrastructure to support the growing hydrogen economy in Scotland.

 Grangemouth investment zone currently hosts strategic and critical infrastructure, high value employment and manufacturing of materials that are currently vital for every-day life. This role will continue in the long-term but must seek to decarbonise given the significant contribution of the industrial activities to Scotland's emissions. It is a key location in the Scottish Cluster for carbon capture and storage, and hydrogen deployment. The Grangemouth Investment Zone will be a focus for transitioning the petro-chemicals industry and associated activities into a leading exemplar of industrial decarbonisation, significantly helped through the coordination activities of the Scottish Government's Grangemouth Future Industry Board. Decarbonisation could include opportunities for: renewable energy innovation; bioenergy; hydrogen production with carbon capture and storage; and repurposing of existing strategic and critical infrastructure such as pipelines.

#### Location

St Fergus, Peterhead, and Grangemouth.

#### Need

This national development is required to meet our targets for emissions reduction. It also supports a just transition by creating new jobs in emerging technologies and significant economic opportunities for lower carbon industry. It will help to decarbonise other sectors, sites and regions, paving the way for increasing demand to be complemented by the production of further hydrogen in the future. This will also help to deliver our spatial strategy by supporting investment in the North East and the Central Belt where there has been a relatively high level of output from fossil fuel industries.

#### **Designation and classes of development**

A development contributing to 'Industrial Green Transition Zones' in the location described, within one or more of the Classes of Development described below and that would otherwise have been of a scale or type that is classified as 'major' by '<u>The Town and Country</u> <u>Planning (Hierarchy of Developments) (Scotland)</u> <u>Regulations 2009</u>' is designated a national development.

- a) Carbon capture with high capture rates and negative emission technologies, transportation and storage of captured carbon forming part of or helping to create an expandable national network;
- b) Pipeline for transportation and storage of captured carbon and/or hydrogen;
- c) Onshore infrastructure including compression equipment, supporting pipeline transportation and shipping transportation of captured carbon and/or hydrogen;
- d) Offshore storage of captured carbon;
- e) New and/or upgraded buildings and facilities for the utilisation of captured carbon;
- f) Infrastructure for the production of hydrogen on shore or off shore where co-located with off shore wind farms within 0-12 nautical miles;
- g) Infrastructure for the storage of hydrogen on shore or off shore, including on or near-shore geological storage;
- h) Port facilities for the transport and handling of hydrogen and carbon dioxide;
- i) The application of carbon capture and storage technology to existing or replacement thermal power generation capacity;

- j) Production, storage and transportation with appropriate emissions abatement of: bioenergy; hydrogen production related chemicals including ammonia;
- k) New and/or upgraded buildings for industrial, manufacturing, business, and educational or research uses related to the industrial transition;
- I) Town centre regeneration at Grangemouth;
- m)Grangemouth flood protection scheme;
- n) New and/or upgraded green and blue infrastructure;
- New and/or upgraded utilities and/or local energy network; and
- p) New and/or upgraded facilities at the port for inter-modal freight handling at Grangemouth.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive effect on lifecycle greenhouse gas emissions reductions targets.

- Compact urban growth
- Local living
- Rebalanced development
- Conserving and recycling assets
- Rural revitalisation
- Just transition

#### 16. Hunterston Strategic Asset

This national development supports the repurposing of Hunterston port as well as the adjacent former nuclear power station sites and marketable business land of the Hunterston Estate. Hunterston has long been recognised as a strategic location for the port and energy sectors given its deepwater access and existing infrastructure. Hunterston is a key site, anchoring other opportunities around the Firth of Clyde.

The location and infrastructure offers potential for electricity generation from renewables, and a variety of commercial uses including port, research and development, aquaculture, the circular economy, and environmental and economic opportunities around nuclear decommissioning expertise.

New development will need to optimise the capacity of the transport network, include active travel links and be compatible with a location adjacent to sites with nuclear power uses. Designated biodiversity sites will require protection and enhancement where possible, and sustainable flood risk management solutions will be required for the area. Aligned with the Ayrshire Growth Deal, jointly funded by the Scottish and UK Governments, investment in this location will support a wellbeing economy by opening up opportunities for employment and training for local people. A community wealth building approach has been embedded within the Deal and Regional Economic Strategy within Ayrshire, and would be expected to form a part of future development proposals to ensure the economic benefits are retained locally as far as possible, strengthening local supply chains and supporting businesses and communities across Avrshire.

#### Location

Hunterston Port, nuclear power station sites and marketable employment land at Hunterston Estate.

#### Need

These classes of development support the redevelopment and reuse of existing strategic assets and land contributing to a net zero economy. It also supports delivery of our spatial strategy by stimulating investment in the west of Scotland, potentially contributing to the wider aim of tackling inequalities.

#### **Designation and classes of development**

A development contributing to 'Hunterston Strategic Asset' in the location described within one or more of the Classes of Development described below and that would otherwise have been of a scale or type that is classified as 'major' by '<u>The Town and Country Planning</u> (Hierarchy of Developments) (Scotland) Regulations 2009', is designated a national development:

- a) Infrastructure to support a multi-modal deep water harbour;
- b) Land and buildings for bulk handling, storage, processing and distribution;
- c) Facilities for marine energy generation technology fabrication and decommissioning;
- d) Facilities for marine energy servicing;
- e) Land and buildings for industrial, commercial, research and development, and training uses;
- f) Infrastructure for the capture, transportation and long-term storage of greenhouse gas emissions, where transportation may be by pipe or vehicular means;
- g) Infrastructure for the production, storage and transportation of low carbon and renewable hydrogen; and hydrogen production related chemicals including ammonia;
- h) Infrastructure for the generation and storage of electricity from renewables exceeding 50 megawatts; and
- i) Electricity transmission infrastructure of 132kv or more.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

#### Policy impact:

Compact urban growth

- Local living
- Rebalanced development
- Conserving and recycling assets
- Rural revitalisation
- Just transition

# 17. Chapelcross Power Station Redevelopment

This national development supports the redevelopment of Chapelcross, a former nuclear power station site of significant scale regionally and nationally, and our strategy supports the reuse of the site to help deliver on net zero and provide opportunities for communities in the South of Scotland.

Final uses for the site remain to be agreed, but the site has locational advantage to act as an energy hub with opportunities including: business development with a particular focus on energy and energy supply chain; energy generation from solar; electricity storage; generation of heat; production and storage of low carbon and renewable hydrogen. This could link to ambitions for low carbon heat and vehicle fuel at Stranraer.

The proposal aims to create new job opportunities, including high value employment. A community wealth building approach will ensure that benefits are retained locally as far as possible, and this in turn will help to sustain and grow the local population. We also support opportunities to reduce the fuel costs for local communities to tackle fuel poverty. Sustainable access to the site for workers and commercial vehicles will be required.

#### Location

Site of the former Chapelcross power station.

#### Need

This national development supports the reuse of a significant area of brownfield land in a rural area with economically fragile communities. It will also support the just transition to net zero.

#### Designation and classes of development

A development contributing to 'Chapelcross Power Station Redevelopment' in the location described, within one or more of the Classes of Development described below and that would otherwise have been of a scale or type that is classified as 'major' by '<u>The Town and Country</u> <u>Planning (Hierarchy of Developments) (Scotland)</u> <u>Regulations 2009</u>', is designated a national development:

- a) Commercial, industrial, manufacturing, and office related development occurring on the Chapelcross development site;
- b) Generation of electricity from renewables exceeding 50 megawatts capacity;
- c) Infrastructure for the production, storage and transportation of low carbon and renewable hydrogen and related chemicals including ammonia, with carbon capture as necessary; and
- d) Active and sustainable travel connection to the site.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Local living
- Rebalanced development
- Conserving and recycling assets
- Rural revitalisation
- Just transition

#### 18. High Speed Rail

This national development supports the implementation of increased infrastructure to improve rail capacity and connectivity on the main cross-border routes, the east and west coast mainlines.

Rail connectivity that can effectively compete with air and road based transport between the major towns and cities in Scotland, England and onward to Europe is an essential part of reducing transport emissions, making best use of the rail network and providing greater connectivity opportunities. There can be significant emissions savings of approximately 75% to be made when freight is transported by rail instead of road.

Enhancement would be in addition to and in conjunction with High Speed 2 (HS2) and other enhancements identified by the UK Government.

Scottish Ministers have an agreement with the UK Government to develop infrastructure enhancements 'North of HS2' and Scottish Ministers continue to press the UK Government on the imperative that all nations and regions of Britain benefit from the prosperity that HS2 will deliver both in its construction and its implementation. The Strategic Transport Projects Review 2 is appraising through recommendation 45 and will provide the strategic case for investment in the rail network in Scotland, over and above the commitments within HS2.

#### Location

Central and southern Scotland to the border with England.

#### Need

This national development aims to ensure a low emissions air-competitive journey time to cities in the UK as well as connectivity with European cities and benefits to freight. This will support Scotland's ability to attract and compete for investment.

#### **Designation and classes of development**

A development contributing to 'High Speed Rail' in the location described, within one or more of the Classes of Development described below and that is of a scale or type that would otherwise have been classified as 'major' by '<u>The Town and Country Planning (Hierarchy of</u> <u>Developments) (Scotland) Regulations 2009</u>', is designated a national development:

- a) New and/or upgraded railway track and electrification solution (overhead cabling and pylons or on track);
- b) New and/or upgraded multi-modal railway stations to service high-speed lines; and
- c) Depot facilities for high speed trains and/ or related to the construction and onward maintenance of the UK high-speed rail infrastructure.

# Lifecycle greenhouse gas emissions assessment

Depending on the nature of the projects taken forward and considering both direct and indirect effects, the lifecycle greenhouse gas emissions assessment concludes this development will likely have an overall net positive impact on achieving national greenhouse gas emissions reduction targets.

- Compact urban growth
- Conserving and recycling assets

#### Annex C – Spatial Planning Priorities

This information is intended to guide the preparation of Regional Spatial Strategies and LDPs to help deliver Scotland's national spatial strategy.

#### North and West Coast and Islands

This area broadly comprises the island communities of Shetland, Orkney, the Outer Hebrides, and parts of Highland and Argyll and Bute, and the north and west coastline of the Scottish mainland.

To deliver <u>sustainable places</u>, Regional Spatial Strategies and Local Development Plans should maximise the benefits of renewable energy whilst enhancing blue and green infrastructure, decarbonising transport and building resilient connections.

This area's natural and cultural assets will require careful planning and management so that their special qualities can continue to form a strong foundation for future development and investment. There are opportunities for local projects across this area to come together and create an enhanced nature network which benefits quality of life and contributes to biodiversity recovery and restoration as well as carbon sequestration.

Resilience and a growing green economy will depend on delivery of improved grid connections, including high voltage grid cables connecting the three island groups to the mainland. This will be complemented by the innovation in low and zero carbon fuels and the roll out of locally distributed energy systems to reduce emissions from buildings, address significant fuel poverty and secure longer term resilience.

Significant peatland restoration and woodland creation and restoration, along with blue carbon opportunities will secure wider biodiversity benefits and be a focus for investment to offset carbon and secure existing natural carbon stores. The Lewis Peatlands and the Flow Country are internationally recognised as accounting for a significant proportion of the world's blanket bog habitat, and there are opportunities to protect and expand Scotland's temperate rainforest, including some of the best remaining rainforest sites in Europe. Access to the outdoors, as well as active travel, can benefit from continued investment in long distance walking and cycling routes with a range of projects emerging at a regional scale.

Communities in this area will need resilient transport connectivity to maintain accessibility and lifeline links, and further innovation will be required to help modernise connections and decarbonise transport systems. A net zero islands air network and decarbonisation of ferry services will help to secure the viability and service stability of island and remote coastal communities. Communities are keen to explore long-term ambitions for fixed links for example across the Sound of Harris and Sound of Barra. and potentially to connect the Outer Hebrides to mainland Scotland. An Islands Connectivity Plan will consider the role of ferries, fixed links and low carbon aviation in securing lifeline links and marine access for both leisure and freight. In addition to the investment potential of the area's ports and harbours, the strategic location of the Northern Isles as a hub for future shipping using long distance trade routes has significant potential for investment and growth over the longer term. There is also potential to consider decarbonisation of fishing fleets and the aquaculture industry in the future.

Electric vehicle ownership is already high in some parts of the area and continued expansion of charging networks will support further decarbonisation. Key routes and hubs are emerging – examples include the aspiration for an electric spinal route that extends across the Outer Hebrides. This should be viewed as one part of a wider system response to net zero that also strengthens active travel across the area. Improved digital connectivity is a priority to sustain current businesses and create 'smart' communities. We are committed to investment in ultrafast broadband to ensure every property is connected and to improve mobile coverage. This will unlock opportunities for rural businesses and remote working, and make future community growth more feasible. Full benefits will be realised by actively tackling the digital divide by building skills, literacy and learning and addressing the financial barriers to internet access. Key projects include the Outer Hebrides Giga Fibre Network and the North Isles Fibre Project.

To deliver <u>liveable places</u>, Regional Spatial Strategies and Local Development Plans in this area should support coastal and island communities to become carbon neutral, thus contributing to net-zero commitments and reducing fuel poverty.

Future-proofing local liveability will benefit people as well as the planet. Island and coastal communities can apply the concept of local living, including 20 minute neighbourhoods, in a flexible way and find local solutions to low carbon living, for example by identifying service hubs in key locations with good public transport links. The aim is to build long-term resilience and self-reliance by minimising the need to travel whilst sustaining dispersed communities and rural patterns of development. Communities in this area will continue to rely to an extent on the private car, and low carbon solutions to the provision of services will need to be practical and affordable. Innovation including electric vehicle charging and digital connectivity will play an important role.

Increased coastal flooding and erosion arising from future climate change will need to be considered along with impacts on associated infrastructure such as bridges and transport networks. The majority of island populations live in coastal locations and there is a need for a pro-active and innovative approach that works with local communities to address this issue. Regionally and locally driven plans and strategies will identify areas for future development that reflect these principles - for example planned population growth on the Western Seaboard of Argyll and in a growth corridor from Tobermory to Oban and on to Dalmally. Community hubs, where people can easily access a variety of services, will need to evolve and grow to support communities and sustain a range of functions. Ports and harbours can be a focal point for electric vehicle charging as well as employment. Sustainable and fair access to affordable healthier food will support future resilience and broader objectives including reduced child poverty and improved health outcomes. Innovative and equitable service provision, including digital solutions, will be needed to support dispersed communities in a low carbon way.

Communities will need greater choice and more flexible and affordable homes to support varying needs. This can be achieved to an extent by refurbishing the existing building stock to reduce the release of embedded carbon, as well as by delivering more affordable, energy efficient homes. The additional costs of island homebuilding and development generally, as well as in delivering net zero, is a challenge that needs to be factored into a planned approach.

There is a clear need for affordable housing provision across the region to improve choice and access to homes, to support local economies, and in some areas to help offset the impact of second home ownership and short term lets on the market. Local solutions may include key worker housing, temporary homes for workers in remote areas, and self-provided homes including self-build and custom-build. Continued innovation of holistic place-based solutions, such as the Rural and Islands Housing Fund, will be required to create homes that meet diverse community needs, including homes for an ageing population and to help young people to stay in or return to their communities. Greater efforts to ensure young people have more influence in decisions that affect their future places could support this, as well as helping more people access land and crofts and the reuse of abandoned sites where appropriate.

To reverse past depopulation and support existing settlements, planning can help to sustain communities in more peripheral and fragile areas in a way that is compatible with our low carbon agenda and resilient to climate change impacts. Further action should be taken where appropriate to encourage economically active people to previously inhabited areas. This will also need to reflect climate commitments and wider aspirations to create sustainable places that incorporate principles of 20 minute neighbourhoods and active travel networks. Coasts will continue to evolve, and development will be needed to sustain and grow communities in a sustainable way. Collaboration and strong alignment of terrestrial and marine planning, at all levels, will also be needed.

To deliver <u>productive places</u>, Regional Spatial Strategies and Local Development Plans in this area should seize the opportunities to grow the blue and green economy, recognising the world-class environmental assets that require careful management and the opportunities to develop skills and diversify employment.

This area has significant opportunities for investment that capitalise on its natural assets and further strengthen the synergies between people, land and sea. This will require strong collaboration and alignment of terrestrial and marine planning, especially as further development of related blue economy activities in the terrestrial environment may increase competition for marine space and resources offshore. To significantly reduce greenhouse gas emissions, more onshore and offshore renewable energy generation will be needed, bringing unprecedented opportunities to strengthen local economies, build community wealth and secure long-term sustainability. The island authorities have set targets for creating green jobs and for rolling out clean and efficient energy systems to build local resilience. We expect to see continued innovation to unlock the infrastructure and business opportunities arising from a blue and green prosperity agenda.

As a result of its natural advantages, the area is growing its research excellence, and driving low-carbon is a core theme of the Islands Growth Deal. This will support the emergence of the planned joint Islands Centre for Net Zero, alongside island-specific initiatives. Orkney has been home to the European Marine Energy Centre since 2003 and the Orkney Research and Innovation Campus (ORIC) in Stromness provides a focus for Orkney's renewable and low carbon industries and research facilities. There are plans to grow the role of Orkney's ports and harbours to support net zero. The Outer Hebrides Energy Hub plans to establish the initial infrastructure necessary to support the production of low carbon hydrogen from renewable energy and conduct a 'large village' trial for Stornoway, and there may also be cobenefits to be gained for aquaculture in the area. Shetland aims to grow its net zero contribution including through a planned ultra-deep water port development, which would support servicing the energy sector, oil and gas decommissioning and large-scale offshore renewables. In addition, Oban is developing as a university town, and the European Marine Science Park is a key opportunity to build the local economy and provide education locally.

Sea ports are a focus for investment in the blue economy and further diversification of activities could generate additional employment across the area. Potential for business development ranges from long distance freight to supporting the cruise and marine leisure sectors and decommissioning opportunities. There may also be opportunity for ports in the islands to establish themselves as near-Arctic marine transport and logistics hubs, including for transhipment operations.

There is an aspiration for the servicing of ultra large container ships with associated facilities within Scapa Flow. The potential for such development to adversely affect European site(s) has been identified through the HRA of NPF4. Therefore, this would need to be considered carefully at project level, including through the Habitats Regulations Appraisal process, to ascertain that there will be no adverse effects on the integrity of European sites, or if this is not the case, whether there are imperative reasons of over-riding public interest and relevant statutory tests can be met.

New infrastructure and repurposing of land will help to shift industrial activity towards supporting the offshore renewables sector. Key strategic sites for industrial investment and associated port infrastructure and facilities include plans for: Dales Voe and Scapa Flow as part of the Islands Growth Deal; Cullivoe; Arnish in Stornoway; Wick; Scrabster; Gills Bay; Kishorn; Oban; Port Askaig; and Hatston, Kirkwall. Other key nodes on the ferries network, including Ullapool, Uig and Mallaig, will continue to act as important hubs to support communities, investors and visitors.

Proposed space ports, which make use of the area's relatively remote location and free airspace, could support our national ambitions to grow this sector. This includes plans for an Outer Hebrides Spaceport 1 in Scolpaig, North Uist and an emphasis on space research and skills development in Shetland as part of the Islands Growth Deal, a space port at Machrihanish and ancillary buildings at Benbecula. Planning permission has been granted for a space port at Melness in Sutherland, making use of its location away from populated areas to provide a vertical launch facility that could link with wider opportunities for manufacturing, research and development across Scotland.

Food and drink is a key sector, with aquaculture, distilleries, commercial fishing, and seaweed farming providing a crucial and growing source of employment for many local communities. This sector is of national significance, with whisky generating an estimated £5 billion to the UK economy and salmon accounting for more than 40% of total food exports. By improving the resilience of existing infrastructure we will ensure continued access to international markets. There are significant opportunities to build on experience and expertise through associated research and development. A development hub at Machrihanish to support aquaculture research in association with Stirling University could open up wider opportunities to expand

onshore aquaculture at sites across Scotland. Within Orkney, farming is still the main industry providing products for local consumption and for Scotland's food and drink sector.

Targeted investment in tourism infrastructure will ensure the coast and islands can capitalise on their rich natural assets, heritage and culture to support better quality and more stable jobs in the sector whilst providing a positive experience for visitors and residents. This sector has been significantly impacted by the pandemic and a short term focus on recovery can be underpinned by efforts to secure longer term sustainability. Planning can help to ensure that the Rural Tourism Infrastructure Fund is targeted to places where the pressure is most significant. Priorities include visitor management of the area's World Heritage Sites. Through the Islands Growth Deal, plans are in place for the Orkney World Heritage Site Gateway that will manage and disperse visitors to the Heart of Neolithic Orkney UNESCO World Heritage Site; and the Outer Hebrides Destination Development Project will support the strategic development of tourism infrastructure, bringing together key assets including St Kilda World Heritage Site, the Iolaire Centre, the Hebridean Way, Food and Drinks trail and the Callanish standing stones. Other ongoing projects, including long distance routes such as the Kintyre Way and the Argyll Sea Kayak Trail and Crinan Canal can help to expand a high quality offer of exceptional marine tourism across the area as a whole.

Regionally and locally there is a need for smaller scale investment across the area to put in place low maintenance, carefully designed facilities which better support and manage the impact of informal tourism including camping, campervans and day trips. This should reflect the scale and nature of operators including community trusts, which can have broad impact and influence. Efforts to provide access to education and build skills locally will also support this, with key projects including plans for the redevelopment of the Shetland Campus. Additionally, the lessons we have learned from the pandemic about remote working could also help to grow communities by extending the range of high quality jobs available locally.

#### <u>North</u>

This area broadly includes parts of Highland with parts of Argyll and Bute, Moray, Cairngorms National Park, as well as the north of Loch Lomond and The Trossachs National Park, Stirling and Perth and Kinross, with links west and north to coastal and island communities.

#### **Priorities**

To deliver <u>sustainable places</u>, Regional Spatial Strategies and Local Development Plans in this area should protect environmental assets and stimulate investment in natural and engineered solutions to climate change and nature restoration, whilst decarbonising transport and building resilient connections.

The area's natural capital will play a vital role in locking in carbon and building our resilience by providing valuable ecosystem services. This includes sustainable flood risk management, biodiversity, access and education.

Land and sea assets will play an internationally significant role in renewable energy generation and carbon sequestration. The area can act as a strategic carbon and ecological 'mitigation bank' that can make a major contribution to our national climate change commitments. A programme of investment in forestry, woodland creation, native woodlands and peatland restoration will play a key role in reducing our national emissions, providing investment opportunities, supporting ecosystems and biodiversity and benefiting current and future generations. There are also opportunities to explore the decarbonisation of the forestry sector, processing and the transport of timber, and to build community wealth through new businesses, such as a nationally important tree nursery in Moray.

Wider but closely related priorities include continuing conservation at a landscape-scale, to develop resilient nature networks, deer and moorland management, visitor management and recreation, rural housing, community empowerment and economic development. This will provide good quality local employment, strengthen and diversify local economies and help to secure a sustainable future for local people. The area's rivers are also strategic assets that will continue to benefit from aligned land use, climate adaptation and biodiversity enhancement.

The Cairngorms National Park is bringing together conservation, the visitor experience and rural development to provide benefits that extend well beyond the park boundary. Landscapescale solutions to build resilience to climate change, to manage sustainable tourism and outdoor access, and a commitment to reversing biodiversity decline and increasing woodland expansion and peatland restoration, are all key priorities. Demand for development, including in pressured areas, will require a planned response to minimise the impact of second homes on local communities and ensure new homes are affordable and meet local needs.

This area also makes an important contribution to our climate change targets by supporting renewable energy generation. Repowering and extending existing wind farms will optimise their productivity and capitalise on the area's significant natural energy resources, and there is potential to increase offshore wind energy capacity. A carefully planned approach can reduce environmental and other impacts and retain more benefits locally. Community ownership of renewable energy projects at all scales could play a key role in improving resilience, empowering local people to take control of their own assets and helping tackle fuel poverty. Pumped hydro storage at Cruachan and other sites such as Coire Glas can support the energy network, as well as providing tourism and recreation opportunities, and we expect to see a growth in solar power. As technologies continue to develop, storage and other forms of generation will grow. The electricity distribution and transmission network will require upgrading to support the large increase in onshore and offshore electricity generation required to achieve net zero, as well as to meet new demand from heat and transport. There will also be a need for more communityscale energy generation to serve the needs of local communities directly and build resilience.

The transport system as a whole will need to be planned to support a shift to more sustainable transport whilst maintaining access to markets and facilities. In line with the transport sustainable investment hierarchy, development should first be focused in locations which make the best use of existing infrastructure and services before building new infrastructure or providing new services.

Improvements to the Highland Main Line through electrification and delivery of new stations including at Inverness Airport, will help to create a sustainable commuter network for Inverness and open up more rural areas to lower carbon development. Our rolling programme of efficient electrification is also a key enabler for growth in rail freight, creating improved connectivity and providing additional capacity with faster journey times, better use of track capacity and lower unit costs. A continued modal shift to rail for both passengers and freight will bring significant environmental benefits over time.

Roads will continue to be arteries upon which local communities and businesses depend. There will be a need to adapt key routes due to the impacts of climate change alongside creating a strong network of charging points, including improvements to the A96 to improve safety and to the A9 to maintain a resilient road link from Thurso and Inverness to the central belt. Remote and rural areas including islands are dependent on reliable accessibility by road including connecting to ferries and ports, facilitating reliable public transport by road, access to essential services and transporting of goods. There is an urgent need for improvements to the A83 to ensure the resilience of the economy and communities of wider Argyll, as well as resilience challenges for other key routes such as the A82.

Continued investment in the national long distance walking and cycling network provides an opportunity to assist in decarbonising tourism and recreation across the area, whilst also providing, and acting as a spine for, sustainable active travel connections for everyday travel in the vicinity of towns and villages. Inverness and Oban airports are hubs for air connections to dispersed communities and Wick John O'Groats Airport and Broadford Airstrip on Skye are key connections. Oban Airport is also an opportunity for investment in compliance operations and future drone technology. The Highlands and Islands are aiming to become the world's first net zero aviation region by 2040 by pioneering new approaches including electric aircraft. Investment in technology and facilities will be required to achieve this. The proposed Moray Aerospace Advanced Technology and Innovation Campus (MAATIC) at Lossiemouth intends to create a skilled workforce for the Moray region through focusing on aviation sector and supply chain.

To deliver <u>liveable places</u>, Regional Spatial Strategies and Local Development Plans in this area should maintain and help to grow the population by taking a positive approach to rural development that strengthens networks of communities.

We will do all we can to help reverse depopulation across rural Scotland. Here, as with other more rural areas of Scotland, 20 minute neighbourhoods can be tailored to work with both larger towns and more dispersed settlement patterns.

Inverness plays a vital role as a regional centre for services, health, justice, employment, education, sport, culture and tourism and has seen significant expansion in recent years. Key sites for its growth are located primarily to the east along the Moray coast. A sustainable and adaptive growth strategy will continue to be supported by planned investment in education and health and social care services, as well as employment uses. The new railway station serving Inverness Airport will help to connect local communities with growing employment opportunities in the wider area. Inverness Castle, as part of the Inverness and Highland City Region Deal, will be redeveloped and opened up to the public, attracting national and international tourists and encouraging visits to the wider Highlands and Islands.

Fort William, Dingwall, Grantown-on-Spey and Aviemore are key settlements, and the area has strong relationships with adjacent, more coastal settlements such as Mallaig, Oban, Wick and Thurso. Moray also has a strong network of towns including Forres, Elgin and Nairn. In more remote communities there is a need to reverse population decline. A place-based approach (as demonstrated by Fort William 2040), including work to improve town centres and reuse redundant buildings, will support recovery in a way which responds to the strong character and identity of each of the area's towns and villages. Such an approach is evident in Growth Deal projects such as Moray's Cultural Quarter proposal.

A positive approach to rural development could support the development of a network of hubs, and future service provision will require imaginative solutions so that places can be resilient and self-supporting. Investment in strategic health, justice and education facilities is already planned. In the longer term, digital solutions, including mobile and remote health services and virtual education, as well as continued investment in improved connectivity, will play an increasingly important role.

As with other parts of Scotland, more homes will be needed to retain people and attract new residents of all ages. Many communities have taken ownership of their land and this could form the foundations for future development by unlocking further development sites. Refurbishment of existing rural buildings and halting the loss of crofts could help to sustain the area, and new homes should align with infrastructure and service provision. They should also be located and designed to minimise emissions and to complement the distinctive character of existing settlements and wider landscapes. As climate change continues to have an impact, water supplies and drainage will need to be secured and maintained. Flood risk management and changing ecosystems will need to be factored into future plans to ensure nature-based adaptation solutions complement local living. Addressing fuel poverty will require

greater energy efficiency and affordable, low carbon, distributed heat and electricity networks, with a model for increased local generation, having potential to bring benefits. Maintaining connectivity will be essential, particularly through public transport that includes rail access and other active travel networks.

We will continue to support further investment in digital connectivity but will need to go further to adapt to climate change and make use of emerging technologies. Priorities include satellite and mobile solutions to address 'not spots', and to support local living by reducing the need to travel unsustainably. To complement existing physical connections, smart solutions, local hubs, demand responsive transport, and active travel networks will help people to access services and employment and make low carbon local living a more viable option.

To deliver <u>productive places</u>, Regional Spatial Strategies and Local Development Plans in this area should support local economic development by making sustainable use of the area's world-class environmental assets to innovate and lead greener growth.

Natural assets and environmental quality underpin the area's main economic sectors and must therefore be protected, restored and used sustainably. Planning will help to attract investment, grow and diversify businesses and enable local entrepreneurship, micro enterprises, self-employment and social enterprises to flourish. Remote working can be capitalised on to build economically active local communities. This will require the continued roll out of high guality digital infrastructure and maintenance and decarbonisation of transport routes to wider markets. Food miles can be reduced over time with the help of local community-led food growing networks, by supporting locally driven public procurement and, from a land use perspective, protecting higher quality agricultural land.

Ideas are emerging for the area to secure a low carbon future for tourism. Assets such as the North Coast 500 and, more recently, the Kintyre 66 in the adjacent coastal area, as well as the area's high quality environment and associated food and drink products, attract visitors. However, they also require investment in improvements to infrastructure to support local communities and visitors. This will maintain the quality of the experience and the environment, facilitate lower carbon transport, promote 'leave no footprint' and encourage longer stays. This could involve extending the availability of transport services. There are also many regionally significant opportunities to create jobs by growing support services for outdoor activities such as mountain biking, climbing, walking and angling and in support of the country's winter sport and recreation sector that is primarily focussed in this area.

Investment in research and development, business opportunities and local centres of expertise will help to retain benefits locally and broaden the range of skilled jobs. There will also be opportunities to build on and repurpose existing assets to create greener jobs, such as the former nuclear installation at Dounreay and development at Fort William associated with the Lochaber Smelter.

The area's coastline contributes to the beauty and experience of the area and is also a hub for economic activity including fishing, the cruise and marine leisure sectors, and the offshore renewable energy sector. Key ports include the Cromarty Firth (including Port of Cromarty, Nigg and Highland Deephaven), Corpach, Ardersier, Gills Bay, Inverness, Kishorn and Buckie. Through Opportunity Cromarty Firth and other projects, new facilities and infrastructure will help ports to adapt, unlocking their potential to support the transition from fossil fuels through oil and gas decommissioning, renewable energy (including the significant opportunities for marine energy arising from Scotwind) and low carbon hydrogen production and storage, and the expansion of supply chain and services. This will in turn benefit communities by providing employment and income for local businesses.

#### North East

This area focuses on Aberdeen City and Aberdeenshire with cross-boundary links to Moray, and south towards Angus and the Tay estuary.

#### **Priorities**

To deliver <u>sustainable places</u>, Regional Spatial Strategies and Local Development Plans in this area should plan infrastructure and investment to support the transition from oil and gas to net zero, whilst protecting and enhancing blue and green infrastructure and decarbonising connectivity.

Action is required to tackle industrial emissions and transition towards a greener future that benefits existing communities and attracts further investment.

Greener energy choices, including hydrogen and on and offshore renewables, have a natural home here and will be at the heart of the area's future wellbeing economy. Investment opportunities focus on the green and blue economy and energy innovation. Significant infrastructure will be required to deliver a hydrogen network for Scotland, including repurposing of existing facilities and the creation of new capacity. £62 million in the Energy Transition Fund is supporting four projects to protect existing jobs and create new jobs in the North East, and across Scotland, by opening up opportunities through energy transition and harnessing private sector funding. This funding aligns with the Aberdeen City Region Deal and continuing support for retraining and skills development. Ports and harbours throughout the area are key assets in the blue economy. As offshore renewables are an important part of Scotland's energy transition, there will be a need to align terrestrial and marine development so as to maximise the potential of this sector.

The area's growth strategy includes a commitment to building with nature by creating multi-functional blue and green networks and improving green spaces in and around settlements, connecting with the national long distance cycling and walking network and facilitating active travel. Community-led climate action will help to provide locally-driven solutions. A new water supply and waste-water systems will play an important role in building long-term resilience.

Aberdeen is a key transport hub providing vital connections internationally, as well as lifeline services to Orkney and Shetland. Congestion will be reduced as a result of the construction of the Aberdeen Western Peripheral Route, and the A92/A96 Haudagain Improvement project. In the city, work is ongoing to lock in the benefits and prioritise sustainable transport, including Aberdeen Rapid Transit. More widely the Aberdeen to Central Belt Rail Improvements will bring benefits to both passengers and freight.

The area can lead the way in promoting low emissions vehicles, active travel and public transport connectivity as part of its contribution to net zero. Links south to the Central Belt and west towards Inverness remain vital. Work is progressing on the £200m investment being made to improve journey times and capacity between Aberdeen and the Central Belt for passengers and freight. Continuing improvements to digital connectivity and active travel will reduce the need to travel by unsustainable modes and facilitate further remote, home or hub based working.

To deliver <u>liveable places</u>, Regional Spatial Strategies and Local Development Plans in this area should focus on continued regeneration and encourage more 20 minute neighbourhoods to sustain the skilled workforce and improve local liveability.

A new focus on local living could help to address the high levels of car ownership and respond to the area's dispersed settlement pattern. Growth corridors extending from Aberdeen to Peterhead, Huntly and Laurencekirk will be a focus for future development, and strategic sites include new communities at Chapelton, Grandhome and Countesswells. There is significant potential to promote more compact growth by making better use of brownfield sites and increasing density. There will be benefits for people of all ages arising from an increase in local living and a shift towards 20 minute neighbourhoods and the creation of connected, walkable, liveable and thriving places, in both urban and rural contexts. The aim is to encourage sustainable travel options, provide communities with local access to the wider range of facilities, services and amenities to support healthier and flourishing communities. In rural places, social and community infrastructure can be designed with different settlements working in clusters as a 'network of places', providing services and amenities that best meet the needs of local rural communities.

The area's towns contribute to its sense of place and further town centre regeneration will help communities to adapt to current challenges and future change. Service provision also needs to reflect the area's character. Several new or extended primary and secondary schools and community facilities are planned and the area will support wider rural communities by hosting a new centre of excellence for rural and remote medicine and social care. Access to good quality open space and opportunities for local food growing, including allotments and community orchards, can benefit health and wellbeing and tackle inequalities as an integral part of placemaking.

The area benefits from a productive coastline that will be a focus for future economic activity and investment associated with offshore renewable energy and the blue economy. The coast is home to communities who will benefit from continued regeneration and a move towards 20 minute neighbourhoods that reduces the need to travel. Key regional priorities include the regeneration of Banff, Macduff, Fraserburgh and Peterhead. Future coastal vulnerability to erosion, sea level rise and flood risk will need to be factored into development strategies. The fishing industry will continue to contribute to the area's strong sense of place and shared heritage, communities and economy, with some ports and harbours also having opportunities in the cruise and marine leisure sectors.

To deliver <u>productive places</u>, Regional Spatial Strategies and Local Development Plans in this area should support continued economic diversification and innovation.

The relocation of some activity at Aberdeen Harbour to the south harbour has been an important element in planning for the future. Further investment will help to realise its full potential as a low carbon hub and gateway, and there may be opportunities for development at the South Harbour to support the carbon capture and storage and hydrogen innovation work at St Fergus and Peterhead in Northern Aberdeenshire. This is also a significant opportunity to improve urban liveability by unlocking waterfront sites for mixed use development close to the city centre. Local people will need to be involved in deciding how potentially significant industrial and business activity can be accommodated, alongside regenerating a vibrant, redesigned city centre in the coming years.

It is essential that environmental impacts arising from relocation of the harbour and any onward reorganisation of the land uses around it are carefully managed in a way that recognises the location's natural assets and sensitivities. We expect the LDPs and consenting processes to be informed by the required impact assessments, to play a crucial role in guiding future development and addressing environmental sensitivities.

#### <u>Central</u>

This area broadly covers central Scotland from the Glasgow city region and the Ayrshires in the west to Edinburgh city region in the east, including the Tay cities, the Forth Valley and Loch Lomond and The Trossachs National Park.

#### **Priorities**

To deliver <u>sustainable places</u>, Regional Spatial Strategies and Local Development Plans in this area should support net zero energy solutions including extended heat networks and improved energy efficiency, together with urban greening and improved low carbon transport.

#### Blue and green infrastructure

The greening of the built environment, including former industrial areas, is a long held ambition that we now need to expedite to significantly reduce emissions, adapt to the future impacts of climate change and tackle biodiversity loss. Investment in green infrastructure will support urban sustainability, help to restore biodiversity, contribute to our overall targets for reducing emissions and improve health and wellbeing.

There is much that we have already learned from past work, for example initiatives to naturalise former mining features, reclaiming canals as a cultural heritage and natural asset, and extensive woodland creation. Wider woodland expansion across more urban areas could make a significant contribution to improving air quality and quality of life by reducing pollution, managing water and cooling urban environments. Blue and green networks can help to deliver compact and liveable cities.

Many initiatives will come together to achieve urban greening:

• The <u>Central Scotland Green Network</u> will continue to bring together environmental enhancement projects. Initiatives such as the John Muir Pollinator Way demonstrate how nature networks can help restore and better connect biodiversity and enhance green infrastructure at a landscape scale.

- The Glasgow City Region Green Network, a long-term transformational programme of environmental action, can achieve a step change in the quality and benefits of green places across west central Scotland and bring enhanced biodiversity closer to communities. As part of this, the Clyde Climate Forest is proposing natural solutions at scale across the Glasgow city region.
- The Inner Forth Futures Partnership is tackling the effects of climate change and providing recreation benefits through projects such as peatland restoration and woodland expansion, and supporting the creation of habitat networks.
- The River Leven Project in Fife is a holistic place-based approach to development.
   Blue and green infrastructure will support investment and provide environmental, health and wellbeing benefits for communities.
- The Tayside strategic green and active travel network also aims to create regionally significant assets that contribute to the quality of the area.
- Perthshire Nature Connections Partnership (PNCP) encompasses a long-term, naturebased vision for Perth and Kinross that aims to create a distinct connection between the Cairngorms and Loch Lomond and The Trossachs National Parks.
- There is a particular opportunity to build on the successful regeneration of our canals to provide an invaluable strategic greenspace that connects communities across the area as a whole, contributes to its strong post-industrial heritage and provides wider functions such as water management to support future resilience to climate change. The potential of a canal asset should be recognised as a shared priority.

There is a continuing need to invest in renewing and improving the capacity of flooding, water and drainage infrastructure to build the resilience of communities. A catchment-scale approach, using nature-based solutions, can also provide benefits for the health and quality of life of Scotland's urban communities, particularly where solutions seek to deliver multiple benefits, including biodiversity gain and active travel routes. This approach can also be more costeffective than hard engineering solutions and create lasting jobs. For example, the Glasgow city region recognises the challenges for future adaptation and is identifying sustainable solutions to sea level rise, urban overheating, and water management.

Engineered solutions to adapt our water and drainage infrastructure will be required in some circumstances, but should support more natural benefits as far as possible. There is scope to continue, and extend, the lessons from the Metropolitan Glasgow Strategic Drainage Partnership to future proof infrastructure in support of the long-term growth and development of Edinburgh. The Lothian Drainage Partnership is taking this forward with projects emerging within Edinburgh and at the ClimatEvolution Zone in East Lothian.

At a local scale there is significant potential to expand raingardens and sustainable urban drainage systems to help manage surface water as part of blue and green infrastructure for our future cities and towns.

Whilst predominantly urban, this part of Scotland benefits from a rich and diverse rural area and there are many areas where town meets countryside. These green areas and natural spaces are key assets, sustaining communities that could become better places to live if we can achieve this in a way that is compatible with our wider aims for climate change, nature restoration and 20 minute neighbourhoods. The pandemic has demonstrated that many people are looking for more space at home and in their communities. It will be important to plan positively and imaginatively to make sustainable use of the countryside around our cities and towns.

These areas have important functions – productive agricultural land, providing vital ecosystem services and spaces for local food growing, outdoor access and recreation. They support carbon sequestration, including through peatland restoration, woodland creation and conserving natural habitats, and there is scope for innovation in key sectors including sustainable food production. Planning has the potential to address the impact of climate change on communities whilst also generating renewable heat and facilitating urban cooling from our rivers. Mine water, solar and onshore support for offshore renewables, including development that makes use of existing infrastructure at strategic hubs, all provide opportunities for decarbonisation.

Loch Lomond and The Trossachs National Park has landscape-scale opportunities to restore and enhance nature and respond to climate change, including through woodland creation and peatland restoration, as well as natural flood risk management. The National Park will continue to support the quality of life and health of the urban population and its future priorities include new infrastructure provision to provide a quality visitor experience and support people to connect with nature, as well as a greener tourism sector supported by innovative low carbon transport solutions. Long distance active travel and rail routes have untapped potential to provide sustainable tourism solutions. The area's communities can adapt to support more localised living and working opportunities, with improved digital connectivity and affordable housing. More integrated planning and land management offers opportunities to support land use change and reduction of greenhouse gas emissions. The approach also links with and relates to the action area to the north.

#### Urban accessibility

A focus on community wealth building, together with growing opportunities for longer term remote working, could address the high levels of transport movement by private car and challenges of congestion and air pollution across the area. Local living, including 20 minute neighbourhoods, will help to minimise future commuting and ensure jobs and income can be spread more evenly across the area. Accessibility and transport affordability can support more resilience which benefits communities who are less connected.

By putting in place **mass/rapid transit systems** for Edinburgh through plans to extend the tram network, and for Glasgow including the Clyde Metro and multi-modal connectivity, we have an opportunity to substantially reduce levels of carbased commuting, congestion and emissions from transport at scale.

Connections to the rest of the UK will be strengthened in the longer term through **high speed rail** connectivity, with stations expected in Glasgow and Edinburgh. Decarbonisation of freight will require the construction of new hubs and associated facilities to support logistics. This will also support growing interest in express logistics from rail operators that would see passenger Electrical Multiple Units converted to carry small freight, targeting the UK parcel market. Ports on the Clyde, Forth and Tay coasts will also play a key role in this transition.

Digital connectivity will facilitate remote working, supporting the growth of towns and villages outwith the larger cities and potentially leading to a renaissance in more rural living. It will be crucial to address digital inequality, whether through cost, infrastructure or skills development, as virtual service provision continues to grow.

To deliver <u>liveable places</u>, Regional Spatial Strategies and Local Development Plans in this area should pioneer low carbon, resilient urban living by rolling out networks of 20 minute neighbourhoods, future proofing city and town centres, accelerating urban greening, investing in net zero homes, and managing development on the edge of settlements.

#### 20 minute neighbourhoods

The diversity of this area, from metropolitan districts to rural and dispersed settlements, will require concerted effort to develop networks of places that meet the principles of local living and 20 minute neighbourhoods, and with fair access to a range of services that support sustainable living. Planning should focus on revitalising cities and towns at scale, supporting a finer grained approach to placemaking, and a more intricate mix of land uses and density. This should incorporate networks of natural spaces and blue and green infrastructure, to create health and wellbeing benefits, increase resilience to climate change and support the growth of green job opportunities. The car-based design of some of our places, including many suburban areas and new towns, mean that a significant shift to a more people centred approach will be required. Planning can help retrofit facilities and services into areas where they are scarce, such as predominantly residential areas, to enable better integrated, mixed-use areas. City, town and neighbourhood centres can be at the heart of this if they are planned to strengthen self-sufficiency and bring services and jobs closer to homes. The recommendations of the recent town centre review can be delivered by supporting a wider range of uses and making the most of their assets.

Accessibility will be a key part of the transition and will involve investment in infrastructure and services in line with the sustainable travel and investment hierarchies, to improve fair access and reduce carbon emissions. Active travel networks will need to expand to make walking, wheeling and cycling an attractive, convenient, safe, and sustainable choice for everyday travel. There are significant opportunities for investment in heat networks, energy storage and the circular economy to create more sustainable neighbourhoods.

#### Energy efficient, affordable homes

As well as building new homes to net zero standards, more will need to be done to meet the bigger challenge of upgrading the existing housing stock to reduce emissions and adapt to future climate impacts. Emissions from our homes need to be very substantially reduced – by 2030, they must fall by 68% from 2020 levels.

Improved energy efficiency will be needed, by providing zero emissions heating solutions and more sustainable water management practices for existing settlements and homes. Improving sustainable travel options and reliability will help to reduce transport based emissions associated with our homes.

There is a particular pressure for housing solutions, including provision of affordable homes that meet future needs, in the south east of Scotland. Edinburgh has committed to building affordable homes at scale, and will need to work with the region to accommodate wider need and demand in a strategic way. Seven strategic sites, supported through the Edinburgh and South East Scotland City Region Deal, could accommodate up to 45,000 homes and associated economic and employment benefits including: Blindwells, Calderwood, Dunfermline, Edinburgh Waterfront, Shawfair, Tweedbank and Winchburgh. The need for proposals to be supported by low carbon transport solutions, in line with the Infrastructure Investment Plan and National Transport Strategy investment hierarchies and infrastructure first approach, will be critical to their success. The Edinburgh and South East Scotland City Deal identifies infrastructure investment as part of this. These interventions and commitments, taken with the additional transport investment made through the Deal, will ensure the city region continues to grow and flourish. Regionally significant services, including healthcare and social care facilities and investment in the learning estate, is also planned to support future growth and sustain the wellbeing of existing, new and expanding communities.

#### Waterfront regeneration

The region's coasts and firths define the area's history and shape its sense of place. There is potential to unlock the strategic importance of coasts, estuary and river corridors for climate mitigation, resilience, and positive environmental change. Coastal change, driven by climate change, will need to be managed to build longterm resilience and future-proof our waterfronts, where this is feasible. Progress has been made to create long distance walking and cycling routes to open up access to waterfront spaces and reclaim them as a resource for people as well as industry. There will be a need to anticipate and mitigate risk from coastal erosion, flood risk and storm surges, with a focus on natural solutions which work with the unique biodiversity and landscape character of these important places.

These coasts are rich in cultural and natural heritage. Along the Inner Forth, various projects provide multiple benefits, including flood management, cultural landscape enhancement, habitat creation, access and tourism. Edinburgh's waterfront regeneration is ongoing, with Granton benefiting from an ambitious masterplan, the tram extension to Leith progressing and potential development at Seafield helping to redefine the city's relationship with its coastline. This is reusing existing assets and helping Edinburgh to become a more liveable city. A masterplanned approach to regenerating the **Edinburgh Waterfront** can take into account opportunities for the Port of Leith to service the offshore energy sector. More broadly, port facilities should continue to be capable of servicing freight traffic within the Firth of Forth given the importance of east coast freight links.

#### The successful regeneration of **Dundee**

Waterfront has demonstrated the potential to make sustainable use of our urban coasts, and ongoing proposals include the creation of a marina at Victoria Dock and further development of central waterfront sites. Dundee port has an aspiration to expand its operational area into the Firth of Tay. The HRA of NPF4 has identified that such development would have a high probability of resulting in adverse effects on the integrity of European site(s). This would therefore need to be considered carefully at project level, including through the HRA process to ascertain that there will be no adverse effects on European sites, or if this is not the case, whether there are imperative reasons of over-riding public interest and relevant statutory tests are met.

#### Reuse of brownfield land

A more liveable Central Belt means that we will need to do more to reuse empty buildings and brownfield land, including vacant and derelict land, particularly spaces which have not been used for decades and can be accessed by sustainable modes. This will reduce further urban sprawl and improve local environments. Around 40% of Scotland's vacant and derelict land is concentrated in the Glasgow city region and its reuse for a range of uses is a key priority. Edinburgh has committed to building a significant share of future housing development on brownfield sites and progress is being made in Dundee to repurpose disused sites, including the creation of a new innovation park on the former Michelin site.

A combination of incentives, investment and policy support for productively reusing brownfield land and buildings at risk will be required to steer development away from greenfield locations, whilst also acknowledging their biodiversity value and potential for urban greening. Public-sector led development can shape future markets and deliver development in places where change is needed the most and can deliver multiple benefits. Redevelopment should include, but not be limited to, housing development. By de-risking sites and taking an infrastructure first approach, this land can help to achieve a better distribution of new homes to meet our future needs. This will also reduce pressure in places where growth is no longer sustainable. Key projects include the Eden project on the sites of the former Dundee gasworks, and the redevelopment of Ravenscraig, a longstanding post-industrial site where new development, including improved transport connectivity, can bring new models of low carbon living at scale.

To deliver <u>productive places</u>, Regional Spatial Strategies and Local Development Plans in this area should target economic investment and build community wealth to overcome disadvantage and support a greener wellbeing economy.

This area has a diverse business base and is a key engine of growth for Scotland as a whole. There are many clusters of sites and businesses which form the basis of regional propositions for investment. In line with our aspirations to build a wellbeing economy, opportunities for investment and development should be designed to maximise economic, social and environmental wellbeing, rather than focusing on growth alone. A planned approach can help to target future development in areas of significant economic disadvantage so that new and better jobs are more fairly distributed to help address national, regional and more localised inequality.

#### City and town centres

The pandemic has brought obvious challenges for our city centres, but has also unlocked opportunities to take forward new models of working that could better support wellbeing and improve our places in the longer term. The continued growth of remote and local working and the creation of hubs within groups of settlements could significantly reduce the need to travel, whilst also helping to grow local businesses and communities.

This raises significant questions for the future of city centres. Existing offices have the potential to be repurposed to achieve higher density mixed use neighbourhoods with a lower carbon footprint and require careful planning to ensure future communities are properly supported by appropriate services.

Glasgow city centre, an exceptional asset and a primary location and cultural destination, has been significantly impacted by unprecedented changes in working patterns, service provision and the retail sector. Whilst these changes may not be sustained in the long-term, now is the time to accelerate work to diversify the city centre and invest in maintaining and reusing existing buildings so that it can evolve to be a more carbon conscious place. Existing connections mean the centre could sustain many more homes to meet a commitment to doubling the city centre population, revitalising places and creating a 24 hour city that is safe and open to everyone. Significant investment in schools, community services and greenspace will be needed to achieve this and more creative use of the public realm and a low emission zone will help to make this a safer and healthier environment for people of all ages. Innovative solutions, such as retrofitting energy efficiency measures to social housing across the city, could be extended to help improve the built fabric of the city centre's commercial properties.

Edinburgh has similar challenges and opportunities for positive change. High interest in investment and associated demand for new homes means that planning will need to help deliver sustainable development that supports the quality of life of existing and future residents. As a capital city with a World Heritage Site at its core, it will be crucial that future development takes into account the capacity of the city itself and its surrounding communities and makes the most of its exceptional heritage assets, places and cultural wealth. The City Centre Transformation Plan supports a move away from a car-based city centre to create a more liveable and attractive place to live, work and visit. The Forth Bridge is also an inscribed UNESCO World Heritage Site, and our rich industrial and cultural heritage remains apparent across the area.

Dundee is well on the way towards reinventing itself through regeneration of the waterfront, unlocking strategic sites for new homes and new opportunities for innovation and economic development arising, such as the Michelin Scotland Innovation Park and at the port. Continued regeneration in this area, building on the city's rich culture, sense of place and appetite to innovate will also contribute to the overall aims for this part of Scotland. The V&A will continue to be a focal point for this, evolving to become a National Centre for Design within this UNESCO City of Design.

Town centres throughout this area will also play a critical role in driving a new economic future. The recent town centre review highlights opportunities to expand the range of services and facilities they offer, reuse redundant buildings and provide new homes for a wide range of people. This in turn will ensure their crucial role in defining our sense of place is protected and enhanced, future proofing a key asset for Scotland as a whole.

#### Strategic sites

Many business and investment sites are located along key transport corridors and new approaches may be required as investment transitions away from locations that can only be reached by car towards more accessible areas that are connected by low carbon and active travel options.

The **<u>Clyde Mission</u>** will stimulate investment in sites along the Clyde to build a wellbeing economy and achieve a step-change in the quality of the environment for communities. This ambitious project will reuse extensive areas of vacant and derelict land in accessible locations and requires a sustainable approach to manage the future impact of climate change. Key sites extend from Greenock Ocean Terminal to Queens Quay, Tradeston, the Broomielaw and Glasgow City Centre, to Clyde Gateway - a longstanding regeneration project which has made exceptional progress in transforming communities and overcoming inequality. A national collaboration to support delivery of the project has significant potential to accelerate change, attract investment and achieve wider benefits for communities. The wider Clyde Coast, an iconic area rich in cultural heritage and natural assets, can be reimagined through collective efforts on regeneration in nearby coastal communities, such as Dunoon and Rothesay. The area's accessibility by train and water means that it is an ideal location for low carbon tourism and leisure.

Aligning with the Clyde Mission, the Ayrshire Councils are working together through their Ayrshire Growth Deal and Community Wealth Building programme to build economic resilience and address unemployment, poverty and inequality across their area, with town centres at the heart of communities. This includes proposals for advanced manufacturing and aerospace engineering which will make use of the existing infrastructure and investment opportunities available at Glasgow and Prestwick airports. Glasgow is already a centre of expertise for manufacturing satellites and will benefit from the associated development of a network of spaceports across the country, whilst supporting wider industry and employment. The Ardeer peninsula is also a significant site for redevelopment of the wider Ayrshire area. Hunterston is a strategic asset with deepwater access, where there are plans for new economic development and employment uses. Development of the site will need to take account of future vulnerability to climate change. A planned marine centre at Ardrossan will provide further opportunities.

The Edinburgh City Region supports investment in significant clusters including the Bioquarter, Mid Fife, Dunfermline, Guardbridge St. Andrews, Galashiels, Cockenzie, Midlothian and the M8 corridor. A strategy for West Edinburgh is emerging which guides a wide range of uses to create a sustainable extension to the city, with added benefit from associated improvements to the quality of place of existing communities. Proposals focus on locating development on and around existing transport corridors and work is ongoing to improve accessibility including the Edinburgh tram extension. Further investment should take into account the impact of new development on potentially compounding existing capacity constraints and congestion, and prioritise sustainable choices.

As the highest single source of industrial emissions in Scotland, and a key part of our future resilience and manufacturing base, continued investment at Grangemouth, and the strategic sites it includes, will be required. Plans are emerging for innovative industry in the Falkirk/Grangemouth Investment Zone, building on the area's strengths in chemicals and making the most of strategic assets including the port and rail connection. There is great potential, not only to reduce emissions at the Grangemouth complex, but also to grow the cluster into a hub of low carbon manufacturing that can help unlock wider decarbonisation across the country, with its strategic location, infrastructure, assets and skills base. Opportunities include renewable energy innovation, bioenergy hydrogen production with carbon capture and storage, and repurposing of existing strategic and critical infrastructure such as pipelines. The skills, knowledge and experience that is currently situated there for the petro-chemicals sector is a prime resource for the transition to net zero. This can form a focal point in a wider masterplan for Forth Valley that brings together opportunities for energy with the circular economy to support wider investment in green economic opportunities.

Coastal sites formerly used for baseload power generation – specifically Longannet and Cockenzie – benefit from existing assets and infrastructure that can be repurposed to form the basis of new proposals. At Cockenzie, work is ongoing to develop an opportunity for a Climate Evolution Zone to generate employment and provide essential infrastructure for net zero, linked with the potential to expand the new sustainable settlement at Blindwells, within the Greater Blindwells Development Area. There is scope to build on the strategic location and rail connectivity of Longannet to benefit local communities around this part of the Forth. There are further opportunities for a range of economic activities and investment in ports associated with a green economy at Montrose, Dundee, Rosyth, Burntisland, and Methil.

The Levenmouth rail link will reconnect Leven to the mainline rail network with new stations at Leven and Cameron Bridge by 2024 subject to consenting processes. This will enhance the communities it serves and contribute positively to the lives of people who live there by unlocking access to social, cultural, employment and educational opportunity.

The Tay Cities Region has a strong regional proposal for developing clusters of investment in research and innovation supporting a range of sectors in both urban and rural areas including life sciences, energy, digital, and food production. Perth is managing housing development in strategic development areas and transport infrastructure investment and the creation of a bus and rail interchange to support modal shift and establish a new gateway to the city. Work is underway to deliver local heat and energy networks, Perth West Regional Innovation Park and to make Perth the 'Biodiversity Capital of Scotland'. Angus Council is progressing its Mercury Programme to support clean growth, low carbon transport and housing and agri tech which will contribute to future food security and reduce emissions. Key sites include Montrose Port, and the Angus Rural Mobility Hub in Brechin.

Stirling is bringing forward new opportunities for innovation and investment, building on the city's strong heritage and supported by the area's educational institutions. Within Forth Valley, a National Tartan Centre, the Canal corridor, the Frontiers of the Roman Empire: Antonine Wall World Heritage Site, Ochil Hills and Whisky Trail create a unique heritage offering which will support local employment and strengthen the area's sense of place. Tourism is a key theme in the emerging regional economic strategy for the Forth Valley and both the Falkirk Growth Deal and Stirling and Clackmannanshire City Region Deal.

#### Ports

Key ports in this area can play a central role in supporting the expansion of renewable energy, in particular offshore wind energy. It will also be important to make use of the infrastructure to reduce road haulage and secure a more sustainable freight sector which directly links to international markets. There are opportunities for enhanced cruise facilities for the Forth, as well as the Clyde where Greenock Ocean Terminal, supported by the Glasgow City Region Deal, can build on its role as a key gateway. There may be opportunities to make use of harbour facilities to support the marine leisure industry.

Development of ports on the Firth of Forth will also need to take account of the potential for a substantial increase in freight and passenger traffic between Scotland and continental Europe, linked to the Scottish Government's objective that Scotland should accede to the EU as an independent Member State at the earliest possible opportunity.

#### <u>South</u>

This area broadly includes Dumfries and Galloway and the Scottish Borders, South and East Ayrshires, South Lanarkshire in the west, with links to the Lothians towards the east.

#### **Priorities**

To deliver <u>sustainable places</u>, Regional Spatial Strategies and Local Development Plans in this area should protect environmental assets and stimulate investment in natural and engineered solutions to climate change and nature restoration, whilst decarbonising transport and building resilient physical and digital connections.

This area's forests and woodland are a nationally significant asset and its extensive peatland will need to support carbon storage and sequestration. The Borderlands Natural Capital Programme will develop trials and sector strategies to restore biodiversity, build resilience and make the most of the area's natural assets to support climate change mitigation and adaptation. This will build on the successes of a range of nature restoration projects in the area, such as the Carrifran Wildwoods project.

The UNESCO Galloway and Southern Ayrshire Biosphere is a crucial environmental asset which can contribute to the area's future sustainability, liveability and productivity. The South of Scotland Regional Land Use Pilot is providing significant opportunity to work with landowners, landed interests and others to look at the multi-benefits from land use and to maximise natural capital opportunities.

The South of Scotland is an important centre for renewable energy generation. Proposals for consolidating and extending existing wind farms and associated grid improvements and supply chain opportunities will require a carefully planned approach. The Solway Firth has significant potential for renewable energy generation in the future, but development will require careful planning given the sensitivity of the environment and its international importance for nature conservation. The area's low carbon future will depend on supporting modal shift and reducing car use, given current dependence on the car and need to improve access to services, education and employment. Low emissions vehicles will only go some of the way towards addressing future challenges. Enhancing public transport and improving connectivity between communities in the east and west will help to support thriving and distinct communities.

Public transport, including the bus network, will play an important role in decarbonisation and developing innovative solutions and linkages to the rail system. Active travel should be supported with wheeling, walking and cycling within and between towns and other communities linked to strategic routes for residents and visitors. This is important not only for local sustainability but also as a strategic attraction to take advantage of major outdoor recreation opportunities.

There is also a need to secure better digital links to unlock the potential of rural living and home or hub working. The Borderlands Digital Infrastructure Programme will play a key role in supporting connectivity and responding to future technology and innovation.

To deliver <u>liveable places</u>, Regional Spatial Strategies and Local Development Plans in this area should increase the population by improving local liveability, creating a low carbon network of towns and supporting sustainable rural development.

Quality of life for people living in the area will depend on the network of settlements in the future and existing communities should form the basis of a tailored response to the local living concept. Town centres can be strengthened as they recover from the pandemic. New measures to build resilience to climate change will be required including flood risk management in key settlements.

Housing provision will play a key role in supporting the area's aspirations for economic development as well as in maintaining and growing a working age population. Decarbonisation of existing homes will be required, as well as a strategic approach to rolling out electric vehicle charging. Communities themselves will have a critical role to play in shaping their future development.

The area is already investing in regenerating and future proofing its towns and wider communities. The **Stranraer Gateway** Project is an opportunity to consolidate and bring new impetus to regenerate this strategically located settlement. Plans include expansion of the marina, supported by the Borderlands Inclusive Growth Deal, and low carbon heating can be incorporated as part of the transformation of the wider town. Nearby Cairnryan is a crucial gateway to Scotland, with a need to make best use of existing connections.

Regeneration innovation extends across the area. The HALO Kilmarnock project focuses on the reuse of vacant industrial land to create a low carbon community urban village, acting as an exemplar for innovative transformation of future places. The Ayrshire Manufacturing Investment Corridor project supports the economic generation of Kilmarnock and the wider region, whilst the CoRE (Community Renewable Energy) project in Cumnock seeks to explore, develop and provide solutions to energy supply and storage challenges in urban and non-urban areas, and to help in the development of a new, more flexible energy grid to complement existing power systems.

To deliver <u>productive places</u>, Regional Spatial Strategies and Local Development Plans in this area should support local economic development whilst making sustainable use of the area's world-class environmental assets to innovate and lead greener growth.

The future sustainability of the area will depend on the creation of high quality and green jobs for local people. The local economy will need to diversify from its focus on land based industries (agriculture and forestry), to sustain a wider range of businesses and jobs. An emphasis on community wealth building will help to reduce dependence on public sector employment and a relatively low wage economy associated with rural and primary sectors.

The current approach to investment focuses on strategic growth corridors linking economic hubs with transport routes. Whilst the strategic road network is an asset and contributes to the area's connections north and south, a longterm strategy will require innovation and fresh thinking to ensure that future growth reflects our commitment to reducing greenhouse gas emissions and reducing inequality.

The future growth of the east of the area aims to consolidate existing settlements, capitalise on the strong sense of place of its towns and ensure accessibility by locating new development close to the Borders Rail Line. The Borderlands Place Programme, Borderlands Natural Capital Project, future Regional Land Use Partnerships and other strategic initiatives can support an integrated approach to protecting and restoring the area's natural assets, enhancing the built environment and achieving a greener, fairer and more inclusive wellbeing economy across the area.

Employment opportunities can support population growth, help to retain more young people and transition the area away from its current dependence on low wage sectors. New ways of working, including remote working could attract more people to live here, supporting the economy and sustaining local services and facilities. This will also benefit from continued support for local skills development and centres of further and higher education including the Galashiels campus of Heriot Watt University and Glasgow University at the Crichton Campus, Dumfries.

Significant investment sites include the former nuclear power station at Chapelcross which benefits from existing grid connections and is an opportunity to repurpose the land by establishing a green energy park that contributes to national ambitions and innovation. Low carbon accessibility will be a key challenge, as the site is remote from Annan and not served by public transport. Providing access to wider markets, the port at Cairnryan could create further strategic growth opportunities. The expansion of Tweedbank and an inclusive approach to economic development in the Central Borders and Tweeddale are also strategic opportunities.

The area has aspirations to become a prime outdoor recreation and green tourism destination. Key projects include the South West Coastal Path, and projects supported by the Borderlands Inclusive Growth Deal; the Mountain Biking Innovation Centre at Innerleithen, updating the cycling experience and facilities at some of the 7stanes sites, and Destination Tweed which will deliver a multi-user path and cycle route from Moffat to Berwick upon Tweed. More could be made of the area's border location and attractions to ensure visitors make better use of local services and support the economy and communities.

The west of the area has a close relationship, and strategic connection to, Northern Ireland and Ireland via Cairnryan, as well as across the English border to Carlisle and onwards to European markets. The connection to Northern Ireland and Ireland is already a focus for freight movements as a result of EU Exit.

In the east, the Scottish Borders has a role to play as part of the Edinburgh City Region, with the Borders Railway opening up new sites for sustainable development towards the north, and the south sustaining rural industries. Work is ongoing to assess the feasibility of extending the Borders Railway from Tweedbank to Carlisle.

#### Annex D – Six Qualities of Successful Places

# 1. Healthy: Supporting the prioritisation of women's safety and improving physical and mental health

#### Designing for:

- **lifelong wellbeing** through ensuring spaces, routes and buildings feel safe and welcoming e.g. through passive surveillance and use of physical safety measures.
- **healthy and active lifestyles**, through the creation of walkable neighbourhoods, food growing opportunities and access to nature and greenspace
- **accessibility and inclusion** for everyone regardless of gender, sexual orientation, age, ability and culture
- **social connectivity** and creating a sense of belonging and identity within the community
- **environmentally positive places** with improved air quality, reactivating derelict and brownfield land, removing known hazards and good use of green and blue infrastructure

#### 2. Pleasant: Supporting attractive natural and built spaces

#### Designing for:

- **positive social interactions** including quality of public realm, civic spaces, streets and ensuring a lively and inclusive experience
- **protection** from the elements to create attractive and welcoming surroundings, including provision for shade and shelter, mitigating against noise, air, light pollution and undesirable features, as well as ensuring climate resilience, including flood prevention and mitigation against rising sea levels
- **connecting with nature** including natural landscape, existing landforms and features, biodiversity and eco-systems, integrating blue and green infrastructure and visual connection
- variety and quality of play and recreation spaces for people of all ages and abilities
- **enjoyment**, enabling people to feel at ease, spend more time outdoors and take inspiration from their surroundings
- 3. Connected: Supporting well connected networks that make moving around easy and reduce car dependency

Designing for:

- **active travel** by encouraging more walking, wheeling and cycling together with reliable, accessible, public transport and shared transport hubs that allow for simple modal shifts
- **connectivity** including strategic cycle routes, local cycle routes, footpaths, pavements, active travel networks, desire lines, destinations, permeability, accessibility and catering for different needs and abilities
- **convenient connections** including local and regional interconnection, infrastructure, sustainable travel, interchange between public transport and active travel and supporting easy modal shifts in transport
- **pedestrian experience** including safe crossing, pedestrian priority, reduced vehicular speed and noise, inclusive design and surfaces, assistive technology, reduced street clutter, catering for suitable vehicular parking and management of loading/unloading and deliveries and refuse collections

# 4. Distinctive: Supporting attention to detail of local architectural styles and natural landscapes to be interpreted into designs to reinforce identity

#### Designing for:

- scale including density, building heights, massing, orientation, building lines and legibility
- **built form** including mix of typologies, types, uses, sizes and tenures
- **sense of place** including design influences, architectural styles, choice of materials and finishes, detailing, landscape design, active frontages and cultural context
- 5. Sustainable: Supporting the efficient use of resources that will allow people to live, play, work and stay in their area, ensuring climate resilience and integrating nature positive biodiversity solutions

Designing for:

- **transition to net-zero** including energy/carbon efficient solutions, retrofitting, reuse and repurposing and sharing of existing infrastructure and resources
- **climate resilience and nature recovery** including incorporating blue and green infrastructure, integrating nature positive biodiversity solutions
- **active local economy** including opportunities for local jobs and training, work spaces, enabling working from home, supporting community enterprise and third sector
- **community and local living** including access to local services and facilities, education, community growing and healthy food options, play and recreation and digital connectivity

# 6. Adaptable: Supporting commitment to investing in the long-term value of buildings, streets and spaces by allowing for flexibility so that they can meet the changing needs and accommodate different uses over time

Designing for:

- quality and function, ensuring fitness for purpose, design for high quality and durability
- **longevity and resilience** including recognising the role of user centred design to cater for changing needs over time and to respond to social, economic and environmental priorities
- **long-term maintenance** including effective engagement, clarity of rights and responsibilities, community ownership/stewardship, continuous upkeep and improvements

#### Place Standard Tool and the delivery of successful places

The Place Standard contains 14 themes that support the Six Qualities of Successful Places, providing a consistent framework to consider and to assess the quality of new and existing places. The Place Standard tool Design Version is specifically created to support the consideration of development planning and design within the framework of the 14 Place Standard themes and to deliver on the Six Qualities of Successful Places.

### **Annex E – Minimum All-Tenure Housing Land Requirement**

This Annex sets out the Minimum All-Tenure Housing Land Requirement (MATHLR) for each planning authority in Scotland. This is to meet the requirement of Section 3A(3)(d) of the Town and Country Planning (Scotland) Act 1997, as amended. The MATHLR is the minimum amount of land, by reference to the number of housing units, that is to be provided by each planning authority in Scotland for a 10 year period. The MATHLR is expected to be exceeded in each Local Development Plan's Local Housing Land Requirement.

Local and National Park Authority	MATHLR
Aberdeen City	7,000
Aberdeenshire	7,550
Angus	2,550
Argyll & Bute	2,150
Cairngorms National Park	850
City of Edinburgh	36,750
Clackmannanshire	1,500
Dumfries & Galloway	4,550
Dundee City	4,300
East Ayrshire	4,050
East Dunbartonshire	2,500
East Lothian	6,500
East Renfrewshire	2,800
Eilean Siar	192
Falkirk	5,250
Fife (Central and South)	5,550
Fife (North)	1,750
All Fife*	7,300
Glasgow City	21,350
Highland	9,500
Inverclyde	1,500
Loch Lomond & The Trossachs National Park	300
Midlothian	8,850
Moray	3,450
North Ayrshire	2,950
North Lanarkshire	7,350
Orkney	1,600
Perth & Kinross	8,500
Renfrewshire	4,900
Scottish Borders	4,800
Shetland	850
South Ayrshire	2,000
South Lanarkshire	7,850
Stirling	3,500
West Dunbartonshire	2,100
West Lothian	9,850

\* The total consists of Fife North and Fife Central and South. This reflects that Fife was formerly part of two Strategic Development Plan areas and contributed to separate Housing Need and Demand Assessments.

## Annex F – Glossary of definitions

20 minute neighbourhood	A flexible approach to assessing our places against the concept of local living. A method of achieving connected and often compact neighbourhoods designed in such a way that people can meet the majority of their daily needs within a reasonable distance of their home preferably by sustainable and active travel methods. The principle can be adjusted to include varying geographical scales from cities and urban environments, to rural and island communities. Housing would be planned together with local infrastructure including schools, community centres, local shops and health and social care to significantly reduce the need to use unsustainable methods of travel, to prioritise quality of life, help tackle inequalities, increase levels of health and wellbeing and respond to the climate emergency.
4G	4G is the fourth generation of mobile phone technology, following 2G and 3G. 2G technology was suitable for making calls and sending text messages, while 3G makes it possible to access the internet more effectively through devices such as a mobile, tablet or laptop. It's ideal for services that demand more capacity, like video streaming, mapping and social networking sites.
5G	5G is much faster than previous generations of wireless technology. 5G also offers greater capacity, allowing thousands of devices in a small area to be connected at the same time.
	The reduction in latency (the time between instructing a wireless device to perform an action and that action being completed) means 5G is also more responsive. Together these features make 5G highly relevant for industrial applications.
	The connectivity and capacity offered by 5G is opening up the potential for new, innovative services while mobile spectrum can be used in more effective ways.
Affordable home/affordable housing	Good quality homes that are affordable to people on low incomes. This can include social rented, mid-market rented, shared-ownership, shared-equity, housing sold at discount (including plots for self-build), self-build plots and low cost housing without subsidy.
Agent of change principle	Where an application is made for development which is likely to be affected by noise from existing development such as, but not limited to, music venues, manufacturing or industrial sites, large retail outlets, etc., the applicant is required to demonstrate both that they have assessed the potential impact on occupants of the proposed development and that the proposed design incorporates appropriate measures to mitigate this impact.
Ancient woodland	Land that has maintained continuous woodland habitat since at least 1750.
Appropriate assessment	Regulation 48 of The Conservation (Natural Habitats, &c.) Regulations 1994, as amended, requires an authority, before deciding to undertake, or give any consent, permission or other authorisation for certain plans or projects likely to have a significant effect on a European site in Great Britain (either alone or in combination with other plans or projects), to make an 'appropriate assessment' of the implications for the site in view of that site's conservation objectives.

Biodiversity	The variability in living organisms and the ecological complexes of which they are part. This includes diversity within species, between species and of ecosystems (UN Convention on Biological Diversity, 1992).
Blue economy	The Blue Economy is sustainable use of ocean resources for economic growth, improved livelihoods and jobs, while preserving the health of marine and coastal ecosystem.
Blue infrastructure	Water environment features within the natural and built environments that provide a range of ecosystem services. Blue features include rivers, lochs, wetlands, canals, other water courses, ponds, coastal and marine areas including beaches, porous paving, sustainable urban drainage systems and raingardens.
Brownfield	Land which has previously been developed. The term may cover vacant or derelict land, land occupied by redundant or unused buildings and developed land within the settlement boundary where further intensification of use is considered acceptable.
Buildings at risk register	The Buildings at Risk Register (BARR) for Scotland (buildingsatrisk.org.uk) has been in operation since 1990 and highlights properties of architectural or historic merit that are considered to be at risk. Buildings at risk are not necessarily in poor condition, they may simply be standing empty with no clear future use or be threatened with demolition.
Business and industry	Business, general industrial and storage and distribution uses and smaller scale business uses such as home-working, live-work units and micro-businesses.
Carbon capture utilisation and storage	Carbon capture, utilisation and storage (CCUS) encompasses the methods and technologies used to capture the carbon dioxide generated by large- scale energy intensive processes, such as power generation and industrial processes, and transport that captured carbon dioxide for safe and permanent storage deep underground in a geological formation. In some applications, the captured carbon dioxide can be recycled and used to manufacture useful products, thus giving it economic value.
Carbon-rich soils	Organo-mineral and peat soils are known as carbon-rich soils. A peat soil is defined in Scotland as when soil has an organic layer at the surface which is more than 50cm deep. Organo-mineral soil or peaty soil is soil which has an organic layer at the surface less than 50cm thick and overlies mineral layers (e.g. sand, silt and clay particles). There is also a relatively rare group of soils in Scotland known as humose soils. These have organic rich layers with between 15 and 35% organic matter. These are mineral soils but also considered to be carbon rich.
Carbon sequestration	The long-term removal, capture, or sequestration of carbon dioxide from the atmosphere to slow or reverse atmospheric carbon dioxide $(CO_2)$ pollution and to mitigate or reverse climate change.
Carbon sink	A carbon sink is a natural or artificial reservoir that accumulates and stores $CO_2$ for an indefinite period.

Circular economy	A circular economy is one that is designed to reduce the demand for raw material in products; to encourage reuse, repair and manufacture by designing products and materials to last as long as possible in line with the waste hierarchy.
Climate change adaptation	Climate change adaptation is about responding to the changes that we have seen in our climate over the last few decades, and preparing for the challenges that we will face as our climate continues to change.
Climate change mitigation	Climate change mitigation refers to efforts to reduce or prevent emissions of greenhouse gasses, which have a direct impact on global average temperatures, and reducing the current concentration of carbon dioxide by enhancing carbon sinks (for example, increasing the area of forest).
Commercial centre	Centres which have a more specific focus on retailing and/or leisure uses, such as shopping centres, commercial leisure developments, mixed retail and leisure developments, retail parks and factory outlet centres.
Community	A body of people. A community can be based on location (for example people who live or work in or use an area) common identity (for example a shared ethnicity, language, age) or common interest (for example the business community, amenity, sports, social or heritage groups).
Community facilities	Buildings or services used by the community, including community halls, recreation centres and libraries.
Community hub	A community hub is a multi-purpose centre, such as a community centre, medical centre or school, that provides a range of high quality and cost effective services to the local community.
Community wealth building	A people-centred approach to local economic development, which redirects wealth back into the local economy, and places control and benefits into the hands of local people.
Conservation area	Conservation areas are areas which have special architectural or historic interest that are considered worthy of protection. Their selection, assessment and designation is carried out by the planning authority. To be designated as a conservation area it must meet the criteria of 'special architectural or historic interest the character or appearance of which is desirable to preserve or enhance', as set out in Section 61 of the Planning Listed Buildings and Conservation Areas (Scotland) Act 1997.

Enabling development	Enabling development is development that would otherwise be unacceptable in planning terms, but is essential, to secure the future of an historic environment asset or place which is at risk of serious deterioration or loss.
Egress (safe, flood free pedestrian access and egress)	A route for the movement of people (not vehicles) of all abilities (on foot or with mobility assistance) between the development and a place of safety outwith the design flood level.
Ecosystem services	The benefits people obtain from ecosystems.
Design flood	Magnitude of the flood adopted for the design of a site, usually defined in relation to the severity of the flood in terms of its return period.
Derelict land	Previously developed land which is un-remediated and/or which has a constraint caused by its previous use which hampers its redevelopment or naturalisation.
Deliverable land	Land that is free from constraints or there is a commitment to overcome constraints, and development is able to be delivered in the period identified for the site within the Deliverable Housing Land Pipeline.
Deliverable housing land pipeline	The expected sequencing of the Local Housing Land Requirement over the short (1-3 years), medium (4-6 years) and long-term (7-10 years), set out in the local development plan delivery programme.
Decarbonisation	Reducing the amount of gaseous carbon compounds released by buildings, activities or operations.
Custom-build housing	Where a person tasks a house builder to tailor a home to their preferences before it is built.
Cumulative impacts (in the context of the strategic transport network)	The effect on the operational performance of transport networks of a number of developments in combination, recognising that the effects of a group of sites, or development over an area may need different mitigation when considered together than when considered individually.
Cumulative impact	Impact in combination with other development. That includes existing developments as appropriate, those which have permission, and valid applications which have not been determined. The weight attached to undetermined applications should reflect their position in the application process.
Cultural significance	Cultural significance means aesthetic, historic, scientific or social value for past, present or future generations. Cultural significance can be embodied in a place itself, its fabric, setting, use, associations, meanings, records, related places and related objects.

Essential infrastructure	Essential infrastructure includes digital communications infrastructure; telecommunications infrastructure; all forms of renewable, low-carbon and zero emission technologies for electricity generation and distribution and transmission electricity grid networks and primary sub stations; water and waste water infrastructure; and transport proposals and travel networks identified in the local development plan.
Evidence report	A supporting document to the local development plan. An evidence report summarises the evidence base for those proposals and policies set out in the development plan and demonstrates that appropriate consultation has been undertaken and regard given to the views of the community.
Facilities for managing secondary	Facilities where materials can be collected and sorted into the various component parts or consolidated into bulk quantities for re-use either in their original or an alternative function and for recovery.
materials	'Recovery' means any operation the principal result of which is waste serving a useful purpose by replacing other materials which would otherwise have been used to fulfil a particular function, or waste being prepared to fulfil that function, in the plant or in the wider economy.
	'material recovery' means any recovery operation, other than energy recovery and the reprocessing into materials that are to be used as fuels or other means to generate energy. It includes, inter alia, preparing for re-use, recycling and backfilling; 'preparing for re-use' means checking, cleaning or repairing recovery operations, by which products or components of products that have become waste are prepared so that they can be re-used without any other pre-processing.
Flood	The temporary covering by water from any source of land not normally covered by water, but not including the overflow of a sewage system.
Flooding from all sources	Includes: Watercourse /Fluvial Flooding – caused by excessive rainfall or snow melt within a limited period, which overwhelms the capacity of the watercourse or river channel, particularly when the ground is already saturated. It can also arise as a result of the blockage of a channel and/or associated structures such as small bridges and culverts;
	Pluvial Flooding – occurs when rainwater ponds or flows over the ground (overland flow) before it enters a natural or man-made drainage systems (e.g. a river or sewer/drain). It can also occur when drainage systems are at full capacity. It is often combined with sewer flooding and groundwater flooding;
	Sewer Flooding – occurs when the sewerage infrastructure has to deal with loads beyond its design capacity. This occurs most often as a result of high intensity rainfall events;
	Groundwater Flooding – occurs when the water table rises above ground level. In Scotland this is most commonly associated with the movement of water through sands and gravels, often connected to the rise and fall of river levels; and
	Coastal Flooding – occurs as a result of high tide, storm surge and wave activity raising the level of the sea above adjoining land.

Flood risk	The combination of the probability of a flood and the potential adverse
	consequences associated with a flood, for human health, the environment, cultural heritage and economic activity.
Flood risk area or at risk of flooding	For planning purposes, at risk of flooding or in a flood risk area means land or built form with an annual probability of being flooded of greater than 0.5% which must include an appropriate allowance for future climate change.
	This risk of flooding is indicated on SEPA's future flood maps or may need to be assessed in a flood risk assessment. An appropriate allowance for climate change should be taken from the latest available guidance and evidence available for application in Scotland. The calculated risk of flooding can take account of any existing, formal flood protection schemes in determining the risk to the site.
	Where the risk of flooding is less than this threshold, areas will not be considered 'at risk of flooding' for planning purposes, but this does not mean there is no risk at all, just that the risk is sufficiently low to be acceptable for the purpose of planning. This includes areas where the risk of flooding is reduced below this threshold due to a formal flood protection scheme.
Forestry and woodland strategy	A strategy prepared by a planning authority either singly or in collaboration with other planning authorities, which sets out policies and proposals for the development of forestry and woodlands in their area, according to [section A159] of the Town and Country Planning (Scotland) Act 1997.
Freeboard	Freeboard is the difference between the design flood level and either the finished floor levels, solum level, or deck level of a specific development. It is a safety margin designed to allow for the uncertainties involved in flood estimation and physical factors that cannot be assessed and vary between sites e.g., post construction settlement and wave action. In many cases an adequate freeboard allowance is 600mm above the design flood level <sup>2</sup> (in some situations a more detailed assessment of appropriate freeboard will need to be carried out).
Gardens and designed landscapes	The Inventory of Gardens and Designed Landscapes recognises sites where garden grounds and landscapes have been intentionally laid out for artistic effect which are of national importance. Their selection, assessment and designation is carried out by Historic Environment Scotland. Designed landscapes are managed primarily through the planning process by the appropriate planning authority.
Green infrastructure	Features or spaces within the natural and built environments that provide a range of ecosystem services.
Green networks	Connected areas of green infrastructure and open space, that together form an integrated and multi-functional network.
Green recovery	An economic recovery that helps us work toward net zero emissions in a way that is fair and that maximises the opportunities to deliver a thriving, sustainable economy.

<sup>2</sup> In line with CIRIA Guidance C624 Development and Flood Risk – Guidance for the Construction Industry 2004.

Green space	Space, other than agricultural land, which serves a recreational or an amenity function for the public, or provides aesthetic value to the public such as areas of— (a) grass, (b) trees, (c) other vegetation, (d) water.
Historic battlefields	The Inventory of Historic Battlefields recognises sites where a nationally important battle took place, soldiers fought and died, and where significant military activities happened. Their selection, assessment and designation is carried out by Historic Environment Scotland. Battlefields are managed primarily through the planning process by the appropriate planning authority.
Historic environment	The historic environment is 'the physical evidence for human activity that connects people with place, linked with the associations we can see, feel and understand'.
Historic environment asset	An asset (or 'historic asset' or 'heritage asset') is a physical element of the historic environment – a building, monument, site, place, area or landscape identified as having cultural significance.
Historic marine protected areas	Historic Marine Protected Areas are areas designated in Scottish territorial waters (0-12 miles) under the Marine (Scotland) Act 2010 for the purpose of preserving marine assets of national importance. These can be wrecks of boats or aircraft or more scattered remains, such as groups of artefacts on the seabed from a submerged prehistoric landscape. Their designation is carried out by Marine Scotland based on advice from Historic Environment Scotland.
Huts	A simple building used intermittently as recreational accommodation (i.e. not a principal residence); having an internal floor area of no more than 30 square meters; constructed from low impact materials; generally not connected to mains water, electricity or sewerage; and built in such a way that it is removable with little or no trace at the end of its life. Huts may be built singly or in groups.

Infrastructure first	<ul> <li>Putting infrastructure considerations at the heart of placemaking. For the purpose of applying the Infrastructure First policy, the following meaning of infrastructure will apply:</li> <li>communications – including digital and telecommunications networks and connections;</li> <li>existing and planned transport infrastructure and services;</li> <li>water management – supply, drainage systems and sewerage (including flood risk management);</li> <li>energy supplies/energy generation – including electricity and heat networks, distribution and transmission electricity grid networks, and gas supplies;</li> <li>health and social care services – including both services provided in the community directly by Health Boards and services provided on their behalf by contractors such as GPs, dentists and pharmacists;</li> <li>education – including early years, primary, secondary, further and higher education services;</li> <li>green and blue infrastructure; and</li> <li>spaces for play and recreation.</li> </ul>
Infrastructure investment hierarchy	Scottish Government-wide common hierarchy to aid planning and decision- making, which prioritises enhancing and maintaining our assets over new build. See <u>Infrastructure Investment Plan for Scotland 2021-22 to 2025-26</u> for further details. To support the Infrastructure Investment Plan and its Infrastructure Investment Hierarchy, also see <u>'A guide to Property Asset</u> <u>Strategy in the Scottish Public Sector'</u>
Just transition	Ending our contribution to climate change in a way that is fair and leaves no one behind
Landbank (construction aggregates)	A landbank is calculated by a Planning Authority and is a means of gauging whether there is sufficient consented construction aggregates (sand/ gravel and hard rock) within their relevant market area, to avoid possible disruption and/or delays to supply. The calculation is primarily based on annual extraction figures, sales trends and the known reserves within existing consented sites.
Lifeline links	A lifeline ferry service required in order for a community to be viable.
Listed building	A listed building is a built structure of 'special architectural or historic interest'. The term 'building' can be defined as 'anything made by people' such as houses, schools, factories, boundary walls, bridges and sculptures. Listing covers the whole of a building or structure including its exterior, interior and any ancillary structures within its curtilage (provided these were constructed before 1 July 1948). Their selection, assessment and designation is carried out by Historic Environment Scotland under the Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997. Listed Buildings are managed primarily through the Listed Building Consent process by the appropriate planning authority.

Local authority supported affordable housing plan	Plans or strategies for housing approved by a local authority e.g. Local Housing Strategy, Strategic Housing Investment Plan or future versions of such documents.
Local housing land requirement	The amount of land required for housing, as identified by the local development plan. The Local Housing Land Requirement (LHLR) is expected to exceed the 10 year Minimum All-Tenure Housing Land Requirement (MATHLR) set out in the National Planning Framework.
Local housing strategy	Local Housing Strategies were introduced as part of the Housing (Scotland) Act 2001 to widen the strategic and enabling role for local authorities in relation to housing in their area. The Local Housing Strategy (LHS) sets out the outcomes the Council and its partners want to achieve, and the actions they will take, to address housing need and demand in their area
Local outcomes improvement plan	A local outcomes improvement plan (LOIP) is produced by a community planning partnership (CPP), and describes its local priorities, what improvements the CPP plans for its local communities, and when it will make these improvements. The LOIP covers the whole of the council area that the CPP is responsible for.
Locality plan	A locality plan is produced by a CPP, and describes its local priorities, what improvements the CPP plans for its local communities, and when it will make these improvements. A locality plan covers a smaller area within a whole CPP area, or may also be produced for groups who share common interests or features, for example, young people leaving care or vulnerable adults.
Locations of concern	A location of concern has been defined as a specific, usually public, site that is used as a location for suicide and which provides either means or opportunity for suicide.
Masterplan	A strategic scheme within which a location is proposed to be regenerated or changed in order to meet a perceived challenge or strategic need.
Masterplan consent area	A masterplan consent area scheme can grant authorisation for the type of development set out in the scheme, within the geographic location (area) to which the scheme relates. In setting out the type of development that the scheme authorises, this can be either expressly specified or described as type of development that is specified in the scheme.
Minimum all- tenure housing land requirement	There is a statutory requirement for the National Planning Framework to contain targets for the use of land in different areas of Scotland for housing. To meet this, the National Planning Framework includes a Minimum All-Tenure Housing Land Requirement (MATHLR) for each planning authority in Scotland. The MATHLR is the minimum amount of land, by reference to the number of housing units, that is to be provided by each planning authority in Scotland for a 10 year period, as set out in Annex E. The MATHLR is expected to be exceeded in the local development plans Local Housing Land Requirement.

Mitigation hierarchy	The mitigation hierarchy indicates the order in which the impacts of development should be considered and addressed. These are: i. Avoid – by removing the impact at the outset ii. Minimise – by reducing the impact iii. Restore – by repairing damaged habitats iv. Offset – by compensating for the residual impact that remains, with preference to on-site over off-site measures.
National transport strategy 2	The National Transport Strategy sets out an ambitious vision for Scotland's transport system for the next 20 years. The vision is underpinned by four priorities: Reduces Inequalities, Takes Climate Action, Helps Deliver Inclusive Economic Growth and Improves our Health and Wellbeing, each with three associated outcomes. The Strategy sets out the strategic framework within which future decisions on investment will be made, including the sustainable travel and investment hierarchies.
Nature-based solutions	Nature-based solutions are actions to protect, sustainably manage, and restore natural and modified ecosystems that address societal challenges effectively and adaptively, simultaneously providing human wellbeing and biodiversity benefits.
Nature network	A Nature Network is a joined-up system of places important for wild plants and animals, on land and in water. It allows plants, animals, seeds, nutrients and water to move from place to place and enables the natural world to adapt to change, providing plants and animals with places to live, feed and breed. Effectively functioning nature networks will connect existing nature rich areas through habitat corridors, habitat 'stepping stones', or habitat restoration areas.
	Scotland's Nature Networks will enable opportunities for achieving ecological connectivity that meet local priorities for biodiversity and nature; whilst building and strengthening an evolving regional and national connectivity. Opportunities for implementation may be identified through, e.g. LDPs and/or Local Biodiversity Action Plans and/or other existing or new mechanisms such as those developed under the Scottish Biodiversity Strategy Delivery Plan, to achieve connectivity within and across urban, peri-urban and rural landscapes.
Negative emissions technologies	Negative Emissions Technologies (NETs) are an emerging field of technologies that remove greenhouse gases from the atmosphere and utilising carbon capture and storage sequester them permanently.
	NETs can include forms of Direct Air Capture with Carbon Storage (DACCS), Bioenergy with Carbon Capture and Storage (BECCS) or other more experimental means such as enhanced weathering or biochar.
	NETs can be considered one form of Greenhouse Gas Removals (GGRs), which also includes natural sequestration methods such as afforestation. It can also be used interchangeably with Carbon Dioxide Removal technologies (CDR).

Net zero	Scotland has set a target to become 'Net Zero ' by 2045. This means the amount of greenhouse gas emissions we put into the atmosphere and the amount we are able to take out will add up to zero.
Open space	Space within and on the edge of settlements comprising green space or civic areas such as squares, market places and other paved or hard landscaped areas with a civic function
Open space strategy	An open space strategy is to set out a strategic framework of the planning authority's policies and proposals as to the development, maintenance and use of green infrastructure in their district, including open spaces and green networks. It must contain; an audit of existing open space provision, an assessment of current and future requirements, and any other matter which the planning authority consider appropriate.
Outdoor sports facilities	Uses where sportscotland is a statutory consultee under the Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013, which establishes 'outdoor sports facilities' as land used as: (a) an outdoor playing field extending to not less than 0.2ha used for any sport played on a pitch; (b) an outdoor athletics track; (c) a golf course; (d) an outdoor tennis court, other than those within a private dwelling, hotel or other tourist accommodation; and (e) an outdoor bowling green.
Peatland	Defined by the presence of peat soil or peaty soil types. This means that "peat-forming" vegetation is growing and actively forming peat or it has been grown and formed peat at some point in the past.
Placemaking	Placemaking is the process of creating good quality places that promotes people's health, happiness and wellbeing. It concerns the environment in which we live; the people that inhabit these spaces; and the quality of life that comes from the interaction of people and their surroundings. Placemaking is a collaborative approach involving the design and development of places over time, with people and communities central to the process.
Place principle	All those responsible for providing services and looking after assets in a place need to work and plan together, and with local communities, to improve the lives of people, support inclusive and sustainable economic growth and create more successful places.
Play sufficiency assessment	A play sufficiency assessment is the assessment of the sufficiency of play opportunities for children in their area, carried out by a planning authority under the duty as set out in Section 7(5) Part 16D(1) of Planning (Scotland) Act 2019. The assessment forms part of the evidence report for the preparation of the Local Development Plan.
Prime agricultural land & land of lesser quality that is culturally or locally important for primary use	Prime agricultural land is that identified as being Class 1, 2 or 3.1 in the land capability classification for agriculture developed by Macaulay Land Use Research Institute (now the James Hutton Institute).
	However, for land of lesser quality that is culturally or locally important for primary use (i.e. for example food production, flood management, water catchment management and carbon storage), this value should be recognised in decision-making.

Priority peatland habitat	Peatland habitats can be divided into four broad classes (blanket bog, upland raised bog, lowland raised bog, and fen), depending on the types of plants that formed the peat. Priority peatland habitats are sub-sets of these broad habitats which have been recognised under the Scottish Biodiversity Framework as being important to protect for their conservation and biodiversity value.	
Protected characteristics	The Equality Act defines the following as protected characteristics: • age • disability • gender reassignment • marriage and civil partnership • pregnancy and maternity • race • religion or belief • sex • sexual orientation	
Public benefits	Public benefits as defined by the current Scottish Government policy on woodland removal.	
Ramsar sites	Wetlands designated under the Ramsar Convention on Wetlands of International Importance.	
Remedial notice (forestry)	A Remedial Notice is a notice issued by Scottish Ministers if it appears to them that a person has failed or is failing to comply with a condition on felling permission, a felling direction (including any condition imposed on it), a restocking direction (including any condition imposed on it), or a registered notice to comply.	
	A Remedial Notice requires the person to take such steps or stop such activity as may be specified in the notice on order to comply with or otherwise give effect to the condition, direction or (as the case may be) registered notice to comply, and, to take steps or stop the activity within the period specified in the notice.	
Restocking direction	A Restocking Direction is a notice issued by Scottish Ministers, in response to an unauthorised felling or a failure to comply with a continuing condition on a felling permission. A restocking direction requires an owner of the land on which the felled tree was located or the land to which the continuing condition relates, to stock the land in question.	
Recycling facilities	Facilities for the purpose of recycling. Recycling means any recovery operation by which waste materials are reprocessed into products, materials or substances whether for the original or other purposes. It includes the reprocessing of organic material but does not include energy recovery and the reprocessing into materials that are to be used as fuels or for backfilling operations. It does not include nuclear reprocessing.	
Self-build housing	Where a person builds their own house or appoints their own builder.	
Self-provided housing	Includes self-build housing, custom-build housing and collective build housing.	

Setting	Setting is more than the immediate surroundings of a site or building, and may be related to the function or use of a place, or how it was intended to fit into the landscape or townscape, the view from it or how it is seen from areas round about, or areas that are important to the protection of the place, site or building. 'Setting' is the way the surroundings of a historic asset or place contribute to how it is understood, appreciated and experienced.
Scheduled monument	Scheduled monuments are archaeological sites or monuments of national importance that are legally protected under the Ancient Monuments and Archaeological Areas Act 1979. Their selection, assessment and designation is carried out by Historic Environment Scotland who maintains the schedule. Works to Scheduled Monuments are regulated by Historic Environment Scotland through their Scheduled Monument Consent process.
Short term let	The use of a dwellinghouse (a residential house or flat) for rental by persons other than the owner for short periods and for financial or other remuneration. Typically includes properties advertised as being available for holiday let, although can apply to other situations.
Strategic transport network	Includes the trunk road and rail networks. Its primary purpose is to provide the safe and efficient movement of strategic long distance traffic between major centres, although in rural areas it also performs important local functions.
Sustainable development	Development that meets the needs of the present without compromising the ability of future generations to meet their own needs. (The Brundtland Definition. Our Common Future, The World Commission on Environment and Development, 1987).
Sustainable investment hierarchy	The National Transport Strategy 2 Sustainable Investment Hierarchy will be used to inform future investment decisions and ensure transport options that focus on reducing inequalities and the need to travel unsustainably are prioritised. We also need to focus on maintaining and safely operating existing assets, taking due consideration of the need to adapt to the impacts of climate change. Investment promoting a range of measures, including innovative solutions, to make better use of existing capacity will then be considered, ensuring that existing transport networks and systems are fully optimised. Only following these steps should investment involving targeted infrastructure improvements be considered.
Sustainable tourism	Sustainable tourism is defined by the United Nation World Tourism Organisation as "tourism that takes full account of its current and future economic, social and environmental impacts, addressing the needs of visitors, the industry, the environment and host communities."

Sustainable travel	Sustainable travel includes travel by the top three modes in the sustainable travel hierarchy. It is recognised that in some locations, particularly in rural areas, where the top three modes have been judged as unfeasible for day to day travel, low emissions vehicles and shared transport options will play an important role.		
Sustainable travel hierarchy	The National Transport Strategy 2 Sustainable Travel Hierarchy should be used in decision making by promoting walking, wheeling, cycling, public transport and shared transport options in preference to single occupancy private car use for the movement of people. The efficient and sustainable freight transport for the movement of goods, particularly the shift from road to rail should also be promoted.		
Town centre	<ul> <li>Centres which display:</li> <li>a diverse mix of uses, including shopping;</li> <li>a high level of accessibility;</li> <li>qualities of character and identity which create a sense of place and further the well-being of communities;</li> <li>wider economic and social activity during the day and in the evening; and</li> <li>integration with residential areas.</li> </ul>		
Town centre first	The Town Centre First Principle asks that government, local authorities, the wider public sector, businesses and communities put the health of town centres at the heart of decision making. It seeks to deliver the best local outcomes, align policies and target available resources to prioritise town centre sites, encouraging vibrancy, equality and diversity.		
Town centre vision	Towns and town centres are for the wellbeing of people, the planet and the economy. Towns are for everyone and everyone has a role to play in making their own town and town centre successful.		
Transport appraisal	A Transport Appraisal should inform the spatial strategy by appraising the impact of the potential spatial strategy options on the transport network, in line with Transport Scotland's Development Planning and Management Transport Appraisal Guidance. It should determine the potential impacts of development on the transport network and mitigation to address adverse impacts, how they will be funded and who should deliver these. This should inform the Proposed Plan.		

Transport assessment	A Transport Assessment report should aim to provide supporting evidence to accompany the planning application to demonstrate that the development is sited in a location where current and likely future travel behaviour will produce a desired and predicted transport output. The Transport Assessment should provide information in a suitable form to enable the local authority and, if necessary, Transport Scotland to assess and determine the planning application, seek any changes to the proposal and devise necessary planning conditions or negotiate planning or other legal agreements.
Travel plan	A Travel Plan (TP) is a document that sets out a package of positive and complementary measures for the overall delivery of more sustainable travel patterns for a specific development. Their ability and success in influencing travel patterns is dependent upon the commitment of the developer or occupier of a development and the enforcement of travel plan monitoring by the local authority. Travel plans should be implemented to encourage a shift in transport mode for those travelling to and from a development.
Unused or under- used land	An area of land that is stalled awaiting development, or a pocket of land within neighbourhood that is not developed or cannot be developed for other meaningful use or does not have particular identified long-term use.
Vacant land	Previously developed land, without physical constraint, which the Planning Authority has indicated is currently available for redevelopment.
Veteran tree	A veteran tree can be classified as such due to age (including relative age for its species) or for its biological, aesthetic, or cultural interest. Veteran trees are usually mature and provide additional habitat from natural damage, environmental conditions or management (e.g. coppice, decay hollows, fungal fruiting bodies, cavities).
Water compatible uses	Comprise: - flood control infrastructure - environmental monitoring stations - water transmission infrastructure and pumping stations - sewage transmission infrastructure and pumping stations - sand and gravel workings - docks, marinas and wharves - navigation facilities - Ministry of Defence (MOD) defence installations - ship building, repairing, and dismantling - dockside fish processing and refrigeration and compatible activities requiring a waterside location - water-based recreation (excluding sleeping accommodation) - lifeguard and coastguard stations - amenity open space - nature conservation and biodiversity - outdoor sports and recreation and essential facilities such as changing rooms - essential ancillary sleeping or residential accommodation for staff required by uses in this category, subject to a specific operational warning and evacuation plan.

Wellbeing economy	Building an economy that is inclusive and that promotes sustainability, prosperity and resilience, where businesses can thrive and innovate, and that supports all of our communities across Scotland to access opportunities that deliver local growth and wellbeing.
Wheeling	Travelling by wheelchair.
Woodland	Land under stands of trees with a canopy cover of at least 20%, or having the potential to achieve this, including integral open space, and including felled areas that are awaiting restocking (replanting). The minimum area is 0.1 ha and there is no minimum height.
World heritage sites	World Heritage Sites are internationally important cultural and/or natural heritage sites which have been inscribed for their "Outstanding Universal Value". Though no additional statutory controls result from world heritage designation, the impact of proposed development upon the outstanding universal value, including its authenticity and integrity of a World Heritage Site and its setting, is a material consideration in determining planning applications. Their assessment and designation is carried out by United Nations Educational, Scientific and Cultural Organisation (UNESCO) based on advice from State Parties and the relevant devolved Government.

### Annex G – Acronyms

BARR	Buildings at Risk Register
BECCS	Bioenergy with Carbon Capture and Storage
CCS	Carbon Capture and Storage
CCUS	Carbon Capture Utilisation and Storage
CDR	Carbon Dioxide Removal technologies
CO <sub>2</sub>	Carbon Dioxide
CoRE	Community Renewable Energy
CPP	Community Planning Partnership
CWB	Community Wealth Building
DACCS	Direct Air Capture with Carbon Storage
EIA	Environmental Impact Assessment
EU	European Union
GGRs	Greenhouse Gas Removals
HNZ	Heat Network Zones
HRA	Habitats Regulations Appraisal
HS2	High Speed 2
IGTZ	Industrial Green Transition Zones
IIP	Infrastructure Investment Plan
kv	Kilovolts
LDPs	Local Development Plans
LHEES	Local Heat & Energy Efficiency Strategy
LHLR	Local Housing Land Requirement
LOIP	Local Outcomes Improvement Plan
LPPs	Local Place Plans
MATHLR	Minimum All-Tenure Housing Land Requirement
MOD	Ministry of Defence
NETs	Negative Emissions Technologies
NPF	National Planning Framework
NPF4	National Planning Framework 4
ORIC	Orkney Research and Innovation Campus
ORION	Opportunity for Renewable Integration with Offshore Networks
PNCP	Perthshire Nature Connections Partnership
RSS	Regional Spatial Strategies
SDGs	Sustainable Development Goals
SEPA	Scottish Environment Protection Agency
TP	Travel Plan
UK	United Kingdom
UN	United Nations
UNESCO	United Nations Educational, Scientific and Cultural Organisation



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# OGL

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Any enquiries regarding this publication should be sent to us at The Scottish Government St Andrew's House Edinburgh EH1 3DG

ISBN: 978-1-80525-482-9 (web only)

Published by The Scottish Government, February 2023

Produced for The Scottish Government by APS Group Scotland, 21 Tennant Street, Edinburgh EH6 5NA PPDAS1221422 (02/23)

www.gov.scot

## 7. REPRESENTATIONS IN RELATION TO PLANNING APPLICATION

Agenda Builder - North Dennistourn House, Kilmacolm



#### From:

Mr R.N. Cameron Chairman Kilmacolm Civic Trust Kaladan Lochwinnoch Road Kilmacolm PA13 4DY

<u>To</u>:

Tel:

Mr Stuart W. Jamieson Director Environment and Regeneration Inverclyde Council, Municipal Buildings, Clyde Square Greenock PA15 1LY

25<sup>th</sup> January 2024

Dear Mr Jamieson

### KILMACOLM CIVIC TRUST OBJECTION TO

### **Application 24/0010/IC: NORTH DENNISTON HOUSE** (Conversion of existing Outbuilding, and Construction of a new Detached Garage)

The 16 members of the Kilmacolm Civic Trust Executive Committee have considered this Application extremely carefully.

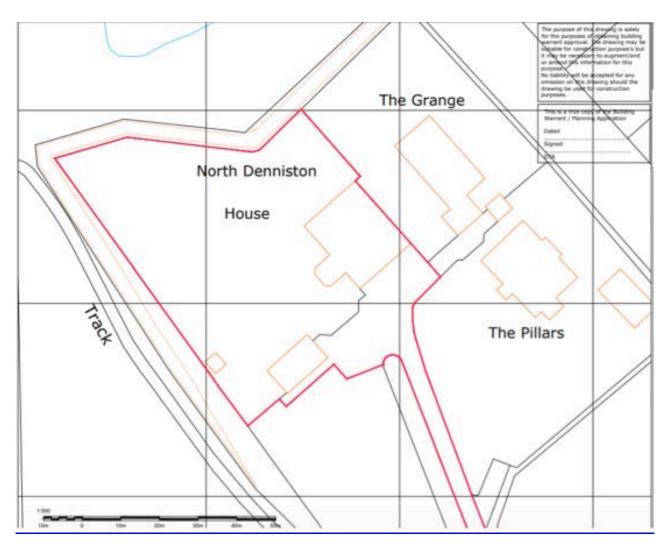
**We OBJECT to this latest Application,** which in effect is a revised version, and reduction in scale, of Application 23/0175/IC which was withdrawn.

There is a history of lack of control by Inverclyde Council over development within the grounds of what use to be North Denniston Farmhouse and Steading since it was sold by Duchal Estate some 15 years ago. **Please see pages 2 and 3.** What has happened at North Denniston has been achieved by abuse of the Inverclyde Planning System, and by stealth.

If Application 24/0010/IC is approved by the Council it will in effect lead to the creation of a Fourth detached house in the grounds of North Denniston which lies in a rural setting in Greenbelt land. Development at North Denniston has been haphazard and has done nothing positive for the visual appearance of the most prominent of the principal road entrances to Kilmacolm. Rather, it has detracted from it. Creation of a FOURTH house (with a detached, solidly built 6m x 6m garage) will further detract from it. There is a danger that in due course there may then be an attempt to seek approval for a FIFTH detached house on the unused, quite large, piece of land within North Denniston that lies to the immediate West and Northwest of North Denniston House (please see the site plan at the top of page 2).



### SITE PLAN showing the 24/0010/IC Area



### Brief History of what has happened at North Denniston since it was sold

This is a history of attempts at development of the land of the North Denniston Farmhouse and Steading complex ever since it was sold by Duchal Estate some 15 years ago. This has occurred as a result of lack of close control by Inverclyde Council over that period. The land is in an area of designated Greenbelt on the South side of Kilmacolm. When it was sold, the North Denniston Farmhouse and Steading complex were of modest proportions, typical of the local rural farm-building style, but somewhat run-down/in a state of disrepair. Soon afterwards, an application was submitted to convert the site. What was proposed seemed reasonable: convert the Steading buildings into private housing (we expected it to be along the lines of the Auchenbothie Mains Steading conversion on Netherwood Road). However, after approval by Inverclyde Council what happened was totally different. The North Denniston Steading buildings were completely demolished. Two totally new, very large detached buildings were constructed in their place. A separately located new garage which had also been proposed, and approved, by Inverclyde Council, turned out after construction to be much larger than agreed by the Council. Subsequently the 'garage' was converted into



private accommodation in the roof-space and a RETROSPECTIVE application was submitted to the Council seeking agreement to the conversion. The Council (weakly, in our view) granted retrospective approval. The complex began to grow like Topsy and bore no relation to its rural setting. As a consequence Inverclyde Council have regretted their actions ever since and are very conscious that North Denniston is a classic case of uncontrolled Over-development.

Latterly an Application (19/0013/IC) was submitted to the Council requesting permission to build two bungalows in the southern half of the North Denniston complex. We Objected. The Council REFUSED that Application.

More recently, an Application (21/0090/IC) was submitted to the Council requesting permission to erect an Outbuilding to be used as a garage and store for garden equipment close to the western boundary of that Southern portion of the complex. We Objected, saying:

In 2019 an application was submitted **(19/0013/IC)** to construct two bungalows on the triangular piece of ground in the southern part of North Denniston (please see the satellite image and ground plan at Annex A). Inverclyde Council refused that application. The Kilmacolm Civic Trust is concerned that this new application **(21/0090/IC)** to construct an **'outbuilding for use as a garage and store for garden equipment'** on that same piece of land will, if granted, lead to something much larger being constructed and that it may eventually become a house. With a footprint of 86 square metres, and a height of 3 metres the proposed building seems to us to be pretty large for its stated purpose. We point out that there is already a fairly substantial building in the lower left corner of the ground where the proposed garage/store is to be built. Please see the satellite image at Annex B; and the photograph of that same building, taken this week from the Cycle Track, at Annex C. You will notice that it appears to be the same building that features just to the left of House 1 on the architect's ground plan for Application 19/0013/IC. Is it to be demolished and replaced by the **21/0090/IC** proposed 'Outbuilding'?

That Application (21/0090/IC) was withdrawn on 03 June 2021. However, soon afterwards, a new Application (21/0233/IC) was submitted, also requesting permission to 'Erect an Outbuilding to be used as a garage and store for garden equipment'. The new proposal was essentially the same idea as the one that was withdrawn, but we were even more concerned about the possibility that it might turn out to be something else if approved and subsequently built. Consequently we again OBJECTED. We believe that 21/0233/IC was also subsequently withdrawn (very recently).

That concludes our comment on this latest submission **(24/0010/IC)** to convert the existing (controversial) North Denniston House Out-building into a proper house, and also construct a new Detached garage.

We trust that you find our comments helpful.

Yours Sincerely,

*Nicol Cameron* (Mr R.N. Cameron – Chairman Kilmacolm Civic Trust)

### **Application Summary**

#### Application Number: 24/0010/IC

Address: North Dennistoun House North Dennistoun Bridge Of Weir Road Kilmacolm PA13 4RU Proposal: Alterations to ground floor of existing outbuilding to convert garage to form habitable accommodation with associated external alterations ; erection of detached garage Case Officer: Colin Lamond

#### **Customer Details**

Name: Mr Michael Jefferis Address: 30 Victoria Gardens Victoria Gardens Kilmacolm

#### **Comment Details**

Commenter Type: Community Council Stance: Customer objects to the Planning Application Comment Reasons:

Comment: The Kilmacolm Community Council fundamentally object to this planning application on the grounds that it is in the Green Belt and the conversion is not for agricultural purposes.

This applicant has tried several times to build extra houses on this site and this is another attempt to circumvent the planning laws.

#### **Application Summary**

Application Number: 24/0010/IC

Address: North Dennistoun House North Dennistoun Bridge Of Weir Road Kilmacolm PA13 4RU Proposal: Alterations to ground floor of existing outbuilding to convert garage to form habitable accommodation with associated external alterations; erection of detached garage Case Officer: Colin Lamond

#### **Customer Details**

Name: Mr Alex McCready Address: The Grange, North Denniston Bridge of Weir Rd Kilmacolm

#### **Comment Details**

Commenter Type: Neighbour Stance: Customer objects to the Planning Application Comment Reasons: Comment:Dear Sir,

As the owner of one of the neighbouring houses I wish to object to the planning application to convert the garage into a new house.

I note that the submitted site plan red line does not follow the line of the ground that the applicant actually owns and shows a larger area than they control.

Converting this garage will mean increased car numbers on the single track lane which serves the current houses.

A similar sized house was demolished to improve things for the other houses and permitting this one will reverse this and put us back to the previous situation where there were too many houses in close proximity given the rural location.

I am also concerned that if you give permission for this house that this will not be the end of the developments at North Denniston and that the owners will use any approval as means to an end to get more houses or increase the existing and proposed houses using permitted development rights unless these are lifted.

I would appreciate it if you would note my complaint and take these comments into consideration when finalising matters in respect of this application.

Yours faithfully.

Alexander Douglas McCready

#### **Application Summary**

#### Application Number: 24/0010/IC

Address: North Dennistoun House North Dennistoun Bridge Of Weir Road Kilmacolm PA13 4RU Proposal: Alterations to ground floor of existing outbuilding to convert garage to form habitable accommodation with associated external alterations; erection of detached garage Case Officer: Colin Lamond

#### **Customer Details**

Name: Mr Alexander McCready Address: The Pillars, North Denniston Bridge of Weir Rd Kilmacolm

#### **Comment Details**

Commenter Type: Neighbour Stance: Customer objects to the Planning Application Comment Reasons: Comment:Dear sirs,

I wish to officially submit my strong objections to the current proposal to convert the existing garage to form an additional dwelling in this small development.

Firstly the red line boundary shown is inaccurate and includes land outwith the applicants ownership.

Secondly, as you will be aware, a home was demolished in this development to improve the amenity of the other three properties. Granting consent for this conversion will reverse this and adversely impact on this amenity. The formation of another house will also introduce more traffic along the private lane serving the current dwellings again impacting on the amenity of current owners.

Previous applications to develop houses in the adjacent garden grounds have been turned down by the council and if this application is approved then it opens up the opportunity for further development.

As a previous, similar, application was submitted with an extension to the garage in addition to the conversion and this was refused/withdrawn I trust that, if consented, all permitted development rights will be lifted as I would be concerned that these would be used to reintroduce further extensions to the property which would avoid a further planning application.

I trust you will take account of my concerns in your deliberations.

Yours faithfully,

Mr & Mrs McCready

### **Application Summary**

#### Application Number: 24/0010/IC

Address: North Dennistoun House North Dennistoun Bridge Of Weir Road Kilmacolm PA13 4RU Proposal: Alterations to ground floor of existing outbuilding to convert garage to form habitable accommodation with associated external alterations; erection of detached garage Case Officer: Colin Lamond

#### **Customer Details**

Name: Mr david paling Address: 71 lochwinnoch road Kilmacolm

#### **Comment Details**

Commenter Type: Neighbour Stance: Customer objects to the Planning Application Comment Reasons:

Comment: I do not believe permission should be granted for this application as it goes against the spirit of the whole development and what it was built for. If granted, this could open up further opportunities within the whole development which I don't believe would be in everyone's interests.

If granted, however, I would like to see some common sense conditions applied. Namely that the title of the property remains as is and the new habitable accommodation remains ancillary to that of the main dwelling house, and cannot be split in perpetuity.

Also, as the purpose of this new development is to accommodate an aging parent, it would appear reasonable to insert a condition that the new habitable accommodation should never be used for short term rental / holiday lets etc.

Thank you for the opportunity to raise my concerns.

## 8. DECISION NOTICE DATED 25 MARCH 2024 ISSUED BY HEAD OF REGENERATION & PLANNING

### **DECISION NOTICE**

*Refusal of Planning Permission* Issued under Delegated Powers

Regeneration and Planning Municipal Buildings Clyde Square Greenock PA15 1LY

Planning Ref: 24/0010/IC

Online Ref: 100639790-005

#### TOWN AND COUNTRY PLANNING (SCOTLAND) ACT 1997 TOWN AND COUNTRY PLANNING (DEVELOPMENT MANAGEMENT PROCEDURE) (SCOTLAND)REGULATIONS 2013

Mr & Mrs G Drysdale 9 Montgomery Street The Village EAST KILBRIDE G74 4JS DTA Katie MacMillan 9 Montgomery Street The Village EAST KILBRIDE G74 4JS

With reference to your application dated 12th January 2024 for planning permission under the above mentioned Act and Regulation for the following development:-

Alterations to ground floor of existing outbuilding to convert garage to form habitable accommodation with associated external alterations; erection of detached garage at

#### North Dennistoun House, North Dennistoun, Bridge Of Weir Road, Kilmacolm, PA13 4RU

#### **Category of Application Local Application Development**

The INVERCLYDE COUNCIL in exercise of their powers under the abovementioned Act and Regulations hereby refuse planning permission for the said development.

The reasons for the Council's decision are:-

1. The proposal does not comply with Policy 8 of NPF4, Policy 14 of the adopted LDP nor Policy 15 of the proposed LDP. The development also fails to comply with Policies 16 and 17 of NPF4 and Policy 19 of the proposed LDP. The proposal is not considered to be appropriately designed in terms of being in effect a dwellinghouse in the Green Belt.

The reason why the Council made this decision is explained in the attached Report of Handling.

#### Dated this 25th day of March 2024

Mr Stuart W. Jamieson Director Environment and Regeneration

- 1 If the applicant is aggrieved by the decision of the Planning Authority to refuse permission, or to grant permission subject to conditions, the applicant may seek a review of the decision by submitting a Notice of Review within three months beginning with the date of this notice. A Notice of Review shall be addressed to Head of Legal, Democratic, Digital & Customer Services, Inverclyde Council, Municipal Buildings, Greenock, PA15 1LY
- 2 If permission to develop land is refused or granted subject to conditions, and the owner of the land claims that the land has become incapable of reasonably beneficial use in its existing state and cannot be rendered capable of reasonably beneficial use by the carrying out of any development which has been or would be permitted, he may serve on the planning authority a purchase notice requiring the purchase of his interest in the land in accordance with Part 5 of the Town and Country Planning (Scotland) Act 1997

#### Refused Plans: Can be viewed Online at http://planning.inverclyde.gov.uk/Online/

Version:	Dated:	
Rev A	01.07.2023	
	01.07.2023	
Rev C	01.07.2023	
	01.07.2023	
	01.07.2023	
Rev E	01.07.2023	
	01.07.2023	
	Rev A	Rev A       01.07.2023         01.07.2023       01.07.2023         Rev C       01.07.2023         01.07.2023       01.07.2023         Rev E       01.07.2023         Rev A       01.07.2023

## 9. NOTICE OF REVIEW FORM DATED 28 MAY 2024 TOGETHER WITH STATEMENT OF APPEAL

Inverclyde			
Municipal Buildings Clyde Square Greenock PA15 1LY Tel: 01475 717171 Fax: 01475 712 468 Email: devcont.planning@inverclyde.gov.uk			
Applications cannot be va	lidated until all the necessary documentatio	n has been submitted	and the required fee has been paid.
Thank you for completing	this application form:		
ONLINE REFERENCE	100639790-006		
	e unique reference for your online form only ase quote this reference if you need to conf		rity will allocate an Application Number when ority about this application.
Applicant or Agent Details Are you an applicant or an agent? * (An agent is an architect, consultant or someone else acting on behalf of the applicant in connection with this application)			
Agent Details			
Please enter Agent detail	S		
Company/Organisation:	DTA		
Ref. Number:	You must enter a Building Name or Number, or both: *		
First Name: *	DTA	Building Name:	
Last Name: *		Building Number:	9
Telephone Number: *	01355260909	Address 1 (Street): *	Montgomery Street
Extension Number:		Address 2:	The Village
Mobile Number:		Town/City: *	East Kilbride
Fax Number:		Country: *	Scotland
		Postcode: *	G74 4JS
Email Address: *	katie.macmillan@dta.scot		
Is the applicant an individual or an organisation/corporate entity? *			
Individual Drganisation/Corporate entity			

Applicant Details			
Please enter Applicant de	etails		
Title:	Other	You must enter a Bui	lding Name or Number, or both: *
Other Title:	Mr & Mrs	Building Name:	
First Name: *	G	Building Number:	9
Last Name: *	Drysdale	Address 1 (Street): *	Montgomery Street
Company/Organisation		Address 2:	The Village
Telephone Number: *		Town/City: *	East Kilbride
Extension Number:		Country: *	Scotland
Mobile Number:		Postcode: *	G74 4JS
Fax Number:		]	
Email Address: *	katie.macmillan@dta.scot		
Site Address Details			
Planning Authority:	Inverclyde Council		
Full postal address of the	e site (including postcode where available):		
Address 1:	NORTH DENNISTOUN HOUSE		
Address 2:	NORTH DENNISTOUN		
Address 3:	BRIDGE OF WEIR ROAD		
Address 4:			
Address 5:			
Town/City/Settlement:	KILMACOLM		
Post Code:	PA13 4RU		
Please identify/describe the location of the site or sites			
Northing	668855	Easting	236036

Description of Proposal
Please provide a description of your proposal to which your review relates. The description should be the same as given in the application form, or as amended with the agreement of the planning authority: * (Max 500 characters)
Alterations to ground floor of existing outbuilding to convert garage to form habitable accommodation with associated external alterations; erection of detached garage at North Dennistoun House, North Dennistoun, Bridge Of Weir Road, Kilmacolm, PA13 4RU
Type of Application
What type of application did you submit to the planning authority? *
<ul> <li>Application for planning permission (including householder application but excluding application to work minerals).</li> <li>Application for planning permission in principle.</li> <li>Further application.</li> <li>Application for approval of matters specified in conditions.</li> </ul>
What does your review relate to? *
<ul> <li>Refusal Notice.</li> <li>Grant of permission with Conditions imposed.</li> <li>No decision reached within the prescribed period (two months after validation date or any agreed extension) – deemed refusal.</li> </ul>
Statement of reasons for seeking review
You must state in full, why you are a seeking a review of the planning authority's decision (or failure to make a decision). Your statement must set out all matters you consider require to be taken into account in determining your review. If necessary this can be provided as a separate document in the 'Supporting Documents' section: * (Max 500 characters)
Note: you are unlikely to have a further opportunity to add to your statement of appeal at a later date, so it is essential that you produce all of the information you want the decision-maker to take into account.
You should not however raise any new matter which was not before the planning authority at the time it decided your application (or at the time expiry of the period of determination), unless you can demonstrate that the new matter could not have been raised before that time or that it not being raised before that time is a consequence of exceptional circumstances.
Please see attached supporting statement.
Have you raised any matters which were not before the appointed officer at the time the Determination on your application was made? *
If yes, you should explain in the box below, why you are raising the new matter, why it was not raised with the appointed officer before your application was determined and why you consider it should be considered in your review: * (Max 500 characters)

Please provide a list of all supporting documents, materials and evidence which you wish to to rely on in support of your review. You can attach these documents electronically later in the second se						
Local Review Body Appeal Statement						
Application Details						
Please provide the application reference no. given to you by your planning authority for your previous application.	24/0010/IC					
What date was the application submitted to the planning authority? *	11/01/2024					
What date was the decision issued by the planning authority? *	25/03/2024					
Review Procedure						
The Local Review Body will decide on the procedure to be used to determine your review and may at any time during the review process require that further information or representations be made to enable them to determine the review. Further information may be required by one or a combination of procedures, such as: written submissions; the holding of one or more hearing sessions and/or inspecting the land which is the subject of the review case.						
Can this review continue to a conclusion, in your opinion, based on a review of the relevant information provided by yourself and other parties only, without any further procedures? For example, written submission, hearing session, site inspection. *						
In the event that the Local Review Body appointed to consider your application decides to in						
Can the site be clearly seen from a road or public land? *						
Is it possible for the site to be accessed safely and without barriers to entry? *	Yes X No					
If there are reasons why you think the local Review Body would be unable to undertake an u explain here. (Max 500 characters)	inaccompanied site inspection, please					
Access would have to be given by the applicants to allow the Local Review Body to enter This can be arranged through ourselves prior to any intended visit.	the site as there are entrance gates.					

Checklist – Application for Notice of Review	
Please complete the following checklist to make sure you have provided all the necessary information to submit all this information may result in your appeal being deemed invalid.	on in support of your appeal. Failure
Have you provided the name and address of the applicant?. *	X Yes No
Have you provided the date and reference number of the application which is the subject of this review? $^{\star}$	X Yes 🗌 No
If you are the agent, acting on behalf of the applicant, have you provided details of your name and address and indicated whether any notice or correspondence required in connection with the review should be sent to you or the applicant? *	X Yes No N/A
Have you provided a statement setting out your reasons for requiring a review and by what procedure (or combination of procedures) you wish the review to be conducted? *	X Yes 🗌 No
Note: You must state, in full, why you are seeking a review on your application. Your statement must require to be taken into account in determining your review. You may not have a further opportunity at a later date. It is therefore essential that you submit with your notice of review, all necessary inform on and wish the Local Review Body to consider as part of your review.	to add to your statement of review
Please attach a copy of all documents, material and evidence which you intend to rely on (e.g. plans and Drawings) which are now the subject of this review *	X Yes 🗌 No
Note: Where the review relates to a further application e.g. renewal of planning permission or modifie planning condition or where it relates to an application for approval of matters specified in conditions application reference number, approved plans and decision notice (if any) from the earlier consent.	
Declare – Notice of Review	
I/We the applicant/agent certify that this is an application for review on the grounds stated.	
Declaration Name: . DTA .	
Declaration Date: 28/05/2024	



### PROPOSED ALTERATIONS TO EXISTING GARAGE & ERECTION OF DETACHED GARAGE NORTH DENNISTOUN HOUSE

### KILMACOLM

### LOCAL REVIEW BODY APPEAL

CLIENT:

**MR & MRS DRYSDALE** 

**PROJECT:** 

PROPOSED ALTERATIONS TO EXISTING GARAGE & ERECTION OF DETACHED GARAGE

650

NORTH DENNISTOUN HOUSE, KILMACOLM

**JOB No:** 

D38.09

**REV:** 

\_

NB: LOCAL REVIEW BODY STATEMENT TO BE READ IN CONJUNCTION WITH ALL APPLICATION DRAWINGS

#### **PROJECT TEAM**

#### PROJECT

Proposed Development, North Dennistoun, Kilmacolm

Planning Ref 24/0010/IC

#### APPLICANT

Mr & Mrs Drysdale

#### ARCHITECT

DTA East Kilbride G74 4JS The Applicants (Mr & Mrs Drysdale) feels it's necessary to express to Members their disappointment regarding the refusal of their application for Detailed Planning Permission to convert the ground floor of the garage to form habitable accommodation for their elderly parents (the upper floor is already a one-bedroom apartment), and the erection of a detached garage. The Applicants feel strongly that the Planning Authority's decision to refuse Planning Permission cannot be supported in this instance and are grateful for the opportunity to appeal the decision to the Local Review Body.

#### **PROPOSAL AND CONTEXT**

Just outside Kilmacolm, off Bridge of Weir Road, lies North Denniston House where the applicants Mr & Mrs Drysdale live. The site area houses the dwelling along with a double garage with a onebedroom apartment above, which contains a bedroom and living/kitchen space above. Further along is a single garage at the boundary line.

The proposal is to erect a new double garage just off the existing single garage, along the boundary, and utilising materials to tie the façade in with the surrounding buildings. This new garage is formed due to the proposal to alter the existing garage at ground floor. The applicants wish to alter the building to provide an accessible space that would accommodate their ageing parents in the near future.

On the ground floor there will be a bedroom with en-suite situated off an open plan lounge/dining/kitchen area. This will allow easy access for disabled, or less abled people to enter the different spaces and utilise the outside area too. A shower room and large store are also present on the ground floor.

Upstairs, another bedroom is shown along with a bathroom and living area. This is designed to allow a stay-in nurse or helper for the parent to live, providing full day care where necessary whilst still providing some privacy and accommodation.

Externally, there will be limited alterations to the façade. New windows where the existing shutter doors sat will match the design of the existing windows shown to the side elevations as well as upstairs. There will also be an opaque window in place within the en-suite, replacing the existing door access. The other door will remain but provide a larger glazed panel to let as much light into the open plan space as possible.

We would like to clarify that the only change to the existing garage is infilling the existing garage doors which cannot be seen from the road or by the neighbouring properties, nor can the proposed garage.

We have noted in red our response to the objection points in red:

• History of planning breaches and retrospective applications.

My client purchased the property 3 years ago and has had no previous dealings with the planning authority.

• Detracts from the visual appearance of a prominent entrance point to Kilmacolm.

The garage is already existing, and the infill of the garage doors and the new garage cannot be seen from the road.

• Impact on the green belt.

There is no impact on the green belt as this is existing and on brownfield site.

• Proposal is not of an agricultural nature.

Again, this is a brownfield site with a residential house and garage existing.

• Increased traffic volumes.

There will be no increase in traffic.

• Increased housing density.

There is no increase in housing density. The garage is existing.

• Encourages future development.

The applicants do not see how infilling two garage door and erecting a double garage will encourage future development. Any future development would require the consent of the Planning Department.

They would also like to point out that the North Dennistoun site also once contained an additional cottage that has now been demolished reducing the overall footprint of the development.

With regards to the case officer's points for refusal, we disagree with these as the site is a brownfield site with an existing house and garage as can been seen below.



The Applicants respectfully request that the Members grant Planning Permission subject to appropriate conditions.

END.

### 10. SUGGESTED CONDITIONS SHOULD PLANNING PERMISSION BE GRANTED ON REVIEW

#### 24/0010/IC - Review - Suggested Conditions

Should planning permission be granted on review the following conditions are suggested.

#### Conditions

1. The development to which this planning permission relates must be begun within 3 years from the date of this permission.

Reason: To comply with Section 58 of the Town and Country Planning (Scotland) Act 1997 (as amended).

2. Prior to the development hereby approved being brought into use details of all hard surfacing materials within the site must been submitted to and approved in writing by the Planning Authority. The approved materials shall thereafter be used unless any alternative is agreed in advance in writing with the Planning Authority.

Reason: To ensure the development is acceptable in appearance.

3. Prior to the development hereby approved being brought into use details of the property boundary and any boundary fences or walls must been submitted to and approved in writing by the Planning Authority. The approved materials shall thereafter be used unless any alternative is agreed in advance in writing with the Planning Authority.

Reason: To ensure the development is acceptable in appearance and in the interests of privacy.

4. Prior to the development hereby approved being brought into use details/plans of the bin stores/containers to be used to store waste materials and recyclable materials at the dwellinghouse as well as details of the areas where such containers are to be located have been submitted to and approved in writing by the Planning Authority. Following approval the bin stores/containers shall be implemented on site by first occupation of the dwellinghouse.

Reason: In the interests of residential amenity.

5. Prior to the development hereby approved being brought into use surface water drainage details must been submitted to and approved in writing by the Planning Authority. Surface water run-off shall be limited to that of greenfield run-off. Following approval the surface water drainage shall be fully implemented prior to first occupation of the dwellinghouse.

Reason: To ensure adequate site drainage.

6. Prior to the development hereby approved being brought into use, confirmation of connection to Scottish Water's Network shall be submitted to and approved in writing by the Planning Authority.

Reason: To ensure that the development has a public water connection.

7. For the avoidance of doubt the dwellinghouse shall be designed to ensure that at least 25% of the carbon dioxide emissions reduction standard set by Scottish Building Standards is met through the installation and operation of low and zero carbon generating technologies. The development hereby approved cannot be brought info active use until details have been submitted to and approved in writing by the Planning Authority relating to the proposed low and zero carbon generating technologies to be installed in the dwellinghouse. Thereafter the approved low and zero carbon generating technologies shall be implemented in their approved form before the occupation of the dwellinghouse.

Reason: In the interests of sustainable development and to accord with the Inverclyde Council Supplementary Guidance on Energy.

8. For the avoidance of doubt the dwellinghouse shall have an Electric Vehicle Charging Point. The development hereby approved cannot be brought info active use until the details have been submitted to and approved in writing by the Planning Authority relating to the proposed Electric Vehicle Charging Point. Thereafter the approved details shall be implemented on site in their approved form before the first occupation of the dwellinghouse.

Reason: In the interests of sustainable development and to accord with the Inverclyde Council Supplementary Guidance on Energy.

9. No later than two months from the date of this decision, full details of two parking places (inclusive of one disabled/accessible parking space) shall be submitted for the approval in writing by the Planning Authority. For the avoidance of doubt the parking spaces shall be 2.5m x 5.0m and the disabled parking space shall be 2.9m x 5.5m with 6m aisle spacing. No later than three months from the approval in writing the parking spaces shall be implemented on site as approved and thereafter maintained in position for the duration of the approved use.

Reason: To ensure parking space dimensions meet national standards.

# Inverclyde

## LOCAL DEVELOPMENT PLAN

Cont.



### HOW TO RESPOND TO THE PROPOSED PLAN

The Proposed Local Development Plan represents the settled view of Inverclyde Council as to what the content of the Adopted Local Development Plan should be. However, publication of the Proposed Plan allows for those with an interest in the Plan to make representations setting out modifications they would like to be made to it. Representations of support for the Proposed Plan can also be submitted.

An official representation form is available as an electronic document (Word and PDF). The form is available online and paper copies can be provided on request. An e-form is also available online.

Representations should make clear what modification is being sought and the reasons for the suggested modification. Where possible please use a chapter, paragraph, schedule or site reference. Respondents are encouraged to limit their representation on any one issue to no more than 2,000 words plus limited supporting productions. Separate response forms should be used for each different issue a response is being made in respect of.

Representations can be submitted by:

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- e-mail to <u>Idp@inverclyde.gov.uk</u> with the subject heading 'Proposed Local Development Plan 2021'
- completing the e-form available at <a href="https://www.inverclyde.gov.uk/newldp">https://www.inverclyde.gov.uk/newldp</a>
  - writing to Planning Policy, Regeneration & Planning, Municipal Buildings, Clyde Square, Greenock, PA15 1LY

The period for submitting representations runs until 9 July 2021.

Please contact the Planning Policy team with any queries you have in respect of the Proposed Local Development Plan:

Ash Hamilton	01475 712463	ashley.hamilton@inverclyde.gov.uk
Margaret Pickett	01475 712493	margaret.pickett@inverclyde.gov.uk
Alan Williamson	01475 712491	alan.williamson@inverclyde.gov.uk

### FOREWORD

Welcome to the Inverciyde Local Development Plan.

The aim of the Plan is to deliver an Inverclyde that is an attractive and inclusive place to live, work, study, visit, and invest. It does this through encouraging investment and new development, which is sustainably designed and located and contributes to the creation of successful places.

The Council and its community planning partners in the Inverclyde Alliance have established, through the Inverclyde Outcomes Improvement Plan, four priorities for making Inverclyde a successful place. These are: population; the local economy; inequalities; and environment, culture and heritage.

To address population and the local economy, the Outcomes Improvement Plan recognises employment and housing opportunities as crucial. The Local Development Plan responds by identifying land for over 5,700 new houses and over 30 hectares of land for new industrial and business development. Population stability, and growth in the longer term, will also be driven by enhancing the image of Inverclyde and the Plan includes proposals for our larger regeneration sites, which we refer to as Priority Places; policies to support our town and local centres; and sets a requirement for all new development to contribute towards creating successful places.

In response to the environment, culture and heritage priority, the Plan continues to protect our historic buildings and places, and our network of natural and open spaces and habitats. These include the Inner Clyde and Renfrewshire Heights Special Protection Areas, 7 Sites of Special Scientific Interest, 57 Local Nature Conservation Sites, 8 Conservation Areas, 247 Listed Buildings, 31 Scheduled Monuments and 3 Gardens and Designed Landscapes. In addition to designated sites, there is a range of non-designated historic assets and areas of historic and natural value, including non-listed buildings of historic/architectural interest and the green and blue network. Collectively, these natural and historic assets demonstrate the natural and cultural richness and diversity of Inverclyde.

Through addressing the above priorities, the Local Development Plan will also contribute to addressing inequalities.

The Plan also seeks to ensure that Inverclyde is a more sustainable place and contributes towards the national net-zero greenhouse gas emissions target. It supports low carbon infrastructure and directs development to sustainable locations which reduce the need for car travel. It also seeks to build climate resilience into our environment to enable communities and wildlife to adapt to the impacts of climate change.

#### COVID-19

The Plan has been prepared at a time when Inverclyde is still being impacted by the COVID-19 pandemic. The pandemic has had an impact on the social, health and economic life of the area, both through the impact of the virus itself and the interventions to deal with it, such as lockdowns, a shift to home working and a greater focus on local living.

Whilst this Plan will play a supporting role in Inverclyde's recovery from the pandemic, it has been prepared at a time when the long-term implications are unclear, and when flexibility to react to changes may be required. Clydeplan, the Strategic Development Planning Authority for the Glasgow City Region, has considered the implications of COVID-19 for the Glasgow City Region and spatial planning. These include:

- A greater focus on town centre regeneration, and innovative approaches to it, as the pandemic has accelerated existing trends such as reduced footfall and increasing vacancies and internet sales.
- Changing market demand for commercial property as more people work from home. This may have knock on effects for the vitality of current business locations and the provision of commercial land in the future.
- Increased demand for quality private garden space, home working space and rural living. This may have implications for the location, layout and design of residential development.
- Increased demand for services, leisure opportunities, open spaces and active travel routes within local areas.
- Changing transport and digital infrastructure demands due to changes in work and recreational patterns. This may impact current and future provision.
- A recognition that engaging with nature provides significant mental health and wellbeing benefits and that our green/open spaces, buildings and the urban environment generally should aim to deliver more in the way of opportunities for nature to thrive.

The Plan sets out a strategy and policy framework that seeks to support these potential implications, whilst still providing certainty for businesses and communities.

Thank you for your interest in the future development of Inverclyde and we look forward to working with you to make Inverclyde a successful place.

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### INTRODUCTION

**1.1** The Inverclyde Local Development Plan sets out the Council's strategy, policies and proposals for the use of land and buildings within Inverclyde and, together with the Clydeplan Strategic Development Plan, is the document the Council uses to shape development proposals and determine planning applications.

**1.2** The overall aim of this Plan is to contribute towards Inverclyde being an attractive and inclusive place to live, work, study, visit and invest, now and in the future, particularly through encouraging investment and new development, which is sustainably designed and located, and contributes to the creation of successful places. This is underpinned by a Sustainable Development Strategy and a Spatial Development Strategy, the components of which are set out in **Figure 1**.

#### FIGURE 1: Inverciyde Local Development Plan Aims and Strategies

### SUSTAINABLE DEVELOPMENT STRATEGY

#### **CREATING SUCCESSFUL PLACES**

to support development that contributes to creating successful places and making places better

#### TACKLING CLIMATE CHANGE

to reduce greenhouse gases through support for the sustainable production and distribution of energy and management of waste, and to build resilience to the impacts of climate change

#### **CONNECTING PEOPLE AND PLACES**

to support sustainable and active travel by directing new development to sustainable locations, managing the impact of development on the transport network and supporting digital connectivity

### SPATIAL DEVELOPMENT STRATEGY

#### **OUR TOWNS, VIILLAGES AND COUNTRYSIDE**

to support urban regeneration and the protection of the rural area by directing most new development to existing towns and villages, prioritising the redevelopment of brownfield land and limiting development in the Green Belt and Countryside.

#### **OUR HOMES AND COMMUNITIES**

to support new residential development that meets Inverclyde's housing needs and demand, and protects our existing residential areas.

#### **OUR TOWN AND LOCAL CENTRES**

to support our town and local centres by directing town centre investment to the right locations.

#### **OUR JOBS AND BUSINESSES**

to support the Inverclyde economy by identifying land for business and industrial development, safeguarding existing business and industrial areas, and supporting tourism development.

#### **OUR HISTORIC BUILDINGS AND PLACES**

to support the preservation of, and development sympathetic to, our historic environment, including Conservation Areas, Listed Buildings, Scheduled Monuments, archaeological sites, and Gardens and Designed Landscapes.

#### **OUR NATURAL AND OPEN SPACES**

to support the protection and enhancement of our important habitat networks, species, wider biodiversity, landscape, trees and woodland, open spaces and playing fields, the path network, Clyde Muirshiel Regional Park, and the water environment.



AIM



#### Structure of the Local Development Plan

- **1.3** The Local Development Plan comprises two main parts:
  - Written Statement this document sets out, in narrative form, the strategy and policies of the Plan and the reasoning behind the policies. Following the introduction, it is split into the two main strategy areas Sustainable Development Strategy and Spatial Development Strategy with each of these sub-divided into topic specific sections. Proposals for specific sites are listed in a series of schedules found throughout the Plan, with supporting information provided in tables and figures.
  - **Proposals Maps** this is an Ordnance Survey based map that illustrates the areas which the policies and proposals of the Plan apply to.

#### Accompanying and supporting documents

**1.4 Supplementary Guidance** – this will be prepared for the following topics and will provide further information or detail in respect of the Plan's policies:

- Affordable Housing in the Inverclyde Villages
- Design Guidance for Residential Development
- Developer Contributions
- Enabling Development
- Energy
- Trees
- Delivering Green Infrastructure Through New Development
- Planning Application Advice Notes
- Priority Places

**1.5** As this Plan was prepared prior to the development planning provisions of the Town and Country Planning (Scotland) Act 2019 coming into effect, Supplementary Guidance forms part of the Development Plan. Non-statutory Planning Guidance may also be published by the Council, as required. Planning Guidance will not form part of the Development Plan, but will be a material consideration in the determination of planning applications.

**1.6** Strategic Environmental Assessment Environmental Report – this assesses the environmental effects of the Plan's policies and proposals and, where necessary, identifies measures to mitigate any significant adverse effects and enhance positive effects, which will then inform site-specific development requirements at the planning application stage.

**1.7 Habitats Regulations Appraisal Record** – this assesses whether a Plan may have an impact on a European site, which is a collective term for nature conservation sites recognised at a European level. Inverclyde has two such areas - the Renfrewshire Heights Special Protection Area and the Inner Clyde Special Protection Area.

**1.8 Equalities Impact and Fairer Scotland Duty Assessment** – this assesses the impact of the Plan in terms of the Council's equality and Fairer Scotland duties.

**1.9** Action Programme – this sets out the actions required to successfully deliver the Plan's strategy and proposals, identifying actions, the organisations responsible for delivering them, and the timescale for delivery. It is updated every two years.

**1.10** Housing Land Technical Report 2021 – this sets out the housing land requirement that is to be provided for by the Plan with regard to the Housing Need and Demand Assessment and Clydeplan Strategic Development Plan.



### INVERCLYDE OUTCOMES IMPROVEMENT PLAN

**2.1** The Inverclyde Outcomes Improvement Plan sets out the four priorities of Inverclyde's community planning partners - The Inverclyde Alliance. These are:

#### **Priority 1: Population**

Inverclyde's population will be stable and sustainable with an appropriate balance of socio - economic groups that is conducive to local economic prosperity and longer term population growth.

#### Priority 2: The Local Economy

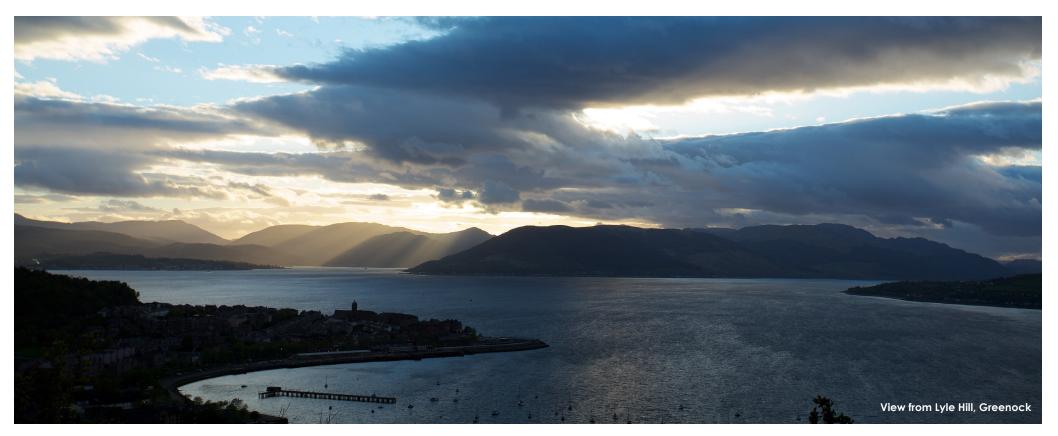
Inverclyde has a thriving and diverse local economy, economic activity is increased and skills development enables both those in work and those furthest from the labour market to realise their full potential.

#### **Priority 3: Inequalities**

There will be low levels of poverty and deprivation and the gap in income and health between the richest and poorest members of our communities will be reduced.

#### Priority 4: Environment, Culture and Heritage

Inverclyde's environment, culture and heritage will be protected and enhanced to create a better place for all Inverclyde residents and an attractive place in which to live, work and visit.



### SUSTAINABLE DEVELOPMENT STRATEGY

4 INVERCLYDE LOCAL DEVELOPMENT PLAN

### **CREATING SUCCESSFUL PLACES**

#### Introduction

**3.1** Inverclyde has many distinctive and unique places. Examples include the Free French Memorial and Lyle Hill, which offer panoramic views over the Firth of Clyde; Quarriers Village, built in the 19th century as an orphans' village and filled with individually designed homes of that period; the A-listed Edwardian Wemyss Bay railway station; and the grid-pattern Greenock West End conservation area, which is contained to the north by the popular Greenock Esplanade. These, and other places, have stood the test of time and remain places where people want to live and visit.

**3.2** The Council is keen to have more successful places in Inverclyde, and all new development will be expected to contribute to creating successful places. This is particularly important in relation to the Plan's Priority Projects and Priority Places, which reflect major Council investments and the larger scale regeneration opportunities in Inverclyde.

#### **Creating Successful Places**

**3.3** The Council is keen that all development contributes to making Inverclyde a better place to live, work, study, visit and invest. To differing degrees, all scales and types of development have the potential to make an impact on the surrounding environment and community. It is important to the Council that this impact is a positive one. To this end, the Council will have regard to the six qualities of a successful place when considering all development proposals.

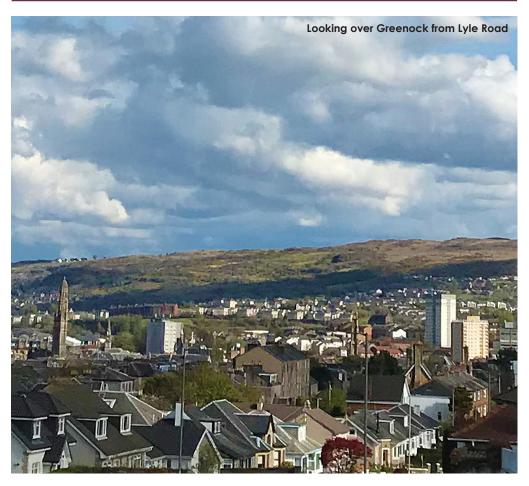
Distinctive	Adaptable
Resource Efficient	Easy to Move Around
Safe and Pleasant	Welcoming

**3.4** Figure 2 illustrates the factors that contribute to the six qualities of a successful place. Not all will be relevant to every development proposal and planning application, but where they are, the Council will expect development proposals to have taken account of them, and it will have regard to them in the assessment of planning applications.

**3.5** The Strategic Environmental Assessment Environmental Report, which accompanies the Plan, sets out mitigation and enhancement measures, which would make the environmental impact of development of the sites identified in the Plan more sustainable, thus contributing to the creation of successful places.

#### POLICY 1 - CREATING SUCCESSFUL PLACES

Inverclyde Council requires all development to have regard to the six qualities of successful places. In preparing and assessing development proposals, consideration must be given to the factors set out in Figure 2 and demonstrated in a design-led approach. Where relevant, applications will also be assessed against the Planning Application Advice Notes and Design Guidance for New Residential Development Supplementary Guidance. When assessing proposals for the development opportunities identified by this Plan, regard will also be had to the mitigation and enhancement measures set out in the Strategic Environmental Assessment Environmental Report.



### DISTINCTIVE

- Respect landscape setting and character, and urban form
- Reflect local vernacular/architecture and materials
- Contribute positively to historic buildings and places
- Protect and make the most of important views
- Retain locally distinct built or natural features
- Use native species in landscaping where appropriate, and create habitats for native wildlife.

### ADAPTABLE

- Where appropriate, ensure buildings and spaces can be adapted for a range of uses
- Avoid creating buildings or spaces that will become neglected or obsolete

### **RESOURCE EFFICIENT**

- Make use of existing buildings and previously developed land
- Take advantage of natural shelter and sunlight
- Incorporate nature-based solutions e.g. SuDS
- Incorporate low and zero carbon energy-generating technology
- Utilise sustainable design and construction techniques
- Make use of available sources of heat
- Use local or sustainably sourced construction materials
- Build at higher density in town and local centres and around public transport nodes
- Provide space for the separation and collection of waste

### EASY TO MOVE AROUND

- Be well connected, with good path links to the wider path network, public transport nodes and neighbouring developments and the wider environment/green infrastructure beyond the site boundary
- Recognise the needs of pedestrians and cyclists
- Create gateways, landmarks and utilise local vistas and views to make areas legible and easy to navigate

### SAFE AND PLEASANT

- Avoid conflict between adjacent uses by having regard to adverse impacts that may be created by noise; smell; vibration; dust; air quality; flooding; invasion of privacy; or overshadowing
- Avoid creating spaces that are unsafe or likely to encourage or facilitate anti-social behaviour or crime
- Enable natural surveillance of spaces and buildings
- Incorporate appropriate lighting
- Minimise the impact of traffic and parking on the street scene
- Incorporate green infrastructure and provide links to the green network

### WELCOMING

- Create a sense of arrival
- Integrate new development into existing communities
- Create attractive and active streets
- Make buildings legible and easy to access

SUCCESSFUL -

#### **Priority Projects**

**3.6** Over the lifetime of this Plan, the Council expects to be a leading or major partner in priority projects that have land use implications. Collectively, these projects mark a major investment in the economy, infrastructure, housing and communities of Inverclyde. This Plan offers in-principle support to the delivery of these projects, which are detailed below.

#### Glasgow City-Region City Deal

**3.7** Inverclyde is one of 8 local authorities participating in the Glasgow City-Region City Deal project. The City Deal aims to fund major infrastructure projects; create thousands of new jobs and assist thousands of unemployed people back to work; improve public transport and connectivity; drive business innovation and growth; and generate billions of pounds of private sector investment. In Inverclyde, this investment will focus on:

- **Greenock Ocean Terminal** this project will expand the quayside and deliver a new visitor centre in order to increase capacity for cruise ship visits and freight handling. It is anticipated that it will enable 100 cruise ships to visit Inverclyde each year, bringing 150,000 visitors to central Scotland.
- Inverkip Infrastructure this project addresses the restricted network and junction capacity on the A78 trunk road at four locations in and around Inverkip. The project will release investment and enable the development of a major 20 hectare brownfield site around the former Inverkip Power Station, creating potential for in excess of 600 houses and up to 6,000 square metres of community and commercial space.
- **Inchgreen, Greenock** this project will redevelop a brownfield site and develop underutilised quay assets to offer a dedicated on-shore marine hub, complimentary to the marine activities at the Inchgreen dry dock.

#### Affordable Housing Supply Programme

**3.8** The Council's housing association partners are delivering an ambitious programme of new quality affordable homes as part of the Scottish Government's More Homes Scotland programme.

#### Early Learning and Childcare

**3.9** The Council is continuing to implement proposals to deliver the 1140 hour entitlement to early learning and childcare. The expansion has required substantial levels of investment in workforce and infrastructure to ensure that the required capacity is in place. This has involved the development of new and expanded early years' facilities in locations across Inverclyde.

#### Inverclyde Cemetery Capacity

**3.10** The Council is currently investigating potential locations for the provision of additional cemetery capacity within Inverclyde, with the identification and development of capacity required during the lifetime of this Plan. Investigations are currently focused on options for expanding cemetery capacity at the existing Knocknairshill and Kilmacolm cemeteries.

#### Inverclyde Green Connections – Linking People and Place

**3.11** The Council, in partnership with a number of other organisations and groups is developing an Inverclyde Green Connections programme, which aims to improve connections between neighbourhoods and deliver green network and placemaking improvements within the Greenock and Port Glasgow areas. The programme seeks to build on several projects set out in existing area renewal and green network strategies and the Active Travel Strategy.

#### **POLICY 2 - PRIORITY PROJECTS**

The Council will support, in principle, development proposals associated with the Priority Projects listed in Schedule 1

SCHEDULE 1: Inverclyde Local Development Plan Priority Projects	SCHEDULE 2 – Inverciyae Local I	Development Plan Priority Places		
Glasgow City-Region City Deal • Greenock Ocean Terminal	Priority Place	Preferred Strategy		
<ul><li>Inverkip Infrastructure</li><li>Inchgreen, Greenock</li></ul>	The Harbours, Greenock	Mixed use development including housing education, tourism and heritage, shops, food and drink, public house, financial an		
Affordable Housing Supply Programme		professional services, and marine-related business and industrial uses. Development proposals to comply with refreshed		
Early Learning and Childcare		masterplan for the site.		
Inverclyde Cemetery Capacity	James Watt Dock/Garvel Island, Greenock	Mixed use development including housing business, assembly and leisure, hotel and		
Inverclyde Green Connections		hostels, residential institutions, non-residen institutions, marine-related business and industrial uses, and ancillary retail and foc		
Priority Places		and drink. Development proposals to cor with refreshed masterplan for the site, wh is to enhance support/protection for		
<b>3.12</b> This Plan identifies several larger scale development opportunities with he potential to have a transformational impact on their surrounding area, and		marine-related businesses.		
n some cases Inverclyde as a whole. Owing to their size and complexity, these ites are long term development opportunities and have been designated as Priority Places due to the importance that the Council places on delivering	Former Inverkip Power Station	Mixed use development including housin community facilities, leisure, hotel, food a drink, public house, neighbourhood retail financial and professional services, and		
development on the sites and its desire to see the creation of quality places. Schedule 3 lists the Priority Places and their preferred uses, and Policy 3 supports heir comprehensive development, in line with the identified uses. Policy 3 is supported by Supplementary Guidance, which sets out the development		business uses, and green infrastructure. Development proposals are to address th full site.		
rameworks for these sites.	Peat Road/Hole Farm, Greenock	Housing with community facilities, neighbourhood retail, and green network enhancements. Whole site masterplan		
POLICY 3 - PRIORITY PLACES		required.		
The Council will support redevelopment proposals for the Priority Places where these are in line with the preferred strategy set out in Schedule 2 and the development frameworks set out in the Priority Places Supplementary Guidance.	Spango Valley, Greenock	Mixed use development including busines industrial, storage or distribution (collective to form no less than 35% of developable an housing (to form no more than 50% of developable area), residential institutions, non-residential institutions, neighbourhood retail, neighbourhood food and drink,		
		appropriate leisure and recreation, green infrastructure, park and ride, and appropriate renewable energy uses.		
		(continued on next po		

	Development proposals are to address the full site, with the exception of former Greenock High School site which is identified for prison use.
Drumfrochar Road, Greenock	Housing and industrial development.
Port Glasgow Eastern Gateway	Mixed use development including housing, business and industrial uses, active travel improvements, public realm and green network enhancements.
Port Glasgow Industrial Estate	Consolidation of industrial area, housing development and green network enhancement in line with comprehensive masterplan.
Town centre uses (Schedule 6) are required (Policy 22).	I to comply with the Network of Centres strategy

### **TACKLING CLIMATE CHANGE**

**4.1** Since Inverclyde Council signed up to Scotland's Climate Change Declaration in 2007, in the period to 2020 it has made a 25.25% reduction in the amount of greenhouse gases emitted by its buildings and operations. Local residents, businesses and organisations have also made efforts to reduce carbon emissions through, for instance, installing insulation and solar panels and by being more energy efficient.

**4.2** In April 2019, the Scottish Government declared a 'climate emergency'. In response to this, and building on progress made so far, the Scottish Government has set an ambitious target to achieve 'net zero' greenhouse gas emissions including:

- 75% reduction in greenhouse gas emissions by 2030 from a 1990 baseline
- net-zero emissions by 2045 from a 1990 baseline
- at least 50% of building stock to be heated using zero emissions system by 2030
- renewable energy generation to account for the equivalent of 50% of its energy demand by 2030
- 4.3 These targets require the Council to continue, through its own actions

and its planning policy agenda, to pursue the further reduction of greenhouse gases. The Plan seeks to help achieve this through delivering sustainable development in sustainable locations, supporting the generation of heat and electricity from sustainable sources, sustainable waste management and promoting sustainable travel.

**4.4** Flooding is predicted to be the most likely impact of climate change on Inverclyde. Although the area has a history of flooding, climate change is predicted to increase the frequency and intensity, owing to sea level rises and more severe weather events.

#### Supplying Energy

**4.5** In 2018, 62.5% of greenhouse gas emissions in Inverclyde were estimated to be associated with the generation of heat and electricity. Encouraging generation from low-carbon and renewable sources can have a significant impact on meeting carbon reduction targets. Consequently, the Council supports, in principle, heat and electricity infrastructure that will help reduce greenhouse gases, subject to consideration of the impact of the proposed development.

**4.6** Wind turbines are a means of generating electricity from a renewable resource. The Council's Supplementary Guidance on Energy sets out a spatial framework and other criteria to guide and assess proposals for wind turbines and wind farms, as well as guidance for other renewable energy technologies.



#### **POLICY 4 - SUPPLYING ENERGY**

Proposals for infrastructure for the generation, storage or distribution of heat and electricity will be supported in principle where they contribute to a reduction in greenhouse gas production. Proposals will be assessed with regard to impact, including cumulative impact on:

- a) the resources protected by the Plan's historic buildings and places and natural and open spaces chapters;
- b) the amenity and operations of existing and adjacent uses;
- c) tourism and recreational resources;
- d) air quality;
- e) aviation and defence interests;
- f) telecommunication and broadcasting interests; and
- g) traffic and pedestrian safety

Where relevant, proposals are to be accompanied with restoration plans acceptable to the Council.

Relevant proposals are required to accord with the Council's Supplementary Guidance on Energy.

#### **Heat Networks**

**4.7** Heat networks offer the opportunity for a more efficient and sustainable means of generating and delivering heat by removing the generation of heat from within individual properties to a communal facility. Heat networks, which are also referred to as district heating, are part of the step-change required towards a more sustainable future and less reliance on gas, and other carbon fuels, as a heat source.

#### POLICY 5 - HEAT NETWORKS

Major Developments will be required to meet heat demand through a district heating network or other low-carbon alternative, unless the application is accompanied by an energy statement clearly demonstrating that this is not feasible. All proposed developments located adjacent to significant heat sources or proposed/existing heat networks should be designed in such a way as to be capable of connecting to a heat network from that source and any land required for heat network infrastructure should be protected.

#### Low and Zero Carbon Generating Technology

**4.8** The Plan is obliged by the Climate Change (Scotland) Act 2009 to include a policy requiring all new buildings to avoid greenhouse gas emissions through the installation of low and zero carbon generating technologies.

#### POLICY 6 - LOW AND ZERO CARBON GENERATING TECHNOLOGY

Support will be given to all new buildings designed to ensure that at least 20% of the carbon dioxide emissions reduction standard set by Scottish Building Standards is met through the installation and operation of low and zero carbon generating technologies. This percentage will increase to at least 25% by the end of 2025. Other solutions will be considered where:

- a) it can be demonstrated that there are significant technical constraints to using on-site low and zero-carbon generating technologies; and
- b) there is likely to be an adverse impact on the historic or natural environment.

\* This requirement will not apply to those exceptions set out in Standard 6.1 of the 2017 Domestic and Non-Domestic Technical Handbooks associated with the Building (Scotland) Regulations 2004, or to equivalent exceptions set out in later versions of the handbook.

#### Waste Reduction and Management

**4.9** Inverclyde is well served in terms of waste services, particularly recycling. Kerbside recycling services are available to most households, and there are 36 neighbourhood recycling points and 2 larger recycling centres at Pottery Street, Greenock and Kirn Drive, Gourock.

**4.10** The Scottish Government's Zero Waste Plan sets out a hierarchy for managing waste, in the order of waste reduction, reuse, recycling and recovery, along with a number of targets, including that for all waste by 2025 70% will be recycled and a maximum of 5% will be landfilled. In 2019/20, Inverclyde recycled 54% of household waste.

**4.11** No major planning applications for waste management infrastructure are anticipated over the lifetime of this Plan. Proposals for smaller and local facilities, which contribute to waste reduction and management, will be supported in principle, subject to consideration of their impacts and acceptable

site restoration, where applicable. Sustainable management of waste is also promoted by making the separation, storage and collection of waste as easy as possible and encouraging opportunities for integrating efficient energy and waste innovations within business environments.

#### POLICY 7 - WASTE REDUCTION AND MANAGEMENT

Proposals for waste management facilities will be supported where they:

- a) support the national Zero Waste Plan and promote the waste hierarchy;
- b) enable the management of waste closer to where it arises;
- c) avoid significant adverse impact on the amenity and operations of existing and adjacent uses and the road network; and
- d) avoid significant adverse impact on the resources protected by the Plan's historic buildings and places and natural and open spaces chapters.

Where necessary, proposals should demonstrate how any site affected by the proposal will be fully restored through an appropriate aftercare programme and a financial guarantee to ensure its implementation.

Where applicable, the design and layout of new development must enable the separation, storage and collection of waste in a manner that promotes the waste hierarchy. Opportunities for integrating efficient energy and waste innovations within business environments will be encouraged.

#### **Climate Change Adaptation**

**4.12** Climate change is a key issue for all levels of government. There is clear evidence of global temperature rises with the impacts of this for Scotland predicted to be increases in temperatures, including extreme heat, rising sea levels and extreme weather events. Inverclyde as a coastal authority with a steep sloping hinterland is particularly vulnerable to the impact of these changes. Flooding could have a severe negative impact on buildings, infrastructure and the landscape, while extreme weather events could affect energy, water, transport and communication networks, natural habitats and wildlife, and have implications for the delivery of Council services and social

and economic well-being.

**4.13** While mitigation measures such as the use of renewable energy and energy efficiency can, and have stabilised and reduced levels of greenhouse gas emissions in Scotland, climate change adaptation is required to prepare for the negative effects of climate change and be in a position to take advantage of any opportunities.

**4.14** Inverclyde Council's Climate Change Plan (2018) sets the objectives examining the likely impacts of climate change on the Council's operations and the Inverclyde area, and the consideration of climate change adaptation projects and initiatives in addition to flooding related projects already planned. In support of this, and as an escalation of commitment to adapting to climate change, the Council is a member of Climate Ready Clyde, a cross-sector initiative which brings partners together to work strategically to minimise risks from climate change and take advantage of the opportunities climate change creates in the Glasgow City Region. Climate Ready Clyde has developed an Adaptation Strategy and Action Plan for Glasgow City Region.



**4.15** Whilst there is a major task involved in adapting existing infrastructure, buildings and spaces for climate change, it is important that new development is already adapted, or adaptable for climate change. Addressing adaptation at the outset of a development project is easier and more economical than retrofitting solutions. To initiate this process, the Council will begin to seek climate risk and vulnerability assessments to be submitted with relevant proposals (initially for Major Development proposals). Information on what proposals this will be applicable to and the required content of the assessment will be set out in planning guidance.

#### POLICY 8 - CLIMATE CHANGE ADAPTATION

Where required by planning guidance, Major Developments are to be accompanied by a Climate Risk and Vulnerability Assessment.

#### **Managing Flood Risk**

**4.16** Flooding can affect local communities by damaging properties, disrupting transport networks and putting public safety at risk. Inverclyde's waterfront location makes the area susceptible to coastal flooding, whilst the topography means that surface water flowing down the hillsides can combine with local burns to cause flooding events. During high tides or in stormy conditions, river and surface water flooding can also combine with coastal flooding to increase the impacts of flooding events.

**4.17** With climate change predicted to raise sea levels and increase the frequency of heavy rain and extreme weather events, it is likely that the risk of river, coastal and surface water flooding will increase.

**4.18** The Local Flood Risk Management Plan for the Clyde and Loch Lomond Local Plan District for 2016-2022 sets out the schemes required in Inverclyde to reduce and manage flood risk. It includes schemes on Coves Burn in Gourock, Bouverie Burn in Port Glasgow, Cartsburn in Greenock, Gotter Water in Quarrier's Village and Glen Mosston Burn in Kilmacolm, and other measures including the development of a surface water management plan and raising awareness of flood risk. These schemes will be completed by 2022 apart from Coves Burn that did not meet the cost benefit analysis. An integrated catchment study of areas in Inverclyde has been completed as part of the Plan. This highlights areas of flood risk and areas that will be prioritised in future Local Flood Risk Management Plans.

**4.19** The Council's 'Flood Risk Assessment and Drainage Impact Assessment – Planning Guidance for Developers', sets out when Flood Risk Assessments will be required and what issues they require to cover.

#### POLICY 9 - MANAGING FLOOD RISK

Development proposals will be assessed against the Flood Risk Framework set out in Scottish Planning Policy. Proposals must demonstrate that they will not:

- a) be at significant risk of flooding (i.e. within the 1 in 200 year design envelope);
- b) increase the level of flood risk elsewhere; and
- c) reduce the water conveyance and storage capacity of a functional flood plain.

The Council will support, in principle, the flood risk management schemes set out in the Clyde and Loch Lomond Local Flood Risk Management Plan 2016, subject to assessment of the impacts on the amenity and operations of existing and adjacent uses, the resources protected by the Plans historic buildings and places and natural and open spaces chapters, and the transport network. Where practical and effective, nature-based solutions to flood management will be preferred.

#### Surface and Waste Water Drainage

**4.20** Surface water is a significant cause of flooding in Inverclyde, and can also impact on water quality by carrying pollutants into local burns and rivers. For sustainability and to prevent sewer flooding, Scottish Water will not normally accept any surface water connections into its combined sewer system. Many new developments now require to include Sustainable Drainage Systems (SuDS). These systems can also provide an opportunity for enhancing local biodiversity by creating ponds and wetlands, which slow water flow and filter out pollutants. It is also important that waste water (effluent) from new development is appropriately drained and treated in order to protect public health, amenity and environmental resources. In the majority of cases new development will be required to connect to the public sewer.

**4.21** The Council's 'Flood Risk Assessment and Drainage Impact Assessment – Planning Guidance for Developers', sets out when Drainage Impact Assessments will be required and the issues they require to cover.

#### POLICY 10 - SURFACE AND WASTE WATER DRAINAGE

New build development proposals which require surface water to be drained should demonstrate that this will be achieved during construction and once completed through a Sustainable Drainage System (SuDS), unless the proposal is for a single dwelling or the discharge is directly to coastal waters.

The provision of SuDS should be compliant with the principles set out in the SuDS Manual C753 and Sewers for Scotland 4th edition, or any successor documents.

Where waste water drainage is required, it must be demonstrated that the development can connect to the existing public sewerage system. Where a public connection is not feasible at present, a temporary waste water drainage system can be supported if:

- a) a public connection will be available in future, either through committed sewerage infrastructure or pro-rata developer contributions; and
- b) the design of, and maintenance arrangements for, the temporary system meet the requirements of SEPA, Scottish Water and Inverclyde Council, as appropriate.

Private sustainable sewerage systems within the countryside can be supported if it is demonstrated that they pose no amenity, health or environmental risks, either individually or cumulatively.

Developments including SuDS are required to have an acceptable maintenance plan in place, which identifies who will be responsible for maintenance and how this will be funded in the long term.



### **CONNECTING PEOPLE AND PLACES**

#### Introduction

**5.1** Inverclyde has excellent transport connections with the A8 and A78 trunk roads running through the area, and it has two train lines with thirteen stations, all of which connect Inverclyde with the rest of the Glasgow City Region and beyond. A number of bus companies also operate across Inverclyde, while four ferry services provide connections to various locations in Argyll and Bute. Inverclyde is also connected by a comprehensive core path network and National Cycle Network routes NCN75 and NCN753, which provide active travel connections to Renfrewshire, Glasgow and Ayrshire.

**5.2** Transport is critical to the prosperity and sustainability of our communities. Economic activity and growth relies on a transport network that enables people and goods to move efficiently around Inverclyde, Scotland and to international markets. Also important is the need to tackle climate change by cutting transport emissions, which requires an approach that reduces the need to travel by unsustainable modes such as the car and prioritises sustainable travel choices.

**5.3** Planning can improve connectivity and promote sustainable travel by locating new development near active travel and public transport networks, thereby giving people the choice of walking, cycling or using public transport. It is also important to identify where additional transport infrastructure and services are needed to support new development and ensure that developers contribute toward its provision. Supporting new transport technologies, including the provision of charging points for electric vehicles, will also help reduce carbon emissions.

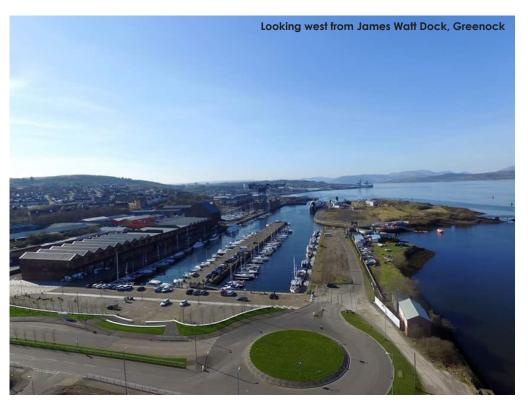
**5.4** Good digital connectivity allows businesses to reach their markets, and people to keep in touch and work flexibly, wherever they are.

#### Promoting Sustainable and Active Travel

**5.5** The Council aims to ensure that new housing, business and industry, retail, and other commercial and community development promotes the vision, priorities and outcomes set out within the National Transport Strategy (NTS2), including the sustainable travel hierarchy: walking, cycling, public transport and cars. It will seek to achieve this through a spatial strategy that directs the majority of development to sustainable locations and requires proposals, proportionate to their scale and proposed use, to make new development accessible by walking and cycling, both internally and, where practicable,

through links to the external path and footway network. For larger sites, where sufficient passenger numbers might be generated, the road network will be required to be accessible by public transport, although it is recognised that the provision of services will be a commercial decision for operators, with funding support occasionally available. The installation of electric vehicle charging infrastructure is a requirement in new developments, as set out in the Energy Supplementary Guidance.

**5.6** At the Main Issues Report stage, suggestions of improvements to transport infrastructure were received including the need for additional car parking in Kilmacolm village centre. Future developments of the transport network are to be investigated and included if required in the Local Transport Strategy. The Active Travel Strategy (2018) established preferred improvements to Inverclyde's active travel routes. These strategies will identify improvements to the transport network in order to make it more efficient and promote sustainable travel. Included projects will be supported in principle, subject to consideration and mitigation of the impact of the schemes on the development opportunities and places protected by this Plan.



#### POLICY 11 - PROMOTING SUSTAINABLE AND ACTIVE TRAVEL

Development proposals, proportionate to their scale and proposed use, are required to:

- a) provide safe and convenient opportunities for walking and cycling access within the site and, where practicable, links to the wider walking, cycling network and public transport network; and
- b) include electric vehicle charging infrastructure, having regard to the Energy Supplementary Guidance.

Proposals for development, which the Council considers will generate significant travel demand, are required to be accompanied by a travel plan demonstrating how travel to and from the site by means other than private car will be achieved and encouraged. Such development should also demonstrate that it can be accessed by public transport.

The Council will support the implementation of transport and active travel schemes as set out in national, regional and Council-approved strategies, subject to adequate mitigation of the impact of the scheme on: development opportunities; the amenity and operations of existing and adjacent uses; and the resources protected by the Plan's historic buildings and places and natural and open spaces chapters.

#### Managing the Impact of Development on the Transport Network

**5.7** Development proposals should not have an adverse impact on the efficient operation of the transport and active travel network. In order to identify any potential capacity issues on the strategic road network (i.e. A8 & A78), the Council consulted Transport Scotland on the development opportunities identified in the Plan. Transport Scotland indicated that it is not considered there will be a significant cumulative impact on the trunk road network as a result of new development, but that the potential impact of individual proposals on the trunk road network may still require to be considered, and where appropriate, mitigated.

**5.8** To ensure that the road network continues to operate efficiently, the Council has standards in place for road development and parking, which new development is expected to comply with. This may require additional improvements to the transport network outwith the actual development site.

Where this is the case, developers will be required to meet these costs.

#### POLICY 12 - MANAGING IMPACT OF DEVELOPMENT ON THE TRANSPORT NETWORK

Development proposals should not have an adverse impact on the efficient operation of the transport and active travel network. Development should comply with the Council's roads development guidelines and parking standards, including cycle parking standards. Developers are required to provide or financially contribute to improvements to the transport network that are necessary as a result of the proposed development.



#### Air quality

**5.9** The Council carries out regular air quality monitoring at 17 sites across Inverclyde. As at 2021, Inverclyde does not have any Air Quality Management Areas. The Council is currently working with Strathclyde Partnership for Transport (SPT) to reduce emissions from road traffic and support the development of projects that improve traffic management and accessibility.

**5.10** Some developments can directly affect air quality or change travel patterns in such a way that air quality is affected. In these instances the Council will expect an Air Quality Assessment to be undertaken and mitigation measures to be implemented.

#### POLICY 13 - AIR QUALITY

Development that could have a detrimental impact on air quality, or would introduce a sensitive receptor to an area with poor air quality, will be required to be accompanied by an Air Quality Assessment, which identifies the likely impacts and sets out how these will be mitigated to an acceptable level.

#### **Communications Infrastructure**

**5.11** Inverclyde has good digital connectivity, with 4G mobile and superfast broadband coverage available across the majority of the area. This is of benefit to the economy and social networks and contributes towards it being an attractive place to live and invest.

#### POLICY 14 - COMMUNICATIONS INFRASTRUCTURE

The Council will support new digital communication infrastructure where it is sited to avoid adverse impact on: the streetscape; the amenity and operations of existing and adjacent uses; and the resources protected by the Plan's historic buildings and places, and natural and open spaces chapters.

### SPATIAL DEVELOPMENT STRATEGY

### **OUR TOWNS, VILLAGES AND COUNTRYSIDE**

#### Introduction

**6.1** Inverclyde's mix of densely populated urban areas, coastal and rural villages, and isolated countryside over a relatively small area of 62 square miles is unique to the west of Scotland.

**6.2** Greenock is the largest town with an estimated population of approximately 43,000 (2016). It is Inverclyde's main administrative centre, with the Council and the Health and Social Care Partnership based in the town centre, along with West College Scotland's Greenock campus and is also the main retail and commercial centre. It has an active waterfront, with marine uses operating out of Inchgreen, James Watt Dock, the East India and Victoria Harbours, and a busy freight and cruise ship port at Greenock Ocean Terminal. Electronic and service companies operate from business locations around the town. Complementing the residential and business areas of Greenock are some of Inverclyde's most popular greenspaces such as Battery Park, Lyle Hill and Greenock Cemetery.

**6.3** Port Glasgow is the second largest town with an estimated population of approximately 15,000 (2016). The central area has seen significant investment in recent years through the redevelopment of the former Scott Lithgow shipyard and the re-routing of the A8 trunk road, which together have enabled the development of modern format retail units as part of an extended town centre and the development of over 400 new houses in the former Kingston yard area. Ferguson Marine continues a proud history of shipbuilding in Port Glasgow, with Port Glasgow Industrial Estate and the Kelburn Business Park being the town's other main employment locations.

**6.4** Gourock has an estimated population of approximately 10,000 (2016). The town centre has been remodelled to ease traffic and parking congestion on the traditional-style Kempock Street, which is home to a number of independent traders and draws in visitors from across Invercelyde and beyond. The town centre has also benefitted from investment in the train station and outdoor swimming pool. Gourock has two ferry terminals providing links to different locations in Argyll. Outwith the town centre, it is predominantly residential, with the Faulds Park area being the main employment location.

**6.5** Inverkip has a traditional village centre based along Main Street with a new commercial and community centre built at its eastern extent. The village has an estimated population of approximately 3000 (2016) having expanded significantly since the 1980s as a result of the Swallow Brae and Hill Farm housing

developments. Kip Marina, which sits across the A78 from the main village, is a busy leisure marina, offering access to the Firth of Clyde sailing waters.

**6.6** Wemyss Bay, with a population of around 2500 (2016), has one of Scotland's finest railway buildings, which serves as both the terminus for the Glasgow-Wemyss Bay railway line and the terminal for ferry services to the Isle of Bute. The village has a mix of traditional predominantly red sandstone buildings and more modern housing in the Castle Wemyss area. To the north of Wemyss Bay lies the site of the former Inverkip Power Station, now demolished.

**6.7** Kilmacolm, which has a population of approximately 4000 (2016), is nestled in the countryside but within commuting distance of Inverclyde's towns and the Glasgow conurbation. Its Victorian centre is home to a variety of independent businesses and to Kilmacolm community centre and library, which provides modern facilities in carefully converted historic buildings. Kilmacolm is characterised by green wedges, such as Milton Wood, which bring the countryside into the heart of the village. St Columba's, an independent, non-denominational day school, is located within Kilmacolm.

**6.8** Quarrier's Village was developed as an orphans' village in the 19th century and is still the headquarters of the Quarriers charity, although much of it is now in general residential use. The original 'Quarrier's Homes' are now part of a conservation area, while there has been some modern development, including around the former Bridge of Weir hospital, which sits to the east of the main village. Quarrier's Village has an estimated population of 700 (2016).

**6.9** Inverclyde's countryside ranges from urban fringe land providing easy access to the countryside, through highly productive agricultural land to isolated and rarely disturbed moorland. It is dotted by reservoirs and lochs, and crisscrossed by burns and rivers. There is an extensive path network, and much of the Inverclyde countryside is part of the Clyde Muirshiel Regional Park, making it an excellent recreational resource. Although mainly covering upland areas, the Park extends to the coast at Lunderston Bay, which is a popular beach area.

**6.10** The Council's preferred location for new development is within the existing towns and villages, particularly where this re-uses previously developed land.

#### Green Belt and Countryside

**6.11** The pattern of development within Inverclyde has been very much shaped by its geography, with a densely developed coastal strip giving way to a sparsely developed rural hinterland. This has been reinforced through the years by a planning strategy that has sought to contain development within the built up area and minimise development in the Green Belt and Countryside. The benefits of this strategy have been a focus on the regeneration and renewal of the urban areas, the placing of development into sustainable locations close to existing services and infrastructure, and the protection of our rural environment. This has been achieved through policies which direct development to existing towns and villages, and restrict development in the Green Belt and Countryside to appropriate types and locations. This approach is supported by national policy and Clydeplan and remains appropriate. Proposals for the development of small scale residential development (1-3 houses) will also be assessed against Policy 20.

#### POLICY 15 - GREEN BELT AND THE COUNTRYSIDE

Development in the Green Belt and Countryside will only be permitted if it is appropriately designed, located, and landscaped, and is associated with:

- a) agriculture, horticulture, woodland or forestry;
- b) a tourism or recreational use that requires a countryside location;
- c) infrastructure with a specific locational need;
- d) the appropriate re-use of a redundant stone or brick building, the retention of which is desirable for its historic interest or architectural character, subject to that interest or character being retained; or
- e) intensification (including extensions and outbuildings) within the curtilage of an existing use, which is of an appropriate scale and form.

Proposals associated with the uses set out in criteria a)-c) must provide justification as to why the development is required at the proposed location. Proposals in the green belt must not undermine the objectives of the green belt as set out in Scottish Planning Policy and the Clydeplan Strategic Development Plan. Non-conforming uses will only be considered favourably in exceptional or mitigating circumstances. Soils

**6.12** Inverclyde has a rich variety of soil types, ranging from prime/good quality agricultural land around Quarriers Village and Inverkip to carbon rich peatland on Duchal Moor. Soil is recognised as an important natural resource, with agricultural land important for food production and the rural economy. It also supports and influences a range of habitats, stores carbon, and helps prevent and reduce flooding by storing water.

#### POLICY 16 - SOILS

Development on prime agricultural land will only be supported if:

- a) it is on land allocated for development in this Local Development Plan or meets a need identified in the Strategic Development Plan;
- b) there is a specific locational need for the development;
- c) it is for small scale development directly linked to a rural business; or
- d) it is for renewable energy generation or mineral extraction, and the proposals include provision for the site to be returned to its former status.

Development should avoid the unnecessary disturbance of peat and carbon-rich soils. Best practice must be adopted in the movement, storage, management and reinstatement of peat and carbon-rich soils.

Where peat and carbon rich soils are present on an application site, a depth survey must be undertaken which demonstrates that areas of deep peat have been avoided as far as is possible. A peat management plan must also be produced, detailing mitigation measures which demonstrate that the unnecessary disturbance, degradation or erosion of peat will be avoided. It will also need to be demonstrated that adverse impacts on the soil resource during the construction and operational phases of a development will be minimised and the development will not result in a net increase in CO2 emissions over its lifetime.

#### **Brownfield Land**

**6.13** Inverclyde has a significant supply of brownfield land within the urban area, including 155.27ha of vacant and derelict land, with 61% identified as vacant and 39% derelict. The vacant and derelict land supply, and the supply of brownfield land more broadly, is mainly comprised of former industrial sites and social housing sites that have been demolished as part of an ongoing renewal program, with a number of the larger sites being vacant or derelict for over 20 years.

**6.14** In line with Scottish Planning Policy, the Clydeplan Strategic Development Plan and the Inverclyde Outcome Improvement Plan, the Local Development Plan prioritises brownfield redevelopment as it contributes to the regeneration of our local areas, improves environmental quality, is an efficient use of land, provides an opportunity to remediate contaminated sites, and is often located in close proximity to key infrastructure networks.

**6.15** The Council is particularly keen to support brownfield redevelopment as recent research has shown that vacant and derelict land in particular has a significant negative effect on local communities, economic development and environmental quality. For example, proximity to vacant and derelict land can adversely affect people's physical and mental health and community wellbeing, with increased effects in areas of higher deprivation. It has also been shown that proximity to vacant and derelict land negatively impacts developer perceptions and confidence, which has knock on effects for economic development.

**6.16** The Council actively encourages and will support appropriate temporary greening uses on brownfield land. A range of uses will be considered, including but not limited to biodiversity projects, growing spaces, community gardens and recreation resources. The Council will also support advanced structure planting to create a landscape framework for future development.

**6.17** Inverclyde has a proud tradition of industrial activity, stretching from its heavy industrial past of shipbuilding to the more recent manufacturing of electronic equipment and components. Many of these industries developed at a time when environmental standards were not as stringent as they are now, and this has resulted in a number of sites across Inverclyde that are potentially contaminated. When a new use is proposed for a site it is essential that any contamination is treated to ensure that the new use can operate safely. Guidance on site investigations and remediation measures is contained in the Scottish Government's Planning Advice Note 33 'Development of contaminated land'.

#### POLICY 17 - BROWNFIELD DEVELOPMENT

The Council offers in principle support for proposals to bring brownfield sites in the urban area into beneficial use.

Proposals for the temporary greening of brownfield sites will be supported where it is demonstrated that they will deliver a positive impact to the local environment and overall amenity of the area. For sites identified for development in this Plan, temporary greening projects should not prejudice the future development of the site.

Proposals for advanced structure planting to create a landscape framework for future development on sites identified in the Plan will be supported.

Development proposed on land that the Council considers to be potentially contaminated will only be supported where a survey has identified the nature and extent of any contamination present on site and set out a programme of remediation or mitigation measures that are acceptable to the Council and ensure that the site can be made suitable for the proposed use.



### **OUR HOMES AND COMMUNITIES**

#### Introduction

**7.1** Repopulation is a priority of the Invercival Outcomes Improvement Plan. Whilst the reasons for population changes are varied and complex, the availability of good quality housing in places where people want to live is a significant factor. Invercival offers a wide range of housing including Victorian villas, marina-side living, waterfront flats and historic building conversions. New build homes for owner occupation provide additional choice for existing and new residents, and housing associations continue to make significant investment in building new houses and investing in existing stock. Whilst there has been demolition of unpopular housing, areas of low-demand housing remain, which the Council and housing associations are continuing to address. The Council is committed to ensuring that the housing available within Invercivale meets the needs of existing and new residents, and through this Plan will make sufficient land available to meet housing need and demand, and protect and improve the attractiveness of existing residential areas.

#### Land for Housing

The 2017 Clydeplan Strategic Development Plan establishes the housing 7.2 supply target and housing land requirement for the Invercivate area for the periods 2012 to 2024 and 2024 to 2029. The housing supply target is a policy view of the number of homes a planning authority has agreed will be delivered in housing market areas taking into account a range of factors. The housing land requirement, is based on the housing supply target, but enhanced by a generosity allowance (15%) to ensure that sufficient land is identified to enable the housing supply target to be delivered. A housing supply target and housing land requirement is set for different tenures (affordable and private housing) and market areas (Inverclyde and Renfrewshire, which includes part of Inverclyde), as well as the Council area as a whole. The Invercive housing market area for private housing sits wholly within the Inverclyde local authority area and contains the main urban area of Greenock, Port Glasgow and Gourock, as well as Inverkip and Wemyss Bay. The Renfrewshire housing sub market area for private housing contains Kilmacolm and Quarrier's Village, the Renfrewshire local authority area, and part of East Renfrewshire.

**7.3** As the expected adoption date of this Plan is 2022 and Scottish Planning Policy states that local development plans should allocate land to meet the housing land requirement up to 10 years from the date of adoption, this plan also has to set the housing land requirement to 2032. For the 2029 to 2032 period, the plan sets a zero housing land requirement. This is owing to the generosity

and ambition of the housing land requirement to 2029 meaning that it is not considered necessary for this Plan to identify additional land for the 2029-2032 period. This position will be reviewed in future plans.

**7.4** As there have already been housing completions between 2012, which is the base year of the housing land requirement, and 2019, which is the date of the most recent finalised housing land audit, Table 1 sets out the balance of the housing land requirement that remains to be met after these completions are taken into account. This is established for the Council area as a whole for affordable and private housing and for the different housing market areas for private sector housing (**Table 1**).

#### TABLE 1: Housing Land Requirement in Inverclyde

		Inverclyde Local Authority Area			Inverclyde Housing Market Area	Renfrewshire Housing Sub Market Area	Renfrewshire Housing Sub Market Area (Inverclyde part)
		Afford able	Private	All Tenure	Private	Private	Private
A	Housing Land Requirement 2012-24	1,270	2,360	3,630	2,220	8,160	140
В	Completions 2012-2019	441	604	1,045	601	3,872	3
С	Balance of Housing Land Requirement 2019-2024 (A-B)	829	1,756	2,585	1,629	4,288	137
D	Housing Land Requirement 2024-2029	460	980	1,440	920	2,030	60
E	Housing Land Requirement 2029-2032	0	0	0	0	0	0
F	Housing Land Requirement 2024-2029/32 (D+E)	460	980	1,440	920	2,030	60

**7.5** As well as providing land to meet the housing land requirement, the Council is required to maintain a five-year effective housing land supply at all times. This is calculated by a pro rata division of the Clydeplan Housing Land Requirement. Table 2 sets out the 5 year requirement for the 2021-2026 period.

		Inverclyde Local Authority Area			Inverclyde Housing Market Area	Renfrewshire Housing Sub Market Area	Renfrewshire Housing Sub Market Area (Inverclyde part)
		Afford able	Private	All Tenure	Private	Private	Private
G	Housing Land Requirement 2012-29	1,730	3,340	5,070	3,140	10,190	200
Н	Annual Housing Land Requirement (G/17)	102	196	298	185	599	12
J	5 year requirement (H*5)	509	982	1,491	924	2,997	59

**7.6** Schedule 3 sets out the land identified for housing in this Plan. This is based on sites included in the 2019 Housing Land Audit and new allocations made by this Plan. The 2019 Housing Land Audit is the most recent finalised audit and forms the base year for the housing land calculations informing the preparation of this Plan. It has been updated to take account of actual completions in 2019/20, the projected completions set out in the 2021-2026 Strategic Housing Investment Plan, and comments submitted by Homes for Scotland at the Main issues Report stage. The Housing Land Technical Report 2021 provides detail of the land allocated for housing.

**7.7** The Council is required to maintain a 5-year effective land supply at all times, and will monitor its land supply through an annual housing land audit to ensure it is doing so. If additional housing land is required, Policy 18 sets out the criteria against which proposals will be assessed.

**7.8** The Council supports, in principle, the development of housing on the sites identified in Schedule 3, subject to assessment against relevant Supplementary Guidance and other policies of the Plan. Housing development on other appropriate sites within the residential areas and town and local centres will also be supported, subject to the same assessment. All housing development will be assessed against Supplementary Guidance on Design Guidance for New Residential Development, Planning Application Advice Notes, and Delivering Green Infrastructure through New Development.

**7.9** Owing to the land identified and being delivered for affordable housing in Invercelyde, it has been concluded there is no longer a need for the Local Development Plan to have a policy seeking a contribution of affordable housing from private housing development sites across the whole of Invercelyde, as owing to More Homes Scotland funding and the quantity of land available to housing associations, affordable housing requirements can be met without contribution from private sector sites. However, it is recognised that within the Invercelyde villages (Kilmacolm, Quarrier's Village, Inverkip and Wemyss Bay) there is limited supply of affordable housing available and no land identified for affordable housing, there will be a requirement for 25% of houses on greenfield housing sites in the Invercelyde villages to be affordable.

## POLICY 18 - LAND FOR HOUSING

To enable delivery of the Clydeplan Strategic Development Plan housing supply target for Invercive, new housing development will be supported on the sites identified in Schedule 3, and on other appropriate sites within residential areas and town and local centres. All proposals for residential development will be assessed against relevant Supplementary Guidance including Design Guidance for Residential Development, Planning Application Advice Notes, and Delivering Green Infrastructure Through New Development.

The Council will undertake an annual audit of housing land in order to ensure that it maintains a 5 year effective housing land supply. If additional land is required for housing development, the Council will consider proposals with regard to the policies applicable to the site and the following criteria:

- a) a strong preference for appropriate brownfield sites within the identified settlement boundaries;
- b) there being no adverse impact on the delivery of the Priority Places and Projects identified by the Plan;
- c) that the proposal is for sustainable development; and
- d) evidence that the proposed site(s) will deliver housing in time to address the identified shortfall within the relevant Housing Market Area.

There will be a requirement for 25% of houses on greenfield housing sites in the Inverclyde villages to be for affordable housing. Supplementary Guidance will be prepared in respect of this requirement.

# Individual and Small Scale Housing Development in the Green Belt and Countryside

**7.10** The Council has a planning strategy that seeks to direct residential development to existing built up areas, and minimise the encroachment of development into the Green Belt and isolated development in the Countryside. This is a sustainable approach in terms of reducing the need to travel and making use of existing infrastructure, whilst also supporting urban regeneration and protecting the rural environment. However, the Council does recognise the need for some new houses in the Countryside for operational or economic reasons, and that the reuse of existing houses and buildings can offer an opportunity for residential development that does not have an impact on the

countryside environment. Policy 19 is applicable for proposals for up to 3 houses in the Green Belt or Countryside.

## POLICY 19 – INDIVIDUAL AND SMALL SCALE HOUSING DEVELOPMENT IN THE GREEN BELT AND COUNTRYSIDE

Proposals for individual and small scale housing development (up to 3 houses) in the Green Belt and Countryside will only be supported in the following circumstances:

- a) where the dwelling(s) is justified by the operational needs of a farm or other viable business which is inherently rural in nature and has been in operation for at least 5 years;
- b) where the dwelling(s) is an ancillary and integral part of a development that would bring significant economic benefits to Inverclyde;
- c) demolition and replacement of a habitable dwelling which cannot otherwise be brought up to current building standards, and where the proposed dwelling is similar in scale to the existing dwelling;
- d) sub-division of an existing dwelling to create one or more additional dwellings, but only where any extensions are clearly ancillary to the existing building; or
- e) conversion of redundant stone or brick built non-residential buildings, where the proposal is supported by proof that the existing building is no longer needed for its original purpose, and a structural survey indicates that the building is structurally sound and capable of conversion without substantial alteration, extension or rebuilding, with any new build element clearly ancillary to the existing building.

In all instances, dwellings are required to be designed and located to respect and complement their Green Belt/Countryside location and their landscape setting. Any new development should positively contribute to the established character of the local landscape in terms of siting, scale, design, form and materials.

## **Residential Areas**

7.11 Inverclyde contains many successful residential areas, and it is important for the Council's repopulation agenda that these remain attractive places to live. The Council will therefore support resident's proposals to improve their

properties where these proposals do not have an unacceptable impact on their neighbours' enjoyment of their own properties, the appearance of the surrounding area or traffic and pedestrian safety. New houses will also be supported in existing residential areas where the impact on existing houses is acceptable, and the design and layout of the new houses are in keeping with their surroundings. Likewise, appropriate non-residential development can also enhance residential areas as a place to live, but needs to be considerately located, designed and operated to avoid unacceptable impact on nearby houses. Proposals for the development or use of premises for home-working, live-work units, micro-businesses and community hubs will also be supported, subject to there being no unacceptable impacts.

## POLICY 20 - RESIDENTIAL AREAS

Proposals for development within residential areas will be assessed with regard to their impact on the amenity, character and appearance of the area. Where relevant, assessment will include reference to the Council's Planning Application Advice Notes Supplementary Guidance.

## Wheelchair Accessible Housing

7.12 The Council's Local Housing Strategy 2017-2022 includes a target for 3% of new build social housing to be wheelchair accessible. Delivery of this target is being achieved through sites identified in the Strategic Housing Investment Plan. The Scottish Government's More Homes Division issued guidance in March 2019 relating to the setting of wheelchair accessible housing targets for housing of all tenures in Local Housing Strategies. The Council's next Local Housing Strategy is due in 2022. In advance of that, the 2020 update of the Local Housing Strategy refers to extending the target for wheelchair accessible homes across all tenures, and also refers to the Specialist Provision Review that is being undertaken by the Council. Early work on that exercise, using the 'Still Minding the Step' methodology identified an estimated unmet need of 266 households with unmet wheelchair accessible housing need, rising to 456 households by 2026. To address this, the Specialist Housing Review recommends a 5% target for wheelchair accessible housing in new build developments across all tenures. It is considered that the application of this target would only be practical on sites of 20 or more houses.

**7.13** The Scottish Government guidance from March 2019 states that in relation to this target, home suitable for wheelchairs users to live in should as a minimum comply with the design criteria indicated as a 'basic' requirement

for wheelchair users, as outlined in Housing for Varying Needs (HfVN) (column 'B' in 'Summary of Design Criteria') and that local authorities are strongly encouraged to include the design criteria indicated as 'desirable' (column 'D' in 'Summary of Design Criteria') wherever possible.

**7.14** The Council recognises the practical difficulties that a wheelchair accessible housing target may cause private sector housebuilders with regard to the design of developments and marketing of wheelchair accessible housing. It will work with developers to confirm and identify demand for wheelchair accessible housing on development sites. Developers are encouraged to make early contact with the Council in this regard.

## POLICY 21 - WHEELCHAIR ACCESSIBLE HOUSING

The Council will seek the provision of 5% wheelchair accessible housing on new build development sites of 20 or more units. Developers will be required to demonstrate that they have considered the demand for and provision of wheelchair accessible housing if they are seeking an exemption from this requirement.

#### **Community Facilities**

**7.15** Since 2004, the Council has invested  $\pounds$ 270m in rationalising and improving its schools estate, with, at 2016, the condition of all school buildings being rated Good or Satisfactory. Investment in the schools estate, including early years' provision, continues. The new Greenock Health Centre on Wellington Street opens in 2021, contributing to the regeneration of the Broomhill area.

**7.16** The Council and Inverclyde Leisure fund and manage a range of community facilities around Inverclyde, and continually monitor the use and condition of these properties. As communities change so do the requirements for community facilities, and it may be that over the lifetime of this Plan some existing community facilities will fall out of use, whilst new ones will become required. The Council recognises the value of community facilities and will support the provision of new facilities in appropriate locations. Currently proposed facilities are listed in Schedule 5. The Council will also consider the ongoing requirement for community use of any community facility for which a change of use is proposed. Inverclyde's cultural and performance venues, some of which are run as commercial ventures, also serve a community function. Venues such as the Beacon Arts Centre, the Albany, Waterfront Cinema, the Watt Institution, and the Scottish Fire and Rescue Service Museum and Heritage

Centre, all in Greenock, and Port Glasgow Town Hall all contribute to the cultural and community life of Inverclyde.

**7.17** New housing development can increase usage of community infrastructure such as schools, sometimes resulting in new or extended infrastructure being required. In such circumstances, the Council considers it reasonable to seek a financial contribution from the developers of new housing towards the cost of the new infrastructure required as a result of the development. The Council will prepare Supplementary Guidance setting out the types of community infrastructure developer contributions will be sought for, in what circumstances they will be sought, and the level of contribution that will be sought. With regard to educational requirements, the Planning Service liaises with Education colleagues on the implications of new housing development on schools through the annual housing land audit and during the Plan preparation process. Current analysis indicates that proposed development could lead to pressure on pupil capacities in the following: St Columba's High School and Wemyss Bay, St Andrew's, Aileymill and St Ninian's primary schools.

## **POLICY 22 - COMMUNITY FACILITIES**

Proposals for the new community facilities identified in Schedule 4 will be supported. Community facilities in other locations will be supported where the location is appropriate in terms of avoiding adverse impact on the amenity and operation of existing and surrounding uses, and where it can be reached conveniently by walking, cycling or public transport by its proposed users.

Proposals that would result in the loss of a community facility (including cultural/performance venues) will need to demonstrate that the facility is no longer required for the existing or an alternative community use.

The Council will produce Supplementary Guidance setting out the circumstances under which it will seek financial contributions from the developers of new housing towards new or extended community infrastructure required as a result of that housing development.



SCHE	DULE 3: Housing developme	ent opportuni	y sites				
Site Ref	Site/Address	Remaining / Indicative Capacity	Notes	Site Ref	Site/Address	Remaining / Indicative Capacity	Notes
	INVERCLYDE HOUSING MARKET	AREA			GREENOCK		
R1	Slaemuir (various sites)	64	Development started – not shown on Proposals Map	R14	James Watt Dock (East)	137	Development started – not shown on Proposals Map
R2	Arran Avenue, Park Farm	115	shown off hoposals map	R15	James Watt Dock/ Garvel Island	900	James Watt Dock/Garvel Island Priority Place
R3	Former Broadfield Hospital	54	Development started – not	R16	Sinclair Street	12	
D.4		1.40	shown on Proposals Map.	R17	Carwood Street	31	
R4	Woodhall	140	Port Glasgow Eastern Gateway Priority Place	R18	East Crawford Street	40	
R5	Southfield Avenue (former St. Stephen's Sch.)	224	Development started – not shown on Proposals Map	R19	Ratho/MacDougall Street	100	
R6	Dubbs Road	24	Development started – not	R20	Cardross Crescent (former King's Glen School)	57	Development started – not shown on Proposals Map
	(former Boglestone Clinic)		shown on Proposals Map	R21	Glenbrae Road	15	New allocation 2021
R7	Port Glasgow Industrial Estate	500	Capacity increased from 200	R22	Whinhill	100	New allocation 2021
R8	Dougliehill Terrace	4		R23	Gareloch Road	100	
R9	Selkirk Road	18		R24	Wellington Park	120	
R10	Clune Park	80	Port Glasgow Eastern Gateway Priority Place	R25	Drumfrochar Road	50	Drumfrochar Road Priority Place
R11	3 Highholm Street	12		R26	Mearns Street	10	New allocation 2021
R12	Broadstone Ave (former Broadstone Hospital)	12	Development started – not shown on Proposals Map	R27	Mount Pleasant Street (former Highlander's	44	Development started – not shown on Proposals Map.
R13	Lilybank Road (former Lilybank School)	16	Development started – not shown on Proposals Map		Academy)		
	PORT GLASGOW TOTAL	1,263		R28	Duncan Street (former Greenock Health Centre)	35	
				R29	Victoria/East India Harbour	240	The Harbours Priority Place

Site Ref	Site/Address	Remaining / Indicative Capacity	Notes	Site Ref	Site/Address	Remaining / Indicative Capacity	Notes
R30	25 West Blackhall Street	4	Development started – not shown on Proposals Map.	R46	Norfolk Road	10	New allocation 2021
R31	16 West Stewart Street	24	snown on noposais map.	R47	Auchmead Road (former Ravenscraig Sch.)	36	Development started– not shown on Proposals Map
R32	Houston Street	20		R48	Spango Valley	420	Spango Valley Priority Place
R33	Ardgowan Square	8	Development started – not shown on Proposals Map		GREENOCK TOTAL	3,253	
R34	Union Street	130	Capacity increased from		GOUROCK		
К34	UNION STEEL	130	60	R49	Weymouth Crescent	10	
R35	Eldon Street	22	New allocation 2021	R50	Kirn Drive	110	
R36	Madeira Street (former Greenock Academy)	30		R51	Kempock House, Kirn Drive	5	Development started– not shown on Proposals Map
R37	Eldon Street	60	Development started – not	R52	McPherson Drive	22	New allocation 2021
		15	shown on Proposals Map.	R53	Shore Street	8	
R38	Lyle Road (former Holy Cross Sch.)	15		R54	Ashburn Gate	13	
R39	Peat Road/Hole Farm	102	Peat Road Priority Place	R55	1 Ashton Road	11	
R40	Tay Street/Tweed Street	69	Development started – not shown on Proposals Map.	R56	Cowal View	16	Development started– not shown on Proposals Map
R41	Davey Street	26		R57	Levan Farm (Phase 3)	150	
R42	Ravenscraig Hospital	198	Development started – not shown on Proposals Map		GOUROCK TOTAL	345	
R43	Auchnorach Poad	28	Development started – not		INVERKIP & WEMYSS BAY		
K43	Auchneagh Road	20	shown on Proposals Map.	R58	The Glebe, Inverkip	32	Development started- not
R44	Westmorland Road	40					shown on Proposals Map
R45	Cumberland Walk	20	New allocation 2021	R59	Former Inverkip Power Station	670	Inverkip Power Station Priority Place
					INVERKIP & WEMYSS BAY TOTAL	702	
1				1			

Site Ref	Site/Address	Remaining / Indicative Capacity	Notes
	KILMACOLM & QUARRIERS VILLAGE		
R60	Leperstone Avenue, Kilmacolm	7	Development started– not shown on Proposals Map
R61	West of Quarry Drive, Kilmacolm	78	New allocation 2021
R62	Smithy Brae, Kilmacolm	42	New allocation 2021 (part)
R63	Lochwinnoch Road, Kilmacolm	12	Development started– not shown on Proposals Map
R64	Whitelea Road, Kilmacolm	4	
R65	Former Balrossie School, Kilmacolm	64	
R66	Kaimes Grove (inc. Woodside Care Home), Quarriers Village	6	New allocation 2021 (part)
R67	Craigbet Road, Quarriers Village	9	New allocation 2021
	KILMACOLM & QUARRIERS VILLAGE TOTAL	229	
	INVERCLYDE TOTAL	5,792	

Source: 2019 Housing Land Audit, revised to reflect actual completions, Homes for Scotland comments and the 2021-26 Strategic Housing Investment Plan. Also includes new sites and revised capacities suggested through Main Issues Report process.

Indicative capacity: This reflects the remaining capacity on sites that have been started. Other capacities are based on planning permissions, development proposals or Council estimates. Actual capacity will be based on design-led proposals for the site based on creating a successful place. Indicative capacities should not be considered a 'target' capacity, and proposals matching the indicative capacity will not be considered acceptable if the design is not considered acceptable.

## SCHEDULE 4: Community Facilities Opportunities

Reference	Proposed Facility	Location
Fl	Community centre	McLeod Street, Greenock
F2	Community learning disability hub	Brachelston Street, Greenock
F3	New cemetery capacity	To be confirmed
F4	New West College Scotland Campus	To be confirmed
F5	Kilmacolm village centre car park	To be confirmed

# **OUR TOWN AND LOCAL CENTRES**

## Introduction

**8.1** Invercive is well served by a network of town and local centres offering a range of shops and services in easily accessible locations. These centres also serve important civic, cultural, commercial and leisure functions, and are important employment locations. Some centres have been severely impacted by the COVID-19 pandemic, with many business and facilities closed for lengthy periods in 2020 and 2021. It is obviously hoped and anticipated that these centres will return to normal over the course of this Plan period, and the paragraphs below reflect the normal operating status of these centres.

Greenock is the largest town centre drawing visitors from across the 8.2 authority area and beyond. It is identified as a Strategic Centre in the Clydeplan Strategic Development Plan. It offers Inverclyde's largest concentration and selection of food and non-food shopping, and a wide range of non-retail services and businesses such as a cinema, the Waterfront Leisure Centre, the Watt Institution, the Beacon Arts Centre, the Greenock West College Scotland campus and a number of restaurants, pubs and nightclubs that provide evening activity. It is also an important employment hub, with a number of large offices located there. In this and previous Plans, Greenock is recognised as having a Central Area, which is the main focus for shopping activity, and an Outer Area, which is more service orientated. Greenock previously had a retail core identified within which there was a restriction on non-Class 1 uses (i.e. shops). In order to increase flexibility for investment, this Plan has removed that restriction. The Council has identified a number of underutilised sites and buildings in Greenock town centre including the predominantly vacant eastern wing of the Oak Mall shopping centre, the King Street car park, and the former Babylon night club and the multi-storey car park site, both on West Stewart Street. These sites are considered to have an adverse impact on the environment and perception of the town centre being a successful place. The Council is therefore keen to see these sites brought into productive use. The Council is also working with Sustrans to revitalise West Blackhall Street, Greenock town centre's main commercial street, and to improve walking and cycling connections to and through the town centre. A masterplan for Greenock town centre was prepared following a charrette in 2016. The Council will continue to investigate options for implementation of the masterplan proposals.

**8.3** Port Glasgow town centre's role has changed in recent years from mainly convenience shopping for the town's residents to offering large format food and non-food shopping that draws shoppers from across Inverclyde. The Council has recently invested in improving the public realm within the town

centre's traditional core, and is undertaking renovations of the King George VI building, the town centre's oldest building. There are proposals for the installation of sculpture celebrating Port Glasgow's shipbuilding heritage in Coronation Park, adjoining the town centre. A masterplan for Port Glasgow town centre was prepared following a charrette in 2014. The Council will continue to investigate options for implementation of the masterplan proposals.

**8.4** Gourock serves as a convenient centre for the residents of the town and to travellers and commuters making use of the ferry connections to Argyll and Bute. Its waterfront location including a seasonal outdoor swimming pool, traditional format and concentration of independent shops and cafes mean that it also attracts day visitors from across Inverclyde and beyond. It has benefitted from recent investment in its railway station, road network and parking facilities, and from environmental improvements along the waterfront and at the pierhead.

**8.5** Local centres range from the traditional village centre of Kilmacolm, which has an attractive mix of independent traders, to the modern purposebuilt local centre in Inverkip. All local centres have an important role in providing convenient services and a community focus.



## Network of Centres Strategy

**8.6** Together, our town and local centres form a network with each centre serving a specific purpose and community. The Plan seeks to manage development within and outwith these centres so that they continue to complement each other for the benefit of the whole area, whilst offering healthy competition for the benefit of customers. It does this by directing appropriate uses to the network of centres in preference to other locations and by controlling development that would have an unacceptable impact on centres within the network. This is consistent with the 'sequential approach' set out in paragraph 68 of Scottish Planning Policy. The Plan recognises and seeks to safeguard Greenock as the main town centre within Inverclyde. Residential development is encouraged within the network of centres as it contributes to footfall, activity and security.

## POLICY 23 - NETWORK OF CENTRES STRATEGY

The preferred locations for the uses set out in Schedule 5 are within the network of town and local centres identified in Schedule 6. Proposals which accord with the role and function of the network of centres as set out in Schedule 6 and the opportunities identified in Schedule 7 will be supported. Proposals for Schedule 6 uses outwith the network of centres or not conforming with the role and function of a particular centre will only be supported if it can be demonstrated that:

- a) there is not a suitable sequentially preferable opportunity;
- b) there will not be an unacceptable impact on the vibrancy, vitality or viability of other centres within the network of centres; and
- c) there are clear community or economic benefits that can be best achieved at the proposed location.

Proposals for Business (Class 4), residential and hotel uses will also be supported in town and local centres.

## SCHEDULE 5 – Uses Directed to the Network of Centres

Shops (Class 1) Financial, professional and other services (Class 2) Food and drink (Class 3) Non-residential institutions (Class 10) Assembly and leisure (Class 11) Amusement arcade/centre (Sui aeneris) Betting office (Sui generis) Beautician/Nail bar (Sui generis) Hot food takeaway (Sui generis) Pay day loan shop (Sui generis) Public house (Sui aeneris) Tattoo parlour (Sui generis) Taxi/private hire office (Sui generis) Theatre (Sui generis) Other uses most closely associated with, or most appropriately located within town or local centres.

(Descriptions in brackets as per Town and Country Planning (Use Classes)(Scotland) Order 1997 (as amended))

## SCHEDULE 6 – Network of Centres Strategy

Centre	Status	Role and function
Greenock	Strategic Centre	Greenock Central Area is the preferred location for new retail development over 1,000 square metres. New retail development in the Greenock Outer Area should not exceed 1,000 square metres. Greenock town centre is the preferred location for other Schedule 5 uses with an Inverclyde-wide catchment.
Port Glasgow Gourock	Town Centre	Second preferred locations for new retail development over 1,000 square metres. Preferred location for other Schedule 5 uses with whole town catchments
The Cross, Kilmacolm Dubbs Road, Pt Glasgow Sinclair Street, Greenock Lyndedoch Street, Greenock Barrs Cottage, Greenock Cardwell Road, Gourock Kip Park, Inverkip Ardgowan Road, Wemyss Bay, Inverkip Power Station* Spango Valley, Greenock* * proposed local centre as part of comprehensive masterplan	Local centre	New retail development should not exceed 1,000 square metres Preferred location for other Schedule 5 uses serving a local catchment.
Local facilities		Proposals for new Schedule 5 uses outwith the town and local centres shall not exceed 250 square metres in total.

## SCHEDULE 7 – Network of Centres Opportunities

Reference	Centre	Site/Location
C1	Greenock Town Centre	15 Nelson Street
C2	Greenock Town Centre	16 West Stewart Street
C3	Greenock Town Centre	25 West Stewart Street
C4	Greenock Town Centre	Oak Mall eastern wing
C5	Inverkip Local Centre	Main Street
С6	Inverkip Power Station	New local centre
C7	Spango Valley, Greenock	New local centre
C8	Gourock	Shore Street





## Network of Centres Sui Generis uses

**8.7** Inverclyde's town and local centres are home to a wide variety of uses. Their central locations and high level of passing trade make them an obvious place for commercial businesses to locate. The Use Class Order (1997) divides different types of land and property uses into different classes, and sets out when planning permission is needed to allow changes of use between the different classes. Some of the Use Classes relate to uses that would normally be found in town and local centres, such as Shops and Food & Drink. Other uses are known as sui generis (meaning 'of its own kind') and do not sit within a particular Use Class. These are often uses which the planning system seeks to keep a tighter control on for reasons of amenity or well-being.

## POLICY 24 – NETWORK OF CENTRES SUI GENERIS USES

Proposals for the Sui Generis uses listed in Schedule 6 and any other Sui Generis uses proposed within the network of centres will be assessed with regard to:

- a) whether there would be an unacceptable impact on the amenity and operation of existing and surrounding uses;
- b) whether the proposal will result in a concentration of a particular use or uses that would be to the detriment of the centre's vibrancy, vitality or viability, and the wellbeing of the community;
- c) the contribution the proposal would make to the vibrancy, vitality and viability of the centre by way of increasing footfall or making use of a vacant unit; and
- d) the availability and suitability of other locations within the centre.

# **OUR JOBS AND BUSINESSES**

## Introduction

**9.1** Inverclyde has seen a significant economic shift in the last 30 years, most notably from a manufacturing to a service based economy. The presence of national and multi-national employers present in Inverclyde evidences the current diversity with service-based companies such as RBS, EE, and Amazon operating alongside maritime-related employers such as Ferguson Marine and Caledonian MacBrayne. Small and medium enterprises in sectors including life sciences, food and drink manufacture, and auto-related services are also a key source of employment. Retail and financial and professional services are big employers in our town centres. The public and third sectors are also important employers. City Deal investment in a dedicated cruise ship berth at Greenock Ocean Terminal also highlights the growing importance of tourism in Inverclyde's economy.

## **Business and Industrial Areas**

**9.2** Inverclyde's varied economy is served by a range of industrial areas, including waterside locations that have long served maritime-related industry, post-war industrial estates, and the former Enterprise Zones where the area's service industries have located. More recently there has been investment in new industrial units at Kelburn Business Park in Port Glasgow and high quality offices at Riverside Business Park in Greenock. Scarlow House in Port Glasgow, the Municipal Buildings in Gourock and Custom House in Greenock have all recently been renovated to provide centrally located office space.

**9.3** Inverclyde Waterfront is identified as a Strategic Economic Investment Location by the Clydeplan Strategic Development Plan. This includes Inchgreen in Greenock (City Deal site) for renewable and specialist marine services and Cartsdyke for business and financial services. Greenock Ocean Terminal (City Deal site) is identified by Clydeplan as a Strategic Freight Transport Hub. The Council continues to recognise the economic value of its ports, harbours and docks, and seeks to retain the existing or potential value of these areas for maritime-related industry, except where a masterplan associated with this Plan has identified an alternative use.

**9.4** The Plan recognises that as Inverclyde's economy has changed so too has demand for the type and location of business and industrial premises. In older industrial estates there are clusters of underused properties and vacant land. The Plan identifies these areas for economic mixed use, where uses that would either contribute to permanent employment creation or clearly support the operation of existing businesses are supported.

## POLICY 25 - BUSINESS AND INDUSTRIAL AREAS

Proposals for development within the business and industrial areas identified on the Proposals Map will be assessed against the following strategy:

#### STRATEGIC ECONOMIC INVESTMENT LOCATIONS

Areas identified under 25(a) on the Proposals Map are promoted and safeguarded for business and financial services.

Inchgreen (25(b) on the Proposals Map is promoted and safeguarded for marine related business and industry.

## **STRATEGIC FREIGHT TRANSPORT HUB**

Greenock Ocean Terminal (25(c) on the Proposals Map) is safeguarded for freight transport and cruise liner activity.

## LOCAL BUSINESS AND INDUSTRIAL AREAS

Areas identified under 25(d) on the Proposals Map are safeguarded for business, general industrial, and storage/distribution uses (Class 4, 5 and 6).

Other uses may be supported within areas 25(a)-(d) where it is clearly demonstrated that they:

- a) are ancillary to the safeguarded use
- b) will not prevent the future development of the site for the safeguarded use

## ECONOMIC MIXED USE AREAS

The areas identified as 25(e) on the Proposals Map will be safeguarded for business, general industrial, and storage/distribution uses (Class 4, 5 and 6); and other uses, which would either contribute to permanent employment creation or clearly support the operation of existing businesses.

## PORTS, HARBOURS AND DOCKS

Port, harbour and dock facilities will be safeguarded from development that would adversely impact on their existing or potential maritime related use, except where the area has been identified for alternative uses by this Plan or associated Supplementary Guidance.

## **Business and Industrial Development Opportunities**

**9.5** There is a need to attract private sector businesses and investment into Inverclyde, as well as supporting existing businesses to grow and new small and medium-sized businesses to set up. This is key to Inverclyde's future prosperity as it will widen the business base, create new job opportunities, help retain the existing population, attract new people to the area, and support and enhance local services.

**9.6** The Plan identifies a generous and varied supply of development land; including large scale sites such as Spango Valley and Inchgreen, medium sized sites at Main Street, and smaller sites such as Bogston Lane (all Greenock). This supply is intended to meet the aspirations of different sectors and business sizes.

## POLICY 26 – BUSINESS AND INDUSTRIAL DEVELOPMENT OPPORTUNITIES

Business, industrial, and storage or distribution uses (Class 4, 5 and 6) on the sites listed in Schedule 8 and shown on the Proposals Map, will be supported.



SCH	SCHEDULE 8: Business and Industrial Development Opportunities				
Site Ref	Site/Location	Site Area (ha)	Preferred Use	Additional Information	
	PORT GLASGOW				
E1	Kelburn (Parklea Rd)	1.48	Class 4, 5 & 6		
E2	Duchal Street	0.66	Class 4, 5 & 6		
E3	Newark Street	0.98	Class 4, 5 & 6		
	GREENOCK				
E4	Bogston Lane	0.21	Class 4, 5 & 6		
E5	Port Glasgow Rd (south)	0.59	Class 4, 5 & 6		
E6	Inchgreen	16.86	Class 4, 5 & 6	Strategic Economic Investment Location	
E7	Sinclair Street	2.43	Class 4, 5 & 6	and City Deal site	
E8	James Watt Dock /Garvel Island	Indicative	Class 4, 5 & 6	See Priority Places Supplementary Guidance	
E9	Main Street	1.43	Class 4	Strategic Economic Investment Location	
E10	Cartsdyke Avenue	0.43	Class 4	Strategic Economic Investment Location	
E11	Crescent Street	0.37	Class 4, 5 & 6		
E12	Ingleston Street	1.16	Class 4, 5 & 6		
E13	Scott Street	0.27	Class 4, 5 & 6		
E14	Drumfrochar Road	2.32	Class 4, 5 & 6		
E15	Drumfrochar Road	0.69	Class 4, 5 & 6		

Site Ref	Site/Location	Site Area (ha)	Preferred Use	Additional Information
E16	Spango Valley	Indicative	Class 4, 5 & 6	See Priority Places Supplementary Guidance
E17	Larkfield Industrial Estate	1.78	Class 4, 5 & 6	
E18	Former Inverkip Power Station	Indicative	Class 4	See Priority Places Supplementary Guidance

#### **Tourism Development**

**9.7** Inverclyde's waterfront location, programme of events and rich cultural and natural heritage make it an appealing place to visit. Attractions and facilities include the James Watt Dock and Kip marinas, Clyde Muirsheil Regional Park, Newark Castle, Gourock Waterfront, and the rural villages of Kilmacolm and Quarrier's Village. Many visitors also stop as they pass through Inverclyde on their way to and from ferries to Argyll. In recent years, although interrupted by the COVID-19 pandemic, the cruise liner business at Greenock Ocean Terminal has grown significantly, bringing more tourists and ship crew into the area. With the City Deal funded project for a dedicated cruise liner berth and visitor centre being delivered, a return to growth for this sector is being prepared for.

**9.8** The Plan supports tourism by safeguarding existing tourist related facilities and adopting a positive approach to the development of new facilities.

## POLICY 27 - TOURISM DEVELOPMENT

Proposals for change of use of tourism related facilities will only be supported where it can be demonstrated that they are no longer viable as a business in their current use.

Development of tourism related facilities will be supported in appropriate locations where:

- a) it avoids adverse impact on the amenity and operation of existing and adjacent uses;
- b) major trip-generating proposals can be travelled to by sustainable modes of transport; and
- c) it is appropriately sited and designed for its location and avoids significant adverse impact on the resources protected by the Plan's historic buildings and places, and natural and open spaces chapters.

#### **Minerals Extraction**

**9.9** Inverclyde does not currently have any live mineral workings and the Council is unaware of any workable mineral resource being present within its area. Mineral workings, whilst important for the economy, can have an impact on local communities, the environment and built and natural heritage. The Council's position is that any proposals for mineral extraction should be brought forward through the Local Development Plan process. As such, no proposals for mineral workings will be supported during the lifetime of this Plan. Should any proposals come forward during the Plan period, they will be assessed in accordance with the other policies of the Plan and Scottish Planning Policy.

#### **Glasgow Airport**

**9.10** The Council recognises Glasgow Airport as being important for the economy and connectivity of Inverclyde and the wider Glasgow City Region. The Council supports, in principle, improvements to the surface connectivity to Glasgow Airport, particularly where these would improve sustainable and public transport access from Inverclyde and the wider City Region. The Council recognises the potential benefits of stronger links between Glasgow Airport and Greenock Ocean Terminal's cruise ship and freight functions.

## **OUR HISTORIC BUILDINGS AND PLACES**

**10.1** Inverclyde's buildings and places chart the long history of the area. Archaeological finds evidence the occupation of the area from pre-historic through to Roman times; Newark Castle and the initial growth of our towns and villages occurred during medieval times; and the industrialisation and urbanisation of the 18th to 20th centuries shaped Inverclyde as we know it now. Inverclyde's past has gifted the present day with a rich and varied legacy of historic buildings and places which significantly contribute to the culture, character and sense of place, and which support tourism and the economy. These include conservation areas, listed buildings, scheduled monuments and other archaeological sites, and gardens and designed landscapes.

**10.2** As well as the policies below, when assessing proposals affecting these historic buildings and places, the Council will have regard to Historic Environment Policy Scotland (2019) and any successor document, as well as the 'Managing Change' series of guidance notes prepared by Historic Environment Scotland.



## **Conservation Areas**

**10.3** Inverclyde has eight conservation areas: Greenock (West End and Cathcart Square/William Street), Gourock (West Bay and Kempock Street/Shore Street), Inverkip, Kilmacolm (South East and The Cross) and Quarrier's Homes. There are Article 4 Directions associated with five of these, the exceptions being The Cross, Kilmacolm and the two Gourock conservation areas. Article 4 Directions remove permitted development rights from the conservation areas they cover. It is intended to prepare a standard Article 4 Direction that will apply to each of the eight conservation areas.

**10.4** Conservation Area Appraisals are useful documents for understanding the important features of conservation areas, assisting their positive management and informing development management decisions. Conservation Area Appraisals have been completed for the Greenock West End (2016) and Quarrier's Homes (2020). It is intended that appraisals will be prepared for the other conservation areas over the lifetime of this Plan.

## POLICY 28 - CONSERVATION AREAS

Proposals for development, within or affecting the setting of a conservation area, are to preserve or enhance the character and appearance of the area. In assessing such proposals regard will be had to any relevant Conservation Area Appraisals or other information relating to the historic or architectural value of the conservation area.

Where the demolition of an unlisted building is proposed, consideration will be given to the contribution the building makes to the character and appearance of the conservation area. If such a building makes a positive contribution to the area, there will be a presumption in favour of retaining it. Applicants should demonstrate that every reasonable effort has been made to secure the future of the building. Proposals for demolition will not be supported in the absence of a planning application for a replacement development that preserves or enhances the character and appearance of the conservation area.

## **Listed Buildings**

**10.5** Inverclyde has 247 listed buildings, details of which are available on the Council's website. Twenty-five of these are A-listed as they are of national or international importance, including Gourock Ropeworks in Port Glasgow and the Custom House and Sugar Warehouses in Greenock.

**10.6** Many listed buildings are within the ownership of the Council, and in recent years there has been significant investment made at the Municipal Buildings and Watt Institution in Greenock and King George VI building in Port Glasgow, to retain or prepare the listed buildings for active use and secure their future. Other buildings including the former sugar warehouses on James Watt Dock have been made wind and watertight with Council support until such times as a new and sustainable use can be found. However, there are also listed buildings within Inverclyde on the Buildings at Risk Register for Scotland. The Council will work with interested parties to find suitable future uses for these and other listed buildings.



## POLICY 29 – LISTED BUILDINGS

Proposals for development affecting a listed building, including its setting, are required to protect its special architectural or historical interest. In assessing proposals, due consideration will be given to how the proposals will enable the building to remain in active use.

Demolition of a listed building will not be permitted unless the building is no longer of special interest; it is clearly incapable of meaningful repair; or there are overriding environmental or economic reasons in support of its demolition. Applicants should also demonstrate that every reasonable effort has been made to secure the future of the building as set out in national guidance.

#### **Enabling Development**

**10.7** One means of securing the future of listed buildings, or other buildings of architectural merit, is to permit enabling development facilitating the restoration or retention of a listed building through cross-funding provided by new development, usually within the grounds of the listed building. Examples of this in Inverclyde include the former Bridge of Weir Hospital near Quarrier's Village, Auchenbothie near Kilmacolm and Langhouse near Inverkip. The Council has also accepted the principle of enabling development as a means of restoring the former Balrossie School buildings near Kilmacolm.

**10.8** Enabling development is often permitted in locations where new buildings would not normally be, such as in the green belt, with the justification being the retention or restoration of a listed building that might otherwise be lost. In these circumstances, it is important that it can be demonstrated that the enabling development is the only means by which the listed building can be saved, that it is appropriately designed and located, and that only the minimum enabling development necessary to save the listed building is permitted. The Council will bring forward Supplementary Guidance to provide additional advice and policy context on this matter.

## POLICY 30 - ENABLING DEVELOPMENT

Proposals for enabling development to support the restoration of listed buildings, including those listed in Schedule 9, will be considered favourably where it can be clearly shown to be the only means of preventing the loss of the listed building and securing its long term future. Any enabling development is required to be the minimum necessary to achieve this aim, and the Council will not support enabling development where the scale of new building proposed is considered to outweigh the benefit of retaining the listed building. The resultant development is required to be designed and sited carefully to preserve or enhance the character and setting of the listed building. Further detail will be set out in the Council's Supplementary Guidance on Enabling Development which will form part of the assessment of any proposals.

SCHEDULE 9: Enabling Development Opportunities	
Reference	Site/Location
ED1	Balrossie, Kilmacolm

#### Scheduled Monuments and Archaeological Sites

**10.9** Inverclyde has a rich archaeological heritage. This is evidenced by its 31 Scheduled Monuments ranging from High Castlehill, which is the remnants of a prehistoric settlement, through to the 15th century Newark Castle, the 19th century industrial archaeology of the Greenock Cut, and Larkfield Battery a Second World War anti-aircraft battery. There are also numerous sites of more local archaeological interest in Inverclyde.

**10.10** Scheduled Monuments are of national importance and, as such, have a high level of protection with a separate consent system administered by Historic Environment Scotland. For non-scheduled archaeological sites, if as a result of development it is not possible to preserve these in situ then developers must undertake appropriate excavation, recording, analysis, publication and archiving before and during the development.

## POLICY 31 – SCHEDULED MONUMENTS AND ARCHAEOLOGICAL SITES

Development that would potentially have an adverse effect on a Scheduled Monument or the integrity of its setting will only be permitted in exceptional circumstances.

Development affecting archaeological sites should seek to preserve the archaeological resource in situ. Where this is not possible, the developer will be required to fully record the archaeological resource for archiving, prior to development commencing.

#### **Gardens and Designed Landscapes**

**10.11** Inverclyde has 3 sites in the Inventory of Gardens and Designed Landscapes, a national designation recognising grounds, often of large houses, which were consciously laid out for artistic effect. These are Ardgowan, Duchal House and Finlaystone House.

## POLICY 32 – GARDENS AND DESIGNED LANDSCAPES

Development that would affect a Garden and Designed Landscape is required to protect and appropriately enhance their overall character and any feature of value, including their landscape integrity or settings.

# **OUR NATURAL AND OPEN SPACES**

## Introduction

**11.1** Inverclyde has a rich and varied network of natural and open spaces. These include habitats of international importance at the Inner Clyde and Renfrewshire Heights, both of which are Special Protection Areas and Sites of Special Scientific Interest, and other sites of national ecological or geological importance, including Dunrod Hill.

**11.2** Inverclyde has a distinctive landscape, with land rising steeply from a narrow coastal strip to the Renfrewshire Heights. Much of this upland area is within the Clyde Muirshiel Regional Park, which is an important educational, environmental and recreational resource.

**11.3** Our towns and villages contain a network of parks, playing fields and other open spaces, which contribute to the character and wellbeing of the area and are linked by a network of paths, which encourage active travel and recreational walks and cycles.

**11.4** Collectively, the environmental, recreational and amenity resources identified by this section of the Plan form Inverclyde's 'green network'. It is important that they are protected for their intrinsic value, but also for the contribution they make to the character of the area, whilst providing environmental, community, economic and health benefits.

## **Biodiversity and Geodiversity**

**11.5** Inverclyde has a diverse network of wildlife habitats, which host a variety of different species. The Inner Clyde and Renfrewshire Heights both benefit from Special Protection Area status; the former owing to its population of Redshank and the latter owing to its population of Hen Harriers. Both are designated as European (formerly Natura 2000) sites, with the Inner Clyde also designated as a Ramsar site, meaning it is a wetland of international importance. Proposals likely to have a significant effect on a European site require to be accompanied by information sufficient to allow the planning authority to carry out a Habitats Regulations Appraisal. This may require developers to commission detailed surveys of the relevant bird species. The Inner Clyde and Renfrewshire Heights sites, along with 5 further sites, are designated as Sites of Special Scientific Interest due to the geology, habitats or species of national importance found within them. Inverclyde is also home to a number of legally protected species, including bats, otters and badgers.

**11.6** Inverclyde also has a network of Local Nature Conservation Sites, which have been designated for their contribution to biodiversity or geodiversity. All previously designated sites have been carried forward.

**11.7** Most development has the opportunity to impact, positively or negatively, on biodiversity, even when it is not affecting a designated site. For example, connectivity between designated habitats is important, and fragmentation should be avoided. Even in small scale development there can be opportunities to encourage greater biodiversity through the incorporation of wildlife-friendly features in the building or landscaping.



## POLICY 33 – BIODIVERSITY AND GEODIVERSITY

#### **EUROPEAN SITES**

Development proposals that are likely to have a significant effect on a European site which are not directly connected with or necessary to their conservation management must be subject to an appropriate assessment of the implications of the proposal on conservation objectives. Proposals will only be permitted if the assessment demonstrates that there will be no adverse effect on the integrity of the site either during construction or operation of the development, or if:

- a) there are no alternative solutions; and
- b) there are imperative reasons of overriding public interest, including those of a social or economic nature; and
- c) compensatory measures are provided to ensure that the overall coherence of the network is protected.

In such cases, the Scottish Ministers must be notified.

#### SITES OF SPECIAL SCIENTIFIC INTEREST

Development affecting Sites of Special Scientific Interest will only be permitted where the objectives of the designation and the overall integrity of the area will not be compromised, or if any significant adverse effects on the qualities for which the area has been designated are clearly outweighed by social, environmental or economic benefits of national importance.

#### **PROTECTED SPECIES**

When proposing any development which may affect a protected species, the applicant should fulfil the following requirements: to establish whether a protected species is present; to identify how the protected species may be affected by the development; to ensure that the development is planned and designed so as to avoid or minimise any such impact, while having regard to the degree of protection which is afforded by legislation, including any separate licensing requirements; and to demonstrate that it is likely that any necessary licence would be granted.

#### LOCAL NATURE CONSERVATION SITES

Development is required to avoid having a significant adverse impact on Local Nature Conservation Sites. Any adverse impacts are to be minimised. Where adverse impacts are unavoidable, adequate compensatory measures will be required.

#### **NON-DESIGNATED SITES**

All development should seek to minimise adverse impact on wildlife, especially species and habitats identified in the Local Biodiversity Action Plan. Development should take account of connectivity between habitat areas. Where possible, new development should be designed to conserve and enhance biodiversity.



#### Landscape

**11.8** Inverclyde's landscape is characterised by a predominantly urbanised narrow coastal strip, set against rising land, some of which is also developed, before giving way to uplands, where agriculture and woodland uses predominate. The Glasgow and the Clyde Valley Landscape Assessment (1999) identifies the following landscape character areas in Inverclyde: raised beach on the western coast around Inverkip and Wemyss Bay; upland river valley between Greenock and Inverkip, rugged upland farmland around Kilmacolm and Quarrier's Village and rugged moorland hills covering much of the upland area.

**11.9** The West Renfrew Hills are designated as a Local Landscape Area. A Statement of Importance for this landscape area has been prepared in partnership with Nature.Scot. This identifies its special landscape qualities as including a strong sense of remoteness and wildness and iconic panoramic views from the Hills over the Firth of Clyde.



## POLICY 34 - LANDSCAPE

The siting and design of development should take account of local landscape character and setting in order to conserve, enhance and /or restore landscape character and distinctiveness. Development should aim to conserve those features that contribute to local distinctiveness including:

- a) the setting of buildings and settlements within the landscape
- b) the pattern of woodlands, fields, hedgerows and trees; especially where they define/ create a positive settlement/ urban edge
- c) the character and distinct qualities of river corridors
- d) historic landscapes
- e) topographic features, including important/ prominent views, vistas and panoramas

When assessing development proposals likely to have a significant impact on the landscape, the guidance contained in the Glasgow and Clyde Valley Landscape Character Assessment will be taken into account.

Development that affects the West Renfrew Hills Local Landscape Area is required to protect and, where possible, enhance its special landscape qualities as set out in the Statement of Importance. Where there is potential for development to result in a significant adverse landscape and/or visual impact, proposals should be amended to avoid or mitigate these impacts through being informed by a landscape and visual impact assessment.

#### Trees, Woodland and Forestry

**11.10** Trees, woodland and forestry make a significant contribution to Inverclyde's landscape and streetscape. There are approximately 2000 hectares of woodland within Inverclyde, over half of which is commercial and approximately 500 hectares is native woodland. There are 141 hectares of ancient woodland, around 50% of which is native. There are also 33 Tree Preservation Orders in effect (January 2021), covering individual trees, groups of trees and areas of woodland within our towns and villages. Additional to that are trees which are integral to the character of areas designated for their natural and built heritage importance, for example in conservation areas. It

is intended to carry out a full review of the Tree Preservation Orders across Inverclyde during the lifetime of this Plan.

**11.11** The Scottish Government's Control of Woodland Removal Policy seeks to protect the existing forest resource in Scotland, and supports woodland removal only where it would achieve significant and clearly defined additional public benefits. A proposal for compensatory planting may form part of the planning determination. The policy supports the Scottish Government's ambition on forestry as expressed in the Climate Change Plan to increase Scotland's woodland cover from around 19% to 21% of the Scottish land area by 2032.

**11.12** Forests and woodland are important resources and they make a substantial contribution to the economy at both national and local level, they provide considerable environmental benefits and help to improve people's lives through providing employment and improved health and mental wellbeing They also contribute to sustainable water management, climate change mitigation and adaptation, biodiversity, and make our parks and countryside more attractive places to visit.

**11.13** Proposed development sites often contain trees that could be impacted by the development process. Tree and woodland removal can impact on the ecology and landscape of local and wider environs. Tree and woodland removal should be kept to a minimum and where trees or woodland is felled, it should be replanted. To minimise and mitigate these impacts, the Council will produce Supplementary Guidance on trees. This will set out how development affecting existing trees will be assessed, how trees are to be retained and protected during the construction phase of a development, replanting or compensatory requirements, and how existing and new trees are to be managed once a development is complete.

**11.14** The Council is consulted by Scottish Forestry on new woodland creation proposals and on the felling and subsequent restocking of existing woodlands and afforested areas. Whilst this process sits outwith the planning system, new and amended forest and woodland proposals can have a significant effect, on our natural and open spaces. The Council will assess forestry proposals against the policies of this Plan and the Clydeplan Forestry and Woodland Strategy for the Glasgow City Region.

## POLICY 35 - TREES, WOODLAND AND FORESTRY

The Council supports the retention of trees, including ancient and seminatural woodland, trees covered by Tree Preservation Orders and other trees and hedgerows, which have significant amenity, historical, ecological, landscape or shelter value. Where the removal of such woodland, trees or hedgerows is proposed as part of a planning application, this will not be supported unless:

- a) it can be clearly demonstrated that the development cannot be achieved without removal; or
- b) the public benefits of the proposal outweigh the loss of trees/ hedgerows; and
- c) compensatory planting will be provided, to a standard agreed by the Council.

Development affecting trees will be assessed against Supplementary Guidance to be prepared by the Council.

Proposals for new forestry/woodland planting will be assessed with regard to the policies of this Plan and the Forestry and Woodland Strategy for the Glasgow City Region.

## **Green Infrastructure**

**11.15** The term 'green infrastructure' is held by this Plan to refer to green and blue spaces which are designed, planned and managed to deliver benefits to our towns, villages, communities and the natural environment. Green infrastructure includes green elements such as open spaces, paths, landscaping, green roofs and walls, and blue elements such as ponds and natural drainage systems.

**11.16** Green infrastructure, both individually and collectively, can help make our local places more attractive, and increase our health and wellbeing by improving air quality and providing opportunities for recreation, active travel and food growing. Green infrastructure also plays a key role in making our urban environment more resilient to the impacts of climate change through the provision of naturalised drainage systems and natural shelter. The creation and linking of new wildlife habitats will also enable wildlife to adapt.

## Safeguarding Green Infrastructure

**11.17** Open spaces and playing fields contribute to the attractiveness, wellbeing and biodiversity of Inverclyde. Inverclyde has a network of large public parks including Battery Park in Greenock, Darroch Park in Gourock, Coronation Park in Port Glasgow and Birkmyre Park in Kilmacolm. These large formal parks are complemented by a network of more local parks and open spaces, including Lyle Hill and Greenock cemetery, which make a significant contribution to the character and history of the area. Although not 'green', civic spaces like Cathcart Square and the Esplanade in Greenock are an important part of the open space network. While amenity open spaces in our business and residential areas, and play areas in the latter, are smaller in scale they serve an important purpose and make Inverclyde an attractive place to live and work. Existing allotments and community growing spaces are also protected as part of the open space network.

**11.18** While outdoor sports pitches and facilities contribute to the open space network, they are also important in their own right as they encourage participation in sport and contribute to health and wellbeing. Sportscotland will be consulted on any development affecting outdoor sports facilities.

**11.19** While the Proposals Maps identify open spaces and playing fields which are greater than 0.2 hectares in size, Policy 36 protects all open spaces and sports pitches which are of quality and value to the green network, or have the potential to be. The Council will prepare an Open Space Audit and Strategy to support the implementation of this policy.

**11.20** Inverclyde also has an extensive path network, including 179 km of Core Paths criss-crossing the authority area and twenty Rights-of-Way. Route 75 of the National Cycle Network connects rural Inverclyde with the urban waterfront and is part of a route extending to Edinburgh in the east and Portavadie in the west. The path network includes the Greenock Cut, a 10km circular route running alongside the historic aqueduct, which provides panoramic views over the Firth of Clyde, and the Kelly Cut, which connects the Greenock Cut visitor centre to Wemyss Bay. The Council is currently progressing an active travel project which will deliver a dedicated cycle route from Gourock to Port Glasgow, adjacent to the A770/A8 corridor.

## POLICY 36 - SAFEGUARDING GREEN INFRASTRUCTURE

Proposals for new or enhanced open spaces, which are appropriate in terms of location, design and accessibility, will be supported.

Development proposals that will result in the loss of open space which is, or has the potential to be, of quality and value, will not be permitted, unless provision of an open space of equal or enhanced quality and value is provided within the development or its vicinity.

Outdoor sports facilities will be safeguarded from development except where:

- a) the proposed development is ancillary to the principal use of the site as an outdoor sports facility, or involves only a minor part of the facility and would not affect its use for sport and training;
- b) the facility to be lost is to be replaced by a new or upgraded facility of comparable or better quality, which is convenient for the users of the original facility and maintains or improves overall playing capacity in the area; or
- c) a relevant strategy demonstrates a clear excess of provision to meet current and anticipated demand, and the development would not result in a reduction in the overall quality of provision.

Development that would result in the loss of a core path, right of way or other important outdoor access route will not be permitted unless acceptable alternative provision can be made.

#### Delivering Green Infrastructure Through New Development

**11.21** To fully integrate green infrastructure into new development and enable connections to be made to the surrounding area, green infrastructure provision must be considered from the outset, as part of the initial design phase. It is key that green infrastructure proposals are informed by an appraisal of the existing natural features and eco system services on and in the vicinity of a development.

**11.22** Green infrastructure provision in new development should maximise opportunities for multiple benefits, which is a key feature of this type of infrastructure. For example, appropriate landscaping not only improves an areas attractiveness, but can also cleanse and cool the air, contribute to flood management, reduce noise and promote better health and well-being. The multi-functional benefits of individual elements can be further increased when they are integrated. For example, when landscaping provides shelter for an area of open space.

**11.23** The Council is keen to ensure that new development contributes to open space provision that is multi-functional, useable, and publicly accessible and meets the local needs of a range of users. This will be achieved by linking open space requirements to accessibility, quality and quantity standards set out in the Supplementary Guidance on Green Infrastructure. Open space requirements will also be informed by an Open Space Strategy, which is currently being prepared.

**11.24** It is important that new development incorporates paths and connections to the existing path network, especially where the opportunity exists to provide path access to the waterfront. The Council has developed an Active Travel Strategy, which identifies a range of actions for how the path network can be improved and expanded. The strategy projects will be supported in principle by this Plan.

**11.25** The Council will support proposals for new permanent and temporary allotment and community growing spaces, where these are appropriate in terms of location, design and accessibility.

**11.26** The Council will produce Supplementary Guidance on Green Infrastructure, which will provide details on how green infrastructure should be integrated into new development, in terms of design, quality and quantity.

## POLICY 37 – DELIVERING GREEN INFRASTRUCTURE THROUGH NEW DEVELOPMENT

Green infrastructure provision should be informed by an appraisal of the existing natural features and eco systems services on and in close proximity to the proposed development site and fully incorporated into the wider design process at an early stage, in line with the approach to be set out in the Supplementary Guidance on Green Infrastructure.

Development proposals are required to provide open space in line with the

standards to be set out in Supplementary Guidance on Green Infrastructure. The Supplementary Guidance will also set out circumstances under which off-site provision or a developer contribution towards green infrastructure will be provided.

Where opportunities exist, development proposals will be required to provide new paths linking to the active travel network. The provision of routes along water will be an essential requirement on development sites with access to a waterfront, unless not appropriate for operational or health and safety reasons.

Development proposals are required to demonstrate how naturalised features will be incorporated into SuDS provision, in order to provide additional benefits such as habitat creation and open space. Where a Suds proposal forms part of open space provision, it should be made safe and accessible.

The Supplementary Guidance on Green Infrastructure will set out how biodiversity enhancement can be incorporated into new developments, and the circumstances in which provision will be expected.

Green infrastructure proposals should be supported by information on how long term management will be achieved, including maintenance requirements, who will be responsible for meeting these requirements, and how they will be funded.

#### **The Green Network**

**11.27** A Strategic Green Network Blueprint has been prepared for the Glasgow city region area. The blueprint identifies a Strategic Access Network that facilitates the off-road movement of people through green active travel routes and greenspace, and a Strategic Habitat Network that facilitates the movement of wildlife through the landscape. The blueprint also helps to identify gaps in the strategic habitat and access networks within Inverclyde and opportunities to address those gaps.

**11.28** The Council supports the creation of the Strategic Green Network and the identification of opportunities aimed at addressing gaps in provision. While the Green Network opportunities identified by the Partnership are still being considered by the Council, supported opportunities will be identified in the Supplementary Guidance on Green Infrastructure.

## **Clyde Muirshiel Regional Park**

**11.29** Clyde Muirshiel is Scotland's largest regional park, covering 108 square miles of countryside in Inverclyde, Renfrewshire and North Ayrshire. Within Inverclyde, the Park boundary covers much of the upland moorland, and extends to the coast to include Lunderston Bay. It includes the Greenock Cut Visitor Centre, and provides an excellent recreational and educational resource for Inverclyde residents and visitors.

#### **11.30** The Park Objectives are:

- To conserve and enhance the natural beauty, biodiversity and cultural heritage of Clyde Muirshiel Park.
- To encourage and enable learning, understanding and enjoyment of Clyde Muirshiel Park.
- To promote and foster environmentally sustainable development for the social and economic well-being of the people and communities within the Clyde Muirshiel Park area.

**11.31** The Park area is covered by a number of other environmental and heritage designations protected by this Plan. This Plan supports the Park Objectives and the Park Strategy in principle, subject to assessment against other relevant policies of this Plan.

## POLICY 38 - CLYDE MUIRSHIEL REGIONAL PARK

Proposals for development within Clyde Muirshiel Regional Park will be considered with regard to the Park Objectives and Strategy and to the Park's statutory purpose of providing recreational access to the countryside.

#### Water Environment

**11.32** In many ways, the geography and character of Inverclyde is defined by water. It sits proudly on the Firth of Clyde, is the source of the River Gryffe, has a countryside dotted with reservoirs, and includes the Greenock Cut, which is a 19th century example of water engineering which has Scheduled Monument status.

**11.33** Whilst these waterbodies add to the attractiveness of Inverclyde, the area can also be adversely affected by water, primarily through flooding, caused by high tides on the Clyde and heavy rainfall. Climate change is predicted to increase the frequency and severity of flooding events.

**11.34** It is important therefore to manage the water environment in a way which protects and enhances its function as a natural drainage system by, for example, minimising and removing hard engineering which affects the natural flow of water, and by increasing its attractiveness as a habitat and for recreation.

**11.35** This Plan also seeks to be consistent with Scotland's National Marine Plan which was approved in 2015, and with the forthcoming Clyde Regional Marine Plan.

## POLICY 39 - WATER ENVIRONMENT

Development proposals affecting the water environment will be required to safeguard and improve water quality and the enjoyment of the water environment by:

- a) supporting the strategies and actions of the national and regional marine plans, and supporting the objectives and actions of the River Basin Management Plan for Scotland and the Clyde Area Management Plan, where applicable;
- b) minimising adverse impacts on, or improving, water quality, flow rate, morphology, riparian habitat and groundwater dependent terrestrial ecosystems;
- c) the removal of existing culverts. This will be a requirement on development sites, unless it can be clearly demonstrated as not practical or resulting in the development not being viable;
- avoiding the hard engineering and culverting of waterways and the building over of existing culverts in new developments unless clearly demonstrated to be essential. Where culverts are required, they should be designed to maintain existing flow conditions and aquatic life, with long term maintenance arrangements;
- e) maintaining or improving waterside and water-based habitats; and
- f) providing appropriately sized buffer strips between development and watercourses, in line with SEPA guidance, and providing access to the water and waterside, where appropriate.

SCHEDULE OF DEVELOPMENT LAND OWNED BY PLANNING AUTHORITY (INVERCLYDE COUNCIL)				
DESCRIPTION OF LAND OWNED BY INVERCLYDE COUNCIL	REFERENCES TO POLICIES, PROPOSALS OR VIEWS CONTAINED IN LOCAL DEVELOPMENT PLAN WHICH RELATE TO THE OCCURENCE OF DEVELOPMENT OF THE LAND			
Land at Kelburn, Port Glasgow	Policy 3 – Priority Places			
Land at Woodhall, Port Glasgow (R4)	Policy 3 – Priority Places Policy 18 – New Housing Development			
Land at Auchinleck Lane, Port Glasgow (R7)	Policy 3 – Priority Places Policy 18 – New housing Development			
Land at Clune Park, Robert Street, Port Glasgow (R9)	Policy 3 – Priority Places Policy 18 – New Housing Development			
Land at Ratho/MacDougall Street, Greenock (R19)	Policy 18 – New Housing Development			
Land at Wellington Park, Greenock (R24)	Policy 18 – New Housing Development			
Land at Mearns Street, Greenock (R26)	Policy 18 – New Housing Development			
Land at West Stewart Street (R31) (C2)	Policy 18 – New Housing Development Policy 23 – Network of Centres Strategy			
Land at Madeira Street, Greenock (R36)	Policy 18 – New Housing Development			
Land at Lyle Road, Greenock (R38)	Policy 18 – New Housing Development			
Land at Peat Road/Hole Farm Road, Greenock (R39)	Policy 18 – Land for housing			
Land at Westmorland Road, Greenock (R44)	Policy 18 – New Housing Development			
Land at Cumberland Walk, Greenock (R45)	Policy 18 – New Housing Development			
Land at Kirn Drive, Gourock (R50)	Policy 18 – New Housing Development			
Land at McPherson Drive, Gourock (R52)	Policy 18 – New Housing Development			
Land at Shore Street, Gourock (R53) (C8)	Policy 18 – New Housing Development Policy 22 – Network of Centres Strategy			
Land at Leperstone Avenue, Kilmacolm (R60)	Policy 18 – New Housing Development			
Land west of Quarry Drive, Kilmacolm (R61)	Policy 18 – New Housing Development			
Land at Brachelston Street, Greenock (F2)	Policy 22 – Community Facilities			

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DESCRIPTION OF LAND OWNED BY INVERCLYDE COUNCIL	REFERENCES TO POLICIES, PROPOSALS OR VIEWS CONTAINED IN LOCAL DEVELOPMENT PLAN WHICH RELATE TO THE OCCURENCE OF DEVELOPMENT OF THE LAND
Land at West Stewart Street, Greenock (C3)	Policy 22 – Network of Centres Strategy
Land at Crescent Street, Greenock (E11)	Policy 26 - Business and Industrial Development Opportunities
Land at Ingleston Street, Greenock (E12)	Policy 26 - Business and Industrial Development Opportunities
Land at Scott Street, Greenock (E13)	Policy 26 - Business and Industrial Development Opportunities
Land at Drumfrochar Road, Greenock (E15)	Policy 26 - Business and Industrial Development Opportunities

# Inverclyde

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